

PROJECT APPRAISAL REPORT (PAR)

6630147-6 REPORT J-446  
 PD-AAB-930-61 RS/PS

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1. PROJECT NO. <del>667-11-750-147</del>	2. PAR FOR PERIOD: 12/69 TO 12/70	3. COUNTRY Ethiopia	4. PAR SERIAL NO. 71-1 4/1
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CUSTOMS ADMINISTRATION

6. PROJECT DURATION: Began FY <del>1969</del> Ends FY <del>1974</del>	7. DATE LATEST PROP 7/3/69	8. DATE LATEST PIP 6/30/69	9. DATE PRIOR PAR 12/11/69
10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ <u>153,000</u>	b. Current FY Estimated Budget: \$ <u>143,000</u>	c. Estimated Budget to completion After Current FY: \$ <u>372,000</u>

11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME U.S. Customs Bureau	b. CONTRACT, PASA OR VOL. AG. NO. PASA
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I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X			1. Discuss with and gain concurrence of Commissioner of Customs and other appropriate ECD officials reformulated goal, purpose and outputs for project.	3rd Q., FY 71
X		X	2. Study ways to maximize revenue collection within the framework of existing tariff schedules.	2nd Q., FY 72
X		X	3. Complete implementation plan to effect reorganization of ECD Headquarters	4th Q., FY 71
		X	4. Establish mechanism to inform public & IEG organizations about Customs procedural requirements & tariff changes.	2nd Q., FY 72
	X		5. Complete processing of full-time Customs Advisor.	3rd Q., FY 71
X	X		6. Examine (in coordination with other donors) need for TDY Tariff Rate Setting Specialist.	4th Q., FY 71
X			7. Revise PROP in conformity with reformulated goal, purpose and outputs.	4th Q., FY 71
X			8. Examine need for out-of-country training & short-term Customs specialists & develop appropriate plans	3rd Q., FY 71
		X	9. Establish formal or informal liaison arrangements with Chamber of Commerce and other organizations, eg., Commercial Bank concerned with promoting new or expanded enterprise within Ethiopia.	4th Q., FY 72
X		X	10. Explore feasibility of preparing an annual statistical abstract.	2nd Q., FY 72

D. REPLANNING REQUIRES	REVISED OR NEW: <input checked="" type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRO AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input checked="" type="checkbox"/> PIO/P	E. DATE OF MISSION REVIEW December 18, 1970
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PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE Eugene F. Sullivan	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE Roger Ernst
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RE 2/2/71

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**II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS**

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	B. PERFORMANCE AGAINST PLAN							C. IMPORTANCE FOR ACHIEVING PROJECT PURPOSE (X)					
	UNSATISFACTORY		SATISFACTORY			OUTSTANDING		LOW		MEDIUM		HIGH	
	1	2	3	4	5	6	7	1	2	3	4	5	
1. U.S. Bureau of Customs						X							X
2.													
3.													

Comment on key factors determining rating

Planning and management and working relations with Host Country nationals rated six. Improved performance in these areas will beneficially affect overall performance of PASA team. Recruiting of U.S. personnel and technical qualifications of PASA team members also rated six.

4. PARTICIPANT TRAINING	1	2	3	4	5	6	7	1	2	3	4	5
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Comment on key factors determining rating

Not applicable.

Note: As a result of the PAR, USAID is examining need for participant training in the project.

5. COMMODITIES	1	2	3	4	5	6	7	1	2	3	4	5
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Comment on key factors determining rating

Not applicable

6. COOPERATING COUNTRY	a. PERSONNEL	1	2	3	4	5	6	7	1	2	3	4	5
	b. OTHER			X								X	

Comment on key factors determining rating

Performance of cooperating country personnel rated outstanding. Rating has increased during the past year from satisfactory level due to:

1. Project outputs are more closely identified with ECD improvement efforts and strong executive leadership of dept. fully supports project activities.
2. Project is fully accepted by counterparts. Superior support provided project by dept. in assignment of skilled personnel in sufficient number to adequately accomplish needed outputs. Planning and management skills of counterpart project leader rated superior. Ability to implement project plans not fully tested and is rated "as planned."

7. OTHER DONORS	1	2	3	4	5	6	7	1	2	3	4	5
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NA

(See Next Page for Comments on Other Donors)

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II. 7. Continued: Comment on key factors determining rating of Other Donors

NA

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY	CURRENT FY 71		FY 72	FY 73	
			TO DATE	TO END			
Manifest system in use	PLANNED	20	40	50	100	100	100
	ACTUAL PERFORMANCE	10	20				
	REPLANNED			20	50	75	100
BTN system in use, examiners trained in classification & valuation principles, Customs information exchange instituted.	PLANNED	10	20	20	50	100	100
	ACTUAL PERFORMANCE	10	20				
	REPLANNED			20	50	75	100
Uniform entry processing system in use at all ports.	PLANNED	10	10	10	40	50	100
	ACTUAL PERFORMANCE	10	10				
	REPLANNED			25	50	75	100
Use of improved operations manuals for guidance of operating officers.	PLANNED	10	10	10	40	50	100
	ACTUAL PERFORMANCE	5	5				
	REPLANNED			5	45	90	100
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
1. Development & implementation of reorganization proposals.		Organizational study completed. Staffing changes in first phase are being made. Expect 50% of reorganization to be implemented by end of project.					
2. Merchandise control system implemented.		COMMENT: Implementation of manifest system is fundamental to merchandise control system. Uniform entry processing system will release inspectors from routine inside duties & allow them more time to supervise merchandise. Backlogs of abandoned merchandise being reduced by more systematic disposal methods.					
3. Development of staff capability for investigations and enforcement division.		COMMENT: Implementation of reorganization staffing changes provide staffing of top posts in division. Formal training of staff to be provided. Operational methods and guidelines for division operations to be established.					

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**IV. PROJECT PURPOSE**

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP?  YES  NO

**ECD operates a uniform Customs tariff system efficiently.**

B. 1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
1. Processing time for routine entries reduced to 1 day.	Uniform entry processing system implemented on trial basis. Work operations already reduced from 69 to 34.
2. Disputed classification & valuation decisions reduced to 1/2 of 1% of formal entries filed.	Present rate 10%. This will be reduced with commitment by ECD to use operational manuals and implementation of BTN.
3. Time to resolve disputed C&V decisions reduced to 30 days.	Present time 30-180 days. Time will be reduced as Tariff Classification Committee is strengthened in line with reorganization proposals & implementation of BTN progresses.
4. Public is kept currently informed of ECD substantive regulations, procedures & tariff rates.	Various Government officials have expressed interest in developing improved image.
5. Abandoned goods transferred to Customs and timely disposal of.	Current backlog exceeds warehouse space. This rectified by assignment of additional space and development of simplified disposal procedures.

**V. PROGRAMMING GOAL**

A. Statement of Programming Goal

**Facilitate and adequately control Ethiopian imports which are development-oriented and exports while maximizing the level of Customs revenue.**

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

**Yes. This project, despite the relatively modest U.S. input, is aimed at improvements in a nation-wide organization; the ECD achievement of those improvements will materially facilitate the importation of development-oriented goods and exportation of Ethiopian products while maximizing Customs revenue.**