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PROJECT APPRAISAL REPORT (PAR)

6p.

1. PROJECT NO. 522-11-100-036.0	2. PAR FOR PERIOD: April 1, 1974 ^{TO} N/A	3. COUNTRY Honduras	4. PAR SERIAL NO. 75-3
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5. PROJECT TITLE

CADASTER DEMONSTRATION PROJECT

6. PROJECT DURATION: Began FY <u>72</u> Ends FY <u>75</u>	7. DATE LATEST PROP Jul 30, 1974	8. DATE LATEST REP N/A	9. DATE PRIOR PAR Apr. 25, 1974
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10. U.S. FUNDING	a. Cumulative Obligation Thru Prior FY: \$ <u>324,000</u>	b. Current FY Estimated Budget: \$ <u>99,000</u>	c. Estimated Budget to completion After Current FY: \$ <u>10,000</u>
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11. KEY ACTION AGENTS (Contractor, Participating Agency or Voluntary Agency)

a. NAME	b. CONTRACT, PASA OR VOL. AG. NO.
Inter American Geodetic Survey	LA (DC) 01-73
Resources Development Associates Clapp & Hayne Inc.	Grantee AID 522-T-276
Oscar A. Salas	AID 522-T-203
Iván Guzmán de Rojas	AID 522-T-240

I. NEW ACTIONS PROPOSED AND REQUESTED AS A RESULT OF THIS EVALUATION

A. ACTION (X)			B. LIST OF ACTIONS	C. PROPOSED ACTION COMPLETION DATE
USAID	AID/W	HOST		
X		X	1. USAID should work with the GOH in developing ways to make the information produced by the natural resources survey widely available.	Sept. 30, 1975
X			2. USAID should include the necessary grant funds in its ABS to support 1 above, (an estimate of \$20,000 will be included in the ABS due June 30, 1975 and refined later.)	Oct. 15, 1975

BEST AVAILABLE

D. REPLANNING REQUIRES	REVISED OR NEW: <input type="checkbox"/> PROP <input type="checkbox"/> PIP <input type="checkbox"/> PRO AG <input type="checkbox"/> PIO/T <input type="checkbox"/> PIO/C <input type="checkbox"/> PIO/P	E. DATE OF MISSION REVIEW 6/15/75
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PROJECT MANAGER: TYPED NAME, SIGNED INITIALS AND DATE James Bleidner 6/25/75	MISSION DIRECTOR: TYPED NAME, SIGNED INITIALS AND DATE Frank B. Kimball 6/25/75
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AGREES: / Rlathia R. Naushammer H. Kockler

100-25 110 700	PROJECT NO.	PAR FOR PERIOD	COUNTRY	PAR REFERENCE NO.
E 2 PAR	592-11-190-030-4	April 1, 1974	HONDURAS	75-3

II. PERFORMANCE OF KEY INPUTS AND ACTION AGENTS

A. INPUT OR ACTION AGENT CONTRACTOR, PARTICIPATING AGENCY OR VOLUNTARY AGENCY	D. PERFORMANCE AGAINST PLAN							C. COMPLIANCE WITH AGREEMENTS AND PROJECT REQUIREMENTS					
	QUANTITY FACTORY		SATISFACTORY			NEEDS SATISFIED		LATE		NON-COMPLIANCE			
	1	2	3	4	5	6	7	1	2	3	4	5	
1. Inter American Geodetic Survey					X								
2. Resources Development Associates						X							X
3. Clapp & Hayne Inc.							X						
4. Oscar A. Salas								X					
5. Iván Guzmán de Rojas				X									

Comment on key factors determining rating

1. Quality of IAGS services highly satisfactory but problem of scheduling technicians at time needed, mentioned in prior PAR, was never fully solved. (2) Replacement of Resident Consultant, at no cost to the Project, resulted in much improved service. (3) Clapp and Hayne technician Nuñez excellent in all aspects. (4) Salas excellent in all aspects. (5) Although extremely capable and knowledgeable, Guzmán was not entirely responsive to Project needs to the degree required. *

* 50% of Guzmán's costs were funded by the Ministry of Finance for services performed outside the Project.

4. PARTICIPANT TRAINING	1	2	3	4	5	6	7	1	2	3	4	5
							X		X			

Comment on key factors determining rating

IAGS Cartographic School continues to perform in an outstanding manner for technician level training.

5. COMMODITIES	1	2	3	4	5	6	7	1	2	3	4	5
			X									

Comment on key factors determining rating

Although JAO procurement has improved, monumental foul-ups continue to happen causing delays in commodity receipt of over one year in some cases. In other cases, the delays have resulted in substantial price increases.

6. COOPERATING COUNTRY	a. PERSONNEL	1	2	3	4	5	6	7	1	2	3	4	5
	b. OTHER				X								

Comment on key factors determining rating

The Project Director's lack of sense of urgency and his inability to communicate and cooperate with consultants and other GOH agencies has resulted in delays in implementing some phases of the project and limited the success of the Project. More aggressive leadership could have resulted in: more progress on property tax law; the processing of 1975 property tax declarations using an available form designed to generate data for INA, the National Taxpayer File and the Municipal integrated tax systems; the acquisition at no cost to the program of 20,000 sq. kilometers of aerial photography; and better understanding by the other GOH agencies of the objectives of the program. The remaining 134 personnel have proven satisfactory.

7. OTHER DONORS	1	2	3	4	5	6	7	1	2	3	4	5

(See Next Page for Comments on Other Donors)

II. 7. Continued: Comment on key factors determining rating of Other Donors

III. KEY OUTPUT INDICATORS AND TARGETS

A. QUANTITATIVE INDICATORS FOR MAJOR OUTPUTS		TARGETS (Percentage/Rate/Amount)					END OF PROJECT
		CUMULATIVE PRIOR FY	CURRENT FY 75		FY _____	FY _____	
			TO DATE	TO END			
Number of (rural) properties (urban) whose boundaries were delineated.	PLANNED	14400		9600			24000
		5000		6000			11000
	ACTUAL PERFORMANCE	14400	9600				
	REPLANNED						
Area of (national) (ejidal) lands on which boundaries were delineated	PLANNED	70 Km ²		50 Km ²			120 Km ²
		140 Km ²		90 Km ²			230 Km ²
	ACTUAL PERFORMANCE	70 Km ²	50 Km ²				
	REPLANNED						
Number of counties (municipios) whose boundaries were delineated.	PLANNED	15		10			25
	ACTUAL PERFORMANCE	15	10				
	REPLANNED						
	PLANNED						
	ACTUAL PERFORMANCE						
	REPLANNED						
B. QUALITATIVE INDICATORS FOR MAJOR OUTPUTS		COMMENT:					
1. Completion of aerial photography for the region.		All photography is complete.					
2. Field investigation of all unreconciled property titles and compilation of rural and urban property maps.		COMMENT: The field investigation of unreconciled titles is 70% complete. The compilation of property maps is 60% complete. The GOH plans to finish this work by December, 1975, using its own funds.					
3. Compilation of natural resource maps and economic studies, analysis and recommendations for regional development plans.		COMMENT: All maps, economic studies, analyses and recommendations for regional development plans are complete. These will be forwarded to the Division of Sectorial Planning in the Ministry of Natural Resources and other relevant GOH offices.					

AID 10.0-25 (10-70)	PROJECT NO.	PAR FOR PERIOD:	COUNTRY	PAR SERIAL NO.
PAGE 4 of AR	522-11-190-036.4	April 1, 1974 to EOB Honduras		75-3

IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

To develop GOH institutional capability to undertake and systematically maintain a national multipurpose coordinated cadaster.

1. Conditions which will exist when above purpose is achieved.	2. Evidence to date of progress toward these conditions.
1. Formation of a National Cadaster Commission.	1. Although established under Acuerdo 583, December 20, 1974, NCC has not exercised the policy role envisioned for it.
2. The elaboration of detailed National Cadaster Implementation Plan.	2. The plan was prepared by the GOH. Pertinent sections of it appear in CAP of approved Loan 522-T-024.
3. A nucleus of six principal work groups staffed and in place.	3. 135 personnel in the 6 groups were trained and are in place.
4. Procedural guidelines, handbooks and manuals developed for implementation and maintenance of cadaster.	4. Procedural guidelines have been developed for all phases of project operations.
5. Apparatus (i.e. laws and courts) established to adjudicate land disputes.	5. Decree Law 171 of December 30, 1974 establishes legal foundation to carry out adjudication process. Regulations necessary to implement adjudication procedure have not yet been adopted.
6. Title issuing process begun.	6. The Decree Law 171 establishes legal procedure but actual issuance of titles will not begin until operational regulations to the Law are finalized prior to the end of CY1975.
7. Develop procedures for modernization of registry system.	7. Procedures established under Decree Law 171 and the first regulations to the law have been implemented, which led to the modernization of the system.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

Increase agricultural production within the demonstration area.

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

See Annex I

D. 1020-25 (10-70)	PROJECT NO.	PAR FOR PERIOD:	COUNTRY	PAR SERIAL NO.
AGE 4 PAR	522-11-190-036.4	April 11, 1974 to EOP	Honduras	75-3

IV. PROJECT PURPOSE

A. 1. Statement of purpose as currently envisaged.

2. Same as in PROP? YES NO

B. 1. Conditions which will exist when above purpose is achieved.

2. Evidence to date of progress toward these conditions.

Cont.

These regulations were made law in April 1975. The country's 25 registrars have been trained in the registration system.

V. PROGRAMMING GOAL

A. Statement of Programming Goal

B. Will the achievement of the project purpose make a significant contribution to the programming goal, given the magnitude of the national problem? Cite evidence.

ANNEX I

Increases in agricultural production have occurred slowly in Honduras. Most gains have come in export related crops such as bananas and coffee. Production of basic food crops such as corn, beans and rice have shown only minor increases which probably are not matching population increases. Increased investment by both the public and private sectors is required to increase production significantly. However, land tenure and occupancy problems are generally recognized as major impediments to private investment and insufficient information has been a roadblock to governmental planning and project development. The GOH attempted to solve these problems through a loan funded project of national scope (DAITAH) which failed because it involved a difficult administrative undertaking and lacked political backing. Recognizing the problems encountered with DAITAH the Government decided to implement the Cadaster Demonstration Project which would provide the administrative experience required for a national project and at the same time minimize political risk.

Examination of the project's outputs and EOPs shows that the purpose has largely been met. Only the title issuing process has not been completed as scheduled due to GOH delay in passing the required legislation (the basic law is passed; only the regulations remain to be developed). In addition the production of property maps and field investigation of unreconciled titles were not completed on schedule. All of these are expected to be completed by the end of CY 1975 and should not interfere with development of the national project.

No effect on investment or production at the goal level can be shown at present because titles have not been issued and the resource survey only recently completed. However, demand for the data produced by the project has been demonstrated by the constant flow of requests from various GOH agencies. The National Agrarian Institute (INA) is interested in defining communal lands and obtaining their exact description. The project has already furnished INA with data on national lands and all properties that are found on them. The Ministry of Natural Resources and INA are seeking as much information as they can possibly obtain from the natural resource surveys on soils, water, and present crops grown in the area. The information will be used by the Ministry for crop diversification projects on a pilot farms project sponsored by the U. N. INA will use the information to design farms (asentamientos) which will be economically viable units.