

4390066 (10)

IA 1025-25 (7-69)		SECURITY CLASSIFICATION		001 PROJECT NUMBER	
PROJECT APPRAISAL REPORT (PAR) (U-446) See M.O. 1026.1		UNCLASSIFIED		439-11-590-066 02	
002 PAR	MO.	DAY	YR.	003 U.S. OBLIGATION SPAN	004 PROJECT TITLE
AS OF: 1	10	17	0	FY 5 Thru FY 4	PUBLIC HEALTH DEVELOPMENT Village Health Program
006 COOPERATING COUNTRY - REGION - AID/W OFFICE				008 PROJECT TITLE	
Laos				PD-AAD-203-D1	

006 FUNDING TABLE

AID DOLLAR FINANCING OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 1970)	9614	387	1435	-	51	98	-	7518	-	176	336
PROPOSED OPERATIONAL YEAR (FY 1971)	2546	91	404	-	13	35	-	1994	-	20	80

CCC VALUE OF P.L. 480 COMMODITIES (\$000) → Thru Actual Year : Operational Year Program :

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/ PASA/ VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR 2. LOCAL CONTRACTOR 3. THIRD COUNTRY CONTRACTOR 4. PARTICIPATING AGENCY 5. VOLUNTARY AGENCY 6. OTHER:	0. PARTICIPATING AGENCY 1. UNIVERSITY 2. NON-PROFIT INSTITUTION 3. ARCHITECTURAL & ENGINEERING 4. CONSTRUCTION 5. OTHER COMMERCIAL 6. INDIVIDUAL 7. OTHER:	None				

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

Narratives in previous PAI's apply. The crash training program for medical personnel met its objectives; however, new unexpected requirements were occasioned by the extent of the North Vietnamese dry season offensive. (See 009 on Page 2). Loss of facilities by enemy action and increase in refugee population and movement have required new construction.

MISSION DIRECTOR APPROVAL →	SIGNATURE	DATE
		October 7, 1970

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PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

Hospital and training facilities completed in the past three years, under construction, or planned and approved by USAID/Laos are:

1. Khong Sedone, Wapikhamthong Province -- completed in 1967, with normal spacing has 40 to 50 beds depending on requirements.
2. Vang Vieng, Vientiane Province -- completed in 1968, 50 beds. Additional construction now under way which allows increase to 100 beds.
3. Site 272 -- 80 bed addition and renovation under construction.
4. Long Tcheng - Site 20A -- 80 bed addition under construction.
5. Ban Houei Sai - Houa Phong Province -- 60 bed hospital complex under construction.
6. Sam Thong, Xieng Khouang Province -- At time of the loss of this site in March 1970, new construction was just completed for 90 bed addition, new operating suite, new outpatient department and new training center.
7. Mahosot School of Nursing -- completed 1969 with capacity for 98 students.
8. National Maternal and Child Health - Family Planning Center. Construction to begin in February 1971 will provide modern teaching/training facilities plus 200 beds in conjunction with Mahosot Hospital. Completion date, early 1973. (Funded by MCH project.)
9. Subsidiary Maternal and Child Health - Family Planning Centers will add 100 beds each at Savannakhet, Pakse and Luang Prabang. Completion dates will be in early 1973. Completion date for Sayaboury (60 beds) will be in April 1972. (Funded by MCH project.)
10. Renovation and re-equipping of 10 I LG rural MCH facilities is being undertaken in FY 70 and an additional 10 in FY 71. (Funded by MCH project.)
11. In the last two years 100+ rural dispensaries have been built by refugee groups under project supervision as locations have been lost and people displaced.

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- (1) Overall performance and effectiveness: No change
- (2) Contributed to achievement of sector goals: No change
- (3) Anticipated results compared to costs: No change
- (4) Continued relevance and importance: No change. See 107 on Pages 9 and 9A for change in project design in the event of a cease fire or peace settlement in Southeast Asia.

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PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

2. DE /W E LY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	3. ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3. ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	*1. Treat approximately 2,000,000 outpatients annually. (The NVA dry season offensive is the reason for increase.)	*2.6 mil/yr	2.0 mil/yr	3.6 mil/yr	3.0 mil/yr	3.0 mil/yr
	*2. Treat approximately 13,000 inpatients annually.	*13,000	9,000	13,000	13,000	9,000
	*3. In-country training of medics and practical nurses.	30 medics/yr 30 nurses/yr	(Temporary decrease due to loss of training site)			30 medics/yr 30 nurses/yr
	4. Third country training (duration of training in weeks).					
	(a) Chief Ward Nurse (2)					
	* (b) Sanitary Technicians (86) (delay due to lack of candidates)	11	28	11	20	50
	* (c) Postgraduate studies for medicin-assistants (156)	5	6	5	15	25
	(d) Nursing Studies (IN Program)					
	(e) Seven Year MD Program					
	(f) Midwife and MCH Chief Nurse (2) (Observation)					
	(g) Medicin-Chef Orientation (2)	8	8	8	8	8
	NOTE: The intravenous fluid plant mentioned in FY 70 PIP is being constructed by a local company using private capital.					
	* Status indicator for Program Management Information (PMI) System. Additional indicators may be added after experience is gained with the PMI System.					

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PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets: (for project purpose (a) only)



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (SEE COUNTRY FIELD SUBMISSION (FOR CLARIFICATION OF USED LAOS GOALS))		
	The USAID Laos program goal is to foster the maintenance of a neutral and independent government in Laos by providing advice and assistance in the fields of (1) stabilizing the economy, (2) alleviating war caused suffering and disruption, (3) maintaining necessary government services, (4) improving social infrastructure and (5) developing the economy. Project purposes related to this goal are:		
	(a) To assist the I LG alleviate war caused suffering and disruption by providing clinical care.	3	3
	(b) To assist the I LG maintain necessary government services by providing short-term medical training and clinical facilities.	2	2
	(c) To help improve the social infrastructure by providing technical advice, long-term training and training facilities in the public health field.	2	2

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 1):

Narrative in FY 69 PAI applies. The project goals listed under 011 in the FY 69 PAI remain valid. Of interest, the Ministry of Health reports that in Sithandone Province, an NVA team forced the villagers to tear down a recently constructed I LG dispensary. This may be taken as an indication of some success in our goal of improving the image of the I LG. The popularity of I LG/USAID supported dispensaries is causing problems to the Pathet Lao/North Vietnamese efforts to win the loyalties of the rural Lao.

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PART I-C - Continued

C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	N
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N
021 <u>NARRATIVE FOR PART I-C.2</u> Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):	

No change.

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - **INDIVIDUAL ACTIONS** (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
1.	Operate two field hospitals		X	
2.	Support as required 250 medical dispensaries.		X	
3.	Operate a central medical warehouse and logistics support facility in Vientiane and three re-distribution warehouses in separate field locations.		X	
4.	Provide advice to the I LG on health and nutrition.		X	
5.	Provide advice and cooperation in developing national medical education requirements.		X	
6.	Establish intravenous fluid production capability. (To private sector)		X	
7.	In-country medical training. (See 008 on Page 1 and 1A.)	X		
8.	Third Country Participant Training. (Delay due to lack of qualified candidates.)	X		

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	X
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability	N	053 Relevance of training for present project purposes	
043 Availability of host country funding		054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation		058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment	N
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training	N	061 Other (describe):	
051 Other (describe):			

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PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 .NO COMMODITY ELEMENT			
						072 Control measures against damage and deterioration in shipment.	P
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).						073 Control measures against deterioration in storage.	
066 Quality of commodities, adherence to specifications, marking.					P	074 Readiness and availability of facilities.	
067 Timeliness in procurement or reconditioning.					P	075 Appropriateness of use of commodities.	
068 Timeliness of shipment to port of entry.						076 Maintenance and spares support.	
069 Adequacy of port and inland storage facilities.						077 Adequacy of property records, accounting and controls.	
070 Timeliness of shipment from port to site.						078 Other (Describe):	
071 Control measures against loss and theft.							

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance. No change.

b. Implementing agency. No applicable.

c. Participants. No change.

d. Commodities. No change.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

- 080 Coordination and cooperation within and between ministries.
- 081 Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.
- 082 Availability of reliable data for project planning, control and evaluation.
- 083 Competence and/or continuity in executive leadership of project.
- 084 Host country project funding.
- 085 Legislative changes relevant to project purposes.
- 086 Existence and adequacy of a project-related LDC organization.
- 087 Resolution of procedural and bureaucratic problems.
- 088 Availability of LDC physical resource inputs and/or supporting services and facilities.
- 089 Maintenance of facilities and equipment.
- 090 Resolution of tribal, class or caste problems.
- 091 Receptivity to change and innovation.
- 092 Political conditions specific to project.
- 093 Capacity to transform ideas into actions, i.e., ability to implement project plans.
- 094 Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.
- 095 Extent of LDC efforts to widen the dissemination of project benefits and services.
- 096 Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.
- 097 Enforcement of relevant procedures (e.g., newly established tax collection and audit system).
- 098 Other:

HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

- 099 Level of technical education and/or technical experience.
- 100 Planning and management skills.
- 101 Amount of technician man years available.
- 102 Continuity of staff.
- 103 Willingness to work in rural areas.
- 104 Pay and allowances.
- 105 Other:

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

See narrative in FY 69 PAI.

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PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

- 1. better achieve program/project purposes;
- 2. address more critical or higher priority purposes within a goal plan;
- 3. produce desired results at less cost;
- 4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

Narratives in previous PARs apply.

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

1. Continued as presently scheduled in PIP.	
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. Day Yr. Explain in narrative, PROP will follow.	
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. Day Yr.	
8. Other. Explain in narrative.	

X

109 NARRATIVE FOR PART IV-B:

No change.

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