AID 1320-25 (10-70)

439-0072-(1) REPORT C-[illegible]

PD-AAD-822-E1

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PROJECT APPRAISAL REPORT (PAR)

1. PROJECT NO.	2. PAR FOR PERIOD	3. COUNTRY	4. PAR SERIAL NO.
439-11-710-072	TO FY-74	LAOS	74.11

5. PROJECT TITLE

CIVIL POLICE ADMINISTRATION

4p

6. PROJECT DURATION: Began FY 65 Ends FY 74	7. DATE LATEST PROP	8. DATE LATEST PIP	9. DATE PRIOR PAR
	Oct. 14, 1970	1/25/69	June 7, 1973

10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: $4,428 ($000)	b. Current FY Estimated Budget: $ 383 ($000)	c. Estimated Budget to completion After Current FY: $ None

11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
NONE	

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X) USAID	AID/W	NOST	B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
			USAID/Public Safety assistance to the Civil Police administration of Laos was phased out as of June 27, 1974 in line with Congressional action prohibiting Public Safety assistance to Civil Police activities overseas. Limited commodities have not yet been received but are in the pipeline and will be delivered to the Civil Police on arrival. In addition, the final phase of the construction at the National Police Training Academy was commenced in fiscal 74 with completion of construction scheduled midway fiscal 75. The completion of this construction will give the National Police the necessary facilities to continue the previously planned training if the provisional Government of National Union provides the necessary funding for continued operation of the Academy with an increased number of students in attendance to continue the police retraining program. Insofar as USAID/PSD is concerned, the project was terminated as of June 27, 1974 with all advisory/support functions becoming a responsibility of the Provisional Government of National Union. To improve management capability, it is planned that 21 supervisory Lao National police officers will attend training in the United States during fiscal 75. (Continued on page 3 block II. 7.)	

D. REPLANNING REQUIRED REVISED OR NEW	E. DATE OF MISSION REVIEW
☐ PROP ☐ PIP ☐ PAD AID/T ☐ PIO/T ☐ PIO/C ☐ PIO/P	N/A

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE
Major W. McBee 9/10/74	Gordon B. Ramsey, Acting Director 12/5/74

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II. 7. Continued: Comment on key factors determining rating of Other Donors (Continued from page 1)

Capability of the Lao National Police to continue to progress will be greatly dependent on the ultimate stability of the Provisional Government of National Union. To date police failure to meet previously established goals has beengreatly effected by the large number of police personnel assigned to the joint Security Control Divisions in Vientiane and Luang Prabang in order to provide joint policing action with the Pathet Lao in these two neutralized cities.

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					
		CUMULATIVE PRIOR FY	* CURRENT FY TO DATE	* CURRENT FY TO END	FY___	FY___	END OF PROJECT
1. Trained & fully qualified personnel in key positions & critical operational positions	PLANNED	35	42	42			64
	ACTUAL PERFORMANCE	33	41				
	REPLANNED						
2. Fully staffed and renovated police posts.	PLANNED	23	25	25			33
	ACTUAL PERFORMANCE	21	29				
	REPLANNED						
3. Police personnel trained in basic in-service & officers courses (includes retraining)	PLANNED	2,675	5,300	5,300			7,000
	ACTUAL PERFORMANCE	2,660	3,870				
	REPLANNED						
4. Effective intra-province, inter-province & Vientiane Area admin/command commo networks.	PLANNED	20	25	25			35
	ACTUAL PERFORMANCE	20	35				
	REPLANNED			* Cummulative	through	FY-74	

B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	
1. Well staffed field police stations.	COMMENT: Presently there are 29 fully staffed police posts operating throughout the rural areas. Final inspections by Public Safety advisors indicated that these posts were providing adequate responsiveness to the needs of the rural population.
Effective instruction service capable of providing cadre and instructors for basic, officer courses and field refresher training.	COMMENT: Final construction on the National Police Academy is underway with completion scheduled for mid FY-75. Academy library has been developed. The retraining program, although continuing to the end of FY-74, will be unable to continue in FY-75 unless the PGNU provides necessary funding for sub-sistence cost for increased number of trainees.
3. Reliable administrative command commo network throughout the country.	COMMENT: As of PSD phase-out, there were 35 administrative command commo networks operating effectively throughout the country. Continued effective operation is dependent on PGNU funding support for necessary spare parts and maintenance as the quipment becomes older.

CIVIL POLICE ADMINISTRATION, PROJECT DESIGN

FY-1974

NARRATIVE SUMMARY	OBJECTIVELY VERIFIABLE INDICATORS	IMPORTANT ASSUMPTIONS	MEANS OF VERIFICATION
Program and Sector Goals Contribute to the program goal of maintaining necessary government services by meeting the sector goals of providing civilian security through the effective utilization and maintenance of basic police services; e.g., control public order and traffic.	Measures of Goal Achievement: - Low crime and accident rate. - Responsive to public requests and emergency needs. - Ability to protect life and property. - Respected by the majority of the populace and foreign countries.	Police efficiency will improve, where they will no longer require technical advice to manage activities; Present leadership now receiving on-the-job training will be capable to manage all areas of police functions after completion of the project.	Professional survey and evaluation.
Project Purpose: To help the Lao National Police maintain civilian security for the stability of the Lao Government and the protection of its people, life and property by developing a self-sufficient police organization capable of providing effective police services.	Conditions Expected at End of Project: Self-sufficiency, exercising effective command and control of police personnel. Manage records and supply logistics operations; provide for the maintenance and repair of vehicle, commo, and weapons equipment and further manage own training program, taking full responsibility for training of officers and recruits in the field.	That political stability is maintained and that security conditions permit the police to function throughout the country. Adequate staffing with incentives for trained staff to remain with PGNU. That cultural factors will permit honest and efficient operation of police operations.	Professional survey and evaluation.
Outputs: 1. Self-sufficient police organization capable of providing effective police services. 2. Trained and qualified police personnel in key positions within the Headquarters staff and rural stations. 3. Well staffed field stations which respond to the populace in rural areas. 4. Effective police instruction service which provides trained cadre instructors for basic officer and refresher training at a central academy and inservice training in the field. 5. Effective 13-station commo network, (Province to Headquarters). 6. Operational intra-province voice and telegraphic communications network. 7. Reliable [illegible] Vientiane. 8. Centralize LNP Reporting and Recording System.	Magnitude of Outputs: Police organization to function without outside assistance beginning FY-75. Utilization of already trained personnel in key positions to permit continued self-development. Completed academy by 1974. 100% qualified staff and faculty by 1976. All personnel trained (retrained) in basic law enforcement and specialized courses by 1978. Fully operational at this time. Expansion to support police in rural areas and the mobile patrol system. Fully operational on a 24-hour basis at this time. System designed and operational by 1975.	PGNU budgetary support to the National Police to be increased to permit acquisition of spare parts and equipment replacement as needed. Trainees with suitable education and interest will be available. Police will continue to provide qualified operators and maintenance. Necessary funding and personnel support to permit full implementation of the centralized LNP reporting and recording system.	Professional evaluations. Statistical information obtained from PSD and PGNU records. From field surveys and favorable community reactions to police operations. Professional survey of instruction, service curriculum and evaluations of academy graduates pertaining to their job performance. Intermittent monitoring of police radio net by PSD technicians. Valid monthly and yearly national crime statistics report that will permit meaningful evaluation of police activities.

Inputs:	Implementation Schedule (Target Dates):					Assumptions	Verification
USAID	FY-71	FY-72	FY-73	FY-74	FY-75	That necessary fund levels are provided for training, construction, and commodities in each fiscal year.	USAID/PSD Records.
- U.S. Advisors	6	6	6	6	0		
- No. Training courses for participants	7	8	9	5	12		
- Commodities - Funds ($000)	171	171	160	98.9	0		
- Construction - Funds ($000)	105	3	3	0	0		
- Provide qualified personnel as:						That attrition and expansion rate does not change.	On-the spot surveys by PSD Advisors of curriculum and course content to include follow-up surveys of graduates from major courses.
- Participants (Number)	6	6	5	5	21		
- Third Country participants (Number)	12	11	20	5	0		
- Conduct basic, and cadet officer training locally.							
- Conduct in-service and refresher training locally and in urban and rural areas. (No. to be trained.)	520	520	520	1,210	0		