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PD-AAD-370-C1

NON-CAPITAL PROJECT PAPER (PROP)

Country: World-wide Project No: 931-11-[illegible]-007

Submission Date: April 27, 1971 Original: May, 1968 Revision No. 2

Project Title: Stimulation of Family Planning Services:

The Pathfinder Fund

10 p.

U.S. Obligation Span: FY 1968 - FY 1972 (December)

Physical Implementation Span: FY 1968 - FY 1973

Gross Life-Of-Project Financial Requirements:

Obligated to date (FY 1968 to FY 1970)	$3,200,000
Additional requirements (FY 1971- FY 1972)(December)	2,495,000
U.S. Dollars	$5,695,000

I. SUMMARY

The purpose of this PROP revision is to extend the project an an additional year, i.e., through June 30, 1972, and to amend the present grant, AID/csd-1079, to provide FY 1971 funding for subgrants approved prior to June 30, 1971, core costs (program support) and administrative overhead through June 30, 1972, and a comprehensive evaluation of the Pathfinder program by a qualified outside team or organization. The PROP also provides an initial $500,000 in FY 1972 funds to cover subgrants expected to require approval in the first half of FY 1972. Prior to December 1971, the PROP will be amended to take into account the findings of the evaluation team, the recommendations of the working party concerning the terms and conditions appropriate for this type of population grant, and other relevant information concerning continuing needs for the Pathfinder Fund's services and the relative effectiveness of this program as compared to other approaches for developing family planning action programs.

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Additionally, the PROP as amended provides for the consolidation into grant the this/type of activities programmed until recently under two separate regional grants to the Pathfinder Fund, La-599 and AID-1870. This consolidation has the concurrence of the Latin America and Africa Bureaus, as well as PROG/CSD, and is acceptable to the Pathfinder Fund. The merger will enable the Pathfinder Fund to perform more efficiently. Regional Bureau representatives will take part in the review and evaluation of Pathfinder Fund proposals and reports. The La-599 grant expires April 30, 1971. Therefore, the Latin America Bureau is making available $220,500 to finance its part of the program under the consolidated world-wide grant.

The Africa grant was allowed to lapse on June 30, 1970, and since then has been covered under AID/csd-1870.

The amended PROP also provides for the incorporation in the grant of the pertinent management financial reporting provisions recommended by the Working Group following its review of the IIPF and Pathfinder programs in 1970. (See Amendment 6 to AID/csd-1837, copy attached).

In recognition of the Pathfinder Fund's shift from a calendar year to a U.S. fiscal year basis for programming, the annual report previously due March 31 will hereafter be submitted by September 30 and the due date for the semi-annual report has changed from August 31 to March 31.

II. BACKGROUND

As previously constituted, the PROP provided for $4,700,000 in assistance over a three year period. Of this amount $3,200,000 was obligated. Expenditures through February 28, 1971 totaled $2,055,000 (see Table A). The residual funds have been fully programmed and approximately $1,462,500 for subgrants including commodities are pending the provision of additional funds. These

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and additional requirements for other budget items are shown in the attached schedule.

III. ACCOMPLISHMENTS

Since its inception on January 19, 1968, new subprojects were initiated in more than 30 countries. Over 65 percent of the funds were used to supply contraceptives to activities where they were not otherwise available. This performance exceeded the 40 percent requirement for this purpose in the grant. Substantial supplies of additional contraceptives were supplied by the Pathfinder Fund from non-A.I.D. resources. This and related financial support for equipment and operating costs of new family planning clinics under the Pathfinder Fund program over the past three years has extended family planning information and services to many communities where national population policy and programs were non existent and the larger private organizations were as yet unable to be active. Several Pathfinder subgrantees have already developed into Family Planning Associations (for example Senegal, Viet Nam, Gambia) which have applied for membership as affiliates of the International Planned Parenthood Federation and have been accepted. Several other subgrantees are broadening their efforts to provide larger clinics and training centers to stimulate the development of private and national programs. Assistance provided on an interim basis to government and quasi-government facilities in response to special requests as in the Philippines, mainly in the form of contraceptives, has enabled such action programs to function and grow despite local political sensitivities. This type of assistance has helped materially to advance national program development.

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The Pathfinder Fund also provided specialized training and information materials in several languages, financed seminars and work shops and personnel engaged in carrying out clinical and administrative functions related to family planning service activities. The assistance provided was supplemented locally thereby enhancing achievements under the project.

In Senegal, the Le Croix Bleue Clinic, which has been assisted by Pathfinder for the past two years, has been an outstanding success in a country whose religious and social norms make a difficult climate for acceptance. This clinic expanded its services to five centers in the interior of Senegal for the distribution of contraceptives and family planning literature. Out of this project a Family Planning Association was developed which has been granted full membership in IPPF. The Le Croix Bleue project is now developing a training center for midwives with Pathfinder Fund support.

The Christian Family Movement, a project administering family planning services in Catholic Parish Church halls in the Lima, Peru slums, has been receiving Pathfinder Fund support including contraceptives since 1968. The number of acceptors has been steadily increasing and the program has now been taken over by the Peruvian Family Planning Association of IPPF.

In Chimbote, Peru, Dr. Aria, a local doctor, volunteered to establish a small family planning clinic and received a Pathfinder grant. This project is now operating as a part of the Peruvian Family Planning Association.

The Pathfinder Fund now has established Field Support Offices in Africa, East Asia, Central and Latin America. Its Field Support Office in the Philippines is being used to help develop family planning acceptance throughout the islands. It has also served as the principal channel for the provision of contraceptives and related supplies for all family planning clinics. The

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local organization of the Pathfinder Fund has assisted the development of public policy through seminars involving members of the Philippines Press Institute.

During the past year, the Pathfinder Fund instituted a series of program administration and financial management actions. Its Advisory Committee has been replaced by an Executive Board which includes a number of well known persons active in family planning other than the members of the Gamble family. The latter have been the principal private contributors to the Pathfinder Fund's resources. These resources have been augmented by gifts in cash and "in kind" from other private donors. These private resources have been increasing and since the beginning of this project through March 31, 1971 exceeded $1,100,000. As a result of fund raising efforts now under way, private contributions are expected to reach $750,000 in FY 1972 and $1,000,000 in FY 1973. The private "unrestricted" funds have been used for a variety of purposes including projects and elements of projects not eligible or readily eligible for A.I.D. financing. Among the countries in which subprojects have been assisted are Spain, Italy, Mexico, United Arab Republic, Turkey, Congo-Kinshasha, and Burundi. Private funds have also been used to finance field personnel and headquarter's costs including the salaries of the Executive Director and several Department Heads. Under the new Executive Director, Mr. Richard Gamble, the Pathfinder Fund's headquarters staff has been restructured to include Program Operations Directors for each of the Regions served under this project and a Director of Field Operations. The field staffs of the Pathfinder Fund have been expanded with resident representatives for the Philippines, Indonesia, Africa, South America and Central America. The Executive Director works closely with the Executive Committee. A Program Review Committee composed of technical staff members and consultants has been established.

The financial management staff has been strengthened by the addition of a Director of Operations and Administration and the enlargement of the accounting and procurement sections. Accountability for the use of A.I.D. funds on all grants has been satisfactorily established through FY 1969. The A.I.D. audit for FY 1970, was recently completed. The Chart of Accounts has been reviewed and is understood to be acceptable to the Auditor and the Contracting Officer. Both officials have confirmed that the Grantee's financial management capability has been sufficiently established to support the provision of additional funds.

The FY 1971 funds to be provided are urgently needed to continue the Pathfinder Fund's family planning action program world-wide until the evaluation referred to above can be completed and the terms and conditions for this type of grant can be reviewed, and revisions can be approved.

These activities will be concluded as early as possible in FY 1972.

FY 1968 through FY 1972 (1st half) Program Summary

(In Thousands of Dollars)

	Cumulative Funding Thru FY 1970 (AID/csd-1870)	FY 1971 Funding Budget	FY 1972 1st half Funding Budget
SUBGRANTS TOTAL To organizations institutions and individuals in LDC's	$2,700.0*	$1,462.5	$ 500.0
Evaluation		50.0	-
Program Support	1/	297.5	-
Administrative Overhead	500.0	185.0	-
TOTAL	$3,200.0	$1,995.0 2/3/	500.0

*Actual procurement of contraceptives including transportation was in excess of $1,800,000.

1/ Combined with administrative costs.

2/ Includes $228,500 made available by LA Bureau.

3/ These totals include provision for activities of the types previously funded under LA/500 and AID/575 as well as the original AID/csd 1870 Grant.

Programs and Projects

Africa

Dahomey - Centre d' Orientation Familiare	2,600
Dahomey - MCH - PMI Family Planning Training Center	7,400
Uganda - Mulago Family Center	33,800
Rwanda - Family Planning Project	11,000
Senegal - La Croix Bleue Training Center	35,000
Burundi - Rural Clinic	12,000
Rwanda - Kiborg Hospital Mobile Clinic	20,000
Burundi - Kibuye Hospital Noble Clinic	20,000
Congo - Kinshashi - Integrated Family Health Project	50,000
Congo - Kiza Baptist Mission Bunsgubu	20,000
Congo - Luluabon; Methodist Mission Hospital	5,000
Africa Total	$216,800

Latin America

Guatemala - Behrhorst Clinic	3,500
Peru - Lcarya Clinic	8,200
Colombia - Uraba Hospital	2,000
Costa Rica - Mobile Clinics	16,050
Peru - PALF (Apostolado Laico Familiar)	20,000
ORIT Seminars	20,000
Colombia - Profamilia Evaluation Unit	67,250
Colombia - Profamilia Sale Co-ordinator Stimulate Distribution of Contraceptives	40,800
Colombia Stimulate Program Supervision Clinic Staff	26,000
Latin America Total	$204,000

East Asia

Indonesia

Jogjakarta KAP Survey - Home Visits	27,000
Jajasan Gavderia Moslem Women's Clinic	2,500
Setia Budi	15,960
Muhammadejah Clinic	9,600
I.K.I.P. Bandung Pop Education	39,640
Semarang Moslem Women's Clinic	4,139

Philippines

Wesleyen Central Luzon	1,350
Dlansalan Jr. College	7,050
Philippines YMCA - F.P. Seminar	10,000
Manila Rural Improvement Club.	20,000

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Philippines Continued

Mindanao Christian Clinic	16,194
Bilibid Persian F. P. Project	2,000
Philippines Press Institute	26,352
Trainees Bogue and U of Hawaii	21,145
Philippines Urban Industrial Mission	16,296
Philippines Leper Colony	7,272
Total East Asia	$226,542

Semimas Conference - Annual Gynecological Conference $55,000

Commodities

Oral Contraceptives	500,000	
Loops	50,000	
Conventional (Condoms, creams, jellies diaphragm, etc.)	50,000	
Medical Kits	105,000	
Other Commodities - desks, chairs etc. typewriters, vehicles etcs.	55,000	
Total Commodities		$760,000

Total Programs and Projects	$1,463,500
Program Support Costs (thru June 30, 1972)	293,500
Evaluation Survey	50,000
Administrative Overhead	188,000
Total FY 1971 Funds	$1,995,000

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TABLE A

Status of Pathfinder Fund Grants

[illegible] GRANT ([illegible])
as of February 28, 19[illegible]
(In Thousands of Dollars)

Cumulative Obligations			
January 1968 through			
February 28, 1971			$3,200
Total Expenditures, as of 2/28/71			$2,055
Sub-grants		1,605	
Budget support	(213)		
Commodities 1/	(1,392)		
Program Support		152	
Administrative Overhead		298	
Unexpended Balance			$1,145
Unliquidated Commitments for approved Projects (sub grants)		665	
Budget support	(120)		
Commodities	(545)		
Program Support		29	
Administrative Overhead		145	
Availabilities for Sub grants and Program Support as of 2/28/71		306 2/	

1/ Includes $608 thousand for commodities shipped by GSA for which Pathfinder Fund is awaiting documentation for payments by A/Cont reimbursing GSA.

2/ This amount will be fully obligated before 6/30/71. Subgrant and program support proposals pending approval as of 2/28 actually totaled $974 thousand.

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