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PROJECT APPRAISAL REPORT (PAR)

1. PROJECT NO. 439-11-590-066-1	2. PAR FOR PERIOD: 11-10-70 TO 11-1-71	3. COUNTRY Laos	4. PAR SERIAL NO. 72-18
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PD-AAD-203-A1

Public Health Development - Operation Brotherhood, International

6. PROJECT DURATION: Began FY <u>64</u> Ends FY <u>74*</u>	7. DATE LATEST PROP	8. DATE LATEST PIP	9. DATE PRIOR PAR 11-10-70
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: 8,835,000	b. Current FY Estimated Budget: \$1,302,000	c. Estimated Budget to completion After Current FY: \$2,481,000
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
Operation Brotherhood International, Inc.	AII-439-423 ✓

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
			<p>PLEASE NOTE: This project has been proposed to Congress for financing with supporting assistance appropriations and therefore has been justified to the U.S. Congress as important to and in support of U.S. Foreign Policy objectives of a political and security nature. As such, its primary purpose or purposes are not developmental, but rather its input to the economy of Laos serves a larger purpose for which it is one of the many assistance tools. It therefore must be evaluated in this context and not purely as a technical assistance project whose primary purpose is economic and/or social development.</p> <p>This is the fourth PAR prepared for this project and no new actions are requested as a result of this periodic appraisal at this time. However, the use of this PAR and the Project Logical Framework during the annual Director's Program Review may result in new actions or emphasis. Continuous monitoring will be maintained to determine most effective USAID assistance possible within mission limitations. The Operation Brotherhood facilities have been integrated into the HLC national health system but the HLC requires considerable outside assistance in their management, operation and maintenance. Advice and assistance will normally be to help and encourage HLC to improve its own capabilities and obtain assistance from other donors. Action will be to provide timely and appropriate assistance as the opportunity arises.</p>	

*Final contribution date is based to a great extent on security situation and the development of Lao professional capabilities and cannot be readily determined at this time.

D. REPLANNING REQUIRES REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PIP/P <input type="checkbox"/> PIP/C <input type="checkbox"/> PIP/P	E. DATE OF MISSION REVIEW / /
PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE P. A. McCreehy, M.L.	DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE Charles A. Mann, Director

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW		MEDIUM		HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5	
1. Operation Brotherhood, Int'l.					X								X
2.													
3.													

Comment on key factors determining rating

The contractor provides acute medical care by assisting the RIG to manage, operate and maintain medical facilities. Understanding of project purpose is adequate and relations with host country nationals are superior. Local staff training and utilization are as planned. Technical qualifications, responsiveness to AID direction, and adherence to work schedule are as planned. Planning and management, candor and utility of required reports and management of commodities are as planned.

4. PARTICIPANT TRAINING	None	1	2	3	4	5	6	7	1	2	3	4	5
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Comment on key factors determining rating

5. COMMODITIES					X				1	2	3	4	5
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Comment on key factors determining rating

Commodity procurement is supervised by USAID Project Manager. Commodities appropriate to project needs, timeliness of procurement and end use delivery are as planned. Commodities are adequately stored, appropriately used with proper records, accounting and controls.

6. COOPERATING COUNTRY	a. PERSONNEL	1	2	3	4	5	6	7	1	2	3	4	5
	b. OTHER financing			X							(long term)	X	X

Comment on key factors determining rating

RIG personnel assigned to the project have the required technical skills as planned. They accept the assignment and associate themselves with the project purpose. Host government cooperation and legislative changes relevant to the project are as planned. There is an intent to sustain the project after U. S. inputs are terminated. The RIG will be able to sustain the project if training programs conducted by other projects and donors are successful and there are sufficient incentives for the trained personnel to remain with the RIG. Also, the economy of Laos must improve sufficiently to permit Lao payment of medical expenses.

7. OTHER DONORS	N.A.	1	2	3	4	5	6	7	1	2	3	4	5
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(See Next Page for Comments on Other Donors.)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

Although there are no direct contributions to this project, continued contributions of other donors in the field of medical training are very important if the RIG is to take over the complete operation and staffing of the hospitals.

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					
		CUMULATIVE PRIOR FY	CURRENT FY 72		FY 73	FY 74	END OF PROJECT
			TO DATE	TO END			
Number of outpatients treated (cumulative)	PLANNED (000)	1,125.	1,218.	1,440.	1,565.	1,690.	1,690.
	ACTUAL PERFORMANCE	1,300.	1,378.				
	REPLANNED			1,510.	1,710.	1,860.	1,860.
Number of inpatients treated (cumulative)	PLANNED (000)	115.	122.	140.	160.	180.	180.
	ACTUAL PERFORMANCE	115.	123.				
	REPLANNED						
Total OB personnel on board.	PLANNED	120	120	120	120	120	See B. 1 below
	ACTUAL PERFORMANCE	120	120				
	REPLANNED						
Summer clinical training of 30 RIG medical students. (cumulative)	PLANNED	210	240	240	270	310	310
	ACTUAL PERFORMANCE	210					
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT: There are 550 Lao (USAID paid) in OB-assisted RIG medical facilities. The previously planned reduction of OB contract personnel has been delayed inasmuch as patient workload has more than doubled since 1968.					
1. Staffing of hospitals by RIG personnel.							
2. Improved RIG technical, supervisory and management capability.		COMMENT: Since 1968, 137 RIG personnel have been assigned to the project.					
3. Increase in RIG Ministry of Health budget.		COMMENT: RIG Ministry of health budget has increased annually, with a total increase of nearly 30% from 1968 to 1972. Greater increases must be made if the RIG is to sustain the project under contract completion. A possible alternative is a lesser degree of medical services.					

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IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged. 2. Same as in PROP? YES NO

To provide acute medical care by assisting the RLG in managing, operating and maintaining medical facilities.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
Regional hospitals with trained Lao staffs supported by supervisory, warehouse and administrative personnel care.	<p>Increase in RLG professional and semi-professional staffing of Operation Brotherhood hospitals.</p> <p>On-going on the job training of RLG personnel.</p> <p>Adequate physical facilities with good commodity support.</p> <p>(See II.A.6 "Cooperating Country" on page 2 and III B.1. "Qualitative Indicator" on page 3 for further comments on progress).</p>

~~A. Statement of Programming Goal~~ V. PROGRAMMING GOAL

~~A. Statement of Programming Goal~~ To contribute to the national goals of alleviating war-caused suffering and disruption, maintaining necessary government services and improving the social infrastructure by meeting the Health SECTION goals of helping the RLG provide medical care to war casualties and refugees, provide medical facilities and training, including MCH, and integrate them into the RLG medical service, and provide for the physical and economic betterment of Lao generations through improved public health and maternal and child health care.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Yes. The RLG lacks the budget, facilities and trained personnel to carry out an effective medical program of this scope. Completion of this project will greatly assist in remedying this situation.

To date there are 551 Lao working in the Operation Brotherhood program. These include 4 medical doctors, 6 medical assistants, 26 nurses, 62 nurses's aides, 129 practical nurses, 25 clerical, 19 administrative and 20 maintenance. For technicians, there are 5 pharmacy, 13 dental, 14 X-ray and 22 laboratory.