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UNIDOS DE AMÉRICA



**FOPRIDEH**  
Federación de Organizaciones  
No Gubernamentales para  
el Desarrollo de Honduras

# **Decentralization Enabling Environment (DEE)**

## **SEMIANNUAL PERFORMANCE REPORT**

**Cooperative Agreement No. 522-A-11-00001**

**JANUARY 1 – JUNE 30, 2016**

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## *SEMI ANUAL REPORT JANUARY – JUNE 2016*

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## Acronyms

**AMHON:** Honduran Municipal Association

**CIDEH:** interinstitutional Commission for Honduran Decentralization State

**CSO:** Civil Society Organizations

**SCGG:** Secretary of the General Coordination of Government

**DAS:** Grant Award Document

**DD:** Decentralization Office

**DEE:** Decentralization Enabling Environment

**FOPRIDEH:** Federation of non-Governmental Organizations for Honduran Development

**GOH:** Government of Honduras

**LCAM:** Municipal Service Law

**MANSUCOPA:** (La Paz & Comayagua) Municipal Association of the Southwest Valley of Comayagua and La Paz

**MANVASEN:** (Ocotepeque) Municipal association of the Sensentí Valley

**MUNASBAR:** (Santa Bárbara) Municipal association from the South Region of Santa Bárbara

**MAMSA:** (Olancho) Municipal association of Municipalities Martyrs from the Sierra of Agalta

**MAMLESIP:** Municipal Association of Municipalities Lencas from Sierra de La Paz

**PMP:** Performance Monitoring Plan

**POA:** Annual Work plan

**SEFIN:** Ministry of Finance

**SDHJGD:** Ministry of Human Rights, Justice, Governance and Decentralization

**UTI:** Inter Municipal Technical Unit

**USG:** United States Government

## **I. Introduction**

This Semi-Annual report for the period of January 1 – June 30, 2016 presents the accomplishments and areas for improvement for the Federation of Non-Governmental Organizations for Honduran Development (FOPRIDEH) under the Decentralization Enabling Environment Program (DEE), hereinafter referred to as DEE.

This document will show the most important activities implemented during this period, and the progress to achieve results as presented in the framework of Cooperative Agreement No. 522-A-11-00001 signed between FOPRIDEH and the United States Agency for International Development (USAID).

### **1.1 General Objective**

The general objective of the Project DEE is to strengthen national institutions, local governments and civil society's capacities to promote, ratify, and apply the legislative reforms that support decentralization. These goals are attained through the accompaniment of the Central Government, Local Government, Civil Society Organizations (CSOs), and other strategic partners associated with the project. Achieving a legal framework for decentralization involves the approval of new and/or reformed public policies and laws.

### **1.2 Specific Objectives**

- a) Make complementary activities of DEE Project aim to reach specific target of Result 1 of the Regulatory Framework for decentralization.
- b) Perform sub grants to Municipal Associations in the projects' intervention and the USAID/NEXOS program as an award to selected municipalities that have reached an increase in the recovery of the municipal taxes accompanied by an efficient and transparent administration of the recovered funds, promoting the municipal competition, the improvement of the quality of the local services and the use of sub

grant funds for the implementation of projects with a cross-cutting focus in citizen security, improving the livelihood of the inhabitants of the benefited municipalities.

## II. Performance Monitoring Plan Results Table

### 2.1 Result 1: Summary Table Target and Actual Values

#### Proposed targets and current targets

| AO, IR or Sub-IR   | Indicator   | Unit Measurement of                    | Disaggregation | 2016 Target | 2016 Actual | Average                  |
|--|---|--|----------------|-------------|-------------|--------------------------|
| <b>Result 1: Comprehensive legal framework for increased municipal autonomy strengthened</b> |   |  |                |             |             |                          |
| IR 1.1   | Indicator 1.1: Total resources managed by local government as percentage of total public resources  | Percentage Points or Percentage Change | Municipalities | 11%         | 3.14 %      | <b>Below expectation</b> |
| IR 1.2   | Indicator 1.2: Percentage of laws and reforms passed by the GOH and drafted with USG assistance to promote decentralization compared to introduced initiatives. | Percentage                             |                | 25%         | 25%         | <b>Acceptable</b>        |
| IR 1.3   | Index of Implementation of the Municipal Administrative Career Law by Local Government to promote municipal autonomy  | Scale                                  | Municipalities | 75%         | N/A         |                          |

## 2.2 Result 4: Summary Table Target and Actual Values

### Proposed targets and current targets

| AO, IR or Sub-IR                           | Indicator   | Unit of Measurement | Disaggregation           | 2016 Target   | 2016 Actual | Average            |
|--|---|---------------------|--------------------------|---|-------------|--------------------|
| <b>Result 4: Municipal Grant Challenge</b> |   |                     |                          |   |             |                    |
| IR 4.1                                     | Number of grants provided to the Municipal Associations.  | Number              | Municipalities           | 4 /10 grants  | 9/10        | Beyond expectation |
| IR 4.2                                     | Percentage of youth participation in the process for projects prioritization aimed at violence prevention | Percent             | Municipalities by gender | 20% Youth participation<br>Women = 60%<br>Men = 40% | 80%         | Beyond expectation |

\* All targets will be reported annually with corresponding measurement criteria established in the PMP

### TABLE OF INDICATOR EVALUATION

| Measurement Criteria | Rangos       |
|----------------------|--------------|
| Beyond expectation   | > 100%       |
| Acceptable           | ≥ 86% ≤ 100% |
| At Risk              | ≥ 70 % ≤ 85  |
| Below expectation    | < 70%        |

### III. Comments based on the PMP Results

**3.1 Result 1:** Comprehensive legal framework for increased municipal autonomy strengthened.

Regarding the indicator 1.1, The National Congress approved by local transfers to the municipalities the overall sum of **L 4,200,006,000.00** million lempiras.

The Central Government has delivered the amount of **L.1,357,328,063.32** million lempiras for 2016 representing the **3.14%** out of the **11%** annual until June 30, 2016.

Over 60 municipalities have no authorization of fourth quarter payment for 2016 by lack of accountability reports presented to the SDHJGD of the funds implemented during 2016's second quarter.

The Central Government has made outstanding payments of **L.667,524,938.92** million lempiras of the fiscal year 2015 representing the **10.80%** out of the **11%**, but eight (8) Municipalities are pending to delivery their Annual Accounts, Management Report. For the period 2015

**Note:** Updated June 30, 2016

Indicator 1.2, First Draft of the Municipal Law has been completed by consensus of the Interinstitutional Commission for Honduran Decentralization State (CIDEH) but it could not be socialized among local authorities and civil society because during the period the priority was giving to the Decentralization Law, its regulations and Local Finance Law.

Concerning the Decentralization Law, The National Congress has approved 22 articles of 32 representing the 68% and the Commission (CIDEH) completed the Draft of the Regulations under the Decentralization Law.

### Indicator 1.2 (Promoted and approved / elaborated)

| Promoted tools for the implementation of the Municipal Administrative Career Law (LCAM) | Number of tools promoted | Number of tools approved and/or elaborated | % of Implementation |
|---|--------------------------|--|---------------------|
|   | 2016                     | 2016                                       |                     |
| Decentralization Bylaw Administrative Career (Bylaw)                                    | 1                        | 0  | 0%                  |
| Manual of job's position and Wages  | 1                        | 1  | 100%                |
| Plan for Human Resources Management   | 1                        | 1  | 100%                |
| Manual of performance evaluations   | 1                        | 1  | 100%                |
| <b>Total</b>  | <b>4</b>                 | <b>3</b>                                   | <b>75%</b>          |

Indicator 1.3 in relation to the implementation of the L-CAM, advocacy actions with the SDHJGD have contributed for the approval of the CAM Law Regulation, however, The Secretary of the General Coordination of Government (SCGG) has become a serious obstacle for the approval.

The position of the SCGG does not represent a significant impact because; the Law is already being implemented even without the approval of the regulation. Also, some comments by the SCGG have been included in the regulations to ensure its approval

**Note:** At the date of this report have been drawn up three (3) Diagnostics of the management of human resources in the municipalities affiliated to the MANVASEN, the next reporting period will be reported the delivery of the manuals.

### Indicator 1.2 (Law and bylaws Promoted and approved / elaborated)

| Promoted tools or subjects concerning regulations: | Number of regulations promoted annually | Number of regulations approved annually | % of approval |
|--|---|---|---------------|
|  | 2016                                    | 2016                                    |               |
| Decentralization Law                               | 1                                       | 0                                       | 0%            |
| Decentralization Bylaw                             | 1                                       | 0                                       | 0%            |
| Decentralization Implementation Plan               | 1                                       | 0                                       | 0%            |
| Elaboration of the Law of Municipalities           | 1                                       | 1                                       | 100%          |
| <b>Total</b>                                       | <b>4</b>                                | <b>1</b>                                | <b>25%</b>    |

### 3.2 Result 4: Municipal Grant Challenge

Indicator: 4.1 During the period, ten (10) projects were approved but only Nine (9) Grant Award Document (DAS) were signed with six (6) Mancomunidades as follows:

| # | Mancomunidad                   | # | Municipality        | DAS Number               |
|---|--------------------------------|---|---------------------|--------------------------|
| 1 | MANSUCOPA                      | 1 | Cané                | DEE/R4/CANE-001          |
|   |                                | 2 | Lejamani            | DEE/R4/LEJAMANI-002      |
| 2 | MAMLESIP                       | 3 | Cabañas             | DEE/R4/CABAÑAS-003       |
| 3 | MANVASEN                       | 4 | San Francisco       | DEE/R4/SAN FRANCISCO-007 |
|   |                                | 5 | San Marcos          | DEE/R4/SAN MARCOS-008    |
| 4 | Consejo Intermunicipal HIGUITO | 6 | Santa Rosa de Copan | DEE/R4/SANTA ROSA-006    |
|   |                                | 7 | Cucuyagua,          | DEE/R4/CUCUYAGUA-005     |
| 5 | COLOSUCA                       | 8 | Gracias             | DEE/R4/GRACIAS-010       |
| 6 | CHORTI.                        | 9 | San Nicolás         | DEE/R4/SAN NICOLAS-009   |

**Note:** The project of the municipality of Opatoro of Manlesip was approved, but, before signing the DAS with Manlesip, the municipality had invested approximately 40% in the progress of the construction work.

The mentioned above disqualify the project.

Indicator 4.2: In relation to the total of participants involved in the selection project ideas of the nine (9) projects being implemented, 80% were youth between 12-30 years old.

#### Data collected for the first round of the grant process

| Mancomunidad | Municipality            | Number of youth between ages 12 and 30 that participated in selection of grants proposed to DEE |            |             |            |             | Total people |
|--------------|-------------------------|---|------------|-------------|------------|-------------|--------------|
|              |                         | Men   | %          | women       | %          | Total       |              |
| CHORTI       | San Nicolas             | 34  | 33%        | 68          | 67%        | 102         | 163          |
| MANVASEN     | San Marcos              | 64  | 39%        | 101         | 61%        | 165         | 183          |
|              | San Francisco del Valle | 50  | 58%        | 36          | 42%        | 86          | 156          |
| MANSUCOPA    | Cane                    | 540   | 54%        | 465         | 46%        | 1005        | 1005         |
|              | Lejamani                | 307   | 62%        | 188         | 38%        | 495         | 597          |
| MAMLESIP     | Cabañas                 | 10  | 37%        | 17          | 63%        | 27          | 160          |
| COLOSUCA     | Gracias                 | 67  | 36%        | 121         | 64%        | 188         | 205          |
| HIGUITO      | Cucuyagua               | 47  | 70%        | 20          | 30%        | 67          | 179          |
|              | Santa Rosa, de Copan    | 18  | 75%        | 6           | 25%        | 24          | 56           |
| <b>TOTAL</b> |                         | <b>1137</b>   | <b>53%</b> | <b>1022</b> | <b>47%</b> | <b>2159</b> | <b>2704</b>  |

$$\frac{2159}{2704} = 80\%$$

#### IV. Communications

The main achievement related to the communications area are related with the operation of the Social Observatory for Decentralization ([www.observatoriodescentralizacion.org](http://www.observatoriodescentralizacion.org)) and its social networks, that has been recognized and accepted by Mancomunidades, Municipalities, Civil Society, Central Government and the international cooperation. The Social Observatory has come to be a monitoring tool on subjects related to Decentralization and others alike through informative mail, legislative alert reports, and promotional material. Some results are:

- a) Informed the general population about the progress of Decentralization in Honduras through news, videos, law initiatives, public policies, press releases, informative alerts of the legislative and executive agendas and newsletters.
- b) An average of 60,000 thousand users have registered for a total of 360,000 thousand visitors
- c) Processed quarterly reports with the information provided by the SDHJGD, SEFIN, Municipalities and AMHON, on payments made by the Central Government to Municipalities for Municipal Transfers according to Article 91 of the Municipalities Law and General Income budget 2016 and Payments outstanding fiscal year 2015.
- d) The website page has been improved cause template's configuration and domain expansion.
- e) Strengthened the connections between strategic allies (AMHON, SDHJGD/DD, Municipalities and Mancomunidades through timely dissemination of valuable information on current subjects of interest through the webpage and emails.
- f) The video of the Law of Municipal Administrative Career has been improved
- g) Uploaded to the DEC the following information: six bulletins, nine Manuals and a video in relation to the implementation of the L-CAM, semiannual report July-December 2015 and Success Stories.
- h) Elaborate digital newsletters with information on the municipal level as well as activities of the DEE Program and FOPRIDEH.

## **V. Gender Strategy**

During the period, efforts were particularly made towards the inclusion of gender approach in the projects proposed for municipal associations to be funded with Result 4 or Municipal Grant Challenge.

Efforts in terms of advocacy were aimed to explain to the Municipal Associations that the inclusion of gender approach in the selection of projects is very important due to the need to encourage a greater participation and benefits for women in all projects subsidized.

## **VI. Obstacles**

In the period following obstacles are reported:

- a) Delay for the approval of the Decentralization Law Project by the National Congress, to overcome this obstacle advocacy was made with political party caucuses specifically of anti-corruption and Liberal parties in the same way, advocacy was made with The President of the Republic and the President of the National Congress at the AMHON's annual general assembly and both committed to pass the draft law shortly.
- b) Delay for the approval of the Regulations of the Law of Municipal Administrative Career by the Secretary of the General Coordination of Government.
- c) Delay in the signature of the DAS due to the adjustments made to the projects by the mancomunidades.

## **VII. Main activities for next period**

- Fulfill the timeline of payments to the grantee mancomunidades.
- Advocacy for the approval of Regulations of the Law CAM and The Decentralization Law

- Development the manuals of the Law CAM to MANVASEN and MUNASBAR
- Socialization of the Decentralization Law and Its regulations.
- Improve the Templates and domain of the Observatory

## VIII. Budget Execution

**SUMMARY OF EXPENSES PARTIAL  
DECENTRALIZATION ENABLING ENVIROMANT (DEE)  
PERIOD: JANUARY-JUNE 2016  
VALUE IN DOLLARS (Monthly Variation Lps of \$1,00)**

| Budget Line  | Executed January    | Executed February   | Executed March      | Executed April      | Executed May        | Executed June       | TOTAL executed (January-June 2016) |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|------------------------------------|
| Result 1: Comprehensive legal framework for increased municipal autonomy strengthened                      | 2,547.48            | 3,125.09            | 5,656.90            | 5,336.42            | 7,068.92            | 8,354.32            | 32,089.13                          |
| Result 2: Legal framework for municipal fiscal autonomy strengthened                                       | 1,370.12            | 1,350.01            | -                   | 76.42               | -                   | -                   | 2,796.55                           |
| Result 3: Cross-cutting actions of civil society participation in the decentralization processes increased | 1,328.53            | 1,374.15            | -                   | -                   | -                   | -                   | 2,702.68                           |
| Sub-total (Result 1, 2 and 3)  | 5,246.13            | 5,849.25            | 5,656.90            | 5,412.84            | 7,068.92            | 8,354.32            | 37,588.36                          |
| Result 4: Municipal Grant Challenge  | 12,186.72           | 11,778.36           | 11,272.03           | 18,634.35           | 12,593.24           | 40,912.10           | 107,376.81                         |
| <b>Subtotal</b>  | <b>17,432.85</b>    | <b>17,627.61</b>    | <b>16,928.94</b>    | <b>24,047.18</b>    | <b>19,662.16</b>    | <b>49,266.43</b>    | <b>144,965.17</b>                  |
| FOPRIDEH COST SHARE AMOUNT   | 2551.04             | 2501.09             | 2497.39             | 2603.44             | 2524.08             | 2765.11             | 15,442.15                          |
| <b>TOTAL</b>   | <b>\$ 17,432.85</b> | <b>\$ 17,627.61</b> | <b>\$ 16,928.94</b> | <b>\$ 24,047.18</b> | <b>\$ 19,662.16</b> | <b>\$ 49,266.43</b> | <b>\$ 144,965.17</b>               |

Certify that all these expenses have been used according to the agreement and also in concurrence with the manuals of procedures of FOPRIDEH

BY: Karla D. S. Lora  
 TITLE: Coordinadora General PISO  
 DATE: 1/8/16