

Reading File **4970188**
 Da U MAR
 PD-AAD-747-61

I. PROJECT IDENTIFICATION

1. PROJECT TITLE: **Maternal Child Health/Family Planning/ Population (MCH/FP/POP) Manpower Development Subproject**

2. PROJECT NO. (M.O. 1093.2): **497-15-580-188.2**

3. RECIPIENT (specify):
 COUNTRY: **Indonesia**
 REGIONAL INTERREGIONAL

4. LIFE OF PROJECT
 BEGINS FY: **73**
 ENDS FY: **75**

5. SUBMISSION
 ORIGINAL DATE _____
 REV. NO. DATE _____
 CONTR./PASA NO. _____

II. FUNDING (\$000) AND MAN MONTHS (MM) REQUIREMENTS

A. FUNDING BY FISCAL YEAR	B. TOTAL \$	C. PERSONNEL		D. PARTICIPANTS		E. COMMODITIES \$	F. OTHER COSTS \$	G. PASA/CONTR.		H. LOCAL EXCHANGE CURRENCY RATE: \$ US 41.5 (U.S. OWNED)		
		(1) \$	(2) MM	(1)	(2) MM			(1) \$	(2) MM	(1) U.S. GRANT LOAN	(2) COOP COUNTRY (A) JOINT (B) BUDGET	
1. PRIOR THRU ACTUAL FY												
2. OPRN FY												
3. BUDGET FY 73	221	104	28	27	30	20	70	184	28		20	43
4. BUDGET FY 74	97	55	14	22	24	10	10	70	14		6	17
5. BUDGET FY 75	5					5					6	26
6. BUDGET FY												
7. ALL SUBQ. FY												
8. GRAND TOTAL	323	159	42	49	54	35	80	254	42		32	86

9. OTHER DONOR CONTRIBUTIONS

(A) NAME OF DONOR	(B) KIND OF GOODS/SERVICES	(C) AMOUNT
China Medical Board	Part-time Adviser, limited fellowships and commodities	3 years \$22,500 total

III. ORIGINATING OFFICE CLEARANCE

1. DRAFTER: J. Jarrett Clinton, M.D.	TITLE: Chief, USAID/POP	DATE: 21 Feb 73
2. CLEARANCE OFFICER: Richard N. Cashin	TITLE: Director, USAID/E	DATE: 2/24/73

IV. PROJECT AUTHORIZATION

1. CONDITIONS OF APPROVAL

2. CLEARANCES

BUR/OFF.	SIGNATURE	DATE	BUR/OFF.	SIGNATURE	DATE
PHA/POP/EA	LKangas	(cleared in Memo dated 4/16/73 to Dr. Kieffer)			
PHA/POP/	JKShafer	"			
PHA/POP	RTRavenholt	"	PHA/PRS	GMColeman	4/16/73

3. APPROVAL BY OFFICE DIRECTOR

4. APPROVAL A/AID (See H.O. 1025.1 V.1)

SIGNATURE: Jarold A. Kieffer	DATE: 4/17/73	SIGNATURE: _____	DATE: _____
ADMINISTRATOR, AGENCY FOR INTERNATIONAL DEVELOPMENT			

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A. Statement of Goal

The common goal of all Title X funded activities in Indonesia is to decrease fertility. The project described below is one of several USAID/Indonesia subprojects which contribute to the wide spectrum of activities necessary to bring about this major social and cultural change.

The specific goal of this subproject is to increase the level of maternal and child health and to decrease the level of fertility by increased application of the principles of family planning, nutrition, comprehensive infant care, community hygiene and the treatment of diseases. This goal is consistent with the national goal of fertility reduction as set forth by the Government of Indonesia. Goal achievement can be measured in years to come by specific analysis and evaluation of the following rates:

1. Decrease in crude birth rate and the age specific fertility rates.
2. Decrease in perinatal mortality rate.
3. Decrease in maternal mortality and morbidity.
4. Decrease in preschool mortality/morbidity and decrease in infant mortality rate.

Successful achievement of this goal assumes that the Government of Indonesia will emphasize adequately the social well-being of the Indonesian populace. Further, in that the project focuses primarily on improving leadership for the national family planning program, it follows that the Government of Indonesia must continue to support the national family planning program for the successful implementation of this subproject.

B. Statement of Project Purposes

The purpose of this subproject is to develop manpower for leadership functions in planning, administering and evaluating comprehensive maternal/child health and family planning services. A secondary purpose is to develop the capacity of the Faculty of Public Health, University of Indonesia (henceforth, the Faculty) in the program area of maternal and child health, family planning and population, and strengthen the training of the MCH/Family Planning specialists to the level of Master of Public Health (MPH) degree.

At the end of the activities initiated by the project, it is expected that there will be 25 graduates from the MCH/FP/POP program area who will be placed in senior and relevant positions within the national family planning program. These positions may be in the Ministry of Education, Ministry of Health, the National Family Planning Coordinating Board (known by its Indonesian initials, BKKBN), and in some instances may be placed in other governmental or private agencies implementing MCH/FP programs. In addition, it is expected that the MPH/FP/POP program areas will develop to seven full-time staff and two or three part-time staff, all of whom have had post-graduate training in MCH/Family Planning and Population Studies with an emphasis on teaching techniques. For the successful achievement of this project purpose, it is expected that the Government of Indonesia will continue to provide reasonable salaries and program support to attract and hold officials administering MCH/FP/POP programs, and that a dean of the Faculty will be appointed who will provide appropriate leadership of a level commanding the respect of the GOI agencies and the academic community.

An important further assumption is that the other program areas and activity developments of the Faculty will continue at approximately the same rate of speed. USAID/Indonesia is making inputs into the discipline area of health education and the redesigning of the management services for the overall Faculty. These are seen as complementary to the overall objective of strengthening the Faculty as a teaching, service and research unit of key importance to the national family planning program.

Finally, it is assumed that family planning services in Indonesia will continue to be provided basically through the maternal and child health (MCH) clinics, which are not the only service facilities, but will be the "backbone" of the national family planning program.

C. Statement of Project Outputs

Output [and output] indicators can be qualified in four major components as follows.

1. This project will graduate twenty-five students from the MCH/FP/Population Studies program area in the Faculty by CY 1976. Further, it prepares the Faculty for the continued output of 10 graduates per year in this program area by CY 1975. Each graduate will have completed 12 to 24 months of academic study depending upon previous academic achievement and will have completed a planned internship of one to six months duration following academic study.

In the first year of this three year project five candidates will enter the program; in the second year, ten; and in the third year, ten.

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2. The MCH/FP/POP staff at the Faculty will develop a continual curriculum review process to provide a teaching experience meaningful to the Indonesian scene and flexible to the extent that it can be utilized for short-term continuing education courses. Progress toward this output target will be directed to the five core curricula:

- a. Basic family planning/public health concepts.
- b. Indonesian health parameters.
- c. Techniques of public health and family planning program planning, administration and evaluation.
- d. Relevant field experiences.
- e. Internship program.

Progress toward this output target will be evaluated by means of a yearly workshop directed solely to the review, evaluation and re-programming of the curriculum and teaching.

3. Consistent with the Faculty's responsibilities to engage in relevant research, the MCH/FP/POP program area staff will design appropriate research projects commensurate with the teaching and service obligations of the Faculty. Specifically, the research plans will be developed in the first year of this project. Those research projects will be implemented in year two, and the final year will be directed toward research techniques analysis based on the experience of the previous two years.

4. Finally, a significant output will be a Faculty supervised health services program which can demonstrate the efficiency and effectiveness of strengthened MCH/FP/POP services. Successful attainment of this target will include measurements of clinic activity and the results of the clinic activities, i.e. increase in family planning acceptors, increase in contraceptive continuation rates and decrease in perinatal mortality, compared with controlled areas.

To obtain these output targets, the project assumes that the Government of Indonesia and private groups will provide suitable candidates for training, that appropriate MCH/FP/POP staff time will be devoted to the teaching of this program area and to the necessary curriculum revision, that other donors such as WHO, the Foundation of the World Health Organization and the China Medical Board will continue their assistance to the overall development of the Faculty even though their inputs do not bear directly on the MCH/FP/POP program area.

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Finally, since the BKKBN and foreign agencies, including USAID, have, as a general rule, indicated a willingness to support research activities in Indonesian national family planning/population programs, the Faculty has been encouraged to utilize its limited budget for other operational expenses. Consequently, an assumption of this project is that research funds will be available from outside sources, including the BKKBN and USAID.

D. Statement of Project Inputs

Foreword

While the materials described below will specifically outline the inputs by USAID, the Government of Indonesia and other donors to the program area of MCH/FP/POP, it should be understood that this program area is only one component of the overall development plan for the Faculty. That plan has been outlined in a document dated September 1972 which provides an overall history as well as detailed steps in the development process. The new organizational plan transcends the usual departmental structure and establishes seven program areas and five disciplinary field areas which will interrelate. The program areas are as follows:

MCH/FP/Population Studies

Communicable Disease Control

Community Medicine.

Health Planning and Evaluation

Nutrition

School Health

Continuing Education

Disciplinary field areas are as follows:

Epidemiology

Statistics and Demography

Environmental Health/Occupational Health

Public Health Administration

Health Education/Behavioral Sciences

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In addition to providing inputs for the MCH/FP/Population Studies specific program area, USAID has two other activities which will bear directly upon the long-term development of the Faculty of Public Health: (1) The Health Education Manpower Development Subproject which in part strengthens the discipline field area of health education within the Faculty; and (2) a planned project to provide funds for management review and assistance to the Faculty for their immediate problems of overall finance control, personnel management and standardization of basic administrative activities.

Specific Inputs

It is understood that the inputs described below are subject to availability of funds through the appropriations processes of the governments of the United States and Indonesia.

A.I.D. will contract with an appropriate School of Public Health in the United States for a senior adviser for three years, and two-months of TDY consultation per year for three years.

In addition, A.I.D. will provide four 12-month fellowships and one 6-month fellowship at the U.S. School of Public Health which becomes the contractor. All candidates for fellowships will be staff members of the MCH/FP/POP program area at the Faculty.

To provide living stipends and school fees for a part of those candidates following the MPH program (MCH/FP/POP area only) at the Faculty, five internal fellowships at the equivalent of \$300 per month will be provided in both years 1 and 2. None will be provided in year 3.

USAID will provide through the above described contract \$4,000 per year for each of the three years for the contractor's purchase of books, films and teaching models. In addition, \$10,000 is provided in the first year and \$5,000 for the second and third year for other equipment directed to the program area of MCH/FP/POP studies. These commodities will include two vehicles - one for the A.I.D. financed project adviser and one for the MCH/FP/POP program area at the Faculty of Public Health.

Table 1 provides a complete analysis of A.I.D. financed US dollar requirements for this project. Table 2 outlines Government of Indonesia provided Trust Funds for this project. Table 3 provides specified inputs by the Government of Indonesia as implemented by the Faculty.

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The GOI support to the Faculty includes the provision of a new three-floor building for the academic affairs, Rp. 10 million for furniture to equip the building, and an additional Rp. 10 million in GOI FY 73/74 for salary support (Rp. 4.6 million), equipment and maintenance. The Faculty has projected a 50% per year increase in budgetary support for salaries to provide for the increased staff during the period GOI FY 73/74 to 75/76.

Another foreign donor, the China Medical Board of New York, Inc., is providing assistance to the Faculty specifically in the area of public health administration. This is anticipated to be approximately \$30,000 per year for a three-year period, and may include a full-time adviser, limited fellowships and commodities. While this is not a direct input into this program area, the overall scope of public health administration and its importance to all Faculty activities warrants attribution of approximately 25% of the China Medical Board inputs to the planned program of the MCH/FP/Population Studies program area.

As mentioned in the foreword of this section, A.I.D. is providing support for two other integrally related activities at the Faculty.

No other foreign donors are providing assistance directly to this program. Assistance is provided to the Faculty by WHO, but this is being directed to non-population program areas. Assistance is being provided by the Foundation of the World Health Organization but all of the assistance is being directed to the occupational health aspects of the Faculty.

E. Rationale

During the development of the Indonesian national family planning program, the critical need for skilled project managers has become evident. Because the current family planning program is integrated at the service level with basic maternal and child-health services, the majority of project managers for the national family planning program are from the health sciences, most frequently being physicians. The BKKBW and the Ministry of Health Family Planning Task Force have analyzed program constraints and have emphasized the urgent need for additional trained public health/family planning program administrators.

USAID and WHO have assisted in accelerating the graduate level public health/family planning training of Indonesian physicians by providing 3-8 foreign fellowships in each area. Continued evaluation of this activity has demonstrated that US and European public health/FP administration training is not always appropriate for Indonesian requirements. Further, the single provision of foreign donor fellowships fails to focus on the requirement to create an Indonesian

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capability for this training. Cost analysis of these issues demonstrates that more appropriate training can be provided in Indonesia at nearly one-half to one-third the costs and with reduced stress to the individual who must otherwise leave his family and home for over one year.

Simultaneously with the above development, the Faculty has engaged in an extensive review of its own goals and objectives. Recognizing the potential value of a viable Faculty of Public Health to training and research efforts in Indonesia, USAID provided a consultant in mid-1972 to work with consultants from the China Medical Board, N.Y., Inc. and WHO. These agencies had been requested individually to assist with development plans for the Faculty, working with several of its senior staff members. The final product of those efforts is the Development plan mentioned above (Part D) which includes the inputs of the Faculty staff, interested donors and numerous GOI agencies: Ministry of Education, Consortium of Medical Sciences, University of Indonesia, the BKRN and various offices of the Ministry of Health.

F. Implementation Plan

Figure I provides a summary "network layout" of this project. The key aspects of the project are as follows:

US FY 74

- A. Project Coordinator in place.
- B. Curricula and teaching methodology for class of CY 73 reviewed.
- C. 10 candidates for class of CY 74 selected and enter training.
- D. Field experiences designed.
- E. Research program review initiated.
- F. Short-term training for one staff member completed.

US FY 75

- A. Class of CY 74 enter internships.
- B. Class of CY 75 recruited.
- C. Curricula Workshop held.
- D. Two staff members enter long-term training.
- E. Research project implemented.

US FY 76

- A. FPH assumes activity level of 10 new students in MCH/FP/POP area per year plus field experience and internship requirements.
- B. Two additional staff members enter long-term training.
- C. Curricula review incorporated as annual review process.
- D. Research techniques analysis initiated.

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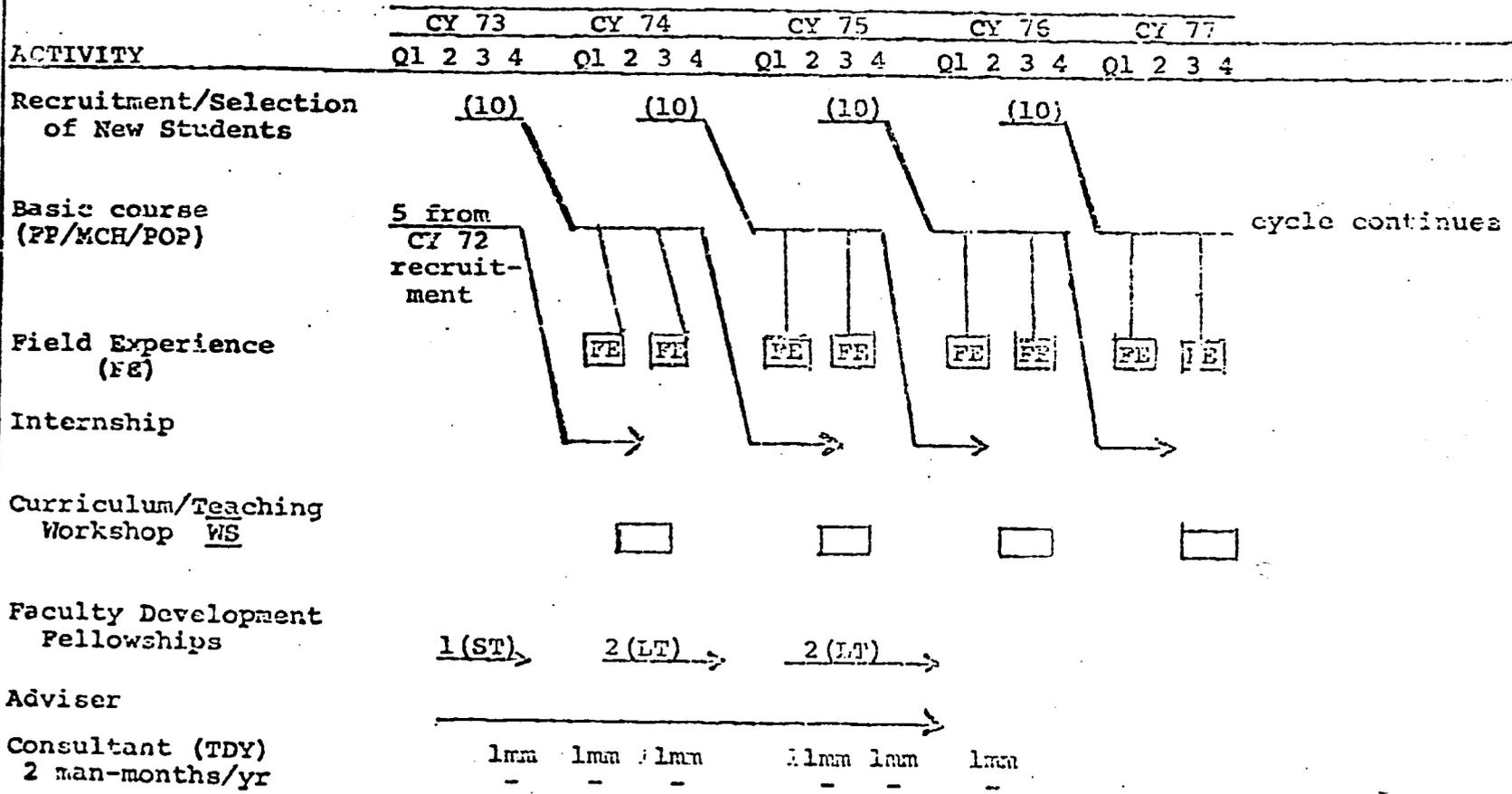
The Indonesian staff of the MCH, FP/POP Program Area of the Faculty will have the primary responsibility for coordinating all the inputs of this project. However, the project coordinator provided by USAID funds will play an essential role in orchestrating these inputs and more importantly transferring these "orchestrating talents" to Indonesian counterparts. Coordination with other component parts of the Faculty will be assisted by the China Medical Board adviser and the USAID Health Education advisers in the Faculty.

USAID believes that a significant coordination and implementation supplement to these efforts can be provided by Indonesian management consultants. This group will assist the administrative branch of the Faculty with financial standards and controls, logistics, transportation, office procedures, commodity control, auxiliary personnel, management practices and related items.

ACTIVITY NETWORK

MCH/FP/POP Manpower Development Subprojects

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Note: Total No. of graduates during activities initiated in 3 yr. development period is 25 with established capacity of 10 graduates each year.

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TABLE ONEA.I.D. PROJECT INPUTS

<u>Year of Project Funding</u>	<u>US FY 73</u>	<u>US FY 74</u>	<u>US FY 75</u>
<u>Contract Funding</u>			
Contract Adviser/travel	\$ 90,000*	\$ 48,000	-
TDY Consultants	14,000*	7,000	-
Commodities	10,000*	5,000	-
Internal Fellowships	50,000*	-	-
Est. Overhead	20,000*	10,000	-
Subtotal	\$ 184,000	\$ 70,000	
<u>Direct USAID Funding</u>			
Commodities	10,000	5,000	\$ 5,000
Participant Training	27,000	22,000	-
Total	\$ 221,000	\$ 97,000	\$ 5,000

*24 month funding

TABLE TWOTRUST FUND REQUIREMENTS*

	<u>GOI FY 73/74</u>	<u>GOI FY 74/75</u>	<u>GOI FY 75/76</u>
Travel/Per Diem Project Director	Rp 300,000	Rp 300,000	Rp 300,000
Consultant 60 days/Jakarta	1,000,000	1,000,000	1,000,000
Adm. Services Sect. Project Director Rp. 70,000/m x 12 m	840,000	840,000	840,000
Language Study Rp 500 x 3x/wk	75,000	75,000	75,000
Housing Rehab Maintenance	6,000,000	100,000	100,000
Total	Rp 8,215,000	2,315,000	2,315,000

*GOI funds administered by USAID.

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TABLE THREE

Faculty of Public Health Project Inputs

SPECIFIC ATTRIBUTION

	<u>GOI FY 73/74</u>	<u>GOI FY 74/75</u>	<u>GOI FY 75/76</u>
* 1. Faculty Public Health			
New Building 25% Attribution	Rp 12,500,000	-	-
New Furniture 25% Attribution	Rp 2,500,000	-	-
Routine Budget* 25% Attribution	Rp 3,000,000	Rp 4,000,000	Rp 5,000,000
Subtotal	Rp 18,000,000	Rp 4,000,000	Rp 5,000,000
*Details on page 52, Budget III of FPH Development Plan			
Funds generated from tuition in Rp equivalent		Rp 3,000,000	Rp 6,000,000
Total GOI Inputs	Rp 18 million	Rp 7 million	Rp 11 million