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PO-ADD-557

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DEPUTY
ACTION MEMORANDUM FOR THE ADMINISTRATOR

AUG 30
4 AUG 19 1977
AUG 28 PM '77
EXECUTIVE SECRETARIAT

THRU: ES
FROM: AA/PHA, Sander Levin

24p

Problem: Because this grant project proposal totals more than \$10.0 million over the life of the project, your approval is required to authorize the attached Population Planning II project for the Philippines.

Discussion: The proposed population planning grant assistance under this four-year project, which is a continuation of A.I.D. bilateral and centrally funded support begun in FY 1967, is directed at assisting the Government of the Philippines achieve its goal to reduce the population growth rate in the Philippines by an average of 0.1% annually during the life of the project and to promote increasing participation of local governments in the planning, implementation, and funding of population activities at the local level. The attached project paper provides for total A.I.D. bilateral grant funding of \$11.536 million for FY 1977 through FY 1980 and in addition \$1.425 million in centrally funded contraceptives in FY 1977. A.I.D. assistance under Population Planning II will go mainly to the national family planning outreach project and the voluntary sterilization services program. This assistance will complement the extensive service infrastructure already established under Population Planning I which includes more than 2,400 clinics staffed by trained personnel, eleven Population Commission (POPCOM) regional offices, more than 35 hospitals which provide training for sterilization procedures, and a demographic measurement program.

The GOP has demonstrated the priority it attaches to population planning with increased inputs and important policy changes. The resources allocated by the GOP in support of population activities have increased from approximately \$0.5 million in 1971 to more than \$8.0 million in 1977. In addition, the Philippines program has been expanded by Presidential Decree to encompass all methods of family planning except abortion, which is proscribed by law. Income tax and labor laws have been amended to encourage small families, and applicants for marriage licenses must present certification of having received family planning counseling by a POPCOM approved counselor.

Despite progress during Population Planning I (1971-1976) of the program, serious obstacles toward achieving program goals were recognized. A major problem is that while 70% of the population lives in rural areas nearly all clinics are in towns. Within three kilometers of such clinics, roughly one-third of all eligible couples are regular users of contraceptives. As one moves further into the rural areas, this prevalence level declines rapidly to less than five percent at 10 kilometers distance from a clinic. The fact that easy-to-reach acceptors have been served and that the program has not thus far extended adequately into genuine rural areas accounts in large measure for the "plateauing effect" experienced during the past three years.

In 1976, POPCOM developed an expanded program based on the National Outreach concept as an effective means for providing services and contraceptive supplies to all married couples within an acceptable time frame. To achieve the program goal, contraceptive prevalence must increase from the current rate of 24% to 35% by December, 1980, and services must be fully available in rural areas. The proposed project is designed to achieve these goals and extend services to the entire population through the outreach project structure and voluntary sterilization services, regional logistics operations, orientation and reorientation training, demographic measurement, information and education programs, evaluation, and operations research.

AID/W has determined that FAA Section 611(a) (1), Financial Plans and U.S. Cost Estimates, is applicable. (The Statutory Checklist, Annex F, page 39 of the Project Paper indicates that this requirement is not applicable.) The financial plan is considered adequate to carry out the proposed assistance, and the estimated cost of U.S. assistance is reasonably firm.

The following criteria were used in appraising this project:

1. Philippines Population Program Review - A comprehensive evaluation of the predecessor population program and Population Planning II was submitted to AID/W in April 1977. This report provided a basis for assessing the project design and analyzing the on-going project's capacity to limit population growth, the systems operations and support and performance probability.

The program design was found to be conceptually sound and founded on the clearly enunciated policy statement of the GOP in favor of reduced population growth through voluntary and approved methods. However, there are administrative problems and key actions which need resolution by POPCOM if there is to be successful implementation of this project.

The Project Paper and the evaluation report describe the required corrective actions. These were also identified in the Agency review of this project; i.e., staffing of currently vacant senior positions within POPCOM, timely budgeting of GOP project contributions, and execution of formal agreements among GOP agencies relating to the institutionalization of the outreach program. The National Economic and Development Authority (NEDA) and the new POPCOM Executive Director are beginning to address these issues as reflected in Manila cable 12039 dated August 4, 1977, paragraphs 4 and 5, copy attached. Paramount among these is NEDA's agreement to act as "guarantor" of the GOP contribution for the outreach program which depends upon anticipated funds from several sources, including the regular POPCOM budget and the budgets of 72 provinces and 60 chartered cities.

We agree with the Mission's statement that as long as NEDA can insure the GOP share of project costs, the determination of exact cost sharing arrangements between central and local governments is an internal GOP matter.

There is strong indication that under the guidance of USAID/Manila and the new leadership of the POPCOM executive director the recommended policy and administrative actions will be adopted.

2. Institutional Framework - Under the basic outreach structure, POPCOM provides funds to the Provincial Government to set up networks for population planning program coordination and service delivery down to community levels. Other donors will assist with other components of the delivery system expansion, and these efforts will help ensure the establishment of an institutional framework for the population planning program. It is planned that provincial level costs of the national outreach program, including outreach workers' salaries and travel allowances, will be progressively absorbed by the benefitting provinces and charter cities over the life of the project. Progress toward achieving this goal will be assessed as part of the yearly evaluation conducted for this project. Resolution of problems with this requirement should be addressed through appropriate time-specific covenants in the project agreement.

3. Technical Soundness - The GOP/POPCOM has provided extensive training in Population Planning I for doctors, nurses, midwives and motivators. Between July 1976 and March 1977 approximately 72 Governors, 603 municipal and city mayors, 1,077 barangay (village) leaders and 855 POPCOM staff received orientation on the new population program. In the next four years the following groups will be the target of continuing training and up-grading of skills to accelerate program development: outreach workers, governors, mayors, provincial planning and POPCOM staff and other GOP staff. Orientation for administrators and population planning workers appears to be a practical step in gaining full understanding and support for the new delivery system and for making family planning services freely available to the target population.

4. Prognosis of Project Success - The project outputs and end-of-project conditions have been reviewed and are judged to be reasonable and attainable. The main thrust of this project activity was approved in May 1976 by the Deputy Administrator by extending Population Planning I for 15 months to permit continuity of operations while POPCOM and USAID completed preparation of this project paper. Approval was given at that time to provide \$4.0 million to fund the transition to the outreach program during FY 1976 and the Transition Quarter. Financial and operational data provided by the monitoring plan and the ongoing evaluation will serve as the basis for any negotiation between POPCOM and USAID on project modification.

5. Grant Provision of Contraceptive Supplies - As a result of the Deputy Administrator's October 28, 1975 memorandum on Loan Funding of Family Planning Commodities, copy attached, which required loan funding of contraceptives beginning in FY 1977, USAID originally proposed loan funded contraceptives under this project. Subsequently the Mission requested continuation of grant funded contraceptives over the life of the project in Manila cable 10783 dated July 14, 1977, copy attached. The Mission's rationale for this request is based on the following: a) continued use of a well-established and familiar procurement system, b) the need to inculcate the GOP family planning officials and field workers with the psychology of contraceptive abundance so that supplies are liberally distributed throughout the family planning network, and c) support to the GOP as it embarks on an ambitious, costly, and complex program.

Discussions between the Asia and PHA Bureaus have led to agreement that contraceptives in the amount of \$1.424 million be grant funded in FY 1977. It is the position of the Asia Bureau, however, that contraceptives to support this project are to be loan funded in FY 1978 and subsequent years. The facesheet of the attached Project Paper has been modified to reflect this agreement; the Mission will be advised of these changes and will be requested to submit a new paper to authorize a contraceptive loan for future years. PPC concurs* with this shift in funding from loan to grant for FY 1977 only. However, in order to protect both the loan floor and the population appropriation earmarking, the originally allocated amount for the loan (\$3.3 million) cannot be reprogrammed for another purpose; the amount will be carried over to FY 1978. The \$1.424 million required for the grant can be provided within the present FY 1977 allocation for centrally funded contraceptives.

The FY 1977 Asia Congressional Presentation includes a family planning grant in the amount of \$2.991 million, page 133 and a contraceptive loan in the amount of \$3.4 million, page 141. An Advice of Program Change was sent to the Congress on August 16, 1977 (the 15 day waiting period elapses August 30) to notify of AID's intent to obligate only grant funds in FY 1977 totaling \$4.415 (\$2.991 million to support the program and \$1.424 million to finance centrally procured contraceptives). No questions were raised by Congress.

Recommendations:

1. That you permit an exception to the Deputy Administrator's decision regarding loan funding of contraceptives for the Philippines and approve the provision of grant funded centrally procured contraceptives in FY 1977.*

Approved

Disapproved

Date

*It is agreed that this is the last year for grant funding of contraceptives and that the GOP will be promptly informed of this decision to permit proper budgetary planning on their part.

2. That appropriate segments of AID/W's policy statement on sterilization be included in the FY 1977 Project Agreement and Sub-Agreement on Sterilization to ensure adherence to informed consent, voluntarism, and to the policy that no incentive payments be made to prospective clients either directly or indirectly.

Approved DATA

Disapproved _____

Date 2/30/77

3. That a waiver of competitive selection for ongoing consulting services (as requested in the Project Paper) not be issued at this time. Such waivers will be considered on a case-by-case basis as required.

Approved DATA

Disapproved _____

Date 2/30/77

4. That, upon completion of the annual project evaluation conducted by POPCOM and USAID, ten copies of the evaluation report be submitted to permit receipt in AID/W no later than 60 calendar days prior to the request for allotment of funds for the succeeding project year. This evaluation will be the basis for successive allotment of funds over the life of the project.

Approved DATA

Disapproved _____

Date 2/30/77

5. That you sign this Action Memorandum and the attached Project Authorization and Request for Allotment of Funds (PAF) approving the Philippines Population Planning II project.

Approved DATA

Disapproved _____

Date 2/30/77

Attachments:

Philippines Population Planning II Project Paper, Project 492-0277
PAF - Philippines 492-0277
Deputy Administrators Memorandum, dated October 28, 1975
USAID/Manila cable 10783, dated July 14, 1977
USAID/Manila cable 12039, dated August 4, 1977

Clearance:

PHA/POP, RRavenholt MB Date 8/18/77
AA/ASIA, JSullivan MB Date 8/24/77
GC, MBall MB Date 8/26
AA/PPC, AShakow AS Date 8/30/77

SK
PHA/PROG:ERoche:sd:8/16/77:X29434

AGENCY FOR INTERNATIONAL DEVELOPMENT PROJECT AUTHORIZATION AND REQUEST FOR ALLOTMENT OF FUNDS PART I				1. TRANSACTION CODE <input type="checkbox"/> A ADD <input type="checkbox"/> C CHANGE <input type="checkbox"/> D DELETE		PAF 2. DOCUMENT CODE 5			
3. COUNTRY ENTITY PHILIPPINES				4. DOCUMENT REVISION NUMBER <input type="checkbox"/>					
3. PROJECT NUMBER (7 Digits) [492-027]		6. BUREAU/OFFICE A. SYMBOL PHA B. CODE [07]		7. PROJECT TITLE (Maximum 40 Characters) [POPULATION PLANNING II]					
8. PROJECT APPROVAL DECISION <input type="checkbox"/> A APPROVED <input type="checkbox"/> B DISAPPROVED <input type="checkbox"/> C DEAUTHORIZED				9. EST. PERIOD OF IMPLEMENTATION YRS [0] [3] QTR. [2]					
10. APPROVED BUDGET AID APPROPRIATED FUNDS (\$000)									
A. APPROPRIATION		B. PRIMARY PURPOSE CODE		C. 1ST FY 77		D. 2ND FY 78		E. 3RD FY 79	
		PRIMARY TECH. CODE		L. 1ST FY 77		M. 2ND FY 78		N. 3RD FY 79	
		C. GRANT D. LOAN		F. GRANT G. LOAN		I. GRANT J. LOAN		K. GRANT L. LOAN	
(11)	PH	400B	400	2991		2843		3209	
(12)									
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(14)									
TOTALS				2991		2843		3209	
A. APPROPRIATION		M. 1ST FY 80		O. 5TH FY		LIFE OF PROJECT		11. PROJECT FUNDING AUTHORIZED	
		N. 2ND FY		P. 6TH FY		1. GRANT 2. LOAN		ENTER APPROPRIATE CODE(S)	
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(12)									
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TOTALS		2493				11536			8 0
12. INITIAL PROJECT FUNDING ALLOTMENT REQUESTED (\$000)								13. FUNDS RESERVED FOR ALLOTMENT	
A. APPROPRIATION		B. ALLOTMENT REQUEST NO.		TYPED NAME (CONTR. NUMBER/PROJECT)					
(11)	PH	2991		SIGNATURE					
(12)				DATE					
(13)									
(14)									
TOTALS		2991							
14. SOURCE ORIGIN OF GOODS AND SERVICES				<input checked="" type="checkbox"/> 000 <input type="checkbox"/> 941 <input type="checkbox"/> LOCAL <input type="checkbox"/> OTHER _____					
15. FOR AMENDMENTS: NATURE OF CHANGE PROPOSED									

This PAF authorizes grant funds only. Also approved is the attribution of \$1.425 million to this project in centrally procured contraceptives.

FOR PPC/PIAS USE ONLY	16. AUTHORIZING OFFICE SYMBOL	17. ACTION DATE	18. ACTION REFERENCE (Optional)	ACTION REFERENCE DATE
		MM DD YY		MM DD YY

Project Authorization and Request for

Allotment of Funds

Part II

Name of Country: Philippines Name of Project: Population Planning II
Project Number: 492-0277

Pursuant to Part I, Chapter 1, Section 104 and Chapter 2, Title X of the Foreign Assistance Act of 1961, as amended, I hereby authorize a Grant to the Government of the Philippines (the "Cooperating Country") of not to exceed Two Million, Nine Hundred and Ninety one Thousand dollars, (the "Authorized Amount") to help in financing certain foreign exchange and local currency costs of goods and services required for the project as hereinafter described. Not to exceed \$1.425 million will be attributed to this project for centrally procured contraceptives.

The project consists of an Outreach sub-project designed to extend basic family planning services to the neighborhood level throughout the Philippines, a voluntary sterilization program, and assistance in related logistic, training, demographic measurement, evaluation and information/education activities (hereinafter collectively referred to as the "Project").

I approve the total level of AID appropriated funding planned for the Project of not to exceed Eleven Million, Five Hundred and Thirty Six Thousand Dollars (\$11,536,000), which will be Grant funded, including the funding authorized above, during the period FY 77 through FY 80. Of the total level of AID funding approved above, the increment of up to Eight Million Five Hundred Forty-Five Thousand Dollars (\$8,545,000) not hereby authorized for grant in this fiscal year shall be Grant funded in FY 78 - FY 80 subject to the availability of funds and shall be processed in accordance with AID allotment procedures.

I hereby authorize the initiation of negotiation and execution of the Project Agreement by the officer to whom such authority has been delegated in accordance with AID regulations and Delegations of Authority, subject to the following essential terms and covenants and major conditions, together with such other terms and conditions as AID may deem appropriate.

a. Source and Origin of Goods and Services.

Goods and services financed by AID under the Project shall have their source and origin in the United States and in the Cooperating Country except as AID may otherwise agree in writing.

b. Prior to the initial disbursement or the issuance of the initial commitment document under the Project Agreement, the

Cooperating Country shall furnish the following in form and substance satisfactory to AID:

1. Evidence that the agreements necessary for GOP funding and support of the Outreach Program have been reached between POPCOM and other GOP departments and local governments and organizations:
 2. Evidence that appropriate steps are being taken by GOP to remedy current deficiencies in the technical and management staff capabilities of POPCOM headquarters and regional offices;
 3. Evidence that sufficient personnel, including volunteers, will be made available for the necessary Outreach Program activities.
 4. * See below.
- c. The Cooperating Country shall agree to:
1. Assure that all individuals participating in family planning programs (whether involving distribution of contraceptives or sterilization, or both), supported in whole or in part by funds provided hereunder, do so on the basis of an informed consent voluntarily given with knowledge of the benefits, risks, principal effects and available alternatives; and assure that no individual is coerced to practice methods of family planning inconsistent with his or her moral, philosophical, or religious beliefs.
 2. Use no part of the funds provided hereunder to pay for the performance of involuntary sterilizations as a method of family planning or to coerce or provide any financial incentive to any person to practice sterilization.
 3. Use no part of the funds made available hereunder for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortions.
 4. Establish jointly with AID an evaluation program as an integral part of the project. Except as otherwise agreed in writing, this evaluation program will include, during the implementation of the Project and at one or more points thereafter:
(a) evaluation of progress toward attainment of the objectives of the project; (b) identification and evaluation of problem area or constraints which may inhibit such attainment; (c) assessment of how such information may be used to help overcome such problems, in this or other projects; and (d) evaluation to the degree feasible, of the overall development impact of the project.
-
4. Evidence that all voluntary sterilization activities to be financed in whole or in part, by AID under the Project will be conducted in accordance with the provision of AID Policy Determination 70, AID Policy Guidance on Voluntary Sterilization, June 14, 1977.

Clearances:

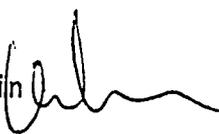
PHA/POP, RRavenholt: HRB Date 8/18
AA/ASIA, JSullivan JAS Date 8/24/77
PPC/DPRE, EHogan _____ Date _____
AA/PHA, SLevin SL Date 8-19-77
AA/PPC, AShakow AS Date 8/30/77

Approved: Robert H. Nooter
Robert H. Nooter
Deputy Administrator, AID
Date: 8/30/77

ENVIRONMENTAL THRESHOLD DETERMINATION

July 22, 1977

TO: AA/PHA, Mr. Sander Levin

FROM: PHA/PROG, C. D. McMakin 

SUBJECT: Environmental Threshold Determination

Project Title: Population Planning II

Project #: 492-0277

Specific Activity (if applicable) _____

REFERENCE: Initial Environmental/Examination (IEE) contained in the Project Paper, page 33 dated May, 1977

I recommend that you make the following determination:

X 1. The proposed agency action is not a major Federal action which will have a significant effect on the human environment.

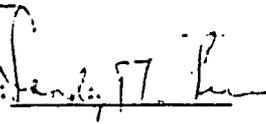
 2. The proposed agency action is a major Federal action which will have a significant effect on the human environment, and:

 a. An Environmental Assessment is required; or

 b. An Environmental Impact Statement is required.

The cost of and schedule for this requirement is fully described in the referenced document.

 3. Our environmental examination is not complete. We will submit the analysis no later than _____ with our recommendation for an environmental threshold decision.

Approved: 

Disapproved: _____

Date: 8-19-77

INITIAL ENVIRONMENTAL EXAMINATION

Project Location: The Philippines

Project Title: Population Planning II

Funding: FY 1977 through FY 1980 - total bilateral grant funding of \$11.536 million and an estimated \$13.300 million in centrally funded contraceptives.

Environmental Action Recommended: It is recommended that this project receive a negative determination and that no additional environmental examinations be carried out on this project.

IEE Prepared by: Elizabeth Roche Date: July 22, 1977

CONTENTS OF INITIAL ENVIRONMENTAL EXAMINATION

I. Examination of Nature, Scope and Magnitude of Environmental Impacts

Description of Project

The purpose of the project is to reduce the population growth rate in the Philippines by 0.1 percent annually during the life of the project. The contraceptive prevalence rate is to be increased to 35 percent of married couples of reproductive age by December, 1980. Services and supplies will be extended to rural areas of the country through the national family planning outreach project. Program components also include the provision of voluntary sterilization services, regional logistics operations, orientation and reorientation training, demographic measurement, information and education programs, evaluation, and operations research.

IMPACT IDENTIFICATION AND EVALUATION FORM

Impact Areas and Sub-areas 1/

Impact
Identification
and
Evaluation 2/

A. LAND USE

1. Changing the character of the land through:

- a. Increasing the population ----- N
- b. Extracting natural resources ----- N
- c. Land clearing ----- N
- d. Changing soil character ----- N

2. Altering natural defenses ----- N

3. Foreclosing important uses ----- N

4. Jeopardizing man or his works ----- N

5. Other factors

B. WATER QUALITY

1. Physical state of water ----- N

2. Chemical and biological states ----- N

3. Ecological balance ----- N

4. Other factors

1/ See Explanatory Notes for this form.

2/ Use the following symbols: N - No environmental impact
 L - Little environmental impact
 M - Moderate environmental impact
 H - High environmental impact
 U - Unknown environmental impact

IMPACT IDENTIFICATION AND EVALUATION FORM

G. HEALTH

- 1. Changing a natural environment ----- N
- 2. Eliminating an ecosystem element ----- N
- 3. Other factors
- _____
- _____

H. GENERAL

- 1. International impacts ----- N
- 2. Controversial impacts ----- N
- 3. Larger program impacts ----- ~~N~~ L
- 4. Other factors
- _____
- _____

I. OTHER POSSIBLE IMPACTS (not listed above)

- _____
- _____
- _____

See attached Discussion of Impacts.

COMMENTS WITH REGARD TO IMPACT IDENTIFICATION

E. Cultural

2. Dilution of cultural traditions - To the extent that the end of project status is achieved, the large-family cultural norm will be affected. The program, however, is voluntary and the acceptance of contraceptive services could be said to indicate the acceptance of a means to achieve an already recognized need among the population; i.e. the desirability of limiting family size.

F. Socioeconomic

2. Changes in population - We would expect that in the long range there will be a reduction in the population growth rate.

3. Changes in cultural patterns - See discussion above. Again, the voluntary nature of the program can also imply that if individuals do not wish to change their cultural values, the individual is free to choose not to accept family planning services.

H. General

3. Larger program inputs - By curbing the current rapid rate of population growth, it is anticipated that this project will alleviate to some degree environmental deterioration and enable the Philippines to solve its environmental problems while they are still manageable.

II. Recommendation for Environmental Action

This project should receive a Negative Determination because the only foreseeable impact on the human environment that might receive a more thorough examination is that related to social or cultural change. There is almost no likelihood of any immediate negative impact on the human environment. The voluntary nature of the program should insure that change will occur in these norms only to the degree that individuals perceive that such changes are acceptable/desirable. It can also be assumed that if the project goal is achieved, the physical environment will be affected in a positive manner.



DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON, D. C. 20523

OFFICE OF
THE ADMINISTRATOR

OCT 28 1975

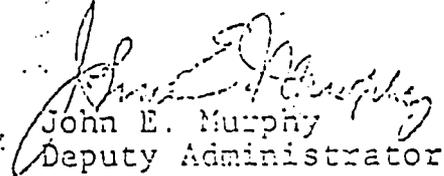
MEMORANDUM FOR: AA/AFR, Mr. Brown (Acting)
AA/ASIA, Mr. Gardiner
AA/LA, Mr. Kleine
AA/NE, Mr. Nooter
AA/PHA, Ms. Crowley (Acting)

SUBJECT: Loan Funding of Family Planning Commodities

As you are aware, the relative and absolute size of the Agency's grant program has increased dramatically over the last two years. In FY 1974 and FY 1975 the Congress imposed a limitation on the size of the grant program and it is likely that a similar effort will be made this year. In this regard, an issue was raised during the FY 1977 budget reviews regarding loan funding for contraceptives under the population program. After reviewing the PPC recommendations and Regional Bureau and PHA positions, I decided that as an initial step, all commodities for the Philippines and Indonesia (\$10.7 million) should be loan funded in FY 1977. This represents roughly 20 percent of the commodities proposed for the budget year. I regard it as a minimum level of loan funding and hope that more can be done in other countries and by other Regional Bureaus.

In reviewing the positions taken by PHA and the Regional Bureaus, I note that there is general consensus on the need for eventual loan funding of commodities but disagreement regarding the speed with which we move in that direction. Accordingly, I am asking PHA, working together with the Regional Bureaus, to prepare an action plan which will show a substantial annual increase in the percentage of loan funded commodities over a five-year period, beginning with FY 1977. This plan should be country specific and should specify those actions which are needed now in order to enable us to accommodate loan funding of commodities at a future date. In developing the action plan, it may be useful to also identify Title X infrastructure costs that could be loan funded.

I expect that PMA will take the lead in this effort, with full cooperation and concurrence from the Regional Bureaus. An approved plan should be available prior to our appearance before the Congress in defense of the FY 1977 appropriation. I therefore ask that the action plan be prepared no later than December 15.


John E. Murphy
Deputy Administrator



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FM USAID WASH DC

TO USAID WASH DC

INFO AC WASH DC

BT

E O 12858: NA

DIR: POPULATION, CONTRACEPTIVE FUNDING

REF: A) MANILA 5167

B) STATE 140300

C) MANILA 5163

D) MANILA 5165

E) MANILA 10,00

1. AFTER CAREFUL STUDY AND CONSIDERATION, USAID MANILA BELIEVES THAT U.S. INTERESTS WOULD BE BEST SERVED BY CONTINUING TO CONTRIBUTE CENTRALLY-FUNDED GRANT CONTRACEPTIVES TO PHILIPPINE FAMILY PLANNING PROGRAM.

2. PROSPECTIVE ADVANTAGES OF GRANT FUNDING OVER LOAN FUNDING INCLUDE THE FOLLOWING:

A. AVOIDANCE OF RISKS AND ADMINISTRATIVE PROBLEMS ARISING FROM THE SHIFT TO LOAN FUNDING. THESE INCLUDE RISKS OF HIGHER PRICES, UNCERTAIN DELIVERY SCHEDULES, POSSIBLE CHANGE OF CONTRACEPTIVE BRAND, AND TRIAL-AND-ERROR ADJUSTMENT TO A MODE OF CONTRACEPTIVE FUNDING WITH WHICH AID HAS HAD ABSOLUTELY NO PRIOR EXPERIENCE.

B. ADHERENCE TO A SIMPLE, WELL-ESTABLISHED PROCUREMENT SYSTEM WITH WHICH AID, USAID, AND HOST COUNTRY ARE FULLY FAMILIAR. THIS IS PARTICULARLY IMPORTANT IN VIEW OF ADDED LOGISTICAL BURDEN IMPOSED BY NEW OUTREACH PROGRAM.

C. CONTINUED INCLUSION OF PHILIPPINE PROGRAM WITHIN AID'S NORMAL, WORLDWIDE GRANT CONTRACEPTIVE PROGRAM PROVIDES BEST OPPORTUNITY FOR BOTH AID AND THE FIELD TO ADJUST ACTUAL FUND FLOW AND DELIVERY TO PROGRAM PERFORMANCE.

D. GRANT FUNDING IN THE VIEW OF USAID POPULATION ADVISORS, IS AN INVALUABLE INCENTIVE IN INVOLVING FAMILY PLANNING OFFICIALS AND FIELD WORKERS WITH AN UNFAMILIAR PSYCHOLOGY OF ABUNDANCE, SO THAT CONTRACEPTIVES ARE LIBERALLY DISTRIBUTED THROUGHOUT THE FP SERVICE NETWORK AND TO THE PUBLIC WITHOUT FEAR OF RUNNING SHORT. IN PRACTICAL TERMS, THIS IS REFLECTED IN THE ISSUING OF ORALC IN THREE-CYCLE PACKS AND CONDOMS BY THE DOZEN, INSTEAD OF MONTHLY PACKS OF ONE CYCLE OF ORALS OR THREE CONDOMS WHICH WERE COMMONPLACE NOT LONG AGO. IT IS ALSO REFLECTED IN IMPROVED PROGRAM EFFECTIVENESS, I.E., ADDITIONAL BIRTHS Averted. THUS, IT IS ARGUABLE THAT AID, IN THE PHILIPPINES AND ELSEWHERE, SHOULD CONTRIBUTE FREE CONTRACEPTIVES AT FULL ABSORPTIVE CAPACITY, UNTIL LIBERAL DISTRIBUTION AND CONSUMPTION HABITS ARE FIRMLY ESTABLISHED.

E. CONTINUED CONTRIBUTION OF CENTRALLY-FUNDED CONTRACEPTIVES WOULD, IN OUR VIEW, BE CONDUCTIVE TO INTENSIFIED GOP EFFORTS IN THE P/FP SECTOR. AS REPORTED, IN REF. E, THE GOP IS RECONCILED TO THE CONTRACEPTIVE LOAN IN PRINCIPLE. HOWEVER, IT IS CLEARLY APPREHENSIVE ABOUT REPAYMENT ASPECTS OF THE LOAN AS WELL AS OPERATIONAL PROVISIONS YET TO BE NEGOTIATED. RELIEF IN THE FORM OF CONTINUED AID/GRANT CONTRACEPTIVES WOULD BE MOST REASSURING AND WELL-TIMED AS THE GOP EMBARKS ON ITS MOST AMBITIOUS, COSTLY, AND COMPLEX PROGRAM TO DATE.

3. IN THE ABOVE CONTEXT, IT SEEMS EVIDENT THAT LOAN FUNDING IS SUSCEPTIBLE TO OPERATIONAL PROBLEMS WHICH COULD OBSTACULATE AND IMPAIR PROJECT PERFORMANCE. FROM WISDOM PERSPECTIVE, IT IS CLEARLY MORE URGENT AND POTENTIALLY MORE PROGRAM-EFFECTIVE TO CONTINUE GRANT FUNDED CONTRACEPTIVE SUPPORT, AND THIS SEEMS THE BETTER COURSE OF ACTION, UNLESS THERE ARE OVERRIDING POL. BY ADVANTAGES TO LOAN FUNDING AT THE AID/USAID LEVEL.

4. IT IS RECOMMENDED THAT AID/USAID REACH A FORMAL POLICY DETERMINATION TO CONTINUE CONTRIBUTION OF GRANT-FUNDED CONTRACEPTIVES TO THE PHILIPPINES FOR THE DURATION OF POPULATION PLANNING II, SUBJECT TO AVAILABILITY OF FUNDS AND SATISFACTORY PROGRAM PROGRESS, AND AUTHORIZE USAID OFFICIALS TO INFORM THE GOP.

5. REQUEST PRIORITY REPLY.
STULL

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JUL 11 1977



UNCLASSIFIED
Department of State

INCOMING
TELEGRAM

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TO SECSTATE WASHDC IMMEDIATE 3262

UNCLAS SECTION 1 OF 2 MANILA 12839

AIDAC

E.O. 11652: N/A
SUBJECT: POPULATION: PENDING AID/W APPROVAL PROJECT PAPER
PHILIPPINE POPULATION PLANNING II

REF: A) DRAFT ACTION MEMORANDUM FOR THE ADMINISTRATOR PHILIPPINES
POPULATION PLANNING II, PROJECT 492-8277
B) MANILA 10783, 14 JULY 1977

1. PROJECT PAPER (PP) WAS FORWARDED TO AID/W ON MAY 26, 1977
AND FORMAL REVIEW HELD BY AID/W JUNE 30. INFORMAL CONTACTS
WITH DESK AND PHA/POP SINCE THEN HAVE INDICATED REVIEW
RAISED NO SUBSTANTIVE ISSUES AND THAT MISSION COULD EXPECT
RECEIVE FORMAL NOTIFICATION OF PP APPROVAL AND ADVICE OF
ALLOTMENT SHORTLY AFTER MID-JULY.

2. MISSION AND GOP HAVE NOW SUBSTANTIALLY COMPLETED DOCUMENTATION
FOR NEW POPULATION II PROJECT GRANT AGREEMENT AND ASSOCIATED
SUB-PROJECT AGREEMENTS. POPCOM BOARD ON AUGUST 1 REVIEWED
AND APPROVED TENTATIVE NEW AGREEMENT LANGUAGE. CON-
SEQUENTLY, USAID PREPARED TO OBLIGATE FY 77 FUNDS DURING
AUGUST PROVIDING AID/W TRANSMITS PP APPROVAL AND ADVICE
OF ALLOTMENT WITH MINIMAL ADDITIONAL DELAY AND WITHOUT
EXTRAORDINARY CONDITIONS I.E., BEYOND THOSE LISTED IN ABOVE
REF REGARDING A) INCORPORATION NEW AID VOLUNTARY STERILIZATION
GUIDELINES, B) DIRECT HIRE PROJECT COSTS, C) WAIVER OF COMPETITIVE
SELECTION FOR ONGOING CONSULTING SERVICES, D) ANNUAL PROJECT
EVALUATION AND, E) GRANT PROVISION OF CONTRACEPTIVE SUPPLIES.

3. REF B PRESENTED MISSION POSITION SUPPORTING CONTINUED PROVISION
CONTRACEPTIVE COMMODITIES ON GRANT BASIS. DRAFT OF ACTION
MEMORANDUM TO ADMINISTRATOR STATES THIS CASE WELL AND WE ARE
PLEASED TO NOTE IT HAS BEEN INCORPORATED. IF, HOWEVER, OVER-
RIDING AGENCY POLICY CONSIDERATIONS PRECLUDE APPROVAL LIFE OF
PROJECT GRANT COMMODITIES, MISSION CAN NEGOTIATE ON LOAN
BASIS. IF DECISION IS MADE TO SHIFT TO LOAN FUNDING, HOWEVER,
WE NEED FIRM ASSURANCES FROM AID/W THAT DELIVERIES CAN BE
ACCOMPLISHED ON TIME, THAT PRICE WILL NOT SIGNIFICANTLY INCREASE
AND THAT CONTRACEPTIVE BRANDS WILL NOT CHANGE.

4. FOLLOWING IS BRIEF UPDATE OF STATUS OF SEVERAL ISSUES OF MUTUAL
CONCERN TO USAID AND AID/W AS WELL AS GOP AND POPCOM:

A) FUNDING: NEDA IN EFFECT HAS AGREED TO SIGN NEW PROJECT
GRANT AGREEMENT AS "GUARANTOR" OF GOP CONTRIBUTIONS
WHICH ARE ANTICIPATED FROM SEVERAL SOURCES INCLUDING
REGULAR POPCOM BUDGET, BUDGETS OF 72 PROVINCES AND 68
CHARTERED CITIES, POSSIBLY PRESIDENTIAL DECREE 144 (IF
REQUIRED) AND PL 488 TITLE I. REGARDING PL 488, NEDA
AND USAID HAVE INFORMALLY EARMARKED \$1.2 MIL. EQUIVALENT
FOR FIRST OPERATIONAL YEAR WHICH HAS EFFECT OF SUBSTANTIALLY
REDUCING LOCAL GOVERNMENT CONTRIBUTIONS DURING FIRST
YEAR.

ALTHOUGH PRECISE FORMULAS FOR CENTRAL AND LOCAL GOVERNMENT
COST-SHARING OF OUTREACH PROJECT STILL EVOLVING AND UNDER
NEGOTIATION, ALL PARTIES ARE MOVING CLOSER TOWARD
STANDARDIZED AGREEMENTS TO REPLACE EXISTING AD-HOC
ARRANGEMENTS. AS LONG AS NEDA CAN ASSURE MISSION THAT

TOTAL CONTRIBUTION FOR GOP SHARE OF POPULATION II (52 PERCENT
ALL LOCAL COSTS FROM GOP AND 48 PERCENT USAID FIRST YEAR),
WE BELIEVE DETERMINATION EXACT COST-SHARING ARRANGEMENTS
SHOULD PROPERLY BE REGARDED AS INTERNAL GOP MATTER.

B) OUTREACH PROGRAM PROGRESS: DEPLOYMENT OF NEARLY 3,000
FULLTIME OUTREACH WORKERS AND SUPERVISORS WAS COMPLETED
APRIL 1, 1977, AND SATISFACTORY PROGRESS HAS BEEN VERIFIED
IN TERMS THEIR ACCEPTABILITY AND INCORPORATION WITHIN LOCAL
GOVERNMENT STRUCTURES. AS LOCAL GOVERNMENT EMPLOYEES
OUTREACH SUPERVISORS AND STAFF ARE PRIMARILY RESPONSIBLE
TO GOVERNORS OR MAYORS WHICH QUICKLY IS ACHIEVING "INTEGRATION"
OF THIS MAJOR P/FP EFFORT WITH LOCAL GOVERNMENT DEVELOPMENT
ACTIVITIES.

(Succ
Review needed)

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C) INTEGRATION WITH HEALTH STRUCTURE AND PROJECT COMPASSION:
AS AID/W AWARE, GOP P/FP PROGRAM FROM OUTSET HAS BEEN
INTEGRATED WITH RURAL AND URBAN HEALTH SERVICES. EXPANDED
VOLUNTARY STERILIZATION SERVICES WILL FURTHER THIS INTEGRATION
BY MAKING THIS MEANS OF CONTRACEPTION AVAILABLE THROUGH
EXTENSIVE NETWORK GOVERNMENT AND PRIVATE HOSPITALS.
PRIVATE SECTOR'S PROJECT COMPASSION, WHICH COMBINES
NUTRITION, FAMILY PLANNING, SANITATION AND GREEN REVOLUTION
(HOME GARDENS) DELIVERY SERVICES IS RECEIVING GOP AND
USAID SUPPORT THROUGH POPULATION II IN FORM OF SALARIES FOR
FIELD STAFF (SIMILAR STAFFING PATTERN AS OUTREACH) AND FREE
CONTRACEPTIVE COMMODITIES. PROJECT COMPASSION IS OPERATING
IN 9 OF 72 PROVINCES AND 18 OF 60 CHARTERED CITIES. IF PROJECT
COMPASSION MODEL PROVES SUPERIOR AFTER ADEQUATE FIELD
EXPERIENCE, DECISION CAN THEN BE MADE TO EXPAND THIS
APPROACH. WE DO NOT, HOWEVER, EXPECT DATA TO DEMONSTRATE
THIS TO BE AVAILABLE FOR AT LEAST TWO MORE YEARS.
FYI: THOSE UNFAMILIAR WITH GOP HEALTH AND POPULATION
PROGRAMS SHOULD BE INFORMED THAT GOP NOW IN THIRD YEAR
OF IMPLEMENTATION OF LARGE-SCALE, FIVE YEAR IBRD-FINANCED
INTEGRATED HEALTH AND FAMILY PLANNING LOAN. THE \$25 MIL.
IBRD LOAN MATCHED BY EQUAL AMOUNT GOP CONTRIBUTED
PESOS FOR THIS PROJECT-TO-DATE HAS DEPLOYED 5,400
MIDWIVES IN EQUAL NUMBER BARRIO HEALTH STATIONS. THESE
BARRIO HEALTH STATION MIDWIVES COVER AVERAGE OF 5,000 RURAL
POPULATION EACH WHICH INCLUDES APPROX. 600 MARRIED
COUPLES OF REPRODUCTIVE AGE. DESIGN CALLS FOR ALL MIDWIVES
TO PROVIDE PILLS AND CONDOMS AND AS MORE ARE TRAINED, INSERT
IUDS.

IBRD TEAM PRESENTLY IN-COUNTRY DISCUSSING NEXT LOAN WHICH
MIGHT DEPLOY 22,000 REPEAT 22,000 SALARIED BARRIO HEALTH
WORKERS WHO ALSO WOULD PROVIDE INTEGRATED PRIMARY HEALTH
CARE AND FP SERVICES AT RICE-ROOTS LEVEL. END FYI.

D) POPCOM STAFFING: ALTHOUGH SENIOR LEVEL VACANCIES PERSIST
AS DESCRIBED IN PP, THIS ISSUE HAS BEEN AND CONTINUES TO
BE PRIORITY TOPIC OF MISSION DIALOGUE WITH HIGHEST LEVELS
NEDA AND POPCOM BOARD. NEW POPCOM EXECUTIVE
DIRECTOR HAS EXTENDED SEVERAL OFFERS WHICH HAVE BEEN
DECLINED BY CANDIDATES ABLE TO ACCEPT HIGHER-PAYING
POSITIONS IN PRIVATE SECTOR. POPCOM RECRUITING
IS CONTINUING AND WE REMAIN HOPEFUL THAT SUITABLE
CANDIDATES WILL BE ENLISTED AS SOON AS POSSIBLE.

TROUBLING AS THIS SITUATION IS, WE WISH TO POINT OUT IT IS NOT
CRIPPLING. REGIONAL OFFICES OF POPCOM INCREASINGLY ARE
ABLE TO CARRY A HEAVIER LOAD AND HAPPILY, CALIBRE OF
OUTREACH WORKERS AND SUPERVISORS IS ALMOST UNIFORMLY
BETTER THAN EXPECTED AND ABLE TO IMPLEMENT THIS MAJOR
PORTION OF PROGRAM WITH MINIMUM CENTRAL HEADQUARTERS
INTERVENTION.

5. AS HAS BEEN REPORTED, MISSION WORKING INTENSIVELY ON
IMPLEMENTATION ISSUES AND PROBLEMS AND DURING PAST FOUR
MONTHS, HAS TEMPORARILY DOUBLED STAFF ASSIGNED TO POPULATION/
FAMILY PLANNING. WE HAVE DRAWN HEAVILY ON PROVINCIAL
DEVELOPMENT OFFICERS TO ASSIST IN OUTREACH PROJECT MONITORING,

TROUBLE-SHOOTING AND FINANCIAL PLANNING DURING START-UP PHASE
AND WILL CONTINUE TO GIVE THIS TOP PRIORITY AS LONG AS NEED
EXISTS. LARGELY AS A RESULT OF MISSION REPRESENTATIONS,
WE BELIEVE SENIOR GOP OFFICIALS ARE FULLY AWARE OF AND
GENERALLY SHARE OUR CONCERNS.

6. REQUEST AID/W ADVISE IF ANY SUBSTANTIVE ISSUES REMAIN
PP APPROVAL PROCESS AND IF ADDITIONAL INFORMATION REQUIRED.
USAID FY 76 SUPPORT FUNDS HAVE NOW BEEN VIRTUALLY
EXHAUSTED. ALSO, ADVISE WHEN WE CAN EXPECT NOTIFICATION
FORMAL PP APPROVAL AND ADVICE OF ALLOTMENT SO THAT
GOAL OF AUGUST OBLIGATION FY 77 FUNDS CAN BE MET.
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A. I. D. Project Number 492-0277

*Revised from
+ brief contents.*

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PROJECT
GRANT AGREEMENT
BETWEEN
THE REPUBLIC OF THE PHILIPPINES
AND THE
UNITED STATES OF AMERICA
FOR
POPULATION PLANNING II

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A. I. D. Project No. 492-0277

Project Grant Agreement

Dated August 31, 1977

Between

The Republic of the Philippines ("Grantee")

And

The United States of America, acting through the
Agency for International Development ("A. I. D.")

Article 1: The Agreement

The purpose of this Agreement is to set out the understandings of the parties named above ("Parties") with respect to the undertaking by the Grantee of the Project described herein, and with respect to the financing of the Project by the Parties.

Article 2: The Project

SECTION 2.1. Definition of Project: The Project, which is further described in Annex 1, will consist of cooperation with and assistance to the Grantee's population program. The Grantee's sector goal to which this Project, in conjunction with other public and private programs, contributes, is to reduce the rate of population growth in the Philippines by an average of 0.1% annually during the life of the project. It is also an objective of the Project to promote the increasing participation of local governments in the planning, implementation, and funding of population activities at the local level.

The National Family Planning Outreach Subproject will be the primary service component of the total Project effort, with six allied subprojects to support and complement the Outreach activity. Together with other Philippine Population/Family Planning efforts, it is anticipated the Project will increase the percentage of married couples of reproductive age practicing contraception from approximately 25% at present to 35% by the end of the project.

Annex 1 amplifies the definition of the Project contained in this Section. Within the limits of the definition of the Project in

this Section, elements of the amplified description stated in Annex 1 may be changed by written agreement of the authorized representatives of the Parties named in Section 8, 2, without formal amendment of this Agreement.

SECTION 2.2 Incremental Nature of Project.

(a) A. I. D. 's contribution to the Project will be provided in increments, the initial one being made available in accordance with Section 3.1 of this Agreement. Subsequent increments will be subject to availability of funds to A. I. D. for this purpose, and to the mutual agreement of the Parties, at the time of a subsequent increment, to proceed.

(b) In the event that A. I. D. does not add a contemplated increment of funding in a timely fashion, it is understood that either Party may elect to terminate this Agreement in accordance with Grant Project Standard Provisions Annex Section D.1., provided that within the limits of then available funds committed to the Project by the Parties, the termination period may be extended beyond a period of 30 days to provide for orderly arrangements, and that each Party will do all it believes appropriate to retain and extend the benefits of Project activity which has already taken place.

(c) Within the overall Project Assistance Completion Date stated in this Agreement, A. I. D. , based upon consultation with the Grantee, may specify in Project Implementation Letters appropriate time periods for the utilization of funds granted by A. I. D. under an individual increment of assistance.

SECTION 2.3. Relationship of Project to Other Grantee

Development Program Objectives. The Project will support Grantee's efforts to integrate population/family planning principles and policy into all major government development programs and to transfer a significant portion of field program costs to provincial and charter city budgets. (Financial, technical, and commodity support will flow through the Commission on Population (POPCOM) and its regional offices.)

The Project will also serve to upgrade the general skills level of the national health community by equipping and training physicians in male and female sterilization techniques. In addition to their role as local government employees, Full Time Outreach Workers funded under the project will closely coordinate their activities with staff of Rural Health Clinics as a means to assure comprehensive, village-based provision of essential family planning and health services to the rural poor. In furtherance of Grantee's goal of providing increased levels of basic health and social services to the people,

Full Time Outreach Workers will also provide both technical and commodity support to village health workers under the proposed (Panay Unified Services for Health) and (Bicol Integrated Health, Nutrition and Population) projects. Similar collaborative support (will be provided by Outreach staff to the nationwide, | GOP-IBRD funded Barrio Health Station network which deploys over 6,400 midwives in rural areas.

Article 3: Financing

SECTION 3.1. The Grant. To assist the Grantee to meet the costs of carrying out the Project, A. I. D., pursuant to the Foreign Assistance Act of 1961, as amended, agrees to grant the Grantee under the terms of this Agreement not to exceed Two Million Nine Hundred Fifty-Six Thousand United States ("U. S. ") Dollars (^{991,000} \$2, ~~956,000~~) ("Grant").

The Grant may be used to finance foreign exchange costs, as defined in Section 6.1 and local currency costs, as defined in Section 6.2, of goods and services required for the Project.

SECTION 3.2. Grantee Resources for the Project

(a) The Grantee agrees to provide or cause to be provided for the Project all funds in addition to the Grant, and all other resources required to carry out the Project effectively and in a timely manner.

(b) The resources provided by Grantee for the Project through December 31, 1977 will not be less than the equivalent of U. S. \$1,929,000 including costs borne on an "in-kind" basis. Subject to availability of funds for this purpose, the Grantee will also provide not less than the equivalent of U. S. \$1,030,000 in additional resources including costs borne on an "in-kind" basis for the balance of Operational Year 1, i. e. , the period January 1 - March 31, 1978.

(c) The Grantee's contribution to subsequent years of project operation will be subject to availability of funds for this purpose and mutual agreement to proceed.

SECTION 3.3 Project Assistance Completion Date

(a) The "Project Assistance Completion Date" (PACD), which is December 31, 1981, or such other date as the Parties may agree to in writing, is the date by which the Parties estimate that all services financed under the Grant will have been performed and all goods financed under the Grant will have been furnished for the Project as contemplated in this Agreement.

(b) Except as A. I. D. may otherwise agree in writing, A. I. D. will not issue or approve documentation which would authorize disbursement of the Grant for services performed subsequent to the PACD or for goods furnished for the Project, as contemplated

in this Agreement, subsequent to the PACD.

(c) Requests for disbursement, accompanied by necessary supporting documentation prescribed in Project Implementation Letters are to be received by A. I. D. or any bank described in Section 7.1, not later than nine (9) months following the PACD, or such other period as A. I. D. agrees to in writing. After such period, A. I. D., giving notice in writing to the Grantee, may at any time or times reduce the amount of the Grant by all or any part thereof for which requests for disbursement, accompanied by necessary supporting documentation prescribed in Project Implementation Letters, were not received before the expiration of said period.

Article 4: Conditions Precedent to Disbursement

SECTION 4.1. First Disbursement. Prior to the first disbursement under the Grant, or to the issuance by A. I. D. of documentation pursuant to which disbursement will be made, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A. I. D. in form and substance satisfactory to A. I. D. :

(a) A statement of the names of the persons holding or acting in the office of the Grantee specified in Section 8.2, and of any additional representatives, together with a specimen signature of each person specified in such statement;

(b) An implementation plan for the overall implementation of the Project;

(c) The evaluation program referred to in Section 5.1;

(d) Evidence that agreements necessary for Grantee funding and support of the Outreach Subproject have been reached between POPCOM and other Grantee Departments and Local Governments;

(e) Evidence that appropriate steps are being taken by the Grantee to strengthen management and technical capabilities of the Commission on Population at headquarters and Regional levels; and

(f) Evidence that sufficient numbers of qualified personnel, including volunteers, will be made available for necessary Outreach Subproject activities.

Evaluation

management of POPCOM

SECTION 4.2. Disbursement for Individual Subprojects.

Prior to disbursement under the Grant, or to issuance by A. I. D. of documentation pursuant to which disbursement will be made, for purposes of financing any individual subproject, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A. I. D. in form and substance satisfactory to A. I. D. a detailed implementation plan for the pertinent subproject.

SECTION 4.3. Notification. When A. I. D. has determined that the conditions precedent specified in Section 4.1. have been met, it will promptly notify the Grantee.

SECTION 4.4. Terminal Dates for Conditions Precedent.

(a) If all of the conditions specified in Section 4.1. have not been met within 90 days from the date of this Agreement, or such later date as A. I. D. may agree to in writing, A. I. D., at its option, may terminate this Agreement by written notice to Grantee.

(b) If all of the conditions specified in Section 4.2. have not been met within 120 days from the date of this Agreement, or such later date as A. I. D. may agree to in writing, A. I. D., at its option, may cancel the then undisbursed balance of the Grant, to the extent not irrevocably committed to third parties,

and may terminate this Agreement by written notice to the Grantee.

Article 5: Special Covenants

SECTION 5.1. Project Evaluation. The Parties agree to establish an evaluation program as an integral part of the Project. Except as the Parties otherwise agree in writing, the program will include, during the implementation of the Project and at one or more points thereafter: (a) evaluation of progress toward attainment of the objectives of the Project; (b) identification and evaluation of problem areas or constraints which may inhibit such attainment; (c) assessment of how such information may be used to help overcome such problems, in this or other projects, and (d) evaluation, to the degree feasible, of the overall development impact of the Project.

*Evaluation
at Project*

SECTION 5.2. Limiting Use of Funds for Abortions. The Parties agree that none of the funds made available under this Agreement shall be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortions.

SECTION 5.3. Voluntary Sterilization Policy: Surgical sterilization activities supported in whole or in part by funds made available under this Agreement will conform to A. I. D. sterilization policy guidelines set forth in Section II of A. I. D. Policy Determination 70, dated June 14, 1977, which is appended to this Agreement as Annex 3.

SECTION 5.4. Voluntary Informed Consent: The Grantee agrees to assure that all individuals participating in family planning programs (whether involving distribution of contraceptives or sterilization, or both) supported in whole or in part by funds provided hereunder, do so on the basis of an informed consent voluntarily given with knowledge of the benefits, risks, principal effects and available alternatives. The Grantee further assures that no individual is coerced to practice methods of family planning inconsistent with his or her moral, philosophical or religious beliefs.

SECTION 5.5. Executive Director: Recognizing the importance of highly qualified personnel to the success of the population program financed hereunder, Grantee warrants and covenants that all reasonable efforts will be made to fill vacant headquarter's positions of the Commission on Population at Deputy or Associate Director level as soon as possible within the term of

*Agreement
of POPCOM*

*Following
conclusion
at POPCOM*

this grant, but not later than six months following the date written first above.

SECTION 5.6. Outreach Project Manager. The Parties agree that POPCOM will appoint a highly qualified and full-time Project Manager for the Outreach Subproject, preferably by December 31, 1977. This Manager will be responsible for the implementation of the Outreach Project under the direct supervision of the POPCOM Executive Director. The Project Manager will be assisted by three part-time Assistant Managers in the areas of technical operations, administration, and finance.

SECTION 5.7. Payment of Salaries. Recognizing the importance of prompt salary payment to staff morale and program performance, the Parties agree that high operational priority shall be accorded to timely and reliable payment of project salaries. It is further agreed that payment delays of more than two weeks shall be reported to POPCOM's central office at once for prompt action, including notification of the USAID Population Division.

*Salaries
of F-TOWS.*

SECTION 5.8. Exchange of Information: A. I. D will advise the Grantee in writing and in a timely manner of any changes in policy, program, or operating procedures which affect AID support to Philippine population programs and the Population Planning II project. Similarly, the Grantee shall inform, or cause POPCOM to inform A. I. D. in writing and in a timely manner of Grantee or POPCOM actions which establish, amend, or interpret policy affecting the Government of the Philippines' population/family planning program and the Population Planning II Project.

SECTION 5.9. Systematization/Codification of Program: POPCOM guidelines and policy statements shall be systematized or codified in handbooks, manuals, standard operating procedures, or other written documents, as appropriate to the establishment of efficient routine program administration. Copies will be furnished to A. I. D.

*Government
Manual*

Article 6: Procurement Source

SECTION 6.1. Foreign Exchange Costs. Disbursements pursuant to Section 7.1. will be used exclusively to finance the costs of goods and services required for the Project having their source and origin in the United States (Code 000 of the A. I. D. Geographic Code Book as in effect at the time orders are placed

or contracts entered into for such goods or services) ("Foreign Exchange Costs"), except as A. I. D. may otherwise agree in writing, and except as provided in the Project Grant Standard Provisions Annex, Section C.1 (b) with respect to marine insurance.

SECTION 6.2. Local Currency Costs. Disbursements pursuant to Section 7.2. will be used exclusively to finance the costs of goods and services required for the Project having their source and, except as A. I. D. may otherwise agree in writing, their origin in the Republic of the Philippines ("Local Currency Costs"). To the extent provided for under this Agreement, "Local Currency Costs" may also include the provision of local currency resources required for the Project.

Article 7: Disbursement

SECTION 7.1. Disbursement for Foreign Exchange Costs

(a) After satisfaction of conditions precedent, the Grantee may obtain disbursements of funds under the Grant for the Foreign Exchange Costs of goods or services required for the Project in accordance with the terms of this Agreement, by such of the following methods as may be mutually agreed upon:

(1) by submitting to A. I. D., with necessary supporting documentation as prescribed in Project Implementation Letters, (A) requests for reimbursement for such goods or services, or, (B) requests for A. I. D. to procure commodities or services in Grantee's behalf for the Project; or

(2) by requesting A. I. D. to issue Letters of Commitment for specified amounts (A) to one or more U. S. banks, satisfactory to A. I. D., committing A. I. D. to reimburse such bank or banks for payments made by them to contractors or suppliers, under Letters of Credit or otherwise, for such goods or services, or (B) directly to one or more contractors or suppliers, committing A. I. D. to pay such contractors or suppliers, through Letters of Credit or otherwise, for such goods or services.

(b) Banking charges incurred by Grantee in connection with Letters of Commitment and Letters of Credit will be financed under the Grant unless Grantee instructs A. I. D. to the contrary, Such other charges as the Parties may agree to may also be financed under the Grant.

SECTION 7.2. Disbursement for Local Currency Costs.

(a) After satisfaction of conditions precedent, the Grantee may obtain disbursements of funds under the Grant for Local

Currency Costs required for the Project in accordance with the terms of this Agreement, by submitting to A. I. D., with necessary supporting documentation as prescribed in Project Implementation Letters, requests to finance such costs.

(b) The local currency needed for such disbursements may be obtained:

(1) by acquisition by A. I. D. with U. S. Dollars by purchase; or

(2) by A. I. D. (A) requesting the Grantee to make available the local currency for such costs, and (B) thereafter making available to the Grantee, through the opening or amendment by A. I. D. of Special Letters of Credit in favor of the Grantee or its designee, an amount of U. S. Dollars equivalent to the amount of local currency made available by the Grantee, which dollars will be utilized for procurement from the United States under appropriate procedures prescribed in Project Implementation Letters.

The U. S. dollar equivalent of the local currency made available hereunder will be, in the case of subsection (b) (1) above, the amount of U. S. dollars required by A. I. D. to obtain

*Local
Currency*

the local currency, and in the case of subsection (b) (2) above, an amount calculated at the rate of exchange specified in the applicable Special Letter of Credit Implementation Memorandum hereunder as of the date of the opening or amendment of the applicable Special Letter of Credit.

SECTION 7.3. Other Forms of Disbursement. Disbursements of the Grant may also be made through such other means as the Parties may agree to in writing.

SECTION 7.4. Rate of Exchange. Except as may be more specifically provided under Section 7.2., if funds provided under the Grant are introduced into the Republic of the Philippines by A. I. D. or any public or private agency for purposes of carrying out obligations of A. I. D. hereunder, the Grantee will make such arrangements as may be necessary so that such funds may be converted into currency of the Republic of the Philippines at the highest rate of exchange which, at the time the conversion is made, is not unlawful in the Republic of the Philippines.

Article 8: Miscellaneous

SECTION 8.1. Communications. Any notice, request, document or other communication submitted by either Party to the other under this Agreement will be in writing or by telegram or cable, and will be deemed duly given or sent when delivered to such party at the following addresses:

To the Grantee:

Mail Address : National Economic and Development
Authority
P. O. Box 1116, Manila

Alternate address for cables: NEDAPHIL

To A. I. D. :

Mail Address : United States Agency for International
Development
c/o The American Embassy
Manila

Alternate address for cables: USAID/AMEMB MANILA

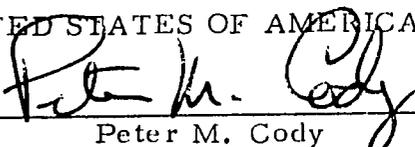
All such communications will be in English, unless the Parties otherwise agree in writing. Other addresses may be substituted for the above upon the giving of notice.

SECTION 8.2. Representatives. For all purposes relevant to this Agreement, the Grantee will be represented by the individual holding or acting in the Office of the Director General, National Economic and Development Authority and A. I. D. will be represented by the individual holding or acting in the office of the Director of the United States A. I. D. Mission to the Philippines, each of whom, by written notice, may designate additional representatives for all purposes other than exercising the power under Section 2.1. to revise elements of the amplified description in Annex 1. The names of the representatives of the Grantee, with specimen signatures, will be provided to A. I. D., which may accept as duly authorized any instrument signed by such representatives in implementation of this Agreement, until receipt of written notice of revocation of their authority.

SECTION 8.3. Standard Provisions Annex. A "Project Grant Standard Provisions Annex" (Annex 2) is attached to and forms part of this Agreement.

IN WITNESS WHEREOF, the Grantee and the United States of America, each acting through its duly authorized representative, have caused this Agreement to be signed in their names and delivered as of the day and year first above written.

UNITED STATES OF AMERICA

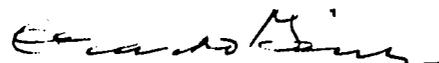
By: 

Peter M. Cody

Title: Director

U. S. Agency for
International Development

REPUBLIC OF THE PHILIPPINES

By: 

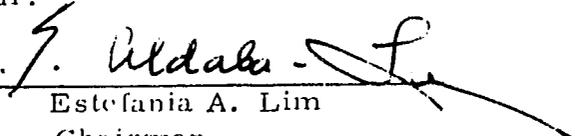
Gerardo P. Sicat

Title: Secretary of Economic Planning

(Director-General)

National Economic and
Development Authority

Concur:

By: 

Estefania A. Lim

Title: Chairman

Commission on Population

DESCRIPTION OF PROJECT

The GOP sector goal which this project addresses in conjunction with other public and private programs, is to reduce the population growth rate in the Philippines by an average of one-tenth of one percent annually during the life of the project. It is also an objective of the project to promote the increasing participation of local governments in the planning, implementation, and funding of population activities at the local level.

To accomplish the stated reduction in the growth rate will require a contraceptive prevalence rate of 35 percent among married couples of reproductive age by December 1980.

Realistic?

This project consists of the following seven elements, or subprojects, each of which is described in further detail below.

SUBPROJECT 1

I. TITLE: NATIONAL POPULATION AND FAMILY PLANNING OUTREACH PROJECT

II. SUMMARY:

The total funding requirement of this subproject amounts to \$5,889,000 (~~₱~~44,168,000) for the period July 1, 1977 to March 31, 1978. This includes \$2,309,000 (~~₱~~17,317,500), the estimated value of 12.1 million cycles of oral contraceptives pledged by AID/W from central funding.

This is the core project of the National Population and Family Planning Program. The subproject will continue to extend national family planning services into the barangays. It will continue to make voluntary family planning services conveniently and dependably available at no cost to the citizen in every neighborhood throughout the country. The project focuses on the establishment and maintenance of a delivery and service system which will make a spectrum of family planning services conveniently and constantly available to all married couples of reproductive age regardless of their economic and social condition or location throughout the country.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To promote the increasing participation of local governments in the planning, implementation and funding of population activities at local levels.
3. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception from 25% in 1977, to 27% in 1978, to 32% in 1979, and to 35% in 1980.

B. Specific Objectives

1. To maintain the deployment of 1 Full-Time Outreach Worker (FTOW) per approximately 2,000 MCRA.

2. To establish and maintain approximately 19,184 Barangay Service Points (BSPs).

Present program design calls for a total of 54,365 BSPs to become operational during the life of the project. We are aware, of course, that the pattern of one BSP per roughly 100 Married Couples of Reproductive Age may not be either uniformly achieved or required. The final number and distribution of BSPs will be determined as experience dictates depending upon local conditions and will be a subject for special attention in the first project evaluation scheduled for the second quarter of 1978.

IV. STRATEGIES:

The project shall continue the following activities:

1. Nationwide deployment of approximately 50 Provincial/City Population Officers, 95 Provincial/City Population Coordinators, 500 District Population Officers and 3,100 Full-Time Outreach Workers (FTOW).
2. Deployment of Mobile Field Support Teams which will serve as trainers and assist the Outreach personnel in identifying problem areas and recommending and implementing remedial measures to these problems.
3. Training and deployment of replacements for Outreach project personnel to maintain effective operating density.
4. Establishment and maintenance of Barangay Service Points (BSPs) for contraceptive distribution through volunteer workers, who will be trained and supervised by the FTOWs, at 15-20 BSPs per FTOW. They will continue to distribute free orals and condoms to their neighbors and maintain records for periodic activity and inventory reports. These volunteer workers will assist in the referral of IUD and Voluntary Surgical Contraception (VSC) candidates to family planning clinics and itinerant teams.
5. Evaluation of the Outreach Project after 20% of BSPs have been operational for at least six months and not later than the second quarter of CY '78.

Date of Evaluation

This project will continue to be implemented by the local governments, i. e., provinces and chartered cities through an agreement with POPCOM.

V. BUDGET:

July 1977 - March 1978

	\$	₱
Recruit FTOW Psychological test cost each ₱40 x 249	1,328	9,960
Training of FTOW Replacement each ₱1,375 x 249	45,650	342,375
Salaries	2,149,127	16,118,452
FSTS	133,805	1,003,539
PPO	62,982	472,364
DPO	367,823	2,758,673
FTOW	1,501,579	11,261,841
Travel	675,120	5,063,400
PPO	61,200	459,000
PPC	57,000	427,500
DPO	184,680	1,385,100
FTOW <u>1/</u>	372,240	2,791,800
Support Costs	620,484	4,653,627
Other Costs	68,291	512,186
Participant Training <u>2/</u>	20,000	150,000
Oral Contraceptive <u>3/</u>	<u>2,309,000</u>	<u>17,317,500</u>
GRAND TOTAL	<u><u>5,889,000</u></u>	<u><u>44,167,500</u></u>

1/ Budgeted at ₱100 per month per FTOW. Commencing 1 Sept. '77, FTOWs may be authorized reimbursement of travelling expenses up to ₱200 a month/FTOW. This may require supplemental funding under CY '78.

2/ Foreign Exchange Cost

3/ Centrally-funded commodity assistance

SUBPROJECT 2

I. TITLE: VOLUNTARY SURGICAL CONTRACEPTION

II. SUMMARY:

The total funding requirement for this Subproject amounts to \$1,229,000 (~~P~~9,218,000) for the period July 1, 1977 to March 31, 1978.

This subproject provides support to the (Philippines) National Population & Family Planning Program by promoting the prevalence of modern surgical methods of contraception among family planning clients. It draws upon experience acquired in predecessor project Population Planning I for strategy, course of action, and support levels.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To promote the increasing participation of local governments in the planning, implementation and funding of population activities at local levels.
3. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception according to the following: 1977 - 25%; 1978 - 27%; 1979 - 32%; 1980 - 35%.

B. Specific Objectives

1. To train and equip approximately 60 physicians to perform vasectomies.
2. To train and equip approximately 35 physicians to perform minilap procedures.
3. To train and equip approximately 174 physicians to perform vasectomy and minilap procedures.

4. To deploy approximately 11 Regional Itinerant surgical contraception team to perform surgical contraception procedures.
5. To provide tubal ligation operations to approximately 36,875 female acceptors for the period July 1977 to March 1978.
6. To provide vasectomy operations to approximately 10,176 male acceptors for the period July 1977 to March 1978.
7. To rehabilitate/improve approximately 76 hospitals/clinics to provide surgical contraception services.
8. To pay for the treatment of medical complications arising from tubal ligation and vasectomy (female and male operations).
9. To subsidize to hospitals/clinics not funded by other sources providing sterilization service to indigent and non-Medicare member acceptors.
10. To train, develop and equip 70 additional FP teams service clients approximately of 70 government/provincial and emergency hospitals.
11. To continually deploy 101 FP teams to provide FP service to acceptors of 31 government provincial hospitals and 70 emergency hospitals.
12. To provide assistance to 15 private hospitals.
13. To provide IEC materials for Medicare personnel and Medicare clients.

IV. STRATEGY:

It is the strategy of this subproject to make voluntary surgical contraception a feasible and attractive option for couples desiring to permanently limit their family size. This is to be accomplished by:

- a) establishing a national network of trained physicians and suitably equipped facilities;
- b) subsidizing the cost of sterilization for non-Medicare acceptors; and
- c) defraying the cost of infrequent medical complications. The program encompasses both the public and private sector, under institutional agreements with POPCOM.

The following flat rate payments will be made to training institutions:

- 1. Vasectomy - ₱1,500.00 per physician trainee
- 2. Minilap - ₱2,000.00 per physician trainee
- 3. Vasectomy and Minilap - ₱2,500.00 per physician trainee

Similarly, qualifying institutions will be paid a fixed subsidy/fee of ₱50.00 for each male sterilization and ₱92.00 for each female sterilization performed on non-Medicare clients starting October 1, 1977. The period July 1, 1977 to September 30, 1977 maintains the subsidy of ₱75 for female sterilization and ₱25 for male sterilization.

V. BUDGET:

July 1, 1977 to March 31, 1978

Surgical Contraception Training	₱ 604,500	\$ 80,600
Hospital Based FP Training	288,000	38,400
Hospital Based FP Deployment	1,642,901	219,053
Itinerant Team Deployment	631,135	84,151
Hospital/Clinic Rehabilitation	760,000	101,333
Service Subsidy	3,924,747	523,299
Complication Assistance	117,750	15,700
Medicare/Private Hospitals (PCF)	677,967	90,396
Commodities (Foreign Exchange)	458,000	61,000
Contract Services (Foreign Exchange)	113,000	15,000
	<u>₱ 9,218,000</u>	<u>\$ 1,229,000</u>
TOTAL	<u>₱ 9,218,000</u>	<u>\$ 1,229,000</u>

SUBPROJECT 3

I. TITLE: INITIATIVES IN INFORMATION/EDUCATION/ COMMUNICATION (IEC)

II. SUMMARY:

Total funding requirement of this subproject amounts to \$114,000.00 (₱855,000.00), for the period July 1, 1977 to March 31, 1978.

This document lists the various IEC activities classified under radio campaigns, print support, film support, orientation training and seed money for Family Planning publications, documentation, special and audio-visual projects.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception according to the following: 1977 - 25%; 1978 - 27%; 1979 - 32%; 1980 - 35%.

B. Specific Objectives

1. To provide IEC support to the Outreach Project with special emphasis on the Full-Time Outreach Workers.
2. To develop and produce new IEC materials tailored to the needs of Full-Time Outreach Workers, materials designed to enhance and improve their mass and group communications, as well as their interpersonal skills.
3. To counter negative rumors about various FP methods.
4. To orient Broadcast and print personnel to the major program interests of the Commission, and to elicit from them the support on how best they can communicate messages to the countryside.

IV. STRATEGIES:

The essential features of the population development strategy as approved by the Board of Commissioners, spell out the overall direction and emphasis of the National Population and Family Planning Program, namely:

1. To come up with an integrated population program to be managed by an efficient network of agencies coordinated by the Commission;
2. To decentralize the Commission's coordinating and monitoring functions to its Regional Offices;
3. To engage the community in the planning and management of population-related activities at regional and local levels; and
4. To integrate family planning service into the local development activity of the government.

On the basis of this approach, a new strategy has been developed to meet the present needs of the Regions particularly the development of regional IEC capabilities.

The main focus of developing regional capability in the field of IEC centers on four major areas of concern:

1. Coordination of regional IEC activities to ensure no overlapping;
2. Monitoring of IEC activities to ensure that the new program thrust of the Commission is carried out;
3. Development of IEC materials to ensure that they are responsive to local needs and conditions; and
4. Distribution of IEC materials to ensure that they reach their intended audience more effectively and speedily.

V. BUDGET

	<u>₱(Peso)</u>	<u>\$(Dollar)</u>
1. Radio Campaign	₱ 240,000.00	\$ 32,000.00
2. Print Support	250,000.00	33,333.00
3. Film Support	200,000.00	26,667.00
4. Special Projects	126,000.00	16,800.00
5. IEC Training Support	<u>39,000.00</u>	<u>5,200.00</u>
TOTAL	<u>₱ 855,000.00</u>	<u>\$ 114,000.00</u>

SUBPROJECT 4

I. TITLE: REGIONAL LOGISTICS OPERATIONS

II. SUMMARY:

The total funding requirement of this subproject amounts to \$297,000.00 (P2,226,000.00) for the period July 1, 1977 to March 31, 1978.

This project focuses on the development of a fully decentralized Logistics System with a single, basic supply network for distributing commodities and the rehabilitation of Excess Properties being used in the Population Programme. Further, the logistics system developed for the Regional Office aims to support the National Population and Family Planning Outreach Subproject which is the core project of the Programme.

III. GOAL AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception according to the following:

1977	- 25%
1978	- 27%
1979	- 32%
1980	- 35%

B. Specific Objectives

1. Regional Distribution of Commodities
 - a. Provide the Regional Offices, Outreach Structure (PPO/PPO, DPO, FTOW, BSP), and family planning clinics with contraceptives and other appropriate operating supplies and materials.
 - b. Maintain a commodity accountability system that is consistent with the rules and regulations of the Philippine Government.

- c. Adopt a logistics reporting system that is simple, accurate, and responsive to management needs.

2. Vehicle and Equipment Rehabilitation

Rehabilitate all incoming Excess Properties (vehicles and equipment).

IV. STRATEGIES:

Regional Distribution of Commodities.

Before the advent of the National Population and Family Planning Outreach Subproject, Regional Population Offices supplied commodities directly to the clinics in their respective jurisdictions. With the fielding of Provincial/City Population Officers throughout the country by March 1977, the supply responsibility of the Regional Population Offices shall be limited to their Provincial/City Population Offices. Movement of commodities from the Central Office down to the Barangay Service Points and Family Planning Clinics will be through the RPO (Regional Population Office) which shall act as the Regional source of commodities. The RPO shall deliver the commodities to the PPO (Provincial Population Office)/CPO (City Population Office), as the case may be who in turn shall distribute these commodities to the DPO (District Population Office)/CDPO (City District Population Office), then to the FTOW (Fulltime Outreach Workers) who will finally distribute the commodities to the BSP (Barangay Service Points) and the Family Planning Clinics.

Complex network

One year supply of orals and condoms will be distributed within the Outreach Project, tentatively on the following basis:

Barangay Service Points	- 4 months
Fulltime Outreach Workers	- 3 months
District Officers	- 2 months
Provincial/City Officers	- 2 months
Regional Population Officers	- 1 month
	<u>12 months</u>

Actual quantities will be initially based on stocking estimates calculated for the Outreach Project, as modified by subsequent operational experience.

V. BUDGET

1. Shipment and Delivery Costs of Contraceptives*	₱ 105,000.00	\$ 14,000.00
2. Storage, Insurance and Hauling of Contraceptives	675,000.00	90,000.00
3. Rehabilitation of Due-in Vehicles (22 units)	150,000.00	20,000.00
4. Rehabilitation of In-Country Vehicles (92 units)	547,500.00	73,000.00
5. Insurance of In-Country vehicles (377 units)	187,500.00	25,000.00
6. Commodities (Foreign Exchange)	<u>561,000.00</u>	<u>75,000.00</u>
Grand Total	<u>₱2,226,000.00</u>	<u>\$297,000.00</u>

* Storage, Insurance and hauling of contraceptives from the national level to the regional level will be shouldered by POPCOM from funds outside Population Planning II.

SUBPROJECT 5

I. TITLE : TRAINING ORIENTATION/REORIENTATION

II. SUMMARY:

The total funding requirement of this Subproject is \$140,000 (₱1,050,000.00) for the period July 1, 1977 to March 31, 1978.

This Subproject involves undertaking activities in terms of training and training materials development as critical support to the Program's intensified efforts towards decentralization and institutionalization of capabilities on the regional and provincial levels started in July 1, 1976.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the Project in conjunction with other public and private programs.
2. To promote the increasing participation of local governments in the planning, implementation and funding of population activities at local levels.
3. To increase the percentage of Married Couples of Reproductive Age (MCRA) practising contraception according to the following: 1977 - 25%; 1978 - 27%; 1979 - 32%; 1980 - 35%.

B. Specific Objectives

1. To conduct upgrading and refresher courses on FP and Pill-Dispensing for approximately 3,000 FTOWs who have been authorized to dispense oral contraceptives.
2. To conduct training on Family Planning and Pill-Dispensing for approximately 19,000 BSP volunteers.
3. To conduct skills training on Program Planning Management and Supervision for approximately 2,500 local government officials and appropriate local government staff members, namely:

1. Governors and City Mayors
 2. Municipal Mayors
 3. Provincial Planning Officers
 4. Outreach Supervisors
 5. Planning and/or Training Specialists of Participating Agencies
-
4. To develop and produce approximately 4,000 copies of a Supplementary Manual or Handbook on selected Government Development Programs such as Maternal and Child Health and Basics of Food Production to be distributed to all FTOWs and Outreach Supervisors.
 5. To develop a simplified version of said Manual slanted towards use of BSP volunteers which may be produced later on.

IV. STRATEGIES:

A. Skills Training and Orientation/Reorientation Programs

In keeping with the thrust towards decentralization, project objectives will be attained by providing POPCOM Regional Offices with the required technical assistance and financial resources for planning and implementing the various training/orientation programs and workshops. Regional plans of action in terms of detailed course design, trainers, schedules, etc., are expected to vary slightly according to conditions, needs, and existing regional resources. General guidelines will be drawn up by POPCOM. The main concerns of these training activities are:

1. The reinforcement of the Outreach Staff's FP skills and training of BSP leaders in these skills;
2. The establishment of a more effective population program planning process which would draw active participation of the communities; and
3. The refinement of Program personnel's planning and programming skills.

B. Development, Production and Distribution of a Resource Book on Priority Government Development Programs

1. For Outreach Supervisors and FTOWs

A Resource Book on Government Development Programs will be developed by a group of consultants from the various fields to be included in the volume, namely: Maternal and Child Health (including Environmental Sanitation), Nutrition and Food Production (Fish Farming, Aquaculture, Cereal Farming and Green Revolution), aside from FP and Population. This Resource Book, supplementary to the existing FTOW Handbook, is meant to provide additional knowledge and information to Outreach personnel which will enhance their FP/motivation skills. The development programs selected for inclusion are those deemed most relevant to a more thorough understanding of the communities they serve.

2. For BSP Volunteers

The same group of consultants will develop a second version of the Resource Book which would be appropriate for the use of BSP volunteers. Effectiveness of such a Resource Book in improving FP/motivation skills of BSP volunteers will be determined by pretesting prior to its production and distribution.

V. BUDGET

Activity

A. Skills Training for:

1. Outreach Supervisors	₱ 115,325	\$ 15,377
2. FTOWs	341,460	45,528
3. BSP Volunteers	340,000	45,333
4. Other Program Personnel	98,500	13,133

B. Orientation/Reorientation for Local Government Officials/Staff

84,090 11,212

Subproject 5

4

C. Development and Production
of Resource Book for:
(partial)

1. Outreach Staff	₱ 40,875	\$ 5,450
2. BSP Volunteers	<u>29,750</u>	<u>3,967</u>
T O T A L	<u>₱1,050,000</u>	<u>\$140,000</u>

SUBPROJECT 6

I. TITLE: DEMOGRAPHIC MEASUREMENT ACTIVITIES

II. SUMMARY:

The total funding of this subproject amounts to \$412,000.00 (₱3,090,000.00) for the period July 1, 1977 to March 31, 1978.

This Project involves undertaking of Demographic Measurement Activities to provide reliable, timely measures of demographic, contraceptive prevalence, and acceptor data and to develop a capability within the national program to determine, allocate and manage resources required to provide these measures of fertility reduction and program impact.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception from 25% in 1977, to 27% in 1978, to 32% in 1979, and to 35% in 1980.

B. Specific Objectives

The following activities will be undertaken for the period mentioned above:

1. To continue the Area Fertility Surveys (AFS) program.
2. To investigate the phenomenon of rapid decline of fertility in specific municipalities in the province of Misamis Oriental.
3. To provide additional financial assistance to the University of the Philippines Population Institute in support of the professional research and consultation services there in the field of planning and evaluation of population and family planning activities.

4. To continue provision of a demographic consultant and a management systems consultant.

IV. STRATEGIES:

The Area Fertility Study which covered seven provinces in 1976 and in 1977 has been expanded to cover five regions throughout the nation, beginning in May, 1977. These regional studies will provide an up-to-date estimate of fertility levels and trends and of contraceptive prevalence among the general population. An attempt will be made to ascertain the demographic impact of the national family planning program. These regional studies will be repeated annually over a four-year period ending in 1980.

The Misamis Oriental Fertility Study will compute dual record rates yearly over a period of four years for the western segment of Misamis Oriental. In the area of fertility, these rates will consist of crude, age-specific (for all women and for currently married women), general fertility, total fertility, and gross reproduction rates, and in the area of mortality, these will be crude rates, age-sex specific rates and graduated rates. Growth rates by means of natural increase will also be computed.

Continuing support to the University of the Philippines Population Institute for professional and consultation services will provide for the analysis of the 1976 NAS; for comparative provincial fertility trends and determinants between provinces for 1976 and 1977; for the analysis of the first round of the regional fertility survey; for preparation for the 1978 Community Outreach Survey; and for such other activities as may be called for in the furtherance of the national population program.

In the past, the services of a resident Advisor had been provided for research and evaluation to the Population Institute and the Commission on Population for a two-year period beginning January 1976. It is proposed that the services of a similar advisor be continued for another two-year period beginning January 1978. As in the 1976-77 period, the advisor would be assigned to UPPI but would be expected to provide up to 30 percent of his time to the Population Commission.

Subproject 6

3

The Commission on Population had been provided a full-time resident advisor for managing and coordinating the Management Information System for a 12 month period starting October 1976. It is proposed that the services of a similar advisor be continued from October to December 1977 and a new 18-month contract be made starting January 1978.

The Planning Division/POPCOM will be responsible for coordinating with the University of the Philippines Population Institute, the Office for Population Studies at the University of San Carlos, the Mindanao Center for Population Studies at Xavier University and the Davao Research and Planning Foundation to ensure that project activities are properly implemented. The Planning Division in collaboration with these agencies will also be responsible for identifying, coordinating and negotiating with additional research institutions should it become necessary.

V. BUDGET:

July '77 - March '78

Demographic Consultant	\$ 50,000	₱ 375,000
Management Systems Consultant	103,000	772,500
Area Fertility Study	189,000	1,417,500
U P P I	50,000	375,000
Misamis Oriental Study	<u>20,000</u>	<u>150,000</u>
T O T A L	<u>\$412,000</u>	<u>₱3,090,000</u>

SUBPROJECT 7

I. TITLE: OPERATIONS RESEARCH & EVALUATION

II. SUMMARY:

The total funding of this subproject amounts to \$143,000.00 (₱1,073,000.00) from July 1977 to March 1978.

This subproject involves (a) operations research activities, (b) evaluations for the Population Planning II Project, and (c) the Community Outreach Survey.

III. GOALS AND OBJECTIVES:

A. Goals

1. To help reduce the national population growth rate by 0.1% per annum for the life of the project in conjunction with other public and private programs.
2. To increase the percentage of Married Couples of Reproductive Age (MCRA) practicing contraception from 25% in 1977, to 27% in 1978, to 32% in 1979, and to 35% in 1980.

B. Specific Objectives

1. To periodically check progress of discrete project activities against their specific implementation schedule.
2. To identify and analyze particularly successful performance, so that it can be replicated, and similarly identify possible problem areas in implementation and quickly offer solutions or recommendations for action to administrators and managers.
3. To determine community support and receptivity to ongoing project activities.
4. To provide support to Regional and Provincial Population Officers in gathering feedback on program progress.

5. To provide baseline information.
6. To identify and evaluate changes in knowledge, attitudes and practices.
7. To aid management by providing rapid feedback of information for decision making.
8. To fulfill formal evaluation requirements of the Project.
9. To provide indicators of the level of success in meeting goal A.2.
10. To provide a check on the reliability of MIS.
11. Evaluation of progress toward attainment of the objectives of the Project.
12. Identification and evaluation of problem area or constraints which may inhibit such attainment.
13. Assessment of how such information may be used to help overcome such problems, in this or other Projects.
14. Evaluation to the degree feasible, of the overall development impact of the project.

IV. STRATEGIES:

- A. Operations Research (OR) activities should be directed to strengthen program development through small scale research and development program. Methods will be sought to enhance communication between researchers and project managers. The OR program will be attuned to priority concerns as they are identified. The selected research leads to be identified in the future will be given to different research agencies for them to work out research proposals for possible funding by POPCOM. The research studies to be jointly funded under this subproject shall be agreed upon following consultations between POPCOM and USAID/HRD/POP.

- B. Evaluations to be funded under this subproject shall include but not be limited to formal annual evaluations of the project (the first of which is scheduled for second quarter CY 78).

- C. The 1978 COS is expected to be the first of a series of large-scale surveys designed to measure the effects of the Outreach Project. These surveys will sample BSP areas, from those already in operation as well as from those already planned by the time of fieldwork as well as small barangays without BSPs. Since the Outreach Project is phasing in BSPs over a two- to three-year period, this sampling procedure will necessarily omit large barangays without BSPs; hence, the survey will not necessarily provide representative data on overall levels of KAP. However, it will provide representative data on areas with significant Outreach activities and provide a unique opportunity to study the relationship between variations in program inputs and variations in KAP and fertility changes over time. It will also provide a firm basis for assessing the accuracy of data from the Outreach Monitoring System.

V. BUDGET:

July '77 - March '78

Evaluation	\$	₱
COS	54,000	405,000
Other Projects	<u>89,000</u>	<u>667,500</u>
T O T A L	<u>\$143,000</u>	<u>₱1,072,500</u>

FINANCIAL PLAN

1. Estimated life-of-project costs are shown in Table 1, attached. They are based principally upon Gantt chart forecasts of implementation activity in successive months of the project. These in turn are based upon assumed project activity levels required to achieve Philippine population/family planning goals, in concert with the other public and private programs.
2. The GOP contribution in Table 1 reflects proration of Operational Year 1 to conform to the GOP fiscal year, i. e., the calendar year by showing the initial GOP contribution for July 1, 1977 to December 31, 1977 and a second GOP contribution for the period January 1, 1978 to March 31, 1978.
3. For the purposes of this project's accounting and reporting the quarter's actual expenditures shall end one month prior to end of the respective Calendar Quarter (i. e., August 31; November 30; February 28; and May 31).
4. Initial release of AID funds will be for the period July to September 1977. An advance can be made on a quarterly basis covering the estimated accrued expenditures for the following quarters of the program. The advance request together with POPCOM's estimate of accrued expenditures should be filed at least 45 days before the pertinent quarter so that the advance can be processed approximately 30 days prior to the beginning of the quarter. Each quarterly advance will be liquidated through a no-pay voucher covering actual accrued expenditures. Any unliquidated balance remaining at the end of the quarter will be offset against the advance requested for the succeeding quarter. A voucher, on Standard U. S. Form 1034, liquidating each quarterly advance should be filed with the USAID Controller by the 20th of the month preceding the close of the calendar quarter. The advance procedure shall be subject to periodic review and possible revision by USAID to assure that advances do not accumulate in excess of project requirements. The initial release of project funds shall be contingent on POPCOM's submission and USAID's approval of required project implementation plans.

5. GOP and USAID cash contributions to the project shall be maintained at each level in trust accounts established for this purpose. Within the trust funds there will be no differentiation between USAID and GOP Agency contributions except that overall contributions to the trust fund must be in accordance with percentages established by the project agreement for each year's operations. Trust fund accounting will be such that the overall cost of the Outreach subproject can be identified at the Central, Regional and Provincial levels and reported upon as required for project management purposes. The other six subprojects will be accounted for separately at the National level only. The trust accounts, in their entirety, shall be subject to the records, inspection, and audit requirements of Section B. 5 of Annex 2. POPCOM shall submit financial reports together with the voucher liquidating the quarterly advance described in paragraph four; the financial report of actual expenditures will be the basis for advance liquidation. These reports should contain, as a minimum, quarterly expenditures incurred in each of the seven subproject activities together with total project costs through the end of the quarter. Additional financial reporting details shall be set forth in an implementation letter to be issued under the project agreement.
6. Unexpended balances of AID funds at the end of each Operational Year may, at USAID discretion, be carried forward for extension of ongoing project activities.
7. Within available balances, funds budgeted in Table II may be transferred as follows:
 - a. Transfers affecting Section 2.1, Definition of Project, will require the signature of NEDA and USAID representatives designated in Section 8.2. of this Agreement.
 - b. Transfers from one subproject to another will require the written concurrence of the Chairman of the POPCOM Board and the USAID Director, or their designees.
 - c. Transfers from one cost component to another (contract services, commodities, participants, other costs) within each subproject will require the written concurrence of the Executive Director of POPCOM and the Chief of the USAID Population Division.

- d. Transfers within the Other Cost (peso) component of each subproject may be made at the discretion of the Executive Director of POPCOM, provided that such transfers do not materially alter the agreed course of action. In the event such transfers are made, POPCOM will advise USAID within ten days of the transfer action.
8. GOP in-kind contributions credited to this project shall not exceed fifteen percent (20%) of the agreed GOP contribution,

TABLE I
PROJECT FINANCIAL PLAN
SOURCE AND APPLICATION OF FUNDS (\$000)

Activities/Project Inputs	Operational Year 1 (7/1/77-3/31/78)				Operational Year 2 (4/1/78-12/31/78)			Operational Years 3 & 4 (1979 - 1980)			Life of Project (Years 1-4)		
	Initial Obligation		Pending		AID	GOP	Total	AID	GOP	Total	AID	GOP	Total
	(FY 1977)	(1977)	(1978)	Total									
1. Outreach	4004	1223	662	5889	1753	1995	3748	3907	7206	11113	9664	11086	20750
Foreign Exchange	2329	-	-	2329	20	-	20	-	-	-	2349	-	2349
Local Currency	1675	1223	662	3560	1733	1995	3728	3907	7206	11113	7315	11086	18401
2. Vol. Surgical Contraception	619	397	213	1229	513	562	1075	620	1098	1718	1752	2270	4022
Foreign Exchange	76	-	-	76	25	-	25	25	-	25	126	-	126
Local Currency	543	397	213	1153	488	562	1050	595	1098	1693	1626	2270	3896
3. Info/Educ/Communication	54	40	20	114	53	61	114	131	241	372	238	362	600
Foreign Exchange	-	-	-	-	-	-	-	-	-	-	-	-	-
Local Currency	54	40	20	114	53	61	114	131	241	372	238	362	600
4. Logistics	180	78	39	297	180	132	312	428	627	1055	788	876	1664
Foreign Exchange	75	-	-	75	66	-	66	88	-	88	229	-	229
Local Currency	105	78	39	222	114	132	246	340	627	967	559	876	1435
5. Spec. Training	66	49	25	140	70	80	150	106	194	300	242	348	590
Foreign Exchange	-	-	-	-	-	-	-	-	-	-	-	-	-
Local Currency	66	49	25	140	70	80	150	106	194	300	242	348	590
6. Demog. Measurement	275	92	45	412	177	116	293	335	338	673	787	591	1378
Foreign Exchange	153	-	-	153	77	-	77	152	-	152	382	-	382
Local Currency	122	92	45	259	100	116	216	183	338	521	405	591	996
7. Eval./Ops. Research	67	50	26	143	47	54	101	75	139	214	189	269	458
Foreign Exchange	-	-	-	-	-	-	-	-	-	-	-	-	-
Local Currency	67	50	26	143	47	54	101	75	139	214	189	269	458
PROJECT TOTALS	5265	1929	1030	8224	2793	3000	5793	5602	9843	15445	13660 ^{2/}	15802	29462
Foreign Exchange	2633	-	-	2633	188	-	188	265	-	265	3086 ^{2/}	-	3086
Local Currency	2632	1929	1030	5591	2605	3000	5605	5337	9843	15180	10574	15802	26376

^{1/} U.S. contribution spans full nine-month interval July 1977 to March 1978 from FY 1977 funds. The GOP initial obligation provides funds for the period July-December 1977, with January-March 1978 contribution to follow, from GOP 1978 funds, subject to the availability of funds for this purpose and to mutual agreement to proceed at that time.

^{2/} Excludes ad hoc USAID Program Support contributions in addition to this agreement estimated as follows: Operational Year 1 - 35; Operational Years 2 - 4 50 per year; Total Program Support 185.

Exchange Rate: ₣7.5 = US \$1

TABLE II
POPULATION PLANNING PROJECT FINANCIAL PLAN
SOURCE AND APPLICATION OF FUNDS, BY COMPONENTS

<u>Activities/Project Inputs</u>	OPERATIONAL YEAR 1 (7/1/77 - 3/31/78)				OPERATIONAL YEAR 1 (7/1/77 - 3/31/78)			
	AID (FY 1977)	(\$000) GOP ^{1/} (1977) GOP ^{1/} (1978)		TOTAL	AID (FY 1977)	(P000) ^{2/} GOP ^{1/} (1977) GOP ^{1/} (1978)		TOTAL
<u>OUTREACH</u>	<u>4004</u>	<u>1223</u>	<u>662</u>	<u>5889</u>	<u>30030</u>	<u>9173</u>	<u>4965</u>	<u>44168</u>
Commod. (Grant Orals)	2309	-	-	2309	17317	-	-	17317
Participants	20	-	-	20	150	-	-	150
Other Costs	1675	1223	662	3560	12563	9173	4965	26701
<u>VOL. SURGICAL CONTRA.</u>	<u>619</u>	<u>397</u>	<u>213</u>	<u>1229</u>	<u>4643</u>	<u>2977</u>	<u>1598</u>	<u>9218</u>
Contract Services	15	-	-	15	113	-	-	113
Commodities	61	-	-	61	458	-	-	458
Other Costs	543	397	213	1153	4072	2977	1598	8647
<u>I/E/C Other Costs</u>	<u>54</u>	<u>40</u>	<u>20</u>	<u>114</u>	<u>405</u>	<u>300</u>	<u>150</u>	<u>855</u>
<u>LOGISTICS</u>	<u>180</u>	<u>78</u>	<u>39</u>	<u>297</u>	<u>1349</u>	<u>585</u>	<u>292</u>	<u>2226</u>
Commodities	75	-	-	75	562	-	-	562
Other Costs	105	78	39	222	787	585	292	1664
<u>TRAINING Other Costs</u>	<u>66</u>	<u>49</u>	<u>25</u>	<u>140</u>	<u>495</u>	<u>368</u>	<u>188</u>	<u>1051</u>
<u>DEMOGRAPHIC MEAS.</u>	<u>275</u>	<u>92</u>	<u>45</u>	<u>412</u>	<u>2062</u>	<u>690</u>	<u>337</u>	<u>3089</u>
Contract Services	153	-	-	153	1147	-	-	1147
Other Costs	122	92	45	259	915	690	337	1942
<u>EVAL./OPER. RESEARCH</u>								
<u>Other Costs</u>	<u>67</u>	<u>50</u>	<u>26</u>	<u>143</u>	<u>503</u>	<u>375</u>	<u>195</u>	<u>1073</u>
PROJECT TOTAL	5865 ^{3/}	1929	1030	8224	39487 ^{3/}	14468	7725	61680
Contract Services	168	-	-	168	1260	-	-	1260
Commodities	2445	-	-	2445	18337	-	-	18337
Participants	20	-	-	20	150	-	-	150
Other Costs	2632	1929	1030	5591	19740	14468	7725	41933

1/ Prorated to reflect charges to appropriate GOP fiscal year. Initial agreement obligates 1977 funds only, with 1978 funds subject to availability and mutual agreement to proceed at that time.

2/ Peso equivalents of foreign exchange costs shown for illustrative purposes only; actual peso budget for expenditure in the Philippines consists of Other Costs project inputs.

3/ Excludes ad hoc USAID Program Support contributions in addition to this agreement estimated at \$35,000 (P262,500).

Exchange Rate: \$1 = P7.50

(b) provide qualified and experienced management for, and train such staff as may be appropriate for the maintenance and operation of the Project, and, as applicable for continuing activities, cause the Project to be operated and maintained in such manner as to assure the continuing and successful achievement of the purposes of the Project.

SECTION B. 3. Utilization of Goods and Services.

(a) Any resources financed under the Grant will, unless otherwise agreed in writing by A. I. D. , be devoted to the Project until the completion of the Project, and thereafter will be used so as to further the objectives sought in carrying out the Project.

(b) Goods or services financed under the Grant, except as A. I. D. may otherwise agree in writing, will not be used to promote or assist a foreign aid project or activity associated with or financed by a country not included in Code 935 or the A. I. D. Geographic Code Book as in effect at the time of such use.

SECTION B. 4. Taxation.

(a) This Agreement and the Grant will be free from any taxation or fees imposed under laws in effect in the territory of the Grantee.

(b) To the extent that (1) any contractor, including any consulting firm, any personnel or such contractor financed under the Grant, and any property or transaction relating to such contracts and (2) any commodity procurement transaction financed under the Grant, are not exempt from identifiable taxes, tariffs, duties and other levies imposed under laws in effect in the territory of the Grantee, the Grantee will, as and to the extent provided in and pursuant to Project Implementation Letters, pay or reimburse the same with funds other than those provided under the Grant.

SECTION B. 5. Reports, Records, Inspections, Audit.

The Grantee will:

(a) furnish A. I. D. such information and reports relating to the Project and to this Agreement as A. I. D. may reasonably request;

(b) maintain or cause to be maintained, in accordance with generally accepted accounting principles and practices consistently applied, books

and records relating to the Project and to this Agreement, adequate to show, without limitation, the receipt and use of goods and services acquired under the Grant. Such books and records will be audited regularly, in accordance with generally accepted auditing standards, and maintained for three years after the date of last disbursement by A. I. D. ; such books and records will also be adequate to show the nature and extent of solicitations of prospective suppliers of goods and services acquired, the basis of award of contracts and orders, and the overall progress of the Project toward completion; and

(c) afford authorized representatives of a Party the opportunity at all reasonable times to inspect the Project, the utilization of goods and services financed by such Party, and books, records, and other documents relating to the Project and the Grant.

SECTION B. 6. Completeness of Information. The Grantee confirms:

(a) that the facts and circumstances of which it has informed A. I. D. , or cause A. I. D. to be informed, in the course of reaching agreement with A. I. D. on the Grant, are accurate and complete, and include all facts and circumstances that might materially affect the Project and the discharge of responsibilities under this Agreement,

(b) that it will inform A. I. D. in timely fashion of any subsequent facts and circumstances that might materially affect, or that it is reasonable to believe might so affect, the Project or the discharge of responsibilities under this Agreement.

SECTION B. 7. Other Payments. Grantee affirms that no payments have been or will be received by any official of the Grantee in connection with the procurement of goods or services financed under the Grant, except fees, taxes, or similar payments legally established in the country of the Grantee.

SECTION B. 8. Information and Marking. The Grantee will give appropriate publicity to the Grant and the Project as a program to which the United States has contributed, identify the Project site, and mark goods financed by A. I. D. , as described in Project Implementation Letters.

Article C: Procurement Provisions

SECTION C.1. Special Rules.

(a) The source and origin of ocean and air shipping will be deemed to be the ocean vessel's or aircraft's country of registry at the time of shipment.

(b) Premiums for marine insurance placed in the territory of the Grantee will be deemed an eligible Foreign Exchange Cost, if otherwise eligible under Section C. 7 (a).

(c) Any motor vehicles financed under the Grant will be of United States manufacture, except as A. I. D. may otherwise agree in writing.

(d) Transportation by air, financed under the Grant, of property or persons, will be on carriers holding United States certification, to the extent service by such carriers is available. Details on this requirement will be described in a Project Implementation Letter.

SECTION C. 2. Eligibility Date. No goods or services may be financed under the Grant which are procured pursuant to orders or contracts firmly placed or entered into prior to the date of this Agreement, except as the Parties may otherwise agree in writing.

SECTION C. 3. Plans, Specifications, and Contracts. In order for there to be mutual agreement on the following matters, and except as the Parties may otherwise agree in writing:

(a) The Grantee will furnish to A. I. D. upon preparation,

(1) any plans, specifications, procurement or construction schedules, contracts, or other documentation relating to goods or services to be financed under the Grant, including documentation relating to the pre-qualification and selection of contractors and to the solicitation of bids and proposals. Material modifications in such documentation will likewise be furnished A. I. D. on preparation;

(2) such documentation will also be furnished to A. I. D. , upon preparation, relating to any goods or services, which, though not financed under the Grant, are deemed by A. I. D. to be of major importance to the Project. Aspects of the Project involving matters under this subsection (a) (2) will be identified in Project Implementation Letters;

(b) Documents related to the prequalification of contractors, and to the solicitation of bids or proposals for goods and services financed under the Grant will be approved by A. I. D. in writing prior to their issuance, and their terms will include United States standards and measurements;

(c) Contracts and contractors financed under the Grant for engineering and other professional services, for construction services, and for such

other services, equipment or materials as may be specified in Project Implementation Letters, will be approved by A. I. D. in writing prior to execution of the contract. Material modifications in such contracts will also be approved in writing by A. I. D. prior to execution; and

(d) Consulting firms used by the Grantee for the Project but not financed under the Grant, the scope of their services and such of their personnel assigned to the Project as A. I. D. may specify, and construction contractors used by the Grantee for the Project but not financed under the Grant, shall be acceptable to A. I. D.

SECTION C. 4. Reasonable Price. No more than reasonable prices will be paid for any goods or services financed, in whole or in part, under the Grant. Such items will be procured on a fair and, to the maximum extent practicable, on a competitive basis.

SECTION C. 5. Notification to Potential Suppliers. To permit all United States firms to have the opportunity to participate in furnishing goods and services to be financed under the Grant, the Grantee will furnish A. I. D. such information with regard thereto, and at such times, as A. I. D. may request in Project Implementation Letters.

SECTION C. 6. Shipping

(a) Goods which are to be transported to the territory of the Grantee may not be financed under the Grant if transported either: (1) on an ocean vessel or aircraft under the flag of a country which is not included in A. I. D. Geographic Code 935 as in effect at the time of shipment, or (2) on an ocean vessel which A. I. D., by written notice to the Grantee has designated as ineligible, or (3) under an ocean or air charter which has not received prior A. I. D. approval.

(b) Costs of ocean or air transportation (of goods or persons) and related delivery services may not be financed under the Grant, if such goods or persons are carried: (1) on an ocean vessel under the flag of a country not, at the time of shipment, identified under the paragraph of the Agreement entitled "Procurement Source: Foreign Exchange Costs," without prior written A. I. D. approval; or (2) on an ocean vessel which A. I. D., by written notice to the Grantee, has designated as ineligible; or (3) under an ocean vessel or air charter which has not received prior A. I. D. approval.

(c) Unless A. I. D. determines that privately owned United States-flag commercial ocean vessels are not available at fair and reasonable rates for such vessels, (1) at least fifty percent (50%) of the gross tonnage of all goods (computed separately for dry bulk carriers, dry cargo liners and tankers) financed by A. I. D. which may be transported on ocean vessels will be transported on privately owned United States-flag commercial vessels, and (2) at least fifty percent (50%) of the gross freight revenue generated by all shipments financed by A. I. D. and transported to the territory of the Grantee on dry cargo liners shall be paid to or for the benefit of privately owned United States-flag commercial vessels. Compliance with the requirements of (1) and (2) of this subsection must be achieved with respect to both any cargo transported from U. S. ports and any cargo transported from non-U. S. ports, computed separately.

SECTION C. 7. Insurance

(a) Marine insurance on goods financed by A. I. D. which are to be transported to the territory of the Grantee may be financed as a Foreign Exchange Cost under this Agreement provided (1) such insurance is placed at the lowest available competitive rate, and (2) claims thereunder are payable in the currency in which such goods were financed or in any freely convertible currency. If the Grantee (or government of Grantee), by statute, decree, rule, regulation, or practice discriminates with respect to A. I. D. -financed procurement against any marine insurance company authorized to do business in any State of the United States, then all goods shipped to the territory of the Grantee financed by A. I. D. hereunder will be insured against marine risks and such insurance will be placed in the United States with a company or companies authorized to do a marine insurance business in a State of the United States.

(b) Except as A. I. D. may otherwise agree in writing, the Grantee will insure, or cause to be insured, goods financed under the Grant imported for the Project against risks incident to their transit to the point of their use in the Project; such insurance will be issued on terms and conditions consistent with sound commercial practice and will insure the full value of the goods. Any indemnification received by the Grantee under such insurance will be used to replace or repair any material damage or any loss of the goods insured or will be used to reimburse the Grantee for the replacement or repair of such goods. Any such replacements will be of source and origin of countries listed in A. I. D. Geographic Code 935 as in effect at the time of replacement, and, except as the Parties may agree in writing, will be otherwise subject to the provisions of the Agreement.

Annex 2

SECTION C.8. U.S. Government-Owned Excess Property. The Grantee agrees that wherever practicable, United States Government-owned excess personal property, in lieu of new items financed under the Grant, should be utilized. Funds under the Grant may be used to finance the costs of obtaining such property for the Project.

Article D: Termination; Remedies.

SECTION D.1. Termination. Either Party may terminate this Agreement by giving the other Party 30 days written notice. Termination of this Agreement will terminate any obligations of the Parties to provide financial or other resources to the Project pursuant to this Agreement, except for payment which they are committed to make pursuant to noncancellable commitments entered into with third parties prior to the termination of this Agreement. In addition, upon such termination A. I. D. may, at A. I. D.'s expense, direct that title to goods financed under the Grant be transferred to A. I. D. if the goods are from a source outside Grantee's country, are in a deliverable state and have not been offloaded in ports of entry of Grantee's country.

SECTION D.2. Refunds.

(a) In the case of any disbursement which is not supported by valid documentation in accordance with this Agreement, or which is not made or used in accordance with this Agreement, or which was for goods or services not used in accordance with this Agreement, A. I. D., notwithstanding the availability or exercise of any other remedies under this Agreement, may require the Grantee to refund the amount of such disbursement in U. S. Dollars to A. I. D. within sixty (60) days after receipt of a request therefor.

(b) If the failure of Grantee to comply with any of its obligations under this Agreement has the result that goods or services financed under the Grant are not used effectively in accordance with this Agreement, A. I. D. may require the Grantee to refund all or any part of the amount of the disbursements under this Agreement for such goods or services in U. S. Dollars to A. I. D. within sixty days after receipt of a request therefor.

(c) The right under subsection (a) or (b) to require a refund of a disbursement will continue, notwithstanding any other provision of this Agreement, for three years from the date of the last disbursement under this Agreement.

Annex 2

(d) (1) Any refund under subsection (a) or (b), or (2) any refund to A. I. D. from a contractor, supplier, bank or other third party with respect to goods or services financed under the Grant, which refund relates to an unreasonable price for or erroneous invoicing of goods or services, or to goods that did not conform to specifications, or to services that were inadequate, will (A) be made available first for the cost of goods and services required for the Project, to the extent justified, and (B) the remainder, if any, will be applied to reduce the amount of the Grant,

(e) Any interest or other earnings on Grant funds disbursed by A. I. D. to the Grantee under this Agreement prior to the authorized use of such funds for the Project will be returned to A. I. D. in U. S. Dollars by the Grantee.

SECTION D. 3. Nonwaiver of Remedies. No delay in exercising any right or remedy accruing to a Party in connection with its financing under this Agreement will be construed as a waiver of such right or remedy.

SECTION D. 4. Assignment. The Grantee agrees, upon request, to execute an assignment to A. I. D. of any cause of action which may accrue to the Grantee in connection with or arising out of the contractual performance or breach of performance by a party to a direct U. S. Dollar contract with A. I. D. financed in whole or in part out of funds granted by A. I. D. under this Agreement.

A. I. D. POLICY GUIDELINES ON VOLUNTARY STERILIZATION

I. Overview

The World Population Plan of Action of the World Population Conference of 1974 observed that: "All couples and individuals have the basic right to decide freely and responsibly the number and spacing of their children, and to have the information, education and means to do so . . ."

The Foreign Assistance Act (FAA) of 1961 (as amended) reflects additional considerations:

- (1) the process of economic and social development and is in turn affected by the pace, magnitude and direction of population growth; and,
- (2) in many LDCs high rates of population growth limit attainment of broader development goals, contribute to economic hardship and hazardous health conditions, and deny opportunities for improved quality of life for many parents and their children.

In carrying out a comprehensive population assistance program authorized by the FAA, A. I. D. has responded to the growing number of LDC requests for assistance and has helped to make the various methods of family planning permitted by our legislation available on a broader scale to the rural and urban population for use on a strictly voluntary basis.

More recently, LDC governments and non-government organizations have requested assistance to extend the availability of voluntary sterilization services.* Such requests

* VS service programs include those activities which are primarily intended to provide voluntary male and female sterilizations to persons requesting this type of contraceptive procedure. For purposes of this discussion, however, VS training programs are included, since training generally requires that trainees conduct supervised procedures on patients who have voluntarily presented themselves at a service/training facility for sterilization.

are partially in response to the preparatory work conducted by various organizations which have received A. I. D. support, including the Association for Voluntary Sterilization (AVS), the Pathfinder Fund, the International Fertility Research Program (IFRP), and the John Hopkins University Program for International Education in Gynecology and Obstetrics (PIEGO) as part of its broad program of advance training in obstetrics and gynecology. These organizations have contributed to significant advances in the development of new surgical techniques which make sterilization safer, simpler and less expensive as an outpatient procedure. They have developed specialized equipment and given LDC medical personnel specialized training in the practice of obstetrics and gynecology, including endocrinology, identification of cancerous conditions, maternal care, and the management of infertility, and fertility, including sterilization procedures.

In providing support for sterilization services, A. I. D. must reaffirm its long-standing and complete commitment to the basic principle of voluntary acceptance of family planning methods and determine basic conditions and safeguards within which A. I. D. support for sterilization activities can be provided. These conditions and safeguards are needed because of the special nature of sterilization as a highly personal, permanent surgical procedure and to ensure that the needs and rights of individuals are scrupulously protected.

The official positions of national governments are mixed. While voluntary sterilization has become a basic part of comprehensive family planning services in many countries, in some there is only unofficial approval for action by non-government agencies while in other countries there is opposition to the method. A. I. D. staff and A. I. D. -funded grantees and contractors must be fully aware of national sensitivities and must receive AID/W and mission approval before making any commitments on commencing support for sterilization activities in any context.

II. General Guidelines

A. I. D. acknowledges that each host country is free to determine its own policies and practices concerning the provision of sterilization services. However, A. I. D. support for VS program activities can be provided only if they comply with these guidelines in every respect.

- A. Informed Consent: A. I. D. assistance to VS service programs shall be contingent on satisfactory determination by the USAID (bilateral programs) and/or A. I. D. -funded grantees or contractors that surgical sterilization procedures, supported in whole or in part by A. I. D. funds, are performed only after the individual has voluntarily presented himself or herself at the treatment facility and given his or her informed consent to the sterilization procedure.

Informed consent means the voluntary, knowing assent from the individual after he or she has been advised of the surgical procedures to be followed, the attendant discomforts and possible risks, the benefits to be expected, the availability of alternative methods of family planning, the purpose of the operation and its irreversibility, and his or her option to withdraw consent anytime prior to the operation. An individual's consent is considered voluntary if it is based upon the exercise of free choice and is not obtained by any special inducement or any element of force, fraud, deceit, duress or other forms of coercion or misrepresentation.

Further, the recipient of A. I. D. funds used all or in part for performance of VS procedures must be required to document the patient's informed consent by (a) a written consent document in a language the patient understands and speaks, which explains the basic elements of informed consent, as set out above, and which is signed by the individual and by the attending physician or by the authorized assistant of the attending physician; or (b) when a patient is unable to read adequately a written certification by the attending physician or by the authorized assistant of the attending physician that the basic elements of informed consent above were orally presented to the patient, and that the patient thereafter consented to the performance of the operation. The receipt of the oral explanation shall

be acknowledged by the patient's mark on the certification and by the signature or mark of a witness who shall be of the same sex and speak the same language as the patient.

Copies of these informed consent forms and certification documents for each VS procedure must be retained by the operating medical facility, or by the host government, for a period of three years after performance of the sterilization procedure.

USAID Missions should note their responsibility to monitor A. I. D. -assisted VS programs -- whether such programs are funded bilaterally or by A. I. D. -funded grantees or contractors -- to ensure continuing adherence to the principle of informed consent. In order to carry out this monitoring function effectively, all proposed programs -- either bilaterally funded or funded by A. I. D. -supported intermediaries -- shall be approved by the mission and AID/W prior to any commitment of funds or promise to commit funds for VS activities. In carrying out this responsibility, USAID staff should be thoroughly familiar with local circumstances and government administrative patterns and be able to communicate effectively with host country representatives.

- B. Ready Access to Other Methods: Where VS services are made available, other means of family planning should also be readily available at a common location, thus enabling a choice on the part of the acceptor.
- C. Incentive Payments: No A. I. D. funds can be used to pay potential acceptors of sterilization to induce their acceptance of VS. Further, the fee or patient cost structure applied to VS and other contraceptive services shall be established in such a way that no financial incentive is created for sterilization over another method.
- D. Quality of VS Services: Medical personnel who operate on sterilization patients must be well-trained and qualified in accordance with local medical standards. Equipment provided will be the best available and suitable to the field situations in which it will be used.

Annex 3

- E. Sterilization and Health Services: To the fullest possible extent, VS programs -- whether bilaterally funded or conducted by A. I. D. -funded private organizations -- shall be conducted as an integral part of the total health care services of the recipient country and shall be performed with respect to the overall health and well-being of prospective acceptors. In addition, opportunities for extending health care to participants in VS programs should be exploited to the fullest. Consideration must also be given to the impact that expanded VS services might have on existing general health services of the recipient country with regard to the employment of physicians and related medical personnel and the use of buildings or facilities.
- F. Country Policies: In the absence of a stated affirmative policy or explicit acceptance of A. I. D. support for VS activities, USAIDs should take appropriate precautions through consultation with host country officials in order to minimize the prospect of misunderstandings concerning potential VS activities. In monitoring the consistency of A. I. D. -supported VS programs with local policy and practice, USAIDs and A. I. D. -funded donor agencies shall also take particular note of program activities among cultural, ethnic, religious or political minorities to ensure that the principles of informed consent discussed under "A" above are being observed and that undue emphasis is not given to such minority groups.

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PO-ADD-557

A.I.D. Project No. 492-0277

4p

AMENDMENT NO. 1
TO
PROJECT
GRANT AGREEMENT
BETWEEN
THE REPUBLIC OF THE PHILIPPINES
AND THE
UNITED STATES OF AMERICA
FOR
POPULATION PLANNING II

Amendment No. 1 dated September 19, 1977 to Project Grant Agreement between the Republic of the Philippines and the United States of America for Population Planning II, dated August 31, 1977.

Between

The Republic of the Philippines ("Grantee")

And

The United States of America, acting through the
Agency for International Development ("A.I.D.")

WHEREAS, the Parties have entered into an Agreement in furtherance of the Philippine Population/Family Planning Program; and

WHEREAS, additional funds are required for support of the Grantee's program;

NOW, THEREFORE, the Agreement is amended as follows:

Article 3: Financing

Section 3.1. The Grant. This Section is hereby amended to delete "Two Million Nine Hundred Fifty-Six Thousand United States ('U.S.') Dollars (\$2,956,000) ('Grant')" and substitute therefor "Two Million Nine Hundred Ninety-One Thousand United States ('U.S.') Dollars (\$2,991,000) ('Grant')".

Annex 1, Attachment 1, page 3. "Annex 3" is changed to read "Annex 1."

Annex 1, Attachment 1, paragraph 8. Delete "fifteen percent (20%)" and substitute therefor "twenty percent (20%)".

Annex 1, Attachment 1. Table 1 is revised to add under Operational Year 1 the following additional funds:

<u>Activities/Project Inputs</u>	<u>AID (FY 1977)</u>
1. Outreach	
Foreign Exchange	\$17,821
6. Demographic Measurement	
Local Currency	\$ 965
7. Evaluation/Operations Research	
Foreign Exchange	\$ 5,224
Local Currency	\$10,990

Uses of these additional funds are as follows:

<u>Item</u>	<u>Amount</u>
1. Extension of Contract AID 492-743 for the period December, 1977 - July 31, 1978. Estimated Trust Fund support: ₱63,400. USAID contract action. Outreach Subproject (1).	\$17,141
2. Procurement of booklet on prevalence from Regional Services Center. USAID purchase order. Outreach Subproject (1).	\$ 680
3. Support printing of Philippine Sociological Review - special demographic issue. USAID procurement by contract. Demographic Subproject (6).	\$ 965
4. Procurement of one video tape system for monitoring of Population Planning II and demonstration of video system as management/training/information tool. This equipment is to be the property of the Government of the Philippines for use by the Project Team for the duration of the project. Following project completion, disposition will be at the discretion of NEDA. USAID procurement under PIO/C. Evaluation/Operations Research Subproject (7).	\$ 5,224
5. Increase local currency budget of Evaluation/Operations Research Subproject (7) to enable expanded subproject activity.	<u>\$10,990</u>
Total Supplemental Funding	\$35,000

Footnote 2 of Table 1 is deleted.

Operational Year 1 of Table 2 is amended to include the additional \$35,000 AID contribution as indicated above.

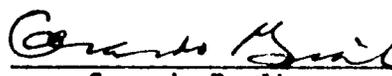
Footnote 3 of Table 2 is deleted.

IN WITNESS WHEREOF, the Grantee and the United States of America, each acting through its duly authorized representative, have caused this Amendment No. 1 to the Agreement to be signed in their names and delivered as of the day and year first above written.

UNITED STATES OF AMERICA

By: 
Peter M. Cody
Title: Director
U.S. Agency for
International Development

REPUBLIC OF THE PHILIPPINES

By: 
Gerardo P. Sicat
Title: Secretary for Economic Planning
(Director-General)
National Economic and
Development Authority

4920 277 (9)

~~PO-ADD-557~~

A.I.D. Project No. 492-0277

Project Grant Agreement No. 77-14

4p

AMENDMENT NO. 3

TO

PROJECT GRANT AGREEMENT

BETWEEN

THE REPUBLIC OF THE PHILIPPINES

AND

THE UNITED STATES OF AMERICA

FOR

POPULATION PLANNING II

29 . 1978

This AMENDMENT NO. 3, entered into as of the 20th day of December, 1978, between the REPUBLIC OF THE PHILIPPINES ("Grantee"), and the UNITED STATES OF AMERICA, acting through the AGENCY FOR INTERNATIONAL DEVELOPMENT ("A.I.D."),

WITNESSETH THAT

WHEREAS A.I.D. and the Grantee entered into Project Grant Agreement No. 77-14 (the "Agreement") on August 31, 1977 to provide financing for the Project and said Agreement was amended on September 19, 1977 and further amended on March 6, 1978;

WHEREAS the intent was to provide incremental financing for the project, subject to the availability of funds and the continuing agreement of the Parties; and

WHEREAS A.I.D. has allotted an additional grant amount of \$3,209,000.00;

THEREFORE, the Grantee and A.I.D. hereby agree to amend the Agreement as follows:

Article 3: Financing

SECTION 3.1. The Grant: This Section is hereby amended to delete "Five Million Eight Hundred Thirty Six United States ('U.S.') Dollars (5,836,000.00) ('Grant')" and substitute therefor "Nine Million Forty-Five Thousand United States ('U.S.') Dollars (\$9,045,000.00) ('Grant')".

SECTION 3.2. Grantee Resources for the Project: Subsection (b) of this Section is hereby deleted in its entirety and substituted therefor as follows:

"(b) The resources provided by Grantee for the Project through December 31, 1979 will not be less than the equivalent of U.S. \$8,431,655.50, including the costs borne on an in-kind basis."

Article 4: Conditions Precedent to Disbursement

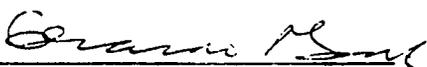
SECTION 4.2. Disbursement for Individual Subprojects. This section is hereby amended to read as follows:

"Prior to any disbursement under the Grant for Operational-Year 3 (January-December 1979), or to issuance by A.I.D. of documentation pursuant to which disbursement will be made, for purposes of financing any individual subproject, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A.I.D. in form and substance satisfactory to A.I.D. a detailed implementation plan for the pertinent subproject describing planned activities for Operational Year 3.

Except as previously amended and expressly amended herein, the said Agreement shall continue in full force and effect in accordance with all of its terms.

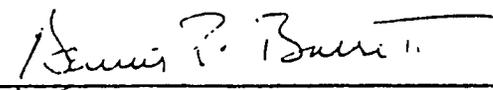
IN WITNESS WHEREOF, the Grantee and the United States of America, each acting through its duly authorized representative, have caused this Amendment No. 3 to be signed in their names and delivered as of the day and year first above written.

REPUBLIC OF THE PHILIPPINES

By: 
Gerardo P. Sicat

Title: Minister of Economic Planning
(Director-General)
National Economic & Development

UNITED STATES OF AMERICA

By: 
Peter M. Cody

Title: Director
U.S. Agency for International Development

492-0277

UNITED STATES GOVERNMENT

Memorandum

TO : Distribution

DATE: January 25, 1979

FROM : ASIA/PD/EA:J. R. Mussbaum

SUBJECT: Project Grant Agreement Amendment No. 3 to
AID Project No. 492-0277 - Project Grant Agreement No. 77-14

Attached for your information and files is a copy of
subject document.

Distribution:

FM/LD:ASmith
FM/BFD:JC'Neill
ASIA/PT/P:RNachtrieb
GC/ASIA:GStevenson
ASIA/PD/ENG:RMacDonald
ASIA/TR/T:Tarndt
SER/CM/SD:JMurphy
ASIA/DP:RHalligan
AID REF CENTER ✓
DS/DIU/DI



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PD-AAA-557

A.I.D. Project No. 492-0277
Project Grant Agreement No. 77-14

51

AMENDMENT NO. 5
TO
PROJECT GRANT AGREEMENT
BETWEEN
THE REPUBLIC OF THE PHILIPPINES
AND
THE UNITED STATES OF AMERICA
FOR
POPULATION PLANNING II

January 11, 1980

A.I.D. Project No. 492-0277
Project Grant Agreement No. 77-14

This AMENDMENT No. 5 entered into as of the 11th day of January, 1980, between the REPUBLIC OF THE PHILIPPINES ("Grantee"), and the UNITED STATES OF AMERICA, acting through the AGENCY FOR INTERNATIONAL DEVELOPMENT ("A.I.D."),

WITNESSETH THAT

WHEREAS, A.I.D. and the Grantee entered into Project Grant Agreement No. 77-14 (the "Agreement") on August 31, 1977 to provide financing for the Project and said Agreement was amended on September 19, 1977, March 6, 1978, December 29, 1978 and June 6, 1979;

WHEREAS, the intent was to provide incremental financing for the Project, subject to the availability of funds and the continuing agreement of the Parties; and

WHEREAS, A.I.D. has alloted an additional grant amount of \$2,491,000.00;

THEREFORE, the Grantee and A.I.D. hereby agree to amend the Agreement as follows:

Article 3: Financing

SECTION 3.1. The Grant. This Section is hereby amended to delete "Nine Million Forty-Five Thousand United States ('U.S.') Dollars (\$9,045,000.00) ('Grant') and substitute therefor "Eleven Million Five Hundred Thirty-Six Thousand United States ('U.S.') Dollars (\$11,536,000.00) ('Grant')." "

SECTION 3.2. Grantee Resources for the Project.

Subsection (b) of this Section is hereby deleted in its entirety and substituted therefore as follows:

"(b) The resources provided by Grantee for the Project through December 31, 1980 will not be less than the equivalent of U.S. \$16,472,334.00, including the costs borne on an in-kind basis."

Article 4: Conditions Precedent to Disbursement

SECTION 4.2. Disbursement for Individual Subprojects.

This Section is hereby amended to read as follows:

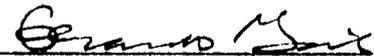
"Prior to any disbursement under the Grant for Operational Year 4 (January-December 1980), or to issuance by A.I.D. of documentation pursuant to which disbursement will be made, for purposes of financing any individual subproject, the Grantee will, except as the Parties may otherwise agree in writing, furnish to A.I.D. in form and substance satisfactory to A.I.D. a detailed implementation plan for the pertinent subproject describing planned activities for Operational Year 4.:

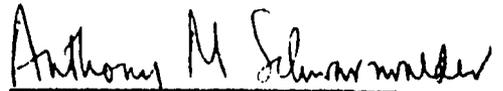
Except as previously amended and expressly amended herein, the said Agreement shall continue in full force and effect in accordance with all of its terms.

IN WITNESS WHEREOF, the Grantee and the United States of America, each acting through its duly authorized representative, have caused this Amendment No. 5 to be signed in their names and delivered as of the day and year first above written.

REPUBLIC OF THE PHILIPPINES

UNITED STATES OF AMERICA

By: 
Gerardo P. Sicat

By: 
Anthony M. Schwarzwalder

Title: Minister of Economic Planning
(Director-General)
National Economic & Development Authority

Title: Director
U.S. Agency for Inter-
national Development

UNITED STATES GOVERNMENT

Memorandum

TO : Distribution

DATE: January 28, 1980

FROM : ASIA/PD/EA, J. R. Nussbaum

SUBJECT: PHILIPPINES - Project No. 492-0277
Population Planning II
A.I.D. Grant Agreement No. 77-14

Attached for your information and files is copy of subject document.

Attachment: a/s

Distribution:

FM/LD:ASmith

FM/BFD:JO'Neill

FM/FCD:DBaker

ASIA/PTB:DChandler, RNachtrieb

GC/ASIA:HMorris

DS/DIU (2)

ASIA/PD Files

