



CABLE: USAID THAILAND

AMERICAN EMBASSY  
U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT  
BANGKOK, THAILAND

FILE

TELEPHONE: 252-8191-9

PROJECT AUTHORIZATION

493029/1004901

Country: Kingdom of Thailand  
Project: Hill Area Community-Based Education  
Number : 493-0297

1. Pursuant to Section 105 of the Foreign Assistance Act of 1961, as amended, I hereby authorize the Hill Area Community-Based Education Project for the Kingdom of Thailand involving planned obligations of not to exceed One Million Six Hundred Thousand United States Dollars (\$1,600,000) in Grant funds over a two year period from date of authorization, subject to the availability of funds in accordance with the A.I.D. OYB/allotment process, to help in financing foreign exchange and local currency costs for the project.

2. The project consists of the development and testing of a replicable community-based non-formal education model appropriate to the needs of the population in remote hill areas of Northern Thailand. The project will provide for staff and organization development, curriculum and materials development, and an effective system of monitoring and evaluation. The project will emphasize maximum involvement of the target beneficiaries in all phases of model development and testing, and will be a cooperative inter-agency effort.

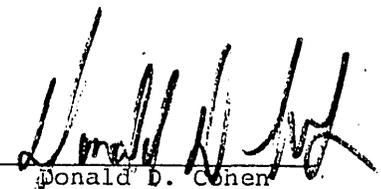
3. The Project Agreement which may be negotiated and executed by the officer to whom such authority is delegated in accordance with A.I.D. regulations and Delegations of Authority shall be subject to the following essential terms and covenants and major conditions, together with such other terms and conditions as A.I.D. may deem appropriate.

4. Source and Origin of Goods and Services

Goods and services, except for ocean shipping, financed by A.I.D. under the project shall have their source and origin in the Cooperating Country or in the United States

except as A.I.D. may otherwise agree in writing. Ocean shipping financed by A.I.D. under the project shall, except as A.I.D. may otherwise agree in writing, be financed only on flag vessels of the United States.

Signature: \_\_\_\_\_



Donald D. Conen  
Director  
USAID/Thailand

Date: \_\_\_\_\_

5/10/80

O/PPD: JATennant:vs.  
1/10/80

Clearances: RLA:DRobertson: (draft) date: 1/23/80  
O/FIN:RALbores: R date: 1/24/80  
O/PPD:BJOdell: OP date: 3/4/80  
O/HRT:RMTraister: nr date: 1/23/80

AGENCY FOR INTERNATIONAL DEVELOPMENT  
**PROJECT DATA SHEET**  
 1. TRANSACTION CODE:  A (Add),  C (Change),  D (Delete)  
 Amendment Number: \_\_\_\_\_  
 DOCUMENT CODE: 3

2. COUNTRY/ENTITY: Thailand  
 3. PROJECT NUMBER: 493-0297

3. BUREAU/OFFICE: Asia  
 4. PROJECT TITLE (maximum 40 characters): Hill Area Community Based Education

6. PROJECT ASSISTANCE COMPLETION DATE (PACD): MM DD YY 02 28 85  
 7. ESTIMATED DATE OF OBLIGATION (Under 'B.' below, enter 1, 2, 3, or 4):  
 A. Initial FY 80, B. Quarter 2, C. Final FY 80

8. COSTS (\$000 OR EQUIVALENT \$1 = ): \_\_\_\_\_

A. FUNDING SOURCE	FIRST FY 80			LIFE OF PROJECT		
	B. FX	C. L/C	D. Total	E. FX	F. L/C	G. Total
AID Appropriated Total						
(Grant)	( 382 )	( 1,218 )	( 1,600 )	( 382 )	( 1,218 )	( 1,600 )
(Loan)	( )	( )	( )	( )	( )	( )
Other U.S.						
1.						
2.						
Host Country		130	130		958	958
Other Donor(s)						
<b>TOTALS</b>	382	1,348	1,730	38	2,176	2,558

9. SCHEDULE OF AID FUNDING (\$000)

A. APPROPRIATION	B. PRIMARY PURPOSE CODE	C. PRIMARY TECH. CODE		D. OBLIGATIONS TO DATE		E. AMOUNT APPROVED THIS ACTION		F. LIFE OF PROJECT	
		1. Grant	2. Loan	1. Grant	2. Loan	1. Grant	2. Loan	1. Grant	2. Loan
(1) EH	613B	611		-	-	1,600		1,600	
(2)									
(3)									
(4)									
<b>TOTALS</b>				-	-	1,600		1,600	

10. SECONDARY TECHNICAL CODES (maximum 6 codes of 3 positions each): \_\_\_\_\_  
 11. SECONDARY PURPOSE CODE: \_\_\_\_\_

12. SPECIAL CONCERNS CODES (maximum 7 codes of 4 positions each):  
 A. Code: \_\_\_\_\_  
 B. Amount: \_\_\_\_\_

13. PROJECT PURPOSE (maximum 480 characters):  
 To develop and test a community-based and replicable non-formal education model more appropriate to the needs and conditions existing in remote hill areas than presently available education.

14. SCHEDULED EVALUATIONS: Interim MM YY 02 81, Final MM YY 02 85  
 15. SOURCE/ORIGIN OF GOODS AND SERVICES:  900,  941,  Local,  Other (Specify): \_\_\_\_\_

16. AMENDMENTS/NATURE OF CHANGE PROPOSED (This is page 1 of a \_\_\_\_\_ page PP Amendment): \_\_\_\_\_

17. APPROVED BY: Signature of Donald D. Connor, Director, USAID/Thailand. Date Signed: MM DD YY \_\_\_\_\_  
 18. DATE DOCUMENT RECEIVED IN AID/W, OR FOR AID/W DOCUMENTS, DATE OF DISTRIBUTION: MM DD YY \_\_\_\_\_ 3

File  
493-0297

USAID Thailand

Project Report

(Proposed Project)

Reporting Date

From: Nov.79 To: Jan.80

Title: Hill Area Education

Number: 493-0297

Planned Date Agreement Signed: FY 80

Planned Termination Date: FY 84

Planned Total Cost (\$000): \$2.13 million

Planned AID Contribution (\$000) Loan:

Grant: \$1.6 million

A. Brief Project Description:

The purpose goal is to improve the quality of life and equitable access to education of isolated rural poor in Northern Thailand.

The purpose of the project is (1) Establish a Hill Area Educational Planning Unit, (2) Revise the primary school curriculum to provide Hill Area children and out of school adults with more meaningful education and (3) To identify recruit, train and place teachers in above program, and to install an appropriate supervisory system.

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B. Progress During Reporting Period:

1. Dr. Kenneth Kampe continued to devote the major portion of his time to re-writing the Hill Area Education Project Paper and advising the Planning Secretariat under the World Education contract. The Project Paper is in the final stage of completion.

2. In early January request for proprietary procurement of vehicles was cabled to AID/W. We are waiting for a response.

C. Problems Impeding Progress:

None.

D. Anticipated Actions During Next Reporting Period:

1. The Project Paper will be finalized and in-house approval of USAID Project Committee received by first week of February. Thereafter, PP will be submitted to DTEC for approval and request for assistance.

2. Expect signing of Project Paper during next reporting period.

3. Anticipate AID/W vehicle waiver approval early next month.

CONFORMED COPY

A.I.D. Project Number 493-0297

PROJECT  
GRANT AGREEMENT  
between the  
KINGDOM OF THAILAND  
and the  
UNITED STATES OF AMERICA  
for  
HILL AREA EDUCATION

Dated: March 27, 1980

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ANNEX 1	Project Description
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PROJECT GRANT AGREEMENT

Dated: March 27, 1980

Between the Kingdom of Thailand ("Grantee"), acting through the Department of Technical and Economic Cooperation ("DTEC"), and the United States of America, acting through the Agency for International Development ("A.I.D.").

Article 1: The Agreement

The purpose of this Agreement is to set out the understandings of the parties named above ("Parties") with respect to the undertaking by the Grantee of the Project described herein, and with respect to the financing of the Project by the Parties.

Article 2: The Project

SECTION 2.1. Definition of Project. The Project, which is further described in Annex 1, will provide for the development and testing of a community based education model as well as basic supporting models of staff development, curriculum and materials development, administration and supervision, inter-agency involvement, and monitoring and evaluation. Annex 1,

attached, amplifies the definition of the Project contained in this Section 2.1. Within the limits of the definition of the Project in this Section 2.1, elements of the amplified description stated in Annex 1 may be changed by written agreement of the authorized representatives of the Parties named in Section 8.2., without formal amendment of this Agreement.

SECTION 2.2. Incremental Nature of Project.

(a) It is anticipated that A.I.D.'s contribution to the Project will be provided in increments, the initial one being made available in accordance with Section 3.1 of this Agreement. Subsequent increments will be subject to availability of funds to A.I.D. for this purpose, and to the mutual agreement of the Parties, at the same time of a subsequent increment, to proceed.

(b) Within the overall Project Assistance Completion Date stated in Section 3.3 of this Agreement, A.I.D., based upon consultation with the Grantee, may specify in Project Implementation Letters appropriate time periods for the utilization of funds granted by A.I.D. under an individual increment of assistance.

Article 3: Financing

SECTION 3.1. The Grant. To assist the Grantee to meet the costs of carrying out the Project, A.I.D., pursuant to

the Foreign Assistance Act of 1961, as amended, agrees to grant the Grantee under the terms of this Agreement not to exceed six hundred thousand United States ("U.S.") Dollars (\$600,000) ("Grant").

The Grant may be used to finance Foreign Exchange Costs, as defined in Section 6.1., and Local Currency Costs, as defined in Section 6.2., of goods and services required for the Project.

SECTION 3.2. Grantee Resources for the Project.

(a) The Grantee agrees to provide or cause to be provided for the Project all funds in addition to the Grant, and all other resources required to carry out the Project effectively and in a timely manner.

(b) The resources provided by Grantee for the Project will not be less than the equivalent of nine hundred and fifty eight thousand U.S. Dollars (\$958,000) including costs borne on an "in-kind" basis.

SECTION 3.3. Project Assistance Completion Date.

(a) The "Project Assistance Completion Date" (PACD), which is March 27, 1985, or such other date as the Parties may agree to in writing, is the date by which the Parties estimate that all services financed under the Grant will have been performed and all goods financed under the Grant will have been furnished for the Project as contemplated in this Agreement.

(b) Except as A.I.D. may otherwise agree in writing, A.I.D. will not issue or approve documentation which would authorize disbursement of the Grant for services performed subsequent to the PACD or for goods furnished for the Project, as contemplated in this Agreement, subsequent to the PACD.

(c) Requests for disbursement, accompanied by necessary supporting documentation prescribed in Project Implementation Letters, are to be received by A.I.D. or any bank described in Section 7.1. no later than nine (9) months following the PACD, or such other period as A.I.D. agrees to in writing. After such period, A.I.D., giving notice in writing to the Grantee, may at any time reduce the amount of the Grant by all or any part thereof for which requests for disbursement, accompanied by necessary supporting documentation prescribed in Project Implementation Letters, were not received before the expiration of said period.

Article 4: Conditions Precedent to Disbursement

SECTION 4.1. First Disbursement. Prior to any disbursement under the Grant, or to the issuance by A.I.D. of documentation pursuant to which disbursement will be made, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A.I.D. in form and substance satisfactory to A.I.D. a statement of the names of the persons

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designated pursuant to Section 8.2. as additional representatives of the Grantee, together with a specimen signature of each such person and a statement of the extent of his or her authority.

SECTION 4.2. Disbursement for Project Secretariat.

Prior to disbursement under the Grant or to the issuance by A.I.D. of documentation pursuant to which disbursement will be made, for the project secretariat, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A.I.D. in form and substance satisfactory to A.I.D. evidence of the appointment of the Project Secretariat.

SECTION 4.3. Disbursement for Long Term Project Advisor.

Prior to disbursement under the Grant or to the issuance by AID of documentation pursuant to which disbursement will be made for the long term project advisor, the Grantee will, except as the Parties may otherwise agree in writing, furnish to AID in form and substance satisfactory to AID a draft contract for the long term advisor.

SECTION 4.4. Additional Disbursements. Prior to disbursement under the Grant, or to issuance by A.I.D. of documentation pursuant to which disbursement will be made, for any purpose other than those referred to in Sections 4.2 and 4.3 the Grantee will, except as the Parties may otherwise agree in writing, furnish to A.I.D. in form and substance satisfactory to A.I.D.:

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(a) A financial plan for the entire project with evidence that the monies allocated thereby will be budgeted.

(b) Designation of all Project Sites.

(c) Time-phased implementation plan for carrying out the Project.

(d) Evidence of the appointment of a National Steering Committee, Project and Deputy Project Directors, Project Liaison Officers and Regional Project Advisory Committee.

(e) Plan for institutionalizing the Project Secretariat into the budget and administration of the Royal Thai Government.

(f) Evidence of an agreement between the implementing agency and the Department of Public Welfare as to the nature and extent of their cooperation on the Project.

(g) The evaluation program referred to in Section 5.1.

SECTION 4.5. Notification. When A.I.D. has determined that the conditions precedent specified in Section 4.1., 4.2., 4.3., and 4.4. have been met, it will promptly notify the Grantee.

SECTION 4.6. Terminal Dates for Conditions Precedent.

(a) If all of the conditions specified in Section 4.1. have not been met within 90 days from the date of this Agreement, or such later date as A.I.D. may agree to in writing, A.I.D., at its option, may terminate this Agreement by written notice to Grantee.

(b) If all of the conditions specified in Section 4.2 and 4.3 have not been met within 120 days from the date of this Agreement, or such later date as A.I.D. may agree in writing, A.I.D., at its option, may cancel the then undisbursed balance of the Grant, to the extent not irrevocably committed to third parties, and may terminate this Agreement by written notice to the Grantee.

(c) If all the conditions specified in Section 4.4 have not been met within 180 days from the date of this Agreement, or such later date as A.I.D. may agree in writing, A.I.D., at its option, may cancel the then undisbursed balance of the Grant, to the extent not irrevocably committed to third parties, and may terminate this Agreement by written notice to the Grantee.

Article 5: Special Covenants

SECTION 5.1. Project Evaluation. The Parties agree to establish an evaluation program as an integral part of the Project. Except as the Parties otherwise agree in writing, the program will include, during the implementation of the Project and at one or more points thereafter: (a) evaluation of progress toward attainment of the objectives of the Project; (b) identification and evaluation of problem areas or constraints which may inhibit such attainment; (c) assessment of how such information may be used to help overcome

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such problems, in this or other projects; and (d) evaluation, to the degree feasible, of the overall development impact of the Project.

SECTION 5.2. Project Replication. The Grantee will cause to be developed no later than the end of the fourth year of the Project a plan of action for replicating the Project activities in areas outside the sites selected for the Project.

SECTION 5.3. Civil Service Positions. The Grantee covenants to seek to upgrade non-civil service positions assigned to the Project's Hill Areas Education Unit to civil service positions by the end of the Project, and will seek to provide additional civil service positions as may be required by the lifelong Education Centers for support of the Project and its expansion.

SECTION 5.4. Recruitment. The Grantee covenants to actively recruit hill area residents for teacher positions in the hill areas.

SECTION 5.5. Financial Plan. The Grantee covenants to furnish to A.I.D. in form and substance satisfactory to A.I.D. an updated financial plan for the remaining life of the Project, after each year of project implementation, with the first submission to be by March 27, 1981.

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Article 6: Procurement Source

SECTION 6.1. Foreign Exchange Costs. Disbursements pursuant to Section 7.1. will be used exclusively to finance the costs of goods and services required for the Project having their source and origin in the United States (Code 000 of the A.I.D. Geographic Code Book as in effect at the time orders are placed or contracts entered into for such goods or services) ("Foreign Exchange Costs"), except as A.I.D. may otherwise agree in writing, and except as provided in the Project Grant Standard Provisions Annex, Section C.1(b) with respect to marine insurance.

SECTION 6.2. Local Currency Costs. Disbursements pursuant to Section 7.2. will be used exclusively to finance the costs of goods and services required for the Project having their source and, except as A.I.D. may otherwise agree in writing, their origin in Thailand. ("Local Currency Costs").

Article 7: Disbursement

SECTION 7.1. Disbursement for Foreign Exchange Costs.

(a) After satisfaction of conditions precedent, the Grantee may obtain disbursements of funds under the Grant for the Foreign Exchange Costs of goods or services required for the Project in accordance with the terms of this Agreement, by such of the following methods as may be mutually agreed upon:

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(1) by submitting to A.I.D., with necessary supporting documentation as prescribed in Project Implementation Letters, (A) requests for reimbursement for such goods or services, or, (B) requests for A.I.D. to procure commodities or services on Grantee's behalf for the Project or,

(2) by requesting A.I.D. (A) to issue Letters of Commitment or other assurances to one or more contractors or suppliers committing A.I.D. to pay such contractors or suppliers for such goods or services, or (B) to issue Letters of Commitment for specified amounts to one or more U.S. banks, satisfactory to A.I.D., committing A.I.D. to reimburse such banks for payments made by them to contractors or suppliers, under Letters of Credit or otherwise, for such goods or services.

(b) Banking charges incurred by Grantee in connection with Letters of Commitment and Letters of Credit will be financed under the Grant unless Grantee instructs A.I.D. to the contrary. Such other charges as the Parties may agree to may also be financed under the Grant.

SECTION 7.2. Disbursement for Local Currency Costs.

(a) After satisfaction of conditions precedent, the Grantee may obtain disbursements of funds under the Grant for Local Currency Costs required for the Project in accordance with the terms of this Agreement, by submitting to A.I.D., with necessary supporting documentation as

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prescribed in Project Implementation Letters, requests to finance such costs.

(b) The Local Currency needed for such disbursements may be obtained by acquisition by A.I.D. with U.S. Dollars by purchase.

(c) The U.S. dollar equivalent of the Local Currency made available hereunder will be amount of U.S. dollars required by A.I.D. to obtain the local currency.

SECTION 7.3. Other Forms of Disbursement. Disbursement of the Grant may also be made through such other means as the Parties may agree to in writing.

SECTION 7.4. Rate of Exchange. Except as may be more specifically provided under Section 7.2., if funds provided under the Grant are introduced into Thailand by A.I.D. or any public or private agency for purposes of carrying out obligations of A.I.D. hereunder, the Grantee will make such arrangements as may be necessary so that such funds may be converted into currency of Thailand at the highest rate of exchange which, at the time the conversion is made, is not unlawful in Thailand.

Article 8: Miscellaneous

SECTION 8.1. Communication. Any notice, request, document or other communication submitted by either Party to the other under this Agreement will be in writing or by

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telegram or cable, and will be deemed duly given or sent when delivered to such Party at the following addresses:

To the Grantee:

Director-General  
Department of Technical and Economic Cooperation  
Krung Kasem Road  
Bangkok, Thailand

To A.I.D.:

Director  
United States Agency for International Development  
2948 Soi Somprasong 3  
Petchburi Road  
Bangkok, Thailand

All such communications will be in English, unless the Parties otherwise agree in writing. Other addresses may be substituted for the above upon the giving of notice.

SECTION 8.2. Representatives. For all purposes relevant to this Agreement, the Grantee will be represented by the individual holding or acting in the office of Director-General, Department of Technical and Economic Cooperation and A.I.D. will be represented by the individual holding or acting in the office of Director, United States Agency for International Development, each of whom, by written notice, may designate additional representatives for all purposes other than exercising the power under Section 2.1. to revise elements of the amplified description in Annex 1. The names of the representatives of the Grantee, with specimen signatures, will be provided to A.I.D., which may accept as duly

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authorized any instrument signed by such representatives in implementation of this Agreement, until receipt of written notice of revocation of their authority.

SECTION 8.3. Standard Provisions Annex. A "Project Grant Standard Provisions Annex" (Annex 2) is attached to and forms part of this Agreement.

IN WITNESS WHEREOF, the Kingdom of Thailand and the United States of America, each acting through its duly authorized representative, have caused this Agreement to be signed in their names and delivered as the day and year first above written.

KINGDOM OF THAILAND

UNITED STATES OF AMERICA

By:           (signed)  
Apilas Osatananda  
Director-General  
Department of Technical  
and Economic Cooperation

By:           (signed)  
Morton I. Abramowitz  
American Ambassador

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Project Description

The purpose of this project is to develop and test an educational model more appropriate to the needs and conditions existing in the remote hill areas of North Thailand than presently available education. Successful development of this model will lead to program replication and greatly expanded use by the Royal Thai Government throughout the North. The chief beneficiaries of this pilot effort will be the rural poor residing in mountainous areas in four northern provinces - the vast majority of which will be members of the six major hill tribe groups in Thailand (i.e. Akha, Yao, Karen, Lahu, Lisu, and Hmong).

Operationally, emphasis will be placed on two major considerations: (1) extensive participation and decision-making on the part of the hill peoples in project efforts; and (2) the coordination of inputs by the various Thai Government agencies responsible for the development of the hill tribe populations.

To achieve these project aims, it will be necessary to develop appropriate models for curriculum and materials development, administration and supervision, staff development, inter-agency involvement, and monitoring and evaluation.

The project will cover a period of five years, with possible expansion of project efforts by the Royal Thai Government to other areas during the fourth or fifth year of the project. The total expected AID contribution is \$1,600,000.

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The \$600,000 AID input obligated by this Agreement and subsequent amounts, not to exceed \$1,000,000 subject to the availability of funds to AID for this purpose, will provide assistance in the financing of technical assistance (approximately 13½ m/m of expatriate consultancies, 40½ m/m of local consultancies, and one 36 month project advisor); local personnel costs (including a Project Secretariat); costs associated with administration and supervision; locally contracted research on relevant topics; ongoing, midterm and end-of-project evaluations; teacher training and other staff development (including local and foreign study tours); costs associated with the operation of the educational programs in approximately 36 villages in 6 village clusters in 4 provinces; the development, printing and distribution of curricula, learning materials, and teaching/learning aids for both adult and child project beneficiaries; medical supplies; field educational and office equipment; and vehicles.

The implementing agency for the project will be the Royal Thai Government's Department of Non-formal Education within the Ministry of Education. Operational responsibility will rest with the Department of Non-formal Education's Northern Region Non-formal Education Center in Lampang Province.

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## Financial Plan

The total cost of the five year project is estimated at approximately \$2.56 million of which the AID contribution of \$600,000 grant is obligated by this Agreement, and an amount not to exceed \$1,000,000 which will be granted, subject to availability of funds at a later date, for a total of \$1,600,000.

Except for elements that AID directly administers, the Royal Thai Government's Department of Technical and Economic Cooperation (DTEC) will administer the Grant funds under the Project in accordance with established Government regulations and with the Agreement.

DTEC will also provide counterpart funds for local currency costs required for teaching/learning materials; medicines; additional Project staff; support for the Project advisor including one secretary; staff development; local construction; and some office equipment. Attachment 1 indicates the provisional costs to be funded by Grant funds and counterpart funds.

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HILL AREA EDUCATION PROJECT  
Project Financial Plan (\$ Thousand)

Project Inputs	Cumulative Obligations as of March 27, 1980		Future Years Anticipated		All Years Total		Total
	AID	RTG	AID	RTG	AID	RTG	
Technical Assistance	258	5	147	34	405	39*	444
Local Personnel Cost	73	90	310	371	383	461*	844
Administration and Coordination	11	10	60	36	71	46	117
Research	3	1	15	2	18	3	21
Evaluation	4	1	49	6	53	7	60
Cluster/Village Operations	6	15	114	84	120	99*	219
Staff Development	45	20	43	42	88	62*	150
Supervision	2	2	36	10	38	12	50
Curriculum and Materials Development	23	35	105	120	128	155*	283
Medical Supplies	6	6	36	40	42	46*	88
Equipment	103	20	-	8	103	28*	131
Contingency	66	-	85	-	151	-	151
Total	600	205	1,000	753	1,600	958	2,558

\* Includes DTEC Counterpart Funds for teaching/learning materials (\$104,000), medicines (\$42,000), three project staff (\$45,000), support for project advisor (\$32,000), staff development (\$37,000), local construction (\$8,000) and office equipment (\$4,000). Total \$272,000.

Note: Cost breakdowns are provisional. Actual amounts to be allotted for each line item may differ from this cost estimate if mutually acceptable to AID and the RTG. This financial plan excludes any additional costs incurred by the Government under Section B.4(b), Standard Provisions Annex.