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PES 82-4

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Initials

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1. ME/DPIPAE

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PD AAL-801

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REMARKS

Attached is one copy of the PES for (Community Development) CARE Project 218 0218 which USAID Jordan has requested me to distribute.

DO NOT use this form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions

FROM: (Name, org. symbol, Agency/Post)

Room No.—Bldg.

Phone No.

5041-102

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CLASSIFIC

PROJECT EVALUATION SUMMARY (PES) - PART I

Re. Form 1004

1. PROJECT TITLE Community Development (CARE/J)		2. PROJECT NUMBER 273-0228	3. MISSION/AID/W OFFICE USAID/JORDAN
4. EVALUATION NUMBER (Enter the number maintained by the reporting unit e.g., Country or AID/W Administrative Code, Fiscal Year, Serial No. beginning with No. 1 each FY) 82-4 Final Evaluation <input checked="" type="checkbox"/> REGULAR EVALUATION <input type="checkbox"/> SPECIAL EVALUATION			

5. KEY PROJECT IMPLEMENTATION DATES			6. ESTIMATED PROJECT FUNDING	7. PERIOD COVERED BY EVALUATION	
A. Final PRO-AID or Equivalent FY 1978	B. Final Obligation Expected FY 1978	C. Final Input Delivery FY 1982		A. Total \$ 647,700	From (month/yr.) January 1980
			B. U.S. \$ 350,000	To (month/yr.) May 31, 1982	Date of Evaluation (Review)

B. ACTION DECISIONS APPROVED BY MISSION OR AID/W OFFICE DIRECTOR

A. List actions and/or unresolved issues; cite those items needing further study. (NOTE: Mission decisions which anticipate AID/W or regional office action should specify type of document, e.g., program, SPAR, PIO, which will present detailed request.)	B. NAME OF OFFICER RESPONSIBLE FOR ACTION	C. DATE ACTION TO BE COMPLETED
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CARE/J follow-up to ensure that Al-Mansourah Health Clinic is furnished, staffed and put into operation and inform USAID/J.

CARE/J

9/30/82

CARE/J to ensure the transfer of the Rural Information System to GOJ and advise USAID/J accordingly in writing.

CARE/J

12/31/82

Future activities of same nature should consider problems encountered during the implementation of this project; i.e., coordination/cooperation between CARE and GOJ departments and lack of technical inputs.

9. INVENTORY OF DOCUMENTS TO BE REVISED PER ABOVE DECISIONS

<input checked="" type="checkbox"/> Protocol Paper	<input checked="" type="checkbox"/> Implementation Plan e.g., CPI Network	<input type="checkbox"/> Other (Specify) _____
<input type="checkbox"/> Financial Plan	<input type="checkbox"/> PIOT No. 0228/78/1 of 9/30/78	<input type="checkbox"/> Other (Specify) _____
<input type="checkbox"/> Legal Framework	<input type="checkbox"/> PIO/C	<input type="checkbox"/> Other (Specify) _____
<input type="checkbox"/> Project Agreement	<input type="checkbox"/> PIO/P	<input type="checkbox"/> Other (Specify) _____

10. ALTERNATIVE DECISIONS ON FUTURE OF PROJECT

A. <input type="checkbox"/> Continue Project without Change
B. <input type="checkbox"/> Change Project Design and/or <input type="checkbox"/> Change Implementation Plan
C. <input type="checkbox"/> Discontinue Project

11. PROJECT OFFICER AND HOST COUNTRY OR OTHER RANKING PARTICIPANTS (AS APPROPRIATE Name and Title)

Project Officer George Ishak
CARE/J Joseph Steele
Project Committee USAID/J

12. MISSION/AID/W OFFICE DIRECTOR APPROVAL

Signature _____
Print Name _____
Date _____

PROJECT EVALUATION SUMMARY (PES)

PART II

BACKGROUND

Grant Agreement No. 0228/78/1 dated September 30, 1978 and subsequent amendments, covering the Community Development Project (278-0228), called for an Interim Evaluation and a Final Evaluation. The Interim Evaluation (PES No. 80-2 dated April 1980) covered 16 months of operation from project inception through January 31, 1980. Accordingly, this Final Evaluation draws on the Interim Evaluation and reports on project achievement through completion, March 31, 1982.

1. Summary

The project covers a wide range of activities in two major areas: Health and agriculture.

(a) Health activities: Construction of village health and MCH clinics, improvement and protection of springs, nutrition and health education; and

(b) Agricultural activities: Improvement and development of arid and marginal land through construction of irrigation canals, establishment of microcatchments, fencing and terracing including range improvement and range management.

In addition to the construction activities, the project included the conduct of rural information surveys in order to establish a system whereby data on rural areas are collected on a regular basis, analyzed and used to identify rural needs.

The above activities have been satisfactorily implemented (see Attachment No. 1 for details) and appropriate measures were taken to address issues raised in the Interim Evaluation. However, in the case of fencing and terracing the coordination and cooperation between the Ministry of Agriculture and CARE/J was not adequate, resulting in the inability of many farmers to obtain required trees to plant all the areas that were fenced. In addition, the departure of the former Director of CARE/J prior to project completion resulted in delays in transferring the rural information system to the GOJ. However, CARE/J is currently working to effect this transfer.

Although delays in implementation have occurred and lack of coordination existed for certain activities, the project has achieved its purpose.

The fact that this project is a self-help type whereby the villagers themselves have done most of the fencing and terracing, tree planting and construction works, and taking into consideration the number of activities involved, the diverse nature of these activities and the number of beneficiaries currently using the facilities provided by the project, we believe that the achievements have made significant contribution towards the achievement of project goals.

2. Evaluation Methodology

The evaluation is based on a review of actions taken under the Interim Evaluation, progress and financial reports and other documents submitted by CARE/J. It also involved field visits, trip reports, and discussions of CARE/J staff with villagers including reports based on field trips after project completion.

3. Inputs

Initial and subsequent advances of funds to CARE/J were made on a timely basis. CARE/J has contributed \$12,486 in cash in addition to the \$350,000 provided by the AID Grant, as shown in Attachment No. 2. Purchase of supplies and materials and delivery to various sub-activities were generally made on a timely basis. As a result of follow-through on the

Interim Evaluation, technical supervision and coordination between CARE/J and various GOJ departments improved resulting in better construction works.

Delays in securing required staff and furniture for one clinic and a sufficient number of trees to plant in all the areas that were fenced and terraced are examples of lack of coordination. This lack of coordination also caused delays in the selection of sites for the minor irrigation and spring protection sub-projects. Thus, some activities decreased in scope; others increased as discussed in the outputs section below.

4. Outputs

Based on the results of the Interim Evaluation, USAID monitoring and continued discussions with CARE/GOJ to ensure the most effective utilization of resources/efforts to achieve the project purpose some changes in the originally planned outputs were made. The Drip Irrigation sub-project was eliminated due to delays in providing suitable site on time for implementation. The number of completed spring improvements was below planned levels due to reasons mentioned in Attachment No. 1. However, the planned targets under

three sectors were achieved with exception of the two areas, i.e., spring protection and minor irrigation where the number of sub-projects completed fell short of the planned targets, i.e., 12 completed compared with 15 planned and 4 compared with 6 planned, respectively. In other areas such as fencing and terracing microcatchments and nutrition and health education, outputs exceeded planned targets. The total number of sub-projects that were completed under the project is 152 compared with 138 planned. This has resulted in extending the benefits to a higher number of beneficiaries whereby the estimated number is now 67,665 instead of 57,800. This increase in the number of beneficiaries is the direct effect of more farmer participation than originally anticipated.

5. Purpose/Goal

The CARE-prepared Project Paper for this "OPG-Type" Volag Project addresses a set of short, medium and long-term project goals, many of which, in more typical AID usage, would be thought of as output level objectives. The project purpose was to expand the ongoing community development program which was carried out by CARE/J and Jordan's Ministry of Muni-

cipal, Rural and Environmental Affairs in order to:
(a) establish or improve existing rural community services and infrastructure, (b) increase economic opportunity and productivity, and (c) develop more self-reliant communities capable of meeting local needs and solving local problems through the use of their own resources.

Despite the existence of lack of coordination resulting in amending the originally planned targets by decreasing/increasing the number of sub-projects and the planting of a less-than-anticipated number of trees, the project has achieved its intermediate objectives. It demonstrated to farmers that these types of activities could easily be done without outside assistance. It has also increased the number of people in rural, disadvantaged areas who have access to improved community facilities. The number of people who regularly use the improved community services has also increased by approximately 23,000 people. In addition, the project has introduced new and improved techniques for the development and management of arid lands in the Mafraq area and in the Southern region.

The foregoing indicates that the accomplishments under the various activities have made a significant contribution towards the achievement of the project's long-term objectives discussed in paragraph one above.

6. Beneficiaries

The direct beneficiaries under the project are the inhabitants of the most disadvantaged areas/villages in Jordan. The number of beneficiaries as of March 31, 1982, of the 152 sub-projects undertaken under the project, is estimated at 67,665 persons in over 35 villages in the various districts of Jordan. The services and benefits extended to the inhabitants of these poor villages include improved health facilities and services, improved water supplies, large areas of irrigated and developed land, improved range areas and consequently increased productivity, and improved health conditions.

7. Special Comments:

USAID/J Project Committee feels that the project faced a number of problems which caused delays in project implementation. These problems could have been avoided if better cooperation and coordination existed between CARE/J and its GOJ counterpart departments. In addition, the inadequate technical

supervision negatively reflected on the quality of construction. The committee considers the spring protection, and the fencing and terracing sub-activities to be less successful than anticipated. However, the project was particularly successful in developing villagers' self-reliance and initiative.

Project Committee

PO : SEDMONDS (DRAFT)
CONT : WAWAD (DRAFT)
ENGR : AAHMAD (DRAFT)
PRM : NCARMICHAEL (DRAFT)

Senior Review Committee

CONT : DSHELDON (DRAFT)
ENGR : AKARIAN (DRAFT)
PRM : NCARMICHAEL (DRAFT)
PO : TPEARSON (DRAFT)

DRAFTED: PRM: ^{ج.ج.}GIshaq

CLEARANCE: DIR: WBohlinger (Draft)
July 28, 1982

ATTACHEMENT NO. 1

COMPARISON OF PLANNED TARGETS WITH ACTUAL ACHIEVEMENTS

UNDER

COMMUNITY DEVELOPMENT PROJECT 278-0228

GRANT NO. 0228/78/1 DATED SEPTEMBER 30, 1978

AS OF MARCH 31, 1982

<u>Sector/Activity</u>	<u>Total Actv. Targets</u>	<u>Target (estimated) Beneficiaries</u>	<u>Achievement</u>	<u>Estimated Beneficiaries</u>	<u>Comments</u>
<u>1. Health</u>					
a. Construction of village health & MCH Clinics	11	24,750	11	42,900	10 completed, used, staffed. 1 completed but not used due to conflict between village council and GOJ engineer.
b. Springs improvement and protection	15	13,500	12	5,500*	12 completed 1 dropped due to conflict over ownership. 2 cancelled; one due to source depletion and one due to unacceptable site for construction.
c. Nutrition and health education services	23 Villages	16,000	27 Villages	12,750	Completed
<u>2. Arid and Marginal Land Development</u>					
a. Minor irrigation network	6 canals 9,000 meters	1,350	4 canals 6,000 meters	1,760	4 completed 2 cancelled. One due to locating a site for drip irrigation and one due to completion with farmers own resources.

<u>Sector/Activity</u>	<u>Total Actv. Targets</u>	<u>Target (estimated) Beneficiaries</u>	<u>Achievements to Date</u>	<u>Estimated Beneficiaries</u>	<u>Comments</u>
b. Land improvement-fencing & terracing	50	400	50	363	Activity completed; 135.25 acres improved with fencing, terracing. Tree planting partially done.
c. Microcatchments on farms located in water run-off areas.	30	300	46	229	Activity completed; 44.75 acres in catchments and olive trees.
d. Range improvement/management	2	1,500	3	4,113**	Sabha completed 10,500 Dunums fenced & protected, 130,000 Saltbush shrubs planted (Atriplex); good regrowth of natural vegetation. Project in 3rd year of improvement phase. Qurain completed 1000 Dunums fenced with 75,000 saltbush shrubs planted. Have planted 500 additional dunums with atriplex with no fencing. Jerba: fencing of 835 dunums 95% completed with 55,000 atriplex planted.
<u>3. Rural Information Surveys</u>	1	N/A	1	N/A	Survey and data analysis ongoing; system for presenting and updating data completed. Discussion for putting system in place underway.
	113	27,300	152	67,663	

* full beneficiary data not available

** Estimated potential beneficiaries (family totals) that will be able to benefit from projects on a rotational basis at end of projects.

ATTACHMENT NO. 2

Budget - Actual Expenses

Community Development Project 278-0228

Grant No. 0228/78/1 Dated September 30, 1978

	<u>U.S. Dollars</u> <u>Amount Budgeted</u>	<u>U.S. Dollars</u> <u>Actual Expenditures</u>
<u>A. Materials and Equipment</u>		
(1) U.S. Source	1,700	6,994.39
(2) Local Purchases	<u>156,500</u>	<u>149,398.60</u>
Sub-Total	158,200	156,392.99
<u>B. Personnel and Operations</u>		
(1) International Expert (Land Development Resources)	59,000	52,287.37
(2) International Travel	900	1,453.16
(3) Local Staff	62,500	85,344.16
(4) In-country Travel & Per Diem	6,200	7,460.22
(5) Office Costs (including equipment and maintenance)	11,900	9,819.54
(6) Vehicle Maintenance & Repair	10,000	12,167.37
(7) Participant Training	10,000	5,047.48
(8) Other Supporting Costs	<u>4,300</u>	<u>4,610.04</u>
Sub-Total	164,800	178,189.34
C. Overhead Costs, CARE	<u>27,000</u>	<u>27,904.15</u>
Grant Total	<u>350,000</u>	<u>362,486.48</u> *

* Difference of \$ 12, 486.48 provided by CARE/J.