

6590001 (8)
FD-AAF-350

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON

THE ADMINISTRATOR

2p

May 20, 1976

Honorable Daniel K. Inouye
United States Senate
Washington, D. C. 20510

Dear Senator Inouye:

On April 11, 1975, we advised you of A.I.D.'s intention to obligate \$400,000 from funds appropriated for Portugal and the Portuguese Colonies in Africa gaining independence (Section 496 of the FAA of 1961, as amended) for a development training program for Portuguese-speaking Africa.

Subsequent to your approval, we obligated \$399,200 to finance a contract with the African-American Institute (AAI) to administer the training program. The project provides training opportunities at the post-primary and secondary levels in the U.S. and Africa. Emphasis is given to training in agriculture, education, health, rural development, public administration and economic planning. However, training in other priority development fields and vocational education is included. The project was well received in the Cape Verde Islands, Guinea-Bissau, Sao Tome/ Principe and by the three liberation groups in Angola. Over 100 candidates were nominated for training in 1975. Only Mozambique did not participate in the program last year. The Government of Mozambique has since indicated that it would be interested in participating in 1976.

In view of the strong host country interest in the training opportunities offered and the continuing need for trained manpower in these newly independent countries, A.I.D. intends to continue the project. To this end, we propose to obligate this year up to an additional \$830,000 from funds appropriated under Section 496 of the Act to cover a portion of an extension of the project. These funds will cover the costs of an additional year of training for the approximately 100 students now in training and will permit the intake of an additional 70-80 trainees in 1976. Also covered will be the costs of a special set aside (\$50,000) for scholarships for Sao Tome/

Principe in partial fulfillment of a \$100,000 commitment made to the Government of that country on the occasion of its independence. It is anticipated that funding in FY 1977 and beyond would be from Section 105, Education and Human Resources Development Funds, (a request for \$1,528,000 in FY 1977 was included in A.I.D.'s FY 1977 Congressional Presentation).

Subject to your approval, A.I.D. is prepared immediately to begin negotiations on an appropriate modification of its contract with the African-American Institute.

Sincerely yours,

Daniel Parker

Enclosure: Letter from Mr. Parker, AID Administrator
to Senator Inouye, April 11, 1975

Letter from Senator Inouye to Secretary
of State, Henry A. Kissinger, April 21, 1975

AID 1977-78 (2-71)	DEPARTMENT OF STATE AGENCY FOR INTERNATIONAL DEVELOPMENT	1. Cooperating Country Portuguese Territories	Page 1 of 3 Pages
		2. PIO/T No. 659-001-3-6167800	3. <input type="checkbox"/> Original or Amendment No. <u>1</u>
PIO/T	PROJECT IMPLEMENTATION ORDER/TECHNICAL SERVICES	4. Project/Activity No. and Title 659-11-690-001 Development Training for Portuguese Speaking Africa	

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DISTRIBUTION	5. Appropriation Symbol 72-1161034	6.A. Allotment Symbol and Charge 634-61-659-00-69-61	6.B. Funds Allotted to: <input checked="" type="checkbox"/> A.I.D./W <input type="checkbox"/> Mission	
	7. Obligation Status <input checked="" type="checkbox"/> Administrative Reservation <input type="checkbox"/> Implementing Document		8. Funding Period (Mo., Day, Yr.) Continuing To 6/30/77	
	9.A. Services to Start (Mo., Day, Yr.) Between Continuing and		9.B. Completion date of Services (Mo., Day, Yr.) 6/30/77	
	10.A. Type of Action <input checked="" type="checkbox"/> A.I.D. Contract <input type="checkbox"/> Cooperating Country Contract <input type="checkbox"/> Participating Agency Service Agreement <input type="checkbox"/> Other			
	10.B. Authorized Agent AID/W			

Project Report
 1-3327

Estimated Financing		(1)	(2)	(3)	(4)
		Previous Total	Increase	Decrease	Total to Date
\$1.00=					
11. Maximum A.I.D. Financing	A. Dollars	830,000			830,000
	B. U.S.-Owned Local Currency				
12. Cooperating Country Contributions	A. Counterpart				
	B. Other				

13. Mission References	14. Instructions to Authorized Agent <p>Amend contract AID/afr-C-1153 to include the addition of one program assistant for six man-months, delete one program assistant (new position) for nine man-months and substitute in lieu thereof one program officer (new position) for nine man-months, and change the number of individuals and the duration of the other personnel and Local Hire Personnel. (See block 19C(1).).</p> <p>The administrative cost to administer the Sao Tome/Principe Special Fund will be charged to this contract, but that they would be absorbed within the various line items as already budget. The contractor shall keep a separate account of the expenditure of these funds.</p>
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15. Clearances - Show Office Symbol, Signature and Date for all Necessary Clearances.	
A. The specifications in the scope of work are technically adequate AFR/RA, Mable S. Meares	B. Funds for the services requested are available
C. The scope of work lies within the purview of the initiating and approved Agency Programs AFR/RA, E. Dennis Conroy	D. AFR/DR, N. A. Caticchio
E.	F.

16. For the cooperating country: The terms and conditions set forth herein are hereby agreed to	17. For the Agency for International Development Signature: E. Dennis Conroy Title: Director, AFR/RA	18. Date of Signature Nov. 5, 1976
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A.D. FORM 124 (7-68) CONTINUATION SHEET FORM SYMBOL PIO/T	DEPARTMENT OF STATE AGENCY FOR INTERNATIONAL DEVELOPMENT TITLE OF FORM Project Implementation Order/Technical Services	<input checked="" type="checkbox"/> Worksheet <input type="checkbox"/> Issuance	PAGE 2 OF 3 PAGES
		1. Cooperating Country Portuguese Territories	2.a. Code No.
		2.b. Effective Date	2.c. <input type="checkbox"/> Original OR <input type="checkbox"/> Amendment No.
		3. Project/Activity No. and Title 659-11-690-001 Development Training for Portuguese Speaking Africa	

Indicate block numbers. Use this form to complete the information required in any block of a PIO or PA/PR form.

14.

- (1) Page 2, para. 2, line 5 delete the phrase "training in the U.S. and Africa" and substitute in lieu thereof "training in the U.S. and third country".
 - (2) Page 4, para. h, line 6 delete the phrase training in the "U.S. and Africa" and substitute in lieu thereof "training in the U.S. or third country".
 - (3) Page 5, para. k, line 2 delete the word "Africa" and substitute in lieu thereof third country".
 - (4) Page 5, para. 1, line 4 delete the word "Africa" and substitute in lieu thereof third country".
- All other terms and conditions of the contract remain unchanged.

AID 1000-12 10-701 PID/T	Cooperating Country Portuguese Territories Project/Activity No. and Title 659-11-690-001 Development Training for Portuguese Speaking Africa	PID/T No. 659-001-3-6167800	Page 3 of 3 Pages
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SCOPE OF WORK

10. Scope of Technical Services

A. Objective for which the Technical Services are to be Used

B. Description

C. Technicians

(1) (a) Number	(b) Specialized Field	(c) Grade and/or Salary	(d) Duration of Assignment (Man-Months)
1	Program Officer (continuing)	16,000 p/a	12
1	Program Officer (new position)	15,000 p/a	9
1	Program Assistant (continuing)	11,000 p/a	12
1	Program Assistant (new position)	11,250 p/a	6
17	Other Personnel		30.6
14	Local Hire Personnel (part-time)		42.6

Prior to the employment of the new Program Officer in New York approval will be obtained in writing by AAI from the Contract Office. Approval is contingent upon new intake of students from Angola and/or a start up of a training program for Mozambique.

(2) Duty Post and Duration of Technicians' Services

(3) Language requirements

(4) Access to Classified Information

(5) Dependents Will Will Not Be Permitted to Accompany Technicians

D. Financing of Technical Services

(1) By AID - \$

(2) By Cooperating Country -

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ACTION MEMORANDUM FOR THE DEPUTY ADMINISTRATOR

MAY 26 1976

6p

THRU: ES

FROM: AA/AFR, ^{/S/ Stanley G. Scott} Stanley B. Scott

Problem: We need a Section 113 Notification to the Congress that we intend to increase the amount of funds obligated in FY 1976 for Project 659-15-600-001, Development Training for Portuguese-speaking Africa, beyond the amount contained in the FY 1976 Congressional Presentation.

Background: The project, which provides training opportunities at the post-primary and post-secondary levels in the U.S. and Africa for African nationals from the Cape Verde Islands, Guinea-Bissau, Angola, Mozambique and Sao Tome/Principe, was funded initially in FY 1975 from funds provided under Section 496 of the Foreign Assistance and Related Programs Appropriation Act, 1975. Because specific country needs had not yet been identified and the receptivity of the Transitional Governments towards this type of activity was unknown, the project committee recommended that funding of the project be limited to an intake of only one group of candidates and that an in-house assessment of the project be made after the first year's implementation. The project was subsequently approved on that basis and funding projections in the FY 1976 CP included only enough funds to finance the initial group of trainees through the completion of their training.

An in-house assessment of the project was completed in March 1976 and the recommendation was made to allow the intake of students for an additional three years. Funding for short term training (approximately \$50,000 yearly) and a special set aside of \$100,000 for Sao Tome/Principe are also included in the proposed extension of the project. A project paper revision reflecting the proposed modifications of the project has been prepared for approval by the A.I.D. Administrator and is presently being cleared. The revised total project cost is \$10,207,000 with \$830,000 needed in FY 1976 and \$200,000 needed in the Transitional Quarter instead of the \$185,000 indicated in the FY 1976 C.P.

The revised PP is based on the assumption that all five of the former Portuguese territories in Africa will participate in the program. A 620(b) determination indicating that Cape Verde, Guinea-Bissau, Mozambique,

and Sao Tome/Principe are not dominated or controlled by the international Communist movement has been signed. A similar determination for Angola is being prepared. The Bureau will withhold obligating funds for the intake of additional trainees from Angola until the 620(b) determination for Angola has been signed. However, for project planning purposes, we have included in the Project Paper sufficient funds to permit the intake of 30 to 40 trainees yearly from Angola.

We propose to obligate the \$830,000 this year from the uncommitted \$2,750,000 still available under Section 496 of the FAA for assistance to the former Portuguese colonies. It is anticipated that funding in the Transitional Quarter (\$200,000) and beyond will be from Education and Human Resources Development Funds (Section 105).

In addition to Section 113 Congressional Notification, a special notification of Senator Inouye is required for the obligation of funds appropriated under the authority contained in Section 496 of the FAA of 1974 for assistance to Portugal and the Portuguese Colonies in Africa. The letter to Senator Inouye has been prepared for signature by the A.I.D. Administrator and is presently being cleared. It will be forwarded at the same time this notification is sent to Congress.

Options: It would have been possible to let the original project design remain unchanged and to develop a new project for the provision of additional training to the former Portuguese territories. This approach, however, would not have resulted in a better or differently designed project since it would have been the same as the present Revision No. 1 in every way -- except in name, nor would developing a new project have obviated the need for a Section 113 Notification since the proposed new project was not included in the FY 1976 CP. Another option would have been to initiate bilateral training projects with each of the former colonies for their future training needs. However, in the absence of field Missions in any of the five countries, it was felt that it would be premature to attempt to take a bilateral approach for the numbers of trainees being considered for training at this time. On the other hand, the project under the administration of the African-American Institute has been well received by the countries currently participating and, by revising the existing project, we are able to benefit from this past year's satisfactory implementation. In short, there seemed to be no valid reason for designing a new project for this continuing training activity.

Recommendation: We recommend that you approve sending the attached Section 113 Notification to the Congress.

Approved /s/ John E. Murphy

Disapproved _____

Date JUN 11 1976

Attachment:

- 1. Section 113 Notification to Congress

Clearance:

AFR/RA:EDConroy (draft) Date 5/15/76
 AFR/DP:RGluesmann (RM) Date 5/26/76
 AA/AFR:DSBrown _____ Date _____
 AA/PFC:FBirbaum AS Date 6/1/76
 PFC/RB:GCauvin AS Date _____
 GC:KKammerer _____ Date _____
 LEG/LICS:AWestwood _____ Date _____

AFR/RA:RChamberlain:ack:5/15/76

AFR/GC: EA
 GC:CGlatson CA

Cape Verde, Guinea-Bissau, Guinea Sao T...

NOTIFICATION TO THE CONGRESS

COUNTRY: Angola, Cape Verde, Guinea-Bissau, Mozambique,
Sao Tome/Principe

PROJECT TITLE: Development Training for Portuguese-Speaking Africa

PROJECT NUMBER: 659-15-690-001

APPROPRIATION CATEGORY: FY 1976 - Section 496. Portugal and Portuguese
Colonies.
Transitional Quarter (T.Q.) - Section 105,
Education and Human Resources Development

INTENDED OBLIGATION: FY 1976 - \$830,000; T.Q. - \$200,000

In accordance with Section 113 of the Foreign Assistance and Related Programs Appropriation Act, 1975, we are providing notification that we intend to obligate funds in FY 1976 and the T.Q. for an extension of the following grant activity.

Development Training for Portuguese Speaking Africa:

On April 11, 1975 we forwarded a notification to the Congress indicating that A.I.D. intended to obligate funds in FY 1975 to initiate this training activity for the former Portuguese colonies in Africa. The FY 1976 Congressional Presentation reflected proposed funding in FY 1976 through FY 1978 to fund the costs of the initial group of trainees through the completion of their training programs. No provisions were made to finance the intake of additional students inasmuch as the receptivity of the Transitional Governments towards this type of activity was unknown.

A.I.D. completed an assessment of the project in March 1976 and, based on the favorable findings of this review, A.I.D. proposes to allow for the intake of trainees for long-term training for an additional three years. The additional funding required is divided between FY 1976 and the Transitional Quarters as indicated in the attached Project Data Sheet supporting table.

Attachment: Activity Data Sheet

GRANT ACTIVITY DATA

Angola, Cape Verde, Guinea-Bissau,
Mozambique, Sao Tome and Principe
Development Training for Portuguese Speaking Africa

Section 113 Notification
FY 1976 and Transitional Quarter (T.Q.) Obligations
 (\$000)

	<u>As Shown in</u> FY 1976 C.P.	<u>As Now Required</u>		<u>Remarks</u>	
		<u>FY 1976</u>	<u>T.Q.</u>		<u>Total</u>
Technicians	-	210	39	249	U.S. Contractor: African-American Institute. The FY 1976 C.P. included contractor personnel, overhead, and related supplies and materials under Other Costs. This revision now reflects contractor personnel and overhead under technician costs and also reflects the costs attributable to this project of AAI's New York headquarters supporting staff who were previously charged to a separate Task Order under AID's contract with AAI. Funding in FY 1976 and T.Q., \$249,000, covers 54 MM of technical services (\$160,000) and overhead (\$89,000).
Participants	405	578	161	739	The FY 1976 C.P. included funds to continue the training of 103 trainees of whom 25 were nominated for training in the U.S. and 78 in Africa. Increased funding in FY 1976 and the T.Q., \$739,000, is proposed to permit the intake of an additional 100-120 trainees of whom approximately 20 to 24 expected to be nominated for training in the U.S.
Commodities	-	-	-	-	
Other Costs	80	42	-	42	The FY 1976 C.P. included personnel and overhead costs under Other Costs. Present funding, \$42,000, reflects only travel, transportation, subsistence, and miscellaneous costs.
Total	485	830	200	1,030	

Project Target and Course of Action: To provide training opportunities at the post-secondary level in the U.S. and in Africa for African nationals from Angola, Cape Verde, Guinea-Bissau, Mozambique, and Sao Tome/Principe. Fields of training to be emphasized include agriculture, education, health, rural development, public administration, economic planning, and other priority development fields. Provision is also made for language training when required.

Upon gaining independence, the former Portuguese colonies in Africa were faced with serious manpower shortages. In terms of experienced administrators, technical experts, and skilled workers, the new governments had even fewer manpower resources than was the case when most other African countries achieved their independence in the early 1960's. In recognition of this vast need for trained manpower, A.I.D. initiated a training-for-development program, to provide educational opportunities for undergraduate and graduate work, as well as non-degree and special courses according to priorities established by the new governments.

With the exception of the Government of the People's Republic of Mozambique (GPRM), all of the former territories

expressed interest in the training opportunities offered and nominated trainees. The GPRM subsequently indicated that it would like to participate in the program in 1976.

Progress to Date: On May 30, 1975 a contract was signed between A.I.D. and the African-American Institute (AAI) to carry out the objectives of the project. Angola nominated 45 candidates for training - 15 from each of the three rival liberation movements; Guinea-Bissau, 23; Cape Verde Islands, 20; Sao Tome/Principe, 15. Out of the 103 students nominated, 25 were nominated for training in the U.S., and 78 for training in Africa. Seventy-one students are presently in training in the United States and Africa - most of them in language school.

FY 1976 and T.Q. Program: Funds will be used to continue the training of 25 students in the U.S. and 78 students in Africa and to finance the start of an additional 100 to 120 trainees of whom 20 to 24 are expected to be trained in the U.S. and 80 to 96 in Africa - \$739,000; U.S. technician costs, field representation and overhead - \$249,000; other costs - \$42,000

U.S. DOLLAR COST (In Thousands)

	Obligations	Expenditures	Unliquidated	Cost Components	OBLIGATIONS									PRINCIPAL CONTRACTORS/ AGENCIES	
					Actual FY 75			Proposed FY 76			Proposed 5th Qtr.				
					Direct AID	Contract/ Other Agency	Total	Direct AID	Contract/ Other Agency	Total	Direct AID	Contract/ Other Agency	Total		
Through 8/30/74	-	-	-												
Actual FY 75	399	33													
Actual through 8/30/75	399	33	366	U.S. Technicians ...	-	-	-	-	210	210	-	39	39		
Proposed FY 1976	830	Future Year Obligations	Estimated Total Cost	Participants	-	305	305	-	578	578	-	161	161		
Proposed 5th Q	200 ^{1/2}	8,778 ^{1/2}	10,207	Commodities	-	-	-	-	-	-	-	-	-		
				Other Costs	-	94	94	-	42	42	-	-	-		
				Total Obligations ...	-	399	399	-	830	830	-	200 ^{1/2}	200 ^{1/2}		

African American Institute (AAI)

It is anticipated that funding in the T.Q. (\$200), and subsequent fiscal years (\$8,778) will be provided under Section 105, Education and Human Resources Development.

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ACTION MEMORANDUM FOR THE ADMINISTRATOR

THRU: ES

FROM: AA/APR, Stanley S. Scott

see May 28/76
app by Humphrey
6/11/76

Problem: A Revision of the Project Paper (PP) for Development Training for Portuguese-speaking Africa is needed (1) to extend the Life of Project from 1978 to 1980, and (2) to increase project funding from \$1,700,000 to \$10,207,000.

Background: The original Project Paper for this project was approved by AA/APR on March 10, 1975. However, because specified country needs had not yet been identified for these countries, most of which were not yet independent, the Project Committee agreed that approval of funding should be limited to the initial group of candidates selected for training with no commitment implied for the intake of additional students in subsequent years. It was further agreed that approval would be sought for the intake of students in subsequent years. The project implementation plan called for an evaluation of the project in December 1975.

An in-house assessment of the first year of project implementation was completed in March 1976. The results are summarized in the attached PP revision. Based on the favorable findings of this review, the Bureau has revised the original PP to allow for the intake of trainees for long term training for an additional three years, i.e., from FY 1976 to FY 1978. Funds obligated in FY 1979 and FY 1980 would be used to fund to completion long term training started in previous years and for short term training.

Length of Commitment Exceeding Five Years - Existing Agency guidelines for project approval state that projects should be limited to a maximum period of five years from commencement to completion. However, because of the nature of the need, which entails degree and usually language training, strict compliance with the above procedures would mean that A.I.D. would have to limit the intake of degree trainees to one year only. In view of the specific Congressional guidance which encourages A.I.D. to give priority consideration to expanding programs of educational assistance to the former Portuguese colonies in Africa and the immense need there for training at all levels, including degree training, it is neither practical nor politic, at this stage in our relations with these countries, to limit a U.S. offer of long term training to only one year.

The PP revision, therefore, provides for the intake of approximately 105 new trainees per year through FY 1978, which, when added to funding provided in FY 1975, would permit a four-year intake of students for long term training. (Much of the training, however, will be of a shorter duration). The budgetary implications of approving an intake of long term trainees for an additional three years are reflected in the attached PP Revision.

In addition to expansion of long term training, the project includes special travel funds for short term training in the amount of approximately \$50,000 annually. Since it is anticipated that most travel for short term training would be at the direct invitation of AFR/RA, funds budgeted for travel and per diem would generally be administered by A.I.D. and not through our contract with the African-American Institute. Also included is \$100,000 as a special set aside for Sao Tome and Principe in fulfillment of a proposal made to the Government of that country, on the occasion of its independence.

Section 620(b) of the FAA of 1961, as amended - The revised PP is based on the assumption that all five of the former Portuguese territories in Africa will participate in the program. A 620(b) determination indicating that Cape Verde, Guinea-Bissau, Mozambique, and Sao Tome/Principe are not dominated or controlled by the international Communist movement has been signed. A similar determination for Angola is being prepared. The Bureau will withhold obligating funds for the intake of additional trainees from Angola until the 620(b) determination for Angola has been signed. However, for project planning purposes, we have included in the Project Paper sufficient funds to permit the intake of 30 to 40 trainees yearly from Angola.

Training in Africa - As indicated in the PP revision, it is anticipated that approximately 80% of the training requested will be provided at African institutions located within A.I.D. geographic code 941 countries. Training is currently being provided in Senegal, Ghana, Tunisia and Mali. In future years AAI hopes to be able to arrange training in Nigeria, Liberia, Togo, Tanzania and possibly other African countries as well. The placement of students in Africa will be determined largely on language training facilities available and the willingness of third country institutions to permit foreign students to compete for limited classroom space and housing facilities. While it is expected that in many cases an African training environment will be preferable to a U.S. environment, host governments are being encouraged to send some trainees to the U.S. for training.

Section 110(a), Cost Sharing Requirements - The cost-sharing requirement of FAA section 110(a) applies only to bilateral projects or activities financed under sections 103 through 107. It thus is inapplicable to training financed under section 496, as well as to participant training

administered by AAI on behalf of a group of countries even though financed under Section 105. Thus, although it is expected that funding in FY 1977 and beyond will be provided under Section 105, Education and Human Resources Development, approval of the PP is not subject to the requirements of Section 110(a) with regard to training administered through AAI. Where applicable with regard to short-term training which will be administered directly by A.I.D. and funded from Section 105, host country governments will be required to provide written assurance that they will contribute at least 25% of relevant costs.

Notification of Senator Inouye - Pursuant to a commitment made by Secretary of State Kissinger, a special notification of Senator Inouye is required before the obligation of funds appropriated under Section 496 of the FAA of 1974 for assistance to Portugal and the Portuguese Colonies in Africa. A letter of notification, Tab B, has been prepared for your signature. In addition to the letter to Senator Inouye, a Section 113 Congressional Notification is being processed through normal channels.

Recommendation: 1. We recommend that you approve the attached PP Revision No. 1 of the Development Training for Portuguese-speaking Africa project (Tab A).

APPROVED: _____

DISAPPROVED: _____

DATE: _____

2. We recommend that you sign the attached letter of notification to Senator Inouye (Tab B).

- Attachments:
1. Project Paper Revision (Tab A)
 2. Letter to Senator Inouye (Tab B)

Clearances:

AFR/RA:EDConroy	_____	Date:	_____
AFR/DP:RGHuesmann (draft)	_____	Date:	5/14/76
AFR/RA:GJespersen (draft)	_____	Date:	5/10/76
AFR/DR:GThompson (draft)	_____	Date:	5/11/76
PPC/DPRE:JShannon (draft)	_____	Date:	5/11/76
GC/AFR:TMuntsinger	_____	Date:	_____
AF/C:TDoubleday (draft)	_____	Date:	5/12/76
AF/EP:REDuncan (draft)	_____	Date:	5/10/76
PPC/DPRE:AHandly	_____	Date:	_____
AA/PPC:PBirnbaum	_____	Date:	_____
GC:CGladson	_____	Date:	_____
AA/AFR:DSBrown	_____	Date:	_____
AA/LEG:DNeill	_____	Date:	_____

RL

AFR/RA:RLChamberlain:fmse:5/25/76