

4390066(5)

AID 1020-25 (7-68)			SECURITY CLASSIFICATION			001 PROJECT NUMBER		
PROJECT APPRAISAL REPORT (PAR)			UNCLASSIFIED			PD-AAD-202-F1		
(U-446) See M.O. 1026.1						439-11-590-066.1		
002 PAR		MO.	DAY	YR.	003 U.S. OBLIGATION SPAN		004 PROJECT TITLE	
AS OF:		09	15	69	FY 69		Thru FY 70	
005 COOPERATING COUNTRY - REGION - AID/W OFFICE					PUBLIC HEALTH DEVELOPMENT OPERATION BROTHERHOOD			
LAOS					P.H.D. Regional Office			

10p

AID DOLLAR FINANCING OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 1969)	6,631	4,078	20	-	4,009	-	-	2,484	-	40	60
PROPOSED OPERATIONAL YEAR (FY 1970)	370	560	-	-	560	-	-	370	-	40	-
CCC VALUE OF P.L. 480 COMMODITIES (\$000)			Thru Actual Year				Operational Year Program				

007 IMPLEMENTING AGENCY TABLE

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/PASA/VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR	0. PARTICIPATING AGENCY	OPERATION BROTHERHOOD INTERNATIONAL, INC	3	2	ATC-439-422	
2. LOCAL CONTRACTOR	1. UNIVERSITY					
3. THIRD COUNTRY CONTRACTOR	2. NON-PROFIT INSTITUTION					
4. PARTICIPATING AGENCY	3. ARCHITECTURAL & ENGINEERING					
5. VOLUNTARY AGENCY	4. CONSTRUCTION					
6. OTHER:	5. OTHER COMMERCIAL					
	6. INDIVIDUAL					
	7. OTHER:					

PART I - PROJECT IMPACT

I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

The following changes have occurred since the last PAR dated September 15, 1968:

In May 1969 the Attopeu team which was temporarily working in Pakse was transferred to Ban Houei Sai to assist the PLC in development of the provincial hospital. New medical training facilities which are

MISSION DIRECTOR APPROVAL	SIGNATURE	DATE
→	<i>[Signature]</i>	12-9-69

PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

described under the Village Health PAR have influenced project phase-out (see paragraph under (4) below).

(1) Overall performance and effectiveness of project implementation: Essentially the same except targets covering medical students trained have been improved - see 009, Page 2, and 012 on page 3.

(2) The contributions to achievement of sector and goal plans: No change.

(3) Anticipated results compared to costs: No change.

(4) The continued relevance, importance and significance: No Change. The final U.S. contribution has changed, however. The closing of many OB medical facilities and the greatly reduced operation of others would be politically damaging to the RLG. The newly planned school for training Lao medical personnel now gives hope for continued effective operation of some OB facilities after the departure of Filipino medical personnel. It is estimated that a two-year extension of the services of some Filipino personnel may avoid a drastic drop in the quality of medical care. The RLG and USAID have agreed to this extension and the final contribution date has been changed to FY 75.

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PART I-B - PROJECT EFFECTIVENESS

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

2. ODE IO. ID/W JSE NLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				6. PROJECTED TOTAL FOR PROJECT LIFE
		3. 6/15 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30 70	
			a. 6/30/68 PLANNED	b. 6/30/68 ACTUAL		
	For fiscal year 1969, project output targets are as follows:					
	1. Completion of practical nurses training and closure of school November 7, 1968	147	37	101	165	147
	2. Summer clinical training of 30 medical students	130	150	150	160	330
	3. Patients: visits to public health clinics and mobile teams	1,120,000	1,000,000	960,000	1,200,000	2.4 mil.
	4. Hospitalization of acutely ill patients	80,000	75,000	75,000	95,000	120,000
	5. Out-patient care of acutely ill patients	740,000	700,000	695,000	775,000	1.5 mil.
						NOTE: Estimates in last PIP were high.

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PART I-C -- Continued

C.2 -- GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	Y
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	N
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	Y
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N

021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):

SINCE LAST PAR FOLLOWING CHANGE HAS TAKEN PLACE:

019. USIS film mentioned in this section of last PAR has been completed.

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PART II - IMPLEMENTATION REPORT

II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1025.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a)		(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
PIP ITEM NO.	MAJOR ACTIONS OR STEPS, CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(1)	(2)	(3)
		BEHIND SCHEDULE	ON SCHEDULE	AHEAD OF SCHEDULE
1.	Increase medical conferences and clinical research projects in Operation Brotherhood-staffed hospitals.		X	
2.	Expand public health physical facilities in Vientiane.		X	
3.	Increase number of lectures to women attending pre-natal and well-baby clinics.		X	
4.	New surgical wing at OB Vientiane Hospital was completed August 1969.		X	
5.	Training program for 32 practical nurses to be completed November 1969.		X	
6.	Conduct training programs for Lao medical students.		X	
7.	Increase number of Lao physicians working in these hospitals.		X	
8.	Phase-out of OB personnel from seven OB hospitals.		X	
9.	Planned enlargement of pediatric unit at Vientiane Hospital.		X	
10.	Planned increasing size of Sayaboury hospital to double the bed capacity.		X	

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PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

<p>BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.</p>	(a) On schedule	
	(b) Ahead of schedule	
	(c) Behind schedule	X
	(1) AID/W Program Approval	
	(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	X
	(3) Technicians	
	(4) Participants	
	(5) Commodities (non-FFF)	
(6) Cooperating Country	X	
(7) Commodities (FFF)		
(8) Other (specify):		

II-B -- RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	032 Quality, comprehensiveness and candor of required reports	
	033 Promptness of required reports	
025 Adequacy of technical knowledge	034 Adherence to work schedule	
026 Understanding of project purposes	035 Working relations with Americans	
027 Project planning and management	036 Working relations with cooperating country nationals	
028 Ability to adapt technical knowledge to local situation	P 037 Adaptation to local working and living environment	
029 Effective use of participant training element	P 038 Home office backstopping and substantive interest	
030 Ability to train and utilize local staff	P 039 Timely recruiting of qualified technicians	
031 Adherence to AID administrative and other requirements	P 040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:	TRAINING UTILIZATION AND FOLLOW UP	
	052 Appropriateness of original selection	
PREDEPARTURE		
042 English language ability	053 Relevance of training for present project purposes	
043 Availability of host country funding	054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)	055 Utility of training regardless of changes in project	
045 Technical/professional qualifications	056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation	057 Adequacy of performance	
047 Quality of general orientation	058 Continuance on project	
048 Participants' collaboration in planning content of program	059 Availability of necessary facilities and equipment	
049 Collaboration by participants' supervisors in planning training	060 Mission or contractor follow-up activity	
050 Participants' availability for training	061 Other (describe):	
051 Other (describe):		

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PART II-B - Continued

3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 NO COMMODITY ELEMENT			
						072 Control measures against damage and deterioration in shipment.	I
065 Timeliness of AID/W program approval (i.e., PIO/C, Transfer Authorization).					P	073 Control measures against deterioration in storage.	I
066 Quality of commodities, adherence to specifications, marking.						074 Readiness and availability of facilities.	F
067 Timeliness in procurement or reconditioning.					F	075 Appropriateness of use of commodities.	I
068 Timeliness of shipment to port of entry.						076 Maintenance and spares support.	F
069 Adequacy of port and inland storage facilities.						077 Adequacy of property records, accounting and controls.	N
070 Timeliness of shipment from port to site.						078 Other (Describe):	
071 Control measures against loss and theft.					F		

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-25 I as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

ONLY CHANGE IN THIS SECTION IS NOTED BELOW:

077. Adequacy of property records, accounting and controls - courses were held for supply officers using manual written by Public Health Division Supply Officer. There has been improvement in property records, accounting and controls. Audit recommendations have been completed.

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PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	NA
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	N
082	Availability of reliable data for project planning, control and evaluation.	N
083	Competence and/or continuity in executive leadership of project.	N
084	Host country project funding.	N
085	Legislative changes relevant to project purposes.	P
086	Existence and adequacy of a project-related LDC organization.	N
087	Resolution of procedural and bureaucratic problems.	N
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	N
089	Maintenance of facilities and equipment.	N
090	Resolution of tribal, class or caste problems.	N
091	Receptivity to change and innovation.	N
092	Political conditions specific to project.	N
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	N
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	N
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	N
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	N
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	N
098	Other:	
HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:		
099	Level of technical education and/or technical experience.	
100	Planning and management skills.	N
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	
104	Pay and allowances.	
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

CHANGES IN THIS SECTION ARE AS FOLLOWS:

084. Host country project funding:
Regarding promised funding of local personnel costs at Khong Sedone and Vang Vieng - The Royal Lao Government has paid these only up to January 1969.
088. There are now 18 MDs in Laos. A new agreement may provide better adherence to regulations forcing MDs trained in foreign countries to return to Laos.
See also 012-(4) Page 3.
099. See 088.

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PART IV - PROGRAMMING IMPLICATIONS

IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change. For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

LAST YEAR'S PAR APPLIES WITH THE FOLLOWING CHANGES:

Training facilities in Laos have been improved by the opening of schools for training MDs (a branch of the University of Paris) and RNs (Mahosot Hospital).

The phase-out has been postponed two years with the approval of the Royal Lao Government, USAID, and Operation Brotherhood. It is proposed that Operation Brotherhood team phase-out according to the following schedule:

(Attapeu (1969) enemy action caused the team to transfer to Ban Houei Sai May 1969).

- (1) Vang Vieng and Kengkok (FY 1972).
- (2) Khong Sedone and Sayaboury (FY 1973).
- (3) Paksong and Ban Houei Sai (FY 1974).
- (4) Vientiane (FY 1975).

IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

1. Continued as presently scheduled in PIP	
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___ Explain in narrative, PROP will follow.	X
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___	
8. Other. Explain in narrative.	

109 NARRATIVE FOR PART IV-B:

The two-year delay in phase-out should help alleviate problems of lack of personnel and give a realistic solution to the Lao take-over of OB hospitals. Commodity support and minimal technical support can be provided through the Village Health Program after FY 1975.

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