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**AGENCY FOR
INTERNATIONAL
DEVELOPMENT**

**ANNUAL BUDGET SUBMISSION
FY 1983**

DEVELOPMENT SUPPORT BUREAU

OFFICE OF URBAN DEVELOPMENT

JUNE 1981

UNITED STATES INTERNATIONAL DEVELOPMENT COOPERATION AGENCY
WASHINGTON, D.C. 20523

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UNITED STATES INTERNATIONAL DEVELOPMENT COOPERATION AGENCY
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WASHINGTON DC 20523

BUREAU FOR DEVELOPMENT SUPPORT
OFFICE OF URBAN DEVELOPMENT

April 13, 1981

ANNUAL BUDGET SUBMISSION, FY 1983

The statistical evidence and other descriptions of the rate and scale of urbanization in developing countries have become commonplace in the development assistance literature and, indeed, in many of the Agency's CDSSs, ABSs, and other programming materials. There is general recognition, if not full understanding, of the strong universal correlation between urbanization and economic development.

Many factors contribute to the process of rapid urbanization, including the oft-repeated "pull" and "push" factors of rural-to-urban migration. Frequently overlooked is the impact of the natural increase in the existing urban population, a dynamic which reportedly has become as or more significant than migration in the urbanization equation. The interplay of these and other factors makes for considerable variation among countries in the rate and extent of urbanization. However, the overall trend is clear. Demographic projections continue to indicate an urban growth rate which is two or more times the national growth rate in most of these countries.

While much of this increased attention is couched in terms of the "problems of rapid urbanization," often ignoring the opportunities which that phenomenon provides, nevertheless, the result has been increasing efforts by governments, private and voluntary organizations, and bilateral and multilateral assistance agencies to address some of the consequences of rapid urbanization.

Against this background and within Agency policies and program priorities, the Office of Urban Development (DS/UD) for the past ten years has been responsible for

- helping the Agency understand and keep abreast of the urban and regional aspects of development,
- providing technical support to field missions and other units in the Agency, and
- engaging in selected research and development (R & D) activities to strengthen Agency and developing country capabilities in addressing the problems and opportunities of rapid urbanization.

These purposes continue to guide the focus and the emphasis in DS/UD's program and provide also the basis of the Annual Budget Submission (ABS) for Fiscal Year 1983.

HISTORICAL BACKGROUND

The Agency's program in urban development is based on two policy determinations, PD-54 of June 1973 and PD-67 of May 1976, which were reconfirmed in November 1979.

Although it has given priority to addressing rural development problems, nevertheless, A.I.D. has sought (1) to enhance the contribution of urban centers to rural, regional, and national development and (2) to help create urban environments in which basic human needs are met more equitably and the poor have an opportunity to improve their quality of life.

A related policy determination is PD-55 (revised) on shelter, which governs the Agency's Housing Guaranty and other housing programs.

These policies are carried out through four major channels:

- * Activities which are initiated by field missions and regional bureaus;
- * Sectoral programs in education, family planning, health, nutrition, water and sewerage, etc.;
- * Housing Guaranty program and other housing-related activities of the Office of Housing; and
- * Research and development activities and field demonstrations of the Office of Urban Development.

In DS/UD's monograph, FOCUS ON URBAN DEVELOPMENT: PERCEPTIONS, PROBLEMS, APPROACHES, AND NEEDS. A Potential Role for U.S. Foreign Assistance (October 1972), three major problems were cited as being central to addressing the consequences of rapid urbanization. They were the problems of perception and leadership, manpower, and information.

The limited mandate and resources which have been provided in A.I.D. have been no match for these problems. Nevertheless, DS/UD has addressed especially the problems of perception and leadership and of information and, to a lesser extent, the problem of trained personnel for urban and regional development. The state-of-the-art studies have been pioneering, generally speaking, and the resulting reports and other documents have enjoyed an excellent reputation and a wide circulation in this country and overseas in academic, development assistance, and professional circles. DS/UD's field demonstrations have addressed local needs, as well as advanced the overall state-of-the-art, and have made possible new approaches to collaboration between field missions and central bureaus. As a result, the intervening years have brought significant, if insufficient, improvements in all three problem areas.

Leaders and resource allocators at all levels are more aware of the unprecedented character of the current urbanization phenomenon. Some are beginning to recognize the dynamic relationships between urban places and surrounding areas, as well as the role of cities in national development. Others are seeking ways to accommodate and improve the current situation and to give direction to future growth and development. However, more traditional ways of thinking - e.g., the sectoral approach - still prevail in some quarters and there continue to be some lack of motivation and only limited resources to deal conscientiously with "things urban."

The number of skilled professional and technical personnel in developing countries has increased. On-the-job, in-service, and other training programs have been mounted during the past decade, sometimes as integral parts of field demonstrations and of other development assistance efforts. Nevertheless, trained personnel in urban and regional planning and development remains in short supply and is a serious constraint in dealing with regional development and the consequences of rapid urbanization.

It is, perhaps, in the area of information that some of the most significant advances have been made. There are more and more accurate measures of urbanization and of its consequences. Population and other data are more available in developing countries, not only because of census and other demographic exercises, but also as a result of special research and development activities (including field demonstrations as well as research studies), some of which DS/UD has sponsored. While additional effort is needed to improve the quality and content of basic information about conditions, processes, and "how to," the remaining critical shortages are in access to existing information, experience, and technological breakthroughs, especially for developing countries, and in institutional capacity in those countries to use effectively what exists already and to produce more information.

DS/UD undertook its first state-of-the-art study in FY 1974. This led to the first field demonstration project in FY 1975. Below in budgetary terms (\$000) is a summary by cluster of DS/UD's programming:

<u>Activity Cluster</u>	<u>Actual Obligations</u>			<u>Planned</u> <u>FY 1981</u>	<u>Proposed</u> <u>FY 1982</u>
	<u>Thru FY 1978</u>	<u>FY 1979</u>	<u>FY 1980</u>		
Regional Development	\$2,175	\$ 939	\$ 219	\$ 418	\$ 700
Employment and Productivity	525	434	628	202	250
Urban Finance and Management	0	10	100	30	200
Urbanization in Nat'l Devel.	0	1,019	459	950	550
TOTAL	\$2,700	\$2,402	\$1,406	\$1,600	\$1,700.

DS/UD'S CURRENT PROGRAM

The program of DS/UD includes the preparation and distribution of publications and other information on a variety of subjects in urban and regional development,

the holding of special workshops and seminars, and maintaining regular contact with other international assistance agencies, professional societies, universities, and private and voluntary organizations in the United States and overseas.

Technical support is provided to field missions, regional bureaus, and other units in the Agency directly, indirectly, and as a byproduct. Technical support is given directly through the provision of information and of advisory and consultative services by DS/UD staff members and contractors. Indirectly technical support results from the location and deployment of individual and institutional expertise. Technical support comes also as a byproduct of field demonstrations of interregional R & D projects.

R & D projects and a number of small research activities complete DS/UD's program.

DS/UD interregional R & D projects usually begin with preliminary state-of-the-art type studies. These studies delineate the problems to be addressed, synthesize the experience in dealing with these problems, identify and assess possible approaches and techniques which might be used, recommend next steps, and outline possible policy and program implications. The results of these studies are used to help design field demonstrations to address local problems and, thereby, to advance the state-of-the-art. Field missions have been encouraged to become involved in these DS/UD-funded efforts to the extent that they wish. In some cases DS/UD projects have been absorbed in field mission programs as a special emphasis.

The state-of-the-art and other studies have been useful also for wider dissemination to host country individuals and institutions and to people in domestic and international agencies and organizations. Three of them have been published by Praeger in its series of Special Studies in International Economics and Development.

Regional Development. Most of DS/UD's activities to date have addressed the interdependencies between urban and rural areas, focussing on urban-rural relationships and on the role of the urban place in rural, area, and regional development. Several factors prompted the initiation of this program emphasis. The spatial aspects of development were not receiving much attention from A.I.D. or from other development assistance organizations. The five-year development plans of many developing countries referred to "regional development" in varying ways and with an apparent lack of clear-cut approaches for doing something about it. At the same time DS/UD's program was just under way in an atmosphere dominated by the Congressional mandate on the "poor majority" and by A.I.D.'s decision to focus its attention primarily on the rural aspects of development.

A state-of-the-art study in 1976 explored the dynamics of urban-rural linkages and relationships and identified some of the roles played by urban centers in support of area, regional, and rural development. It suggested ways in which spatial analysis could be carried out and the results used in the design and implementation of area and rural development projects. Large field application and demonstration projects in Africa, Asia, and Latin America have resulted.

Employment and Productivity is a second cluster of activities. Employment was singled out for attention in the implementation of the Agency's policy concern with helping the poor gain an opportunity to improve their quality of life. Given the magnitude of the subject and its limited resources, DS/UD has focussed primarily on the micro-enterprises and small entrepreneurs in the informal sector, in order to help them improve their productivity and their job-creating and income-producing capacity. Attention has been given also to ways of deliberately enhancing the employment-generating capability of capital development loans. The Housing Guaranty (HG) loans are the immediate concern because of their nature and size. It is felt that increased employment might be a considered and intentional purpose in the design of HG loans.

Urban Finance and Management. The efficient and equitable delivery of essential services to meet basic human needs requires local capacity to provide and manage such services. That is the focus of the efforts in the urban finance and management cluster. As an initial activity, successful local government fiscal and financial management practices and policies are being identified and annotated and a mechanism is being developed to permit and encourage the exchange of experience between and among local governments in developing countries.

Urbanization in National Development. Some of the larger issues related to the role of urbanization in national development are the contents of the fourth cluster of activities. Included are: demonstrating improved ways of delivering services to meet the needs of the urban poor more equitably and efficiently; developing and field testing methodology for determining the nature and policy implications of urban migrant fertility patterns; and identifying areas in which efficiencies are possible in the resource consumption patterns of cities and identifying, adapting, and testing methods and techniques which can help cities increase the efficiency of resource consumption.

Small Research Activities. Given its very limited budgetary and staff resources over the years, DS/UD has had to rely heavily on the Bureau's small research activities fund to initiate probes into promising areas of programming in urban and regional development and to help keep the Agency on the growing edge. Many of these explorations have been pioneering and have broken new ground, adding to the state-of-the-art as well as providing useful program leads for A.I.D.

The reports of several of these studies -- there have been 16 publications in all -- have gone through several A.I.D. editions and have been published also by Praeger. Several more reports are awaiting final editing before they are published.

Currently DS/UD is funding a study of the income dynamics of urban poor households in several barrios of Tegucigalpa, Honduras, by an Honduran private agency; a state-of-the-art study of the role of alternative marketing organizations in moving the products of developing country cooperatives and small-scale and informal sector enterprises in world markets; a documentation and assessment of the social and economic impacts of the activities of the Self-Employed Women's Association of Ahmedabad, India, on its membership and on the community; and a state-of-the-art

study to analyze what makes middle-sized cities in developing countries "tick" -- that is, their characteristics, roles and functions, patterns and dynamics of growth and development, and programs and policies which stimulate their growth.

RELATIONSHIP TO THE CPSS

This program is consistent with DS/UD's Central Program Strategy Statement, FY 1980 - 1985 (CPSS), which was approved in May 1979, and is relevant to developing country needs. The review of the CPSS in last year's (FY 1982's) ABS noted the reaffirmation and clarification of A.I.D.'s urban development policies, some initial efforts at developing regional bureau strategies for urban and regional development, and only a slight improvement in the technical capacity of regional bureaus and of field missions in this field. There has been no change in the status of any of the foregoing, except for some further work on an urban development strategy in Africa Bureau.

The trend, which had begun earlier and was described in the CPSS and in last year's ABS, of increased attention on the part of field missions to the significant role urban centers play in rural, regional, and national development, has continued. Field missions also are taking greater notice of the urban dimensions of development and of the needs of the urban poor. Employment and particularly the role of the small-scale enterprise sector in increasing employment opportunities and productivity have continued to grow in importance in field mission programming. As a result, DS/UD has been called on increasingly to assist field missions in the identification, design, and implementation of strategies, programs, and projects along these lines.

Progress continues to be made in those more pioneering aspects of DS/UD's program, including the improvement of local government resources and management capability, demonstration of better ways of delivering essential services, and understanding and utilizing some of the dynamic linkages between urbanization and other aspects of development -- e.g., migration and fertility and resource conservation.

As has been stated before, the pace and efficiency with which the CPSS strategy can be implemented and the objectives realized effectively are functions of the resources which the Agency and host countries can make available for these purposes.

PROPOSED PROGRAM FOR FY 1983

The proposed program for FY 1983 supports the trends which were just outlined above. It seeks to consolidate the gains made in addressing certain aspects of urban and regional development and to redirect resources into new activities which will continue to respond to Agency and developing country needs and priorities.

DS/UD-funded field demonstrations in the regional development cluster of activities are to be completed and phased out in FY 1981 and FY 1982. They are to be replaced, beginning in FY 1981, with a project which provides the capacity to deliver a range of technical assistance support services to the Agency in urban and regional

planning and development. In FY 1983 field demonstrations will be completed in the employment and productivity and the urban finance and management clusters of activities. The expectation is that further demonstration of the new concepts and approaches, which were introduced by these projects, will not be required. However, field missions will need technical support in order to be able to make use of them appropriately in their programming. In anticipation of that need and of the larger and growing need for technical assistance in developing employment strategies and projects, a new project is proposed in FY 1983. Also, beginning in FY 1983 DS/UD will take over funding responsibility (as caretaker for the planned Small Enterprise and Employment Unit) for the former PDC/OLAB Labor Force Planning Development and Utilization project, management responsibilities for which were transferred in 1981.

The completion and phasing out of some activities make possible new initiatives beginning in FY 1982 and continuing in FY 1983 (e.g., focussing on the development and management of secondary cities), a new activity in FY 1983 (e.g., in employment), and the exploration of other possibilities through small research activities in FY 1983. Given DS/UD's limited budgetary resources, it is this "roll over" in projects which permits DS/UD to maintain a dynamic and responsive program.

The recent budget history of DS/UD (see table above) reveals a sharp decline in available Agency financial resources from FY 1979 to FY 1980 and essentially a straight-lining of the budget subsequently. The indicated budget for FY 1983 shows a reduction at the Minimum level (of 12%) and increases at the Current (of 12%) and Proposed (of 26.5%) levels over the proposed FY 1982 budget. These figures do not include the resources allotted in FY 1983 on a caretaker basis to cover the PDC/OLAB project mentioned above.

The personnel resources also remain in short supply. As a result of legislative requirements, Agency regulations and procedures, and executive prohibitions, DS/UD has had two vacancies in its five-member professional staff and also has not been able to have additional Graduate Work/Study students. A resolution of this situation which is favorable to DS/UD is not certain.

In view of these considerations, DS/UD's program in FY 1983 will include the provision of technical support to field missions and to other Agency units, the continuation and completion of several research and development activities, and the initiation of one or two new ones. There will be continued work on

- the development, strengthening, and use of systems of cities in developing countries;
- the promotion of employment opportunities and enhanced productivity for poor workers;
- the development of urban marketing and markets for the improved distribution and use of food and of other resources;
- the nature and effect of urban population dynamics (migration, fertility differentials, etc.); and
- urban centers as potentially more efficient service organizations and users of energy, land, and of other resources.

There will be new initiatives to

- increase the capacity to deal with the technological and managerial problems of large agglomerations;
- prevent the deterioration of the urban environment;
- increase knowledge and understanding of global patterns of urban growth and urban unrest; and
- understand and exploit the revolution in communications for its potential impact on human settlement planning and development.

The foregoing translates into the following budget allocations by cluster (and in comparison with those for FY 1981 and for FY 1982):

(a) In thousands of dollars (\$000):

<u>Cluster</u>	<u>Planned FY 1981</u>	<u>Proposed FY 1982</u>	<u>Indicated FY 1983</u>		
			<u>Minimum</u>	<u>Current</u>	<u>Proposed</u>
Regional Development	\$ 418	\$ 700	\$ 650	\$ 800	\$ 800
Employment and Productivity	202	250	450	550	550
Urban Finance and Management	30	200	100	150	150
Urbanization in National Dev.	<u>950</u>	<u>550</u>	<u>550</u>	<u>650</u>	<u>900</u>
TOTAL	\$1,600	\$1,700	\$1,750	\$2,150	\$2,400

(b) In percentages (%):

<u>Cluster</u>	<u>Planned FY 1981</u>	<u>Proposed FY 1982</u>	<u>Indicated FY 1983</u>		
			<u>Minimum</u>	<u>Current</u>	<u>Proposed</u>
Regional Development	26	41	37	37	33
Employment and Productivity	13	15	26	26	23
Urban Finance and Management	2	12	6	7	6
Urbanization in National Dev.	<u>59</u>	<u>32</u>	<u>31</u>	<u>30</u>	<u>38</u>
TOTAL	100	100	100	100	100

There are five large and continuing projects and a new project to be funded in FY 1983, plus the inherited labor force project from PDC/OJLAB. (These seven projects compare with seven projects in FY 1981 and six projects in FY 1982. Funding is to be completed for two projects in FY 1981 and for one project in FY 1982, while one new project is to begin in FY 1982.) They are as follows:

<u>Projects*</u>	<u>Planned FY 1981</u>	<u>Proposed FY 1982</u>	<u>Indicated FY 1983</u>		
			<u>Minimum</u>	<u>Current</u>	<u>Proposed</u>
912-0007.01 Integrated Improvement Program for the Urban Poor (IIPUP)	\$ 400	\$ 400	\$ 150	\$ 150	\$ 400
931-1110 Urban Financial Management	30	200	100	150	150
931-5402 Energy and Resource Efficient Cities	200	150	400	500	500
936-5405 Central Support for Employment Programming	0	0	200	300	300
938-0600 Labor Force Planning, Development and Utilization	0 ⁺	0 ⁺	250	250	250
936-5411 Support Services for Urban and Regional Development	300	0	300	400	400
936-5414 Economy of Secondary Cities	0	450	350	400	400
931-0058 Land Use Programming	100	0	0	0	0
931-1090 Small Enterprise Approaches to Employment	170	250	0	0	0
931-1228 Rural Demand for Urban Services System	0	250	0	0	0
936-5412 Urban Migrant Fertility	<u>300</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL	\$1,500 [#]	\$1,700	\$1,750	\$2,150	\$2,400

* The last four projects have been included in order that the total amounts are comparable for the three fiscal years. Of them, only the Small Enterprise Approaches to Employment project has a continuing life into FY 1984, although no funding in FY 1983.

+ Although nominal management responsibility for this project passed to DS/UD (as caretaker for DS/SEEU) during FY 1981, funding for FY 1981 and FY 1982 was provided through PDC/OLAB. FY 1983 is the first year in which funding responsibility falls to DS/UD.

With \$100,000 in small research activities, the total for FY 1981 is \$1,600,000, as was noted earlier.

At the Minimum level the first two projects would be funded for termination and that, at a very reduced level. Instead of developing more field applications and demonstrations of the Integrated Improvement Program for the Urban Poor (IIPUP) and Urban Financial Management projects, it would be possible to do only the overall evaluations of these projects and to limit the nature and amount of synthesizing the lessons learned and dissemination of the results. Three other projects would continue with reduced funding, thereby limiting the nature and kind of field applications and demonstrations that would be possible. A new project, Central Support for Employment Programming, would be started, and the inherited PDC/OLAB Labor Force project would be funded through to completion.

Funding at the Current level would permit the continuation or completion of all projects as planned, except the IIPUP project, and additional funding for the new employment project. At this funding level, there would not be another IIPUP field demonstration; rather, just a limited wrap-up and termination of it.

Another field demonstration of the IIPUP project, a new employment project, and the planned continuation or completion of the other projects could be realized with funding at the Proposed level.

It is expected that other new initiatives would begin with funding from the Bureau's small research activities fund, in keeping with past Bureau and DS/UD practice.

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT
FY 1981 TO FY 1983 (\$ THOUSANDS)

OFFICE: DS/UD

APPROPRIATION ACCOUNT - EH

PROJECT#	PROJECT TITLE	FY 1981 OYB-REVISED	FY 1982 REVISED	FY-83 MINIMUM	FY-83 CURRENT	FY-83 PROPOSED	Page #
938_0600.	SEEU: LABOR FORCE PLANNING, DEV AND UTIL	\$0	\$0	\$250	\$250	\$250	28
TOTALS FOR EH		\$0	\$0	\$250	\$250	\$250	

APPROPRIATION ACCOUNT - PN

PROJECT#	PROJECT TITLE	FY 1981 OYB-REVISED	FY 1982 REVISED	FY-83 MINIMUM	FY-83 CURRENT	FY-83 PROPOSED	
936_5412.	URBAN MIGRANT FERTILITY	\$300	\$0	\$0	\$0	\$0	
TOTALS FOR PN		\$300	\$0	\$0	\$0	\$0	

APPROPRIATION ACCOUNT - SD

PROJECT#	PROJECT TITLE	FY 1981 OYB-REVISED	FY 1982 REVISED	FY-83 MINIMUM	FY-83 CURRENT	FY-83 PROPOSED	
912-0007.01	IMPROVEMENT PGM; URBAN POOR (DS/UD)	\$400	\$400	\$150	\$150	\$400	16
931_0058.	LAND USE PROGRAMMING	\$100	\$0	\$0	\$0	\$0	
931-1090.	SEEU: SMALL ENTERPRISE APPR TO EMPLOYMENT	\$170	\$250	\$0	\$0	\$0	
931-1110.	URBAN FINANCIAL MANAGEMENT	\$30	\$200	\$100	\$150	\$150	17
931-1228.	RURAL DEMAND FOR URBAN SERVICE SYSTEMS	\$0	\$250	\$0	\$0	\$0	
936-5402.	ENERGY/RESOURCE EFFICIENT CITIES	\$200	\$150	\$400	\$500	\$500	18
936_5405.	SEEU: CENT SUPPRT-URBAN EMPL PROJ IMPL	\$0	\$0	\$200	\$300	\$300	19
936_5411.	SUPPORT SERVICES FOR URBAN/REG DEVEL.	\$300	\$0	\$300	\$400	\$400	20
936_5414.	ECONOMY OF SECONDARY CITIES	\$0	\$450	\$350	\$400	\$400	21

TABLE III - PROJECT OBLIGATIONS BY APPROPRIATION ACCOUNT
FY 1981 TO FY 1983 (\$ THOUSANDS)

OFFICE: DS/UD

TOTALS FOR SD	\$1,200	\$1,700	\$1,500	\$1,900	\$2,150
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* * OFFICE TOTAL:	\$1,500	\$1,700	\$1,750	\$2,150	\$2,400
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AID PROGRAM IN FY 1983
ANNUAL BUDGET SUBMISSION
TABLE IV - PROJECT BUDGET DATA

BUREAU FOR DEVELOPMENT SUPPORT

05/19/81

031 - OFC. OF URBAN DEVELOPMENT

PROJECT NUMBER AND TITLE	OBLIG		TOTAL COST		FY 80		FY 1981		FY 1982		ESTIMATED U.S. DOLLAR COST (\$000)					FUT YR ITEM NO	
	G DATE	L INIT FIN	AUTH	PLAN	PIPE LINE	OBLIG ATIONS	EXPEND ITURES	OBLIG ATIONS	EXPEND ITURES	OBLIG ATIONS	EXPEND ITURES	FY 83 AAPL	FY 84 OBLIG	FY 85 OBLIG	FY 86 OBLIG		FY 87 OBLIG
POPULATION PLANNING																	
9365412	URBAN MIGRANT FERTILITY																
	G	79 81	---	450	---	300	50	---	150	---	---	---	---	---	---	---	42
	APPROPRIATION TOTAL		---	450	---	300	50	---	150	---	---	---	---	---	---	---	
EDUCATION AND HUMAN RESOURCES																	
9380600	LABOR FORCE PLANNING DEV AND UTIL																
	G	81 83	627	1025	---	---	---	---	---	---	250	---	---	---	---	---	431
	APPROPRIATION TOTAL		627	1025	---	---	---	---	---	---	250	---	---	---	---	---	
SELECTED DEVELOPMENT ACTIVITIES																	
9120007	INTEGRATD IMPROV PRG FOR THE POOR-IIPUP																
	G	78 84	2530	2530	943	400	400	400	500	400	235	---	---	---	---	---	246
9310058	LAND USE PROGRAMMING																
	G	75 81	948	948	47	100	147	---	---	---	---	---	---	---	---	---	245
9311090	SMALL ENTERPRISE APPROCHES TO EMPLOYMENT																
	G	78 84	1460	1460	698	170	125	250	300	---	342	---	---	---	---	---	243
9311092	URBAN/REGIONAL ANALYSIS																
	G	77 79	399	399	52	---	52	---	---	---	---	---	---	---	---	---	242
9311110	URBAN FINANCIAL MANAGEMENT																

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05/19/81

AID PROGRAM IN FY 1983
ANNUAL BUDGET SUBMISSION
TABLE IV - PROJECT BUDGET DATA

BUREAU FOR DEVELOPMENT SUPPORT

05/19/81

031 - OFC. OF URBAN DEVELOPMENT

PROJECT NUMBER AND TITLE	OBLIG		TOTAL COST		ESTIMATED U.S. DOLLAR COST (\$000)											
	G	DATE	AUTH	PLAN	FY 80 PIPE- LINE	---FY 1981--- OBLIG- ATIONS	EXPEND- ITURES	---FY 1982--- OBLIG- ATIONS	EXPEND- ITURES	FY 83 AAPL	FY 84 OBLIG	FY 85 OBLIG	FY 86 OBLIG	FY 87 OBLIG	FUT YR OBLIG	ITEM NO
	G	80 83	307	500	100	30	130	200	150	150	20	---	---	---	---	241
9311228																
	RURAL DEMAND FOR URBAN SERVICE SYSTEMS															
	G	78 82	2695	1682	477	---	400	250	327	---	---	---	---	---	---	240
9365402																
	ENERGY/RESOURCE EFFICIENT CITIES															
	G	81 85	---	1400	---	200	---	150	150	500	550	---	---	---	---	239
9365405																
	CENTRAL SPPT FOR URBAN EMPL PROJECT IMPL															
	G	83 86	---	1050	---	---	---	---	---	300	250	250	250	---	---	387
9365411																
	SUPPORT SERVICES FOR URBAN/REGIONAL DEV															
	G	81 86	---	1300	---	300	---	---	300	400	300	200	100	---	---	238
9365414																
	ECONOMY OF SECONDARY CITIES															
	G	82 86	---	2450	---	---	---	450	300	400	600	500	500	---	---	236
	APPROPRIATION TOTAL		8339	13719	2317	1200	1254	1700	2027	2150	2297	950	850	---	---	
	OFFICE TOTAL		8966	15194	2317	1500	1304	1700	2177	2400	2297	950	850	---	---	

TABLE V - FY 1983 PROPOSED PROGRAM RANKING
05/15/81

05/15/81

OFFICE 031 DS/UD

RANK	DECISION PACKAGES/PROGRAM ACTIVITY	TERM/ NEW/ CONT	LOAN/ GRANT	APPROP ACCT.	PROGRAM FUNDING (\$000)		W O R K F O R C E USDH		ITEM
					INCR	CUM	INCR	CUM	
DECISION PACKAGE - MINIMUM									
1	9361488 DS/UD STAFF REQUIRED TO OPERATE OFFICE			G			24	24	3035
2	9120007.01 IMPROVEMENT PGM; URBAN POOR (DS/UD)	C	G	SD	150	150		24	3036
3	9311110 URBAN FINANCIAL MANAGEMENT	C	G	SD	100	250	12	36	3037
4	9365411 SUPPORT SERVICES FOR URBAN/REG DEVEL.	C	G	SD	300	550	12	48	3038
5	9365402 ENERGY/RESOURCE EFFICIENT CITIES	C	G	SD	400	950	12	60	3039
6	9365414 ECONOMY OF SECONDARY CITIES	C	G	SD	350	1300		60	3040
7	9365405 SEEU: CENT SUPPRT-URBAN EMPL PROJ IMPL	N	G	SD	200	1500		60	3041
8	9380600 SEEU: LABOR FORCE PLANNING, DEV AND UTIL		G	EH	250	1750		60	3554
DECISION PACKAGE - CURRENT (30)									
9	9365405 * SEEU: CENT SUPPRT-URBAN EMPL PROJ IMPL	N	G	SD	100	1850		60	3042
10	9311110 * URBAN FINANCIAL MANAGEMENT	C	G	SD	50	1900		60	3043
11	9365411 * SUPPORT SERVICES FOR URBAN/REG DEVEL.	C	G	SD	100	2000		60	3044
12	9365402 * ENERGY/RESOURCE EFFICIENT CITIES	C	G	SD	100	2100		60	3045
13	9365414 * ECONOMY OF SECONDARY CITIES	C	G	SD	50	2150		60	3046
DECISION PACKAGE - PROPOSED (50)									
14	9120007.01 * IMPROVEMENT PGM; URBAN POOR (DS/UD)	C	G	SD	250	2400		60	3047

ITEMS RETRIEVED 14

TITLE Program for the Urban Poor (IIPUP)		FUNDS Selected Development Activities	PROPOSED OBLIGATION (In thousands of dollars)		
NUMBER 912-0007.01 GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>		NEW <input type="checkbox"/> CONTINUING <input checked="" type="checkbox"/>	PRIOR REFERENCE FY 1981 ANNEX V, Centrally Funded, p. 195	FY 83 400	LIFE OF PROJECT 2,530
			INITIAL OBLIGATION FY 78	ESTIMATED FINAL OBLIGATION FY 84	ESTIMATED COMPLETION DATE OF PROJECT FY 85

Purpose: To help determine and demonstrate ways in which human services for the urban poor can be made more adequate, equitable, and efficient and with more desirable socio-economic impacts.

Background and Progress to Date: This is a joint program with DS/H. That Office already has underway a number of field activities in conjunction with the HG Program. DS/UD has completed and is publishing for wide distribution a state-of-the-art piece and has initiated field demonstration IIPUP projects in Panama (community employment and income improvement), Costa Rica (community services and transportation) and Ghana (squatter and low-income household settlement guidance and service integration). In collaboration with the LAC Bureau, DS/UD is supporting a Population Council proposal to find ways to help low-income women influence the planners, policy makers and program and project operators who are in a position to improve women's participation in development.

Host Country and Other Donors: Host countries are the central collaborators in DS/UD's IIPUP projects and contribute significantly to field demonstrations. IIPUP projects have not been done in conjunction with other donors but this remains an open possibility.

Beneficiaries: Urban poor recipients of urban services in conjunction with HG or mission programs. Host country institutions to service the urban poor will be developed or strengthened. Personnel in the host countries will be trained in service delivery.

FY 1983 Program: Field demonstration in one country and commencement of wrap-up activities.

Major Outputs:

State-of-the-Art	1
Field Demonstrations	5
Overall Evaluation	1
Summary/Guidelines	1
Multi-Media Presentation	1

A.I.D. Financed Inputs:

	<u>FY 1983</u>
Personnel	100
Travel	30
Institutional Development	150
Training	25
Commodities	50
Other	<u>45</u>
TOTAL	400

<u>MINIMUM</u> (150)	<u>CURRENT</u> (150)	<u>PROPOSED</u> (400)
1) Commence wrap-up activities and overall evaluation.	1) Commence wrap-up activities and overall evaluation	1) One field demonstration. 2) Commence wrap-up activities and overall evaluation.

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	995	52	943		PADCO
Estimated Fiscal Year 1981	400	448		3/81-6/83	Mathematica
Estimated through September 30, 1981	1,395	500	895		JWK International
Proposed FY 1982	500	400		7/82-9/84	Research Triangle Institute
Estimated through Fiscal Year 1982	1,895	900	995		Population Council
Proposed FY 83	400	Future Year Obligations	Estimated Total Cost	5/83-9/85	Others to be selected.
		235	2,530		

TITLE Urban Financial Management		FUNDS Selected Development Activities	PROPOSED OBLIGATION (In thousands of dollars)		
NUMBER 931-1110		PRIOR REFERENCE FY 1982, ANNEX V, Centrally Funded Programs, pp. 99 and 105	FY 83 150	LIFE OF PROJECT	500
GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>	NEW <input type="checkbox"/> CONTINUING <input checked="" type="checkbox"/>		INITIAL OBLIGATION FY 80	ESTIMATED FINAL OBLIGATION FY 84	ESTIMATED COMPLETION DATE OF PROJECT FY 85

Purpose: To improve the financial resource base for the equitable provision of essential services to and access to them by the urban poor.

Background and Progress to Date: Developing country cities, experiencing rapid growth, are hard-pressed to maintain acceptable standards of livability. Demographic pressures produce increasing demands on already inadequate and insufficient essential services and, in turn, create severe stress on fiscal, managerial, and other resources. The situation is compounded by higher service delivery costs, growing difficulties in generating sufficient revenue, and the insufficiency of intergovernmental transfers to satisfy local government needs. Customary budgetary processes and approaches to financing services are no match for expanding local needs. Improved financial management systems and practices are needed to utilize available resources more effectively, to strengthen internal controls, and to make available better economic information on which financial management decisions can be made.

This project is designed to help local officials increase their capacity to evaluate the local revenue base, to adjust financial planning to reflect economic trends, to gauge more accurately the benefits of differing fiscal strategies, and to match more effectively available resources and the longer range needs of their city.

In the first phase of the project successful existing financial management practices at the local government level in developing countries are being identified and reviewed. The assessment of those practices is being done within the broader socio-economic and political operational contexts in which they are utilized. A comparative analysis of urban financial management practices, rather than a set of discrete case studies, is being used, and sites which are broadly representative of intermediate-sized cities are being selected. A mechanism for fostering the better exchange and utilization of such practices and information at the local level between and among countries is also a part of the first phase. The second phase will be devoted to promoting the use of the exchange mechanism and to demonstrating some of the financial management practices.

A state-of-the-art study was completed in FY 1980. This led to the identification and comparative analysis of practices now underway. The second phase is to begin in FY 1982.

Host Country and Other Donors: Host countries are to contribute professional, institutional, and other resources in support of each field demonstration.

Beneficiaries: Local officials, especially fiscal and revenue officers, city administrators and decision-makers, in terms of improved financial management capability. Businessmen and other interested citizens, in terms of the availability of better information. The general public, including the urban poor, in terms of a better resource base for providing essential services.

FY 83 Program: There will be further field application of local financial management practices and expanded use of the exchange mechanism in this final obligation year.

Major Outputs:

Set of Practices and Exchange Mechanism	1
Field Demonstrations	4
Evaluations	2
Final Report	1
Dissemination Workshops	2

A.I.D. Financed Inputs:

	FY 1983
Personnel (20 person months)	100
Travel	30
Commodities	10
Other Costs	10
TOTAL	150

Minimum (100)	Current (50)	Proposed (0)
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Complete existing field demonstrations of practices and use of exchange mechanism.	Additional field demonstrations of practices and expanded use of exchange mechanism.	Same as at Current level.
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U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	100	0	100	9/30/80-10/1/81	Dr. Roy Bahl
Estimated Fiscal Year 1981	30	130			
Estimated through September 30, 1981	130	130	0	10/1/81-10/1/82	Research Triangle Institute
Proposed FY 1982	20	150			
Estimated through Fiscal Year 1982	330	280	50	10/1/82-9/30/83	
Proposed FY 83	150	Future Year Obligations	Estimated Total Cost		
		20	500		

PROGRAM: Centrally Funded

ACTIVITY DATA SHEET

PROJECT MANAGER: Eric Chetwynd, Jr.

TITLE Energy and Resource Efficient Cities		FUNDS Selected Development Activities (Energy)	PROPOSED OBLIGATION (In thousands of dollars)	
NUMBER 936-5402		PRIOR REFERENCE None	FY 83 150	LIFE OF PROJECT 1,400
GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>	NEW <input type="checkbox"/> CONTINUING <input checked="" type="checkbox"/>		INITIAL OBLIGATION FY 81	ESTIMATED FINAL OBLIGATION FY 84
				ESTIMATED COMPLETION DATE OF PROJECT FY 86

Purpose: To improve efficiency in the consumption and use of energy and other key resources in rapidly growing small and intermediate-sized cities.

Background and Progress to Date: The notion of assisting small and intermediate-sized cities in developing countries to achieve greater efficiencies in consumption of scarce resources (i.e., energy, water, agricultural land, food and construction materials) has been of increasing interest to A.I.D. and LDC countries in recent years. Many field missions are identifying energy and resource costs and constraints as a serious developmental problem. Consumption of energy in urban areas in developing countries already is ten times greater than per capita consumption in rural areas.

The project is to assist host countries to achieve greater economy of resource consumption in key sectors of rapidly growing small and intermediate-sized cities and help create and strengthen the skills and institutions needed to continue and expand this work. The heart of the project is the development and implementation of a resource-efficient or resource conserving strategy by the individual small or intermediate-sized city. An exploratory research paper has been completed which contributed to project development. In late FY 1981, a contractor was selected to carry out the project in close collaboration with participating countries which will help with initial state-of-the-art work, including assembly of necessary analytical tools, identification of practical conservation approaches and technologies and formulation of skill and institution-building approaches. These countries also will be the sites for field testing of project concepts and approaches. Examples of some of these approaches are tax laws, zoning restrictions, building codes, energy efficient transport systems, waste and water recycling for industrial or agricultural uses, co-generation of heating and cooling in utilities, public campaigns, etc.

Host Country and Other Donors: Host countries will be involved from the outset in this project and will be expected to make substantive contributions during the field test stage. The work is being coordinated with the UN and IBRD which also are interested in this concept.

MINIMUM (400)	CURRENT (500)	PROPOSED (500)
1) One field test started	1) Two field tests started	1) Two field tests started

Beneficiaries: The project is aimed at reduction of resource consumption in general although the wealthy and middle-income groups would be expected to conserve the greatest share of urban resources since they consume far more resources than the poor. Short term beneficiaries of the project would be the field missions and host country government entities who would be given the technical means and resources to address pressing resource problems. Long term beneficiaries would include a wide spectrum of the population. Studies have shown, for example, that severe energy and resource shortages affect all classes of society, but first and most severely the poor. There will be scope within the project for such targeting of benefits.

FY 1983 Program: The contractor will initiate development of resource efficient strategies in two collaborating host country cities.

Major Outputs:

State-of-the-art study and policy development guide	1
Design of field test	2
Field tests	2
Evaluation report	1
Final report and field guide	1

A.I.D. Financed Inputs:

	FY 1983
Personnel (70 person months)	350
Travel	100
Other costs	50
TOTAL:	500

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	--	--	--		To be selected competitively.
Estimated Fiscal Year 1981	200	--	--	9/30/81-9/30/82	
Estimated through September 30, 1981	200	--	--		
Proposed FY 1982	150	150	--	10/1/82-1/29/85	
Estimated through Fiscal Year 1982	350	150	50		
Proposed FY 83	500			10/1/83-1/29/85	
		Future Year Obligations	Estimated Total Cost		
		550	1,400		

TITLE Central Support for Employment Programming		FUNDS Selected Development Activities	PROPOSED OBLIGATION (In thousands of dollars) FY 83 300		LIFE OF PROJECT 1050
NUMBER 936-5405 GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>	NEW <input checked="" type="checkbox"/> CONTINUING <input type="checkbox"/>	PRIOR REFERENCE FY 1980 CP Annex V, P. 166	INITIAL OBLIGATION FY 83 300	ESTIMATED FINAL OBLIGATION FY 86	ESTIMATED COMPLETION DATE OF PROJECT FY 87

Purpose: To develop resources, managed centrally, with a capability of providing technical support to A.I.D. central bureaus, field missions, and host country governments for identifying, designing and developing employment-related projects and programs.

Background and Progress to Date: Underemployment and unemployment are problems of which most developing country authorities are increasingly becoming aware, while at the same time the majority of them are recognizing their weakness in employment planning and policy analysis, and are requesting external assistance. Correspondingly, in some cases derivatively, many A.I.D. missions have responded to the Small Enterprise and Employment Unit (DS/SEEU) survey that they wish to direct their thinking toward employment strategies and employment generation projects so as to have maximum positive employment impacts. Inasmuch as this explicit employment concern is a new focus for A.I.D. assistance, central technical support capabilities are not yet well established, and adequate resources have not been identified. This project will develop these Agency capabilities.

Host Country and Other Donors: There already have been exchanges of information with other donors, and collaborative approaches in programming are likely. Various degrees of participation by host country institutions and organizations are expected, particularly with respect to the building of employment planning, promotion and policy analysis capabilities.

Beneficiaries: Developing country men and women for whom new productive employment opportunities and the associated income will have been generated.

FY 83 Program: As FY 83 will be the first year of project implementation, resources obligated will cover to a large extent front-end organizational costs, including substantial canvassing and familiarizing by the contractor inside AID/W with current bureau and mission needs. Through the agency of the SEEU and the Employment Steering Group, interviews, small workshops, and writing and distribution of working papers on technical assistance approaches and state-of-the-art will be used to effect this exchange of information. Before the end of this first year, a few short- and long-term technical assistance activities will have begun. Also, the central staff of the contracting organization will organize a monitoring and evaluation capability for the purpose of tracking both operationally and technically the experiences of the technical assistance teams, so that lessons may be learned and advances in the state-of-the-art in employment project/program assistance may be assessed, consolidated and disseminated.

Major Outputs:

State-of-the-art studies and working papers	4
Missions provided technical assistance	20
Workshops	8
Resources roster	1

A.I.D. Financed Inputs:

	<u>FY 1983</u>
Professional Services and Overhead (30 person months)	200
Local support, travel, workshops, supplies	<u>100</u>
TOTAL:	300

<u>MINIMUM</u> (200)	<u>CURRENT</u> (100)	<u>PROPOSED</u>
1) Set up new resource	1) Hold workshop	Same as at current level
2) Canvass/interview and assess AID needs	2) Begin 1 T.A. activity	
3) State-of-the-art and 2 other working papers	3) Write working paper	
4) Set up tracking/evaluation systems		
5) Begin 2 T.A. activities		

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	0	0	0	6/82-12/83	To be selected
Estimated Fiscal Year 1981	0	0	0		
Estimated through September 30, 1981	0	0	0		
Proposed FY 1982	0	0	0		
Estimated through Fiscal Year 1982	0	0	0		
Proposed FY 83	300	Future Year Obligations	Estimated Total Cost		
		750	1050		

PROGRAM: CENTRALLY FUNDED

ACTIVITY DATA SHEET

PROJECT MANAGER: William R. Miner

TITLE Support Services for Urban and Regional Development		FUNDS Selected Development Activities	PROPOSED OBLIGATION (In thousands of dollars) FY 83 400		LIFE OF PROJECT 1,300
NUMBER 936-5411 GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>	NEW <input checked="" type="checkbox"/> CONTINUING <input type="checkbox"/>	PRIOR REFERENCE FY 1982 Annex V, Centrally Funded Programs, Pp. 99 and 105	INITIAL OBLIGATION FY 81	ESTIMATED FINAL OBLIGATION FY 86	ESTIMATED COMPLETION DATE OF PROJECT FY 86

Purpose: To provide a central support service to meet the demand for assistance in identifying, designing, implementing, and evaluating projects in urban and in regional development.

Background and Progress to Date: Host country development plans and field mission strategies are giving increasing attention to the spatial and regional aspects of development and to the interdependence between rural and urban areas in the development process. There is growing recognition of the economic, social, and developmental relationships between and among various sections and segments of a developing country. Because they lack professionals in this field, the regional bureaus, field missions, and host governments have relied on the Agency's small central staff in urban and regional development to assist them in understanding and exploiting these linkages and relationships in their country programming.

The central staff has undertaken state-of-the-art studies in urban and regional development, developed guidelines for urban and regional analysis, sponsored field demonstrations in a number of countries, and has assisted with the identification, design, and implementation of LDC projects. Most of these support services have been byproducts of field demonstrations. As these field demonstrations are concluding, the support services which were incidental to the field demonstrations are much more in demand. These services include assistance with developing area or regional strategies, conducting analyses, designing and implementing and evaluating programs and projects, and assisting with the recruitment of technical expertise and with the provision of training programs.

This project has established such a central service delivery capacity to be responsive to these programming requirements. An institutional arrangement was concluded in FY 1981 and a contract was let to implement the project. The new resource became operational in FY 1982.

Host Country and Other Donors: None.

Beneficiaries: Regional bureaus and field missions will be able to identify and develop components of their programs. Host country government officials and technicians will acquire the planning and analytical capacity in urban and regional development. The people in host countries will benefit from the programs and projects which result.

FY 1983 Program: This will be the second year of funding. There will be a doubling of short-term consultancies to provide for the expected increased demand for technical advisory services over that in FY 1981-FY 1982. Slight increases

are provided in the level of training and of research and development activities.

Major Outputs:

Strategies developed	20
Analyses completed	10
Projects identified/designed	12
Programs developed/evaluated	20
Training opportunities planned	12
Technical resource requests filled	40

A.I.D.-Financed Inputs

	FY 1983
Personnel	185
Travel	70
Training	15
R & D Activities	30
Other Costs	100
TOTAL:	<u>400</u>

MINIMUM
(300)

The same level of service delivery will be provided as was offered in FY 1982.

CURRENT
(100)

The level of technical advisory service delivery will be doubled and there will be slight increases in the level of training and of R & D activities.

PROPOSED
(0)

Same as at Current level.

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	-	-	-		To be selected.
Estimated Fiscal Year 1981	300	0	300	9/30/81-12/31/82	
Estimated through September 30, 1981	300	0	300		
Proposed FY 1982	0	300	0		
Estimated through Fiscal Year 1982	300	300	1,300		
Proposed FY 83	400	Future Year Obligations	Estimated Total Cost	1/1/83-6/30/84	
		600	1,300		

TITLE The Economy of Secondary Cities		FUNDS Selected Development Activities	PROPOSED OBLIGATION (In thousands of dollars)	
			FY 83 450	LIFE OF PROJECT 2,450
NUMBER 936-5414	NEW <input checked="" type="checkbox"/>	PRIOR REFERENCE None	INITIAL OBLIGATION FY 82	ESTIMATED FINAL OBLIGATION FY 86
GRANT <input checked="" type="checkbox"/> LOAN <input type="checkbox"/>	CONTINUING <input type="checkbox"/>			ESTIMATED COMPLETION DATE OF PROJECT FY 87

Purpose: To help stimulate growth and development of secondary (intermediate-sized) cities in support of national development strategies.

Background: Developing countries have been turning increasingly in recent years to decentralization of urban growth as a major developmental strategy. Often this strategy is adopted to slow the rapid growth of major cities. It also is seen as a means of spreading the benefits of development away from central regions, stimulating development of backward or lagging regions, or integrating remote regions of the country into the national economy and polity. Sometimes a combination of these motives is involved.

Whatever the motive, the problems always remain the same. Which cities should be selected for priority attention and how can their growth be stimulated? Unfortunately relatively little is known about the economy of medium-sized cities and what makes them function. A few of the basic axioms of location economics explain why some cities rise and why they fall when the key is an important natural resource or a major industry. However, in general, where obvious stimulants and deterrents to growth are not present, the chemistry of growth or of decline in intermediate-sized cities still is a very inexact science. Moreover, most of the theories put to test in the past several decades have been discredited or have been disappointing; among them, growth poles, industrial centers, and new towns.

This project will examine past experience, the economic structure of secondary cities, and the effects of national policies, political commitment and cultural inhibitions in an attempt to determine how to stimulate and sustain secondary city growth and development. The project is different from yet related to DS/UD's completed project, Land Use Programming for Intermediate Sized Cities. This latter project was designed to help control and guide the physical growth of intermediate-sized cities which already had entered the stage of rapid growth. Thus, the experience gained in the Land Use Programming project will be a valuable input to this proposed new activity.

A small research study will be completed in FY 1981 which explores the problems outlined above. This will be used as a key resource in preparation of the project paper. Principal activities will commence in FY 1982. During FY 1982 a contractor will be secured to (1) perform an analysis of experience to date with secondary city economic development, (2) identify critical problem areas and knowledge gaps, (3) formulate an international program of research and development, and (4) outline a system of field analysis and design workshops to assist participating countries and field missions in development of strategies and programs for secondary city economic development. The contractor will be expected

also to be responsible for subsequent information sharing, technical assistance and institution building in the field.

Host Country and Other Donors: Other donor involvement probably will not go beyond the usual sharing of information. For example, the small research study in FY 1981 is examining IBRD and other international Agency interests and programs in this area. As the project moves into the field application phase, substantial contributions will be expected from participating host countries.

Beneficiaries: (1) Residents of lagging or remote regions of the host countries; (2) unemployed and underemployed people in and around the targeted secondary cities; and (3) the planners and decision-makers who will have better tools with which to design and implement national development strategies.

FY 1983 Program: During FY 1983, the contractor will intensify work with field missions and host countries on analysis, planning and strategy development. Consolidation, synthesis and sharing of research results also will begin during FY 1983 and institutional development and training approaches will be explored.

Major Outputs:

Report on experience, problems and approaches in secondary city development	1
Program of priority R & D activities	1
Field design and training programs	10
Evaluation reports	2

AID Financed Inputs:

	FY 1983
Personnel (50 person months)	250
Travel	130
Other	20
TOTAL:	400

<u>MINIMUM</u> (350)	<u>CURRENT</u> (400)	<u>PROPOSED</u> (400)
(1) Two field design and training programs.	(1) Two field design and training programs (2) Initial synthesis of research program results	(1) Two field design and training programs (2) Initial synthesis of research program results.

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
Obligations	Expenditures	Unliquidated			
Through September 30, 1980	-	-	-		To be selected competitively
Estimated Fiscal Year 1981	-	-	-		
Estimated through September 30, 1981	-	-	-		
Proposed FY 1982	-	-	-		
Estimated through Fiscal Year 1982	450	300	150		
Proposed FY 83	400	Future Year Obligations 1,600	Estimated Total Cost 2,450	10/30/81-4/30/83	

PROGRAM:

ACTIVITY DATA SHEET

PROJECT MANAGER:

TITLE Labor Force Planning, Development and Utilization		FUNDS Education and Human Resources	PROPOSED OBLIGATION (In thousands of dollars) FY 83 250		LIFE OF PROJECT 1025
NUMBER GRANT <input checked="" type="checkbox"/>	938-0600 LOAN <input type="checkbox"/>	NEW <input type="checkbox"/> CONTINUING <input checked="" type="checkbox"/>	PRIOR REFERENCE FY 82 CP Annex V, Centrally Funded Programs, pp. 83 & 87	INITIAL OBLIGATION FY 81	ESTIMATED FINAL OBLIGATION FY 83
			ESTIMATED COMPLETION DATE OF PROJECT FY 85		

Purpose: To promote, support and facilitate employment-related activities within AID by enhancing ability of missions and bureaus to develop and implement employment-related projects, and by meeting their specific requests for technical assistance.

Background and Progress to Date: This project was transferred in mid-FY 81 to DS/UD as caretaker (pending the formal creation of the Small Enterprise and Employment Unit) from the former Office of Labor Affairs (OLAB) in the PDC Bureau. As initially designed for PDC/OLAB's purposes, the project was to provide four distinct types of products in support of AID employment project programming: (1) technical support to AID bureaus and missions for developing and implementing labor/employment projects; (2) identification/evaluation of professional/technical resources available elsewhere in government and the private sector for designing and implementing labor/employment projects; (3) information on current labor/employment development assistance activities; and (4) evaluative services. Much of this assistance was envisaged as being provided through a RSSA with the US Department of Labor (DOL) toward which one DOL person is already at work full-time, with a second person being recruited. In addition the project has supported and/or will support the procurement of private sector technical services through IQC contractors, purchase orders and competitive RFPs. Thus far the project has been focussing its efforts on the labor supply aspects of employment, but is expected to broaden the scope of its activities during CY 1981 and 1982, including supporting the upgrading and translation of Bureau of Labor Statistics training manuals for developing country trainees in labor market and employment analysis and planning, and to respond to mission-requested support for employment project design, implementation, evaluation and strategy activities.

Host Country and Other Donors: There has been technical collaboration, though no financial co-operation, on project activities with the ILO. Frequent contacts are anticipated with other multi-laterals and bi-laterals with project interests in the employment area, as well as with counterpart individuals and institutions in host countries.

Beneficiaries: Developing country men and women, worldwide, for whom employment opportunities, training, greater productivity, and therefore higher incomes and enhanced well-being will be provided.

FY 83 Program: Emphasis will be on providing to field missions and bureaus assistance in areas of project identification, design, implementation and evaluation, and in assisting them to locate appropriate external resources for these purposes. Assistance to field missions in the preparation of employment strategies will continue to be provided.

Major Outputs:

Missions provided project-related technical assistance	12
Employment strategies	6
Employment/labor force studies and reports	6
Training manuals (set)	1

A.I.D. Financed Inputs:

	FY 83
Professional services through DOL RSSA (including overhead)	120
Other professional services	80
Travel	30
Evaluation	5
Other costs	15

TOTAL 250

U.S. FINANCING (In thousands of dollars)				Funding Period	Principal Contractors or Agencies
	Obligations	Expenditures	Unliquidated		
Through September 30, 1980	-	-	-		RSSA with US Department of Labor Private Contractors to be selected
Estimated Fiscal Year 1981	410	210		10/1/80-4/30/82	
Estimated through September 30, 1981	410	210	200		
Proposed FY 1982	365	200		10/1/81-5/31/83	
Estimated through Fiscal Year 1982	775	410	365		
Proposed FY 83	250	Future Year Obligations	Estimated Total Cost	10/1/82-11/30/84	
		-	1025		

CONTRACT/GRANT
FIELD SUPPORT
(\$000)

Project	FY 81			FY 82			Minimum			FY 83			Proposed		
	Total Cost	Field Support (Dollars)	Fld. Sup. Pers. Mon.	Total Cost	Field Support (Dollars)	Fld. Sup. Pers. Mon.	Total Cost	Field Support (Dollars)	Fld. Sup. Pers. Mon.	Total Cost	Field Support (Dollars)	Fld. Sup. Pers. Mon.	Total Cost	Field Support (Dollars)	Fld. Sup. Pers. Mon.
0007.01 IIPUP, DS/UD	400	300	20	400	300	20	150	0	0	150	0	0	400	300	20
0058 Land Use Programming	100	20	1												
1090 Small Enterprises	170	100	6	250	150	9									
1110 Urban Financial Management	30	0	0	200	100	5	100	50	3	150	100	5	150	100	5
1228 RDUSS	0	0	0	250	100	5									
5402 Energy/Resource Efficient Cities	200	100	5	150	100	5	400	250	12	500	350	15	500	350	15
5405 Central Support Urban Employment							200	60	3	300	90	5	300	90	5
5411 Support Services for Urban Regional Development	300	200	20	0	0	0	300	250	25	400	350	35	400	350	35
5414 Economy of Secondary Cities				450	200	10	350	200	10	400	250	15	400	250	15
5412 Urban Migrant Fertility	300	100	5												
0600 Labor Force Planning							250	160	10	250	160	10	250	160	10

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

05/15/81

NEAR EAST

COUNTRY: EGYPT

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PIP	#OF PIP	STA TUS	AMT (\$000)	STAF TDYS	#OF PIP	#OF PIP	STA TUS	AMT (\$000)	STAF TDYS	#OF PIP	#OF PIP
	DS/UD															
SEEU: SMALL ENTRPRSE APPR TO EMPLOYMENT 931_1090.	B	30	0	6	0	A	50	0	4	0	A	30	0	2	0	
URBAN MIGRANT FERTILITY 936_5412.	B	0	0	0	0	B	20	0	1	1	B	20	0	1	1	
COUNTRY TOTAL:		30	0	6	0		70	0	5	1		50	0	3	1	
TOTAL FOR REGION:		30	0	6	0		70	0	5	1		50	0	3	1	

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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SOUTH ASIA

COUNTRY: BANGLADESH

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF IDYS	#OF IDYS	#OF PTP	STA TUS	AMT (\$000)	STAF IDYS	#OF IDYS	#OF PTP	STA TUS	AMT (\$000)	STAF IDYS	#OF IDYS	#OF PTP
	DS/UD															
SEEU: SMALL ENTERPRISE APPR TO EMPLOYMENT 931_1090.	A		0	0	1	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	0	1	0		0	0	0	0		0	0	0	0
TOTAL FOR REGION:			0	0	1	0		0	0	0	0		0	0	0	0

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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EAST ASIA

COUNTRY: KOREA, REPUBLIC OF

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
URBAN MIGRANT FERTILITY 936-5412.		A	0	0	1	1		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	0	1	1		0	0	0	0		0	0	0	0

COUNTRY: PHILIPPINES

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
SEEU: SMALL ENTRPRSE APPR TO EMPLOYMENT 931-1090.		A	15	0	4	0	A	25	0	3	0	A	20	0	3	0
ENERGY/RESOURCE EFFICIENT CITIES 936-5402.		B	200	0	3	1	B	0	0	2	0		0	0	0	0
COUNTRY TOTAL:			215	0	7	1		25	0	5	0		20	0	3	0

COUNTRY: THAILAND

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
LAND USE PROGRAMMING 931-0058.		A	0	0	1	0		0	0	0	0		0	0	0	0
URBAN MIGRANT FERTILITY 936-5412.		B	0	0	0	0	B	40	0	2	1	B	40	0	1	1
COUNTRY TOTAL:			0	0	1	0		40	0	2	1		40	0	1	1

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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EAST ASIA

COUNTRY: INDONESIA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
SEEU: SMALL ENTRPRSE APPR TO EMPLOYMENT 931-1090.	B	5	0	2	0	A	10	0	3	0	A	10	0	3	0	
RURAL DEMAND FOR URBAN SERVICE SYSTEMS 931-1228.		0	0	0	0	A	70	1	3	0		0	0	0	0	
ENERGY/RESOURCE EFFICIENT CITIES 936_5402.	B	0	0	1	0	B	0	0	3	1		0	0	0	0	
COUNTRY TOTAL:		5	0	3	0		80	1	9	1		10	0	3	0	
TOTAL FOR REGION:			220	0	12	2		145	1	16	2		70	0	7	1

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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LATIN AMERICA

COUNTRY: BOLIVIA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
URBAN FUNCTIONS IN RURAL DEVELOPMENT 931-0210.	A		0	1	2	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	1	2	0		0	0	0	0		0	0	0	0

COUNTRY: BRAZIL

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
URBAN FINANCIAL MANAGEMENT 931-1110.	A		10	0	1	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			10	0	1	0		0	0	0	0		0	0	0	0

COUNTRY: COSTA RICA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
IMPROVEMENT PGM; URBAN POOR (DS/JD) 912-0007.01	A		0	0	3	0	A	0	0	3	0	A	0	0	2	0
SEEU; SMALL ENTRPRSE APPR TO EMPLOYMENT 931-1090.	A		10	0	3	0	A	10	0	3	0	A	10	0	2	0
COUNTRY TOTAL:			10	0	6	0		10	0	6	0		10	0	4	0

COUNTRY: DOMINICAN REPUBLIC

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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LATIN AMERICA

DS/UD

SEEU: SMALL ENTRPRSE APPR TO EMPLOYMENT
931-1090.

STA	AMT	STAF	#OF	#OF	STA	AMT	STAF	#OF	#OF	STA	AMT	STAF	#OF	#OF
TUS	(\$000)	TDYS	PTP	PTP	TUS	(\$000)	TDYS	PTP	PTP	TUS	(\$000)	TDYS	PTP	PTP
A	20	1	4	0	A	20	1	4	0	A	20	1	3	0

COUNTRY TOTAL: 20 1 4 0 20 1 4 0 20 1 3 0

COUNTRY: GUATEMALA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
931-1228.	RURAL DEMAND FOR URBAN SERVICE SYSTEMS	A	0	1	2	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	1	2	0		0	0	0	0		0	0	0	0

COUNTRY: HONDURAS

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
931-1092.	URBAN/REGIONAL ANALYSIS	A	0	1	1	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	1	1	0		0	0	0	0		0	0	0	0

COUNTRY: MEXICO

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP	STA TUS	AMT (\$000)	STAF TDYS	#OF PTP	#OF PTP
	DS/UD															
912-0007.01	IMPROVEMENT PGM: URBAN POOR (DS/UD)	A	0	0	1	0	A	0	0	3	0	A	0	0	3	0
936-5412.	URBAN MIGRANT FERTILITY	B	0	0	0	0	B	30	0	1	1	B	30	0	1	1
COUNTRY TOTAL:			0	0	1	0		30	0	4	1		30	0	4	1

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
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LATIN AMERICA

COUNTRY: PANAMA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
IMPROVEMENT PGM: URBAN POOR (DS/UD)																
912-0007.01	A		0	0	3	0	A	0	0	3	0	A	0	0	2	0
COUNTRY TOTAL:			0	0	3	0		0	0	3	0		0	0	2	0

COUNTRY: PERU

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
IMPROVEMENT PGM: URBAN POOR (DS/UD)																
912-0007.01	A		0	0	1	0	A	0	0	3	0	A	0	0	3	0
COUNTRY TOTAL:			0	0	1	0		0	0	3	0		0	0	3	0

COUNTRY: JAMAICA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
IMPROVEMENT PGM: URBAN POOR (DS/UD)																
912-0007.01	A		0	0	1	0	A	0	0	3	0	A	0	0	3	0
COUNTRY TOTAL:			0	0	1	0		0	0	3	0		0	0	3	0
TOTAL FOR REGION:			40	4	22	0		60	1	23	1		60	1	19	1

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
BY GEOGRAPHIC AREA - FY 81 THRU 83

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AFRICA

COUNTRY: KENYA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	I/S/UD															
SEEU: SMALL ENTRPRSE APPR TO EMPLOYMENT 931-1090.	A		15	0	3	0	A	15	0	2	0	A	10	0	2	0
COUNTRY TOTAL:			15	0	3	0		15	0	2	0		10	0	2	0

COUNTRY: CAMEROON

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
RURAL DEMAND FOR URBAN SERVICE SYSTEMS 931-1228.	A		0	3	2	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	3	2	0		0	0	0	0		0	0	0	0

COUNTRY: GHANA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP
	DS/UD															
IMPROVEMENT PGM; URBAN POOR (DS/UD) 912-0007.01	A		250	1	3	0	A	55	2	2	3	A	0	1	3	0
LAND USE PROGRAMMING 931-0058.	A		0	1	1	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			250	2	4	0		55	2	2	3		0	1	3	0

COUNTRY: UPPER VOLTA

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF TDYS	#OF PTP

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
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AFRICA

DS/UD

URBAN FUNCTIONS IN RURAL DEVELOPMENT
 931_0210. A

	0	0	0	1	0	0	0	0	0	0	0	0	0
COUNTRY TOTAL:	0	0	0	1	0	0	0	0	0	0	0	0	0
TOTAL FOR REGION:	265	5	9	1	70	2	4	3	10	1	5	0	

A - ACTIVE B - PENDING MISSION APPROVAL

COUNTRY ACTIVITY REPORT
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PROJECT SERVICES AT MISSION OR BUREAU REQUEST

PROJECT	TITLE	FY 1981					FY 1982					FY 1983				
		STA TUS	AMT (\$000)	STAF	#OF DYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF DYS	#OF PTP	STA TUS	AMT (\$000)	STAF	#OF DYS	#OF PTP
	DS/UD															
SEEU:	CENT SUPPRT-URBAN EMPL PROJ IMPL															
	936-5405.		0	0	0	0		0	0	0	0		0	0	0	0
	SUPPORT SERVICES FOR URBAN/REG DEVEL.															
	936-5411.		0	0	0	0		0	0	0	0		0	0	0	0
SEEU:	LABOR FORCE PLANNING, DEV AND UTIL															
	938-0600.		0	0	0	0		0	0	0	0		0	0	0	0
COUNTRY TOTAL:			0	0	0	0		0	0	0	0		0	0	0	0
TOTAL FOR REGION:			0	0	0	0		0	0	0	0		0	0	0	0
OVERALL TOTAL:			555	9	50	3		345	4	48	7		190	2	34	3

A - ACTIVE B - PENDING MISSION APPROVAL