



Community - Oriented Reintegration of Ex-combatants

Tenth Quarterly Report
October – December 2008



USAID
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UNIDOS DE AMÉRICA



IOM International Organization for Migration
OIM Organisation Internationale pour les Migrations
OIM Organización Internacional para las Migraciones

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2. Summary Table – This Quarter

Organization: International Organization for Migration – Colombia

Reporting Period:	October 1 st to December 31 st , 2008
New Projects Approved:	4
New Project IOM Financial Obligations:	██████████
Total Expenses for Reporting Period:	██████████

Table 1. Projects Approved this Quarter - by Component, Beneficiaries

Component	Projects Approved	Number of Beneficiaries*
A. Tracking and Monitoring	-	-
B. Support to GOC Reintegration Program	-	-
C. Oversight Ombudsman/IG	-	-
D. Support to the Demobilized Population	3	800
E. Verification to the Process	-	-
F. National Commission for Reparation and Reconciliation	1	150
G. Support to the Attorney General's office	-	-
TOTAL	4	950

*The total refers to all program beneficiaries. (For beneficiary breakdown by type, see Annex 4).

**US dollar amount calculated at USD 1 = ██████████ the four projects approved in November.

3. Summary Table – Year to Date

Organization: International Organization for Migration – Colombia

Total Projects Approved:	4
Total Project IOM Financial Obligations:	██████████
Total Expenses Year to Date (YTD):	██████████

Table 2. Projects Approved Year-to-Date (YTD) - by Component, Beneficiaries

Component		Projects Approved	Number of Beneficiaries*
A.	Tracking and Monitoring	4	351
B.	Support to GOC Reintegration Program	9	3.791
C.	Oversight Ombudsman/IG	2	86
D.	Support to the Demobilized Population	75	25.117
E.	Verification to the process (OAS)	3	0
F.	Reparation and Reconciliation	32	30.468
G.	Support to the Attorney General's Office	4	184
TOTAL		129	59.997

*The total refers to all program beneficiaries. (For beneficiary breakdown by type, see Annex 4).

**US dollar amount calculated at exchange rates indicated in Annex 6.

4. Executive Summary

1.1 General Analysis

During the past quarter four (4) new projects were approved, for a total of USD [REDACTED]. Up to date, 129 total projects have provided 59,997 services to beneficiaries². Additionally, as shown on table 2, a total of USD [REDACTED], has been obligated by IOM to date. The year-to-date breakdown of projects per component is: Tracking and Monitoring, 3.1%; Support to GOC Reintegration Program, 7%; Oversight Ombudsman/IG, 1.5%; Support to the Demobilized Population, 58%; Verification to the Process, 2.3%; National Commission for Reparation and Reconciliation, 24.8%; and Support to the Attorney General's office, 3.1%.

1.2 Component Summary

Tracking and Monitoring

The discussions with the ACR about the role of IOM and the TMES teams continued. The information regarding individual ex combatants is currently being systematized in the TMES.

Support to GOC Reintegration Program

In this quarter the first book of the project intended to publish the series "*Proceso de Paz en Colombia, 1982-2002*", (Peace Process in Colombia, 1982-2002) was reviewed by IOM.

Oversight Ombudsman/IG

N.O: During this period, the National Ombudsman resigned and was reelected on December. These internal changes have caused delays in the responses by the institution in matters as the donation of the Geo-referenced Information System (Sistema de Información Georreferenciado, SIG). This should be resolved during the first quarter of the current year.

I.G.: On December the new Inspector General was elected by the Congress. This change poses new challenges, both to the institution and this particular project. The third phase of the project is starting and we expect to conclude the transition process with the new Inspector General Delegates by the end of February.

Support to the Demobilized Population

A total of three (3) new projects were signed for value of [REDACTED] (IOM Contribution) and with the objective of assisting 800 beneficiaries. The projects focus on developing a business plan for the agro industrial production of plantain, implementing human development activities, community training and technical assistance to the education area to the Medellín Mayor's Office.

² Attention can be provided to repeated individual beneficiaries and therefore the total number of services can surpass the total number of demobilized individuals. Additionally, this number includes not only ex-combatants, but also related family members, victims, staff members, institutions, and other types of beneficiaries.

Additionally, the agreement with the ACR to grant scholarships for ex-combatants will continue in the following semester in order to invest all the resources established in the beginning of the project.

Verification to the Process

MAPP/OEA is currently undergoing a transition due to a revision of the Mission's strategic lines and a change in the Chief of Mission position. This internal exercise will serve as a starting point for initiating the project's third phase, keeping in mind that verification is its main component and taking into account Colombia's current political and social situation and its future challenges.

National Commission for Reparation and Reconciliation (CNRR)

During the quarter of 2008 a project with *Asocolflores* was signed for [REDACTED] (IOM Contribution), with the aim of assisting 150 beneficiaries. Also in this period the Program for the Institutional strengthening of the CNRR continued its technical and financial support to that institution. Important progress was made concerning the collective reparation pilots, which emphasized on the validation of the prioritized basic needs assessment the identification of actions, and the implementation of projects. The strategies for promotion of tools were strengthen and the legal consultation of victims on their right for truth, justice and reparation. The second phase of the reconciliation project in Bogota began with the purpose of strengthening the Reconciliation area of the CNRR.

Support to the Attorney General's Office

During this quarter IOM continued supporting the Attorney General's Office with staff located in Bogotá, Medellín and Barranquilla. IOM also helped to organize identification gatherings with relatives of missing persons and ceremonies of return of remains. All these activities were developed in coordination with the Justice and Peace Unit.

1.3 National Context

SEMANA.COM, October 30th 2008. Victimizers and Victims of Violence Will Work Together On Civic Projects

Last Wednesday, Colombia's Office of the High Presidential Counselor for Reintegration (ACR) and the National Commission for Reparations and Reconciliation (CNRR) signed an agreement in order to work in 10 regions of the country with ex-combatants and victims of violence in projects of civic education.

These projects will allow Colombians, who lived in a violent region to join together in order to get tangible things for their communities. This is one additional road for the reconciliation in Colombia," explained the High Presidential Counselor for Reintegration, Frank Pearl.

Mr. Pearl said that, together with the National Commission for Reparation and Reconciliation 10 zones where several acts of violence occurred were chosen for the project. But also those regions are places where the public order has been recuperated in order to implement civic projects on education and training.

On the other hand, the CNRR's Commissioner, representing the victims, Patricia Perdomo, highlighted the importance of the agreement. "We can't continue thinking that this country must be divided among zones where demobilized people live, zones where victims live and zones where the civil society lives", she said.

EL TIEMPO, November 26th 2008. Through The CONPES, Reintegration Will Be A State Policy; Frank Pearl.

The reintegration to society of people who demobilize from illegal armed groups will be a State policy, granted through a CONPES (Council for Economic and Social Policy) document, stated the High Presidential Counselor for Reintegration, Frank Pearl. He recognized, however, that narcotraffic is the major threat for the process, especially in Antioquia, Cordoba and Nariño.

He also assured that the government is looking for the children who are or used to be part of the illegal armed groups so that they can finish school.

6. Program Components

1.4 Tracking and Monitoring

ADVANCES THIS QUARTER

OBJECTIVE

The Monitoring and Evaluation System provides technical support to the Reintegration Process through different activities:

- Service Centers (Centros de Servicio –CS-)
- The Tracking, Monitoring, and Evaluation System (TMES)
- The TMES database
- The Call Center

To date, there are twenty two (22) TMES in fixed Service Centers –CS- and nine (9) TMSE Satellite Centers:

- Antioquia (with a TMES satellite in Puerto Berrío)
- Apartadó (with a TMES satellite in Necoclí, San Pedro and Riosucio)
- Barrancabermeja (with a TMES satellite in Santa Rosa del Sur)
- Barranquilla
- Bogotá
- Bucaramanga
- Cali (with a TMES satellite in Pasto)
- Caucasia
- Cartagena
- Cesar/Guajira (with a TMES satellite in Aguachica)
- Cúcuta
- Ibagué
- Medellín
- Mobile
- Montería
- Pereira
- Quibdó
- Santa Marta (with a TMES satellite in Ariguaní)
- Sincelejo
- Tierralta
- Villavicencio (with a TMES satellite in Yopal)

ADVANCES

- Typing the 25% of the home visits monthly applied by the psychosocial tutors as part of the support to the psychosocial area of ACR.
- Debugging, verification and systematization of **13,992** registers of individual ex combatants³ in the TMES database.

³ Individual ex combatants are the persons who desert from the active armed groups e.g. FARC.
Community-Oriented Reintegration of Ex-combatants (CORE): Tenth Quarterly Report, October – December 2008

- **4,322** new folders were created of individual ex combatants with their own files.
- Development of a pilot test in the TMES of Montería, Bogotá, Cali, Apartadó and Móvil, in order to determine the feasibility of supporting the ACR in the RAP (*Reporte de Asistencia Psicosocial*, Psychosocial Assistance Report) typing.
- An agreement among the ACR - CROJ⁴ - TMES was consolidated for the TMES to collect the information about the assistance to educational programs of the participants attended by the CROJ. Currently, a monthly meeting is held among the three institutions in order to verify the information about assistance and progress report.
- The TMES continued to gather, systematize and report the information about formal education and job training received by demobilized population. These reports are the base for the participants' payment of transportation benefit and support for reintegration.
- Design of the quantitative reports about warnings for each of the benefits that ACR offers.
- **43,064** registries were updated in the national database.
- The regional TMES teams were visited by the national team to evaluate the influx and quality of the information.

The following reports were produced during this period:

- ❖ Characterization of the individual ex combatants.
- ❖ Report on the program's achievements and access to the benefits received by the people attended in the CS.
- ❖ 3 monthly reports on issues that should raise alert in the CSs.
- ❖ 3 monthly reports submitted to the ACR
- ❖ 3 consolidated education registration formats
- ❖ Weekly and monthly reports

These reports were prepared with the purpose of determining the evolution of the beneficiaries within the program and the service provision by the Reintegration Program. The information was organized both by service centers and by blocs.

1.5 Support to GOC Reintegration Program

ADVANCES THIS QUARTER

IOM's Press Unit reviewed and approved the first volume of the series "*El Proceso de Paz en Colombia, 1982-2002*" (Peace Process in Colombia 1982- 2002). The parties accorded an extension of the contract until the end of February 2009 due to a series delays in the process of the editing the books.

⁴ CROJ are the Reference and Opportunity Centres that serve ex combatants who demobilized as children.
Community-Oriented Reintegration of Ex-combatants (CORE): Tenth Quarterly Report, October – December 2008

1.6 Oversight Ombudsman/IG

ADVANCES THIS QUARTER

A. Defensoría del Pueblo or National Ombudsman's Office

The systematization process of the information in the Geo-referenced Information System (SIG) could not be started during this quarter, due to internal difficulties at the National Ombudsman's Office. It is expected that the information could be systematized by March; therefore seven data entry assistants will be hired to support this task.

During this period, the reception and attention of petitions in the different NO's offices where the project is focused continued. A total of 70 claims were received and processed, 42 cases were advised and 298 petitions were received. The table attached discriminates this information by region.

Table 3. Transactions completed by region

Region	No. Claims	No. Cases Advised	No. Petitions
Antioquia – Urabá	9	22	5
Cesar and Magdalena	49	9	29
Norte de Santander – Santander	3	2	138
Córdoba and Sucre	9	9	96
TOTAL	70	42	268

B. Procuraduría (Inspector General's Office)

In the judicial benefits component, an Access Database was designed to systematize the Excel matrixes used to administer the information. In this quarter, we are awaiting for the Attorney General's Office statement about the refutations done by the judicial prosecutors that intervene before the Justice and Peace Unit.

The consultant continues incorporating the records that serve as inputs to the juridical analysis derived from the monitoring in charge of the Public Ministry Delegate, this matter is key for the entity due to its responsibility of completing a consolidated report that allows the evaluation of the judicial benefits concession as a result of the implementation of Laws 782/02 and Law 975/05.

Up to date, there are **73,223** victims' records from acts attributed to members of illegal armed groups. Until September 2008, **1,577** persons who gave *versión libre* have been registered, **1,072** out of them have not been ratified.

In spite of the registration of the information obtained from the institution and from the other institutions responsible of the application of the Law 782 and 975, the juridical analyses is still pending; beyond the statistical data that the Public Ministry Delegate in Penal Matters has now days. This

represents a fundamental interest in regard to the Inspector General Office institutional responsibility as guarantor of all the persons' rights who are within the framework of Justice and Peace Law.

In order to overcome the failures pointed above; in this quarter the decision of strengthening the analysis and judicial monitoring work was taken. To reach this objective and after a selection process, a new junior consultant was hired. She will be in charge of deepening the required analysis in order to strengthen the Delegate and the project's work.

Regarding the administrative benefits component, the update process of the productive projects was completed, by means of making a comparative table of the reported projects by the ACR in different communications. The aim was to establish the active ones and to prepare a visual examination cycle in some of them. A representative sample of the productive projects was selected to visit during the third cycle of the model application in the focused departments.

During this quarter the indicators were improved, and put into practice in the regions by the administrative benefits team, getting the following results:

- There is a confirmed improvement in health and education matters at the regional entities.
- The national entities have answered to the requirements of the Inspector General's Office and have started to introduce the recommendations and disciplinary actions in the general proceedings of the benefits management and proper use of the information.
- The ACR has started to activate the productive projects and it's expected that by the end of the second semester an increase in the coverage has been reached.
- It is expected soon a definition by the ACR in the specific legal framework that formally regulates the Decree 395/08 that harmonizes the regulation of the benefits that currently are administrated based on the *Memorandos Instructivos* (Instructive Memorandum). The ACR has presented several initiatives in this sense to the Presidency but up to date no administrative act has been issued.

1.7 Support to the Demobilized Population

ADVANCES THIS QUARTER

During this period IOM signed three (3) agreements: One with CEPAR (Education Centre for Peace and Reconciliation of the Medellín's Mayor Office) to provide elementary education to 280 participants of the Peace and Reconciliation Program on Sundays. Another project was signed with CREAME to carry out a training regarding the business plan of the agro industrial project of plantain in Urabá with the aim of making decisions on the starting of the productive system. Finally, a project with *Rehabilitación Integral del Norte* was signed; the Project objective is to promote awareness and empowerment of former combatants and their host communities, through psychosocial assistance to build a comprehensive life plan.

Human development

- **FUNDEBAN:** Santa Marta - Magdalena: Progress reports were received which include a compilation of the activities developed. The financial report is being reviewed in order to carry out the next disbursement in January 2009. The activities carried out have being very important in order empower the participants' organization.

- **COMFACESAR:** Cesar-Valledupar: A group of beneficiaries is being organized in Codazzi and El Copey in order to start the human development activities as a first step for the productive projects that will be developed in these two municipalities.

Urban Productive Projects

ADVANCES

- **BIPRO:** During this quarter the operative phase began in Santa Marta. Modules in Medellín, Valledupar, Pereira and Villavicencio were inaugurated; additionally, land for modules in Montería and Sincelejo was found.
- **MOVER – CHF:** The project's goals were redefined according to ACR's new requirements for the beneficiaries and for the disbursement of the funds. The final statistics are: 243 projects are viable, 281 participants joined the projects, 115 additional persons joined the project full time and part time, and 84 projects were disbursed. Currently there are advances in the disbursement of the rest of the resources and in the process of tracking initiatives.
- **Fundación San Isidro:** The agreement was reformulated, identifying three urban initiatives: A plastic recycling project, the implementation of a worm-cultivation module and the initiation of a learning module in the *Centro de Desarrollo Productivo* CDP (Productive Development Center) for tailoring in Montelibano. Additionally, there are advances in the improvement of the agreement with *Fundacion San Isidro*, to identify, formulate and start the operation of 50 micro productive initiatives.
- **Profiles:** IOM and the ACR signed a new agreement to elaborate 10.000 new profiles. The government Netherlands will fund this activity.
- **INDUFRIAL:** The agreement that is currently being developed was extended to assist 200 additional beneficiaries located in Cartagena and in other six municipalities of Bolivar, with productive projects and/or employment opportunities. In the vocational training level, new beneficiaries graduated in areas such as auto mechanics, electricity, electronic mechanics and tailoring.

Rural Productive Projects

- **Cooperativa de Trabajo Asociado – CTA Humanitas:** About 195 members joined the Cooperative, reaching 98% of the planned goal. It is expected to reach the goal during the next quarter and to add to the initial goal, between 50 to 100 new members.
- **Gualas Project:** The final report was received and the starting of the project is expected for the next quarter.
- **Cacao Monomacho Project:** Currently there are around 85 beneficiaries working, it is expected to reach 146 beneficiaries in the next quarter.
- **ARGOS:** The harvest activities in San Onofre began and are still going on in Puerto Triunfo.
 - The technical assistance plan is being carried out in San Onofre and Puerto Triunfo according to the needs of each municipality.

- The construction of the Stoke up Center in Puerto Nare finished.
 - Income generation activities are in process through cultivation or land preparation in three municipalities.
 - The association boards in Puerto Triunfo and San Onofre finish their training process in issues related with business.
 - The planting plan is being carried out in Puerto Triunfo as well as land preparation for cultivations in San Onofre.
 - The commercial partner of the alliance (Comexa) trained the beneficiaries of San Onofre and Puerto Triunfo in the chili pepper use after harvest.
 - A group of women was selected in the Corregimiento⁵ de La Sierra-Puerto Nare and are being trained in tailoring.
 - The same group of women has been sensitized and trained in issues related to the creation of associations.
- **Chili pepper in Cesar:** the projects in Copey and Codazzi Cesar became a reality in technical, financial and commercial terms. These initiatives will allow establishing 45 hectares of chili pepper and providing employment to 90 participants. These projects will be directly operated by the commercial partner *Comexa* that participates in the commercial phase but also as operator and through capital. The Governor's Office of Cesar confirms their interest in co-financing these projects.

Properties in the municipality of Valencia, Cordoba, that meet the agronomic, water, communications and light conditions were identified during this quarter. Currently, the technical and financial proposal is being reviewed with the aim of advancing in the hiring process of a project operator.

In the municipalities of San Marcos and Corozal, Sucre, there are two properties identified, which will have a technical revision aimed at checking the possibility of developing productive initiatives and identifying possible products with market demand. The pre-identified products include: passion fruit, chili pepper, corn, yucca in order of making ensilage for cattle feeding, This revision will show the commercial, financial, environmental, social and organizational feasibility.

- **African Palm:** In this quarter, the credit disbursement with *Banco Agrario* was completed in the African palm project in El Retén – Magdalena. With these resources, the project was resumed and up to date 30 new palm hectares were established, 50 hectares have been prepared and adapted for sowing and 50 new hectares are being planted; 20 hectares that were previously established with IOM resources, have been fertilized. Finally, 12.000 meters of the irrigation and drainage channel have been adapted and a nursery for 10.000 seedlings has been established. These activities have generated 65 jobs for beneficiaries.
- **Fegasucre:** 98 participants graduated in the course for farm management. *Fegasucre* co financed 50% of the training.

⁵ *Corregimiento* is a term used in Colombia as part of the country's subdivision. A *Corregimiento* is a place where small amount of population lives, but is not big enough to become a municipality.

BUDGET

Table 4. Support to Demobilized Population Budget

Projects Approved for Support to the Demobilized Population	Number of Beneficiaries
A. CEPAR	280
B. CREAME	0
C. Rehabilitación Integral del Norte	520
TOTAL	800

1.8 Verification to the Process

ADVANCES THIS QUARTER

During this quarter, the MAPP/OEA carried out 720 visits to more than 140 municipalities where the Paramilitary forces were present and also where the reintegration of ex-combatants took place. The process of strengthening the Analysis Unit continued and Analysis Workshops were developed. Maps, matrixes and special reports on the implementation of the Justice and Peace Law were produced. During this quarter, six Analysis workshops were carried out in seven regional offices.

The MAPP/OEA has continued with the coordination and inter-institutional articulation across the country, focused on the three cores of its mandate: i) monitoring public order of affected communities; ii) verification of ex combatants' reintegration and iii) monitoring of the Justice and Peace Law. The MAPP/OEA's participation in different committees and meetings has allowed the Organization to make recommendations and issue warnings regarding particular situations nationwide.

The MAPP/OEA designed a tool for the implementation of focus groups with victims. In September a pilot was developed in *Norte de Santander*. With this methodology the Mission expects to structure a research on victims' expectations on reparation and also on the judicial process.

Regarding the Initiatives and Process Component, this unit had meetings with ACR, CNRR regional offices, governor's Offices, community radio stations, local *personeros*, National Police, the Attorney General's Office, the Inspector General's Office and other institutions identified as strategic partners. The following activities were carried out: seven community activities with the initiative of *Ruta por la Vida*; five meetings for the institutional articulation and two meetings with the Justice and Peace Law inter-institutional committee and meetings with victims in Medellín, Bucaramanga, Norte de Santander and Montes de María.

In addition, the following activities took place:

- Workshops on conflict prevention with demobilized population.
- Conferences with vulnerable minors.
- Closing act of *Formación de Líderes* project in Apartadó.
- Three psychosocial activities with victims in Valledupar.

1.9 National Commission for Reparation and Reconciliation (CNRR)

ADVANCES THIS QUARTER

During this period IOM signed an agreement with Asocolflores to strengthen skills of community leaders, building community networks and capacities to improve community stabilization initiatives in Antioquia, Caldas, Cundinamarca, Risaralda and Quindio.

Reparation:

Objective: Support collective reparations pilot projects that serve as input for the National Collective Reparations Plan.

Activities:

By the end of the reporting period, IOM supported eight collective reparation pilot projects. Seven of these projects identified and assessed community needs. Six projects identified previous advances to satisfy community needs, so that new efforts will complement the. IOM established a work plan to implement assistance activities for one benefiting community. IOM extended these activities until 31 March 2009, in order to finish the implementation of pilot projects

The pilot projects achieved:

Libertad (San Onofre-Sucre): Design and contracting of projects partners to deliver community services on, water treatment and sanitation systems and facilities, food for training, and construction of sport facilities for a public school.

- The implementation of water treatment projects will last for three months from January 2009. The Colombian Red Cross will deliver activities, benefiting 825 individuals who will access water services, and receive training on water treatment, maintenance and hygiene.
- The food for training project will complement the water treatment project. Families involved in the water project will receive groceries through *Acción Social* and the World Food Program.
- The construction of sport and sanitation facilities for the public school will take place as from January 2009; expected to conclude in March. Sport facilities expect to benefit some 7,000 persons and sanitation facilities some 300 minors attending the school.

El Salado (Carmen de Bolívar-Bolívar): IOM will improve health service facilities in El Salado. Activities will consist of remodeling the facilities and supply of medical equipment. The change of local government delayed the approval of proposed activities. In January IOM will verify technical specification of the renewal plans for the health facilities, ensuring timely start of project activities.

IOM and the CNRR field offices worked closely to finish community diagnoses to identify future needs and projects. These diagnoses will serve as baseline for new projects before the first quarter of 2009.

ATCC-La India (Cimitarra/Landázuri-Santander): IOM and ATCC will work closely in the first quarter 2009 to acquire two motor canoes. One will serve as ambulance to transport patients from remote areas with no access but the *Casane* River. The other canoe will be used by the ATCC to transport equipment for health posts in La India, La Pedregosa, and Santa Rosa; equipment for the ATCC office in La India, to work with local communities. Additional support will benefit the local

radio station managed by the ATCC. The station can be a space to discuss topics on truth, rights, justice and reparation.

La Gabarra (Tibú-Norte de Santander): IOM visited la Gabarra to identify community needs. It identified needs for, water infrastructure (water treatment plant), and a community restaurant for the elders. Staff the indigenous community Bari agreed to meet in January to identify possible joint activities.

Buenos Aires (Cauca): The Organization, the CNRR and community leaders from Buenos Aires agreed and prioritized the following local needs, land property, food security, psychosocial assistance, and water and sanitation. The community with technical assistance from IOM, decided to design and implement a productive project that provides the community with income generation opportunities and food security, at the start of 2009.

Madres de la Candelaria (Medellín-Antioquia): IOM, the CMRR, the Governments of Antioquia and Medellín, agreed to support the publication and distribution of judicial announcements for people to participate in the proceedings and hearings under the Justice and Peace Law. USAID contributions will facilitate efforts by the CNRR. Other possible support activities identified by IOM with the association “*Madres de la Candelaria*” include: a reconciliation project with the children from the community, training on leadership and organizational skills, training on conflict resolution, and training on psychosocial matters.

El Tigre (Valle del Guamez-Putumayo): The diagnosis for this pilot project was programmed to be concluded by the end of November 2008, visits were canceled due to public order incidents in Putumayo. However, the planned schedule will be resumed and the alternative actions that will be implemented will be ready by the beginning of February 2009.

Labor Union: The CNRR has not determined the case of the Labor Union that will be part of the collective reparation pilots. The alternative with more possibilities is Universidad Del Valle.

Reconciliation

Objective: To gather different reconciliation initiatives, which have been developed at a national level in order to establish guidelines and successful models.

Advances:

- During this period an agreement was signed with *Fundación Social* in order to continue the reconciliation project developed with the Bogotá Mayor’s Office. One of the main objectives of the project is to support the Reconciliation area of CNRR through the identification of a common “methodology” and to set up the basis for a reconciliation model based on the community experiences in Bogotá. On December the first diagnosis and approach visits took place in four experiences (Santa Cecilia, *Husmeando Historias*, Zapagua y Caracolí).
- During this quarter the preliminary findings of the investigations on reconciliation models were reviewed and there were advances on the final version that will be ready on the first months of 2009. The conclusions of this work will allow drawing reconciliation models to be followed, successful experiences and lessons learned in order for the CNRR to begin reconciliation initiatives nationwide.
- The Project with the *Universidad Tecnológica de Bolívar* was extended until March 15 to finish the activities with the communities.

- The Reconciliation Centers of *Suba* and *Ciudad Bolívar*, within the framework of the project with the *Fundación para la Reconciliación* (Foundation for Reconciliation), are actively working. On December another group of people were certificated at the ESPERE (Forgiveness and Reconciliation Schools).

Gender and specific populations

Objective: To include gender, childhood and ethnic minorities as cross-cutting issues in all CNRR projects and activities.

Activities:

- 270 women victims and 100 children were counseled in the framework of the project with *Redepaz “Fortalecimiento, Representación y Defensa Jurídica de las Víctimas para Acceder a los Derechos de Verdad, Justicia y Reparación, en el Horizonte de la Reconciliación”* (*Strengthening, Representation and Victims’ Judicial Defense in order to Access Truth, Justice and Reparation Rights in a Reconciliation Horizon*).
- During this quarter the training process of the CNRR employees at national and local levels continued in topics such as the identification of specific issues for the Afro-Colombian and Colombian Indigenous populations.

Regional CNRR branches and offices

Objective: To support the CNRR’s decentralization process for the implementation of its strategic decisions, strengthening of the lobbying process among the victims’ organizations and the local level institutions, and the attention to victims at the regional level.

Activities:

- IOM continued with the financial support to the Valledupar’s office and financing of minor expenditures for the Bogotá, Medellín and Bucaramanga regional offices. This support ended on December 31st.

Victims’ registry and data base

Objective: To develop a strategy for victims’ registry that includes the design of mechanisms to systematize information of the population that contributes to the beginning of the reparation process.

Activities:

- Technical and administrative support for the coordination, as to the CNRR and other institutions that make part of the Justice and Peace Inter institutional System. This support attempts to improve the information related to victims, as well as to coordinate the different entities’ information systems in order to guarantee efficiency and avoid redundancies.

Advisory and attention to victims

Objective: To support information strategies and activities, as well as to provide advice and orientation to victims in the Justice and Peace process.

Activities:

- In the last quarter of 2008, the "*Manual para Orientar la Intervención Legal de las Víctimas en el Marco de la Ley de Justicia y Paz*" (Handbook for Victims’ Legal Intervention in the Framework of the Justice and Peace Law) was printed. This guide seeks to offer a specialized judicial orientation with the aim of strengthening the victims’ participation in the judicial

process established in the Justice and Peace Law. The broadcast strategy of this tool will be defined in the first quarter of 2009.

- The agreement with Redepaz “*Fortalecimiento, Representación y Defensa Jurídica de las Víctimas para Acceder a los Derechos de Verdad, Justicia y Reparación, en el Horizonte de la Reconciliación*” (Strengthening of the Representation and Victims’ Judicial Defense in order to Access to Truth, Justice and Reparation Rights in the Reconciliation Horizon) was concluded. The project was developed in Bolívar (San Jacinto and Carmen de Bolívar), Valle del Cauca (Cali and Buenaventura) and Nariño (Pasto and Tumaco). A total of 720 persons benefited from the project (480 victims, 120 demobilized y 120 community members). As well as 58 organizations were strengthened and counseled (27 victims’ organizations, 12 NGOs working with victims, 4 international organisms and 15 state entities at national and local levels). Two important achievements of the project were: the empowerment of the victims and their organizations in relation with their participation and incidence in the truth, justice and reparation processes; and the preliminary establishment of “*Escuela de Formación*” (Training School) which aims at strengthening the organizations and providing permanent counseling to the victims.

BUDGET

Table 5. National Commission for Reparation and Reconciliation (CNRR)

Projects Approved for CNRR: Sub-Components	Number of Beneficiaries
D Asocolflores	150
TOTAL	150

1.10 Support to the Attorney General's Office

ADVANCES THIS QUARTER

National Attorney General –Support to Victims: During this quarter we continued supporting the Attorney General's Office by typing the victims' formats received in Medellín, Barranquilla and Bogota, as well as those formats collected by other institutions such as regional offices from the NO, IG, CNRR and public prosecutors among others.

The following amounts of formats were typed during this quarter: Medellín: **3,816** Barranquilla: **1,809**; Bogotá: **8,552** for a total of **14,177** formats. The victims' assistants hired handled **8,900** victims at the three regional offices (Barranquilla **1000**, Medellín **7,600** and Bogota **300**). The accumulated number of typed formats in the Justice and Peace Unit temporary Database is **167,298**; **87%** of the formats were typed by IOM contractors. We gave support to victims' call center. During this quarter we received **7,297** calls.

3 engineers and 4 typists hired with the project resources are scanning the information obtained in *versiones libres*. The database was updated with **7.293** cases for a total of **10.338** crimes confessed in **600** *versiones libres* new facts. Additionally **7.293** crimes were revised.

The hired psychologists supported the Attorneys by attending victims during **320** *versiones libres*. One person is in charge of the website and the updating of the Justice and Peace Unit website, giving special attention to the exhumation Subunit. The website was fed with news, hearings notices and lists of personal belongings found in mass graves in order to help the identification of bodies by relatives. The historical of *versiones libres* and handing of human remains were also updated.

Inter-institutional Information System for Justice and Peace: A public bid was held, and the institutions that are part of the Technical Subcommittee assisted a meeting in IOM's office in order to analyze the proposal presented by potential developers. A total of 3 companies presented qualified proposals. Two of these three companies fulfilled the requirements and currently, the Subcommittee is analyzing the proposals in order to choose the company. Additionally, **3** Justice and Peace matrixes were produced for the members of the Inter-institutional Justice and Peace Committee.

During this quarter we supported the Attorney General's Office with the organization of 5 identification gatherings with relatives of missing persons. A total of **2,067** persons were served in the following municipalities: Cartago, Andes, Medellín, Buenaventura and Cali.

Additionally we supported the Exhumations Unit with 2 ceremonies of return of remains. **55** bodies were returned to their relatives in ceremonies in Medellín (**15** bodies), and Santa Marta (**40** bodies). A total of 200 relatives of these persons found in mass graves, were served. These persons were transported from their municipalities of origin to Medellín and Santa Marta and were lodged for **3** days. During these days, the victims' relatives attended workshops led by psychologists hired by IOM.

7. Next Quarter Priorities

In the upcoming quarter, the project intends to focus on the following actions and strategies within each component:

1.11 Tracking and Monitoring

- Support the financial and psychosocial area of ACR with RAP's⁶ typing.
- Create an action plan for RAP's typing and to establish the responsibilities of each part.
- Strengthening of TMES teams.
- Design of the base line for individually demobilized persons in the TMES database.
- Support to the ACR technology area in the partial transfer of the TMES database to the Information System for Reintegration developed by Microsoft for the ACR.
- The following reports will be produced the next quarter:
 - ❖ 3 monthly reports to the ACR
 - ❖ 3 progress reports on academic and vocational training
 - ❖ 1 report on education.
 - ❖ 1 report on deaths and detainees
 - ❖ Weekly and monthly reports

1.12 Support to GOC Reintegration Program

- Accompany the last phase of the edition series “*El Proceso de paz en Colombia, 1982 – 2002*” (Peace Process in Colombia, 1982-2002) and the launching events.

1.13 Oversight Ombudsman/IG

National Ombudsman (NO)

- NO's signature in the SIG's donation contract.
- Carry out the selection and recruitment process of seven data entry assistants to support the systematization of SIG's information.
- Start the training process on SIG to the contactors in the project.
- Carry out the systematization process of the project's information in the SIG.
- Obtain the information about the procedure that has been given to the claims received.
- Continue the field visits to carry out the monitoring of the claims and petitions received as well as verifying the situation of the host communities.
- Continue the construction of the NO'S Resolution.

Inspector General (IG)

- Carry out a transition with new Inspector General Delegates in January
- Start an evaluation process of the second year of the project, in order to define the priorities of the third phase for each component.

⁶ The RAP is the matrix in which the assistance to psychosocial activities is reported by the ACR tutors.
Community-Oriented Reintegration of Ex-combatants (CORE): Tenth Quarterly Report, October – December 2008

1.14 Support to the Demobilized Population

- Develop the recruitment process of teachers and administrative personnel to start the implementation of Sunday classes at the CEPAR.

Human Development

- Review the evaluations presented by each operator.
- According to the results of the evaluations, organize a work plan that minimizes the negative issues presented in the intervention and prioritize labor development.

Urban Productive Projects

- Start the production modules of worm-cultivation of BIPROCOL in Montería and Sincelejo. Additionally, define the location and start the three modules left of the project.
- Execute the strategy defined in the planning exercise of December 2008 that includes plans to develop 18 projects, which will enroll 2,000 beneficiaries in a direct way.
- Define the strategy for the closing and tracking of MOVER program projects, executed by CHF.
- Systematize the experience of the elaboration of 10.000 integral profiles for the execution of the new contract with the Netherlands government.
- Carry out the tracking of operators that execute the contracts for the training of 392 new beneficiaries of Medellín Mayoralty's *Paz y Reconciliación* program.
- Implement the chili pepper pilot hectares in Puerto Nare.
- Commercialize the first production of chili pepper from Puerto Triunfo.

Rural Productive Projects

- Work with businessmen of the agricultural sector to define a temporary job and job training strategy. Alternatives such as the maintenance and operation of the irrigation districts in Magdalena and Cordoba and working with the administrative boards for rural aqueduct of Magdalena are being considered.
- Define with *Fedegan* and the cattle-farming funds on the Costa region, the possibility of the cattle-farming industry to be articulated to a production initiative of corn, yucca and forage for ensilage production for cattle feeding.

1.15 Verification to the Process

- Adjust to the new Mission's guidelines.
- Analyze the last technical and financial reports for the closing proceedings of the second year.

1.16 National Commission for Reparation and Reconciliation

- Conclude the negotiation with communities and victims, for the implementation of the projects regarding the basic needs in the collective reparation pilots.
- Implement the model of integral attention to victims' through the collaboration of twelve teams of lawyers and psychologists for the National Ombudsman's Office in regions where the number of victims is high and the institutional presence is weak, with aims of providing legal counseling and psychosocial attention to the victims.
- Identification of victims' communities affected and support requests for the design, formulation and completion of the social-economic stabilization projects for the victims and their families.

- Identification (state of art) of victims' organizations and NGOs working with victims, with aims of working directly with them and empowering them for the claiming process of their rights to truth, justice, reparation and reconciliation. Preliminary design of a Training School and Counseling to the victims and their associations.

1.17 Support to the Attorney General's Office

- Strengthen the team which works providing direct attention to and tracking of victims.
- Continue with gatherings of identification of relative of missing persons, according to the Attorney General Office's schedule.
- Continue with ceremonies of return of remains.
- Continue the psychological support to victims during the *versiones libres*.
- Continue the development of the Justice and Peace matrix.
- Hire a developer of the Inter Institutional Justice and Peace System.
- Choose and hire a firm to begin the coding of the Inter-Institutional Information System for Justice and Peace.

8. Annex 1. Financial Reports

FINANCIAL STATUS REPORT (Short Form) (Follow instructions on the reverse side)			
1. Federal Agency and Organizational Element to Which Report is Submitted : USAID		2. Federal Grant or Other Identifying Number Assigned: A-00-06-00305-00	
3. Recipient Organization: International Organization for Migrations IOM. Carrera 14 No. 93			
4. Employer Identification Number		5. Recipient Account Number or Identifying Number: A0847P1 - 514-A-00-06-00305-00	
8. Funding/Grant Period (<i>See instructions</i>) From: (Month, Day, Year) : 06/02/2006 To: (Month, Day, Year) : 30/09/2009			
10. Transactions:			
a. Total outlays			
b. Recipient share of outlays			
c. Federal share of outlays			
d. Total unliquidated obligations			
e. Recipient share of unliquidated obligations			
f. Federal share of unliquidated obligations			
g. Total Federal share (<i>Sum of lines c and f</i>)			
h. Total Federal Funds authorized for this funding period			
i. Unobligated balance of Federal funds (<i>Line h minus line g</i>)			
11. Indirect Expense			
a. Type of (place "x" in appropriate box)			
<input type="checkbox"/> Provisional		<input type="checkbox"/> Predetermined	
b. Rate	c. Base	d. Total	
13. Certification: I certify to the best of my knowledge and belief that this report is correct and purposes set forth in the award documents.			
Type or Printed Name and Title: José Angel Oropeza - Chief of Mission			
Signature of Authorized Certifying Official:			

NSN 7540-01-218-4387

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9. Annex 2. Services Summary Table

1.18 SERVICES SUMMARY TABLE

Table 6. Services Provided to Demobilized Individuals, Family Members, and Victims by Department and Type

Department		Labor Training	Human Development & Psychological Attention	Formal Education	Profiles & Vocational Orientation	Employability & Productive Projects	TOTAL * DEPARTMENT
National Coverage	Projected	79	0	198	0	0	277
	Actual	0	0	138	0	0	138
Antioquia	Projected	2.026	1.324	380	4.150	1.283	9.163
	Actual	536	104	51	0	148	839
Bogotá	Projected	382	420	0	1.000	232	2.034
	Actual	33	84	0	75	37	229
Bolívar	Projected	150	410	0	200	150	910
	Actual	95	95	0	0	33	223
Boyacá	Projected	0	0	0	500	0	500
	Actual	0	0	0	0	0	0
Cesar	Projected	656	355	0	1.825	375	3.211
	Actual	47	273	0	75	203	598
Córdoba	Projected	389	369	0	2.025	389	3.172
	Actual	13	173	0	50	222	458
Magdalena	Projected	145	505	0	1.000	145	1.795
	Actual	0	59	0	50	35	144
Meta	Projected	30	30	0	500	30	590
	Actual	30	30	0	0	30	90
Norte de Santander	Projected	50	520	0	500	200	1.270
	Actual	0	0	0	0	192	192
Risaralda	Projected	430	430	0	150	430	1.440
	Actual	0	0	0	0	103	103
Santander	Projected	20	211	0	400	135	766
	Actual	0	53	0	0	78	131
Sucre	Projected	230	251	100	500	251	1.332
	Actual	51	91	76	0	84	302
Tolima	Projected	0	0	0	400	0	400
	Actual	0	0	0	50	0	50
Valle de Cauca	Projected	0	0	0	1.000	0	1.000
	Actual	0	0	0	0	0	0
TOTAL PROJECTED		4.587	4.825	678	14.150	3.620	27.860
TOTAL ACTUAL		805	962	265	300	1.165	3.497
TOTAL CONCLUDED		1.969	898	27	13.850	273	17.017

Note: Total Concluded refers to all beneficiaries, regardless of type, who have finished receiving the service indicated.

10. Annex 3. Services Summary Table – Demobilized Individuals

1.19 SERVICES SUMMARY TABLE – DEMOBILIZED INDIVIDUALS

Table 7. Services Provided to Demobilized Individuals by Department and Type

Department		Labor Training	Human Development & Psychological Attention	Formal Education	Profiles & Vocational Orientation	Employability & Productive Projects	TOTAL PER DEPARTMENT
National Coverage	Population	0	0	138	0	0	138
	Demobilized	0	0	138	0	0	138
Antioquia	Population	566	104	51	0	148	869
	Demobilized	499	104	51	0	75	729
Bogotá	Population	33	84	0	75	37	229
	Demobilized	33	84	0	75	37	229
Bolívar	Population	95	95	0	0	95	285
	Demobilized	95	95	0	0	95	285
Boyacá	Population	0	0	0	0	0	0
	Demobilized	0	0	0	0	0	0
Cesar	Population	47	273	0	75	203	598
	Demobilized	47	273	0	75	154	549
Córdoba	Population	13	173	0	50	222	458
	Demobilized	13	173	0	50	173	409
Magdalena	Population	0	59	0	50	35	144
	Demobilized	0	39	0	50	24	113
Meta	Population	30	30	0	0	30	90
	Demobilized	30	30	0	0	30	90
Norte de Santander	Population	0	0	0	0	192	192
	Demobilized	0	0	0	0	23	23
Risaralda	Population	0	0	0	0	103	103
	Demobilized	0	0	0	0	89	89
Santander	Population	0	53	0	0	78	131
	Demobilized	0	25	0	0	29	54
Sucre	Population	51	91	76	0	84	302
	Demobilized	51	91	76	0	84	302
Tolima	Population	0	0	0	50	0	50
	Demobilized	0	0	0	50	0	50
Valle del Cauca	Population	0	0	0	0	0	0
	Demobilized	0	0	0	0	0	0
TOTAL POPULATION		835	962	265	300	1.227	3.589
TOTAL DEMOBILIZED		768	914	265	300	813	3.060

Note: Only departments with services currently provided to demobilized individuals are detailed in this table. Additionally, the row “Total Population” represents the same “Total Actual” reported in Annex 2.

11. Annex 4. Glossary

ACR	<i>Alta Consejería para la Reintegración</i> High Commission for Reintegration
AG	<i>Fiscalía General de la Nación</i> Attorney General
AUC	<i>Autodefensas Unidas de Colombia</i> United Self-Defense Forces of Colombia
<i>Autos Inhibitorios</i> (AI)	Judicial decision to not prosecute an individual on the basis of proceedings and hearings related to crimes different from those committed against humanity.
CNRR	<i>Comisión Nacional de Reparación y Reconciliación</i> National Commission for Reparation and Reconciliation
CORE	Community-Oriented Reintegration of Ex-combatants
DAS	<i>Departamento Administrativo de Seguridad</i> Security Administration Department
DI	Demobilized Individuals
DDR	Disarmament, Demobilization, and Reintegration
GOC	Government of Colombia
IG	Inspector General
MAPP/OEA	<i>Misión de Apoyo al Proceso de Paz de la OEA</i> Mission to Support the Peace Process by the OAS
NO	<i>Defensoría del Pueblo</i> National Ombudsman
OAS	Organization of American States
ICFES / PREICFES	A standardized test given by the Colombian Institute for the Encouragement of Higher Education, similar to the American SAT that all high school students must take before graduating. The grade helps universities rank the students for admissions. Its preparatory course is known as PREICFES.
SENA	<i>Servicio Nacional de Aprendizaje</i> National Learning Service
SIG	<i>Sistema de Información Georeferenciada</i> Geo-referenced Information System

SIJUF	Inter-institutional Information System of the Justice and Peace Unit of the AG's Office
SIR	<i>Sistema de Información de Reintegración</i> Reintegration Information System
TMES	Tracking, Monitoring, and Evaluation System
Versión Libre RAP	Process of individuals registered and heard by prosecutors Psychosocial Assistance Report

12. Annex 5. Exchange Rates

1.20 Exchange Rates

Table 8. Exchange Rates

Month	Year	Exchange Rate
August	2006	2.520
September		2.385
October		2.397
November		2.335
December		2.328
January	2007	2.226
February		2.240
March		2.214
April		2.169
May		2.121
June		1.990
July		1.935
August		1.976
September		2.133
October		2.038
November		2.008
December		2.075
January	2008	1.990
February		1.990
March		1.892
April		1.834
May		1.770
June		1.772
July		1.780
August		1.771
September		1.873
October		2.147
November		2.348
December		2.355

In-Country Training Data

Name of Implementing Partner: International Organization for Migration

Prepared By: Hernan Portela

Date Prepared: January 26/ 09

Please complete the following fields for each training event and forward to your SO Representative at the Mission. NOTE: THIS IS MANDATORY UNDER USAID REGULATIONS.

Name of Training Program: Job training

Project / Activity Name: Job training program for demobilized persons in process of social and economic reintegration

Technical Office: Farm Administration

Start Date: 03/12/08 End Date: 10/28/08 (MM/DD/YYYY Format)

Method of Training (circle the one that applies): • Traditional •

Training Type (circle the one that applies):

• Seminar • Workshop • Conference • On-the-job Training • Study Tour • Short Course

Training Provider Name: FEGASUCRE

Address: Carrera 16 No.22-33

City: Sincelejo

Country: Colombia

Field of Study (enter a general subject area): Farm Administration

USAID Funding (in US Dollars):

Instruction: [REDACTED]

Trainee: _____

Travel: _____

Non-USAID Funding (in US Dollars):

Host Country Instruction: _____

Host Country Trainee: _____

Host Country Travel: _____

Private Instruction: [REDACTED]

Private Trainee: _____

Private Travel: _____

Other Instruction: _____
Other Trainee: _____
Other Travel: _____

Group Name: Ex-combatants_____

Males: 84 **# Females:** 1

Afro Colombian:	Females	_____	Males	_____
Indigenous:	Females	_____	Males	_____
Disabled:	Females	_____	Males	_____
Other:	Females	<u>1</u>	Males	<u>84</u>

Residence Country: Colombia_____

Group Name: Ex-combatants

Males: 114 **# Females:** 23

Afro Colombian:	Females	<u> </u>	Males	<u> </u>
Indigenous:	Females	<u> </u>	Males	<u> </u>
Disabled:	Females	<u> </u>	Males	<u> </u>
Other:	Females	<u>23</u>	Males	<u>114</u>

Residence Country: Colombia