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AID 1020-25 (7-68)		SECURITY CLASSIFICATION		001 PROJECT NUMBER	
PROJECT APPRAISAL REPORT (PAR)		UNCLASSIFIED		663-51-511-006 - 7	
(U-446) See M.O. 1026.1					
002 PAR	MO.	DAY	YR.	003 U.S. OBLIGATION SPAN	004 PROJECT TITLE
AS OF:	06	30	66	FY 66 Thru FY 76	MALARIA ERADICATION
006 COOPERATING COUNTRY - REGION - AID/W OFFICE					
Ethiopia - AFR				6630006 (7) PD-AAF/120-E1	

006 FUNDING TABLE 11p

AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 19 68)	TC-4359 DL-5800	-	952	223	-	97	-	2779	-	308	-
PROPOSED OPERATIONAL YEAR (FY 19 69)	TC-246 DL-5100	-	6	214	-	26	-	-	-	-	-
				300				2800		2000	

CCC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/PASA/VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR 2. LOCAL CONTRACTOR 3. THIRD COUNTRY CONTRACTOR 4. PARTICIPATING AGENCY 5. VOLUNTARY AGENCY 6. OTHER:	0. PARTICIPATING AGENCY 1. UNIVERSITY 2. NON-PROFIT INSTITUTION 3. ARCHITECTURAL & ENGINEERING 4. CONSTRUCTION 5. OTHER COMMERCIAL 6. INDIVIDUAL 7. OTHER:	1. U.S.F.H.S. (NCDC)	4	0	TCR-2-66	
		2.				
		3.				

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

In Ethiopia malaria is estimated to affect some 50% of its 23 million population. The disease is estimated to be present in approximately 70% of the land area. The Imperial Ethiopian Government (IEG) considers malaria to be the number one public health problem in the country. In this country, malaria can be generally

MISSION DIRECTOR APPROVAL →	SIGNATURE	DATE
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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

008 NARRATIVE FOR PART I-A (Continued)

described in the northern and eastern portions of the country as unstable in a large portion of the malarious area and characterized by its periodic appearance in epidemic form. In southern and western Ethiopia, malaria can be generally described as endemic in the population with seasonal variations.

The earliest scientific information relating to malaria in Ethiopia comes from Italian sources which is based on investigations and surveys carried out during the period from 1936 to 1941. In the fall of 1952 and in 1955, malaria surveys were carried out near Bahar Dar by Sir Gordon Covall. Subsequently, as a result of these and other short-term surveys, a WHO/UNICEF Malaria Pilot Project was started in 1958 in the Upper Awash Valley. In 1955, 1956 and 1957, pilot malaria projects under the USAID were started in Kobo Chercher, the Dembian Plain and Gambells, respectively. As a result of these pilot projects, the Imperial Ethiopian Government established a Malaria Eradication Service (MES) in 1959. At this same time, the IEG also established a Malaria Eradication Training Center (METC) in Nazareth to train sub-professional malaria eradication staff. The country is divided into four areas for malaria eradication purposes -- Area A, B, C, and D. In 1966, a Plan of Operations was prepared for a malaria eradication program which projected a target completion date of 1980. This Plan of Operations was signed in August 1967 by the IEG and the World Health Organization (WHO). The preparatory phase was completed in Area A in early 1966 and the Attack Phase began in March 1966. The preparatory phase in Area B was initiated in 1967 and is expected to be completed by October of 1969. There is no work in progress in Area C and Area D as of October 1968.

To date the overall performance of the MES in effectively implementing stated project targets is considered to be satisfactory in Area A and the project achieved the stated targets in entomology, epidemiology with the exception of the prompt initiation of surveillance, and in spraying and geographic reconnaissance (GR) operations. In Area B, the overall performance has been only marginal and the Preparatory Phase is behind the schedule set in the approved ME Plan of Operations due to lack of adequate and timely funds, difficult terrain and an underestimation of the population to be covered. Remedial actions have been taken by the MES to expedite the completion of the GR in Area B by dividing the working area into smaller units, creating a new Zone and several new sectors and increasing by one-third the working force of the problem area.

The malaria eradication project has already made a significant contribution to the public health and agricultural goal plans of the country. Large tracts of land have already been partially freed from malaria in Area A and are undergoing rapid development, e.g. Upper Awash Valley, Kobo Chercher and Lake Tana. The severe malaria epidemics of the highland areas of Area A which formerly killed and debilitated thousands of people have been eliminated or drastically reduced in scope and effect.

The actual program results compared to cost estimates have been in very close agreement both for the estimates provided for the local budget and for procurement of off-shore commodities, e.g. the FY 1968 commodity dollar estimate was US\$1.8 million and

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OOJ NARRATIVE FO. PART I-A (Continued)

procurement total was within less than 1% of this figure. There was efficiency in resource utilization and funds were used in an effective and purposeful manner.

The program of malaria eradication continues to be relevant, important and significant to the economic, social and overall development of Ethiopia. The program is technically feasible and furthers U.S. objectives in a positive and forthright manner by demonstrating effective and useful service to people at the village level and providing opportunities for opening large scale developmental schemes to the country's planning groups.

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PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

2. O. D/W SE ILY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30, 1968		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	1. Area A - Preparatory Phase	4.2	4.2	4.2	-	4.2
	2. Area A - Attack Phase (in millions of population covered by spraying operations)	4.2	4.2	4.2	4.2	4.2
	3. Area A - Attack Phase (population in millions covered by surveillance)	-	-	-	1.0	4.3
	4. Completion of the 1st Development Loan of ME (in millions of US \$)	5.8	2.4	2.4	5.8	5.8
	5. Area B - Preparatory Phase (in millions of population)	1.6	3.3	1.6	3.3	3.3
	6. Area C - Preparatory Phase (in millions of population)	-	-	-	.2	2.0

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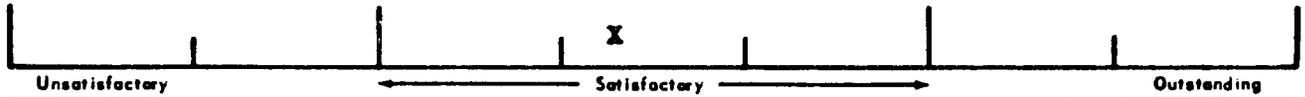
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PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)			
(1)	Agricultural Development	2	2
(2)	Improvement of Public Health	3	2
(3)			
(4)			

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I);

b.2 - The disease of malaria is present in approximately 70% of the land area of Ethiopia and affects roughly 50% or 11 million of its population. It is obvious that the eradication of the disease is important to the health of the population and to the orderly development of these areas. However, the maintenance of malaria eradication is the responsibility of the General Health Services and at present these services are not developing rapidly enough to be able to meet this responsibility.

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UNCLASSIFIED**663-51-511-006****PART I-C - Continued****C.2 - GENERAL QUESTIONS**

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.

MARK
IN
THIS
COL.

013	Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014	Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015	Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016	If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017	Have any important lessons, positive or negative, emerged which might have broad applicability?	Y
018	Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019	Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020	Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N

021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):

- 014 - The performance of the Ministry of Finance in providing prompt and adequate quarterly funding for the program has not been in accord with the Development Loan (DL 663-H-013). As a result of underfunding the project, the work has been delayed in specific work activities.
- 019 - As the project reaches every tukul in the working area, there is a great deal of human interest possibilities in treating the houses with DDT, providing drugs to people, logistical movements of massive amounts of materials.

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
1.	Completion of 1st Development Loan and availability of funds for commodities and program support for FY 1968 and FY 1969.		X	
2.	Completion of 2nd Development Loan for FY 1970 and 71		X	
3.	Completion of 3rd Development Loan for FYs 72, 73, 74		X	
4.	Area A - Attack Phase		X	
5.	Area B - Preparatory Phase		X	
6.	Area A - Consolidation Phase		X	
7.	Area B - Attack Phase		X	
8.	Area C - Preparatory Phase		X	
9.	Area C - Attack Phase		X	
10.	Area A - Maintenance Phase		X	
11.	Area B - Consolidation Phase		X	
12.	Area D - Preparatory Phase		X	
13.	Area D - Attack Phase		X	
14.	Area C - Consolidation Phase		X	
15.	Area B - Maintenance Phase		X	
16.	Area D - Consolidation Phase		X	
17.	Area C - Maintenance Phase		X	
18.	Area D - Maintenance Phase		X	

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

(a) On schedule	
(b) Ahead of schedule	
(c) Behind schedule (Plan of Operations)	X
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	X
(7) Commodities (FFF)	
(8) Other (specify):	

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:		032 Quality, comprehensiveness and candor of required reports	P
		033 Promptness of required reports	P
025 Adequacy of technical knowledge	P	034 Adherence to work schedule	P
026 Understanding of project purposes	P	035 Working relations with Americans	P
027 Project planning and management	P	036 Working relations with cooperating country nationals	P
028 Ability to adapt technical knowledge to local situation	P	037 Adaptation to local working and living environment	P
029 Effective use of participant training element	P	038 Home office backstopping and substantive interest	P
030 Ability to train and utilize local staff	P	039 Timely recruiting of qualified technicians	P
031 Adherence to AID administrative and other requirements	P	040 Other (describe):	-

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
		052 Appropriateness of original selection	P
PREDEPARTURE			
042 English language ability	P	053 Relevance of training for present project purposes	P
043 Availability of host country funding	N	054 Appropriateness of post-training placement	P
044 Host country operational considerations (e.g., selection procedures)	P	055 Utility of training regardless of changes in project	P
045 Technical/professional qualifications	P	056 Ability to get meritorious ideas accepted by supervisors	P
046 Quality of technical orientation	P	057 Adequacy of performance	P
047 Quality of general orientation	P	058 Continuance on project	P
048 Participants' collaboration in planning content of program	P	059 Availability of necessary facilities and equipment	P
049 Collaboration by participants' supervisors in planning training	P	060 Mission or contractor follow-up activity	P
050 Participants' availability for training	P	061 Other (describe):	-
051 Other (describe):	-		-

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PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	064 NO COMMODITY ELEMENT	072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).				P 073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.				P 074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.				P 075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.				P 076 Maintenance and spares support.	P
069 Adequacy of port and inland storage facilities.				P 077 Adequacy of property records, accounting and controls.	N
070 Timeliness of shipment from port to site.				078 Other (Describe):	
071 Control measures against loss and theft.					

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

The overall implementation performance has been satisfactory in Area A and marginal in Area B. There has been a problem of adequate and timely payments to the program from the cooperating country.

b. Implementing Agency

The Program is technically advised by a team of seven (7) NCDC technicians who are assigned to the program through a PASA between USPHS and AID. There has been no problem in this area and technical performance is considered to be superior.

c. Participants

There has been a problem in the past of funding by the IEG of the travel costs of short-term participants (under 1 year). However, it has now been agreed that travel costs can be made from a Trust Fund arrangement and the problem is considered solved.

d. Commodities

There has been no major problem in this area.

e. Local Currency Support

AID support of local program costs has been consistent with the PROOP and PIP. The Host Government has used the funds in an appropriate manner. Careful planning has been done (DL paper) to insure that the cooperating government carries its fair share.

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663-51-511-006**PART III - ROLE OF THE COOPERATING COUNTRY**

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080 Coordination and cooperation within and between ministries.	N
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082 Availability of reliable data for project planning, control and evaluation.	P
083 Competence and/or continuity in executive leadership of project.	P
084 Host country project funding.	N
085 Legislative changes relevant to project purposes.	P
086 Existence and adequacy of a project-related LDC organization.	P
087 Resolution of procedural and bureaucratic problems.	P
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089 Maintenance of facilities and equipment.	P
090 Resolution of tribal, class or caste problems.	P
091 Receptivity to change and innovation.	P
092 Political conditions specific to project.	N
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	P
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	P
095 Extent of LDC efforts to widen the dissemination of project benefits and services.	P
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	P
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	P
098 Other:	-

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099 Level of technical education and/or technical experience.	P
100 Planning and management skills.	P
101 Amount of technician man years available.	P
102 Continuity of staff.	P
103 Willingness to work in rural areas.	P
104 Pay and allowances.	P
105 Other:	-

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

080 - The coordination between the Ministry of Public Health and the Ministry of Finance has not always been as open as the program requires, e.g. levels of funding.

084 - The host country's funding schedule has not been in accord with stated program levels on a timely basis.

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663-51-511-006**PART IV - PROGRAMMING IMPLICATIONS****IV-A - EFFECT ON PURPOSE AND DESIGN**

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

There are no adjustments required for the project's purposes. The goal of malaria eradication is technically feasible and useful to the nation's development. If the Host Government's contributions to the program continue to be late or inadequate, the design of the program may have to be reviewed. It is clear that any re-programming of the program to meet the goal of malaria eradication will increase the overall cost of the program.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

1. Continued as presently scheduled in PIP.	X
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow.	
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___	
8. Other. Explain in narrative.	

109 NARRATIVE FOR PART IV-B:

The presently prepared PIP schedule is considered to be in order and the program should continue in this manner.

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