

**PROJECT APPRAISAL REPORT (PAR)**  
(U-446) See M.O. 1026.1

SECURITY CLASSIFICATION

UNCLASSIFIED

001 PROJECT NUMBER

664-11-530-224

002 PAR

MO. DAY YR.

003 U.S. OBLIGATION SPAN

004 PROJECT TITLE

AS OF:

1 3 6 9

FY 6 3

Thru FY 7 3

005 COOPERATING COUNTRY - REGION - AID/W OFFICE

Tunisia

FAMILY PLANNING

**006 FUNDING TABLE**

AID DOLLAR FINANCING-OBLIGATIONS (\$000)	TOTAL	CONTRACT (NON-ADD)	PERSONNEL SERVICES			PARTICIPANTS		COMMODITIES		OTHER COSTS	
			AID	PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT	DIR. PASA	CONTRACT
CUMULATIVE NET THRU ACTUAL YEAR (FY 1969)	433	=	26			43		414			
PROPOSED OPERATIONAL YEAR (FY 1970)	530		30	40		60		200*			

CCC VALUE OF P.L. 480 COMMODITIES (\$000)

Thru Actual Year :

Operational Year Program :

**007 IMPLEMENTING AGENCY TABLE** \* may be financed under C.I.P.

If contractors or participating agencies are employed, enter the name and contract or PASA number of each in appropriate spaces below; in the case of voluntary agencies, enter name and registration number from M.O. 1551.1, Attachment A. Enter the appropriate descriptive code in columns b and c, using the coding guide provided below.

TYPE CODE b	TYPE CODE c	a. IMPLEMENTING AGENCY	TYPE CODE		d. CONTRACT/PASA/VOLAG NO.	e. LEAVE BLANK FOR AID/W USE
			b.	c.		
1. U.S. CONTRACTOR	0. PARTICIPATING AGENCY					
2. LOCAL CONTRACTOR	1. UNIVERSITY					
3. THIRD COUNTRY CONTRACTOR	2. NON-PROFIT INSTITUTION	1.				
4. PARTICIPATING AGENCY	3. ARCHITECTURAL & ENGINEERING					
5. VOLUNTARY AGENCY	4. CONSTRUCTION	2.				
6. OTHER:	5. OTHER COMMERCIAL					
	6. INDIVIDUAL	3.				
	7. OTHER:					

**PART I - PROJECT IMPACT**

**I-A. GENERAL NARRATIVE STATEMENT ON PROJECT EFFECTIVENESS, SIGNIFICANCE & EFFICIENCY.**

This summary narrative should begin with a brief (one or two paragraph) statement of the principal events in the history of the project since the last PAR. Following this should come a concise narrative statement which evaluates the overall efficiency, effectiveness and significance of the project from the standpoint of:

- (1) overall performance and effectiveness of project implementation in achieving stated project targets;
- (2) the contribution to achievement of sector and goal plans;
- (3) anticipated results compared to costs, i.e., efficiency in resource utilization;
- (4) the continued relevance, importance and significance of the project to country development and/or the furtherance of U.S. objectives.

Include in the above outline, as necessary and appropriate, significant remedial actions undertaken or planned. The narrative can best be done after the rest of PART I is completed. It should integrate the partial analyses in I-B and I-C into an overall balanced appraisal of the project's impact. The narrative can refer to other sections of the PAR which are pertinent. If the evaluation in the previous PAR has not significantly changed, or if the project is too new to have achieved significant results, this Part should so state.

008 NARRATIVE FOR PART I-A (Continue on form AID 1020-25 I as necessary):

Important socio-economic steps were taken by the BOT subsequent to independence and prior to the beginning of the family planning program: women were emancipated and allowed to vote; polygamy was abolished; the minimum legal

MISSION DIRECTOR APPROVAL → SIGNATURE Mr. S. T. Baron DATE July 18, 1969

HUR: [Signature] UNCLASSIFIED  
PRM: [Signature] Ev. Off. SECURITY CLASSIFICATION

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

008 NARRATIVE FOR PART 1-A (Cont)

age for marriage was raised to 17 for females and 20 for males; and sterilization was legalized for women who have at least four living children and abortion for women with five or more living children. Restrictions were also removed on the sale and import of contraceptives and more recently, family allowances or welfare payments were limited to four children. These measures, no doubt, have influenced and strengthened the GOT's effort in family planning activities.

In 1962 the Tunisian government entered into discussions with the Ford Foundation on the possibilities of starting a family planning pilot program. The program became operational in 1964. GOT was impressed with the results of the pilot activities and was, by 1966, desirous of expanding the family planning services into a national program, even though certain structural defects had already been identified.

AID's assistance was requested in the development of a National Family Planning Program that would take advantage of the existing medical structure and impetus already created during the operation of the pilot program and a Project Agreement was signed in January, 1968. This provided for an AID financed health educator; financing of commodities, including contraceptives and medical supplies; the equipping of a National Family Planning Bureau capable of producing needed educational materials, research facilities and sufficient space for headquarter offices; dinar financing for the administrative support of a National Family Planning Program; and participant training in the U.S. for the development of personnel. The agreement also provided for carrying out activities under a consolidated MCH-Family Planning unit; the unification of public information activities in the Ministry of Health; the recruitment of qualified personnel; a serious effort in the development of the educational components of the program; and the wider use of contraceptive methods, especially the increased use of pills. These AID inputs were to be coordinated with other donor assistance being provided (or planned) by the Ford Foundation, the Population Council, the Swedish Government, and the Peace Corps.

Accomplishments both towards the immediate goals delineated in the original plan of action and related actions concerning over-all project objectives are as follows:

1. A national office for family planning and maternal and child health services has been established, a director appointed, and a medical advisor assigned. Other key administrative and technical personnel have been recruited, and an office and temporary quarters have been acquired. The five divisions of the National Office are in operation (administration, communications and material productions, training, medical services, and research and evaluation).
2. Four full-time advisors and 8 Peace Corps Volunteers are currently on board.
3. Contraceptives, audio-visual, and statistical supplies and equipment have been procured.
4. The Family Planning Mobile Clinics have been re-organized and services broadened.
5. The National Demographic Survey is nearing completion.
6. A preliminary study of the population projections has been completed.

UNCLASSIFIED

11-580-224

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

## 008 NARRATIVE FOR PART 1-A (Cont)

7. A cost/benefit study is nearing completion.
8. In-service training in the form of seminars, discussions and demonstrations have been conducted for over 300 workers including gynecologists, hospital administrators, party secretaries, midwives, social workers, and maternal and child health and family planning post-partum workers. In addition, three short courses have trained 60 post-partum workers, 8 nurse's aides and 2 social service assistants in family planning techniques. Also 10 statistical workers have received special training and a course in family planning has been taught by the Population Council's medical advisor to the graduating students of the hygiene school. Family Planning training has become an integrated part of the 3-month field training of para-medical trainees during their three months' practice work at the Bellevue Pilot Center.
9. Five Tunisians are presently studying health education in the U.S. and a sixth will leave next month.
10. Through April, 1969, the following services have been provided:

IUD insertions	52,092**
Pills (cycles)	42,305
Tubal ligations	4,707
Social abortion	5,989
Condoms	34,129*
Jellies, etc.	13,468

\*Persons receiving condoms.

\*\*The GOT believes that there have been unreported services from small clinics and that the total IUD insertions reached 60,000 by May, 1969.

UNCLASSIFIED

SECURITY CLASSIFICATION

UNCLASSIFIED

11-580-224

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

008 NARRATIVE FOR PART 1-A (Cont)

TUNISIA  
FAMILY PLANNING STATISTICS  
WOMEN USING F.P. METHODS IN GOVERNMENT FACILITIES  
FOR 1968-1969 BY TYPE OF SERVICE (a)

1968 Months	IUD Primary Insertions	IUD Reinsertions	Pills	Condoms	Creams, Jellies etc.	Other Services		Total Cycles Total
						Tubal Liga- tions	Abortions	
Jan	836	29	601	502	127	77	115	3,622
Feb	1076	76	644	728	180	121	113	4,503
Mar	768	34	841	446	213	66	117	4,110
Apr	919	45	1153	586	269	130	156	5,382
May	963	62	1334	821	264	153	205	5,663
June	745	40	1493	1023	277	160	222	5,645
July	782	32	2034	912	247	172	271	5,713
Aug	733	25	2257	890	182	125	202	5,435
Sept	598	27	2442	1170	127	124	208	5,896
Oct	743	48	2882	1305	235	185	209	7,974
Nov	713	30	2792	1459	170	197	224	7,824
Dec	428	27	2884	1295	147	100	166	6,319
Total 1968	9304	475				1610	2211	
1969								
Jan	963	59	3514	1815	266	242	198	11,372
Feb	676	51	3246	1238	167	165	191	8780
Mar	920	48	3657(b)	1590	305	262	271	10923
Apr	1016	33	4315(c)	1652	364	250	235	11300

- (a) Women receiving periodic examinations and those not accepting a method are not included.
- (b) 3865 cycles given to 3657 women because some received more than one package at a time.
- (c) 4315 women received 4443 cycles.

UNCLASSIFIED

SECURITY CLASSIFICATION

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

008 NARRATIVE FOR PART 1-A (Cont)

11. CARE/MEDICO has contributed kits with plastic models for use in the post-partum education program.
12. The International Planned Parenthood Federation has established a national family planning association in Tunis with chapters in each of the governorates. (International Planned Parenthood Federation is considering holding their annual board meeting for 1969 in Tunis; this would be the first time the meeting was ever held outside of England. Their regional office is scheduled to be established in Tunis. The publicity connected with this is another potential boost to the national family planning activities of Tunisia).
13. Le Centre d'Etudes et de Recherches Economiques et Sociales sponsored, in January, 1969, a demographic conference for the Maghrebine countries. This conference produced specific demographic data previously unavailable.
14. The Swedish Government has promised to assist in setting up Papanicolaou facilities at a newly established cytological center in Tunis. This will hasten the day when the pills may be used on a larger scale. Previously the government had withheld pushing the pills in the program for lack of laboratory facilities for running controls and testing for cervical cancer.
15. The World Health Organization held a conference on human reproduction in Tunis in April, 1969, which served as a spring-board in reassuring the Tunisian population of the importance and interest that this body is placing on population problems.

UNCLASSIFIED

UNCLASSIFIED

11-580-224

## PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID/W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	1. Number of IUD Insertions The rate of IUD insertions has dropped and during the past 4 months has been running at the rate of less than 1000 per month as compared to the 1,400 projected for FY 1969 in the PIP. Rapport with patients has been poor and follow-up care lacking. Secondly, the training of personnel and public information program was first hampered by lack of specialists, then delays in arrival of materials. However, with training and retraining programs and information services operating, there is a possibility that the rate can be brought up and thus there is no reason to change the total projected target at this time.	52,092			55,000	202,000
	2. Number of condoms distributed In December of 1966 a few more than 300 persons were supplied with GOT issued condoms and the figure was a little less in December, 1967. As of December, 1968, nearly 1300 persons were being supplied. There is an indication that the target might be reached in FY 1973.	398,940			435,000	1,250,000
	3. Number of pill cycles distributed Pills have not been pushed by GOT. This was due in part to concern about reported research that indicated possible association with cancer. Plans are underway to set up Papanicolaou smear facilities with help from Sweden; following which the brakes will likely be removed.	42,641			52,000	3,013,000
	4. Family Planning Bureau completely organized, staffed and equipped.	75%			90%	100%
	5. Integration of Family Planning and Maternal and Child Health (MCH). Since the decree was issued establishing the Maternal and Child Health services and the Family Planning Division,	75%			90%	100%

UNCLASSIFIED

11-580-224

## PART I-B - PROJECT EFFECTIVENESS

009

I-B-1 - OUTPUT REPORT AND FORECAST - (See detailed instructions)

1. CODE NO. AID/W USE ONLY	2. This section is designed to record progress toward the achievement of each project output target which was scheduled in the PIP, Part II. Where progress toward a target is significantly greater or less than scheduled, describe reason(s) beneath the target.	ACTUAL AND PLANNED OUTPUTS (ALL DATA CUMULATIVE)				
		3 ACTUAL CUM. TO DATE	4. AS OF PRIOR JUNE 30		5. PLANNED BY NEXT JUNE 30	6. PROJECTED TOTAL FOR PROJECT LIFE
			a. PLANNED	b. ACTUAL		
	<p>some progress has been made towards the full integration of the two services. A full-time director has been appointed and a medical advisor is in charge of the medical aspects of the services. Special training is being provided for the personnel. There are now some 225 family planning centers and 88 MCH centers operating family planning activities plus 16 mobile clinics.</p> <p>6. Number of full time post-partum workers on job. 45</p> <p>7. Number of Mobile Educational teams operational. 13</p> <p>The units are being operated by other family planning personnel. The Family Planning educators are to be selected from graduates of the June, 1969, class of the hygiene school.</p> <p>8. Attendance at seminars and short courses (man-weeks) 500</p> <p>9. Introduction of courses on health education into curriculum of School of Public Health. 40%</p> <p>10. Number of professional Tunisian Health Educators entering on duty after U.S. degree training 12</p> <p>11. Completion of National demographic survey 75%</p> <p>12. Completion of demographic projections 80%</p> <p>13. Installation of statistical evaluation system 20%</p> <p>IBM equipment has been ordered but has been delayed by the shipping strike. Space for the installation of the IBM equipment is selected. A chief has not been found for this section.</p> <p>14. Completion of benefit/cost study 50%</p>					

UNCLASSIFIED

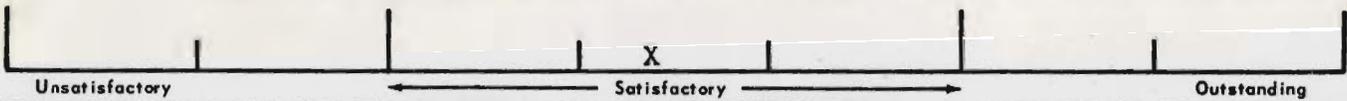
11-580-224

PART I-B - Continued

010

B.2 - OVERALL ACHIEVEMENT OF PROJECT TARGETS

Place an "X" within the bracket on the following seven-point scale that represents your judgment of the overall progress towards project targets:



PART I-C - PROJECT SIGNIFICANCE

011

C.1 - RELATION TO SECTOR AND PROGRAM GOALS (See detailed instructions M.O. 1026.1)

This section is designed to indicate the potential and actual impact of the project on relevant sector and program goals. List the goals in col. b and rate potential and actual project impact in cols. c and d.

a. CODE NO. (AID/W USE ONLY)	SCALE FOR COLUMN c: 3= Very Important; 2= Important; 1= Secondary Importance SCALE FOR COLUMN d: 3= Superior/Outstanding; 2= Adequate/Satisfactory/Good; 1= Unsatisfactory/Marginal	c. POTENTIAL IMPACT ON EACH GOAL IF PROJECT ACHIEVES TARGETS	d. ACTUAL IMPACT ON GOAL TO DATE RELATIVE TO PROGRESS EXPECTED AT THIS STAGE
	b. SECTOR AND PROGRAM GOALS (LIST ONLY THOSE ON WHICH THE PROJECT HAS A SIGNIFICANT EFFECT)		
	(1) Goal IV Sub Goal 7 Reduce the annual population growth rate from the current estimated rate of 2.8% to 2.3% in 1975.	3	2
	(2)		
	(3)		
	(4)		

For goals where column c. is rated 3 or 2 and column d. is rated 1, explain in the space for narrative. The narrative should also indicate the extent to which the potential impacts rated 3 or 2 in column c. are dependent on factors external to the achievement of the project targets, i.e., is there a substantial risk of the anticipated impact being forestalled by factors not involved in the achievement of project targets. If possible and relevant, it also would be useful to mention in the narrative your reading of any current indicators that longer-term purposes, beyond scheduled project targets, are likely or unlikely to be achieved. Each explanatory note must be identified by the number of the entry (col. b) to which it pertains.

012 NARRATIVE FOR PART I-C.1 (Continue on form AID 1020-25 I):

UNCLASSIFIED

11-580-224

## PART I-C - Continued

## C.2 - GENERAL QUESTIONS

These questions concern developments since the prior PAR. For each question place "Y" for Yes, "N" for No, or "NA" for Not Applicable in the right hand column. For each question where "Y" is entered, explain briefly in the space below the table.	MARK IN THIS COL.
013 Have there been any significant, unusual or unanticipated results not covered so far in this PAR?	N
014 Have means, conditions or activities other than project measures had a substantial effect on project output or accomplishments?	N
015 Have any problems arisen as the result of advice or action or major contributions to the project by another donor?	Y
016 If the answer to 014 or 015 is yes, or for any other reason, is the project now less necessary, unnecessary or subject to modification or earlier termination?	N
017 Have any important lessons, positive or negative, emerged which might have broad applicability?	Y
018 Has this project revealed any requirement for research or new technical aids on which AID/W should take the initiative?	N
019 Do any aspects of the project lend themselves to publicity in newspapers, magazines, television or films in the United States?	Y
020 Has there been a lack of effective cooperating country media coverage? (Make sure AID/W has copies of existing coverage.)	N

021 NARRATIVE FOR PART I-C.2 Identify each explanatory note by the number of the entry to which it pertains. (Continue on form AID 1020-25 I as necessary):

- 015 - Two TDY studies (one to develop a strategy and detailed work plan in the area of research and evaluation; the other to explore the possibilities of setting up service statistics on an individual client basis, including possibly use of computers) had been agreed upon between the Mission and the GOT, but were not formalized due to reservations made known to the GOT by other donors. Also, the timing and manner in which information about the relationship between oral contraceptives and cervical cancer was brought to the attention of the GOT inhibit the full use of AID supplied pills. The problem is being resolved by the initiation of a Papanicolaou smear program with Swedish assistance.
- 017 - The Tunisian experience has indicated that:
1. For the successful operation of a national family planning program the need for a large amount of local currency should be anticipated and definite provisions made for supplying the funds. This requirement is generally underestimated during initial planning. There is also a tendency to underestimate the number of local personnel who have to be recruited and trained to make a program operational.
  2. A family planning program that is operated through the health services in the country, especially one closely integrated with the maternal and child health services, offers a better chance of successfully convincing mothers that their government is not just trying to limit its population but is concerned about the welfare and well-being of the mothers and children than is the case with family planning programs operated as independent entities.
- 019 - Tunisia has the first National Family Planning Program in an African Moslem country. To publicize the positive aspects of this program will correct many misgivings in other Moslem countries. The organizational integration of maternal and child health services and family planning is a feature that lends itself to publicity. The

UNCLASSIFIED

UNCLASSIFIED

11-580-224

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

019 NARRATIVE FOR PART 1-C.2 (Cont)

post-partum and post-abortum education programs which have been facilitated by this step also are of significance. In February, 1969, AID/W sent a TDY technician to Tunisia to make a photographic coverage of the program in order to prepare feature stories for the U.S. media. All aspects of the program were covered.

UNCLASSIFIED

11-580-224

## PART II - IMPLEMENTATION REPORT

## II-A - STATUS OF SCHEDULE

022 A-1 - INDIVIDUAL ACTIONS (See detailed instructions M.O. 1026.1). This is a listing of major actions or steps which were scheduled for physical start or continuing implementation in the reporting period as reflected in the Project Implementation Plan, Part I.

(a) PIP ITEM NO.	MAJOR ACTIONS OR STEPS; CAUSES AND RESULTS OF DELAYS; REMEDIAL STEPS	(b) STATUS - PLACE AN "X" IN, ONE COLUMN		
		(1) BEHIND SCHEDULE	(2) ON SCHEDULE	(3) AHEAD OF SCHEDULE
1	Install F.P. Bureau in its own building		X	
2	Arrival of Ford Foundation Public Health physician		X	
3	Arrival of first AID financed shipment of pills	X		
4	Issue GOT decree "Legalizing" Family Planning Bureau		X	
5	Recruit personnel for mobile education teams	X		
6	Arrival of AID Health Educator	X		
7	Arrival of Ford Foundation demographer evaluation expert.		X	
8	Arrival of FY 1968 financed commodities	X		
9	Departure of first six participants	X		
10	Departure of second six participants	X		
11	Collect and forward raw demographic data to AID/W		X	
12	Arrival of demographic projections from AID/W		X	
13	Approval of educational material production schedule for CY 1969.	X		
14	Approval of conference/short course/seminar training schedule for CY 1969.		X	
15	Sign FY 1969 ProAg		X	
16	Order FY 1969 financed commodities	X		

UNCLASSIFIED

PART II - Continued

023

II-A.2 - OVERALL TIMELINESS

In general, project implementation is (place an "X" in one block):

(a) On schedule	X
(b) Ahead of schedule	
(c) Behind schedule	
(1) AID/W Program Approval	
(2) Implementing Agency (Contractor/Participating Agency/Voluntary Agency)	
(3) Technicians	
(4) Participants	
(5) Commodities (non-FFF)	
(6) Cooperating Country	
(7) Commodities (FFF)	
(8) Other (specify):	

BLOCK (c): If marked, place an "X" in any of the blocks one thru eight that apply. This is limited to key aspects of implementation, e.g., timely delivery of commodities, return of participants to assume their project responsibilities, cooperating country funding, arrival of technicians.

II-B - RESOURCE INPUTS

This section appraises the effectiveness of U.S. resource inputs. There follow illustrative lists of factors, grouped under Implementing Agency, Participant Training and Commodities, that might influence the effectiveness of each of these types of project resources. In the blocks after only those factors which significantly affect project accomplishments, write the letter P if effect is positive or satisfactory, or the letter N if effect is negative or less than satisfactory.

1. FACTORS-IMPLEMENTING AGENCY (Contract/Participating Agency/Voluntary Agency)

024 IF NO IMPLEMENTING AGENCY IN THIS PROJECT. PLACE AN "X" IN THIS BLOCK:	X	032 Quality, comprehensiveness and candor of required reports	
025 Adequacy of technical knowledge		033 Promptness of required reports	
026 Understanding of project purposes		034 Adherence to work schedule	
027 Project planning and management		035 Working relations with Americans	
028 Ability to adapt technical knowledge to local situation		036 Working relations with cooperating country nationals	
029 Effective use of participant training element		037 Adaptation to local working and living environment	
030 Ability to train and utilize local staff		038 Home office backstopping and substantive interest	
031 Adherence to AID administrative and other requirements		039 Timely recruiting of qualified technicians	
		040 Other (describe):	

2. FACTORS-PARTICIPANT TRAINING

041 IF NO PARTICIPANT ELEMENT IN PROJECT. PLACE AN "X" IN THIS BLOCK:		TRAINING UTILIZATION AND FOLLOW UP	
PREDEPARTURE		052 Appropriateness of original selection	
042 English language ability	N	053 Relevance of training for present project purposes	
043 Availability of host country funding	P	054 Appropriateness of post-training placement	
044 Host country operational considerations (e.g., selection procedures)		055 Utility of training regardless of changes in project	
045 Technical/professional qualifications		056 Ability to get meritorious ideas accepted by supervisors	
046 Quality of technical orientation		057 Adequacy of performance	
047 Quality of general orientation	P	058 Continuance on project	
048 Participants' collaboration in planning content of program		059 Availability of necessary facilities and equipment	
049 Collaboration by participants' supervisors in planning training		060 Mission or contractor follow-up activity	
050 Participants' availability for training	N	061 Other (describe):	
051 Other (describe):			

UNCLASSIFIED

11-580-224

## PAR CONTINUATION SHEET

This sheet is to be used for any Narrative Sections for which sufficient space has not been provided on the form. Identify each narrative by its Part and Section Designation.

II-A.2 OVERALL TIMELINESS (Cont)023. (a) Overall Implementation Performance

The basic objective during the period covered by this report was to get the infrastructure for the program in place. This has largely been accomplished and thus, overall, the project is considered to be "on schedule" even though delays did occur in the arrival of the one AID direct hire technician assigned to the project, and of needed commodities. (See item 008 for details)

042. Participants

050.

The delays in sending participants to the U.S. have been basically due to the need for more English training than was originally perceived. Students who intended to continue their local university studies at the same time as their English training dropped their university courses. However, five of the six participants initially planned for are now in the U.S. (See Page 8, Item 099)

UNCLASSIFIED

SECURITY CLASSIFICATION

UNCLASSIFIED

11-580-224

## PART II-B - Continued

## 3. FACTORS-COMMODITIES

PLACE AN "X" IN APPROPRIATE BLOCK:	062 FFF	063 NON-FFF	X	064 .NO COMMODITY ELEMENT		072 Control measures against damage and deterioration in shipment.	
065 Timeliness of AID/W program approval (i.e., PIQ/C, Transfer Authorization).					P	073 Control measures against deterioration in storage.	P
066 Quality of commodities, adherence to specifications, marking.						074 Readiness and availability of facilities.	
067 Timeliness in procurement or reconditioning.					N	075 Appropriateness of use of commodities.	
068 Timeliness of shipment to port of entry.					N	076 Maintenance and spares support.	
069 Adequacy of port and inland storage facilities.						077 Adequacy of property records, accounting and controls.	
070 Timeliness of shipment from port to site.						078 Other (Describe):	
071 Control measures against loss and theft.							

Indicate in a concise narrative statement (under the heading a. Overall Implementation Performance, below) your summary appraisal of the status of project implementation, covering both significant achievements and problem areas. This should include any comments about the adequacy of provision of direct hire technicians, as well as an overall appraisal of the comments provided under the three headings (b, c & d) which follow. For projects which include a dollar input for generation of local currency to meet local cost requirements, indicate the status of that input (see Detailed Instructions).

Discuss separately (under separate headings b, c & d) the status of Implementing Agency Actions, Participants and Commodities. Where above listed factors are causing significant problems (marked N), describe briefly in the appropriate narrative section: (1) the cause and source of the problem, (2) the consequences of not correcting it, and (3) what corrective action has been taken, called for, or planned by the Mission. Identify each factor discussed by its number.

079 NARRATIVE FOR PART II-B: (After narrative section a. Overall Implementation Performance, below, follow, on form AID 1020-251 as needed, with the following narrative section headings: b. Implementing Agency, c. Participants, d. Commodities. List all narrative section headings in order. For any headings which are not applicable, mark them as such and follow immediately below with the next narrative section heading.)

a. Overall Implementation Performance.

Commodities-

The purchase of commodities through the Afro-American Purchasing Agency has not been too satisfactory. It seems that the time lag is considerable. This has been a particular hardship complicating both operational and planning aspects. In several instances the Ford Foundation has procured needed items. The commodities had been further delayed due to the prolonged shipping strike but now that the strike is settled, commodities are beginning to arrive.

UNCLASSIFIED

SECURITY CLASSIFICATION

UNCLASSIFIED

11-580-224

## PART III - ROLE OF THE COOPERATING COUNTRY

The following list of illustrative items are to be considered by the evaluator. In the block after only those items which significantly affect project effectiveness, write the letter P if the effect of the item is positive or satisfactory, or the letter N if the effect of the item is negative or less than satisfactory.

## SPECIFIC OPERATIONAL FACTORS:

080	Coordination and cooperation within and between ministries.	P
081	Coordination and cooperation of LDC gov't. with public and private institutions and private enterprise.	
082	Availability of reliable data for project planning, control and evaluation.	
083	Competence and/or continuity in executive leadership of project.	P
084	Host country project funding.	P
085	Legislative changes relevant to project purposes.	P
086	Existence and adequacy of a project-related LDC organization.	
087	Resolution of procedural and bureaucratic problems.	P
088	Availability of LDC physical resource inputs and/or supporting services and facilities.	
089	Maintenance of facilities and equipment.	P
090	Resolution of tribal, class or caste problems.	
091	Receptivity to change and innovation.	P
092	Political conditions specific to project.	P
093	Capacity to transform ideas into actions, i.e., ability to implement project plans.	P
094	Intent and/or capacity to sustain and expand the impact of the project after U.S. inputs are terminated.	
095	Extent of LDC efforts to widen the dissemination of project benefits and services.	P
096	Utilization of trained manpower (e.g., participants, counterpart technicians) in project operations.	P
097	Enforcement of relevant procedures (e.g., newly established tax collection and audit system).	
098	Other:	

## HOST COUNTRY COUNTERPART TECHNICIAN FACTORS:

099	Level of technical education and/or technical experience.	N
100	Planning and management skills.	
101	Amount of technician man years available.	
102	Continuity of staff.	
103	Willingness to work in rural areas.	P
104	Pay and allowances.	N
105	Other:	

In the space below for narrative provide a succinct discussion and overall appraisal of the quality of country performance related to this project, particularly over the past year. Consider important trends and prospects. See Detailed Instructions for an illustrative list of considerations to be covered.

For only those items marked N include brief statements covering the nature of the problem, its impact on the achievement of project targets (i.e., its importance) and the nature and cost of corrective action taken or planned. Identify each explanatory note.

106 NARRATIVE FOR PART III (Continue on form AID 1020-25 I):

099. While the Tunisian workers are not technically trained and do not have experience in family planning, there is a definite effort to recruit the best available Tunisians. AID is filling this gap with participant training and the project has its own in-service training project.
104. Since family planning workers are required to work different hours under a routine that is unfamiliar to the bureaucratic norm, it has been necessary to provide supplementary allowances for various categories of workers, including consultation fees for gynecologists.

UNCLASSIFIED

SECURITY CLASSIFICATION

UNCLASSIFIED

11-580-224

## PART IV - PROGRAMMING IMPLICATIONS

## IV-A - EFFECT ON PURPOSE AND DESIGN

Indicate in a brief narrative whether the Mission experience to date with this project and/or changing country circumstances call for some adjustment in project purposes or design, and why, and the approximate cost implications. Cover any of the following considerations or others that may be relevant. (See Detailed Instructions for additional illustrative considerations.) Relevant experience or country situations that were described earlier can simply be referenced. The spelling out of specific changes should be left to the appropriate programming documents, but a brief indication of the type of change contemplated should be given here to clarify the need for change.

For example, changes might be indicated if they would:

1. better achieve program/project purposes;
2. address more critical or higher priority purposes within a goal plan;
3. produce desired results at less cost;
4. give more assurance of lasting institutional development upon U.S. withdrawal.

107 NARRATIVE FOR PART IV-A (Continue on form AID 1020-25 I):

Consideration is being given by AID and the local government to the need for additional technical advisors with operational responsibilities. The cost of the needed advisors would be around \$40,000 for FY 1970 and \$75,000 dollars for FY 1971.

## IV-B - PROPOSED ACTION

108 This project should be (Place an "X" in appropriate block(s)):

1. Continued as presently scheduled in PIP.	
2. Continued with minor changes in the PIP, made at Mission level (not requiring submission of an amended PIP to AID/W).	X
3. Continued with significant changes in the PIP (but not sufficient to require a revised PROP). A formally revised PIP will follow.	
4. Extended beyond its present schedule to (Date): Mo. ___ Day ___ Yr. ___. Explain in narrative, PROP will follow.	
5. Substantively revised. PROP will follow.	
6. Evaluated in depth to determine its effectiveness, future scope, and duration.	
7. Discontinued earlier than presently scheduled. Date recommended for termination: Mo. ___ Day ___ Yr. ___	
8. Other. Explain in narrative.	

109 NARRATIVE FOR PART IV-B:

UNCLASSIFIED

SECURITY CLASSIFICATION