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PD-AAH-595-D1

ISN- 27155

4 p.

AID 1020-25 (10-70)

A.I.D.

REPORT U-446

PROJECT APPRAISAL REPORT (PAR) Reference Center

PAGE 1

1. PROJECT NO. 528-13-410-010	2. PAR FOR PERIOD: 1/1/70 TO 12/31/70	3. COUNTRY URUGUAY	Room 1650 4. PAR SERIAL NO.
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5. PROJECT TITLE

LABOR DEVELOPMENT SERVICES

6. PROJECT DURATION: Began FY 64 Ends FY 74	7. DATE LATEST PROP 7/7/70	8. DATE LATEST PIP	9. DATE PRIOR PAR 12/10/69
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ 1,331,000	b. Current FY Estimated Budget: \$ 225,000	c. Estimated Budget to completion After Current FY: \$ 290,000
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME American Institute for Free Labor Development (AIFLD)	b. CONTRACT, PASA OR VOL. AG. NO. Contract IA-259
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I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X			<p>This evaluation has confirmed the Embassy/Mission decision taken two years ago to gradually reduce AID/AIFLD assistance to the Uruguayan labor movement. A review of the project indicates that assistance should continue to be concentrated in the two major complementary areas:</p> <ul style="list-style-type: none"> (1) support of a new democratic labor federation, and (2) training of labor leaders in the fundamentals of modern unions. <p>In the coming year every effort will be made to strengthen the democratic federation so that it will be a viable, self supporting organization by FY74, when AID/AIFLD support is scheduled to terminate.</p>	<p>This project will be continued until FY 1974, phasing down each year as the Uruguayans take more responsibility for their organization.</p>

27154

D. REPLANNING REQUIRED	REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> DIF <input type="checkbox"/> FPD AG/INP/IT <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	E. DATE OF MISSION REVIEW
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SPRINT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (1)				
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW	MEDIUM		HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5
1. AIFLD					X							A
2.												
3.												

Comment on key factors determining rating
The competence of AIFLD staff is the most important factor in achieving project objectives. Personnel currently assigned to Uruguay demonstrate a high level of dedication and effectiveness.

4. PARTICIPANT TRAINING					X^B									
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Comment on key factors determining rating
AIFLD has considerable autonomy in selecting participants for U. S. training. This is not a major part of the project, since most of the training is in-country.

5. COMMODITIES N/A														
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Comment on key factors determining rating

6. COOPERATING COUNTRY	c. PERSONNEL N/A													
	b. OTHER N/A													

Comment on key factors determining rating
The GOU has approved USAID/AIFLD efforts in labor field but plays no role in the project.

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

Purpose of project is to train labor and cooperative leaders and provide technical and financial assistance to unions and cooperatives, thus contributing to the goals of a democratic labor movement in a modern society.

B. 1. Conditions which will exist when above purpose is achieved.

2. Evidence to date of progress toward these conditions.

1. Confederation of Uruguayan workers will be recognized as a major force among organized labor in Uruguay.

1. CUT exists today with about 50,000 members. It did not exist prior to 1969-70.

2. CUT will obtain representation on official organisms as the worker delegation of the country.

2. CUT representatives have been named to several national and international commissions by the GOU during 1970, the first time non-communist labor has achieved such recognition in many years.

3. CUT will become self-sufficient financially.

3. CUT has established a dues structure. Although revenue is insufficient, it is collecting dues from its members.

4. The monopoly of the pro-Communist National Convention of Workers (CNT) over the labor movement and its ability to place obstacles in the way of national development for its own political purposes will be ended.

4. With few exceptions, certain sectors of the economy now organized into democratic unions refuse to participate in CNT sponsored, politically-motivated strikes.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Technical, educational and financial assistance will be provided the democratic labor organizations of Uruguay in the hope of aiding them toward becoming self-sufficient and independent. They will thus be better able to represent the working class of Uruguay and contribute to the socio-economic development of the country.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Yes. As leaders are trained through courses they will assume greater responsibility over their organization. Technical assistance will help current leaders learn, and hopefully adapt, new and useful techniques. Financial assistance will assist new and/or weak organizations achieve economic independence.

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II. 7. Continued: Comment on key factors determining rating of Other Donors

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					
		CUMU- LATIVE PRIOR FY	CURRENT FY		FY 72	FY 73	END OF PROJECT
			TO DATE	TO END			
Courses offered, number and variety will decline over the coming years until end of project.	PLANNED	200	-	30	20	10	275
	ACTUAL PERFORMANCE	202	-				
	REPLANNED			-	-	-	-
Graduates of courses - about 4,000 to date - should reach some 5,000 in coming three years.	PLANNED	4,000	-	450	300	150	5,000
	ACTUAL PERFORMANCE	4,130	-				
	REPLANNED			-	-	-	-
CUT - organized in March 1959 was about 10% self-financed, is now near 25% and hopefully will reach about 75% by 1974.	PLANNED	25%	-	35%	50%	70%	80%
	ACTUAL PERFORMANCE	25%	-				
	REPLANNED			-	-	-	-
CUT, organized March 1969 with 20,000 members (as of Dec 1969) up to 50,000 members) and hopefully, will reach 100,000 by 1974.	PLANNED	-	-	10,000	15,000	20,000	100,000
	ACTUAL PERFORMANCE	50,000	-				
	REPLANNED			-	-	-	-
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
Formation of CUT.		CUT has increased its membership by about 15,000 since its foundation. Public relations activities have been expanded. Overall structure and organizations have been improved.					
2.		COMMENT: Significantly greater efforts in financing and organizing must be made by CUT if it is to be self-sufficient by the target date. AID/AIFLD assistance is encouraging CUT to achieve these improvements.					
3.		COMMENT:					

20-1575

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AID 1020-25 (7-68)				SECURITY CLASSIFICATION				001 PROJECT NUMBER			
PROJECT APPRAISAL REPORT (PAR) (U-446) See M.O. 1026.1								528-13-410-010			
002 PAR		MO.	DAY	YR.	003 U.S. OBLIGATION SPAN			004 PROJECT TITLE			
AS OF:					FY 64	Thru FY	74	LABOR DEVELOPMENT SERVICES			
005 COOPERATING COUNTRY - REGION - AID/W OFFICE								A.I.D. Reference Center			
URUGUAY ARA/LA											

006 FUNDING TABLE

AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 19 69)	1,026	(1012)			551	14					461
PROPOSED OPERATIONAL YEAR (FY 19 70)	300	(300)			114						186

CCC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/PASA/VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR 2. LOCAL CONTRACTOR 3. THIRD COUNTRY CONTRACTOR 4. PARTICIPATING AGENCY 5. VOLUNTARY AGENCY 6. OTHER:	0. PARTICIPATING AGENCY 1. UNIVERSITY 2. NON-PROFIT INSTITUTION 3. ARCHITECTURAL & ENGINEERING 4. CONSTRUCTION 5. OTHER COMMERCIAL 6. INDIVIDUAL 7. OTHER:					
		A.I.D.	1	2	259 la.	

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is complete. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

MISSION DIRECTOR APPROVAL →	SIGNATURE Allen E. Claxton, Acting AID Representative	DATE 12/10/69
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PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

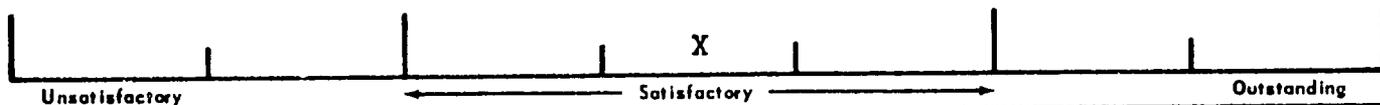
2. CODE NO. D/W ISE ONLY	This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	1. Transformation of policies and leadership of labor movement from totalitarian to democratic through labor education.	30%	30-40%	20-30%	40%	80-90%
	2. Establishment of a dues-paying self-financed labor movement.	20%	20%	20%	30%	80%
	3. Development of cooperatives in all aspects towards foundation of national cooperative federation in collaboration with CUT leadership.	(formed) 200	plus 50	plus 20	plus 50	400
	4. Development of statistical and research services to be provided to unions and cooperatives, and eventually become a permanent service of newly-formed labor confederation (CUT) and cooperative federation.	10%	20%	20%	30%	75%
	5. Establishment of responsible labor-management relations, leading to collectively bargained contracts, and appropriate counselling services leading to establishment of financing by dues and per capita tax system.	contracts 200	plus 10	plus 10	plus 10	300

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PART I-B - Continued

010 B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011 C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)			
(1)	Strengthen democratic labor in Uruguay so that it can form a national confederation and become a counter-force to the presently communist-controlled labor movement.	3	2
(2)	Provide technical and other assistance to the labor movement (including training in cooperatives) which will allow it to make a meaningful contribution to Uruguayan development.	3	2
(3)			
(4)			

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 1):

a

The two goals are inter-related. Uruguay is now experiencing/severe economic crisis. Organized labor has many legitimate grievances, not the least of which is the fact that there has been a salary freeze for the past year which has not allowed the working man to catch up with previous price increases. In addition, most of the organized labor is in the hands of communist or pro-communist leadership, which exploits the labor movement for its own political ends. This project is attempting to counter the anti-democratic labor force by training workers in the basic concept of democratic trade unionism, and by promoting non-wage benefits through cooperatives, low-cost housing, credit unions, etc.

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PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	Y
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	Y
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	Y

021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):

013- A small democratic labor confederation was organized by the Uruguayans sooner than we thought desirable. On the constructive side, this indicates that the confederation is able to make decisions on their own. On the other hand, this event may be premature and as a result, delay the achievement of project goals.

014 & 015- Various other international trade union organizations are working with the same people as advisors. It is therefore difficult to coordinate the activities of all consultants at all times.

020-Our project is one in which newspaper publicity of our activities would not be desirable. The Uruguayan labor organizations we are trying to assist need greater media coverage since organized labor receives very little publicity in Uruguayan newspapers except during times of major strikes.

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
1.	Continual labor education courses being taught in Montevideo and in interior of country.		X	
2.	Coop studies progressing according to plan; labor statistics programs slightly behind schedule. One labor economist trained and second one partially trained to work for union movement.	X	X	
3.	Periodic meetings are being held with CUT, both in Montevideo headquarters and in interior areas where regional federations are in process of being organized; educational programs being conducted along with organizing activities.		X	
4.	Continual provision of technical assistance to Malvin Norte Housing Coop and meetings with GOJ officials to implement project.		X	
5.	Small-scale social projects constantly being initiated throughout Uruguay.			X
6.	Courses and counselling takes place constantly; actual formation of credit union federation not yet opportune.		X	
7.	Training continues regularly on national basis; international training temporarily suspended.	X	X	

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	X
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:		032 Quality, comprehensiveness and candor of required reports	p
		033 Promptness of required reports	p
025 Adequacy of technical knowledge	p	034 Adherence to work schedule	p
026 Understanding of project purposes	p	035 Working relations with Americans	p
027 Project planning and management	p	036 Working relations with cooperating country nationals	p
028 Ability to adapt technical knowledge to local situation	p	037 Adaptation to local working and living environment	p
029 Effective use of participant training element	p	038 Home office backstopping and substantive interest	p
030 Ability to train and utilize local staff	p	039 Timely recruiting of qualified technicians	p
031 Adherence to AID administrative and other requirements	p	040 Other (describe):	p

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
		052 Appropriateness of original selection	p
PREDEPARTURE		053 Relevance of training for present project purposes	p
042 English language ability	X	054 Appropriateness of post-training placement	p
043 Availability of host country funding	X	055 Utility of training regardless of changes in project	p
044 Host country operational considerations (e.g., selection procedures)	X	056 Ability to get meritorious ideas accepted by supervisors	p
045 Technical/professional qualifications	X	057 Adequacy of performance	p
046 Quality of technical orientation	X	058 Continuance on project	p
047 Quality of general orientation	X	059 Availability of necessary facilities and equipment	p
048 Participants' collaboration in planning content of program	X	060 Mission or contractor follow-up activity	p
049 Collaboration by participants' supervisors in planning training	X	061 Other (describe):	p
050 Participants' availability for training	p		
051 Other (describe):	p		

This project does not include "participant training" as such, therefore an "x" is marked in certain boxes. There is provision, however, for a "union-to-union" training program under which the contractor sends qualified trade unionists to the US for training.

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PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT	
				072 Control measures against damage and deterioration in shipment.
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				073 Control measures against deterioration in storage.
066 Quality of commodities, adherence to specifications, marking.				074 Readiness and availability of facilities.
067 Timeliness in procurement or reconditioning.				075 Appropriateness of use of commodities.
068 Timeliness of shipment to port of entry.				076 Maintenance and spares support.
069 Adequacy of port and inland storage facilities.				077 Adequacy of property records, accounting and controls.
070 Timeliness of shipment from port to site.				078 Other (Describe): Commodities and related factors are not pertinent to the project.
071 Control measures against loss and theft.				

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

This is a contracted program operated through AIFLD; participant training and commodities are not pertinent factors in implementation.

Performance is satisfactory. This is a political program, however, as much as it is a technical training program and the politics of U.S. and international labor enter the picture frequently. The Mission offers no solution but when there is as much autonomy as exists in contracted labor programs, there is bound to be a problem of proper coordination. The Embassy, USAID, the AIFLD, the AFL-CIO, AID/W, the State Dept., the Labor Dept., ORIT and many other national and international factors and organizations are involved in the project.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

- | | |
|--|----------|
| 080 Coordination and cooperation within and between ministries. | P |
| 081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise. | P |
| 082 Availability of reliable data for project planning, control and evaluation. | |
| 083 Competence and/or continuity in executive leadership of project. | |
| 084 Host country project funding. | |
| 085 Legislative changes relevant to project purposes. | |
| 086 Existence and adequacy of a project-related LDC organization. | P |
| 087 Resolution of procedural and bureaucratic problems. | |
| 088 Availability of LDC physical resource inputs and/or supporting services and facilities. | |
| 089 Maintenance of facilities and equipment. | |
| 090 Resolution of tribal, class or caste problems. | |
| 091 Receptivity to change and innovation. | |
| 092 Political conditions specific to project. | |
| 093 Capacity to transform ideas into actions, i.e., ability to implement project plans. | P |
| 094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated. | |
| 095 Extent of LDC efforts to widen the dissemination of project benefits and services. | |
| 096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations. | |
| 097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system). | |
| 098 Other: | |

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

- | | |
|---|--|
| 099 Level of technical education and/or technical experience. | |
| 100 Planning and management skills. | |
| 101 Amount of technician man years available. | |
| 102 Continuity of staff. | |
| 103 Willingness to work in rural areas. | |
| 104 Pay and allowances. | |
| 105 Other: | |

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 1):

The host country has approved this project but takes no active role in carrying out and is in no public way identified with it. Some of its political acts, such as possible legislation controlling extremists activities in the labor field, would be of indirect assistance to the successful execution of the program.

PART IV - PROGRAMMING IMPLICATIONS
IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change. For example, changes might be indicated if they would:

- 1. better achieve program/project purposes;
- 2. address more critical or higher priority purposes within a goal plan;
- 3. produce desired results at less cost;
- 4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

Wage controls have caused the AIFLD to look upon cooperatives more favorably than collective bargaining; that is, through a credit cooperative a union can provide cheap credit to its members during a wage freeze while it is prevented from bargaining for higher wages. While this has necessitated a change in emphasis in the program, it has not had a significant effect on costs.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):	
1. Continued as presently scheduled in PIP.	
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	X
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow.	
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___	
8. Other. Explain in narrative.	

109 NARRATIVE FOR PART IV-B: