

PROJECT APPRAISAL REPORT (PAR) 4970138 (14)

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1. PROJECT NO. 497-15-580-188.0	2. PAR FOR PERIOD 3/29/74 to 6/30/75	3. COUNTRY Indonesia	4. PAR SERIAL NO. 76-1
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5. PROJECT TITLE
Family Planning Assistance - Services **PD-AAD-748-F1**

6. PROJECT DURATION: Began FY 69 Ends FY 77	7. DATE LATEST PROP 3/15/75	8. DATE LATEST PIP none	9. DATE PRIOR PAR 3/29/74
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10. U.S. FUNDING	a. Cumulative Obligation (\$000) <u>2/</u> Thru Prior FY: \$ 15,107	b. Current FY Estimated (\$000) <u>2/</u> Budget: \$ 361	c. Estimated Budget to completion (000) <u>2/</u> After Current FY: \$ 290
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency) **4p.**

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
1. USAID direct hire Population and Health staff	
2. The Indonesian National Family Planning Coordinating Board (BKKBN)	

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X		X	Discuss and develop with the BKKBN the strategy and requirements for any FY78 and beyond family planning services assistance in conjunction with USAID's need to develop a PID by June 1976.	April 1976
X		X	Continue to explore with BKKBN and other donors any possible mechanisms to improve further the overall program management.	Continuing
<p><u>1/</u> Current PROOP valid through FY77 - PROOP may be revised to extend project through FY 80. Funding estimates through FY 77 only.</p> <p><u>2/</u> Does not include cumulative (FY 73-75) obligations of \$8.0 million and planned (FY76-77) obligations of \$11.785 million for oral contraceptive and condoms from AID/W projects.</p>				

D. REPLANNING REQUIRES						E. DATE OF MISSION REVIEW	
REVISED OR NEW:	<input type="checkbox"/> PROP	<input type="checkbox"/> PIP	<input type="checkbox"/> PRO AG	<input type="checkbox"/> PIO/T	<input type="checkbox"/> PIO/C	<input type="checkbox"/> PIO/P	August 28, 1975
PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE				MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE			
J.J. Clinton PHD				Sept. 3, 75 Richard M. Cashin			
				9/3/1975			

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	D. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)				
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW		MEDIUM		HIGH
	1	2	3	4	5	6	7	1	2	3	4	5
1.												
2.												
3.												

Comment on key factors determining rating

As recommended in PAR 74-1 which was Mission reviewed on 28 March 1974: two new PROPs/PP (FP assistance, 188.0, and FP Research and Development, 188.3) have been prepared and approved by AID/W; forecasting models and logistics improvements have been effected under the USAID financed logistics systems development project (ProAg FY 74-3, Rev. 6).

4. PARTICIPANT TRAINING				X								X		
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Comment on key factors determining rating The importance of foreign training has diminished somewhat due to the growing numbers of returned participants and improvements in local training institutions. Participant training completions and skills utilization have been highly satisfactory, but scarcity of qualified candidates with requisite English skills is still compromising full realization of planned project inputs/outputs.

5. COMMODITIES						X								X
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Comment on key factors determining rating The GOI has received and distributed contraceptives and related medical equipment effectively. The forecasting and logistics management skills of the BKKBN and implementing units have been improved through consultation and training. Logistics reporting improvements have been implemented.

6. COOPERATING COUNTRY	a. PERSONNEL				X									X
	b. OTHER				X									X

Comment on key factors determining rating Top divisional and provincial personnel show steady improvement gained through experience, consultants and training. Overall mid-level management has not had the same degree of improvement, though there are a few apparent exceptions, notably in reporting/recording, logistics, and research/evaluation. In-country management training has not achieved the degree of skill improvement required. Ford, IDA/UNTPA and USAID inputs in this area have not produced the desired results. USAID will continue to explore any opportunity to assist the general management improvement processes, both through this project and through FP/POP Research and Development, Proj. 188.3.

7. OTHER DONORS			X										X	
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(See Next Page for Comments on Other Donors)

LD-100-188-1

188.3 (1)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

Dialogue between the IDA/UNFPA expatriate project managers has improved significantly. The absence of a resident full time UNFPA representative impedes utilization of UNFPA resources. The absence of an IPPF representative compounds our difficulty in understanding future IPPF assistance plans. USAID will continue to advise AID/W on these points.

III. KEY OUTPUT INDICATORS AND TARGETS

QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS By GOI FY		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY	CURRENT FY 75/76		FY 76/77	FY 77/78	
			TO DATE	TO END			
Family Planning Clinic/ Centers opened and operating (cumulative)	PLANNED	2,666	-	2,808	3,000	3,215	-
	ACTUAL PERFORMANCE	2,275	3,018				
	REPLANNED			3,025	3,100	3,215	-
New Acceptors (000s; cumulative)	PLANNED	4,400	-	6,000	7,775	9,750	-
	ACTUAL PERFORMANCE	4,659	4,979				
	REPLANNED			-	-	-	-
Java/Bali extra-clinical and commercial village CC and condom distribution outlets (cumulative).	PLANNED	-	-	-	-	approx. 30,000	-
	ACTUAL PERFORMANCE	-	10,000				
	REPLANNED			-	-	-	-
Estimated full or part-time centers offering steriliza- tion (cumulative)	PLANNED	-	-	-	-	300	-
	ACTUAL PERFORMANCE	unknown	100				
	REPLANNED			150	200	300	-

B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS

1. Appropriate annual increases in GOI family planning budget.

COMMENT: Significant (i.e. 50% to 100%) annual budget increases have been forthcoming each year since 1968/69. Budget for GOI FY 74/75 was Rp. 3.5 billion and for GOI FY 75/76 is Rp. 5.5 billion (approx. \$13.27 million).

2. Commercial, village level condom distribution outlets.

COMMENT: Program has been initiated to sell condoms via approx. 40,000 Jama Jaga outlets. Status of distribution is currently being surveyed and results should be available by October. A condom mail order scheme has been established at the Gajah Mada Population Institute.

3.

COMMENT:

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP?

YES NO

Increase the prevalence in practice of all legal types of contraceptive methods.

B. 1. Conditions which will exist when above purpose is achieved.

24-28% of married women age 15-44 practicing contraception by end FY 1977

2. Evidence to date of progress toward these conditions.

During FY 1975 it is estimated that contraceptive prevalence on Java - Bali only (as a percentage of married women age 15-44) increased from 13.1% to 18% as follows:

Indicators by US FY			
End of US FY	Contraceptive Prevalence *		
	OC	Condom	IUD
1974	7.3%	0.7%	5.1%
1975	10.0%	1.1%	6.5%
1976	12.6%	2.0%	7.7%
1977	15.0%	2.7%	8.8%

Start FY 75

End FY 75

Pill
Condom
IUD

7.3%

10.1%

.7%

1.1%

5.1%

6.5%

13.1%

18.0%

* as % of married women age 15-44 (Java/Bali only)

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Decrease natural rate of increase of population by reducing fertility (i.e. 50% reduction) of the 1973 CBR estimated at 40/46 per 1000 by year 2000.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence. **Yes, however fully quantitative answers are not yet available.**

- Currently underway is a study to estimate by province in Java/Bali, the prevalence curve necessary to achieve a 50% reduction in CBR by 2000. The results of this study will allow us to estimate the CBR impact of an increase in contraceptive prevalence from 13% to 18% (current) or 24-28% (end of project).
- A planned 1976 Intercensal Population Survey (funded under Proj. 188.3) will provide a second benchmark for increasing fertility and corroborate prevalence estimates.

August 28, 1975
10:30 AM U.S.A.I.D.
Conference Room

AGENDA

Director's Evaluation Review

Family Planning Assistance--Services (188.0)

1. Review of Logical Framework:

Project Purpose: Increase the prevalence of use of all legal types of contraceptive methods.

Project Outputs: Contraceptive accessibility created through the development and continuation of contraceptive products and services distribution schemes.

2. Review of Past Year's Inputs:

Project Agreements

Extension of FP Services Schemes

.. Contraceptive Depots

.. Commercial Distribution Schemes

3. Review of Program Results:

New FP Acceptors Results

Characteristics of New Acceptors

Cost per Acceptor and Cost per Birth Averted.

4. Review of Demographic Impact:

What happens by the Year 2000 ?

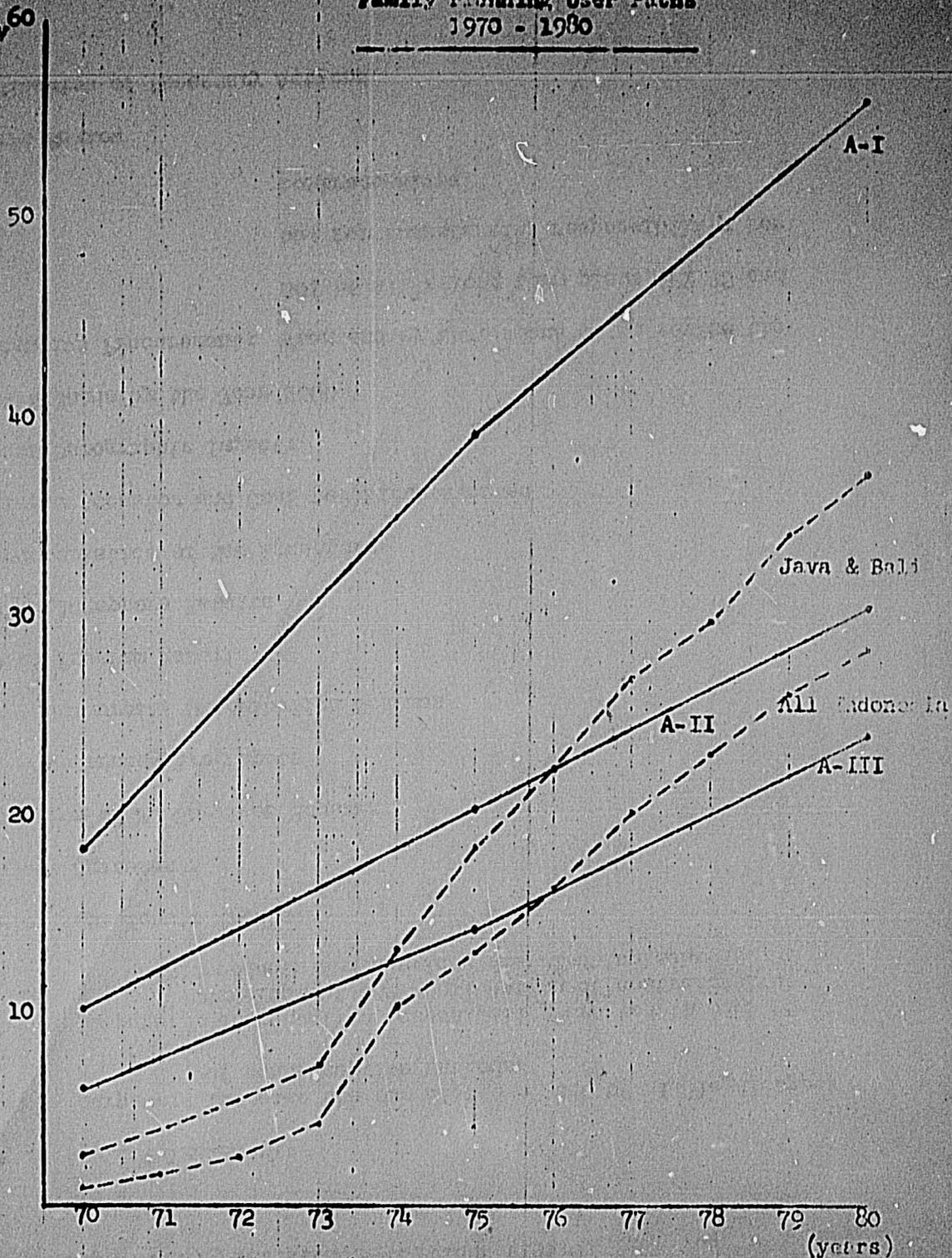
5. Contraceptive Procurement: When and by what means do we advise the GOI of AID's long term plans (FY 78 and on) for transferring responsibility for contraceptives?

6. PAM Draft Review

7. Identification of Necessary Actions.

(% Married Women 15-44 using Family Planning)

Indonesia
Family Planning User Paths
1970 - 1980



Year 2,000	Assumptions		
	I	II	III
Population	186,000,000	212,000,000	240,000,000
Crude Birth Rate/ 1,000	20	20	30
Natural Increase (%)	1.0	1.0	2.0
Population Doubles	72 years	72 years	36 years