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AID 1020-25 (7-68)		SECURITY CLASSIFICATION		001 PROJECT NUMBER	
PROJECT APPRAISAL REPORT (PAR)		UNCLASSIFIED		439-11-190-065.7	
(U-446) See M.O. 1026.1					

002 PAR	MO.	DAY	YR.	003 U.S. OBLIGATION SPAN	004 PROJECT TITLE
AS OF:	1	1	5	FY 70	Thru FY
005 COOPERATING COUNTRY - REGION				006 AID/W OFFICE	
Laos				9	
					PD-AAF-7584 AGRICULTURE DEVELOPMENT PROJECT Administration and Planning Subproject Reference Center 439 0065-3

006 FUNDING TABLE

AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 19)	828	65	727	-	30	1	-	25	-	10	35
PROPOSED OPERATIONAL YEAR (FY 19)	310	-	278	-	-	3	-	25	-	4	-

CCC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT PASA VOLAG NO	e. LEAVE BLANK FOR AID-W USE
			b.	c.		
1. U.S. CONTRACTOR	6. PARTICIPATING AGENCY	None				
2. LOCAL CONTRACTOR	1. UNIVERSITY					
3. THIRD COUNTRY CONTRACTOR	2. NON-PROFIT INSTITUTION					
4. PARTICIPATING AGENCY	3. ARCHITECTURAL & ENGINEERING					
5. VOLUNTARY AGENCY	4. CONSTRUCTION					
6. OTHER	5. OTHER COMMERCIAL					
	6. INDIVIDUAL					
	7. OTHER					

PART I. PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and for the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 if as necessary):

See Narratives in previous PARs. Although it was determined early in FY70 to terminate this subproject since it was used solely as an administrative funding mechanism, substantive development goals were assigned in the FY71 program reviews and it is therefore continued as a subproject of the Agriculture Development Project. See 011 on page 3 for project purposes and 107 on page 9 for project design.

MISSION DIRECTOR APPROVAL →	SIGNATURE	DATE December 2, 1970
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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

- (1) Overall performance and effectiveness: Too early to appraise as insufficient time has elapsed since substantive/were made in project design.
changes
- (2) Contribution to achievement of goals: Same comment as follows (1) above.
- (3) Anticipated results compared to costs: " " " " " "
- (4) Continued relevance: The revised scope of functions in this subproject, consisting of Agricultural Economics, Agricultural information and coordination of all agricultural activities at field locations, is vital to providing an integrated and coordinated effort for the total agricultural development activity.

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PART I-B - PROJECT EFFECTIVENESS

009 I-B-1 - OUTPUT REPORT AND FORECAST - See detailed instructions!

1. CODE NO. AID W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part I. Where progress toward a target is significantly greater or less than scheduled, describe reasons beneath the target.	3. ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		4. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	
			a. PLANNED	b. ACTUAL		
	Construct RIG Directorate of Agriculture Building	100%	100%	80%	100%	100%
	Assist RIG collect and maintain agriculture data: Regular crop reporting from each marketing zone Special data collections and surveys Summer employment of students for data surveys, no. students: 40		40	40	60	41 zones as needed 220
	Participant training: U.S., M.S. in Agriculture Economics (10 weeks)	0	0	0	0	1
	U.S., Agriculture Project Management (18 weeks)	0	0	0	0	1
	Thailand, Agriculture Statistics (30 weeks)	0	0	0	2	60
	Statistics collection training for Agriculture Marketing Zone Extension Chiefs (10 day sessions), attendance:		0			sessions repeated as needed
	Improve RIG Directorate of Agriculture facilities to degree necessary to serve planned operations: Audiovisual	25	30	30	50	100%
	Duplicating	33	30	30	50	100%
	Establish RIG Directorate of Agriculture radio programming facility	70%	10%	50%	85%	100%
	Hold semiannual joint RIG/USAID program management and evaluation conferences, conference held:	3	2	2	4	19
	NOTE: Status indicators will be chosen for the Program Management Information (PMI) System after more experience is gained with this subproject.					

PART I-B - Continued

010

B 2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	b. SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal SECTOR AND PROGRAM GOAL (SEE COUNTRY FIELD SUBMISSION FOR CLARIFICATION OF USAID LAOS GOALS)	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	The USAID Laos program goal is to foster the maintenance of a neutral and independent government in Laos by providing advice and assistance in the fields of (1) stabilizing the economy, (2) alleviating war caused suffering and disruption, (3) maintaining necessary government services, (4) improving social infrastructure and (5) developing the economy. Project purposes related to this goal are:		
	(a) to help develop the economy by providing assistance to the RLG in the fields of agriculture economic planning, agriculture statistics and agriculture information dissemination.	3	too early for any impact
	(b) to help develop the RLG Directorate of Agriculture infrastructure by providing assistance in development planning especially through semiannual joint RLG/USAID management programing and evaluation conferences.	3	too early for any impact

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 11)

(a) Agriculture Development cannot be planned adequately without sufficient economic data and without personnel trained to understand and use statistics. Also, the technical information needed for the improvement of agriculture is of little use unless there are adequate means of disseminating this information to government officials for planning purposes as well as to the farmer who will use it. (See 107 on page) for a description of the manner in which this subproject is designed to accomplish project purpose (a).

(b) Considering the meagre financial resources available to the RLG, trained and experienced managers at all levels of effort are necessary if Lao agriculture is to advance. The availability of physical facilities as well as the acceptance of improved technology is vital, and these facilities can be obtained and maintained only through the application of good management planning and operations. Although the other subprojects of the Agriculture Development Project provide advice to counterparts from the Chief of Service level down through the lower levels of administration, they do not provide advice in a regular manner to the very important

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PAR CONTINUATION SHEET

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officials at the Directorate level. This subproject is designed (see 107 on page 9) to provide advice regularly to higher level officials and through them reinforce the assistance given by USAID technicians to officials at the lower levels.

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PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

officials at the Directorate level. This subproject is designed (see 107 on page 9) to provide advice regularly to higher level officials and through them reinforce the assistance given by USAID technicians to officials at the lower levels.

011 - Poor security in some rural areas resulting from the present wartime situation has made it more difficult to collect valid agriculture data.

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 -- INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
	Construct RLG Directorate of Agriculture Building	Dedicated	Nov. 27,	1970
	Assist RLG collect and maintain agriculture data		X	
	Train RLG agriculture personnel in statistics gathering techniques		X	
	Train personnel for RLG Directorate of Agriculture Economics & Statistics staff		X	
	Improve RLG Directorate of Agriculture duplicating facility used for newsletters, illustrations , posters, etc.		X	
	Improve RLG Directorate of Agriculture audiovisual facility		X	
	Establish RLG Directorate of Agriculture radio programming facility to enable continuance of broadcasts (present borrowed facilities will no longer be available.)		X	
	Provide assistance to RLG Directorate of Agriculture to improve agriculture program management and evaluation.		X	

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(a) On schedule	X
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports
025 Adequacy of technical knowledge		033 Promptness of required reports
026 Understanding of project purposes		034 Adherence to work schedule
027 Project planning and management		035 Working relations with Americans
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals
029 Effective use of participant training element		037 Adaptation to local working and living environment
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians
		040 Other (describe):

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP
PREDEPARTURE		052 Appropriateness of original selection
042 English language ability		053 Relevance of training for present project purposes
043 Availability of host country funding		054 Appropriateness of post-training placement
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors
046 Quality of technical orientation		057 Adequacy of performance
047 Quality of general orientation		058 Continuance on project
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity
050 Participants' availability for training	N	061 Other (describe):
051 Other (describe):		

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PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT		
					072 Control measures against damage and deterioration in shipment.	
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).					073 Control measures against deterioration in storage.	
066 Quality of commodities, adherence to specifications, marking.					074 Readiness and availability of facilities.	
067 Timeliness in procurement or reconditioning.					075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.					076 Maintenance and spares support.	
069 Adequacy of port and inland storage facilities.					077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.					078 Other (Describe):	
071 Control measures against loss and theft.						P

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

070 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

The three joint RLC/USAID programming conferences held to date have been very encouraging on the basis of the acceptance and participation by RLC officials. It is too early to appraise the overall implementation performance of this subproject which utilizes nine USAID Direct Hire technicians, an agriculture economist, an agriculture information specialist, plus seven technicians at Administrative and Area Advisor posts.

b. Implementing Agency. Not applicable.

c. Participants.

050 - The level of educational development in Laos is low which makes it difficult to find suitable candidates for participant training. USAID sponsored secondary schools should correct this problem within 5 to 10 years and in the interim, participant training goals are being kept realistically low.

d. Commodities. No problems.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	
082	Availability of reliable data for project planning, control and evaluation.	
083	Competence and/or continuity in executive leadership of project.	
084	Host country project funding.	
085	Legislative changes relevant to project purposes.	
086	Existence and adequacy of a project-related LDC organization.	N
087	Resolution of procedural and bureaucratic problems.	
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	
089	Maintenance of facilities and equipment.	
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	
092	Political conditions specific to project.	
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	
100	Planning and management skills.	N
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	
104	Pay and allowances.	
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Comments in FY69 PAR apply.

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PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

Project purposes are described on page 3. The specific steps being taken to accomplish these purposes are listed on page 5. Initial project emphasis in the economic area is centered on collecting basic agriculture data through RLG Agriculture Zone Extension Chiefs, performing special surveys as needed and giving relatively unsophisticated training to the RLG technicians handling data. In the agriculture information area the stress is on the improvement of communications media facilities and on-the-job training of RLG technicians in utilizing these facilities and in preparing displays and conducting fairs. Much effort will be devoted to the semi-annual joint RLG/USA program management and evaluation conferences as these conferences are a good vehicle for improving the management capabilities of RLG officials as well as disseminating information.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

- | | |
|--------------------------------------------------------------------------------------------------------------------------------------|---|
| 1. Continued as presently scheduled in PIP. | |
| 2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID). | |
| 3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow. | |
| 4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow. | |
| 5. Substantively revised. PROP will follow. | |
| 6. Evaluated in depth to determine its effectiveness, future scope, and duration. | |
| 7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___. Explain in narrative. | |
| 8. Other. Explain in narrative. | X |

109 NARRATIVE FOR PART IV-B:

Prepare PIP in accordance with project design described above.

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