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PROJECT APPRAISAL REPORT (PAR)

PD-MAC-787-B1

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1. PROJECT NO. 526-11-770-018.2	2. PAR FOR PERIOD: Dec. 73 TO Dec. 74	3. COUNTRY Paraguay	4. PAR SERIAL NO. 75-3 5p
5. PROJECT TITLE			

GENERAL STATISTICS IMPROVEMENT

6. PROJECT DURATION: Began FY 69 Ends FY 75	7. DATE LATEST PROP 8-13-73	8. DATE LATEST PIP -	9. DATE PRIOR PAR 12-27-73
10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$235,000	b. Current FY Estimated Budget: \$ 63,000	c. Estimated Budget to completion After Current FY: \$ -

11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
U.S. Bureau of Census	PASA-LA(CA) 16-70 and Amend

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X		X	The US BUCEN Advisor should prepare and obtain signature of a Completion Report per M.O. 1333.1 before his departure.	December, 1974
X			At the time the GOP decides to conduct an agricultural census, the Mission should formally convey its concern that the integrity of the Minag's annual sample surveys be maintained.	Open

D. REPLANNING REQUIRES

REVISED OR NEW:

PROP
 PIP
 PRO AG
 PIO/T
 PIO/C
 PIO/P

E. DATE OF MISSION REVIEW

December 1974

PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE

Gene J. Muller

MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE

Donald S. Barrigan, Acting

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II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUT-STANDING		LOW		MEDIUM		HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5	
1. U.S. Bureau of the Census				X									X
2.													
3.													

Comment on key factors determining rating: The PASA/DUCEN advisor and short term consultants were highly qualified technically to undertake the responsibility of implementing the project. However, the continuous appearance of unexpected problems in the tabulation of the census performed under a companion project (Census and Household Survey) for which the advisor was also appointed project coordinator, demanded almost all of his time and that of the DGEC counterpart staff. Therefore, the non-adherence to the work schedule can not be attributed to the performance of the advisor. One positive accomplishment resulting from the efforts of the advisor has been the initiation by the DGEC of an in-country training program for employees of the statistical offices and the designation of more staff members for training abroad.

4. PARTICIPANT TRAINING				X										X
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Comment on key factors determining rating: Activities in this area have progressed essentially as planned. During this period, two participants were sent abroad for training relevant to project needs. Since project inception, a total of nine participants were sent abroad. From this total, one is still on training and the rest, with two exceptions, are engaged in positions related to their training.

5. COMMODITIES		X										X		
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Comment on key factors determining rating: Due to delays by project personnel in determining number and types of equipment required by the project, no commodities were purchased during this period and all remaining funds were deobligated. Commodities purchased during previous periods are being utilized properly, although there were some problems in the obtaining of spare parts.

6. COOPERATING COUNTRY	a. PERSONNEL			X										X
	b. OTHER				X									X

Comment on key factors determining rating: The technical man years available at the DGEC have proven to be insufficient to carry out the tasks of the two USAID/P projects in the statistical area at that time. During this year, the processing of the census has again absorbed a large proportion of the efforts of the key personnel of the DGEC, leaving little time to devote to general statistics. However, a good start was made this year by establishing a training program for statistical clerks and supervisors of the DGEC and other statistical offices. GOP regular budget allocations to the DGEC have increased every year as planned and several new middle level positions were created and others were up graded. In spite of this, the office is still understaffed for all the work that needs to be done and that could be done. The GOP appears determined to conduct an agricultural census despite the observations of the UN/AID technical team. There is some concern that this census could be viewed by the GOP as a replacement for the MINAG's annual sample surveys.

7. OTHER DONORS			X											X
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(See Next Page for Comments on Other Donors)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

There has been no activity carried out by other donors in direct connection with this project, excepting the sponsoring of training for four participants from GOP statistical offices (2 by OAS and 2 by UN).

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS OF MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMU- LATIVE PRIOR FY	CURRENT FY 75		FY ____	FY ____	
			TO DATE	TO END			
Sector Working Groups established and operating	PLANNED	2		3			5
	ACTUAL PERFORM- ANCE	0	1 *				
	REPLANNED						
Programs for the sector working groups prepared	PLANNED	2		3			5
	ACTUAL PERFORM- ANCE		0				
	REPLANNED						
Sector inventories prepared	PLANNED	1		4			5
	ACTUAL PERFORM- ANCE		0				
	REPLANNED						
Number of statisticians employed by the DGEC and other statistical units trained in the U.S. or 3rd countries	PLANNED	15		5			20 **
	ACTUAL PERFORM- ANCE	7	6***				
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS	COMMENT:						
1. Centralization of data pro- cessing and printing of statistical information.	Little progress was achieved in this area. Services avail- able at the DGEC are only being used sporadically by other GOP offices, mostly in connection with other USAID projects and thanks to the intercessions of the US advisors.						
2. Physical improvements in the DGEC.	COMMENT: No additions were made this year. In general, the physical capacity of the DGEC is more than adequate to fulfill the requirements of the short range programs that might be adopted by the council or sector working committees.						
3.	COMMENT: One more working group is in the process of being formed and another is scheduled to be started by the end of 1974. ** Includes other donor funding of six participants. *** One statistician is still on training and will depart in January 1975. In addition, 5 technicians of the DGEC						

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IV. PROJECT PURPOSE

1. Statement of purpose as currently envisaged. 2. Same as in PROP? YES NO

To improve the compilation and dissemination of government statistics in general.

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<p>1. A functioning coordinating mechanism for official statistics.</p> <p>2. An improved physical and technical capacity in the DGEC so that it is capable of exercising effective leadership of the national statistical system. Ten additional middle level positions added to the DGEC staff and incumbents trained.</p> <p>3. Component units of the statistical system (other than the DGEC), for which sector committees have been organized, improved to the point that they have begun to carry out their shares of the sector programs.</p>	<p>1. The Nat. Council is meeting regularly but not functioning effectively; it has begun organization of sector working groups and the study of the joint UN/AID report.</p> <p>2. Two training courses were already given within the DGEC for statistical clerks. One course for supervisors is presently conducted with the cooperation of the In-Service Training Center of the National University. Census work is providing useful training and equipment to the DGEC. A total of eight new positions have been added to the DGEC since project inception. Seven DGEC employees were trained abroad and twenty others attended local training courses.</p> <p>3. Sector working committee for agricultural statistics was established during September 1974. There has been increasing cooperation between the DGEC and the statistical units of the Ministry of Education and Ministry of Labor.</p>

V. PROGRAMMING GOAL

A. Statement of Programming Goal

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

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IV. PROJECT PURPOSE

1. 1. Statement of purpose as currently envisaged. 2. Same as in PROP? YES NO

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B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
<p>4. A comprehensive program prepared for analysis of the results of the 1972 population and housing census and implementation initiated.</p>	<p>4. The program on analysis of the census was prepared and actual analysis was started in September 1974. Part of the analysis will be performed by a technician of the <u>Secretaría Técnica de Planificación (STP)</u> and by two future participants, after completion of their training at the BUCEN in Washington in March 1975.</p>
<p>5. Beginning of the production of coordinated publications by the various components of the statistical system.</p>	<p>5. There have been no improvements during this year. No coordination with statistical publications of other statistical offices has yet been achieved.</p>
<p>6. Household Survey in operation. Establishment Survey system being planned.</p>	<p>6. The Household Survey has not started yet and no actions were taken on the Establishment Survey. The UN is now planning to sponsor a country-wide demographic survey to be carried out in the first part of CY 1975. The DGEC plans to use it as a first phase of its permanent household survey system. Should the demographic survey not be carried out the DGEC plans to start the Household Survey in the <u>Azuara</u> area in the first half of 1975.</p>

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Better social and economic development planning with the help of a reliable statistical system.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

Because of the shortfalls in achieving the purpose (due to the reasons explained in preceding sections) the contribution of the project towards the goal has been minimal. However, this project, together with its associated population and housing census project, have both provided the initial base for establishment of a reliable statistical system to help achieve better and more realistic social and economic development planning.