

PD-MAG-297(2)

526 010 400 1002

AID 1020-28 (10-70)

DUPLICATE

REPORT U-408

PROJECT APPRAISAL REPORT (PAR)

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1. PROJECT NO. <b>926-15-110-104</b>	2. PAR FOR PERIOD: <b>Inception TO 1/31/77</b>	3. COUNTRY <b>PARAGUAY</b>	4. PAR SERIAL NO. <b>77-3</b>
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B. PROJECT TITLE

AGRICULTURAL PLANNING AND STATISTICS

6. PROJECT DURATION: Began FY <b>1975</b> Ends FY <b>1977</b>	7. DATE LATEST PROP <b>1/20/75</b>	8. DATE LATEST PIP <b>-</b>	9. DATE PRIOR PAR <b>-</b>
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ <b>213,000</b>	b. Current FY Estimated Budget: \$	c. Estimated Budget to completion After Current FY: \$ <b>99,000</b>
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME <b>Gerald Nehman</b>	b. CONTRACT, PASA OR VOL. AG. NO. <b>AID/1a-C-1126</b>
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I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X		X	1. Complete the translation and publication of the Spanish language edition of the Sub Sector Assessment.	March 31, 1977
X			2. Recommend to the Minister of Agriculture that the Director of the Technical Cabinet be appointed a member of the Budget Committee.	April 30, 1977
X			3. Review project funding and reassign remaining funds in accordance with priorities.	April 30, 1977
X		X	4. Suggest to the Minister of Agriculture that he change the reporting arrangement of the Statistics Division so that it reports directly to the Technical Cabinet.	April 30, 1977
X		X	5. Review the financial situation of the Statistics Division of MAG and ensure that the area frame sampling mechanism is likely to be implemented before additional funds are invested in this activity.	April 30, 1977
X		X	6. Prepare an evaluation plan outlining the role of the Technical Cabinet and listing the different types of activities to be evaluated.	June 30, 1977
X		X	7. Make a review to determine the need and desirability of continuing crop forecast surveys by the MAG.	June 30, 1977
X		X	8. The RDO should monitor closely the annual survey system to ensure its continuity.	Continuing
X			9. The Mission should not authorize departure of participants until satisfactory arrangements have been made to ensure the return of the participants or reimbursement to the USG of monies invested in the training of those who fail to return.	Continuing

D. REPLANNING REQUIRES	REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRU AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	E. DATE OF MISSION REVIEW <b>March 2, 1977</b>
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PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE <b>David L. Peacock</b> <i>David L. Peacock</i>	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE <b>Abe M. Peña</b> <i>Abe M. Peña</i>
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**II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS**

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACTION PROJECT PURPOSE				
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW		MEDIUM		
	1	2	3	4	5	6	7	1	2	3	4	5
1. <b>Gerald Behman</b>						<b>X</b>						<b>X</b>
2.												
3.												

Comment on key factors determining rating: The Contractor is particularly well suited as an adviser to the planning office. The close relationships he has developed with host country professionals have greatly facilitated his effectiveness. His opinions are highly respected and his low key manner of introducing new approaches has contributed to strengthening of the planning office.

The only negative area has been the non submission of required reports, due to a misunderstanding by the Contractor.

4. PARTICIPANT TRAINING		<b>X</b>										<b>X</b>	
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Comment on key factors determining rating: The only participant trained under this project returned to work for the Technical Cabinet. From five participants trained under a previous project only two returned to work for the Project. Consequently, the Mission has been cautious about financing further training and two participants already selected will not depart until satisfactory assurance is received that they will stay within the MAG. All participants that returned to the project are performing adequately.

5. COMMODITIES					<b>X</b>						<b>X</b>		
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Comment on key factors determining rating: Commodity support consisted of one vehicle, office equipment and supplies. All items are appropriate to project needs and are being used for the planned purposes.

6. COOPERATING COUNTRY	a. PERSONNEL				<b>X</b>								<b>X</b>
	b. OTHER				<b>X</b>								<b>X</b>

Comment on key factors determining rating: The GOP has established the Technical Cabinet as a separate unit reporting directly to the Minister. However, the funding of the Technical Cabinet during 1975 and 1976 has been inadequate and the Mission had to provide grant funds for payment of extra salaries to personnel for the last four months of 1976. The 1977 Budget of the GOP provides for adequate funding; however, salary checks for Jan. 1977 were not received yet. Cooperation within the MAG and with other Government or non-government organizations has been excellent. The Technical Cabinet has been able to consolidate its functions and there are positive signs that this office will continue functioning after the IE inputs are terminated. The weakest link has been the Statistics Office of MAG. The GOP budget for this office has not increased according to its expanded responsibilities and as a result, outputs have been quantitatively and qualitatively less than anticipated.

7. OTHER DEVICES													
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II. 7. Continued: Comment on key factors determining rating of Other Donors

**IICA:** Although not foreseen at the time the PROOP was written, this donor is providing a valuable contribution to the project in the form of in-service training programs, technical assistance for economic studies, and supply of printing materials for their publication.

### III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					
		CUMULATIVE PRIOR FY	CURRENT FY 77		FY ____	FY ____	END OF PROJECT
			TO DATE	TO END			
1. Number of economic studies completed.	PLANNED	6		5			11
	ACTUAL PERFORMANCE	18	0				
	REPLANNED			(See outputs Nos. 4, 5 and 6)			
2. Crops and livestock categories included in sample surveys. crops/livestock	PLANNED	25/13		25/13			
	ACTUAL PERFORMANCE	25/13	0				
	REPLANNED						
3. Crops included in annual forecast surveys.	PLANNED	12		14			
	ACTUAL PERFORMANCE	0	0				
	REPLANNED						
4. Number of agricultural research studies completed.	PLANNED	0	0	8			8
	ACTUAL PERFORMANCE	0	0				
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
1.	Small Farmer Sub Sector Assessment.	The Small Farmer Sub Sector Assessment was completed and the Technical Cabinet has played a key role in its preparation, which contributed significantly to upgrading the capability and experience of its staff.					
2.	MAG Budgets.	COMMENT: MAG budgets are prepared by the Administrative Department. The Technical Cabinet has never been involved in budget preparation and since its Organic Charter does not provide for this work, it is very unlikely that this responsibility will be shifted to the Cabinet in the near future.					
3.		COMMENT:					

11. 7. Continued: Comment on key factors determining rating of Other Donors

### III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMU- LATIVE PRIOR FY	CURRENT FY '77		FY ____	FY ____	
			TO DATE	TO END			
5. Economic studies of major crops completed.	PLANNED	0	0	5			5
	ACTUAL PERFORM- ANCE	0	0				
	REPLANNED						
6. Agricultural research or development projects for funding by external donors.	PLANNED	0	0	4			4
	ACTUAL PERFORM- ANCE	0	0				
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
	PLANNED						
	ACTUAL PERFORM- ANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	COMMENT:						
1.							
2.	COMMENT:						
3.	COMMENT:						

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**IV. PROJECT PURPOSE**

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP?  YES  NO

**Establishment of a capability within the MAG to develop realistic analyses and rational plans for the agricultural sector.**

<p>B. 1. Conditions which will exist when above purpose is achieved.</p>	<p>2. Evidence to date of progress toward these conditions.</p>
<p><b>The Technical Unit of MAG will have the capability to:</b></p> <ol style="list-style-type: none"> <li>1. Up-date sector assessment as necessary.</li> <li>2. Identify situations (both problems and opportunities) which require MAG action and/or policy determination.</li> <li>3. Prepare, in cooperation with implementing groups, agricultural development projects and programs for consideration of the National Planning Office (STP).</li> <li>4. Evaluate the progress of agriculture programs and of other sector entities.</li> </ol>	<ol style="list-style-type: none"> <li>1. The staff of the Technical Cabinet will assist in the analysis of the 1976 Small Farmer Survey and use this data to make the necessary revisions to the sub-sector assessment.</li> <li>2. Several price studies for agricultural export products were performed. Of particular relevance is one study to establish production priorities for 42 agricultural, 14 livestock and 16 forestry products.</li> <li>3. A cotton gin project for producing certified seeds was completed and submitted to the National Project Office of the STP. Soybean and cotton programs were submitted to the National Economic Council.</li> <li>4. The Technical Cabinet has not yet initiated evaluations of progress on plans and programs. The heavy emphasis in the performance of economic studies has not allowed the staff sufficient time for carrying out evaluations.</li> </ol>

**V. PROGRAMMING GOAL**

A. Statement of Programming Goal

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP?  YES  NO

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
5. Coordinate economic studies conducted within the MAG and collaborate on economic studies performed by other agricultural sector entities.	5. Almost all the economic studies performed by the Technical Cabinet were carried out with the collaboration of other offices such as the Nat. Development Bank, IDB, FAO, Oficina Nacional de Proyectos, etc. The Technical Cabinet has shown exceptional capabilities to coordinate and promote the cooperation of all these entities.
6. Collect, process and publish timely statistics on major categories of crops and live-stock.	6. No progress achieved. The 1975 and 1976 crop surveys were not published yet and the Dirección de Estadísticas has discontinued performing annual crop forecast surveys since 1975.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Improved agricultural sector policies and plans which are based on appropriate economic studies and utilize reliable statistics.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

There are positive signs indicating that the Technical Cabinet has started contributing towards achievement of the specific goal targets detailed in the FROP. This office has been able to promote the collaboration and coordinate the planning efforts of all other entities in the agricultural sector and has demonstrated its capability to perform important tasks. For example, the Technical Cabinet has borne the main responsibility in the preparation of the five-year plan for the agricultural sector prepared by the STP. It has also completed two regional development plans and various crop studies which eventually will result in the undertaking of new development programs and adoption of proper policy determinations.