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PROJECT APPRAISAL REPORT (PAR)

1. PROJECT NO. 439-11-590-066	2. PAR FOR PERIOD 11/02/70 to 11/01/72	3. COUNTRY Laos	4. PAR SERIAL NO. 72-19
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5. PROJECT TITLE
 Public Health Development - Village Health **PD-AAD-203-E1**

6. PROJECT DURATION: Began FY <u>65</u> Ends FY <u>74*</u>	7. DATE LATEST PROSP	8. DATE LATEST PIP	9. DATE PRIOR PAR 11/01/70
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10. U.S. FUNDING	a. Cumulative Obligations Thru Prior FY: \$ <u>12,004,000</u>	b. Current FY Estimated Budget: \$ <u>1,145,000</u>	c. Estimated Budget to completion (Thru FY <u>74</u>) After Current FY: \$ <u>2,354,000</u>
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, USA OR VOL. AG. NO.
NONE	

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<p>PLEASE NOTE: This project has been proposed to Congress for financing with supporting assistance appropriations and therefore has been justified to the U.S. Congress as important to and in support of U.S. Foreign Policy objectives of a political and security nature. As such, its primary purpose or purposes are not developmental, but rather its input to the economy of Laos serves a larger purpose for which it is one of the many assistance tools. It therefore must be evaluated in this context and not purely as a technical assistance project whose primary purpose is economic and/or social development.</p> <p>This is the fourth PAR prepared for this project and no new actions are requested as a result of this periodic appraisal at this time. However, the use of this PAR and the Project Logical Framework during the annual Director's Program review may result in new actions or emphasis. Continuous monitoring will be maintained to determine most effective USAID assistance possible within mission limitations. Advice and assistance will normally be to help and encourage RLG to improve its own systems or services or obtain assistance from other donors. Action will be to provide timely and appropriate assistance as the opportunity arises. Examples of this assistance are:</p> <ul style="list-style-type: none"> a) To assist and encourage the RLG to explore different means of obtaining more Lao financing of medical care. b) To assist and encourage the RLG to continue their good progress in expanding medical training in Laos. c) To assist and encourage the RLG to establish good maintenance procedures as a matter of routine medical facility operations. 	

*Final contribution date is based to great extent on the security situation and cannot be readily determined.

D. REPLANNING REQUIRED						E. DATE OF MISSION REVIEW	
REVISED OR NEW	<input type="checkbox"/> PROSP	<input type="checkbox"/> PIP	<input type="checkbox"/> PLAG	<input type="checkbox"/> PIP/T	<input checked="" type="checkbox"/> P/C	<input type="checkbox"/> P/O/P	2-7-72
PROJECT MANAGER (TYPE NAME, SIGNED INITIALS AND DATE)				PROJECT MANAGER (TYPE NAME, SIGNED INITIALS AND DATE)			
FAMcCreedy				Charles A. Mann			

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)				
	UNSATISFACTORY		SATISFACTORY			OUT-STANDING		LOW		MEDIUM		HIGH
	1	2	3	4	5	6	7	1	2	3	4	5
1. NONE												
2.												
3.												

Comment on key factors determining rating

Not Applicable

4. PARTICIPANT TRAINING														
						X								X

Comment on key factors determining rating

Cooperation of RLG has provided participant availability and good trainee selection. There is good utilization of returned participants. Continued participant training is necessary to assist Laos in developing a training capability within its own health structure.

5. COMMODITIES														
						X								X

Comment on key factors determining rating

Commodity procurement, storage, use and accountability are in conformity with good management procedures. USAID commodities are absolutely essential for providing adequate medical care at this time.

6. COOPERATING COUNTRY	a. PERSONNEL													
	b. OTHER Financial						X			(long range)				X

Comment on key factors determining rating

Awareness by RLG Minister of Health of project objectives and his personal dedication and leadership are key factors in the progress made to date. Other RLG personnel and institutions have followed his direction. There is an intent to sustain medical care and training after U.S. inputs are terminated, but greatly improved RLG finances are required if the medical facilities are to be kept in operation at their present level of medical care (see III B. 3 on page 3)

7. OTHER DONORS														
						X								X

(See Next Page for Comments on Other Donors.)

Other donor help is important. Some

medical assistance is included in the programs of the following: Asian Christian Service and Looley Foundation, each with a Lao budget of over \$1,000,000 annually have provided medical assistance including fully staffed facilities and supplies in addition to some development assistance; Catholic Relief Service provides food, clothing and medicine as well as some technical assistance; World Vision, Inc. donated 1,094 MT of commodities including vitamins and baby food; the Swiss Red Cross provides a medical team of 9 members in Luang Prabang; France staffs the medical school and the UN provides nursing teaching staff and commodities

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE 1968/69-71	CURRENT FY		73	74	
			TO DATE	TO END			
Number of outpatients treated annually.	PLANNED	3,300,000	750,000	3,000,000	3,000,000	3,000,000	3,000,000
	ACTUAL PERFORMANCE	3,200,000	1,200,000				
	REPLANNED			3,500,000			
Number inpatients treated annually. (Note: hospitals lost to enemy. Patients sent to OB Hospitals. New satellite dispensaries take patient load from hospitals.)	PLANNED	13,000	4,300	13,000	13,000	9,000	9,000
	ACTUAL PERFORMANCE	8,000	2,650				
	REPLANNED			8,000	8,000	8,000	8,000
In-country training of medics. (annual rate)	PLANNED	30	30	30	30	30	30
	ACTUAL PERFORMANCE	30	30				
	REPLANNED						
In-country training of practical nurses. (annual rate)	PLANNED	30	30	30	30	30	30
	ACTUAL PERFORMANCE	30	30				
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
Improved medical facilities		Physical improvement of present medical facilities is an on-going program. New construction of hospital at Site 207. There is a gradual discernable improvement per professional USAID appraisal. At Site 272 Hospital there is considerable improvement in management, organization, cleanliness, etc.					
Improvement in medical care.		On-going re-training programs for medics and practical nurses. Participant training program is providing qualified personnel in required areas. There is a gradual discernable improvement in medical care per professional USAID appraisal.					
Increase in RLC Ministry of Health budget.		RLC ministry of health budget has increased annually. From 1968 to 1972 there has been nearly a 30% increase, however greatly improved RLC finances will be required upon termination of USAID support.					

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged. 2. Same as in PROP? YES NO
 To assist the RLG to meet acute medical care needs by providing short-term medical training and clinical facilities and to assist the RLG in the public health field by providing longer term training and training facilities.

B. 1. Conditions which will exist when above purpose is achieved. Training facilities preparing sufficient medical personnel for Laos, with the exception of certain specialists. Hospitals with trained Lao staffs supported by supervisory, warehouse and administrative personnel providing medical care.	2. Evidence to date of progress toward these conditions. USAID has provided a building for an RN school and limited facilities as needed for training of field medical personnel. (Other donors have provided other medical training facilities and staff.) There has been a gradual improvement in the Ministry of Health staff and in Lao hospital staffs per USAID Public Health Division opinion.
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V. PROGRAMMING GOAL

A. Statement of Programming Goal ~~To contribute to the PROGRAM goals of alleviating war caused suffering and disruption, maintaining necessary government services and improving the social infrastructure by meeting the Health SECTOR goals of helping the RLG provide medical care to war casualties and refugees, provide medical facilities and training including MCH and integrate them into the RLG medical service, and provide for the physical and economic betterment of future Lao generations through improved Public Health and MCH.~~

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Yes. The RLG lacks the facilities and trained personnel to carry out an effective village health program. Completion of this project will greatly assist in remedying the situation. RLG finances, however, will not be able to continue the program at its present level of operation after USAID assistance is terminated, but may be sufficient for an adequate peacetime program operating at a lower level of medical care.