

002 PAR AS OF: MO. 6 DAY 11 YR 69 003 U.S. OBLIGATION SPAN FY 68 Thru FY 69 004 PROJECT TITLE FAMILY HEALTH THAILAND Reference Center Room 1656 NS 9p

006 FUNDING TABLE

AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 1969)	1340		20	15		91		1214			
PROPOSED OPERATIONAL YEAR (FY 19 70)	1090		25	15		50		1000			

CGC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/PASA/VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR	0. PARTICIPATING AGENCY					
2. LOCAL CONTRACTOR	1. UNIVERSITY					
3. THIRD COUNTRY CONTRACTOR	2. NON-PROFIT INSTITUTION					
4. PARTICIPATING AGENCY	3. ARCHITECTURAL & ENGINEERING					
5. VOLUNTARY AGENCY	4. CONSTRUCTION					
6. OTHER:	5. OTHER COMMERCIAL					
	6. INDIVIDUAL					
	7. OTHER:					

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

The nature and newness of this project preclude any significant results to date. While the overall performance and effectiveness of project implementation has been good, the actual contribution toward the long-range program goal of reducing the population growth rate is negligible. Likewise, it is difficult to assess the cost/benefit factors so early in the project. This project is essential to country development and consistent with U.S. objectives

MISSION DIRECTOR APPROVAL → SIGNATURE DATE

PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

2. DESCRIPTION	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
	3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
		a. PLANNED	b. ACTUAL		
This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.					
No. of provinces with family planning services.	44	20	20	71	71
No. of contraceptive acceptors including sterilization(000's)	235		185*	385	385
No. of family planning clinics equipped.	134**	40	40	242	372
No. of doctors trained locally in family planning. Training is done on calendar year basis so planned number will be reached by Sept. 1970.	144	85	85	263	263
No. of nurses trained locally in family planning. Same explanation as for doctors.	262	174	174	529	529
No. of midwives trained locally in family planning. Same explanation as for doctors.	1396	963	963	2639	2639
No. of U.S. and third country participants.	32	32	32	71	111
<p>Establishment of effective Evaluation Unit/MOPH. The data processing equipment, etc. has arrived and set up. However, lack of civil service positions for family planning continues to limit the quantity and quality of personnel in this unit. Nevertheless, the unit is getting out monthly reports on the number of initial acceptors of IUD's and pills, plus sterilizations. Preparation for a follow-up survey of 2,000 acceptors is behind schedule.</p> <p>Establishment of baseline data, including 1970 population census, national longitudinal survey, and KAP studies. Final preparation is underway for the 1970 population census with emphasis on administrative field controls to insure enumerator coverage. The first year of the longitudinal survey was carried out by the PRIC in 15 rural areas in April and May of this year. Next year will encompass 15 urban areas. KAP studies have been completed at Bang Khen by the PSRC and among the Muslims in the south by the NBC.</p> <p>Establishment of two reproductive biology units. USOM provided commodity support to the Dept. of Physiology at Siriraj Medical School and the Dept. of OB/GYN at Chulalongkorn Medical School. Ford Foundation provided overseas short-term training for personnel from both schools. Further commodity support from USOM is presently under review.</p> <p>* Cumulative (1965-1968) as of Dec. 31, 1968 Note: an estimated 200,000 cycles of oral contraceptives are sold monthly on the commercial market.</p> <p>** Note: There are approximately 20 clinics more in non-MOPH institutions.</p>					

PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	N
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	Y

021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):

014 The lack of a national policy tends to impede (no civil service positions, no regular budget support) and intimidate (health personnel uncertain as to responsibility vis-a-vis family planning) the delivery of family planning services.

020 In effect, there has been no media coverage of project since there is no national policy. There is, however, occasional general press coverage--both supportive and negative--but not always formally correct.

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493-11-580-209

PART II - IMPLEMENTATION REPORT

II A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a)		(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
1	Set up training for MOPH doctors, nurses, and midwives.		X	
2	Provide clinics with family planning medical equipment.	X		
3	Distribute oral contraceptives to established clinics.		X	
4	Equip reproductive biology units.		X	
5	Set up participant training in U.S. and 3rd country.		X	
6	Provide Evaluation Unit with data processing equipment.		X	
7	Carry out national longitudinal survey (PRTC).		X	
8	Carry out KAP studies (PSRC and NRC).		X	
9	Final preparation for 1970 population census.	X		
10	Set up Population Press Seminar.		X	
11	Decision by Cabinet to support family planning.	X		
12	Draw up 5-year Family Health Plan (1971-76). (Dependent on #11.)			

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PROJECT NUMBER

UNCLASSIFIED

493-11-580-209

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	X
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	052-061*
042 English language ability	N	053 Relevance of training for present project purposes	P
043 Availability of host country funding		054 Appropriateness of post-training placement	*
044 Host country operational considerations (e.g., selection procedures)	N	055 Utility of training regardless of changes in project	
045 Technical/professional qualifications	P	056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation	N	058 Continuance on project	
048 Participants' collaboration in planning content of program	N	059 Availability of necessary facilities and equipment	P
049 Collaboration by participants' supervisors in planning training	N	060 Mission or contractor follow-up activity	
050 Participants' availability for training		061 Other (describe):	
051 Other (describe):			

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SECURITY CLASSIFICATION

UNCLASSIFIED

493-11-580-209

PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 PFF	063 NON-PFF	064 NO COMMODITY ELEMENT	072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).			F	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.			F	074 Readiness and availability of facilities.	P
067 Timeliness in procurement or reconditioning.			F	075 Appropriateness of use of commodities.	P
068 Timeliness of shipment to port of entry.			F	076 Maintenance and spares support.	
069 Adequacy of port and inland storage facilities.			F	077 Adequacy of property records, accounting and controls.	P
070 Timeliness of shipment from port to site.			F	078 Other (Describe):	
071 Control measures against loss and theft.			F		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 **NARRATIVE FOR PART II-B:** (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-251 as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

Given the project targets for this three-year "tooling-up" period, the status of implementation is at the level expected. Although the predeparture participant training elements need upgrading, the commodity procedures are adequate. (Part I-C.2-014 describes effect emanating from lack of national population policy.)

b. Participants

042 Because English is a weak second language, the selection of candidates is limited. There is need for earlier planning and language training.

044 As a new program the selection process was set up outside normal selection procedures. Consequently, selection is not necessarily related to program training needs. The solution of putting into normal selection channels is under discussion.

047 Lack of communication within MOPH leads to uncertainty as to purpose of training. Orientation must be built into selection procedure.

048 Trainees are designated, not consulted, by central office leading to consequences similar to 047. Again, earlier planning and normal selection channels will correct this.

049 Same as 048.

* 052-061 remains to be seen. Only 3rd country returned so far.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:	
080 Coordination and cooperation within and between ministries.	
081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	P
082 Availability of reliable data for project planning, control and evaluation.	
083 Competence and/or continuity in executive leadership of project.	P
084 Host country project funding.	N
085 Legislative changes relevant to project purposes.	N
086 Existence and adequacy of a project-related LDC organization.	
087 Resolution of procedural and bureaucratic problems.	N
088 Availability of LDC physical resource inputs and/or supporting services and facilities.	P
089 Maintenance of facilities and equipment.	
090 Resolution of tribal, class or caste problems.	
091 Receptivity to change and innovation.	
092 Political conditions specific to project.	N
093 Capacity to transform ideas into actions, i.e., ability to implement project plans.	P
094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095 Extent of LDC efforts to widen the dissemination of project benefits and services.	N
096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	
097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098 Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:	
099 Level of technical education and/or technical experience.	P
100 Planning and management skills.	
101 Amount of technician man years available.	
102 Continuity of staff.	
103 Willingness to work in rural areas.	
104 Pay and allowances.	N
105 Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

Discussion of family planning in general and this project in particular in Thailand must be related to the simple fact that the RTG has not given national support to family planning. The RTG has only sanctioned the MOPH to extend family health services (to married women and without publicity) to the provinces. What the MOPH, and non-MOPH entities, are doing, therefore, is derived essentially from the initiative of their institutional leaders and the personal commitment of individual workers. Nevertheless, given the targets for 1968-69-70 as outlined in this PAR, the quality of country performance is commendable and on target.

084, 085, 087, 092, 095--To some degree all these negative factors exist because there is no population policy. With Cabinet support, civil service positions should be created for family planning, regular budget support provided, lines of responsibility established, publicity extended and priority status determined. In other words, a political decision with related legislative changes is required.

104--The pay scale of all government workers necessarily encourages prebendalism.

PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 1):

The present situation (given project targets and RTG policy) does not necessitate changes in project purposes or design. But the Mission must be prepared for and responsive to any significant decision made by the RTG to fully support a national family planning program. Then, of course, adjustments related to new project objectives, priority status, etc., will be necessary.

IV-B - PROPOSED ACTION:

108 This project should be (Place an "X" in appropriate block(s)):	
1. Continued as presently scheduled in PIP.	X
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP): A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. Day Yr. Explain: In narrative, PROP will follow.	
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. Day Yr.	
8. Other. Explain in narrative.	X*

109 NARRATIVE FOR PART IV-B:

* It is recognized that the present schedule of the Family Health Project is purposefully limited to encompass only the first three years of the Project, i.e. the "tooling-up" years--1968-69-70. USOM support in FY71 and beyond will need to be determined in the next year.