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UNIDOS DE AMÉRICA

**BIOREDD+ Program**

# **DELIVERABLE 7: FINAL VALIDATION REPORT FOR CAJAMBRE**

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# Cajambre REDD+ VCS CCB VALID 15



Document Prepared By Rainforest Alliance

Contact Information:  
 Campbell Moore  
[cmoore@ra.org](mailto:cmoore@ra.org)

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<b>Prepared By</b>	Rainforest Alliance
<b>Contact</b>	Campbell Moore Associate Manager, Carbon Services Unit, RA-Cert Rainforest Alliance 2101 L St NW Washington DC, 20037
<b>Approved By</b>	Lawson Henderson, Senior Internal Reviewer Rainforest Alliance 65 Millet Street, Suite 201 Richmond, VT 05477 Tel: (802)923-3766 Fax: (802)434-3116 Email: lhenderson@ra.org
<b>Work Carried Out By</b>	Janice O'Brien Nicholas Wilson Campbell Moore William Arreaga

## Summary:

This report represents the final validation report for the Cajambre REDD+ project in the Pacific region of Colombia. The project is part of the eight-project BioREDD+ program instituted in the Colombian Pacific with funding from USAID and implementation by multiple partners.

The proponents are the Consejo Comunitario de Cajambre. The crediting period and project lifetime is 30 years.

The audit process was desk-based and field based and took place from October 2014 until April 2015. The audit team consisted of two Rainforest Alliance Senior Auditors and a local Colombian forestry expert, as well as a geospatial consultant who provided remote support.

The field audit occurred from November 5-11 and included stakeholder meetings with over 100 individuals representing leadership and membership from all consejos. The audit team traveled with technical and community development staff from the BioREDD+ program, who provided useful interpretation of the sequence of project development. The audit team conducted a re-sampling of the permanent plots used throughout the entire BioREDD+ program to measure forest carbon stocks, which was in turn used for calibration of a LiDAR model.

The field audit and resulting document review identified 31 VCS nonconformity reports (NCRs) and 19 CCB NCRs. NCRs are required to be corrected prior to successful validation.

The audit team also identified 4 Forward Action Requests (FARs) which shall be taken into account at future verification events. FARs are not required to be closed prior to validation and represent future areas of potential nonconformance, or in this case, a potential future safety risk that audit teams should account for in field audits.

The proponents submitted multiple rounds of evidence for closure of NCRs. On April 20, 2015, sufficient corrective actions and evidence had been submitted to enable all NCRs to be closed and to determine a positive validation conclusion.

The Rainforest Alliance audit team has determined to a reasonable degree of assurance positive conformance to the VCS Version 3, VCS VM0006 v2.1 methodology, VCS VT0005 tool, and the CCB Third Edition Standards. The *ex-ante* net emissions reduction is estimated at 8,924,643 tCO<sub>2</sub>e, with an estimated issuance of 7,358,393 VCUs, over the project lifetime. The validation statement is based upon the PD version 3.10 from 22 April 2015, and the AFOLU-Non-permanence risk report version 1.9 from 22 April 2015.

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## 1 INTRODUCTION

Rainforest Alliance certification and auditing services are managed and implemented within its RA-Cert Division. All related personnel responsible for audit design, evaluation, and certification/verification/validation decisions are under the purview of the RA-Cert Division, hereafter referred to as Rainforest Alliance or RA. Rainforest Alliance is an ANSI ISO 14065:2007 accredited validation and verification body; additionally, Rainforest Alliance is a member of the Climate, Community, and Biodiversity Alliance (CCBA) standards, and an approved verification body with a number of other forest carbon project standards. For a complete list of the services provided by the Rainforest Alliance, see [http://www.rainforest-alliance.org/climate.cfm?id=international\\_standards](http://www.rainforest-alliance.org/climate.cfm?id=international_standards).

Dispute resolution: If Rainforest Alliance clients encounter organizations or individuals having concerns or comments about Rainforest Alliance and our services, these parties are strongly encouraged to contact the local Rainforest Alliance regional office or the RA-Cert Division headquarters directly. Formal complaints or concerns should be sent in writing

### 1.1 Objective

The purpose of this report is to document the conformance of the “Cajambre REDD+ Project”, with the requirements of the Verified Carbon Standard (VCS) and The Climate, Community and Biodiversity Standard (CCBS). The project was developed by El Consejo Comunitario del Río Cajambre, hereafter referred to as “Project Proponent”. The report presents the findings of qualified Rainforest Alliance auditors who have evaluated the Project Proponent’s systems and performance against the applicable standards, and related methodology, tools, and procedures.

### 1.2 Scope and Criteria

**Scope:** The scope of the audit is to assess the conformance of Cajambre REDD+ Project in Colombia, against the Verified Carbon Standard V3 and The Climate, Community and Biodiversity Standard Third Edition. The objectives of this audit included an assessment of the project’s conformance with the standard criteria for validation. The project is developed in the Collective Territory of Rio Cajambre (60,316 ha) in Buenaventura, Valle del Cauca department, in the Pacific Coast of Colombia. The project has a lifetime of 30 years which corresponds to the crediting period, and estimates a net GHG reduction of 8,924,643tCO<sub>2</sub>e over the course of the project lifetime, with an estimated generation of 7,358,393 VCUs over the crediting period.

**Standard criteria:** Criteria from the following documents were used to assess this project:

- Verified Carbon Standard Program Guide 2013 v3.5;
  - Verified Carbon Standard 2013 v3.4;
  - Verified Carbon Standard Agriculture, Forestry and Other Land Use (AFOLU) Requirements 2013 v3.4;
  - Verified Carbon Standard AFOLU Non-Permanence Risk Tool 2012 v3.2;
  - Verified Carbon Standard Program Updates;
  - Verified Carbon Standard Methodology VM0006, Version 2.1. Methodology for Carbon Accounting for Mosaic and Landscape- scale REDD Projects.
- 
- Climate, Community and Biodiversity Standard, Third Edition, December 2013
  - Rules for the Use of the Climate, Community & Biodiversity Standards, December 2013

**Materiality:** All GHG sinks, sources and/or reservoirs (SSRs) and GHG emissions equal to or greater than 5% of the total GHG assertion for VCS projects ( $\leq 300,000$  tCO<sub>2</sub>e/year)

### 1.3 Level of assurance

The validation was conducted to provide a reasonable level of assurance of conformance against the defined audit criteria and materiality thresholds within the audit scope. Based on the audit findings, a positive evaluation statement reasonably assures that the project GHG assertion is materially correct and is a fair representation of the GHG data and information.

### 1.4 Summary Description of the Project

This project is an Agriculture, Forestry and Other Land Use (AFOLU) project under the Reducing Emissions from Deforestation and Degradation (REDD) project category. Specifically, the project is of the “Avoided Unplanned Deforestation & Degradation” (AUDD) project category.

The project is estimated to generate approximately 7,358,393 VCU over 30 years. The project area is located in the Collective Territories (Territorio Colectivo) of Río Cajambre, in the municipality of Buenaventura, and within the department of Valle del Cauca on the southern Pacific coast of Colombia. Belonging to the biologically diverse Chocó-Darién bioregion, forests of the area are important nationally and internationally for the ecosystem services they provide. The project area forests, however, have experienced a continued reduction in biomass due largely to illegal logging. Project area forests are also an important source of income for local families, who periodically harvest timber when the economic needs arise.

The project aims to alleviate these pressures on the forests through the support of governance capacity (including individual property titling, land-use planning and conservation zone demarcation), the generation of alternative economic activities and income sources, and through capacity building in administration and management. These project activities, beyond protecting local forests and biodiversity, contribute to social and economic development in one of the poorest areas of Colombia. The effectiveness of these activities is partially dependent on their long-term economic success and wide-spread adoption.

## 2 VALIDATION PROCESS

### 2.1 Method and Criteria

The criteria used are the VCS Version 3 and the VM0006 v2.1 methodology and associated tools, as well as the CCB Standards 3rd Edition. Please see Section 1.2 above for full criteria. The method employed in the validation was desk-based and field based with an experienced Rainforest Alliance audit team consisting of two Senior Auditors and the Carbon Services Associate Manager. The evaluation of remote sensing methods and outputs, including use of LiDAR was supported by Nicholas Wilson, a content expert advising the audit team on this aspect of the audits.

The audit team conducted an extensive document review prior to the field audit, which was used to develop a risk-based sampling approach for the audit focusing on biophysical data, social data and community input, and legal conformance of the project. The CCB Public Comment process was initiated before the field audit to solicit additional input from both internal and external stakeholders, however no comments were received. This project is one of eight REDD+ projects in the Colombia Pacific instituted as part of the BioREDD+ project funded by USAID. The field audits of the eight BioREDD+ projects took place in mostly sequential field audits from October-December 2014. Many aspects of the projects are similar across projects.

CCBA community indicators, right of use, baseline scenario, and additionality assessment was strongly informed by stakeholder interviews conducted by the audit team at all relevant levels from individual farmers and illegal loggers (agents of deforestation and forest degradation) to councils and leadership to Ministry of Forestry officials and local government representatives. Please see relevant details below in Section 2.3.

Forest carbon stocks were evaluated across all eight BioREDD+ as a unit. This is because the estimation of carbon stocks was treated as a single inventory across all eight projects. Field plot data was used only for calibration and validation purposes of the LiDAR model used to estimate forest biomass. The audit team visited seven of fifteen 1-hectare permanent plots that were part of the project in a systematic sampling method which was representative of all projects in aggregate. The audit team also evaluated the LiDAR and remote sensing analyses and methods in aggregate across all projects. This was accomplished through an office visit by the geospatial expert supporting the audit team to the offices of GeoEcoMap in California, USA as well as in person meetings between Campbell Moore the project manager/lead auditor in Maryland USA with the principal of GeoEcoMap. Several supporting documents produced by GeoEcoMap are relevant across the entire BioREDD+ program and were evaluated as such.

Right of use, legal conformance, and additionality were assessed with the input of relevant government officials including those from INCODER (the agency responsible for permitting consejos and indigenous resguardos), the Ministry of Forestry of Colombia, and local corporations responsible for natural resource management at the departmental level in Colombia.

Following the field audit and office audit the audit team presented the proponents with a Draft Validation Audit Report identifying areas of conformance and areas of non-conformance for which the proponents took corrective action and provided additional evidence of conformance.

All updated documentation was reviewed by the audit team and clarifications on specific topics were discussed with the proponent and implementation partners. Based on the reviews, a draft final report was created containing all the findings necessary to close most of the NCRs while others remained open. One last review was necessary to close all the non-conformances and finally validate the REDD project.

The validation field visit took place from November 5<sup>th</sup> to November 11<sup>th</sup>, 2014. The audit team comprised of four members with different roles. Responsibilities and qualifications are detailed below.

**Auditor Responsibilities:**

Auditor(s)	Responsibilities							
	Lead	Desk Review	On-site visit	Climate Specialist	Biodiversity Specialist	Social Specialist	Report	Senior Internal Review
Janice O'Brien	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
William Arreaga	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>				
Campbell Moore	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Nick Wilson	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Lawson Henderson	<input type="checkbox"/>	<input checked="" type="checkbox"/>						

**Auditor Qualifications:**

Auditor team names and positions	Qualifications
Janice O'Brien Lead Auditor CCB  Contact info: jobrien@ra.org	Janice has a Master's Degree in Forest Conservation from the University of Toronto and has been with Rainforest Alliance for 8 years. Janice acts as the Canadian Senior Verification and Chain of Custody Associate. She has task managed Carbon methodology assessments, pre-validations, and validation projects internationally, for 6 years. She has completed a training program in GHG Accounting for Forests and participated as an auditor in 13 Carbon Pre-Assessments, Validation/Verification Projects, in Canada, Africa, India, Australia, the US and Central America. She has coordinated approximately 800 Chain of Custody audits and assessments, conducted approximately 30 assessments/audits, and participated in one Forest Management Audit. Prior to joining Rainforest Alliance she worked in operational and financial risk management for 13 years.
William Arreaga, Lead Auditor VCS	Guatemalan; Ing. Agr. RNR from San Carlos de Guatemala University, and M.Sc. from CATIE, Costa Rica. He is also involved in a MBA program on Financial

<p>Contact info:          warreaga.wa@gmail.com</p>	<p>Administration in Guatemala.          William served as lead auditor for FSC Forest Management, Chain-of-Custody, and legality services in Mesoamerica. His experience on carbon projects includes: the developing of two biomass allometric equations in Guatemala (natural forest and teak plantation); participation as a fellow at Winrock International (Norman Borlaug fellowship program) and as lead auditor in more than twenty validations and verifications (VCS, CFS, CCBA) in USA, México, Guatemala, El Salvador, Honduras, Nicaragua, Costa Rica, Panama, Ecuador and Uruguay. He had received formal training as carbon validator in Vermont, and as lead auditor against ISO 14001 in Guatemala.          As Senior Associate of Verification Services (RA-Cert staff), he was the point of contact of the carbon services in Mesoamerica Region Office, but also provided technical assistance to South America Region Office.</p>
<p>Campbell Moore          Associate Manager, Carbon Services Unit, RA-Cert  <i>Audit team member</i></p> <p>Contact info:          cmoore@ra.org</p>	<p>Campbell is a forester and carbon expert with professional experience in Africa and Southeast Asia. In his role as Carbon Technical Specialist with Rainforest Alliance he conducts audits against six forest carbon standards, supervises methodology assessments, manages RA accreditation, and acts as technical expert on carbon for RA-Cert globally. Campbell has participated in more than 35 AFOLU carbon audits. Previous professional experience includes consulting work for GIZ Philippines performing carbon stock assessments of different forest types including agroforestry and plantation systems, as well as work centered on reforestation in Sri Lanka for the Environmental Leadership and Training Initiative, and working with Climate Focus on LULUCF policy issues. Campbell received his Master of Forestry from the Yale University School of Forestry and Environmental Studies. Prior to his time at Yale, Campbell worked in The Gambia for over two years as a Peace Corps Volunteer designing and implementing a wide variety of forestry, agroforestry, and agricultural projects. In addition to his Master of Forestry degree, he holds a B.A. in Environmental Studies from St. Mary's College. Campbell is fluent in Pulaar and Wolof and has some experience with Spanish.</p>
<p>Nick Wilson,  <i>Geospatial expert</i></p> <p>Contact info:          Nicholas.br.wilson@gmail.com</p>	<p>Nick is a remote sensing and spatial analysis expert who has worked a range of domestic and international projects focused on land cover and land use change issues. He provides technical expertise to the Rainforest Alliance on REDD+ project conformance to VCS methodologies, accuracy assessment, and remote sensing. He is also a lead developer of the UrbanFootprint Scenario Planning Model, an open-source modelling platform for assessing the impact of future land use and policy decisions. As a lead analyst on the Vision California project he helped develop long range, high resolution land use scenarios for the State of California. Nick has also worked extensively with the Idrisi Land Change Modeler, a common land cover model used for assessing REDD+ baselines. His field experience includes nearly 3 years as a Peace Core Volunteer in the West African nation of The Gambia where he worked with the Gambian Forest Service and the National Beekeepers Association of the Gambia. He holds a Master's degree in Geography from Clark University and a Bachelor's degree in International Development and Anthropology from Dalhousie University.</p>
<p>Lawson Henderson  <i>Senior Internal Reviewer (RRA Reviewer)</i></p> <p>Contact info:          lhenderson@ra.org</p>	<p>Carbon Coordinator with Rainforest Alliance (2012 – current). Education: B.S.F. in forest management from University of New Hampshire, 2005. Experience, Forest Management Associate with Rainforest Alliance, US Region (2008 to 2012). Chain of Custody Associate with Rainforest Alliance, US Region (2007-2008). Forest Land Surveyor for a private forest/civil engineering firm in Western Oregon for two years. Auditor on more than 20 FSC forest management and chain of custody audits and assessments. Lead auditor or auditor on 16 forest carbon projects, including 14 IFM projects. Performed VCS audits of ARR, IFM, &amp; REDD forest carbon projects. Project manager on over 250 forest management and chain-of-custody projects. Completed Rainforest Alliance CoC Auditor Training in April 2008, Rainforest Alliance Carbon Verification and Validation Audit Training in March 2009, and Rainforest Alliance Lead Forest Management Auditor Training in June 2009. Successfully</p>

	completed the Climate Action Reserve Lead Verifier Training for the Forest Project, and Urban Forest Project Protocol in September 2010, CAR Lead Verifier credentials renewed in June 2014. Successfully completed the ISO Quality Management Systems Lead Auditor Training Course (ISO 9001) in December 2010. ARB Lead Verifier credentials obtained in October 2012. Member of the Society of American Foresters and the Forest Guild.
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## 2.2 Document Review

Prior to the onsite visit, the audit team reviewed the Project Design Document (PD) and supporting documentation. This review guided the design of the audit plan since the key technical and geographical information was taken into account such as the number and location of the communities engaged and their main economic activity. Several annexes were also reviewed during the field visit in order to confirm the project design with reality and to validate if the assumptions taken were actually valid, the project activities were real and the indicators achievable and measurable. Principles of transparency and accuracy were used to choose the places to visit and which stakeholders interact with.

Ref.	Title, Author(s), Version, Date	Electronic Filename
1	Response form Cajambre. V1.27. 2015	BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
2	Cajambre project description v2.34. 2015	BioREDD Cajambre REDD+ Project Description v2.34.doc
3	CCB PD summary in Spanish Cajambre. 2014	Resumen_Cajambre nov7 2014.doc
4	Listado de especies Cajambre. 2014	Anexo 1 Listado de especies Cajambre Annex AB
5	File Referenced Soils_Biodiversity Docs	Analisis Ecorregional Choco_WWF 2008.pdf Chaves 2006.pdf HCVCommonGuide_final5.pdf Humboldt 2010 State of Biodiversity.pdf IPAC MMA 2000 Eco Mapping.pdf Plan de manejo Ramsar Delta Rio Baudo.pdf politica nacional.pdf Sombroek_2000.pdf Annex AO SBIA_Part_1.pdf SBIA_Part_2.pdf SBIA_Part_3.pdf Annex AE IPAC MMA 2000 Eco Mapping.pdf Annex AF
6	IAvH, IDEAM, IIAP, INVEMAR, SINCHI, 2011. Informe del Estado del Medio Ambiente y de los Recursos Naturales Renovables 2010. Instituto de Hidrología, Meteorología y Estudios Ambientales – IDEAM. Bogotá D.C., Colombia. 384 p	Informe del estado del medio ambiente y los recursos naturales renovables.pdf Annex AQ
7	Análisis Ecorregional para la construcción de un Plan de Conservación de la Biodiversidad en el Complejo	Analisis Ecorregional Choco_WWF 2008.pdf Annex AR

	Ecorregional Chocó-Darién ©WWF Colombia, Fundación Ecotrópico y Cecoin.	
8	Monitoreo de cultivos de coca 2012. UNODC. 2013 Evidencias por presencia de cultivos ilícitos de coca en zonas solicitadas por DPCI (Tierras Colectivas y Resguardos Indígenas). UNODC. 2013	1.Coca Plantation Survey (2012).pdf 2.UNODC (Sep 2103).pdf Annex AW
9	FPIC documentation. 2014	Acuerdo comunitario CC Río Cajambre.pdf Cap 1 Socioeconomico - Oferta - Demanda.pdf Informe comercialización_CC Cajambre-2.pdf Annex AX
10	Emission reduction calculation spreadsheet. Cajambre. 2015	VM0006 Accounting CAJAMBRE v8.41.xls Annex AZ
11	The Rainforest Standard v2.1. 2012	The_Rainforest_Standard_v2_1_-_December_2012.pdf Annex Z
12	Censo poblacional. Cajambre 2011	CENSO POBLACIONAL cajambre 2011.xls Annex AA
13	Informe final USAID. Cajambre 2013	Informe final consolidado en formato USAID - entregable 29 Nov-2013.pdf Annex AY
14	Informe final maderas y anexos. Programa BIOREDD+. 2014	File ESTUDIO MADERAS BIOREDD SEPT 16 2014
15	Financial statement June-December 2014. Amezquita&Cia.	Fondo Acción Estados Financieros Junio 2014.pdf
16	File FPIC	Acta revision Junta Cajambre PlanREDD.pdf BIOREDD Informe Taller CC Cajambre.pdf BR-PT-170 Asistencias Plan REDD+ Cajambre Pital.pdf BR-PT-170 Asistencias Plan REDD+ Cajambre Silva.pdf BR-PT-170 Asistencias Sesión Cajambre.pdf Convenio 169 OIT.pdf decreto1745-19951.pdf FPIC Guidelines_EN_final web.pdf Annex C 1.Carta de Intencion.pdf 2. Acuerdo Marco Buenaventura.pdf 3. Socializacion acuerdo marco.pdf 4.Capacitacion Buenaventura.pdf 5.Concertacion 6.Asamblea Aceptacion Carta.pdf 7.Ratificacion CDI.pdf 8.Reunion Junta Directiva.pdf 9.Taller Formacion Basica.pdf

		Justificacion Cajambre.pdf Annex BA
17	Framework agreement Cajambre and Fondo Accion. 2014	Framework Agreement Cajambre 2C (2) Annex AU
18	Non-permanence risk assessment Cajambre 2015	Cajambre Non-Permanence Risk Tool v1.4.pdf NPR CAJAMBRE REV 3.xls Opportunity Cost of Selective Logging v1.4.xls Riesgos Bventura Cajambre.xls Annex AC
19	Implementation plan Cajambre. 2014	PLAN REDD Cajambre 16 SEP 2014.doc Annex AD
20	Theory of change model. V3. 2014	Theory of change model_Cajambre.xls Annes AH
21	Financial analysis Cajambre. 2014	Financial Analysis - Cajambre-Budget and Cashflow Nov11JRBMOD30012015 EP edits v1.0.xls Presupuesto Cajambre oct9.xls Annex AJ
22	IFC Performance Standards on Environmental and Social Sustainability. 2012	IFC_Performance_Standards.pdf Annex AL
23	Guía para el establecimiento de un Mecanismo de Quejas y Reclamos y de Solución de Conflictos. Cajambre 2015	Guia Mecanismo de Quejas Reclamos Cajambre.doc Annex D
24	Redd plan Cajambre 2014	PLAN REDD Cajambre 6Nov14(1).doc Annex F
25	Carta de Intención Cajambre 2013	Carta de Intención Consejo Comunitario Río Cajambre.pdf Annex H
26	GeoEcoMap different documents. 2014	GeoEcoMap_task1_revised.pdf GeoEcoMap_task2.pdf GeoEcoMap_task3.pdf GeoEcoMap_task6.pdf GeoEcoMap_task7_new.pdf GeoEcoMap_task8&9_new_13015.pdf GeoEcoMap_task12_final_2.pdf GeoEcoMap_task13_020115.pdf GeoEcoMap_Task14_MRV_020315.pdf GeoEcoMap_task16_020215.pdf GeoEcoMap_workplan_new.pdf GeoEcoMap_workplan_supplement.pdf Annex P
27	Resolución Cajambre 1999	R3305-29-12-1999-Cajambre.pdf Annex A
28	Obstacles and History Ley 70.	Ley 70 -- Obstacles and history UT Austin.pdf Annex E
29	Emission reduction calculation spreadsheet. Cajambre 2015	VM0006 Accounting CAJAMBRE v7.23.xls Annex AK
30	Native forest type spreadsheet. Bioredd.	Native forest type comparison between

	2015	project and reference areas.xls Annex AS
31	Kml documents 2015	File Project Area KML Annex C
32	Natural and human-induced risk analysis. Cajambre 2015	Riesgos Cajambre.doc Annex AV
33	De minimus calculation spreadsheet. Cajambre 2015	de minimis_VM0006 Accounting CAJAMBRE v8.41.xls Annex AZ
34	Spatial modelling report. V1.7. 2015	Spatial Modeling Report v1.11 Annex BE
35	Shapefiles Plantaciones, zonas mineras.	File SHP_Historical Reference Period Annex AL
36	Establecimiento de 30 sistemas de parcelas permanentes y temporales para el desarrollo de la linea de base de carbono y biodiversidad de proyectos redd+. CONIF/Carbono y Bosques. 2014	CONIF Forest inventory protocol-Protocolo completo – ajustado.pdf Annex O
37	Manual técnico para el monitoreo de la vegetación en parcelas permanentes. Instituto de investigación de recursos biológicos Alexander von Humboldt. 2014	Manual Monitoreo Vegetacion Parcelas Permanentes.pdf Annex Q

### 2.3 Interviews

As the project proponent, community members of Cajambre were interviewed during the validation field visit. Also, the audit team identified other key actors.

The following is a list of the people interviewed as part of the audit. The interviewees included those people directly, and in some cases indirectly, involved and/or affected by the project activities. This list also includes BioREDD and government staff interviewed in Bogota, Buenaventura (Department Cauca).

Name	Title
Community Punta Bonita	
Salomon Garcia	Community member
Yasmin Valencia	Community member
Yorman Gamboa	Community member
Carlos Celerio	Community member
Efren Arroyo	Community member
Maria Gamboa	Community member
Norman Campaz	Community member
Federico Renteria	Community member
Juan Andres Alegria	Community member
Selene Paredes	Community member
Yolanda Gutremor	Community member
Luis Garcia	Community member
Edi Alegria	Community member
Community Pital	
Jilver Garces	Community member

Miguel Angulo	Community member
Eulicer Celerio	Community member
Denny Cuero	Community member
Jose Gamboa	Community member
Ocias Arroyo	Rio Cajambre Legal Representative
Helena Andrade	Especialista en relacionamiento comunitario BioREDD+
Elsau Coperte	Fiscal
Daniel Goez	General Coordinator
Freilan Renteria	Community member
Leonicio Renteria	Community member
Wilberto Renteria	Community member
Pedro Renteria	Community member
Carlos Angulo	Community member
Gumerindo Valencia	Community member
Yolima Rodríguez	BioREDD+ consultant
Vernardo Renteria	Community member
Luz Estrella Cuero	Community member
Andy Valencia	Community member
Wiston Cuero	Community member
Jose Cuero	Community member
Community Punta Bonita	
Adán Valencia	Community member
Alvaro Antonela	Community member
David Ordonez	Community member
Jose Valencia	Community member
Hortilio Vallecillos	Community member
Isidro Vallecillo	Community member
Rosa Valencia	Community member
Gisel Valencia	Community member
Ricardo Gamboa	Community member
Bernardo Camacho	Community member
Luis Caicedo	Community member
Edilma Cardenas	Community member
Aureliano Conga	Community member
Agustin Cardenas	Community member
Manuel Velasquez	Community member
Jose Adan Velasquez	Community member
Bernardo Valencia	Community member
Willinton Valencia	Community member
Luis Carlos Ramos	Community member
Yisel Valencia	Community member
Alcides Aragon	Community member
Manuel Renteria	Community member
Orlando Renteria	Community member

Washington Aragon	Community member
Olivia Riascos	Community member
Community Silva	
Aura Arroyo	Secretary
Nivelle Arroyo	Fiscal
Ines Maria Arroyo	Community member
Faustino Renteria	Community member
Ninson Arroyo	Community member
Anderson Rodriguez	Community member
Jorge Oliveros	Administración ambiental, Corporación del Valle del Cuaca (CVC)
Mario Quintero	Oficina Ambiental Municipal, Buenaventura
Juan Castro	INCODER
Luis Gomez	Fondo Acción
Natalia Arango	Fondo Acción
Mauricio	Fondo Acción
Maria Claudia Garcia	Ministerio de Medio Ambiente
Hernan Garcia	Humboldt Institute
Juan Andres Lopez	General Manager OPTIM, General Coordinator Bioredd program
Daniel Lopez	USAID Colombia
Peter Doyle	Chemonics Colombia/Bioredd
Greg Minnick	Chemonics South America representative
Kyle Holland	Ecopartner, Managing Director
Sassan Saatchi	Senior Scientist, Jet Propulsion Laboratory
Juan Saldariaga	CONIF consultant
Yolima Rodriguez	CONIF, monitoring consultant
Richard Gutierrez	GIS expert, Bioredd program
Mauricio Camacho	Plan REDD general coordinator
Helena Andrade	Manager M&E and community expert
Juan Carlos Riascos	Social expert, Bioredd program
Lenaida Camilo	Regional Coordinator, Bioredd program
Hector Sepulveda	Regional Coordinator, Bioredd program
Kelber Sagastume	Regional Coordinator, Bioredd program
Bernardo Orobio	Regional Coordinator, Bioredd program
Camila Marino	Climate Change Specialist, Bioredd program

## 2.4 Site Inspections

Sites to be visited were chosen in agreement with BioREDD+ due to security reasons and accessibility. The field visit took place in a sample of the communities involved in the project and within these areas, the audit team visited samples of project activities, illegal logging sites and a permanent sample plot.

In general, the rationale under the selection of sites was to better understand the project scope, the traditional activities and how the REDD plan is being implemented from the project start date.

Community members were interviewed on different topics related with consultation and free prior and informed consent (FPIC) process, project activities, additionality, risks and benefits, grievances and resolution of conflicts, high conservation values and the general expectations of the REDD project.

Finally, the audit team visited a permanent sample plot (not the satellite plots) to re measure subplots 1, 5, 21, and 25. The aim of this activity was to verify if the Standard Operation Procedures (SOP's) and Monitoring, Report and Verification (MRV) in general are being implemented.

The following is a general list of places visited:

Location/Facility	Date(s)	Length of Audit	Auditor(s)
BioREDD+ office, Bogota	October 13 <sup>th</sup> , 2014 November 5 <sup>th</sup> , 2014	4 hours 4 hours	Campbell Moore William Arreaga
Fondo Accion office, Bogota	November 4 <sup>th</sup> , 2014	2 hours	Campbell Moore William Arreaga
Ministerio de Medio Ambiente office, Bogota	November 4 <sup>th</sup> , 2014	1 hour	Campbell Moore William Arreaga
INCODER office, Bogota	November 5 <sup>th</sup> , 2014	2 hours	Campbell Moore William Arreaga
Community Punta Bonita	November 10 <sup>th</sup> , 2014	4 hours	Janice O'Brien William Arreaga
Community Pital	November 10 <sup>th</sup> , 2014	4 hours	Janice O'Brien William Arreaga
Community Rio Cajambre	November 11 <sup>th</sup> , 2014	4 hours	Janice O'Brien William Arreaga
Community Silva	November 11 <sup>th</sup> , 2014	4 hours	Janice O'Brien William Arreaga

## 2.5 Public Comments

No public comments were received through the CCBA Public Comment process which was active from 14 October 2014 – 14 November 2014. The audit team interviewed a great variety and number of stakeholders whose input is included throughout this report.

## 2.6 Resolution of Any Material Discrepancy

Action Taken by Project Proponent following the issuance of the Draft Report		Date
Additional documents submitted to audit team (additional documents listed below)	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A	Feb 6, 2015
Additional stakeholder consultation conducted (evidence described below)	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A	Feb 6, 2015
Additional clarification provided	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A	Feb 6, 2015
Documents revised (document revision description noted below)	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A	Feb 6, 2015 March 16, 2015
GHG calculation revised (evidence described below)	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A	Feb 6, 2015

Ref	Electronic Filename
1	GeoEcoMap Tasks including:  GeoEcoMap_task8&9_new_13015.pdf  GeoEcoMap_task12_final_2.pdf  GeoEcoMap_task13_020115.pdf  GeoEcoMap_Task14_MRV_020315.pdf  GeoEcoMap_task16_020215.pdf  GeoEcoMap_workplan_new.pdf  GeoEcoMap_workplan_supplement.pdf  GeoEcoMap_task1_revised.pdf  GeoEcoMap_task2.pdf  GeoEcoMap_task3.pdf  GeoEcoMap_task6.pdf  GeoEcoMap_task7_new (2).pdf
2	Native forest type comparison between project and reference areas.xlsx
3	Documentation for establishing reference region similarity criteria including:  2. LOCALIZACION PLANTACIONES FORESTAES EN COLOMBIA.bmp  3. ZONAS_RESERVA_FORESTA_PACIFICO.bmp  3_A. res_1926_2013.zip  4.A. ANUARIO_ESTADISTICO_MINERO_COLOMBIANO2013.pdf  4.LOCALIZACION HISTORICA DE LOS TITULOS_MINEROS_COMUNIDADES_NEGRAS.bmp  5.LOCALIZACION HISTORICA DE LOS TITULOS_MINEROS_COMUNIDADES_INDIGENAS.bmp  6. PARQUES NACIONALES NATURALES.bmp

	<p>7. RESGUARDOS_INDIGENAS.bmp</p> <p>8.COMUNIDADES_NEGRAS.bmp</p> <p>9.Pendientes.bmp</p> <p>1. LOCALIZACION DE BASES MILITARES DE COLOMBIA.docx</p>
4	Spatial Modeling Report v1.11.pdf
5	CONIF Forest inventory protocol- Protocolo completo - ajustado.pdf
6	<p>Biodiversity monitoring SOPs</p> <p>Manual Monitoreo Vegetacion Parcelas Permanentes.pdf</p>
7	Fondo Acción Estados Financieros Junio 2014.pdf
8	<p>Supporting references including:</p> <p>Aves amenazadas.pdf</p> <p>Mamíferos amenazados.pdf</p> <p>Anfibios amenazados.pdf</p> <p>Reptiles_amenazados.pdf</p> <p>Capitulo 5a.pdf</p> <p>politica nacional.pdf</p> <p>Chaves 2006.pdf</p> <p>HCVCommonGuide_final5.pdf</p> <p>Plan de manejo Ramsar Delta Rio Baudo.pdf</p> <p>SBIA_Part_1.pdf</p> <p>SBIA_Part_2.pdf</p> <p>SBIA_Part_3.pdf</p> <p>IPAC MMA 2000 Eco Mapping.pdf</p> <p>IPAC MMA 2000 Eco Mapping (Server ecoPartners's conflicted copy 2015-02-04).pdf</p>

	Humboldt 2010 State of Biodiversity.pdf
9	<p>Environmental and Natural Resources of Colombian Pacific including files:</p> <p>PARTE6.pdf</p> <p>PARTE7.pdf</p> <p>PARTE1.pdf</p> <p>PARTE2.pdf</p> <p>PARTE3.pdf</p> <p>PARTE4.pdf</p> <p>PARTE5.pdf</p>
10	<p>Coca production surveys including files:</p> <p>2.UNODC (Sep 2103).pdf</p> <p>1.Coca Plantation Survey (2012).pdf</p>
11	BioREDD Concosta REDD+ NCR Response Form v2.0.doc
12	BioREDD Concosta REDD+ Project Description v3.10.doc
13	<p>Project start date FPIC documentation including:</p> <p>Carta de Intención CONCOSTA.pdf</p> <p>Framework Agreement CONCOSTA (2).docx</p> <p>7.Extraordinary Assembly CONCOSTA.pdf</p> <p>8.Conciliation Meeting.pdf</p> <p>9.Taller de Formacion Basica en Proyectos REDD+.pdf</p> <p>CONCOSTA Justificacion.pdf</p> <p>1.Carta de Intencion CONCOSTA.pdf</p> <p>2.Acuerdo Marco.pdf</p> <p>3.Hoja de Ruta.pdf</p>

	<p>Acta HojaRuta Btura Feb12.pdf</p> <p>Acta AcuerdoMarco Btura Ene12.pdf</p> <p>IMG_20141009_212804.jpg</p> <p>IMG_20141009_212816.jpg</p> <p>IMG_20141009_212524.jpg</p> <p>IMG_20141009_212545.jpg</p> <p>IMG_20141009_212601.jpg</p> <p>IMG_20141009_212656.jpg</p> <p>IMG_20141009_212726.jpg</p> <p>BIOREDD ListadosAsist Taller LPBM.pdf</p> <p>decreto1745-19951.pdf</p> <p>FPIC Guidelines_EN_final web.pdf</p> <p>ACTA PT 170-10.pdf</p> <p>Acta_asamblea_BM_aprobacion_planREDD.pdf</p> <p>ASISTENCIA PT 170-10.pdf</p> <p>Convenio 169 OIT.pdf</p>
14	Riesgos .docx
15	Annex_K_AP_CONCOSTA_CONSEJOS.kml
16	<p>Carbon Accounting Model</p> <p>VM0006 Accounting CONCOSTA v9.41.xlsm</p>
18	<p>Non-Permanence Risk Documentation including:</p> <p>riesgos Concosta.xlsx</p> <p>Concosta Non-Permanence Risk Tool v1.4.pdf</p> <p>Opportunity Cost of Selective Logging v1.4.xlsx</p> <p>Concosta Non-Permanence Risk Tool v1.8.pdf</p>

	Concosta Non-Permanence Risk Tool v1.9.pdf
19	Theory of Change documentation including:  Theory of Change v3 - Concosta.xlsx
20	Financial Analysis documentation including:  Presupuesto Concosta.xlsx  Financial Analysis - Concosta-Budget and Cashflow.xlsx
21	PLAN REDD Concosta Oct_23_2014_RevBORyHAMRG(v2).docx
22	UAO - Estudio Socioeconomico.pdf
23	Informe final consolidado en formato USAID - entregable 29 Nov-2013.pdf
24	Timber study, including:  APENDICE 1 Valores Madera, Costos de Extraccion y Movilizacion.pdf  INFOFINAL MADERAS sep 15 rev13 .pdf

## VALIDATION FINDINGS

### 3 GENERAL

#### 3.1 Summary Description of the Project (G1)

Section 1.1.1-1.1.5 of the PD adequately describes the project's climate, community, and biodiversity objectives. Objectives are specific, measurable, and distinct. Furthermore, objectives clearly relate to the theory of change model (file: Theory of Change v3.xlsx), developed by the project which links the CCB objectives to focal areas and resultant activities, outputs, short-term outcomes, long-term outcomes, and impacts. These are measurable and monitored over the project lifetime. This approach creates a transparent and complete system for defining objectives and measuring progress towards full implementation.

In general terms, the project expects to mitigate climate change by reducing deforestation and forest degradation, to contribute to biodiversity conservation, and to foster sustainable development of the local communities.

It is evident that the project will prioritize achieving community objectives, specifically through strengthening governance, supporting the development of sustainable economic alternatives, investing in social development, enhancing leadership and capacities, contributing with funding for the implementation of the REDD activities, and enhancing social capital.

Also, it is important for the project to reduce forest conversion to other land uses and therefore decrease emissions. Finally, it seeks to implement specific activities to promote connectivity of intact natural forests and maintain and enhance the high conservation values identified in the project zone.

Objectives will be monitored in the long term by using the theory of change model. The audit team considers this approach as appropriate.

### 3.2 Project Location (G1 & G3)

The PD states that the project is geographically located in the pacific coast of Colombia, specifically in the Territorio Colectivo Rio Cajambre in Buenaventura, Departamento del Cauca.

The project zone is defined in the PD as the entire territory of the community of Cajambre (75,710 hectares). This comprises the area within which the REDD project activities that directly affect land and associated resources will be implemented. The project area was estimated to be 60,316 hectares of forest area within the community lands in which the project expects to generate net climate benefits.

The project area is located within the geographical coordinates, Latitude 3°26'39" N and Longitude 77°11'44" W.

To better reflect the project location, the proponent used a series of maps such as the project zone map (in which the high conservation values are differentiated), project area map, land cover map, and degraded areas map. All these maps show the location of the Farallones de Cali National Park, and the location of the following 10 villages/communities: Punta Bonita, La Fragua, Vigia, Silva, El Chorro, Campo Santo, San Isidro, Aragon, Barco, and Ordonez. Maps in PD section 1.2.4 (Figure 5) and section 1.2.5 (Figure 6) show the location of all the communities in the consejo that will be participating in or affected by the project activities. All these communities are within the project zone. However, according to the PD (Section 1.3.6.1 and Table 4) the whole territory is divided into three geographic areas composed of 13 villages or communities: Barco, Aragon, San Isidro, Chorro, Silva, Fragua, Bocas del Brazo, Pital, Punta Bonita, Guayabal, Timba, Gorgona, and Timbita.

INCORA (Instituto Colombiano de la Reforma Agraria, now called INCODER) awards the territory to Cajambre through the Resolucion No. 3305 dated December 1999 2001. A total of 63,340 ha are part of the territory distributed in 10 veredas (communities).

In terms of describing the physical parameters, the proponent presents the general context (the Colombia Pacific Region) first, and then describes soils, temperature and climate in a local context (project area and project zone). Every parameter is also represented in a map created based on different valid sources.

The project proponent PD (Section 1.3.8.4) includes a map (Figure 12) of mangrove forests in the project zone, and states that areas that support significant concentrations of a species during their lifecycle are HCV, noting mangroves as the only HCV under this category.

Finally, based on a recent socioeconomic study, the PD mentions that Cajambre has a population of 3,648 inhabitants which mostly are dedicated to agriculture, fisheries, hunting, and mining. Lastly, the proponent has correctly cited the source of socioeconomic information in the PD. Annex AR contains the socioeconomic study in which the communities socioeconomic status and well-being is addressed. This document was reviewed by the audit team to confirm the baseline conditions of the communities are explained in sufficient level. The study was conducted by Colombian Universities and foundations. The socioeconomic study has been referenced in the text of section 1.3.6 of the PD and was included in the annex list and referenced in the PD. The audit team reviewed this document and accepts it as a valid reference supporting the project's basic social parameters.

Conformance is demonstrated.

### 3.3 Conditions Prior to Project Initiation (G1)

Section 1.3.2 of the PD explains in detail the current conditions of the vegetation and forest type in the project zone. Flora and fauna in the region is very diverse depending on the conditions of the site especially soil and elevation.

In the Cajambre territory the project area is classified as dense forest, degraded forest, mangroves and guandal forests. The land in the project zone belongs to the community; the General Assembly is the decision body but there is a governing board and a legal representative. In the project area the resources can be used under traditional management, and in the project zone the community members have individual lands in which they live and therefore small farms are located. Mangrove areas are used by community members to collect shells and fuelwood.

The primary economic of the population in the territory are of mining, agriculture, and fishing, as noted in PD Table 4 and section 1.23.6.3. The table divides the villages into zones and lists primary economic occupations per zone. PD Table 4 shows populations and occupations for the villages in each zone, in alignment with information provided in the last census conducted in September 2011 and consistent with observations in the field.

In terms of biodiversity a detailed list of species found in the territory is included in the PD, some of them are considered under some kind of threat. Some ecosystems are also rare and very important for the local communities; all the territory is considered to have high conservation values. Around 36,000 hectares are still intact (at least 70% of forests cover), 25,000 hectares are degraded possibly due to commercial timber harvest during the last 50 years or more.

Stakeholder identification and identification of communities, community groups, and other stakeholders are outlined in Section 2.7. The Consejos are the proponents themselves and have a traditional governance structure in which consent is expressed at the level of consejo governance board and the consejo General Assemblies which may include several hundred individuals at meetings. This project is part of the USAID funded BioREDD+ program which includes eight projects. The implementing partners of the project built upon earlier stakeholder identification through the pre-existing USAID MIDAS program. Initial consultation with communities started in 2012, depending on the community, and was formalized by the signature of a Hoja de Ruta, which functions as a formal agreement to explore the possibility of implementing a REDD project. The Hoja de Ruta was reviewed by the audit team and confirmed via community interviews. Following this process, consultation continued through a series of workshops and

meetings, records of which were also reviewed by the audit team and independently confirmed in interviews. Consultation continued with the approval of the communities of a formal Letter of Intent and eventually with the Plan de REDD+, a REDD+ Implementation Plan outlining specific steps, milestones, and duties of participating entities. All documentation was confirmed by the audit team. The process is described in depth in Section 2.7.3 of the PD.

Stakeholder identification within the consejo is simplified by the fact that the consejo as a whole (through General Assembly meetings) has initially determined whether to participate in the BioREDD+ program (expressed through a Letter of Intent) and continues to provide consent for all major steps in the project development. The audit team was able to confirm this through interviews with governance boards and community members in the project area, as well as through observation of documentary evidence provided by BioREDD+ including multiple training materials, attendance records at trainings and consultation workshops, etc. Consejo members confirmed participation in these workshops and in interviews generally strongly expressed the opinion that the project is “their” project rather than a project that is forced upon them. Individual stakeholders within the communities have the right to not participate in the project as the project activities are incentive based wherein alternative livelihood activities are targeted at *corteros* (loggers) the main agents of degradation, yet *corteros* are not mandated to participate. All communities existing in the project area were identified as communities.

Communities, community groups, and other stakeholders have been identified in the PD appropriately.

### 3.4 Project Proponent (G4)

According to the PD, the sole project proponent in this case is the organization named Consejo Comunitario de Cajambre represented by Mr. Ocias Arroyo, current Legal Representative of the community. The contact information of Mr. Arroyo is given in the PD as required.

The community of Cajambre is the rightful owner of the land and of the associated natural resources. The General Assembly represented by the Governing Board are the main actors responsible of implementing all the REDD activities. They have the overall control of the territory.

The project activities are designed in a way that the same communities are the beneficiaries of them, for example the crop initiative which take place in their lands and they will take care of planting, maintenance and enhancement of existing agricultural plots.

A REDD+ implementation team will be created to ensure the implementation of the project activities, through:

- Keeping track of project activity implementation
- Keeping records for verification purposes
- Interacting with other entities to ensure the distribution of the benefits
- Managing the grievance and conflict management mechanism
- Managing the socialization processes related to the project implementation
- Interacting with environmental authorities to implement conservation commitments

The PD describes that the proponents have designated Fondo Accion (the environmental action and children's fund) as a Project Implementation Partner. Specific roles and responsibilities for Fondo Accion are defined and clear. Fondo Accion is already involved in project implementation and a framework agreement has been drawn up to describe roles and responsibilities for the longer term. The framework agreement is not yet signed, however, per communication from the CCBA this is sufficient for validation and implementation of the agreement shall be confirmed at verification.

### 3.5 Other Entities Involved in the Project (G4)

The Cajambre REDD project was designed by different partner organizations, all of them coordinated by the BioREDD program. The following is a list of the organizations, topics addressed and roles in the project design and implementation:

1. Fondo Accion. Socialization, capacity building and long-term fiduciary oversight. This organization will play the role of implementation partner
2. Araujo Ibarra. Business plan development
3. Q&A. Business development (financial and equity structuring)
4. Dinamo. Anatto business development
5. Nancy Vallejo. Quality certifications and access to market requirements
6. EcoGeoMap. Carbon and biomass mapping. This organization is expected to continue working in the project during the implementation of the activities and in MRV
7. CONIF. Ground data inventory plot setting and allometric function development
8. Universidad Nacional de Antioquia. Quality advisor on ground plots and allometry
9. Carbono & Bosques. Spatial modelling
10. Terra Global Capital. Methodology development (tool on remote sensing)
11. Humboldt Institute on Biodiversity. Biodiversity assessment.
12. EcoPartners, Offsetters, ClearSky Solutions. PD drafting, project design. This organization will play a key role during the MRV and verification process.
13. Fundacion Laurel. Social economic assessment

Most of the organizations listed above were subcontracted to develop specific topics, and are not just taking a key role in the implementation of the REDD project in the long-term. On the contrary, if the Consejo Rio Cajambre agrees, then organizations such as Fondo Accion, CONIF, Carbono & Bosques, EcoGeoMap, Terra Global Capital, Humboldt Institute and EcoPartners will continue working to ensure the VCS and CCBA standards requirements are met in the long-term.

Given Fondo Accion is considered in the PD as the implementation partner, their management capacity is explained in detailed.

Key technical skills are documented in Section 1.5 of the PD. The proponents, as Afro-Colombian consejos, do not have the technical skills required to implement the project without assistance. The PD identifies Fondo Accion as the responsible party for project implementation and successfully justifies Fondo Accion's qualifications including implementation of a similar large REDD project in Colombia, management of a \$44 million USD endowment, and implementation of multiple large programs. The experience of Fondo Accion is well justified.

### 3.6 Project Start Date (G1.9)

According to the PD, the project start date corresponds to the date when the community signed a letter of intent with OPTIM in November 14, 2013. The VCS definition of project start date is related with the actual date in which the REDD project started generating the GHG benefits (emission reductions or removals), by for example, implementing the project activities. Additionally, the CCBA definition is the start of implementation of activities that will directly cause the projects expected climate community or biodiversity benefits.

The proponent has provided a detailed justification of how the claimed project start date led to the generation of GHG emission reductions, including direct changes in forest management. The proponent has demonstrated that the *Carta de Intención*, establishing the project start date was only the final step in a sequence of activities that led to community mobilization towards effective changes in forest governance leading to emissions reductions.

Initial Memorandum of Understandings with the communities, as well as socialization and capacity building meetings and exercises, all occurring prior to the project start date, are described in detail. The logical link between these meetings and agreements to changes in forest governance is adequately justified.

Finally, the Consejo legal representatives have provided detailed explanation and justification for the timeline for early project implementation and how this justifies the project start date. This letter, approved by the Consejo's legal representatives, provides further justification independent from the BioREDD program.

The implementation schedule is divided into two main phases: phase 1 from year one to seven in which most of the activities will start, and phase 2 from year eight to 30 to the continuation of the implementation of the project activities. Annex I was expected to show the implementation plan in detail.

### 3.7 Project Crediting Period (G1.9)

The PD states that the "Project crediting period is 30 years." The VCS definition of project crediting period is "the time period for which GHG emission reductions or removals generated by the project are eligible for issuance as VCUs, the rules with respect to the length of such time period and the renewal of the project crediting period being set out in the VCS Standard."

The project lifetime and project longevity have similarly been defined as 30 years which is appropriate. These definitions are in conformance to both VCS and CCBA standards.

## 4 DESIGN

### 4.1 Sectoral Scope and Project Type

The Cajambre REDD project is an Agriculture, Forestry and Other Land Use (AFOLU) project under the Reducing Emissions from Deforestation and Degradation (REDD) project category, sectoral scope 14. Specifically, the project is of the "Avoided Unplanned Deforestation & Degradation" (AUDD) project category. This is an eligible project type and based on the field audit is correctly identified.

## 4.2 Description of the Project Activity (G3)

In section 2.2. of the PD, the proponent describes in detail the project activities that are expected to generate emission reductions by helping prevent or reduce deforestation and forest degradation. Project activities are gathered in thematic areas: Governance, Productive Activities, Alternative Livelihoods, and other activities.

Even when the whole territory belongs to the Consejo, managed by the General Assembly and lead by the Government Boarding, there are specific cases in which governance is still needed. Individual members managed a small “private” land of about 5 hectares each (located in the project zone) in which they could live and collect food (cassava, corn, sugar cane) and natural resources for subsistence.

The rest of the area is subject to commercial timber extractions in small scale sometimes done without permission from the board. Community members interviewed (including loggers) recognize that strengthening of forest governance is needed in this sense basically based on the fact that the logging activity for commercial purposes is very risky for the loggers and does not represent a cost-benefit business in the short term.

Under governance, the audit team also discussed with the proponent and implementers that a key activity to be considered is working together with the *Corporación del Valle del Cauca* (CVC) so the regulatory framework can be met without exceptions.

Forest and land use management plans are intended to be reviewed by the CVC and implemented by the proponent. The audit team agrees that the implementation of the plans could help in terms of governance since the activities are designed to consider priorities of all stakeholders in the consejos.

The proponent is also planning the demarcation of forest reserve areas and mangrove areas, both areas very important for the Consejo members. The audit team recognizes that the involvement of current loggers into patrolling these areas is a key activity. The proponent is also including basic training for the loggers to identify degraded areas to restore. Women are the main actors in preserving the mangrove areas since they have the local knowledge required for managing the resource in a sustainable way.

According to the people interviewed, after strengthening forest governance, agroforestry production is very important to achieve the objectives of the REDD project, mainly because more people can participate in this activity. The proponent has scheduled training sessions and technical support so the agroforestry products can be sold in a sustainable way, even acquiring fair prices. In this regard, the aim of the project is to establish (or improve and extent the current) cocoa plantations, acai (naidi), and chontaduro. In general, the BioREDD initiative aims to implement business plans for these products and based on this, analyse the market of the products as commodities. People interviewed referred to these productive activities as key to improve livelihood and stop forest degradation. They assured the General Assembly will be partially the owner of the companies funded to participate in the international market of these products.

The audit team visited a sample of lands in which the community members have established agroforestry projects. The production activity is being done in areas already degraded. No new intact forest or less degraded areas are intended to be part of the agroforestry projects.

Other activities are also planned to happen as part of the REDD project, i.e. fishery and social investment (health, education, construction of settlements) as one equitable benefit distribution to improve livelihood.

The audit team considers all the project activities as suitable and achievable to meet the community, climate and biodiversity objectives and goals.

Project activities are divided into thematic areas including Governance, Productive Activities, Alternative Livelihoods, and Other Activities.

#### *Governance*

- Strengthening of Land Tenure and Forest Governance

Consejo territory is deeded by the government and the right is built into the 1990 constitution of Colombia so land tenure is secure. The audit team confirmed this in meetings with INCODER, the responsible agency for land tenure management in Colombia. Tenure is communal with individuals being responsible for areas of 3-10 hectares for agriculture and other livelihood purposes. Communally owned forests however are poorly managed in all BioREDD+ project areas. Typically outside timber buyers incentivize poorer members of the communities to conduct logging activities for little economic gain. These activities over many years result in widespread degradation of the majority of the consejos.

The project seeks to help communities to strengthen their internal regulations with regard to benefit sharing, levies on productive activities, etc. The vision is that updated bylaws will be approved by the General Assembly.

Based on the field audit the audit team concludes that this approach is an important aspect of reducing degradation. Community members interviewed felt that the forest was currently poorly governed or not governed at all. Corteros (loggers) interviewed also nearly unanimously agreed that they preferred an alternative source of employment and felt that logging was a threat to their culture and long term livelihood (for example due to damage to downstream fisheries which are more important economically). As a result the audit team does not feel there is a risk of these activities being forced on the communities through the BioREDD program and upsetting a functional traditional land governance system. The logging activities for commercial sale are not traditional and are not preferred by community members, as confirmed in interviews by the audit team. Furthermore this risk is reduced by the fact that changes to internal rules must be approved by the General Assembly which can include all community members. It may also reduce deforestation by more formally titling agricultural lands within the consejo and spurring additional investment in these already deforested lands.

- Sustainable Forest and Land Use Management Plans and Demarcation of different land use areas

The project is working with the consejos and other governance organizations (for example the local corporations of Code de Choco or CVC) to update and harmonize forest management plans to include grazing areas, settlements, croplands, conservation areas, and forest harvesting areas. These plans will also be approved by the General Assembly. Forest reserve areas will be demarcated in heavily degraded areas to allow for natural regeneration. Additionally, a patrol team will be developed to monitor the perimeter to prevent encroachment in the consejo and to report on breaches of conservation commitments.

Based on interviews with community members the audit team concludes that these activities have the support of consejo members and that consejo members expect them to be effective in reducing deforestation/degradation.

*Productive Activities*

- Intensification of agriculture on existing agricultural land including Cocoa, Acai, and Chontaduro and Providing Alternative Livelihoods to Agents of Deforestation/Degradation

Investing in agricultural production is one of the key activities of the BioREDD+ program. The program seeks to provide technical support and training to consejo members who otherwise are agents of deforestation and degradation. The goal of the project activity is to increase the value of production on existing agricultural lands. Consejos in the Colombian Pacific, including Bajo Calima and Bahia Malaga, are typically in remote areas often with little or no road access and rely on rivers and the seas for transportation. As a result, consejos have little chance of competing with other regions of Colombia in the production of agricultural commodities and tend to resort historically to illegal coca production and more recently to illegal logging. The BioREDD+ program, intends to break this cycle through i) technical support to farmers, ii) land use planning within consejos to identify suitable agricultural areas, and iii) the creation of production and marketing chains to enable high value agricultural products from consejos to compete economically through the creation of Special Purpose Vehicles (SPVs). The SPVs will be responsible for creating value chains, acquiring equipment and material, and establishing trust accounts for each REDD+ productive activity (i.e. acai production). In essence the SPVs will act as a charitable business creating means for consejos to sell agricultural products and recoup maximum value from this to provide an attractive alternative to deforestation and degradation which is a result of poverty in the communities. Companies that are created based on each productive activity are planned to be partially owned by communities in the BioREDD+ program.

The audit team has confirmed through interviews that community members support the selection of productive/alternative livelihood activities. The activities have been collaboratively planned with the communities through the development of a REDD plan for each consejo which identifies the costs, opportunities, and expectations of participation in the REDD project. Importantly, the REDD plans build upon the pre-existing development plans that each consejo had, but never had sufficient funds to implement. In essence, the REDD plans and project activities are based on the pre-existing aspirations of the consejos with additional input from the BioREDD+ program.

- Other activities including social investments and training and capacity building

The project activities also include investments in infrastructure and human capital in the consejos which do not directly address drivers of deforestation and degradation, but in the audit team's opinion may serve to address underlying drivers such as poverty, poor health, etc. This includes investment in sanitation services, health care, food security, and access to electricity. Investment in human capital includes trainings through The National Training Service focused on accounting, financial analysis, markets, environmental management, leadership, etc. The audit team witnessed early mobilization of this project activity in the field as several of the BioREDD+ project leaders were traveling to an existing REDD+ project in Colombia managed by Fondo Accion for knowledge sharing and peer to peer capacity building.

The audit team believes, based on experience in other REDD projects, as well as interviews and observations in the field, that investment in capacity building and social and health infrastructure will serve to reduce underlying causes of deforestation and degradation and help prepare community members to participate meaningfully in the SPVs. Infrastructure investments may indirectly support the reduction of GHGs, for example.

#### *Summary of Evaluation of Project Activities*

As the project activities have been collaboratively selected with input from the consejo members, are based upon pre-existing unfunded development plans in the consejos, and are approved by the governance entities of the consejos the audit team considers it to be a high probability that if properly funded that the project activities will be successful in reducing deforestation and degradation.

The project presents a Theory of Change model which clearly identifies project activities, expected outputs, outcomes and impacts as well as causal relationships. The relation to external conditions and problems are clearly described and the project activities logically follow from these descriptions. As stated before the audit team feels the logic inherent to the Theory of Change is sound based on observations and interviews in the field. Conformance has been demonstrated

### **4.3 Management of Risks to Project Benefits (G3)**

The expected community benefits include funding, technical expertise, infrastructure, business development, training and capacity building. The expected biodiversity benefits include the maintenance of natural forest cover and all the high conservation values; and finally the expected climate benefits are directly related with the carbon stock sequestered in the forest areas.

Risks to these benefits are addressed in the PD by using the VCS AFOLU risk of non-permanence tool as a framework which is acceptable by the audit team; as part of this approach the natural and human-induced risks are evaluated. Specific risks are discussed in the PD and the audit team assessed the identified risks in the fields through observations and stakeholder consultation.

Examples of identified natural and human-induced risks are:

- The community members could be impacted when the sea level raises and the severity of storms increase. Most of the settlements are placed close to the ocean or creeks (small rivers) therefore the houses are built on stilts as an adaptation measure.
- The food security could be impacted if the sea level raises. One key measure the project intends to prevent the risk is by identifying the best areas within the project zone to increase agroforestry projects.
- Other natural induced risks such as forest fires, geological and pests were also identified.
- There are at least three communities in the territory that rely on mining as the main economic activity. This is clearly a human induced activity that could cause risks to project benefits. The proponent has identified mining as low risk to the carbon stocks because the activities are confined to degraded areas near rivers. Although during the field visit the audit team could not visit these areas, it is reasonable to think that this activity could become one driver of degradation in the future either due to illegal mining by consejo members or if the government policies change and permit mining concessions. As such, a forward action request (FAR) has been noted. The audit team notes

however that the proponent's LiDAR monitoring system is of a level of sophistication that it could detect degradation caused by mining so there is no risk of underestimation of emissions.

The proponent has provided updated text in the PD to further explicate the natural and human induced risks to the climate benefits of the project. The proponent has specifically supplemented the additional analysis of the natural risks with a deeper explanation of the data sources for the natural risks which includes the DesInventar system.

The proponent uses the DesInventar online disaster tracking system which covers Colombia, Venezuela, Ecuador, Peru, and Bolivia. The DesInventar system is supported by the UN Office for Disaster Risk Reduction and the UN Development Programme have endorsed the system for tracking and recording disasters and the system is a valid resource for assessing natural risks in the project area. The system has files dating back to 1938 for some risk types. The proponent has appropriately submitted to the audit team the output of the analyses using Desinventar.

Community risks are appropriately identified in the PD and include inequitable distribution of project benefits or community members not all benefiting from the project. The project intends that Fondo Accion will be a long term partner in project implementation and as such will work to develop benefit sharing mechanisms to ensure all community members benefit. This will include monitoring of distribution of project benefits. Relevant monitoring indicators are identified in Section 8.3 of the PD and include among others:

- Effectiveness of the Grievance Mechanism measured in number of solved requests
- Number of families benefitting from Social Investments of the project
- Number of women benefitting from the Social Investments of the project
- Number of employed women in the value chains supported by the SPVs
- Number of households receiving technical assistance

The above monitoring indicators create a framework for ensuring that inequitable distribution will be detected. The audit team concludes that the community risks identified are appropriate as are the mitigation measures.

Further, while the proponent identifies various human-induced risks and associated mitigation strategies related to the project's climate, community and biodiversity benefits (PD Section 2.3) and the mitigation measures presented therein are satisfactory; the aspirational nature of many project activities such as trainings and capacity building regarding income generation activities does not permit specific risk mitigation measures on human-induced risks to climate and community benefits to have been clearly articulated yet at validation. For example, the proponent states that "Project activities work with local stake holders on improved planting and processing techniques for foodstuffs ,which will help locals adapt to changing climate and social conditions", but no detail is provided on the exact measures that will be taken. This is largely the result of pending discussions and plans with communities and implementing partners. As such, a forward action request (FAR) has been issued so future verifiers are reminded to review the detail and appropriateness of mitigation measures related to human-induced risk once project activities have been more concretely defined with the communities.

Lastly, the audit team notes the risks are expected to be monitored by using the theory of change approach; the audit team agrees that the indicators are achievable and verifiable in this regard. Adaptation and mitigation measures are taking place in the meantime.

#### 4.4 Measures to Maintain High Conservation Values (G3)

Section 2.4 of the PD identifies measures to maintain HCVs. HCVs 1-4 are identified in the PD. The project takes a conservative approach to HCV identification wherein if the exact location of an HCV is unknown, or if the presence of the HCV is unknown in the project area the HCV is assumed to exist throughout the project area. Several appropriate annexes are provided to justify the selection of HCVs including an endangered species list for birds, mammals, amphibians, reptiles, and endemic species references, evidence of megadiverse status of Colombia and finally HCV ID guidelines. The Humboldt Institute has been engaged by the BioREDD+ program to provide an initial assessment of biodiversity through the projects in the Colombian Pacific region as well as to design and provide input to a monitoring program. The audit team visited a biodiversity monitoring plot in Bahia Malaga, designed by the Humboldt Institute and the monitoring methods were described to the audit team including extensive camera trapping work which has already detected evidence of endangered species in the project areas. The evidence provided is appropriate for the purpose of HCV identification.

The approach of assuming HCVs exist if there is a possibility that they exist is reasonable given the very limited state of knowledge of biodiversity in the Colombian Pacific. A table is provided that clearly links the specific HCV to protection areas, limitations, justification of integration in the management plan, and resulting required trainings. Conformance has been demonstrated.

The document “Common guidance for the identification of high conservation values (2013)” was used as a reference. A summary of the HCV evaluation is shown below, along with findings from the audit team.

High Conservation Values	Description
Protected areas	The REDD project is located in The Farallones de Cali national park watershed. Due to the proximity with the project and because the national park provides the communities with water, the national park is considered a HCV under this category. The national park area is 260,000 ha.
Threatened Species	IUCN red lists were used to determine there are several Rare, Threatened or Endangered species (RTE) in the project zone. A list of the most important flora and fauna species is shown in the PD.
Endemic Species	It is conservatively assumed that mangrove and humid lowland forest vegetation types in the project zone are home to flora and fauna endemic species.
Areas that Support Significant Concentrations of a Species During Any Time in Their Lifecycle	Mangrove ecosystems are known to provide critical reproduction, rearing, and breeding habitat, as documented, for example in the Baudó Delta Ramsar site, a place close to the project zone though.
Landscape Level Biodiversity	The whole project area (60,316 ha) is considered as an HCV due to it is very likely there is a significant number of biodiversity species at risk.
Threatened or Rare Ecosystems	Mangrove ecosystems are naturally rare due to their dependence on localized hydrological conditions and associated soil types.
Areas that Provide Critical Ecosystem Services	Mangroves provide basic ecosystem services in critical situations, including the protection of water catchments and control of erosion of vulnerable soils and slopes. Other ecosystem services are assumed to happen in the mangrove areas in the project zone.
Fundamental Community Needs	The Afro-Colombian communities take from the forests (intact forest and mangrove) food, medicines and supplies for settlements. There are no alternative areas or markets where the communities could get goods and services from.

Cultural Identity	The communities consider the project area very important for maintaining the traditions and special places such as cemeteries.
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The audit team visited a biodiversity monitoring plot in Bahia Malaga (another project under the BioREDD initiative), designed by the Humboldt Institute and the monitoring methods were described to the audit team including extensive camera trapping work which has already detected evidence of endangered species in the project areas. The evidence provided is appropriate for the purpose of HCV identification. The BioREDD program is in the process of developing a series of long term biodiversity monitoring plots throughout the Colombian Pacific.

Regarding the measures to maintain the identified high conservation values in the project zone, the proponent has conducted an analysis to determine the areas of protection, limitations, management guidelines and the training required. An example of the outcome of the analysis is:

During the monitoring patrols the responsible crew has to report occurrences in areas subject to hunting so the threatened species can be protected. Members of the patrols will receive training specifically on species identification, data collection, use of protocols, reporting and methods (GPS for instance).

When a cultural or historical site is identified, this area will be included in the land use planning and therefore, these areas will be part of the monitoring patrols. Community members will be responsible for maintaining these areas based on traditional knowledge.

#### 4.5 Project Financing (G1 & G4)

The project provides Annex AJ, “Presupuesto Cajambre oct9” and Financial Analysis Cajambre Budget and Cashflow as evidence of conformance with G1.12. The proponent has provided a detailed budget and cash flow model projecting cash flow for twenty years from validation. The cash flow model demonstrates that the project will break even in year 2, which corresponds to 2016, or slightly over one year from the current risk assessment with the validation taking place in 2015. The audit team notes as well that for the first two years of project implementation from the start date in August 2013 the project was funded completely through the BioREDD+ using funds from USAID which covered all project development and validation costs. These funds continue to this day. As such 2015 is the only year in the project lifetime in which the project is expected to have costs greater than revenues.

The financial model depends heavily on funding from a single large investor. Although this funding is not yet secured, this is immaterial for the validation audit as the cash flow model is based on projected revenues and expenses.

The audit team has reviewed the inputs to the model in depth. The audit team tested individual calculations and formulae in the model and found no errors. The assumptions for values of carbon credits sold are very conservative (less than 75% of recent market value for VCS+CCB REDD credits). The costs expected in the model are projected based on detailed evaluations of project activities undertaken in a participatory manner with the communities (which are the proponents) and external organizations such as BioREDD+ and Fondo Accion which have demonstrated project management and implementation experience. As such the audit team considers the costs inputs to be credible. The monitoring costs form the largest single expense and appear conservative to the audit team based on their expert opinion. In summary, the financial model is based on sound reasoning and conservative inputs and demonstrates the healthy financial status of the project currently and the expected financial health *ex-ante*.

The audit team had access to review the Fondo Acción’s Financial Statement corresponding to January 2014 to June 2014 performed by a third party, against the general accepted principles of accounting,

including the *Normas Internacionales de Información Financiera* (NIIFs). A short comparison with the fiscal period of 2013 is also shown. In summary, this financial information is used to demonstrate conformance with G4.3

#### 4.6 Employment Opportunities and Worker Safety (G3)

Section 2.6 of the PD identifies Fondo Accion as the implementing partner responsible for providing orientation and training, ensuring equal opportunity employment, ensuring conformance to laws and regulations related to worker's rights.

The PD Section 2.6.4 describes Fondo Accions risk management plans.

Fondo Accion is identified as the implementing partner responsible for ensuring equal opportunity employment. Although no longer term agreement is yet signed between Fondo Accion and the proponent, this intention has been clearly demonstrated. Section 2.6.2 of the PD clarifies the project's commitment to equal opportunity employment. Fondo Accion, as a well-established foundation managing multiple projects and grants has established procedures for ensuring a transparent RFP process such that other project implementation partners shall be guaranteed equal opportunity. Fondo Accion's employee and consultant hiring process which shall be used for hiring project workers is ISO 9000 certified and based on predefined terms of reference to mitigate risk of nepotism in hiring. The project intends to develop additional procedures by verification to ensure that positions are open to women, marginalized individuals and vulnerable populations in the project area. It is noted however that the project activities do specifically attempt to generate alternative occupations for *corteros* which are the primary agents of degradation. This approach is appropriate given the necessity of reducing GHG emissions and the fact that *corteros* tend to be some of the poorer members of the consejos.

The audit team identified during forest inventory sampling that community members that were participating were generally well trained.

However, it should be noted that training materials relevant for employment within the proposed project activities could not be ready at validation due to the forward –looking nature of validation. Many project activities such as income generating activities and more robust land use monitoring have only been planned for but full implementation depends on funding and work plans designed for the first phase of the project. Therefore specific training materials and schedules for all proposed project activities such as productive activities, and forest protection, etc. have yet to be developed, although the need for these trainings and materials have been identified in the PDD 2.6.1. A forward action request (FAR) has been requested for future verifiers to review training materials available at verification for all relevant project activities that are active at verification.

The proponent has identified a range of activities/occupations likely to result from implementation of the project in the document BioREDD+ Cajambre REDD+ Project occupational risks. These are credible and reasonable and relate to the themes of activities to maintain carbon stocks (consejo boundary monitoring, carbon stock measurement), governance activities (consejo boundary monitoring, monitoring of degradation), productive activities (implementation of alternative income activities), and other (school construction, health, etc.).

For each activity risk factors have been identified and are classified as of biological, physical, or psychological origin.

Activities with the highest risks are identified and include measurement of forest carbon plots, biodiversity monitoring, demarcation of conservation areas, forest patrolling, ecotourism, and fishing.

The audit team finds the identification of occupations and corresponding risks to be credible and representative of the information that the audit team received while in the field from interviews about the type of likely occupations and probable risks. The audit team considers the forest patrols to be the highest risk activities due to the remote locations and the possibility of encounters with drug production areas.

The risk document identifies appropriate mitigation measures and equipment to be used. For example, the forest patrols will consist of crews of eight people with means of transportation (boats or vehicles), computers, radios, cameras, uniforms and boots, and first aid kits and first aid training.

Likewise, fishing is another high risk activity will have the same equipment. In summary the assessment of risks to workers is complete and the mitigation measures identified are sufficient for validation; implementation of those measures and also new potential risks associated with other activities shall be assessed at future verifications.

The section describing conformance to laws and regulations related to worker's rights relies on Fondo Accion's participation in the project. Fondo Accion is in the advanced stage of negotiation with the consejos in determining the specific agreement they have with consejos as implementation partner. The audit team confirmed in a phone call with Fondo Accion that this process was not yet complete at the time of the validation. However, the audit team confirmed with the CCBA that as the validation is an assessment of the project plan, the specific agreement does not need to be signed until verification.

Section 3.1.1 of the PD identifies laws, regulations, and treaties pertaining to worker's rights. The list is comprehensive and was evaluated by a local Colombian consultant and deemed to be sufficient. Assurance has been provided in this section that the project will comply with these applicable laws and regulations.

#### 4.7 Stakeholders (G3)

Stakeholder identification and identification of communities, community groups, and other stakeholders are outlined in Section 2.7. The Consejo is the proponent itself and has a traditional governance structure in which consent is expressed at the level of governance board and the consejo General Assembly which may include a significant number of individuals at meetings. This project is part of the USAID funded BioREDD+ program which includes eight projects. The implementing partners of the project built upon earlier stakeholder identification through the preexisting USAID MIDAS program (Programa de Desarrollo Alternativo).

Stakeholder identification within the consejo is simplified by the fact that the consejo as a whole (through General Assembly meetings) has initially determined whether to participate in the BioREDD+ program (expressed through a Letter of Intent) and continues to provide consent for all major steps in the project development. The audit team was able to confirm this through interviews with governance boards and community members in the project area, as well as through observation of documentary evidence (all of them in Spanish) provided by BioREDD+ including multiple training materials, attendance records at

trainings and consultation workshops; the audit team was also told that some of the training sessions included the specific topic of validation and verification by third parties.

Consejo members confirmed participation in these workshops and in interviews generally strongly expressed the opinion that the project is “their” project rather than a project that is forced upon them. Individual stakeholders within the communities have the right to not participate in the project as the project activities are incentive based wherein alternative livelihood activities are targeted at corteros (loggers) the main agents of degradation, yet corteros are not mandated to participate.

Communities and community groups have been identified in the PD appropriately.

Section 2.7.4 of the PD describes the public comment period and the dissemination of relevant project documentation. The PD and relevant documentation has been made accessible to project stakeholders as confirmed during the field audit via interview with participating communities. The community governance boards had to sign off on the PD and PD summary prior to public posting which resulted in delays to the field audit, thus providing solid evidence of conformance. Communities are also well informed through the REDD Plans which essentially take the PD and transform it into action items and expectations for all participants. The REDD plans are signed off by the consejo governance institutions. Conformance has been demonstrated and stakeholders are actively engaged with project documentation although no comments were received through the CCB Public Comment period.

Costs, risks, and benefits to communities has been communicated effectively to stakeholders. The audit team confirmed this through interviews with community members who spoke on these topics. The audit team also was able to see documented consultation meetings the BioREDD+ program had held with communities to sensitize them to these issues.

Stakeholders and community members were well informed of the audit visit and the audit process. Consejo leadership has to provide permission for all activities on consejo land including the visit by the audit team as well as visits by BioREDD+ staff. The audit team interviewed a significant number of local stakeholders in a series of formal and informal meetings, interviews, and focus groups in this specific project and several hundred over the BioREDD+ program projects which are necessarily linked in some aspects. BioREDD+ staff respected auditor requests for confidential interviews.

Communities have been fundamental in the project design process as confirmed by the audit team and described in Section 2.7.1 of the PD. The audit team confirmed that the BioREDD+ program did an reasonable job of stakeholder and community inclusion through i) interviews with community members who had a sophisticated understanding of not just their own project, but also REDD in general and who confirmed that they played a major role in project design, ii) observation of the fact that all decisions are approved by the traditional decision making structures of the consejo, iii) a well-documented paper trail of consultation including original and copied documentation from consultation meetings going back multiple years that were shared with the audit team. The agendas of these meetings included all relevant topics and demonstrated that consent was derived from the consejos. This was further evidenced by the fact that several consejos have chosen to leave the BioREDD+ program in other projects indicating that the final decisions rested with the consejos which are in fact the proponents.

Women were included in public meetings during the audit process with regard to the REDD project and the project has designed specific monitoring indicators designed to measure their participation during

project implementation (see PD Section 8.3.2). There are no other identified community groups or other stakeholders that the audit team could detect.

PD Section 2.7.1 acknowledges measures needed and taken to ensure the proponent and involved entities are not involved in harassment or discrimination and identifies measures in Annex AI to ensure that the project proponent (the consejo) and other entities involved in project implementation such as BioREDD+ and Fondo Accion, are not involved in harassment or discrimination.

Annex AU, the framework implementation agreement between Fondo Accion and the consejos requires as a condition in Section 8 of the agreement that there is no harassment or discrimination of any kind. Implementation of this condition will be assessed at future verifications.

The proponent has clearly identified in the PD, a neutral third party that plays the role of mediator when grievances are not resolved. The Camara de Comercio de Buenaventura and the Defensoria del Pueblo as entities which can play the role of a third party for mediation when conflict resolution within a consejo fails. This selection is appropriate based on interviews with communities during the field audits. Communities often suggested these institutions as appropriate for this role. This third party can be used for mediation within a consejo, between consejos, or between the consejo and an implementing partner such as Fondo Accion. These same institutions can be used for arbitration in the case that the mediation step is unsuccessful. The grievance process is in conformance with the CCB Standards 3<sup>rd</sup> Edition.

Importantly, the mediator/arbitrator roles identified can function as mediators for conflicts within consejos, between consejos participating in the same project, and between a consejo and a project implementation partners such as Fondo Accion. The grievance mechanism is in conformance with the CCB requirements.

#### 4.8 Commercially Sensitive Information

Section 2.8 of the PD describes commercially sensitive information as does the Annexes table following the table of contents. The annexes designated commercially sensitive and/or confidential are in conformance with VCS Standard 3.18.2. While some of these sources of information (for example models and computer code used to create carbon calculations) do relate to the baseline scenario or GHG reductions/removals these annexes are not considered “project documents” per the definition in the VCS Program Definitions V3.5 and hence are not required to be included. Additionally, relevant summary information is included in the PD in general.

### 5 LEGAL STATUS

#### 5.1 Compliance with Laws, Statutes, Property Rights and Other Regulatory Frameworks (G5)

The project proponent is committed to complying with all applicable laws, statutes, property rights and other regulatory frameworks. The principle laws, national and international, are listed in the PD.

The audit team met with the Director of Forestry for the Ministry of Environment of Colombia and confirmed that the project had the support of the Colombian federal government. The audit team also met with the relevant local corporation (CVC) which governs natural resource management in the region of the project area and confirmed that appropriate support was there. Finally, the audit team confirmed

with the governance board of the consejo that the project had their support. Conformance has been demonstrated.

## 5.2 Evidence of Right of Use (G5)

The audit team has confirmed that the project has described Right of Use appropriately in Section 3.2 of the PD. Right of Use #4 under VCS Standard 3.11.1 is selected and it is justified in the accompanying text that the proponents hold right of use as a result of their statutory and property rights in the land. Law 70 of 1993, which is guaranteed in the Colombian Constitution guarantees that the project area belongs to the community consejo. The proponent has provided the audit team with a copy of the original declaration from INCODER (the appropriate governmental agency in Colombia) establishing the communities (veredas). Chapter IV of Law 70 gives the communities inalienable rights to their renewable resources and forests.

The audit team held a meeting with INCODER in Bogota in early November 2014 and confirmed that the consejo do hold right of use over the project area. Additionally the proponent has provided a legal opinion by competent Colombian law firm establishing conclusively the Right of Use is held by the proponent including in project areas that may contain mangroves which are designated *uso público*. Conformance has been demonstrated.

## 5.3 Emissions Trading Programs and Other Binding Limits

Colombia is a non-Annex I signatory of the Kyoto protocol and it does not have an emissions trading program to binding limits on GHGs.

## 5.4 Participation under Other GHG Programs

The project has not been registered, nor is it seeking registration under any other GHG program. The representative in the Ministerio de Medio Ambiente confirmed that the project is not registered under a national registry.

## 5.5 Other Forms of Environmental Credit

Carbon credits are currently the only environmental credit being generated from this project. In addition, the appropriate legal agreements are in place between project participants to ensure credits are not sold more than once.

## 5.6 Projects Rejected by Other GHG Programs

The project has not been rejected by any other GHG program. The audit team has found no evidence to contradict this and considers the assertion credible as very few other programs accept REDD projects

## 5.7 Respect for Rights and No Involuntary Relocation (G5)

G5.1

The statutory and customary rights in the project area are identical given that the land is under traditional ownership through an Afro-Colombian consejo which is titled by the Colombian government. The tenure within the project area is communal other than small private areas for homesteads. The audit team detected no conflicts over land tenure through interviews in the project area and confirmed tenure with INCODER the relevant governmental authority.

#### G5.2

Free, Prior and Informed Consent (FPIC) has been demonstrated in the project area.

- FPIC processes follow traditional decision making structures in the project area wherein consent is derived from the General Assembly which includes all consejo members who would like to participate. The General Assembly and/or the Governance Board have approved all relevant documentation and implementation. This was confirmed by the audit team both through interviews with several stakeholders in the project area and through review of signed documentation. This documentation includes the Hoja de Ruta and the Letter of Intent identified by the PD as official confirmation from the stakeholders of FPIC. The audit team feels however that the FPIC process has been much broader (and better) than simply what is communicated in these two documents.
- The process of informing stakeholders was demonstrated to the audit team through an extensive history from the BioREDD+ program of consultations, the topics of the consultations, and attendees. The audit team reviewed both original and copied documents demonstrating consultation and information processes beginning over one year before the project start date. The audit team also confirmed through interviews.
- Finally, it is noted that FPIC comes directly from the stakeholders who are themselves the proponent and the BioREDD+ program is simply a facilitator.
- The audit team has observed multiple times that FPIC is ongoing throughout project implementation as evidenced by the fact that the communities needed to sign off on project documentation before it was submitted to the CCBA for public posting.

#### G5.3

The audit team detected no evidence that the project will lead to involuntary removal or relocation of any stakeholder or right holder, nor their activities. The project as currently designed takes an incentive based approach wherein agents of deforestation or forest degradation are to be offered more appealing ways to make a living as the approach for reducing these activities.

#### G5.5

The project does not contain any unresolved conflicts over lands as verified by the consejo leadership as well as the land tenure documentation from INCODER. The BioREDD+ program excluded any consejos from the program that had conflicts with regards to consejo boundaries.

### 5.8 Illegal Activities and Project Benefits (G5)

G5.4 requires the identification of any illegal activities occurring in the project zone and evaluation of their impact on CCB benefits. The proponent has successfully evaluated illegal logging as the major illegal activity. The proponent has acknowledged in Section 3.8 of the PD, “Illegal activities and project benefits” that there are some sparse coca plantations in the project area and zone. The proponent also asserts that the amount of coca production has been decreasing over time. The proponent cites the UNODC reports on coca production in Colombia (2012 report) to substantiate this.

The audit team sees no evidence that project benefits would be derived from illegal activities. To the contrary, the project activities will provide alternative agricultural opportunities to illegal activities and should serve to help reduce reliance on coca production. In fact, USAID, which has funded the project development, has been active in the region promoting alternatives to coca production for some years. This aspect of the NCR is closed.

The audit team reviewed the most recent UNODC report on coca production in Colombia (2013 Coca Cultivation Survey, UNODC). The report confirms that coca production dropped steadily in Colombia from about 2005 until 2011 and since that time period has remained stable at a low level. The report maps areas of coca production in the Colombian Pacific and shows that the project area is primarily an area with minimal.

The proponent has provided an additional summary of UNODC (UN Office of Drug Control) data collected specifically in the consejos participating in the BioREDD+ program from 2008-2012 (just prior to the project start date). This data also demonstrates a downward trend in coca production in the BioREDD+ consejos. In 2012, the total area observed of coca production in the Cajambre project was approximately 482 ha. From 2006 to the project start date, the hectares range from 281 to 997, and fluctuate year to year. However, the hectares in production in 2012 was down 51% from 2011. The audit team notes it is declining in general, since 2009.

The proponent has both acknowledged this illegal activity and demonstrated that it is immaterial using what the audit team believes is the best available data—reports from the United Nations.

## 6 APPLICATION OF METHODOLOGY

### 6.1 Title and Reference of Methodology

VCS VM0006 v2.1 is the methodology applied and is a valid methodology under VCS.

### 6.2 Applicability of Methodology

The proponent demonstrates conformance with the applicability conditions of VM0006 v2.1 in Section 4.2 of the PD.

- Condition 1: The proponent has provided the audit team with satellite imagery from more than ten years before the project start date to demonstrate that the land in the project area qualified as forest according to the Colombian national forest definition. The audit team reviewed the imagery provided at the office of GeoEcoMap, the consultancy that conducted LULC analysis and determined its validity for the purposes of this applicability condition.
- Condition 2: The proponent has justified that the project addresses drivers of deforestation and degradation that are identified as applicable under VM0006. The project drivers of deforestation and degradation in the baseline are illegal logging of timber for commercial sale and conversion of forest to cropland. These drivers are claimed to be unplanned and mosaic. The audit team has confirmed

this in the field audit through direct observation and interviews with agents of deforestation/degradation and relevant regulatory agencies including the National Department of Forests, as well as the local corporations that hold local authority over the project area for resources management. Some minor areas of potential planned degradation or deforestation, in the form of small scale logging permits which had been approved by the local corporations in charge of regional land management, have been removed from the project areas appropriately. Objective confirmation of this was provided from the local corporations

- Condition 3: This condition requires that the proponent select imagery from within 15 years of the project start date to assess deforestation in the historical reference period. The audit team has approved a methodology deviation permitting a longer historical reference period.
- Condition 4: The proponent has denoted conformance with this criterion in Section 4.5.3.4 of the PD by demonstrating that the overall classification accuracy of the LULC and forest cover maps is >70%. The audit team has reviewed the imagery used, output of classification, and accuracy assessment methods and results and determined that the proponent has achieved the required minimum accuracy. The audit team reviewed the results of the accuracy assessment at the office of GeoEcoMap, the consultancy hired to conduct the land cover analysis.
- Condition 5: Significant areas of mangroves exist in the project area. Mangroves commonly, but not always, occur on organic soils and/or are occasionally associated with peatlands. The proponent has demonstrated that the project area, including the mangrove areas, do not occur on peatlands or organic soils in the PD Section 1.2.3.1.1. The proponent uses an organic soil definition from FAO where soils containing more than 50% organic matter in the upper 80 cm are considered organic soils. The VM0006 methodology does not define a threshold for organic soils although this 50% threshold is more conservative than some other VCS methodologies (VM0007). The proponent demonstrates via a soil classification and measurement study conducted by Instituto Geografico Agustin Codazzi (IGAC) that SOM in the project area ranges from 1.2-13% and is consistently below the 50% threshold. Therefore the applicability condition has been met.
- Condition 6: The proponent identifies the project activities in Section 2.2 as well as specific outputs in the Theory of Change Model. These all conform to the requirements of applicability condition six.

Applicability Conditions from other Sources:

Per VCS AFOLU Requirements 3.1.11 all REDD projects which occur on wetlands shall also comply with the WRC requirements unless the expected emissions from the soil organic carbon pool or change in the soil organic carbon pool in the project scenario is deemed below de minimis as set out in Section 4.33 or can be conservatively excluded in which case the project shall not be subject to the WRC requirements. The project includes mangrove areas which are considered wetlands per VCS AFOLU Requirements 4.2.16. The proponent has elected to exclude the soil carbon pool from carbon accounting under the assumption that this approach is conservative as the SOC pool could be expected to decrease in the baseline scenario. The audit team agrees with this assumption as deforestation (the baseline scenario) would be expected to cause loss of soil carbon stocks which is a well-established pattern globally in tropical soils. Conformance has been demonstrated. The proponent used the VCS Tool for Remote Sensing Biomass Measurement (valid from March 5, 2015) to justify the LiDAR estimation of biomass stocks.

### 6.3 Methodology Deviations

The proponent has identified two methodology deviations in Section 4.3 of the PD.

A. Methodology Deviation to use a historical reference period longer than 15 years:

The VCS has released additional clarification for the interpretation of the VM0006 v2.1 methodology applicability conditions. Specifically, the VCS has officially removed the below requirements from the applicability conditions of the methodology:

- Accurate data on past LULC and forest cover in the reference region must be available for at least three points in time, with at least one remote sensing image (ie, data) from 0-3 years before the project start date, at least one image from 4-9 years before the project start date, and at least one image from 10-15 years before the project start date. No images older than 15 years can be used for the historical reference period.
- The classification accuracy of LULC and forest cover maps must be greater than 70%.

The VCS has acknowledged that these two requirements fall under data requirements for determining the baseline scenario and are therefore inappropriate for the applicability conditions section of the methodology.

As a result, the deviation from the requirement can be interpreted by the audit team as a methodology deviation.

Section 4.3 of the PD describes requested methodology deviations. In this section the proponent has requested an extension of the 15 year time limit for this project. The proponent has requested that the three time periods used to assess the historical reference period are from 23 years, 13 years, and 1 year before the project start date.

The proponent justifies this deviation based on the trade-off between accuracy and conservativeness in project implementation, recognized and endorsed by the VCS in the VCS VVB Manual. Projects and VVBs may accept a less accurate measurement or monitoring technique or result if it is determined that this less accurate approach is more conservative.

Auditor evaluation of the methodology deviation:

The audit team has determined that the methodology deviation is appropriate for this project. Per VCS Standard 3.5.1, methodology deviations are acceptable when they relate to monitoring or measurement and do not negatively impact the conservativeness of the methodology. The deviation clearly relates to measurement of historic deforestation in the reference region in the historical reference period.

The audit team has also confirmed that usage of the longer historical reference period (23 years) is conservative and in some ways may lead to greater accuracy in measurement of historical land use change as compared to a 15 year historical reference period.

- 1) The proponent asserts that it was infeasible to find quality cloud-free imagery for the reference region and project area for the 15 year period required by the methodology. The audit team finds this assertion credible. The audit team confirmed this in interviews with the remote sensing consultancy, GeoEcoMap, hired to conduct the analysis. Additionally, the project area and broader region is one of the rainiest

places on earth with an aseasonal climate leading to persistent cloud cover throughout the year. During the more than one month that the audit team spent in this region of Colombia for this audit and related audits of nearby REDD projects, the audit team did not experience a single day with low cloud cover.

2) The proponent demonstrates via historical land cover change analysis that the deforestation and degradation rates increased dramatically between timestep 2 and timestep 3 (2000-2012), as compared to the time period between timestep 1 and timestep 2 (1990-2000). The combined deforestation/degradation rate increased from 6,560 ha/year in the first time period to 7,215 ha/year in the latter time period. Degradation rates increased significantly between the two time periods from 4,441ha/yr in the period one to 4,705 ha/yr in period two. This results in a lower baseline deforestation and degradation rate applied to the project area in the baseline scenario as the rate is impacted conservatively by the earlier lower rates.

The audit team confirmed that deforestation/degradation rates increases significantly following the year 2000 via interviews in the field that stakeholders including consejo members, community members, and relevant government officials from the local corporations responsible for local land use management. Following the year 2000, multiple companies came to the consejos and provided funding and material (chainsaws, etc.) to incentivize increases in logging. These companies were operating illegally in the region.

For the reasons cited above the methodology deviation is accepted by the audit team.

2. Methodology deviation to use LiDAR, via the VCS approved VT0005 Tool for Remote Sensing Biomass Measurements, rather than ground based inventories as required by VM0006 v2.1 Section 9.3.2 at future baseline updates.

The proponent has pioneered the approach of using LiDAR for estimation of biomass stocks of aboveground forest vegetation. To facilitate this, the proponent developed the VT0005 tool, which has been approved by the VCS for this purpose. The tool requires development of an allometric relationship between the LiDAR data and ground-based forest inventory plots. This allometric model can then be used to measure biomass of other forest areas with similar structure. As described elsewhere in this report the proponent has justified the usage of LiDAR for the first baseline update and has relied upon the expertise of Dr. Sassan Saatchi, a globally renowned LiDAR expert, for this purpose. The requested deviation is to allow this same procedure to be used in future baseline updates when biomass shall be re-measured. The only significant difference in the future, is that ground based inventories will not need to be used as the allometric models for using LiDAR have already been developed.

Auditor evaluation of the methodology deviation:

The audit team approves the methodology deviation. The deviation simply replaces a requirement of the approved VCS VM0006 methodology with the also VCS approved VT0005 tool which is a better reflection of the state of the art of technology for remote forest measurement. Several peer reviewed publications have demonstrated that LiDAR measurements can be more accurate than ground based inventories and have necessarily much higher sampling intensities. As a result the audit team considers the deviation to be more accurate than the alternative. In addition, the audit team sees no reason why ground based inventories would be necessary at future baseline updates to create a new allometric model as the forest type is the same at both time points.

The deviation is approved.

## 6.4 Project Boundary

The project boundary has demonstrated conformance with the VCS requirements and with VM0006. The project crediting period is 30 years which exceeds the minimum crediting period for AFOLU projects. The project is claiming a longevity period (relevant for VCS AFOLU Non-Permanence Risk only) of 30 years and has justified this based on an approved management and implementation plan (REDD Plan) for the project which commits the project to maintaining carbon stocks and project activities for the full 30 years crediting period, at minimum.

The project has selected carbon pools and GHG emission sources appropriately as well. The proponent has directly copied the relevant tables for pools and GHG sources from the VM0006 methodology and clearly identified which pools or emissions sources are included and excluded and why.

Conformance has been demonstrated.

## 6.5 Baseline Scenario (G2 & CM1)

The VM0006 methodology requires that the baseline scenario selected shall be the pre-project land use if this methodology is used. The PD appropriately selects the pre-project scenario which is that the project area would continue to be degraded and deforested due to illegal logging and conversion for agriculture continuing in a mosaic pattern.

The audit team finds this baseline to be credible based on observations of similar cosejos in the same region of Colombia in which this is the land use pattern. This pattern is readily apparent in the project area as project activity implementation is still in a nascent stage. The audit team further confirmed this via extensive stakeholder interviews, which revealed they did not see any other realistic baseline in the absence of the project other than continuation of the pre-project land use. In section 4.5.3 of the PD deforestation agents are identified as local people who conduct part time or full time illegal logging activities for income and convert forest areas for small scale agricultural development. The field audit confirmed the identity of these agents and the audit team held multiple interviews with agents to confirm this. The baseline scenario was visually confirmed throughout the project area as well.

Appropriate spatial and non-spatial variables which can be explanatory with regard to degradation/deforestation patterns are identified along with an explanation of the relative contribution of the different drivers to both deforestation and degradation reported in Table 20. These relative contributions make sense from the field audit information and identify selective logging for commercial sale as the primary cause of emissions with conversion for small scale agriculture as the second cause. The vast majority of forest visited by the audit team was obviously degraded with clear evidence of logging so this conforms to the field audit.

The baseline scenario is justified and was selected through following the requirements of the VM0006 methodology.

### G2.1

The project has conformed to this indicator by using the VM0006 methodology and VT0001 additionality tool appropriately.

### CM1.1

The PD describes the communities' socioeconomic status and well-being in Section 4.5.1.A focal issue/problem flow analysis approach based on Richard and Panfil (2011), a CCBA recommended methodology is used to identify factors which contribute to ongoing focal issues identified by the stakeholders as important. These include poverty, insufficient infrastructure and programs, and decline in ecosystem services and are described along with contributing factors, direct factors, and corresponding project intervention areas in Table 16 of the PD. Additional description of communities including community baseline conditions is provided in Section 1.3.4, 1.3.5, 1.3.6 of the PD. The community baseline is rooted in information collected in the socioeconomic study that was conducted early in BioREDD+ implementation and was conducted by Colombian Universities and foundations. Conformance is demonstrated.

### CM1.2

Ecosystem services and areas fundamental for meeting community needs are identified as HCVs in the project area. The audit team confirms this based on interviews and observations of the field audit. Community members are clearly reliant on the forest for provision of a healthy riverine environment as communities are heavily reliant on fishing. Additionally, given the very high rainfall of the region communities are reliant on the forest for flood control and mitigation. Conformance is demonstrated.

### CM1.3

The PD correctly describes that in the absence of the project the deforestation and degradation would continue with a resulting reduction in ecosystem services the communities rely on and decrease in well-being in the communities, particularly since the community members derive little economic benefit from logging and only rely on this income source due to lack of other opportunities.

### B1.1-B1.3

The biodiversity baseline scenario is described in Section 4.5.2 of the PD and similar to the community baseline, follows a problem flow analysis approach. As the project area and the broader Colombian Pacific region is one of the most biodiverse areas on earth with currently limited cataloguing of diversity of species, the project has asserted it is infeasible to develop a highly descriptive species-based biodiversity baseline. The audit team agrees. The BioREDD+ program has invested in biodiversity monitoring already through a partnership with the Humboldt Institute. Appropriate academic and other references are provided to substantiate the biodiversity of the region, which is already globally recognized.

Based on a significant increase in degradation rates during the second half of the historical reference period (2000-2011) the PD asserts that this provides a reasonable indicator that the baseline scenario is one of continued loss of biodiversity, HCVs, and ecosystem services due to unabated logging. The audit team concurs based on interviews and observations in the field audit. The assertion that increase/maintenance of biodiversity is directly linked to cessation/reduction of logging is credible and is based on field audit information which confirms this relationship, and which is in any event, obvious in tropical forests. Table 17 describes focal issues, threats, and contributing factors and project interventions related to the biodiversity baseline scenario. In the baseline, it is projected that the project area loses all primary forest within the next few decades. Conformance with the CCB indicators has been demonstrated.

## 6.6 Additionality (G2)

The project uses the VCS VT0001 v3.0 tool to demonstrate additionality which is appropriate per the VM0006 Section 7 requirements. VT0001 uses a stepwise approach and conformance is described in that manner below:

### Step 1a

The proponent identifies three alternative land use scenarios to the proposed REDD project. These include:

- i) Continuation of the pre project land use of ongoing forest degradation from illegal selective logging for both commercial sale and domestic usage, combined with deforestation of easily accessible areas for subsistence and small scale agriculture. The audit team agrees that this scenario is consistent with that directly observed by the audit team and verified through stakeholder interviews in the project area and throughout the broader region.
- ii) Cessation of illegal logging and similar activities resulting in deforestation in the project area through effective implementation of forest protection efforts by the Regional Environmental Authority, without registration as a VCS REDD project and carbon finance. The audit team agrees this scenario is credible and theoretically possible although it seems highly unlikely that the Regional Environmental Authority would suddenly decide to implement this after multiple decades of ineffective forest protection.
- iii) Cessation of illegal logging and similar activities that cause deforestation in the project area through effective implementation of alternative livelihood activities within the project area which could serve to reduce deforestation and degradation in the absence of registration as a VCS REDD project and carbon finance. The audit team agrees this scenario is credible and theoretically possible. USAID has implemented some alternative livelihood projects in the project area in recent years, partly to reduce dependence by communities on illegal drug production. However, illegal logging has continued unabated. The audit team understands that these previous USAID funds have not been targeted through a performance based vehicle such as REDD and may also have not been at sufficient scale to significantly reduce deforestation and degradation.

### Step 1b

The proponent demonstrates conclusively that all scenarios identified above are in conformance with enforced mandatory laws.

Scenario i), the pre-project land use, is not in conformance with some environmental laws, but these laws are systematically unenforced. The audit team confirmed through interviews with the local corporations (Corporacion del Narino, Code de Choco) responsible for local forest governance, that these organizations are unable to implement effective forest protection. Other stakeholders interviewed indicated that it was commonplace for illegal timber to be “laundered” by using timber transportation permits from one of a handful of small approved forest management areas for timber illegally sourced from large swathes of the Colombian Pacific region. Although the selective logging is illegal, the audit team confirmed that there were no effective disincentives to logging on the ground and evidence of the ongoing logging is ubiquitous and totally open. Consejos and resguardos do have legal right to manage non forest areas in their territories for agricultural production and the deforestation resulting from these activities is legal.

Scenario ii) implementation of effective enforcement of forest protection by local/regional governmental authorities, is in conformance with laws and regulations by virtue of being implemented by the government itself.

Scenario iii) implementation of alternative livelihood activities by an international development or other NGO can be assumed to be legal as this entity would have to seek approval from the Colombian government and relevant authorities to operation in the region.

Step 1c

The proponent has correctly selected scenario i) continuation of illegal logging and unplanned deforestation for subsistence and small scale agricultural production as the baseline scenario. The VM0006 methodology stipulates in Section 6 that the project shall select the pre-project land use as the baseline for this methodology to be applicable. This scenario matches the results of on the ground observations and stakeholder interviews collected by the audit team during the field audit. Traveling through the project area it is abundantly clear that illegal logging is ongoing, as evidenced by stumps, log yards, and boats transporting logs to buyers down the coast. Deforestation for small scale agricultural activities surrounds each community in the project area and exists as isolated settlements as determined by flying over project areas and/or river travel in the project area. Stakeholders, including local authorities, community leadership, and the actual agents of deforestation/degradation, confirmed that they expect these activities to continue unabated (as they have for the last couple decades) in the absence of effective implementation of the REDD project which will provide alternative livelihood options. The other alternative scenarios are theoretically possible and the audit team sees no evidence of their existence on the ground with the exception of some recent USAID funded projects which have not been specifically targeted at reducing deforestation/degradation, are not performance based, and as a result are not considered a more credible baseline than the existing land use at the project start date, which could be readily observed during the validation field audit.

Step 2

The PD skips step 2 and preferentially selects to conduct the Barriers Analysis. This is permitted per Step 1c of VT0001

Step 3a

The PD provides a thorough and justified summary of barriers to the proposed REDD project including:

- Investment barriers (i.e. no debt funding is available as the consejos are poor and community lands cannot be used for loan guarantee),
  - The audit team concurs with this assertion based on field audit. In addition the consejo is extremely poor and have suffered from instability due to conflicts with the FARC which have acted as a disincentive to investment.
- Institutional barriers (i.e. uncertainty in REDD regulations as the REDD+ national strategy is being developed)
  - The audit team acknowledges that the uncertainty in REDD regulations would provide a disincentive for the communities to conserve the forest in the absence of the REDD project, however this is not relevant.
- Technological barriers (i.e. facilities for commercialization of agricultural products do not exist in the absence of the REDD project)

- There are major technological barriers to all aspects of project development and implementation in the absence of VCS related REDD finance. The consejo members are poorly educated with little resources and without the expectation of REDD finance, and the additional help from implementing partners it leverages, would find it impossible to conduct any of the technical aspects of conservation for GHG emission avoidance purposes and would be unable to implement the project activities which enable the REDD project including agricultural improvement and development of complex production and value chains. The audit team observed in the field audits that the current state of agriculture is low tech and lacking inputs which could greatly increase production.
- Barriers from land tenure and property rights (i.e. communal land ownership provides limited incentive for conservation of forest stocks as rights to timber are not clearly defined)
  - The assertion that the rights to timber are not clearly defined is true based on community interviews. Corteros (loggers) currently treat the forest as an unregulated public resource and as such conduct logging in a haphazard way. The forests are obviously degraded from this.
- Lack of access to markets (i.e. lacking infrastructure, electricity, etc.)
  - The consejos are very remote with either minimal road access or access only by river/sea. Electricity is not present across all consejos.
- Lack of infrastructure (i.e. consejos have typically very limited road access and/or water access)
  - As described above, infrastructure in the project area does not lend itself to alternative income generation activities other than logging and a small number of other relatively unprofitable activities.

#### Step 3b

The PD asserts that the barriers listed above would not prevent implementation of the baseline scenario as this is the pre-project land use.

#### Step 4

The proponent asserts that similar activities (investment in alternative livelihood activities like improved agricultural production chains as a means of reducing deforestation/degradation) do not exist in the region in general. The audit team concurs with this assertion based on stakeholder interviews with federal Ministry of Forestry representatives as well as representatives from the local corporations responsible for regional land management. This project represents one of the eight BioREDD+ REDD projects being developed in the Colombian Pacific region. In the validation audits of these eight projects the audit team spent two months traveling throughout the Colombian Pacific region. The audit team found no evidence of sophisticated agricultural production value chains in the project areas or in the broader region in consejos and resguardos. The USAID MIDAS program, identified appropriately by the PD in the Common Practice Analysis, laid the foundation for the later BioREDD+ program. The BioREDD+ program was developed with several of the specific communities that participated in the MIDAS program. The MIDAS program concluded in 2010, as confirmed by the audit team. As the MIDAS program transformed eventually into the BioREDD+ program the audit team does not view the MIDAS program as evidence that payment for environmental service programs are commonplace in the Colombian Pacific. The MIDAS program, as well as some other small scale development projects existing in the project areas, have focused on alternative livelihood activities. However, the audit team has observed that these projects tend to be small scale and have thus far been ineffective in reducing deforestation/degradation, and that it is unclear if any of these projects had reduction of GHG emissions as an objective. However, the audit team has issued a Forward Action Request (FAR) such that a future

VVB should assess the degree to which reductions in deforestation/degradation at future verifications can be attributed to the specific REDD project activities. The audit team views the scale and nature of interventions proposed as part of the REDD project to be qualitatively different than these earlier interventions and hence considers implementation of alternative livelihood activities to reduce deforestation/degradation, at scale, to not be common practice.

The project activities are therefore considered additional.

## G2.2

The PD justifies that project benefits would not have occurred in the absence of the project in Section 4.6.1-4.6.2. The justification rests on the assertion that the consejos are impoverished and as a result are unable to implement their development plans which would achieve community benefits in the absence of REDD finance. Biodiversity benefits are considered unlikely to occur in the absence of the project due to the expected continued trend of deforestation and degradation without the REDD project.

These assertions are generally credible based on the evidence collected by the audit team in the field. The audit team considers it self-evident that the pattern of deforestation/degradation would occur without the project and hence that biodiversity benefits are definitely additional.

Community benefits are considered likely to be additional as well and this is sufficient for validation. However a Forward Action Request (FAR) has been issued as some of the project activities (i.e. cacao production) do exist in the project area prior to the implementation of the project. The additionality of community benefits comes from the increased scale of implementation and support with marketing and processes available through the SPVs which the project will provide. The audit team agrees this increased implementation will not occur in the absence of the project. The FAR is issued so that future verification auditors can confirm that project activities which have been implemented are due to the REDD project rather than a pre-existing practice or other support.

## 7 QUANTIFICATION OF GHG EMISSION REDUCTIONS AND REMOVALS

### 7.1 Project Scale and Estimated GHG Emission Reductions or Removals

The project is correctly identified as a VCS Project, as the average annual emissions reductions are, in average, less than 300,000 tCO<sub>2</sub>e. The proponent provides a summary of the *ex-ante* estimated GHG emissions reductions in the PD Section 5.1. The total *ex-ante* emissions matches that reported in other sections of the PD (Section 2.2.2, Section 5.6.4) and across the supporting documents reviewed.

### 7.2 Leakage Management

Section 5.2 of the PD indicates that as the major *ex-ante* estimated source of leakage is activity shifting leakage in which the agents of leakage are the same agents of deforestation in the project area, that there is no differentiation between leakage management activities and project activities. The proponent lists the project activities/leakage mitigation measures in Section 5.2 in detail.

Based on the field audit the audit team has found positive evidence that leakage mitigation activities are likely to reduce activity shifting leakage from the project area. The project boundaries generally are farther from logging infrastructure (rivers, ports, and roads) than other parts of the consejos which somewhat mitigates the risk of leakage in any event. The communities have confirmed that currently community members do not travel across consejo boundaries to log in other areas because it is both physically very challenging due to the distance travelled and likely uneconomical. The audit team confirmed via multiple interviews with agents of degradation that agents do not prefer logging as an

economic activity due to the difficult labor involved, low economic return, illegal nature of the activity, and destruction to their culture and commonly owned resources. The audit team conducted focus groups and nearly all loggers interviewed confirmed that the proposed project activities would be sufficient to cause them to stop logging if implemented. There is little risk of activity shifting of agriculture outside the project area as the consejo forms the project area and consejo members would lose land tenure by shifting outside of their consejo. The leakage management activities identified are in conformance with the relevant VCS and CCB requirements.

### 7.3 Baseline Emissions

#### Reference Region Delineation

The proponent uses a reference region as directed by the methodology to measure historical LULC changes used to create the baseline emissions scenario in the project area.

The proponent has demonstrated conformance to the similarity criteria defined in VM0006 v2.1 Section 8.1.1.2. Specifically:

- **Minimum size requirements:** As required, the proponent has demonstrated that the minimum size of the reference region is greater than 250,000 hectares. The reference region is 261,889 hectares and includes the project area and leakage areas.
- **Unbiased boundaries requirements:** The proponent has selected a reference region constructed only of other land use designations that are sufficiently similar to the project area. The reference region consists entirely of other Afro-Colombian consejos with similar cultural, social, governance and economic characteristics. The boundaries are defined by the consejo boundaries or naturally occurring boundaries (Pacific Ocean). All consejos in close proximity to the project area were selected until the 250,000 hectare threshold was met. Some consejos were excluded if the consejo did not meet other reference region definition criteria from VM0006. For example, if any part of a consejo did not meet the slope similarity thresholds then the entire consejo was excluded to avoid bias.
- **Exclusion of restricted access areas:** The proponent has demonstrated that all national parks, military installations and other conservation areas have been excluded from the reference region. The proponent justified the source of shapefiles of these areas to the audit team. All shapefiles were from appropriate government sources.
- **Exclusion of planned deforestation areas:** The proponent has demonstrated that no planned deforestation areas exist in the project area from logging or commercial agriculture. The proponent sourced this information from the Ministry of Forestry database on plantation location. The proponent has demonstrated the location of mining areas from the appropriate government agency (Geominas) for the historical reference period. Data has been collected on the only time period in which mining in the Colombian Pacific is legal. The proponent has also collected all relevant information from the corporations responsible for issuing permits for community and other logging concessions in the project area and reference region, (CODECHOCO, CVC, CRC). The proponent submitted an official request to the Choco department for all records of any forest management plans in the region from 1991-2015. Any areas for which a “resolucion”, a harvesting permit, was issued were removed from both the project area and the reference region. This resulted in a change of 524 hectares in the

reference region as a series of small forest management areas where planned degradation or planned deforestation may have occurred were removed from the reference region and project area.

The proponent has transparently provided the audit team with a significant amount of documentation of this process including:

- the official letter of request to CODECHOCO, CVC, and CRC;
- the report of the BioREDD+ staff member that went to the office of the corporacion to receive the data;
- copies of the original resoluciones;
- updated maps of the reference regions and project areas depicting the areas that have been excluded;
- an excel file demonstrating the areas that have been excluded;
- contact information for the relevant individuals at the local corporation to facilitate independent confirmation by the audit team.

The proponent provided an in depth justification for selection of the reference region via supporting annexes referenced in the PD as well as in an in depth presentation to the audit team at the BioREDD+ office in Bogota. The audit team had the opportunity to question the justification of the reference region and probe for potential sources of bias. Information sources used for identifying the reference region were appropriate and includes:

- Basemap of 1:100,000 from IGAC which is public information and the appropriate source for Colombia. Basemap includes basic map information such as roads, hydrology, water bodies, relief, airports, etc.
- National Parks, military bases, indigenous reserves and consejos all come from la Sistema de Informacion Geografica Para La Planeacion Y El Ordenamiento Territorial (SIG-OT), a government run public access mapping information source. Forest reserve data comes from the Ministry of Forestry and includes all forest reserves designated from 1956 onward
- Plantations come from the Ministry of Forestry and a plantation map was only available for 2009. However, the map indicates very few plantations and none in the entire Colombia Pacific region. Additionally the audit team observed no evidence of plantations during over one month in the field in the Colombia Pacific. The audit team concludes that the assumption that large plantations have not existed in the project area during the historical reference period to be credible.
- Slope information came from DEM
- Mining data came from Geominas the government agency responsible for permitting mines. Mining was only permitted in the Colombian Pacific from 2005 onwards and the proponent included all data from 2005 appropriately.

The proponent has transparently provided the metadata for each Landsat scene used in the historical deforestation/degradation analysis in the reference region.

### Carbon Stock Measurements

The BioREDD+ program, of which this project is one of eight projects uses field plot data to measure carbon stocks which are then estimated using LiDAR across a broader region.

### Sampling Approach for Field Plots

The project is one of eight projects in the BioREDD+ program which are distributed across the Colombian Pacific region. As the field plots are used only to calibrate and validate the LiDAR data the BioREDD+ program has instituted a single forest inventory across all eight projects consisting of 15 one hectare permanent sampling plots which are each surrounded with 8 systematically laid out temporary sampling plots of 0.25 ha each. Each permanent one ha plot is treated (for the purpose of LiDAR calibration and validation) as four 0.25 ha plots. In addition the program implemented 45 additional 0.25 ha plots in a single LiDAR transect for estimation of sampling and measurement errors, LiDAR calibration. The total used to develop and test the LiDAR model was 214 plots. The total inventory plots were representative of the diversity of the region as observed by the audit team and included both intact and degraded forests, as well as different forest types including terra firme (Colinas), freshwater swamp forests (guandal), and mangrove forests.

The audit team conducted resampling in 7 of 15 permanent 1 hectare plots using a systematic approach wherein the four corner subplots of each 1 hectare plot were re-measured by the audit team. This approach allowed the audit team to evaluate the full range of diversity in each plot (for example some plots contained multiple forest types) and to strategically pick up on any obvious discrepancies from the Standard Operating Procedures (SOPs) as the audit team had to crisscross the entire plot to reach each corner. In addition the audit team was able to verify the coordinates of the corner markers of each 1 hectare plot and as such detect errors in plot layout. Each 20 x 20m subplot was treated as an individual plot and the audit team compared data collected by the original inventory with the team's measurements. Discrepancies between data collected by the audit team and the original inventory were identified in most of the seven plots and included i) flawed DBH measurements from measuring below the top of the buttress on buttressed trees, ii) incorrect height measurements, and iii) recording errors in the data sheets. However, at the time the audit team did not consider these errors to be systematic or sufficiently large to be material. The audit team has conducted analyses on the data collected and did not detect significant errors in the inventory data. Additionally, GeoEcoMap provided the audit team with an error propagation report (GeoEcoMap Task 16) which demonstrated via QA/QC re-measurements implemented systematically across 45 plots that measurement errors were insignificant and not material. Based on the information collected in the field the audit team has confirmed that the field data collected is valid under the VCS VM0006 methodology and VT0005 tool.

### Forest Inventory SOPs and In-Field Conformance to SOPs

The BioREDD+ program used the RAINFOR protocols as the SOPs for the forest inventory. These protocols were developed by a broad consortium of experts in South American tropical forests and are considered appropriate for use by BioREDD+. The audit team had the forest inventory team demonstrate implementation of the SOPs on the first plot that was visited in the inventory. Members of the original inventory team including individuals from CONIF (Corporacion Nacional de Investigacion y Fomento

Forestal) were present at each visited plot. The demonstration of SOPs showed conformance with the printed SOPs and best practice. However, subsequent discrepancies in the implementation of SOPs were identified in some plots and included i) inconsistent tree labelling procedures, ii) inconsistent plot marking procedures. The proponent has presented an error propagation report which has justified that the sum of these errors is not material or significant (GeoEcoMap task 16). The error propagation report is described in depth in this report and in summary it relied upon re-measurements of plots by different inventory teams and quantification of the impacts of discrepancies in measurements on carbon stock measurements. These errors were propagated into the LiDAR calibration (which was the sole purpose of the plots) and the effect was demonstrated to be insignificant.

#### Selection of Allometric Equation

GeoEcoMap selected the local model developed by Saldarriaga (2011) based on a comparison of this allometric model with three other models including two regional models (Saldarriaga 2014, Alvarez et al. 2012) and one commonly used global model (Chave et al. 2014). Biomass was estimated using the four models and although no significant difference was observed (ANOVA;  $P > 0.5$ ), the selected model produced the lowest average biomass values and was hence the most conservative, estimating biomass at between 3.9% and 10% lower than the other models. The Saldarriaga allometric models included a model used for The sample used to develop the allometric models is representative of the entire BioREDD+ program area and includes 296 trees and 97 palms harvested in terra firme forest, flooded forest, and mangrove forest from sites in the northern and southern Colombian Pacific.

A model was developed from published data throughout Panama and Colombia for trees less than 10cm dbh with an  $r^2$  of 0.91 which the audit team considers acceptable for usage.

It is considered good practice by the audit team that allometric models shall not be applied to trees with diameter or height measurements (or other input parameters) outside of the range of the sample that the allometric model was originally based on the. The maximum dbh of trees used in the sample to develop the Saldarriaga equation used by the project was 155.4cm. GeoEcoMap disagrees with this limitation and feels that this “good practice” status is misguided. As a result of conversations during the field audit GeoEcoMap conducted and submitted to the audit team an analysis of the impact of including trees greater than the 155.4cm cut off in the biomass estimation and demonstrated it was less than 1% impact (RMSE 1.58 Mg/ha) allometric model and demonstrated that the impact of this is immaterial. Additionally, it is noted that only three of the plots included individuals with dbh greater than 155.4cm and in these plots the number of individuals is minimal.

#### Root to Shoot Ratio

The root to shoot ratio used is from Saatchi et al. (2011) who is the principal of GeoEcoMap, which is developed based on Mokany et al. (2006), a widely used root to shoot ratio. The audit team has conducted a simulation of estimated belowground biomass using the root to shoot equation developed by Saatchi et al. (2011) and Mokany et al. (2006) and determined that the Saatchi et al. (2011) equation results in higher estimates of belowground biomass for very small trees (<20cm dbh) but then results in lower (more conservative) estimates of belowground biomass for medium and large trees. This approach is more conservative than the Mokany equation and regardless comes from a valid source.

#### Non-tree Carbon Stocks

The BioREDD+ program used published literature from Panama, Costa Rica, and Peru to develop a relationship between the biomass of trees >10cm and shrub and liana biomass in the same forests. The program reports the model developed by this data transparently in the document GeoEcoMap Task 12. The VM0006 methodology does not require direct measurement of non-tree biomass and this approach is more in conformance with the VCS principle of Accuracy than if the proponent were to use default data from another location (which would be acceptable under VM0006) so the audit team accepts this approach.

#### Dead wood Carbon Stocks

The BioREDD+ program estimated the optional dead wood carbon stocks from field plots and later used this field level data to develop a predictive model estimating standing dead wood and lying dead wood in a given area based on the measurement of aboveground tree biomass. This approach is innovative and logical given in degraded forests where the volume of dead wood is closely related to the amount of recent anthropogenic disturbance from logging which increases dead wood through damage to residual trees and from wood waste and slash left on the site. The actual initial deadwood measurements followed the RAINFOR protocols and included 462 point samples of deadwood spread across the full inventory area. VM0006 requires users to apply a biomass discount factor for standing dead wood due to the assumed loss of some branch biomass. Although the project does not use this approach the project instead includes only bole biomass which is more conservative as this discounts all branch biomass and is acceptable. Three decomposition classes were identified with corresponding reductions in wood density as required by VM0006. Actual measurements were based on diameter and length/height. The audit team has confirmed that the dead wood measurement methods conform to the VM0006 methodology and best practice.

#### Litter Carbon Stocks

The BioREDD+ program has included litter and stump biomass based on a published model from Sierra et al (2007) relating aboveground biomass to stump and litter biomass. These models are transparently presented in the PD in Table 35.

#### Soil Organic Matter

The proponent has chosen to conservatively exclude soil organic matter, as is permitted by the methodology. The audit team agrees this exclusion is conservative as SOM can be expected to be lower in the post deforestation/degradation degraded agriculture and degraded forest classes as compared to the intact forest.

#### Other Inputs and Parameters

The BioREDD+ program used a more conservative carbon fraction (CF=0.485) in estimation of forest and nonforest carbon stocks, than is referenced in VM0006 (CF=0.5) which is in conformance with the VCS principle of Conservativeness.

The proponent's calculation of plot level carbon stocks is transparently reported in GeoEcoMap Task 12 and conforms both to the VCS requirements and VM0006 v2.1.

#### Sampling Approach with LiDAR

The BioREDD+ program reports on the LiDAR methods in GeoEcoMap Task 8 & 9. Dr. Sassan Saatchi, the principal of GeoEcoMap is a global authority on the usage of LiDAR for remote estimation of forest carbon stocks and has used this technology and other remote sensing approaches to produce both regional and global maps of forest carbon stocks. The BioREDD+ program used 49 LiDAR transects to sample 83,000 hectares of forest within the eight BioREDD+ projects. Field inventory plots described above were located within LiDAR plots and served to calibrate and validate the LiDAR model. Each LiDAR transect was > 1000 ha. The proponent uses 1 hectare permanent field sampling plots for calibration and validation of the LiDAR. This follows the recommendation of Asner and Mascaro (2014) with regard to using 1 hectare plot size for field plots, which the paper indicates was able to reach 90% agreement on carbon density estimations based on a large sample of 884 1 hectare plots re-measured using LiDAR. The proponent also appropriately ensured randomness in the LiDAR transects by using randomly located central points for each transect and the direction of travel of the transect was also randomized ensuring representative coverage of the different forest and non-forest cover types. The LiDAR enables a high degree of accuracy in sampling with vertical accuracy of height (which is used to estimate carbon stocks) 25cm at 95% CI.

Once the LiDAR data was obtained GeoEcoMap tested multiple forms of allometric model using different input values and finally selected mean Top Canopy Height (TCH) as the primary input type based on the parsimonious nature of this model and its similar performance to other tested models. The model was validated against approximately 1/3 of the ground plots.

In summary the methods used for the LiDAR estimation of biomass values follow best practice as defined in published scientific literature and conform to the rules of the VCS, the VT0005 tool, and VM0006 v2.1.

### Uncertainty and Error Propagation

#### Summary of Error Propagation Approach

The proponent acknowledges the uncertainty inherent in carbon estimation using complex products with multiple input sources including input data, models, and other error sources. The proponent rightly acknowledges limitations of models and that residual noise is inherent due to inevitable errors inherent in ground measurements, remote sensing imagery and processes, and statistical models. As a result the proponent uses a bootstrapping (resampling without replacement) approach to evaluating uncertainty and justifies this approach. Bootstrapping assumes that the observed data represents only one of many possible realizations of data and reconstructs a large number (1,000 in this case) of alternate realizations based on random resampling of the residuals, which serves to bracket the range of unobserved values. The proponent provides appropriate academic reference for the bootstrapping approach (Efron and Tibshirani, 1993). It is also noted by the audit team that Dr. Sassan Saatchi, who led the estimation of forest biomass including field measurements, LiDAR sampling, and remote sensing, and error propagation, is considered a foremost global authority on this approach and has produced significant published literature representing the state of the art.

### Uncertainty in Plot Based Estimates of Aboveground Biomass (AGB)

#### Measurement Errors

The forest carbon stocks identified in the project do not come directly and only from the plot level measurements of aboveground biomass. The plot level data rather serves to calibrate and validate the

AGB estimated by a model developed for the LiDAR sampling. The proponent used 30 plots for calibrating the actual LiDAR model (which estimates AGB from top canopy height per pixel—see below), with 15 plots retained for validation of the model. This sampling intensity/approach was based on previously published methods from Asner and Mascaro (2014) which is considered among the state of the art approaches for using remote sensing data to estimate AGB. The proponent follows the recommendation of Asner and Mascaro (2014) with regard to using 1 hectare plot size for field plots, which the paper indicates was able to reach 90% agreement on carbon density estimations based on a large sample of 884 1 hectare plots re-measured using LiDAR. In addition GeoEcoMap used a set of 45 systematically located 0.25 ha plots used to estimate the spatial uncertainty of the LiDAR estimation of biomass.

Three potential sources of measurement error were identified including diameter (D), height (h), and wood density (p). The audit team evaluated the forest inventory across all eight BioREDD+ projects and did find examples of measurement errors with regards to D and h. Examples of errors included i) direct measurement error, for example, when the inventory team failed to measure D fully above the buttress of a buttressed tree, ii) errors from misuse of inventory equation for example when the inventory team overestimated palm heights due to error in usage of the hypsometer, and iii) recording errors for example when a tree was actually 145cm D but was recorded as 14.5 cm D. The errors were not systematic yet were observed in each of the 8 (out of 15) 1 hectare permanent plots resampled by the audit team. The audit team has determined based on statistical comparison of the subsamples re-measured that these errors were not material in nature and were not biased. Furthermore, the proponent used an error propagation approach to estimate the cumulative impact of these errors following methods in published literature. QA/QC procedures were implemented for the 45 systematic sample plots laid out in a single LiDAR transect. A first forest inventory team measured all trees in each 0.25 ha plot and a second inventory team re-measured 10 randomly selected trees per plot to compare measurements. Errors were assessed through the following methods:

1. Errors and discrepancies with regard to D measurements were collected and biomass per plot was calculated using the selected allometric equations for team 1 and team 2 to assess significance of differences. Of the 429 trees resampled approximately 6-8 depicted great difference in measurement between the two teams. The resulting impact on biomass was both de minimis per VCS rules and less than the 5% materiality threshold applicable to this project.

2. Errors in tree height (h) were quantified using the same methods and also impacts on estimated biomass were measured. The project uses the subsample of tree heights (minimum 50 heights per 1 hectare plot) to develop a height-dbh relationship applied at the level of each permanent project area. This is appropriate given the edaphic, phylogenetic, and ecological differences across the BioREDD+ project areas which span the entire Colombian Pacific. GeoEcoMap developed two different height – dbh measurements using the replicated QA/QC measurements and presented the results to the audit team. Although there are some significant differences in tree measurements between the two groups there is nearly no bias observed (0.28m) and the height-dbh models developed are nearly identical and when applied in the allometric equation to estimate biomass across the 45 plots results in a difference of less than 0.5%, below de minimis per VCS rules and less than the 5% materiality threshold applicable to this project.

3. Errors associated with wood density (due to different species ID) were calculated and impacts on estimated biomass were measured. Wood density differences as a result of different species identification

between the two inventory teams were also insignificant and had an RMSE=0.02 g/cm<sup>3</sup>. In general the wood density measurements applied in the BioREDD projects are considered more reliable than those typically used by VCS projects as the BioREDD program used destructive sampling to develop their own wood density measurements per species per project rather than using academic literature sources which are typically quite variable and provide multiple options with greater variety than the (0.02 g/cm<sup>3</sup>) figure cited above.

#### Errors from use of Allometric equation

GeoEcoMap selected the local model developed by Saldarriaga based on a comparison of this allometric model with three other models including two regional models (Saldarriaga 2014, Alvarez et al. 2012) and one commonly used global model (Chave et al. 2014). No significant differences were observed between the models yet the model that provided the lowest average estimate was used. The error in the allometric equation selected was approximately 4% over the 240 trees harvested to develop the equation. The cumulative percent error associated with error from allometric equations and error from measurements is approximately 2% (variable dependent on number of trees per plot), below the *de minimis* threshold applied by VCS.

#### Errors from LiDAR

GeoEcoMap asserts that due to the inherent lack of reliability of ground-based tree height measurement using hypsometer that the project used (and which is common practice) that these should not be considered “true” forest height measurements to compare the LiDAR height estimations too. It is well known and accepted that tree heights in tropical forests are notoriously difficult to estimate accurately due to the dense canopy, and in fact many inventory methods select dbh only allometric equations to avoid these measurement errors. The audit team agrees with this assertion based on professional experience and experience at the project site. However, in this case as the allometric model used for the LiDAR is based on Top Canopy Height (TCH) height data is important. GeoEcoMap performs a new ground classification of LiDAR point clouds using a random sample of LiDAR scenes and compares this with data provided by the commercial vendor to estimate measurement errors. The difference in the two samples is a result differences in DEM provided by the commercial vendor and DEM provided through GeoEcoMaps own programming and visual examination. Tree canopy height is evaluated at the 1m pixel level and measurements are evaluated over 2500 pixels and result in 0.032m standard error at this scale. As a result GeoEcoMap concludes LiDAR height measurement error is negligible and can be ignored. The audit team accepts this assertion based on the minimal error, fact that VCS methodologies do not provide requirements at this level of specificity, and the fact that the method represents best practice at this time.

GeoEcoMap uses Top Canopy Height (TCH) measured by the LiDAR strips as the input data for the estimation of biomass. This approach follows best practice in published literature (Meyer et al. 2013; Asner and Mascaro 2014) cited by the proponent.

#### Land Use Change and Baseline Rate of Deforestation/Degradation

The proponent has justified a methodology deviation to assess historic land use change and the baseline rate of deforestation and degradation over a time period longer than that specified in the VM0006 methodology. VM0006 specifies 15 years whereas the proponent has used a historical reference period of 23 years.

Section 4.3 of the PD describes requested methodology deviations. In this section the proponent has requested an extension of the 15 year time limit for this project. The proponent has requested that the three time periods used to assess the historical reference period are from 23 years, 13 years, and one year before the project start date.

The proponent justifies this deviation based on the trade-off between accuracy and conservativeness in project implementation, recognized and endorsed by the VCS in the VCS VVB Manual. Projects and VVBs may accept a less accurate measurement or monitoring technique or result if it is determined that this less accurate approach is more conservative.

Auditor evaluation of the methodology deviation:

The audit team has determined that the methodology deviation is appropriate for this project. Per VCS Standard 3.5.1, methodology deviations are acceptable when they relate to monitoring or measurement and do not negatively impact the conservativeness of the methodology. The deviation clearly relates to measurement of historic deforestation in the reference region in the historical reference period.

The audit team has also confirmed that usage of the longer historical reference period (23 years) is conservative and in some ways may lead to greater accuracy in measurement of historical land use change as compared to a 15 year historical reference period.

1) The proponent asserts that it was infeasible to find quality cloud-free imagery for the reference region and project area for the 15 year period required by the methodology. The audit team finds this assertion credible. The audit team confirmed this in interviews with the remote sensing consultancy, GeoEcoMap, hired to conduct the analysis. Additionally, the project area and broader region is one of the rainiest places on earth with an aseasonal climate leading to persistent cloud cover throughout the year. During the more than one month that the audit team spent in this region of Colombia for this audit and related audits of nearby REDD projects, the audit team did not experience a single day without low cloud cover.

2) The proponent demonstrates via historical land cover change analysis that the deforestation and degradation rates increased dramatically between timestep 2 and timestep 3 (2000-2012), as compared to the time period between timestep 1 and timestep 2 (1990-2000). The combined deforestation/degradation rate increased from 6560 ha/year in the first time period to 7215 ha/year in the latter time period. This results in a lower baseline deforestation and degradation rate applied to the project area in the baseline scenario as the rate is impacted conservatively by the earlier lower rates.

The audit team confirmed that deforestation/degradation rates increases significantly following the year 2000 via interviews in the field that stakeholders including consejo members, community members, and relevant government officials from the local corporations responsible for local land use management. Following the year 2000, multiple companies came to the consejos and provided funding and material (chainsaws, etc.) to incentivize increases in logging. These companies were operating illegally in the region.

For the reasons cited above the methodology deviation is accepted by the audit team. Conformance has been demonstrated.

The historical deforestation/degradation analysis demonstrated that deforestation and degradation rates both increased in the 2000-2012 period as compared to the 1990-2000 period. This matches qualitative

data gathered by the audit team in interviews with deforestation/degradation agents and community members who confirmed that these rates have been rising over time with the introduction of better logging technology (chainsaws) and increasing demand. The LULC transition types observed during the historical reference also further confirm the baseline scenario as the most significant transitions are from primary forest to degraded forest and from degraded and primary forest to cropland. The deforestation and degradation rates are severe with an annual average deforestation rate of 1.0% and an annual average degradation rate of 2.0%.

The proponent has provided an in depth Spatial Modeling Report v1.11 to describe usage of the spatial model and conformance to the VM0006 requirements. The Spatial Modeling Report describes conformance to each specific step of relevant VM0006 sections, enabling clear evidence of conformance. The proponent has used the IDRISI Land Change Modeller program to develop the transition potentials and end LULC classes for the baseline scenario and emissions. The scarcity factor, which simulates the impacts of resource scarcity (forest scarcity in this case) on agent behaviour is calculated correctly and in conformance with VM0006. Final project and baseline scenario LULC maps are generated for each of the BioREDD+ project areas. Visual assessment of the maps provides evidence that the explanatory variables selected for the LULC transitions were correctly selected. Variables include those with well established relationships to deforestation and degradation patterns globally, and which are reasonable based off observations in the field audits, including:

-slope: audit team confirmed visually that deforestation and degradation is predisposed away from steep slope areas due to difficult access and poor soil quality for agriculture

-distance to urban centers: audit team confirmed that deforestation and degradation is concentrated near population centers as expected

-distance to roads: audit team confirmed in the field that byways along roads are typically deforested and that roads serve as timber conduits

-distance to timber routes and areas of influence: audit team confirmed, that logically, timber is exported from the project site via established timber routes and that degradation is more prominent near these routes due to ease of access. The routes were identified as part of a thorough socioeconomic and timber analysis conducted by Colombian research institutes.

-distance to timber collection centers (centros de acopio) and areas of influence: These timber collection centers were also mapped based on the timber analysis study. In some cases, the audit team conducted a short exercise with the proponent in which they identified in a map the collection centers in their own territories. The identification revealed correspondence with the centers identified in the timber analysis study.

-distance to rivers and or the ocean: the audit team confirmed that waterways are the primary means of transport for goods, people, and timber in the BioREDD+ projects.

The audit team geospatial expert held an extensive multi-day meeting with the technical consultancies that developed the baseline scenario, remote sensing analyses, LiDAR analyses, and spatial modelling. No inconsistencies were found.

## 7.4 Project Emissions

Section 5.4 of the PD reports on project emissions per VM0006.

### Ex-Ante Effectiveness of Project Activities

Project activities fall under program areas coinciding with project activities identified in VM0006 including i) strengthening land tenure status, ii) sustainable land use plans, iii) property demarcation, iv) agricultural intensification, and v) alternative livelihoods. *Ex ante* maximal effectiveness of project activities is reported in Section 5.4.1.9. Adoption rates are identified in Section 5.4.1.10 and vary from 10% to 50% per annum dependent on project activity. The net result is that project activities reach maximal *ex ante* effectiveness at addressing drivers of deforestation in 2023 (90% effective), and drivers of degradation reach maximal effectiveness in 2023 (65% effective). The exercise is inherently hypothetical as efficacy of project activities depends greatly on funding which is uncertain and the audit team views it as such. However, based on stakeholder interviews conducted during the field audits the audit team has confirmed that generally agents of deforestation and degradation feel that the proposed project activities would address their need to deforest and degrade the forest if fully implemented. As such the audit team finds the 90% and 65% values effectiveness estimates 10 years after the project start date to be credible if the project is fully implemented. The audit team has confirmed that the effectiveness rates reported in the PD match those in Annex U the accounting model where emissions reductions calculations take place.

### Emissions from Project Activities

The PD reports no emissions resulting from implementation of project activities. The audit team detected no evidence that proposed project activities would result in emissions included in the scope of VM0006 for project emissions.

## 7.5 Leakage

Section 5.5 of the PD reports on leakage which comes from *ex-ante* activity shifting leakage as well as *ex-ante* market leakage. The proponent calculates leakage cancellation rates correctly according to VM0006 using the appropriate equations. As required by VM0006 8.3.2.1.4 leakage cancellation rates for logging is 100% as it is assumed that domestic demand for wood products and timber is inelastic.

### Definition of Leakage Belts

The proponent describes the methods for defining the leakage belts in Section 5.5.2.3 of the PD. The methods were also described in detail by the consultant who conducted the geospatial analyses to determine the leakage belts. These analyses followed the requirements of VM0006 and a 11,221 ha leakage belt has been defined. The leakage belts are built upon the assumption of an area of influence around centro del copios (logging storage centers) and that leakage belts occur where these areas of influence extend beyond the project boundary. In response to previous observations by the audit team that the leakage degradation appeared to be occurring outside the area of influence of the centros del copios, the proponent increased the leakage belt size several hundred percent to demonstrate conformance both with the VM0006 requirements and the VCS principle of conservativeness. The leakage belt as defined in the PDD has both a parsimonious shape surrounding most of the project area,

and is focused on areas near the centros del copios which are logical places for leakage to occur such as near rivers and other timber transport routes. Conformance has been demonstrated.

### Market Leakage

Section 5.55 of the PD indicates that a discount factor of 0.2 was applied to the net change in carbon stocks in the project area to account for market leakage per VCS requirements. The audit team confirmed this value was used in the accounting model.

## **7.6 Summary of GHG Emission Reductions and Removals**

Section 5.6 of the PD summarizes ex ante GHG emissions reductions based on the requirements of the VM0006 methodology. Conformance has been demonstrated. The proponent has included the summary table required by VM0006 for calculated NERs (Net Emissions Reductions). NERs are transparently reported as 8,924,643tCO<sub>2</sub>e over the project crediting period. All 11 terms of equation 105 from VM0006 are reported transparently in the table and match with the final validated Accounting Model.

Section 5.6.4 correctly calculates the estimated VCU issuance as 7,358,393 VCUs over the project crediting period.

The PDD has transparently reported all assumptions data used in the calculation of VCUs. All data sources are either primary data or are derived from published scientific literature, as described throughout this report in each relevant section. The audit team has reviewed the data and parameters available at validation tables in the PD and confirmed that the appropriate data and parameters were utilized in quantification of VCUs.

The proponent has demonstrated conformance with the VM0006 methodology and the VT0005 tool in the quantification and summarization of GHG reductions and removals, as described throughout this report.

## **7.7 Climate Change Adaptation Benefits (GL1)**

The project is not seeking recognition for exceptional climate change adaptation benefits.

# **8 COMMUNITY**

## **8.1 Net Positive Community Impacts (CM2)**

### CM2.1

The project provides a detailed assessment of project positive impacts on stakeholders using the CCBA recommended theory of change methodology. The assumptions of changes in well-being are substantiated in the PD (Section 6.1) and were supported by stakeholders interviewed during the field audit. No interviewed stakeholders expressed a preference for the baseline community scenario which is expected given the substantial investment the project represents in the project area. The assessment of impacts is organized around each of the program areas which project activities are divided into. Conformance is demonstrated.

CM2.2

The same section identifies mitigation measures for negative impacts. The primary potential negative impact is inequitable benefit distribution. The responding mitigation measure is the designation of Fondo Accion as the responsible party for benefit distribution. Fondo has demonstrated experience in implementation of large complex projects including REDD projects. No other potential negative impacts are identified. The audit team as well cannot identify any other potential negative impacts given that logging is not preferred by the stakeholders, is minimally profitable, and holds no cultural importance. The PD correctly notes that the grievance mechanism will serve to detect any unanticipated negative impacts. The project is also following the World Bank safeguards and SBIA guidelines to mitigate any other potential negative impacts.

CM2.3-2.4

The PD adequately evaluates impacts to community HCVs and correctly assumes that the project activities will support these HCVs given that the project will serve to protect the forest resources which generate the HCVs. Community HCVs are entirely dependent upon maintenance of forest cover and intact forest. The audit team confirmed in interviews with participating communities that they saw this as one of the major benefits of the project, that it would help them protect their watersheds and the fish they rely upon heavily for both food and income. Conformance is demonstrated.

**8.2 Negative Offsite Stakeholder impacts (CM3)**

CM3.1-CM3.3

Section 6.2 of the PD evaluates potential negative offsite stakeholder impacts. The primary potential negative impacts are from leakage impacting resources in surrounding consejos, loss of access to commodities from logging trucks (which deliver commodities as well) visiting the region less, and loss of revenue for corteros. The PD asserts that these negative impacts will be offset by alternative livelihood activities which serve to manage potential leakage. Impacts will also be offset by development of agricultural commodity production chains which can serve to maintain the flow of goods into the project area, and finally the same project activities will serve to provide alternative livelihoods for corteros. Corteros interviewed nearly universally stated that they would prefer other sources of employment other than logging and that they felt that the risk of leakage was low given the long distances one would have to travel to log on another consejo and the fact that this would violate the territorial integrity of a sovereign consejo. Conformance is demonstrated.

**8.3 Exceptional Community Benefits (GL2)**

GL2.1

The project demonstrates through national law establishing the consejos that community members hold right of use. This was confirmed through review of the legislation establishing the consejo/resguardo system as well as meetings with INCODER, the government agency responsible for administration of consejos.

GL2.2

Using the theory of change model at both the family and community level, the project demonstrates that net positive well-being for smallholders is likely based on the existence of a broad array of impact indicators in the monitoring plan which will serve to detect this. Section 6.3.1 of the PD includes example indicators. Short term net positive benefits are those whereby new investments in productive activities (ie, fisheries, crops, chains of value) start to materialize, starting year 2, and leveraging through years 4-5; and social investments will kick as soon as in year 5-6, which will start pouring benefits to the population. Employment as part of the REDD unit, and patrolling squads will also be counted as short term. The audit team assessed the project as in conformance based on the PD and actual observations that benefits will be both short and long term.

### GL2.3

The project has identified risks and benefits from participation in the project using a participatory approach. The project is innovative in that the communities are the proponents and as such have taken a great deal of responsibility in project design and are well informed about potential risks as verified by the audit team through interviews and documentation from a series of sensitization exercises focusing on this.

### GL2.4-GL2.5

Vulnerable groups identified include women and the poor. This is acceptable given that the consejos are ethnically and culturally quite homogenous. Several impact monitoring indicators are designed to measure participation of women and the poor. Women were present in the governing boards of each consejo visited. Project activities are targeted towards corteros which tend to be the poorest members of the consejos. This also will lead to the most effective reductions in emissions.

### GL2.6-GL2.7

The benefit sharing mechanism is described with sufficient detail and it was designed with input from the communities. Additionally, information about the costs, benefits, and risks has been transparently shared with community members as the consejos themselves have to approve the project implementation budgets and select project activities.

### GL2.8

The community members are fully involved in project design and the consejos have to approve all major aspects of project development and implementation. The communities are the proponents and as such the final authority in the project rests with them.

### GL2.9

The community members are fully involved in project design and the consejos have to approve all major aspects of project development and implementation. The communities are the proponents and as such the final authority in the project rests with them.

The project has demonstrated conformance with the Exceptional Community Benefits Gold status indicators.

## 9 BIODIVERSITY

### 9.1 Net Positive Biodiversity Impacts (B2)

#### B2.1

The project uses a biodiversity problem flow model (Richards and Panfil, 2011) a CCBA recommended methodology and successfully through a theory of change approach identifies likely changes in biodiversity. The assessment is comprehensive and thoughtfully executed with appropriate academic references and conforms to the audit team's understanding from the field audit.

#### B2.2

The *ex-ante* impacts of the project are positive for biodiversity as the project will serve to reduce deforestation and degradation. Conservation of intact tropical forest will serve to maintain the biodiversity reliant on that forest ecosystem. The proponent has provided appropriate scientific literature from the region to support both that the biodiversity of the region has not been fully catalogued and that biodiversity is directly related to forest cover for the majority of species

#### B2.3

Appropriate measures are identified to mitigate negative impacts on biodiversity which are expected to be minimal. The primary risk to biodiversity identified by the project is a potential increase in fishing pressure as some of the Special Purpose Vehicles (SPV) designed to connect consejo members to value chains, may focus on marketing of fish. That said, the project, through conservation of the watershed, acts to improve the fish habitat over the baseline which somewhat mitigates this. Additionally, to mitigate this risk, the project has committed to training community members in the usage of appropriate fishing gear and techniques to maintain populations by respecting species life cycles and area closures. The proponent has provided a corresponding annex (Annex AX) demonstrating this commitment, which shall be assessed at future verifications.

#### B2.4

The PD demonstrates that no HCVs will be negatively impacted by the project with specific reference to the identified HCVs. The only potential HCV which could be negatively impacted is fisheries for the reasons stated above, however the proponent has identified mitigation measures which will be assessed at future verification audits.

#### B2.5-B2.6

The project warrants that no invasive species will be used in the project. The agricultural species proposed for use by the project are all either pre-existing in Colombia or in the project area and are not invasive.

#### B2.7

The PD warrants that no GMOs will be used. The audit team found no evidence to contradict this assertion and this will be verified in future field audits.

## B2.8

The PD warrants that only organic fertilizers and pest control methods will be utilized by the project since these are the methods community members are familiar with. The project will not promote reliance on agricultural chemicals but if any are used safe operating procedures will be provided for future verification. The field audit confirmed that project participants wish to use organic agricultural methods.

## B2.9

SOPs for waste product storage and disposal will be developed during the project implementation phase. This is acceptable for validation since the specific activities that would generate waste have not yet been identified to a great deal of certainty and any storage and disposal procedures at this point would be hypothetical to the point of uselessness. Conformance shall be assessed at future verifications but this is acceptable for validation.

## **9.2 Negative Offsite Biodiversity Impacts (B3)**

### B3.1-B3.3

The major potential source of negative offsite biodiversity impacts comes from leakage of logging to adjacent areas. The project attempts to mitigate this through providing alternative income generation activities for current agents of deforestation/degradation which would enable them to pursue alternate livelihoods. Interviews with community members confirmed that they felt the risk of leakage was low as it was considered generally, but not always, infeasible to log outside of their consejo territory. Several positive offsite benefits for biodiversity could be expected from the project including soil conservation, reduced siltation of downstream aquatic resources, enhanced fisheries, support for migratory populations of animals, etc.

PD Section 7.1 states that the project will only support fishing activities which promote sustainable fishing practices and which maintain fish stocks for the long term. The BioREDD+ program has demonstrated that it has the technical ability to provide guidance to Colombian fisherman in other project areas to help ensure sustainability in the process of commercialization of fisheries. The promotional activities around sustainable fisheries are sufficient for validation to demonstrate that the project is likely to have a neutral to minimal impact on fisheries. In combination with the unequivocal positive impacts on terrestrial biodiversity from forest conservation this is sufficient for validation to demonstrate likely net positive biodiversity impacts. Future audit teams will assess the implementation of sustainable fishing activities at future verification events.

## **9.3 Exceptional Biodiversity Benefits (GL3)**

The project is not seeking gold status for exceptional biodiversity benefits.

## **10 MONITORING**

### **10.1 Description of the Monitoring Plan (CL4, CM4 & B4)**

Monitoring procedures, roles and responsibilities are described sufficiently in Section 8 of the methodology and associated annexes. Section 8.1.1 clearly lays out the organization of monitoring roles

and is in conformance with the anticipated plan expressed to the audit team during the field audit and afterwards by the consejos and Fondo Accion. Fondo Accion, as project implementation partner, is expected to liaise with communities and external partners such as funders and consultancies to oversee all aspects of project implementation and monitoring. Fondo Accion, as described elsewhere in this report has demonstrated experience with management of large and complex projects including REDD projects. Fondo Accion's qualifications include implementation of a similar large REDD project in Colombia, management of a \$44 million USD endowment, and implementation of multiple large programs.

Monitoring will be conducted by biodiversity monitoring experts, climate monitoring experts, and community monitoring experts. All experts are anticipated to come from external consultancies to be hired by Fondo Accion in collaboration with the consejos. Consejo members will also participate heavily in monitoring as they have in project development.

Section 8.1.2-8.1.3 of the PD describes the data storage and management procedures. Project liaisons to be hired by Fondo Accion are responsible for generating, cataloguing and storing data collected in project implementation and monitoring. Data shall be stored through Fondo Accion's ISO certified management system. The audit team evaluated Fondo Accion's system while in Bogota and confirmed it to be adequate for storage of data for two years longer than the crediting period as required by VCS. Fondo Accion receives frequent funding from USAID and other financing institutions and is subject to periodic audits. The audit team has confirmed at the time of validation that documents and data have already been transferred to Fondo Accion, and that Fondo is undergoing training with BioREDD+ staff to provide useful contextual knowledge for data.

The PD establishes that the project liaison is responsible for development of QA/QC protocols which is acceptable given that new data has not been generated yet. Additionally the PD establishes that the community, biodiversity, and remote sensing experts are responsible for an internal audit of approximately 10% of the measurements for data and parameters monitored, using a risk based assessment for selection. As data is collected, implementation of this will be evaluated in future verification audits.

Remote sensing procedures, including LiDAR, for future monitoring will follow the GeoEcoMap Task 14 monitoring plan which has been reviewed in depth by the audit team and evaluated over several meetings with GeoEcoMap and EcoPartners. The monitoring plan clearly identifies the data that shall be monitored, relevant SOPs, and responsibilities for collection of data. The monitoring plan relies on future usage of the VT0005 tool for generating biomass measurements of different LULC classes with LiDAR, which is in conformance with the VCS. The monitoring plan provides detailed procedures for LiDAR flights, processing, and usage of the models generated during the project development, and corresponding updating of carbon stocks of primary forests and degraded forests. LiDAR flights will only be flown at baseline updates, which is acceptable. Carbon stock changes during verifications between baseline updates will be calculated based on activity data (transitions from one LULC to another) such as conversion from primary forest to degraded forest or primary forest to agricultural land. As it is possible that some small scale selective logging occurring in primary forest LULCs could remain undetected until a baseline update when LiDAR would detect this. This would lead to temporary overcrediting during these verification events, which would then be aligned during a baseline update. Due to an NCR issued by the audit team around this issue the proponent has built into the monitoring procedures a model from a peer reviewed publication (Pearson et al 2014) which assumes a fractional loss of carbon stocks in the Primary

Forest class related to the fractional change represented by the transition from the Primary Forest LULC to the Degraded Forest LULC, as determined by remote sensing. This approach leads to conservativeness during these verifications between baseline updates, and accuracy at the time of baseline updates when LiDAR will be used to update emissions factors and the “true” quantity of degradation in the Primary Forest LULC will then be known. At baseline updates the carbon stock value applied to Primary Forest LULCs and Degraded Forest LULCs will be updated using LiDAR data.

Detailed requirements are included in the Task 14 monitoring plan for all data sources, data processing, and data archiving. The Rainforest Alliance geospatial consultant and the lead auditor have reviewed these processes in depth and held multiple meetings with GeoEcoMap and EcoPartners. The final monitoring plan is expected to lead to results likely more accurate than most VCS REDD projects as it leverages state of the art technology.

The data and parameters available at validation are reported in Section 8.2 of the PD. The audit team has reviewed these data and parameters and confirmed that the required parameters from the VM0006 methodology are present and appropriate sources, descriptions, units, values, and justifications have been reported. The list is exhaustive and sufficiently detailed to enable replicable analyses in the future.

Data and parameters monitored are reported in Section 8.3 of the PD and are appropriately separated into climate, community, and biodiversity sections. The audit team has reviewed the climate section and confirmed that the appropriate data and parameters required by VM0006 have been reported.

A broad range of qualitative and social data and parameters are identified which will be used to demonstrate the net positive community and biodiversity benefits during project implementation. The monitoring indicators correspond directly to the theory of change model that has been presented and the anticipated project activities. Indicators are designed to detect and measure:

- community involvement and participation including of women and vulnerable groups;
- efficacy and implementation of training and capacity building;
- benefit distribution;
- adoption of agricultural interventions;
- employment;
- income generation;
- strengthening of governance;
- effectiveness of ongoing consultation and grievance mechanisms

A number of biodiversity indicators have also been identified and are designed to detect and measure:

- changes in forest cover;
- changes in forest biomass;
- tree species dynamics;
- populations of rare, endemic, and endangered species;
- health of mangrove swamps;
- hunting pressure

The monitoring plan and monitoring indicators developed for the project are sufficient, detailed and likely to be able to measure meaningful changes in climate, community, and biodiversity impacts over time. The plan demonstrates conformance to the VCS and CCB Standards.

## 10.2 Non-Permanence Risk Analysis

The proponent has correctly used the non-permanence risk tool to actually determine the buffer deduction of 18%. The appropriate VCS non-permanence risk template was correctly used. The final version of the risk report is version 1.9 dated from 10 April 2015.

Risk Factor	Self Assessment Risk Rating	Findings (including description of any mitigation activities as required per VCS AFOLU Non-Permanence Risk Tool Section 2.1.2.2)	NCR/OBS
<b>Internal Risks (VCS AFOLU Non-Permanence Risk Tool Section 2.2):</b>			
Project Management : Shall be assessed using Table 1 of VCS AFOLU Risk Tool.	2	a) 0, justified. The proponent has justified that the GHG credits are not based on non native species. The credits come from protection of native forest.  b) 0, justified. No credits have been previously issued.  c) 2, justified. Proponent acknowledges the current management team does not have this entire skills set.  d) 0, justified. The management team maintains a presence in the project area.  No mitigation activities are in place, therefore no reduction of risk is claimed.	N/A
Financial viability: Shall be assessed using Table 2 of VCS AFOLU Risk Tool.	0	d) 0, justified. The project has justified that the expected cash flow breakeven point is less than four years from the current risk assessment. The proponent has provided a detailed budget and cash flow model projecting cash flow for twenty years from validation. The cash flow model demonstrates that the project will break even in year 2, which corresponds to 2016, or slightly over one year from the current risk assessment with the validation taking place in 2015. The audit team notes as well that for the first two years of project implementation from the start date in August 2013 the project was funded completely through the BioREDD+ using funds from USAID which covered all project development and validation costs. These funds continue to this day. As such 2015 is the only year in the project lifetime in which the project is expected to have costs greater than revenues.  The financial model depends heavily on funding from a single large investor. Although this funding is not yet secured, this is immaterial for the validation audit as the cash flow model is based on projected revenues and expenses.  The audit team has reviewed the inputs to the model in depth. The audit team tested individual calculations and formulae in the model and found no errors. The assumptions for values of carbon credits	N/A

		<p>sold are very conservative (less than 75% of recent market value for VCS+CCB REDD credits). The costs expected in the model are projected based on detailed evaluations of project activities undertaken in a participatory manner with the communities (which are the proponents) and external organizations such as BioREDD+ and Fondo Accion which have demonstrated project management and implementation experience. As such the audit team considers the costs inputs to be credible. The monitoring costs form the largest single expense and appear conservative to the audit team based on their expert opinion. In summary, the financial model is based on sound reasoning and conservative inputs and demonstrates that the project should reach breakeven less than four years from the current risk assessment.</p> <p>h) 0, justified. The project has secured more than 80% of the funding needed to cover the total cash out before breakeven. All project development and validation costs are completely funded by USAID. The project is expected to break even within one year of the end of USAID funding. Additionally, the project is in advanced negotiations to provide funding for the first ten years of project implementation.</p> <p>No mitigation activities are in place, therefore no reduction of risk is claimed.</p>	
Opportunity cost: Shall be assessed using Table 3 of the VCS AFOLU Risk Tool.	-2	<p>d) 0 justified. The proponent appropriately asserted that the project activity is expected to be between -20% to 20% profitable than the most profitable alternative scenario (continuation of illegal logging). The proponent has provided a cash flow model and an opportunity cost analysis to justify this selection. The project activity includes a broad range of income sources including revenues from sales of carbon credits, investment from carbon credit investors which have provided loans for project implementation to be repaid by transfer of credits, improved agricultural production and sales, etc. The sum of these activities is substantially more valuable than the revenues from continued illegal logging. The proponent has calculated the NPV of the project activity to be more than -11% greater than the NPV of the alternative scenario, using a discount rate of 10%, which is appropriate.</p> <p>h) -2, justified. The proponent has successfully justified that the project is under legally binding commitment to maintain the project activities for the length of the crediting period. Decisions of the consejo General Assembly are legally binding and the consejo has voted to approve the Plan REDD, PD, and plan to implement the REDD project for the entire crediting period, thus creating a legally binding commitment.</p>	N/A
Project longevity: Shall be assessed using Table 4 of the VCS AFOLU Risk Tool.	15	The proponent has correctly calculated the project longevity based on the fact that the crediting period and project longevity are both 30 years.	N/A
Total Internal Risk: Shall	15	The proponent has correctly calculated the total internal risk.	N/A

be calculated using Table 5 of the VCS Risk Tool.			
<b>External risks (VCS AFOLU Non-Permanence Risk Tool Section 2.3):</b>			
Land and resource tenure: Shall be assessed using Table 6 of the VCS Risk Tool.	0	<p>b) 2, justified. The proponent has appropriately selected this risk score as the mangrove areas of the project area are considered to be held under <i>uso público</i> although the proponent holds right of use and resource access rights.</p> <p>c) 0, justified. The consejo right to own the project area is enshrined in the Colombian Constitution. There are no land tenure conflicts.</p> <p>d) 0, justified. The consejo right to own the project area is enshrined in the Colombian Constitution. There are no land ownership conflicts.</p> <p>f) -2, justified. The consejos are required by law to manage the project area sustainably and has further approved the REDD Plan through a General Assembly vote which is legally binding that pursues the continuation of project management practices that protect carbon stocks over the length of the project crediting period.</p>	N/A
Community engagement: Shall be assessed using Table 7 of the VCS Risk Tool.	-5	<p>a) 0, Not applicable. The General Assembly has voted to participate in the project and FPIC has been demonstrated. The General Assembly is open to the entire population of the consejo and as such all community members have been consulted.</p> <p>b) 0, Not applicable. No households outside the project boundary are reliant on the project area. The Consejos have clearly enforced boundaries and individuals outside the consejos are not permitted to use resources in the territory.</p> <p>c) -5, justified. The project is seeking simultaneous validation under the CCB Standards which demonstrate net positive community benefit.</p>	N/A
Political risk: Shall be assessed using Table 8 of the VCS Risk Tool.	2	<p>b) 4, justified but inaccurate. The proponent has calculated the governance score as -0.32 using the most recent data. However, the audit team conducted a self-assessment and lead to the conclusion that Colombia has a governance score of -0.34. The difference between the two assessments is minimum and not material since the risk rating of 4 also applies for the political risk category. An observation was raised.</p> <p>f) -2 justified. Colombia is implementing REDD+ readiness activities with the World Bank FCPF.</p>	OBS 03/14
Total external risks: Shall be calculated using Table 9 of the VCS Risk Tool.	0	The proponent has correctly calculated the total external risk	N/A
<b>Natural Risks (VCS AFOLU Non-Permanence Risk Tool Section 2.4):</b>			
Natural risks: Shall be assessed using Table 10 of the VCS Risk Tool.	3	The proponent uses the DesInventar online disaster tracking system which covers Colombia, Venezuela, Ecuador, Peru, and Bolivia. The DesInventar system is supported by the UN Office for Disaster Risk Reduction and the UN Development Programme have endorsed the system for tracking and recording disasters and the system is a valid resource for assessing natural risks in the project area. The system has files dating back to 1938 for	N/A

	<p>some risk types. The proponent has appropriately submitted to the audit team the output of the analyses using Desinventar.</p> <p><u>Fire</u>: 0, justified. The proponent has selected an insignificant risk rating for fire with likelihood between 50 and 100 years. The selection is justified based on the DesInventar system recording no incidents of forest fires in the project area and immediate region during its tracking period. The audit team considers this selection justified based on the field audit. The project area lies in the Colombian Pacific ecoregion which is composed entirely of wet tropical forest and is one of the rainiest places on earth. The audit team saw no evidence of forest fires while spending more than one month traveling through the region. No mitigation factor is selected.</p> <p><u>Pest and Disease Outbreaks</u>: 0, justified. The proponent has selected an insignificant risk rating for pests and disease outbreaks with likelihood between 50 and 100 years. The selection is justified based on the DesInventar system recording no incidents of significant outbreaks in the project area and immediate region during its tracking period. The audit team considers this selection justified based on the field audit. The project area lies in the Colombian Pacific ecoregion which is composed entirely of wet tropical forest and is one of the most biodiverse forest regions on earth. The high species diversity of the project area reduces the risk that pest outbreaks would impact a significant proportion of the biomass as most tropical forest pests are species or genus specific. The audit team saw no evidence of pest outbreaks while spending more than one month traveling through the region. No mitigation factor is selected.</p> <p><u>Extreme Weather</u>: 2, justified. The proponent has selected an appropriate rating for extreme weather with an insignificant impact every 10 years or less. The proponent identifies flooding as the primary extreme weather risk. The audit team concurs that flooding is an extreme weather risk. The audit team also believes, based on observations in a small part of the project area that downbursts and strong localized wind events are present during thunderstorms. No mitigation factor is selected.</p> <p><u>Geologic Events</u>: 1, justified. The proponent selects insignificant impacts with likelihood every 10 to 25 years. This is based on the DesInventar data which demonstrates that earthquakes occur approximately that frequency. The audit team concurs that these events are unlikely to cause significant impacts to forest carbon stocks. The project area is primarily on areas with gentle slopes which greatly reduces the risk of landslides and damage from earthquakes to forest. No mitigation factor is selected.</p> <p>The proponent has correctly calculated the natural risk</p>	
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## 11 VALIDATION CONCLUSION

The project has clearly conformed to the validation criteria for the VCS Version 3 and the CCB Standards Third Edition standard requirements, without qualification or limitation. Based on the PDD and the extensive field audit the audit team concludes that the project is likely to achieve the estimated GHG reductions and community and biodiversity benefits expected.

<b>Based on Project's conformance with audit criteria, the auditor makes the following recommendation:</b>		
<b>Final Report Conclusions</b>		
<input checked="" type="checkbox"/>	Validation approved: <i>NCR(s) closed</i>	
<input type="checkbox"/>	Validation not approved: <i>Conformance with NCR(s) required</i>	
<b>Draft Final Report Conclusions</b>		
<input type="checkbox"/>	Validation approved: <i>No NCRs issued</i>	The Project Proponent has 7 days from the date of this report to submit any comments related to the factual accuracy of the report or the correctness of decisions reached. The auditors will not review any new material submitted at this time.
<input checked="" type="checkbox"/>	Validation not approved: <i>Conformance with NCR(s) required</i>	
<b>Draft Report Conclusions</b>		
<input type="checkbox"/>	Validation approved: <i>No NCRs issued</i>	The Project Proponent has 30 days from the date of this report to revise documentation and provide any additional evidence necessary to close the open non-conformances (NCRs). If new material is submitted the auditor will review the material and add updated findings to this report and close NCRs appropriately. If no new material is received before the 30 day deadline, or the new material was insufficient to close all open NCRs the report will be finalised with the NCRs open, and validation and/or verification will not be achieved. If all NCRs are successfully addressed, the report will be finalised and proceed towards issuance of a assessment statement.
<input checked="" type="checkbox"/>	Validation not approved: <i>Conformance with NCR(s) required</i>	

### CCB STANDARDS CRITERIA CHECKLIST:

#### GENERAL SECTION

#### CONFORMANCE

G1. Project Goals, Design & Long-Term Viability (Required)	YES X__	NO __
G2. Without-Project Land Use Scenario/Additionality (Required)	YES X__	NO __
G3. Stakeholder Engagement (Required)	YES X__	NO __
G4. Management Capacity (Required)	YES X__	NO __
G5. Legal Status and Property Rights (Required)	YES X__	NO __

#### CLIMATE SECTION

CL1. Without-project Climate Scenario	YES X__	NO __
CL2. Net Positive Climate Impacts (Required)	YES X__	NO __
CL3. Offsite Climate Impacts (“Leakage”) (Required)	YES X__	NO __
CL4. Climate Impact Monitoring (Required)	YES X__	NO __
GL1. Climate Change Adaptation Benefits (OPTIONAL)	YES __	NO X__

**COMMUNITY SECTION**

CM1. Without-project Climate Scenario (Required)	YES X__	NO __
CM2. Net Positive Community Impacts (Required)	YES X__	NO __
CM3. Offsite Community Impacts (Required)	YES X__	NO __
CM4. Community Impact Monitoring (Required)	YES X__	NO __
GL2. Exceptional Community Benefits (OPTIONAL)	YES X__	NO __

**BIODIVERSITY SECTION**

B1. Without-project Biodiversity Scenario	YES X__	NO __
B2. Net Positive Biodiversity Impacts (Required)	YES X__	NO __
B3. Offsite Biodiversity Impacts (Required)	YES X__	NO __
B4. Biodiversity Impact Monitoring (Required)	YES X__	NO __
GL3. Exceptional Biodiversity Benefits (OPTIONAL)	YES __	NO X__

## 12 APPENDIX 1. NON-CONFORMANCES

<b>NCR#:</b>	01/15
<b>Standard &amp; Requirement:</b>	VCS VM0006 Applicability Conditions Section 4.1.1, Bullet 4
<b>Report Section:</b>	Section 6.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The VM0006 methodology requires that the LULC change analysis in the reference region during the historical reference period contain “No images older than 15 years [before the project start date]”.</p> <p>All 8 BioREDD projects fail to comply with this criterion as the first image used is typically 23-24 years before the project start date.</p>	
<b>Corrective Action Request:</b>	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
<b>Evidence Provided by Organization:</b>	<p>VCS Erratum &amp; Clarifications statement for VM0006 Carbon Accounting for Mosaic and Landscape-scale REDD Projects, v2.1, 10 December 2014</p> <p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
<b>Findings for Evaluation of Evidence:</b>	<p>The VCS has released additional clarification for the interpretation of the VM0006 v2.1 methodology applicability conditions. Specifically, the VCS has officially removed the below requirements from the applicability conditions of the methodology:</p> <ul style="list-style-type: none"> <li>“• Accurate data on past LULC and forest cover in the reference region must be available for at least three points in time, with at least one remote sensing image (ie, data) from 0-3 years before the project start date, at least one image from 4-9 years before the project start date, and at least one image from 10-15 years before the project start date. No images older than 15 years can be used for the historical reference period.”</li> <li>“• The classification accuracy of LULC and forest cover maps must be greater than 70%. Emission reductions and/or removals from avoided forest degradation can only be included if the accuracy of determining forest strata is at least 70%.”</li> </ul> <p>The VCS has acknowledged that these two requirements fall under data requirements for determining the baseline scenario and are therefore inappropriate for the applicability conditions section of the</p>

	<p>methodology.</p> <p>As a result, the deviation from the requirement can be interpreted by the audit team as a methodology deviation.</p> <p>Section 4.3 of the PD describes requested methodology deviations. In this section the proponent has requested an extension of the 15 year time limit for this project. The proponent has requested that the three time periods used to assess the historical reference period are from 23 years, 13 years, and 1 year before the project start date.</p> <p>The proponent justifies this deviation based on the tradeoff between accuracy and conservativeness in project implementation, recognized and endorsed by the VCS in the VCS VVB Manual. Projects and VVBs may accept a less accurate measurement or monitoring technique or result if it is determined that this less accurate approach is more conservative.</p> <p><u>Auditor evaluation of the methodology deviation:</u></p> <p>The audit team has determined that the methodology deviation is appropriate for this project. Per VCS Standard 3.5.1, methodology deviations are acceptable when they relate to monitoring or measurement and do not negatively impact the conservativeness of the methodology. The deviation clearly relates to measurement of historic deforestation in the reference region in the historical reference period.</p> <p>The audit team has also confirmed that usage of the longer historical reference period (23 years) is conservative and in some ways may lead to greater accuracy in measurement of historical land use change as compared to a 15 year historical reference period.</p> <p>1) The proponent asserts that it was infeasible to find quality cloud-free imagery for the reference region and project area for the 15 year period required by the methodology. The audit team finds this assertion credible. The audit team confirmed this in interviews with the remote sensing consultancy, GeoEcoMap, hired to conduct the analysis. Additionally, the project area and broader region is one of the rainiest places on earth with an aseasonal climate leading to persistent cloud cover throughout the year. During the more than one month that the audit team spent in this region of Colombia for this audit and related audits of nearby REDD projects, the audit team did not experience a single day without low cloud cover.</p> <p>2) The proponent demonstrates via historical land cover change analysis that the deforestation and degradation rates increased substantially between timestep 2 and timestep 3 (2000-2012), as compared to the time period between timestep 1 and timestep 2 (1990-2000). The combined deforestation/degradation rate increased from 8040.7 ha/year in the first time period to 9661.9 ha/year in the latter time period. Deforestation, which results in the greatest emissions, increased more dramatically with an increase from 2,790.3 ha/yr in the first time period to 4,470.1 ha/yr in the second</p>
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	<p>period. This results in a lower baseline deforestation and degradation rate applied to the project area in the baseline scenario as the rate is impacted conservatively by the earlier lower rates.</p> <p>The audit team confirmed that deforestation/degradation rates increases significantly following the year 2000 via interviews in the field that stakeholders including consejo members, community members, and relevant government officials from the local corporations responsible for local land use management. Following the year 2000, multiple companies came to the consejos and provided funding and material (chainsaws, etc.) to incentivize increases in logging. These companies were operating illegally in the region.</p> <p>For the reasons cited above the methodology deviation is accepted by the audit team. Conformance has been demonstrated.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	02/15
Standard & Requirement:	VCS VM0006 Applicability Conditions Section 4.1.1, Bullet 6
Report Section:	Section 6.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The VM0006 methodology stipulates that this methodology shall not be used on project areas containing organic soils or peatlands.</p> <p>The PD does not present evidence to demonstrate that all areas containing mangroves comply with this applicability condition. Mangrove ecosystems typically occur on soils with high organic matter content, as well as on peatlands. Based on visual evidence collected during the field audits the audit team expects that much or all of the mangrove forests may not comply with this applicability condition, noting the absence of evidence of conformance from the proponents.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	<p>Significant areas of mangroves exist in the project area. Mangroves commonly, but not always, occur on organic soils and/or are occasionally associated with peatlands. The proponent has demonstrated that the project area, including the mangrove areas, do not occur on peatlands or organic soils in the PD</p>

	Section 1.2.3.1.1. The proponent uses an organic soil definition from FAO where soils containing more than 50% organic matter in the upper 80 cm are considered organic soils. The VM0006 methodology does not define a threshold for organic soils although this 50% threshold is more conservative than some other VCS methodologies (VM0007). The proponent demonstrates via a soil classification and measurement study conducted by Instituto Geografico Agustin Codazzi (IGAC) that SOM in the project area ranges from 1.2-13% and is consistently below the 50% threshold. Therefore the applicability condition has been met and the non-conformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	03/15
Standard & Requirement:	VCS Standard 3.7.1, VCS AFOLU guidance 3.2.1, G1.9
Report Section:	Section 3.6
<b>Description of Non-conformance and Related Evidence:</b>	
The project start date shall be the date on which the project began generating GHG emission reductions. The AFOLU guidance clarifies for AFOLU projects that this shall have direct physical impacts on the ground such as preparing land for planting, changed forestry practices, etc.	
The proponent has not justified how the signed letter of intent leads to actual GHG emissions reductions starting on that date.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Carta de Intención Cajambre.pdf Acuerdo comunitario CC Río Cajambre.pdf Acta HojaRuta Quibdó Abr12.pdf BR-PT-170 Asistencias Plan REDD+ Cajambre Pital.pdf Justificacion Cajambre.pdf
Findings for Evaluation of Evidence:	The proponent has provided a detailed justification of how the claimed project start date led to the generation of GHG emission reductions, including direct changes in forest management. The proponent has demonstrated that the <i>Carta de Intención</i> , establishing the project start date was only the final step in a sequence of activities that led to community mobilization towards effective changes in forest

	<p>governance leading to emissions reductions.</p> <p>Initial MOUs with the communities, as well as socialization and capacity building meetings and exercises, all occurring prior to the project start date, are described in detail. The logical link between these meetings and agreements to changes in forest governance is adequately justified.</p> <p>Finally, a detailed explanation and justification for the timeline for early project implementation and how this justifies the project start date has been provided.</p> <p>Based on the logical justification and abundant documentation of early project action and implementation of activities leading to material changes in forest governance practices, the start date is justified and the non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	04/15
Standard & Requirement:	VCS VM0006 Section 8.1.4.4
Report Section:	Section 7.3
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The VM0006 methodology requires that soil carbon stocks be measured directly by sampling in the forest LULC classes. Carbon stock values in non-forest LULC classes can be estimated using conservative default values from the literature.</p> <p>The proponent has not demonstrated compliance with this requirement by using default values for the soil carbon stocks in the forest LULC classes for all 8 BioREDD projects.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>GeoEcoMap_Task14_MRV_020315.pdf</p> <p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	The proponent has requested a methodology deviation to use default values for soil carbon stocks in the forest LULC classes. This is a measurement deviation and as such is acceptable under the VCS if considered reasonable and conservative. The proponent claims that it was infeasible to conduct

	<p>sufficient field measurements of SOM for the validation. A commitment is added to the PD in Section 4.3, and in, Annex AA, the MRV plan, noting that SOM will be measured and updated before the first verification. The procedures for estimating SOM are described in great detail in the MRV plan and were designed by highly qualified individuals.</p> <p>The proponent claims that this deviation is conservative as the default literature values used for SOM are derived from measurements taken in 30 cm depth. The proponent plans to measure SOM stock to a depth of one meter before the first verification. The assumption that the SOM changes represented by LULC change measured at 30 cm depth will be more conservative than SOM changes measured at one meter depth is reasonable.</p> <p><u>Findings from 18 March 2015</u></p> <p>The proponent has chosen to conservatively exclude soil organic matter as an optional carbon pool. This approach is demonstrably conservative as SOM stocks are expected to decrease in the baseline scenario. The non-conformance was closed by the original approach suggested by the proponent and reviewed on 18 February 2015. The new approach of excluding SOM stocks remains in conformance.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	05/15
Standard & Requirement:	VCS VT0001 Additionality Tool Steps 1a-1c and VCS Standard Section 3.1.3
Report Section:	Section 6.6
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The VCS Standard Section 3.1.3 requires that methodologies shall be applied in full including, the full application of any tools or modules referenced in the methodology.</p> <p>VM0006 Section 7 requires that the VT0001 tool be used. Although Section 6 of VM0006 notes that “under this methodology, the most plausible baseline scenario for a project is the existing or historical changes in carbon stocks in the carbon pools within the project boundary”. The proponents appear to have interpreted this requirement such that steps 1a-1b of VT0001 can be skipped and that the user of the methodology shall go straight to step 1c of VT0001 and select the historical land use change as the baseline scenario.</p> <p>The audit team acknowledges that this aspect of VM0006 is confusing, but the actual intent of Section 6 of VM0006 is that the methodology shall only be used when the outcome of steps 1a-1c of VT0001 is the historic land use in the project area. This was confirmed with the VCS.</p> <p>As a result the proponent have not completed steps 1a-1b of the VT0001 in which alternative land use scenarios shall be evaluated.</p>	

<p><b>Corrective Action Request:</b></p>	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.                  Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<p><b>Timeline for Conformance:</b></p>	<p>Prior to Validation</p>
<p><b>Evidence Provided by Organization:</b></p>	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p><u>Additional Documentation Reviewed on 18 April 2015</u>                  BioREDD Cajambre REDD+ Project Description v3.10.doc                  BioREDD Cajambre REDD+ NCR Response Form v2.1.doc</p>
<p><b>Findings for Evaluation of Evidence:</b></p>	<p>The proponent has updated the PD such that Steps 1a-1c are complete. However, the non-conformance remains open as the proponent appears to have incorrectly conducted the analysis.</p> <p>The proponent identifies four alternative land use scenarios including:</p> <ol style="list-style-type: none"> <li>1. Continuation of selective logging</li> <li>2. Continuation of subsistence agriculture</li> <li>3. Effective implementation of enforcement by the Regional Environmental Authority to cease illegal logging and activities resulting in deforestation and degradation without the project being registered as a VCS REDD project</li> <li>4. Effective implementation of enforcement by the national or international NGOs to implement alternative livelihood, governance, and capacity building activities to reduce deforestation and degradation without the project being registered as a VCS REDD project.</li> </ol> <p>The NCR remains open however as the proponent has divided the pre-project land use into two scenarios including i) a scenario in which illegal selective logging (unplanned degradation) continues and ii) a scenarios in which subsistence agriculture resulting in unplanned deforestation continues. These are actually both just components of the pre-project land use, rather than differing scenarios. The project shall only have a single baseline scenario and the PD otherwise correctly treats i) and ii) as components of a single baseline scenario. If the proponent intends to select either i) or ii) the entire project shall be revised to be either an avoiding planned degradation or avoiding planned deforestation project, but not both as it currently is.</p> <p>The NCR also remains open as the proponent has removed scenario 3 and 4 in Substep 1a b) under the determination that these scenarios are not credible. However, the VT0001 tool requires that the project activity in absence of registration under the VCS (scenario 3 and 4) proceed through Substep 1b in the additionality analysis. These baseline scenario shall be selected in Substep 1c by eliminating scenarios generated in Substep 1a in a manner consistent with the VM0006 requirements. The scenarios</p>

	<p>generated in Substep 1a shall not be eliminated prior to Substep 1c.</p> <p>The NCR remains open.</p> <p><u>Findings from 18 March 2015</u></p> <p>The proponent has corrected the additionality analysis such that the alternative scenarios identified are credible and the VT0001 Version 3 tool is followed correctly and in full. Please see the additionality section of this report for full details on demonstration of conformance. The non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	06/15
Standard & Requirement:	VCS VT001 Step 4 Common Practice Analysis
Report Section:	Section 6.6
<b>Description of Non-conformance and Related Evidence:</b>	
<p>A non-conformance has been identified as the PD Section 4, Step 4 describes only the common logging practice in the project area which is not required. The intent of the VT0001 common practice analysis is to assess the extent to which activities similar to the VCS AFOLU activity (i.e. REDD projects or forest conservation projects which reduce deforestation/degradation in similar manner as the project activities of governance, agricultural investment, etc.) exist in a defined geographical area near the project area. Sections 2.4.1-2.4.3 appear to not be evaluated by the PD.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	<p>The proponent has revised the Common Practice Analysis to demonstrate conformance with the VCS requirements and the VT0001 requirements.</p> <p>The proponent asserts that implementation of similar projects to reduce deforestation and degradation in the region are rare. The only somewhat similar program is the MIDAS program funded by USAID (which also funded the development of this REDD project. The MIDAS program did focus on poverty alleviation and generating environmental benefits. The MIDAS program is described in the PD and the audit team</p>

	<p>investigated the program in depth during the field audit, including in interviews with USAID staff. The audit team can confirm however that the programs like the MIDAS program are uncommon. The project area and the broader region are politically and geographically isolated. The region is one of historic and recent social unrest, often of a violent nature. These obstacles have prevented the effective distribution of government and NGO capacity building and development aid to the region. The MIDAS program is also qualitatively different than the REDD project. Although the program does intend to generate environmental benefit, the program does not seek to reduce deforestation and degradation specifically through the means of the REDD project.</p> <p>The Common Practice Analysis is accepted and in conformance.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	07/15
Standard & Requirement:	VCS Principle of Accuracy
Report Section:	Section 7.3
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The VM0006 methodology specifies a carbon fraction (CF) 0.5 for dry matter in wood, although the proponent have the options of using more conservative values.</p> <p>Varying and inconsistent values are reported for the carbon fraction throughout the PD and supporting documents. For example, Section 8.2 of the PD identifies 0.5 as the CF, while the report on carbon stock calculations identifies CF of 0.485.</p> <p>It appears that the actual value used is 0.485 as this is cited in the relevant report from GeoEcoMap (task 8&amp;9). Inconsistent CF values does not comply with the VCS principle of Accuracy and does not enable accurate quantification of VCUs at future monitoring events.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  GeoEcoMap_task8&amp;9_new_13015.pdf</p>
Findings for Evaluation of Evidence:	The proponent has clarified that, although VM0006 allows a 0.5 value to be used for the carbon fraction, the proponent has used 0.485 which is more conservative. This 0.485 value was cited consistently in the

	technical documentation and used in the carbon calculations as confirmed by interview and document review. The 0.5 value was cited only in the PD originally. This has now been corrected. The auditor has confirmed that the PD has been updated and only the 0.485 carbon fraction is reported in all project documentation. The non-conformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	08/15
Standard & Requirement:	VCS Principle of Accuracy, VM0006 Appendix 1, Section 1.2, VCS Standard 3.16.2
Report Section:	Section 10.1
<b>Description of Non-conformance and Related Evidence:</b>	
<p>Multiple measurement errors were identified during the resampling of forest inventory plots used for calibration of the LiDAR. These errors do not represent a non-conformance in the measurement of carbon for validation.</p> <p>The errors do represent a non-conformance in the monitoring procedures as there is a high risk of material errors in future verifications if these errors are not corrected. The errors include the following:</p> <ul style="list-style-type: none"> <li>• Several trees were identified where the inventory team failed to measure above the buttress of the trees, as is universally recognized to be the appropriate measurement approach for buttressed trees. Allometric equations typically estimate biomass from the lowest point of the bole of the tree above the buttresses, so this can result in significant errors. In some cases the errors may have overestimated tree biomass by as much as 50%. Although multiple examples were encountered, the audit team has not observed this to be a systematic error at this point (4 plots remaining to measure) and it remains unclear whether this is a non-conformance in the measurement of carbon stocks at this point. However, this does represent a non-conformance to the identified SOPs, as well as to the climate monitoring plan which relies on those SOPs. The RAINFOR methods require measurement above the buffer and suggest the use of ladders to attain this level, and/or using a digital camera method as a last resort. At minimum the inconsistency in measurements at validation creates a high risk of material errors in subsequent verifications.</li> <li>• The inventory team has measured all trees on slopes on the downhill side of the tree which systematically results in a higher dbh measurement than measuring on the uphill side of the tree. To the audit team’s knowledge, most or all major published allometric equations assume dbh measurement on the uphill side of the tree and most major published guidance on carbon measurements identify the uphill side of the tree as the appropriate measurement location. The audit team notes that the RAINFOR methods do advocate measuring on the downhill side of the tree. The non-conformance comes from the risk that the allometric models used for calculating carbon stocks are based upon measurements on the uphill side of trees on slopes.</li> <li>• The PD and supporting documents do not appear to identify QA/QC measures used to control quality across forest carbon stock measurements. This likely resulted in some of the errors in tree measurement that the audit team observed. Examples included:</li> </ul>	

<ul style="list-style-type: none"> <li>• Three trees that were missing (the audit team could not locate them);</li> <li>• SOP deviations noted with how the field team was measured trees with canals (the field team was pushing the dbh tape into the canal);</li> <li>• SOP deviations how the field team was not measuring above the buttress, resulting in dbh differences;</li> <li>• SOP deviations on how to measure trees with multiple stems, resulting in significant dbh differences;</li> <li>• Three instances where the audit team found some larger differences in the field team measurement and audit team re-measure.</li> <li>• There were many instances where the tags were not on the trees. Sometimes the audit team found them and tried to match them to the tree but often the trees were clustered together (4-5 trees, all missing tags) and so it was difficult to re-tag the trees since they were the same species and approximately the same size.</li> <li>• The climate monitoring SOPs do not provide guidance on how future inventory teams shall deal with several issues encountered by the audit teams in the field. For example, missing stakes that mark the plot coordinates, trees where paint that marks the point of measurement have flaked off, trees where the dbh was not measured 30cm below the ID tag, trees where the original point of measurement is incorrect, trees with missing tags, etc. All of these issues were encountered by the audit team and are likely to create material errors in future verification events if specific SOPs are not developed and implemented.</li> </ul>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
Timeline for Conformance:	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  Annex P GeoEcoMap_task14_MRV_020315.pdf</p> <p><u>Additional Documentation Reviewed on 18 March 2015</u>                  GeoEcoMap_Task14_031215.pdf</p>
Findings for Evaluation of Evidence:	<p>The assessment of the proponent's response is organized according to the numbering of the issues above:</p> <p>1. The audit team noted that this item was not an NCR for validation of the emissions factors. This is because the audit team did not see this as a systematic pattern of errors. Additionally, the proponent has presented an error propagation report which has justified that the sum of these errors is not material or significant (GeoEcoMap task 16). The error propagation report is described in depth in this report and in summary it relied upon re-measurements of plots by different inventory teams and quantification of the impacts of discrepancies in measurements on carbon stock measurements. These errors were propagated into the LiDAR calibration (which was the sole purpose of the plots) and the effect was demonstrated to be insignificant. The NCR was issued due to the risk of material errors in the future</p>

during re-measurement of permanent plots and measurements of other plots for updating emissions factors. The proponent used the RAINFOR protocols as SOPs but had no specialized SOPs for this project when the procedures differed from the RAINFOR protocols. Additionally, community members of some communities that participated in the carbon stock measurements confirmed that they felt poorly trained in conducting the inventory measurements. The proponent has not responded to the NCR, which is based on the risk of errors in future monitoring events, nor has the proponent implemented corrective actions to reduce this risk.

2. As with number 1 above, the proponent has not responded to the actual NCR as it was issued nor have they implemented corrective actions to reduce these errors at future monitoring events.

3. As with number 1 and 2 above the proponent has not responded to the actual NCR as it was issued nor have they implemented corrective actions to reduce these errors at future monitoring events. This aspect of the NCR is based on the lack of established QA/QC protocols. The proponents' response does not address this.

4. As with all issues described above, the proponent has not responded to the NCR in the context of implementing corrective actions that will reduce the risk of material errors in future monitoring events. Due to the error propagation report the NCR was not issued based on material errors in the inventory used for validation.

5. As with all issues described above, the proponent has not responded to the NCR in the context of implementing corrective actions that will reduce the risk of material errors in future monitoring events. Due to the error propagation report the NCR was not issued based on material errors in the inventory used for validation.

Furthermore, the proponent has asserted that there will be no future field inventory measurements which is not in conformance with the VM0006 and contradicts the proponents MRV plan (GeoEcoMap Task 14).

Findings from 18 March 2015

The proponent has now fully clarified and justified that there will be no more forest inventories implemented as part of a verification audit or a baseline update. Future carbon stocks will be estimated using LiDAR and applying the same biomass estimation models which have been otherwise evaluated in this validation audit and demonstrated to meet the requirements of the VCS VT0005 Tool for Measuring Aboveground Live Forest Biomass using Remote Sensing v1.0. The proponent has requested a methodology deviation such that specific requirements of the VM0006 methodology which stipulate that future baseline updates require re-measurement of forest biomass using ground based plots can be

	replaced by the VT0005 tool. The audit team has accepted the methodology deviation. The proponent has also now chosen to conservatively exclude soil organic matter, thus eliminating the need to measure soil carbon stocks as they had originally planned on doing prior to the first verification. As such, the proponent has justified that no forest inventory measurements will be required in future verifications or baseline updates. The NCR was originally issued because the forest inventory SOPs and monitoring plan were insufficiently detailed to prevent material errors in future inventories. As the proponent has justified the exclusion of any future forest inventories, the non-conformance is now closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	09/15
Standard & Requirement:	VCS Principle of Accuracy
Report Section:	Section 10.1
<b>Description of Non-conformance and Related Evidence:</b>	
<p>While the forest inventory measurement procedures when fully implemented enable accurate carbon stock measurement, there is a high risk that these measurement procedures will result in underestimation of forest degradation in these plots in the future verification periods.</p> <p>The permanent plots are well marked with coloured stakes and point of measurement lines painted on every tree. However, this is likely to influence the behaviour of agents of degradation such that they are less likely to conduct logging activities in the permanent plots, meaning the plots will not accurately represent the degradation occurring in the area. This risk was emphasized by a community member that emphasized that the fact that they are not currently logging the permanent plots shows their level of respect for the project.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>Annex P GeoEcoMap_task14_MRV_020315.pdf                  BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p><u>Additional Documentation Reviewed on 18 April 2015</u>                  GeoEcoMap_Task14_031215.pdf                  BioREDD Cajambre REDD+ Project Description v3.10.doc                  BioREDD Cajambre REDD+ NCR Response Form v2.1.doc</p>

<p>Findings for Evaluation of Evidence:</p>	<p>The proponent has noted in their response to this NCR that “no future field inventory measurements are planned” and implicitly, that therefore there is no need to develop specific field measurement SOPs which will serve to prevent future errors of the types observed by the audit team. This assertion contradicts the proponents own documentation and is not in conformance with the VM0006 methodology.</p> <p>Review of the MRV plan (GeoEcoMap Task 14) indicates that the assertion that permanent plots will not be used in the future is incorrect. The Executive Summary, page 5, states that “The methodology [presumably this means the MRV document?] will also show how to integrate remote sensing data specific for the region in monitoring tools and demonstrate how the remote sensing data can be integrated with existing permanent and temporary inventory plots to calculate annual carbon change”</p> <p>The MRV plan makes it clear that the proponent intends to update the carbon stocks and emissions factors before the first verification, which contradicts the assertion that no field inventory measurements are planned.</p> <p>Furthermore, additional ground based biomass plots are required to be re-measured as part of the baseline update which requires updating carbon stocks and emissions factors.</p> <p>Additionally, the proponent has not accounted for the fact that the VM0006 methodology requires re-measurement of carbon stocks in areas experiencing ongoing degradation during the project scenario if PRAs indicate degradation is occurring.</p> <p>The NCR remains open. The errors observed by the audit team were justified in the error propagation report to be insignificant for the validation audit. The audit team found these errors deeply concerning but did not detect that they were systematic at this point. Based on this observation and the error propagation report, the audit team did not issue an NCR requiring the carbon stocks to be re-measured as the errors were determined to not be material. However, the audit team is confident that the errors and the lack of SOPs and training that appears to be the cause of these errors are a material risk to the accuracy of future carbon stock measurements to take place during the monitoring and updating of the baseline after 10 years. The technical groups assisting the proponent with the project have no long term agreement with the proponents covering the entire crediting period. At this point the project does not have effective SOPs or a monitoring plan for measurement of carbon stocks and updating of emissions factors.</p> <p>Several other aspects of the MRV Task 14 document are confusing or contradictory and shall be resolved and corrected including:</p> <ol style="list-style-type: none"> <li>1. “The BioREDD project will be using the Verified Carbon Standard methodology...” There is no Verified Carbon Standard methodology. This VCS is a standard not a methodology. The proponent presumably means to say VM0006, however this is unclear as the proponent uses the word “methodology”</li> </ol>
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	<p>generically through the document to refer to the VM0006, the MRV document itself and other documentation which is unclear.</p> <p>2. Section 2.3 “The baseline revision will only apply to the temporal boundary of the project, reference and leakage areas”. This is incorrect. The baseline revision shall reassess all aspects of the VM0006 methodology that relate to establishing the baseline, including but not limited to updating</p> <p><u>Findings from 18 March 15</u></p> <p>The proponent has now fully clarified and justified that there will be no more forest inventories implemented as part of a verification audit or a baseline update. Future carbon stocks will be estimated using LiDAR and applying the same biomass estimation models which have been otherwise evaluated in this validation audit and demonstrated to meet the requirements of the VCS VT0005 Tool for Measuring Aboveground Live Forest Biomass using Remote Sensing v1.0. The proponent has requested a methodology deviation such that specific requirements of the VM0006 methodology which stipulate that future baseline updates require re-measurement of forest biomass using ground based plots can be replaced by the VT0005 tool. The audit team has accepted the methodology deviation. The proponent has also now chosen to conservatively exclude soil organic matter, thus eliminating the need to measure soil carbon stocks as they had originally planned on doing prior to the first verification. As such, the proponent has justified that no forest inventory measurements will be required in future verifications or baseline updates. The NCR was originally issued because the system of clearly marking permanent plots that were expected to be re-measured was expected to influence the behaviour of agents of deforestation and degradation in a way that could bias carbon stock data. The proponent has chosen a new approach which eliminates the need for re-measurement of these permanent plots and as a result the non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	10/15
Standard & Requirement:	VCS Standard 3.17.1
Report Section:	Section 10.1
<b>Description of Non-conformance and Related Evidence:</b>	
<p>VCS Standard 3.17.1 requires that all documents and records are kept in a secure and retrievable manner for the project crediting period plus 2 years. Section 8.1.3.1.4 of the PDs identifies Fondo Accion as the entity responsible for data handling and retention. The audit team has confirmed that Fondo Accion has a robust system for this purpose, but that the relevant documentation and records is not currently stored with Fondo Accion.</p>	

Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The proponent has confirmed that all documentation and records have been transferred to Fondo Accion. The audit team held a meeting with Fondo Accion on 26 February 2015 and confirmed that the process of transferring documentation to Fondo Accion's document control and storage infrastructure has proceeded. The only outstanding documents are those that are currently in a state of revision due to open NCRs. Fondo Accion has holding a series of training meetings with BioREDD+ to ensure a sophisticated understanding of the ecosystem of documentation for use in future verification and monitoring events. The non-conformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	11/15
Standard & Requirement:	VCS Standard 3.11.1, Right of Use
Report Section:	Section 5.2
<b>Description of Non-conformance and Related Evidence:</b>	
Based on conversations that the audit team had with INCODER, the entity responsible for titling the Afro-Colombian consejos, the mangroves in the project area and in consejos fall under <i>uso publico</i> and may not technically be part of the territory of the consejos. This challenges the right of the consejos to claim right of use in the mangrove areas of the project areas. Upon further discussion with the proponent it appears there may be multiple conflicting laws or statues that govern whether the proponent can claim Right of Use for the mangroves in the project areas. The burden of proof for demonstrating conformance with the VCS Right of Use requirements falls to the proponent and remains unfulfilled if there are conflicting laws or regulations in the absence of appropriate clarification.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by	Programa BIOREDD Producto4.pdf

Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	<p>The proponent has submitted a legal opinion clarifying the question of <i>uso público</i>, and right of use for the mangrove areas in the project. The legal opinion was drafted by Uribe Martinez Otero Abogados S.A.S. Angela Rocio Uribe Martinez was the specific author of the legal opinion.</p> <p>The original conversations with INCODER that raised this NCR did not directly challenge the consejos right of use over the mangrove areas, but rather raised the fact that a single stakeholder at INCODER made this claim, which required clarifying legal analysis. The legal analysis provided confirms that the consejos hold Right of Use using VCS Rights of Use 1, 2, 4, and 7 from VCS Standard 3.11.1. The analysis confirms citing several specific constitutional decrees that the consejo or indigenous group owns the territory deeded to them under the government, but that <u>waterways and mangroves sometimes may be classed as <i>uso público</i></u>. However, the <i>Corte de Constitucionalidad</i> has confirmed that within these areas, the consejo still has preferential rights for sustainable resource utilization, for example fisheries, etc. The consejos additionally hold legal responsibility for the sustainable management and conservation of the mangrove areas. The legal opinion establishes that the consejos have the right to implement activities in the <u><i>uso público</i> areas and as a result claim all the benefits generated by those activities.</u></p> <p>The legal opinion is on official letterhead and signed by the lawyer providing the opinion and is considered legitimate by the audit team.</p> <p>Conformance has been demonstrated.</p>
NCR Status:	CLOSED
Comments (optional):	N/A

NCR#:	12/15
Standard & Requirement:	VCS VM0006 Section 8.1.1.2
Report Section:	Section 7.3
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent has not demonstrated full conformance with the similarity criteria identified in VM0006 Table 3, taking into account the historical reference period. The intent is such that these similarity criteria shall be assessed throughout the length of the historical reference period as this is the time period in which the baseline deforestation rate is calculated and logically the reference region shall be similar to the project area throughout this period to serve as a good reference.</p> <p>The proponent has assessed and justified similarity for drivers of deforestation between the project area and the reference region at the end of the historical reference period, but has not assessed or justified similarity for drivers of deforestation throughout the historical reference</p>	

<p>period. Specifically the proponent has not evaluated whether areas of planned deforestation, planned degradation, and mining were occurring in the reference region before the end of the historical reference period.</p>	
<p><b>Corrective Action Request:</b></p>	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<p><b>Timeline for Conformance:</b></p>	<p>Prior to Validation</p>
<p><b>Evidence Provided by Organization:</b></p>	<p>Annex AL Shapefiles of historical reference period                  Ministerio de Ambiente y Desarrollo Sostenible Resolucion No. 1926 30 December 2013                  BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
<p><b>Findings for Evaluation of Evidence:</b></p>	<p>The proponent has provided additional description in Section 5.3.1 of the PD to better justify the analysis of similarity criteria in the reference region during the historical reference period.</p> <p>The proponent has clarified that for mining the data set used to exclude areas from the reference region is from INGEOMINAS (confirmed by the audit team during the field audit) and includes all areas with active mining from 2005-2012. The proponent asserts that no mining was permitted in the Colombian region prior to 2005. The shapefiles used for this analysis are from the government.</p> <p>With regard to other sources of planned deforestation/degradation the proponent has cited resolution 1926 from 2013 which is the first time an official planning process and registry was created for land use conversion in the Colombian Pacific.</p> <p>The proponent has collected all relevant information from the corporacion responsible for issuing permits for community and other logging concessions in the project area and reference region, CODECHOCO. The proponent submitted an official request to the Choco department for all records of any forest management plans in the region from 1991-2015. Any areas for which a “resolucion”, a harvesting permit, was issued were removed from both the project area and the reference region. This resulted in a change in the reference region as a series of small forest management areas where planned degradation or planned deforestation may have occurred were removed from the reference region and project area.</p> <p>The proponent has transparently provided the audit team with a significant amount of documentation of this process including:</p> <ul style="list-style-type: none"> <li>-the official letter of request to CODECHOCO</li> <li>-the report of the BioREDD+ staff member that went to the office of the corporacion to receive the data</li> <li>-copies of the original <i>resoluciones</i></li> <li>-updated maps of the reference regions and project areas depicting the areas that have been excluded</li> </ul>

	<p>-an excel file demonstrating the areas that have been excluded</p> <p>-contact information for the relevant individuals at the local corporation to facilitate independent confirmation by the audit team.</p> <p>Based on the information provided and the adjustments made to the reference regions the nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	13/15
Standard & Requirement:	VCS VM0006 Section 8.1.1.2
Report Section:	Section 7.3
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent has not demonstrated conformance with all similarity criteria in VM0006 Table 3. Specifically, the methodology requires that the proportion of native forest types be the same in the reference region and project area +/-10%, as differences in forest types may impact land-use change dynamics.</p> <p>The proponent has not completed this analysis or provided evidence of conformance to this criterion.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p>Annex AS Native forest type comparison between project and reference areas.xlsx</p> <p>Reviewed on 18 March 2015</p> <p>Land Configuration Comparison Methodology v1.0.docx</p> <p>NCR13_14-class_LULC_map.pdf</p>
Findings for Evaluation of Evidence:	<p>The approach described by the proponent is sufficient to close the non-conformance and demonstrate similarity of forest types within the reference region and the Annex AG summary excel file is helpful. However, the analysis is insufficiently described. For example, the proponent has not described the definitions of the different slope categories, which classes in the 14 LULC class map were aggregated to</p>

	<p>form the “old growth”, “degraded”, and “guandal” classes, nor has the proponent provided the audit team with the map of the 14 LULC classes. For these reasons the NCR remains open.</p> <p><u>Updated Findings from 18 March 2015</u></p> <p>The proponent has submitted a concise yet detailed description of the methodology used which resolves the original uncertainty about aggregation of classes into old growth, degraded, and guandal classes, provides the actual 14 class map, and describes in detail the slope and aspect class definitions. The analysis is sufficiently detailed to demonstrate that the proportion of each forest type within the reference region is within 10% of the proportion in the project area. The nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	14/15
Standard & Requirement:	VCS Standard 3.18.2; VCS Principle of Transparency
Report Section:	Section 4.8
<b>Description of Non-conformance and Related Evidence:</b>	
<p>A nonconformance has been identified as at minimum the carbon stock values of each LULC class shall be included in the PD to cohere with the VCS Principle of Transparency and as the current approach of only including the carbon stocks of a single (unidentified LULC class) in Section 1.3.3 of the PD treats carbon stocks as if they are confidential which does not conform to the VCS.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	<p>The proponent appears to be unclear about the NCR and the requirement. The proponent has inserted the weighted average carbon stocks across all LULC classes in Section 1.3.3. A reader of the PD is much more likely to be interested in the carbon stocks per LULC class as is clearly presented in Table 30 of the PD. As this is now clearly presented in Table 30 of the PD the non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

NCR#:	15/15
Standard & Requirement:	VCS Non-Permanence Risk Tool; Project Management
Report Section:	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The project has not provided clear and complete justifications with appropriate references for several risk factors in Table 1, which affects the accuracy of the project's buffer withholding amount. Specific issues are described below.</p> <p><u>Risk Factor a)</u>          Component a) refers to species that are planted or managed by the project as part of its VCS project activities for the purposes of generating GHG removals or reductions. The proponent provides a risk rating of "0" and justifies this by indicating that " All crops to be promoted are native or adapted (i.e. cocoa and plantain). This justification is incomplete because the proponent does not explicitly explain whether the crops it is promoting are intended to be incorporated in their GHG removals or reductions estimates. No further references are provided. The audit team understood from the field audit that the project is purely based on avoided deforestation and degradation of forested areas, and that project activities that utilize other crops are done so with the motivation to stimulate alternative income sources to reduce the risk of conversion or degradation of forests. Although the risk rating of "0" may be accurate, the justification for it is ambiguous and conveys a misinterpretation of the intent of risk factor a).</p> <p><u>Risk Factor c) and e)</u>          The proponent has selected a score of "2" for risk factor c) in Table 1 (Project Management), which shall be selected in cases where the management team does not have significant experience in relevant project implementation. The proponent appears to have selected this in error as the proponent is claiming that Fondo Accion does have significant experience, yet no specific evidence is presented to justify this risk factor selection. Additionally, the proponent has not provided justification for Fondo Accion having the relevant experience and there is currently no long term agreement between the proponent and Fondo Accion that will ensure Fondo Accion actually participate in the project. Risk factor e) is indicated as having a score of "-2", but because of lacking justification as mentioned previously this score is not fully explained and justified.</p> <p><u>Risk factor d)</u>          The "Management Team" is referred to but is not clearly identified or defined, therefore the audit team cannot clearly determine whether it can access the project area in one day from its base of operations, and whether the risk factor score of "0" is appropriate.</p> <p>For the reasons mentioned above there is insufficient justification for the audit team to clearly understand and assess the risk score of Table 1.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence</p>

	above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex AC ACABA Rio Pepe Non-Permanence Risk Tool v1.4.pdf
Findings for Evaluation of Evidence:	The proponent has clarified that GHG credits are not based on planted species. This confirms what the audit team understands while in the field visit. Risk factor “a” score 0 is well justified. The proponent has clarified that the selection of risk factor c) (value 2) is correct, which increases the risk rating and is more conservative. The proponent is acknowledging that the management team does not have the listed skills set based on the fact that Fondo Accion is still in the process of assigning management roles and bringing on technical staff to help manage the project. The proponent intends to update this score at verification. Based on findings these, the proponent has appropriately rate the risk category as 2. The non-conformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	16/15
Standard & Requirement:	VCS Non-Permanence Risk Tool 2.2.2; Financial Viability, risk factor c), risk factor h); CCB Standard 3 <sup>rd</sup> Ed. G4.3
Report Section:	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The project has not provided clear and complete justifications with appropriate references for risk factors in Table 2, which affects the accuracy of the project’s buffer withholding amount.</p> <p>The proponent has selected risk factor c) and risk factor h) in Table 2 (Financial Viability), however the proponent has provided no documentation or other evidence to support these claims as the proponent has not referred to evidence of a cash flow model and related documentation that supports that 80% or more of the funding needed to break even has been secured.</p> <p>Additionally, the proponent appears to misunderstand the requirement of the risk tool by stating that the project will start generating revenues at year 4. The risk tool requires the proponent to estimate when the project will reach <u>break-even</u> point which is different than a date when it will generate revenue.</p> <p>The financial health of implementing organizations is not described in the PD as required by G4.3, and the VCS Non-permanence Risk Tool</p>	

2.2.2 (4).	
<p>The project provides “Presupuesto Cajambre” as evidence of conformance with G1.12. However a non-conformance has been identified as the PD claims the project has secured the necessary financing through 2021. The audit team is under the impression that this is not accurate given that the anticipated funding from an external stakeholder is not yet secured. Section 2.5 notes that the financial mechanism will be implemented by Fondo Accion, which per its current agreement with the proponents is only involved until March 2015.</p> <p>As a result, the PD lacks the information needed by the audit team to properly assess the proponent’s risk factor scores in Table 2.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
Timeline for Conformance:	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  Annex AC ACABA Rio Pepe Non-Permanence Risk Tool v1.4.pdf                  Annex AJ Financial Analysis - Cajambre-Budget and Cashflow Nov11JRBMOD30012015 EP edits v1.0.xls</p>
Findings for Evaluation of Evidence:	<p>The proponent has provided a detailed budget and cash flow model projecting cash flow for twenty years from the project start date. The cash flow model demonstrates that the project will break even in year 2, which corresponds to 2016, or slightly over one year from the current risk assessment with the validation taking place in 2015. The audit team notes as well that for the first two years of project implementation from the start date in August 2013 the project was funded completely through the BioREDD+ using funds from USAID which covered all project development and validation costs. These funds continue to the present day. As such 2015 is the only year in the project lifetime in which the project is expected to have costs greater than revenues.</p> <p>The financial model depends heavily on funding from a single large investor. Although this funding is not yet secured, this is immaterial for the validation audit as the cash flow model is based on projected revenues and expenses.</p> <p>The audit team has reviewed the inputs to the model in depth. The audit team tested individual calculations and formulae in the model and found no errors. The assumptions for values of carbon credits sold are very conservative (less than 75% of recent market value for VCS+CCB REDD credits cited in the most recent Ecosystem Market Place <i>State of the Forest Carbon Markets</i> Report from 2014). The costs expected in the model are projected based on detailed evaluations of project activities undertaken in a participatory manner with the communities (which are the proponents) and external organizations such as BioREDD+ and Fondo Accion which have demonstrated project management and</p>

	implementation experience. As such the audit team considers the costs inputs to be credible. The monitoring costs form the largest single expense and appear conservative to the audit team based on their expert opinion. In summary, the financial model is based on sound reasoning and conservative inputs and demonstrates that the project should reach breakeven less than four years from the current risk assessment.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	17/15
Standard & Requirement:	VCS Non-Permanence Risk Tool; Opportunity Cost, risk factor d)
Report Section:	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent selects risk factor d) but provides no documentation or justification for the selection.</p> <p>The Risk Tool requires the proponent to compare the project activity to the most profitable alternative scenario as defined by scenarios generated in Step 1a of the VT0001 Additionally Tool. However, the proponent has failed to complete step 1a of the VT0001 and as such cannot complete the required analysis for the Risk Report until these alternative scenarios are created.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p>Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf</p> <p>Annex AC Opportunity Cost of Selective Logging v1.4.xlsx</p>
Findings for Evaluation of Evidence:	<p>The proponent has amended their selection so that now they select risk factor f) (score -4) based on the assertion that the project activity is expected to be more than 25% more profitable than the most profitable alternative scenario (continuation of illegal logging). The proponent has provided a cash flow model and an opportunity cost analysis to justify this selection. The project activity includes a broad range of income sources including revenues from sales of carbon credits, investment from carbon credit investors which have provided loans for project implementation to be repaid by transfer of credits, improved agricultural production and sales, etc. The sum of these activities is substantially more valuable than the revenues from continued illegal logging. The proponent has calculated the NPV of the</p>

	<p>project activity to be 29% of the NPV of the alternative scenario, using a discount rate of 10%, which is appropriate.</p> <p>The audit team accepts this assertion. The opportunity cost analysis is detailed and based on the best available data for assessing the quantity of timber that would be produced in the alternative scenario. This data comes from a rigorous timber study implemented by a collaboration of Colombian research institutes. Additionally, the audit team confirmed in the field that communities receive little revenue from logging activities. The majority of the value is captured by the buyers of the timber, which are based in cities along the coasts away from the consejos. Loggers in consejos are typically among the poorest individuals in the consejos as confirmed by direct observation and interview.</p> <p>Conformance has been demonstrated.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	18/15
Standard & Requirement:	VCS Non-Permanence Risk Tool; Opportunity Cost, mitigation factor g)
Report Section:	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
The proponent selects mitigation factor g) which shall only be selected if the proponent is a non-profit organization. The proponent provides as justification the fact that Fondo Accion is a non-profit organization. However, Fondo Accion is not the proponent.	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p>Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf</p>
Findings for Evaluation of Evidence:	The proponent has updated the Non-Permanence Risk Report and removed the mitigation score and acknowledged that the proponent is not a non-profit organization. Conformance is demonstrated.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	19/15
<b>Standard &amp; Requirement:</b>	VCS Non-Permanence Risk Tool; Project Longevity, risk factor b)
<b>Report Section:</b>	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent fails to perform the required calculation for the Project Longevity risk factor selection in the Non-Permanence Risk Tool. The VCS requires the proponent to determine whether a legal agreement is or is not in place to continue the management practice. If an agreement is in place the risk rating = 24 – (project longevity/5). If no agreement is in place the risk rating = 30 – (project longevity/2). Since this calculation is in question the overall cashflow model of the project may be inaccurate as well.</p> <p>The audit team understands that there is not legal agreement to continue the management practice in the consejo. The audit team detected conflicting statements throughout the PDD (sections 1.7) regarding the difference between the definition of the crediting period, and project longevity. The proponent must select option a) or b) for Table 4 of the Risk Tool and clearly define and justify the project longevity. Additionally the Risk Report does not provide a subtotal for the project longevity part of the risk assessment. As a result Table 4 of the Risk tool is incomplete.</p> <p>Finally, until evidence is submitted to demonstrate the legitimacy of the 60 year project longevity per the requirements of the VCS AFOLU Non-Permanence Risk Tool 2.2.4, 1)-5) claimed in the PD, this shall be removed from the PD in all locations.</p>	
<b>Corrective Action Request:</b>	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
<b>Evidence Provided by Organization:</b>	<p>Annex AC Cajambre Non-Permanence Risk Tool v1.9.pdf                  BioREDD Cajambre REDD+ Project Description v3.10.doc                  BioREDD Cajambre REDD+ NCR Response Form v2.1.doc</p>
<b>Findings for Evaluation of Evidence:</b>	<p>The proponent has revised the project longevity score to be 15, rather than 0. The proponent has acknowledged that insufficient evidence exists to claim that the project longevity is 60 years, rather than 30 years. The project longevity now matches the crediting period (30 years) for which the proponent has detailed financial plans and management plans approved by the consejo. The nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
<b>Comments (optional):</b>	N/A

<b>NCR#:</b>	20/15
<b>Standard &amp; Requirement:</b>	VCS Non-Permanence Risk Tool; Land Tenure and Resource Access/Impacts, risk factor a)
<b>Report Section:</b>	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
The proponent has selected risk factor a) which shall be selected when ownership and resource access/use rights are held by the same entity. The audit team understands from an interview with INCODER, which gives title to the consejos, that the mangrove areas fall under “uso publico” and therefore are not owned by the consejos.	
<b>Corrective Action Request:</b>	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
<b>Evidence Provided by Organization:</b>	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf
<b>Findings for Evaluation of Evidence:</b>	The proponent has corrected the risk report to now select risk factor b) based on the fact that the consejos do not own the mangrove areas, although they do have right of use in these areas.  The proponent has also now selected mitigation factor f) which shall be selected when there is a legally binding commitment to continue management practices that protect carbon stocks over the project crediting period. The audit team has confirmed that under Law 70 that there is a mandate upon the consejos to conserve the mangrove areas.  Conformance is demonstrated.
<b>NCR Status:</b>	CLOSED
<b>Comments (optional):</b>	N/A

<b>NCR#:</b>	21/15
<b>Standard &amp; Requirement:</b>	VCS Non-Permanence Risk Tool; Community Engagement, mitigation factor c)
<b>Report Section:</b>	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
The proponent selects mitigation factor c) which provides a -5 mitigation score. This selection is justified. However, the proponent has incorrectly calculated the subtotal as 0 when it should be -5 due to this mitigation score.	

<b>Corrective Action Request:</b>	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
<b>Evidence Provided by Organization:</b>	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf
<b>Findings for Evaluation of Evidence:</b>	The proponent has updated the total community engagement score such that it is now -5 which is correct. Conformance is demonstrated.
<b>NCR Status:</b>	CLOSED
<b>Comments (optional):</b>	N/A

<b>NCR#:</b>	22/15
<b>Standard &amp; Requirement:</b>	VCS Non-Permanence Risk Tool 1.1.3; Natural Risks;
<b>Report Section:</b>	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent is required by Section 1.1.3 of the Risk Tool to provide documentation and sound justification for all risk factors selected in the Non-Permanence Risk Report. The proponent has provided no justification for the selection of risk factors for all natural risk categories (fire, pests and diseases, extreme weather, geological risk, and other natural hazards). The proponent has also not provided justification for mitigation factors that were selected.</p> <p>Finally, the proponent did not use the risk report template in full. As a result the reporting of the proponent for natural risk is unclear and confusing and does not allow the reader to identify which natural risk factors was selected, and which mitigation measure was selected. Only the combined score is reported by the proponent.</p>	
<b>Corrective Action Request:</b>	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
<b>Evidence Provided by Organization:</b>	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf

Findings for Evaluation of Evidence:	<p>The proponent has updated the PD and Non-Permanence Risk Report to assess and justify all natural risks and risk factor selections.</p> <p>The proponent uses the DesInventar online disaster tracking system which covers Colombia, Venezuela, Ecuador, Peru, and Bolivia. The DesInventar system is supported by the UN Office for Disaster Risk Reduction and the UN Development Programme have endorsed the system for tracking and recording disasters and the system is a valid resource for assessing natural risks in the project area. The system has files dating back to 1938 for some risk types. The proponent has appropriately submitted to the audit team the output of the analyses using Desinventar.</p> <p>Conformance is demonstrated.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	23/15
Standard & Requirement:	VCS Non-Permanence Risk Tool; Template use
Report Section:	Section 10.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent has not used the official VCS Non-Permanence Risk Tool Template completely or properly as required by VCS 3.7.3, and by the instructions in the template itself. For instance, the proponent makes use of its own risk tables and not those provided by the VCS Non-Permanence Risk Report (Long-Form). Additionally the proponent has not completed Section 4.2 of the long-form template which requires the calculation of total VCUs. Alternatively, the proponent could make use of the Risk Report (Short-Form) if used in combination with the VCS Risk Report Calculation Tool. All these templates are available on the VCS website at <a href="http://www.v-c-s.org/program-documents">http://www.v-c-s.org/program-documents</a>. In all instances the proponent shall follow the instructions for and the pre-set tables provided in the official VCS templates.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ NCR Response Form v1.36</p> <p>Annex AC Cajambre Non-Permanence Risk Tool v1.4.pdf</p>
Findings for Evaluation of Evidence:	The proponent has corrected the risk report so that it is used in full and used correctly including the calculation of total VCUs. Conformance is demonstrated.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	24/15
Standard & Requirement:	VCS Standard 3.1.3
Report Section:	6.2 Applicability of Methodology
<b>Description of Non-conformance and Related Evidence:</b>	
The proponent has used the VCS Tool for Remote Sensing biomass Measurement. This Tool is in the second assessment stage of validation and is not yet a valid tool to use under the VCS	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ NCR Response Form v1.36 BioREDD Cajambre REDD+ Project Description v3.1
Findings for Evaluation of Evidence:	The VT0005 Tool for measuring aboveground live forest biomass using remote sensing has been approved by VCS and is alive since March 5, 2015. The VT0005 was appropriately used as a method for determining aboveground live forest biomass (ALFB) through a combination of remote sensing data and field measurements to provide accurate and cost effective estimation of ALFB across varied LULC classification types and broad spatial extents.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	25/15
Standard & Requirement:	VCS AFOLU Requirements 3.1.11
Report Section:	6.2 Applicability of Methodology
<b>Description of Non-conformance and Related Evidence:</b>	
Per VCS AFOLU Requirements 3.1.11 all REDD projects which occur on wetlands shall also comply with the WRC requirements unless the expected emissions from the soil organic carbon pool or change in the soil organic carbon pool in the project scenario is deemed below de minimis as set out in Section 4.33 or can be conservatively excluded in which case the project shall not be subject to the WRC requirements. The project includes mangrove areas which are considered wetlands per VCS AFOLU Requirements 4.2.16.	
The proponent has not demonstrated that the emissions from the soil organic carbon pool or change in these emissions are below de minimis (per AFOLU 4.3.3) or that they can otherwise be conservatively excluded. In absence of this demonstration the proponent is not in	

conformance with the VCS AFOLU Requirements Section 3.4.3 or Section 3.7.2, Sections 4.2.16-4.2.22, Sections 4.3.22-4.3.25, Sections 4.4.10-4.4.19, Sections 4.5.25-4.5.35, Sections 4.6.19-4.6.22.	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
Timeline for Conformance:	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  Annex AZ de minimis_VM0006 Accounting CAJAMBRE v8.41.xls</p> <p><u>Documentation Reviewed on 18 March 2015</u>                  BioREDD Cajambre REDD+ NCR Response Form v2.1.doc                  BioREDD Cajambre REDD+ Project Description v3.10.doc</p>
Findings for Evaluation of Evidence:	<p>The proponent has conducted a calculation of the <i>ex-ante</i> estimated emissions reductions from the soil carbon pool in the project scenario to demonstrate that changes in this pool can be considered insignificant (0.1% of GHG benefit) across the entire project area including the area of mangroves. This approach would be more conservative than simply assessing the <i>ex-ante</i> changes in soil carbon stocks in the mangrove area.</p> <p>However, the audit team has noted that the project has not actually measured soil carbon stocks. The proponent has instead requested a methodology deviation (approved) allowing them to use conservative literature values, adjusted for local conditions, and then to subsequently update the soil carbon stocks prior to the first verification.</p> <p>In light of this fact the calculation of insignificance of the expected change in soil carbon stocks in the mangrove areas cannot be considered sufficient as it is based on a built in assumption that soil carbon stocks in the mangrove forests are the same as those in the non-mangrove forests. This assumption is incorrect based on typical mangrove edaphic conditions and the audit team observations.</p> <p>The non-conformance remains open.</p> <p><u>Findings from 18 March 2015</u>                  The proponent has elected to exclude the soil carbon pool from carbon accounting under the assumption that this approach is conservative as the SOC pool could be expected to decrease in the baseline scenario. The audit team agrees with this assumption as deforestation (the baseline scenario) would be expected to cause loss of soil carbon stocks which is a well-established pattern globally in tropical soils.</p>

	Conformance has been demonstrated.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	26/15
Standard & Requirement:	VCS Principle of Accuracy
Report Section:	Multiple Sections
<b>Description of Non-conformance and Related Evidence:</b>	
<p>Multiple discrepancies were observed in the reporting of carbon stock values for the Rio Cajambre project.</p> <p>In the PD, Section 1.3.3, the total carbon stocks identified are 241.1tC/ha. Only this value is reported without identifying which land cover type (degraded forest or intact forest) this represents. Furthermore, the value in 1.3.3 does not correspond to any supporting documents.</p> <p>Values in supporting documents are contradictory. Annex V, the VM0006 Accounting model v7.23 reports in the Parameters tab that the AGT stocks are 121.49tC/ha. This value does not correspond to the values reported in Table 9.3 in GeoEcoMap Task 8&amp;9, the source of this value. Task 8&amp;9 reports the “AGB mean” biomass as 136.8tC/ha in Table 9.3. Table 9.3 does not clarify whether the “AGB mean” values are for all aboveground carbon pools, or only for AGT. The 121.49tC/ha value does however correspond to Table 10.1 of GeoEcoMap Task 12 as do the other values reported in Annex V for other LULC classes.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  Annex P GeoEcoMap_task8&amp;9_new_13015.pdf                  Annex P GeoEcoMap_task12_final_2.pdf                  Annex VM0006 Accounting CAJAMBRE v7.23.xls</p>
Findings for Evaluation of Evidence:	<p>The proponent has clarified that the 141.4tC/ha figure in Table 9.3 of task 8&amp;9 was an error and was not updated information. Table 9.3 has been corrected. The proponent has subsequently updated Table 9.3 which is now in alignment with the value reported in the PD, in Table 10.1 of Task 12 and in the Accounting Model.</p> <p>The non-conformance is closed.</p>

<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	27/15
Standard & Requirement:	VCS 3.16.3
Report Section:	Section 10.1

**Description of Non-conformance and Related Evidence:**

As currently described, the monitoring plan is lacking information on methods and frequency for measurement of aboveground tree biomass. Monitoring indicators in Section 8.3 stipulate that aboveground tree biomass is to be measured annually using LiDAR. This approach would be very robust, however, interview with GeoEcoMap staff has indicated that it is uncertain at which frequency the LiDAR will be used, or even if it will be used in the future to update carbon stock data from aboveground tree biomass in all LULC classes.

The current supplemental monitoring plan documents from GeoEcoMap (Task 13) do not clearly state whether or if LiDAR shall be used in the future for this purpose and the methods indicated are confusing and inconsistent.

The survey method described in P.32 has problems described in another NCR.

Table 3.6 of GeoEcoMap indicates that for measuring biomass loss in a given LULC class that some combination of Landsat, ALOS-2 PALSAR, LiDAR, and/or surveys and forest inventory methods shall be used. There is no guidance on when or if a certain method shall be used. The level of detail is insufficient such that a future entity trying to conduct monitoring according to this document would likely be unable to follow the methods. This restricts future monitoring to those with personal knowledge of GeoEcoMap's methods and intentions which does not meet the requirements of VCS Standard 3.16.3.

Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
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<b>Timeline for Conformance:</b>	Prior to Validation
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Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex VM0006 Accounting CAJAMBRE v7.23.xls  <u>Reviewed on 18 March 2015</u> <u>GeoEcoMap_Task14_MRV_031215.pdf</u>
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Findings for Evaluation of Evidence:	Based on review of the MRV plan (GeoEcoMap Task 14) as well as discussions with various members of the BioREDD+ team there remains substantial confusion about what will be monitored, when, how, and
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	<p>how it conforms to VM0006 requirements.</p> <p>The non-conformance remains open.</p> <p><u>Findings from 18 March 2015</u></p> <p>The proponent has submitted an updated monitoring plan (GeoEcoMap Task 14, dated 12 March 2015) that clearly identifies the monitoring priorities, steps, and methods.</p> <p>-Ground based inventory plots will no longer be used as part of the monitoring. The proponent has requested a methodology deviation (approved) such that the VT0005 tool will be used to update biomass stocks at future baseline updates, as required by the VM0006 methodology. The VT0005 tool is specifically designed for this process, and this specific project, and was approved by the VCS.</p> <p>-The proponent has now chosen to conservatively exclude the soil carbon pool. The proponent asserts that this pool could be expected to decrease in carbon stocks in the baseline scenario. The audit team agrees as preservation of the forest area in the project scenario prevents oxidation of soil carbon associated with soil disturbance from deforestation and degradation in the baseline.</p> <p>-The proponent has now clarified that they will use the VT0005 tool and LiDAR flights to update the carbon stocks and emissions factors at each baseline update. The LiDAR will use the same allometric models which were validated during this validation process and which will continue to be valid during the rest of the project crediting period.</p> <p>-The proponent will use a conservative model to update the emissions factors of primary forest remaining as primary forest in verification years when no LiDAR flights are flown. At subsequent baseline updates the carbon stocks and emissions factors will be updated with precision. The model selected to discount carbon stocks in primary forests is based on peer reviewed literature and is likely to lead to highly conservative results.</p> <p>The nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	28/15
Standard & Requirement:	VCS Principle of Accuracy and Transparency
Report Section:	Section 10.1

<b>Description of Non-conformance and Related Evidence:</b>	
<p>The survey approach for measuring project scenario emissions from degradation as described in GeoEcoMap Task 13 is not an appropriate method for this project.</p> <p>P. 32 of GeoEcoMap Task 13 states that “emissions due to illegal logging will be tracked by conducting surveys surrounding the project, leakage and reference areas annually or every two years.” If &gt;10% of the surveys indicate that illegal logging is taking place temporary sample plots will be allocated to identify changes in biomass stocks. No details are provided for the survey methodology including sampling approach, sampling intensity, how the surveys will be able to spatially delineate the impacted area, etc. Furthermore the survey approach is of questionable validity in light of the VCS principle of Accuracy, given that illegal logging is the main driver of GHG emissions and that until the project activities are fully implemented, is likely to continue to some degree. Indeed the audit team has confirmed in all BioREDD+ project areas that illegal logging is ongoing at the time of the field audit which is more than 1 year after the project start date. Finally, given that the agents of degradation that would be conducting the illegal logging are also the proponents, the idea of a self-survey to evaluate whether degradation is occurring, which would result in the proponents losing carbon finance if said degradation were occurring, is not credible or in conformance with the VCS principle of Transparency.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34.doc                  BioREDD Cajambre REDD+ NCR Response Form v1.27.doc                  Annex P GeoEcoMap_Task14_MRV_020315.pdf                  Annex P GeoEcoMap_task13_020115.pdf</p> <p><u>Additional Evidence Reviewed on 15 April 2015</u>                  GeoEcoMap_Task14_MRV_031215.pdf</p>
Findings for Evaluation of Evidence:	<p>The proponent has responded by claiming that any degradation occurring in the project and leakage areas will be quantified using remote sensing LULC change analyses as described in the MRV report (GeoEcoMap Task 14). However, GeoEcoMap Task 13 correctly acknowledges that “In general remote sensing approaches may not be able to detect selective and illegal logging where a small number of trees are extracted by local communities. However, for consistency with project documents, we will rely on degradation defined and detected by the remote sensing approach as part of the monitoring activities and will not include any ground surveys in the future monitoring activities.”</p> <p>The proponent has still not developed an implementable approach for measuring project scenario emissions from degradation in the project areas and leakage areas. Using remote sensing will not enable the proponent to detect impacts of selective logging. Based on the field audit, selective logging is</p>

	<p>ongoing in all BioREDD+ projects. The non-conformance remains open.</p> <p><u>Update from 15 April 2015</u></p> <p>LiDAR flights will only be flown at baseline updates, which is acceptable. Carbon stock changes during verifications between baseline updates will be calculated based on activity data (transitions from one LULC to another) such as conversion from primary forest to degraded forest or primary forest to agricultural land. As it is possible that some small scale selective logging occurring in primary forest LULCs could remain undetected until a baseline update when LiDAR would detect this. This would lead to temporary overcrediting during these verification events, which would then be aligned during a baseline update. Due to an NCR issued by the audit team around this issue the proponent has built into the monitoring procedures a model from a peer reviewed publication (Pearson et al 2014) which assumes a fractional loss of carbon stocks in the Primary Forest class related to the fractional change represented by the transition from the Primary Forest LULC to the Degraded Forest LULC, as determined by remote sensing. This approach leads to conservativeness during these verifications between baseline updates, and accuracy at the time of baseline updates when LiDAR will be used to update emissions factors and the “true” quantity of degradation in the Primary Forest LULC will then be known. At baseline updates the carbon stock value applied to Primary Forest LULCs and Degraded Forest LULCs will be updated using LiDAR data.</p> <p>The nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	29/15
Standard & Requirement:	VCS Principle of Accuracy
Report Section:	Multiple sections
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The PD uses a system of supporting annexes which are internally referenced within the PD and are well organized. However, some crucial documents provided to the audit team including all supplemental monitoring materials and much of the supporting technical documentation developed by GeoEcoMap, as well as the non-permanence risk report, are not referenced in the PD and not included in the annex system. This creates a risk that these documents may be lost from future verifications or treated as unofficial documentation.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>

<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The proponent has now updated the system of Annexes such that the key technical documentation developed by GeoEcoMap, as well as the non-permanence risk report are clearly referenced in the PD and are recorded in the system of Annexes. Conformance is demonstrated.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	30/15
Standard & Requirement:	VCS VM0006 8.3.2
Report Section:	Section 7.5
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent describes the methods for defining the leakage belts in Section 5.5.2.3 of the PD. The methods were also described in detail by the consultant who conducted the geospatial analyses to determine the leakage belts. While these analyses followed the requirements of VM0006 the a non-conformance was identified as the audit team identified that the leakage belts as currently defined do not match the patterns of degradation that occur in the project areas. The leakage belts are built upon the assumption of an area of influence around centro de acopio (logging storage centers) and that leakage belts occur where these areas of influence extend beyond the project boundary. However the audit team does not find the area of influence to be credible given that remote sensing imagery from the proponent clearly indicates that corteros conduct logging activities much farther from the centros de acopio than the leakage belt delineation suggests.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v3.10.doc BioREDD Cajambre REDD+ NCR Response Form v2.1.doc
Findings for Evaluation of Evidence:	<p>The proponent has described the updated approach for defining the leakage belts in the documentation provided to the audit team. The newly defined leakage belt is several times larger and appears much more consistent with degradation patterns observed in the field as well as in historic deforestation/degradation patterns.</p> <p>The nonconformance is closed.</p>

<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	31/15
Standard & Requirement:	VCS Principle of Accuracy
Report Section:	Multiple Sections
<b>Description of Non-conformance and Related Evidence:</b>	
Discrepancies exist in the PD where references from other BioREDD+ projects are erroneously cited.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34.doc BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The proponent conducted a full review of the PD and corrected in two places the discrepancies where references from other projects were cited. Corrections were made in Section 1.3.6.6 and in Figure 8 of the PD. The audit team also reviewed the PD; no discrepancies were found. This closes the non-conformance.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

**VCS & CCB Forward Action Requests (FARs)**

*The VCS has recently adopted FARs as a system for identifying areas of likely or possible non-conformance in future audits. For example, areas of project implementation proposed at validation that may lead to non-conformances at a future verification. FARs serve to flag these issues for future VVBs as well as to help projects identify improvements that can be made to project implementation prior to these issues manifesting as non-conformances.*

<b>FAR#:</b>	01/15
Standard & Requirement:	VCS Additionality Requirements
Report Section:	Relevant for future verification and noted in report section 6.6
<b>Description of potential future Non-conformance and Related Evidence:</b>	

The project plans to scale up project activities including productive agricultural activities that already exist in the project area. Future VVBs are reminded to verify that project activities witnessed at a future verification are attributable to the REDD project rather than a different development project or a pre-existing land use practice.	
Corrective Actions:	Organization may implement corrective actions to demonstrate that the risk of a future non-conformance has been resolved with the requirement(s) referenced above.
<b>Timeline for Conformance:</b>	Prior to Verification
Evidence Provided by Organization (Optional):	PENDING
Findings for Evaluation of Evidence (Optional):	PENDING
<b>FAR Status:</b>	OPEN
Comments (Optional):	N/A

<b>FAR#:</b>	02/15
Standard & Requirement:	VCS VM0006 Applicability Conditions Section 4.1.1, Bullet 3
Report Section:	Relevant for future verification and noted in report section 4.3
<b>Description of potential future Non-conformance and Related Evidence:</b>	
Members of three communities in the Consejo are actually working on mining activities in the project area and it is likely that the Consejo gets another mining license in the short term for the same area or a new one. Future VVBs should take this into account, since mining activity could become a more important driver of deforestation.	
Corrective Actions:	Organization may implement corrective actions to demonstrate that the risk of a future non-conformance has been resolved with the requirement(s) referenced above.
<b>Timeline for Conformance:</b>	Prior to Verification
Evidence Provided by Organization (Optional):	PENDING
Findings for Evaluation of Evidence (Optional):	PENDING
<b>FAR Status:</b>	OPEN
Comments (Optional):	N/A

<b>FAR#:</b>	03/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Edition G1.10

Report Section:	4.3 Relevant for future verification
<b>Description of potential future Non-conformance and Related Evidence:</b>	
<p>The proponent identifies various human-induced risks and associated mitigation strategies related to the project’s climate, community and biodiversity benefits as described in section 2.3 of the PDD. The mitigation measures presented therein are satisfactory, however due to the aspirational nature of many project activities such as trainings and capacity building regarding income generation activities, specific risk mitigation measures on human-induced risks to climate and community benefits have not been clearly articulated yet at validation. For example, the proponent states that “Project activities work with local stake holders on improved planting and processing techniques for foodstuffs ,which will help locals adapt to changing climate and social conditions.”, but no detail is provided on the exact measures that will be taken. This is largely the result of pending discussions and plans with communities and implementing partners. Future verifiers are reminded to review the detail and appropriateness of mitigation measures related to human-induced risk once project activities have been more concretely defined with the communities.</p>	
Corrective Actions:	Organization may implement corrective actions to demonstrate that the risk of a future non-conformance has been resolved with the requirement(s) referenced above.
<b>Timeline for Conformance:</b>	Prior to Verification
Evidence Provided by Organization (Optional):	PENDING
Findings for Evaluation of Evidence (Optional):	PENDING
<b>FAR Status:</b>	OPEN
Comments (Optional):	N/A

<b>FAR#:</b>	04/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Edition G3.9
Report Section:	4.6 - Relevant for future verification
<b>Description of potential future Non-conformance and Related Evidence:</b>	
<p>Training materials relevant for employment within the proposed project activities were not ready at validation due to the forward –looking nature of validation. Many project activities such as income generating activities and more robust land use monitoring have only been planned for but full implementation depends on funding and work plans designed for the first phase of the project. Therefore specific training materials and schedules for all proposed project activities such as productive activities, and forest protection, etc. have yet to be developed, although the need for these trainings and materials have been identified in the PDD 2.6.1. A forward action request has been requested for future verifiers to review training materials available at verification for all relevant project activities that are active at verification.</p>	
Corrective Actions:	Organization may implement corrective actions to demonstrate that the risk of a future non-conformance has been resolved with the requirement(s) referenced above.
<b>Timeline for Conformance:</b>	Prior to Verification

Evidence Provided by Organization (Optional):	PENDING
Findings for Evaluation of Evidence (Optional):	PENDING
<b>FAR Status:</b>	OPEN
Comments (Optional):	N/A

**CCBA Non-conformity Reports (NCRs)**

<b>NCR#:</b>	01/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, multiple requirements
Report Section:	Multiple Sections
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The PD's for all eight projects describe in great detail the roles that Fondo Accion will play as a Project Liaison. This is used to demonstrate conformance with several CCB indicators including:</p> <ul style="list-style-type: none"> <li>G4.2—key technical and managerial skills of the management team</li> <li>G4.3—financial health of implementing organization</li> <li>G3.8—grievance mechanism</li> <li>G3.9—worker training</li> <li>G3.10—equal opportunity employment</li> <li>G3.11—compliance with laws and regulations relevant to workers</li> <li>G3.12—occupational hazards and risk minimization</li> <li>GL2.6—description of benefit sharing mechanism</li> </ul> <p>Fondo Accion is only guaranteed to participate in the project through March 2015 so cannot be relied upon to demonstrate conformance with these indicators in the absence of an extension of this participation.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	Clarification in email from CCBA on 25 February 2015 BioREDD Cajambre REDD+ Project Description v2.34

	BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The non-conformance is closed based on new standard clarification by the CCBA received by the audit team. The CCBA has confirmed that in this case the clear intention to have Fondo Accion play these roles and the robust and documented paper trail substantiating this intention, related roles and responsibilities, and other information, is sufficient to close the NCR. This is sufficient for validation, however for verification it shall be demonstrated that Fondo Accion is fully involved and actually fulfilling the requisite functions to demonstrate conformance with these CCB indicators. The non-conformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	02/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition G3.12
Report Section:	Section 4.6
<b>Description of Non-conformance and Related Evidence:</b>	
G3.12 requires the proponent to “assess occupations that might arise through implementation of the project and pose a risk to worker safety” and to describe related mitigation measures.	
The PD’s only generally describe Fondo Accion’s risk management plan. The PD’s do not provide a risk assessment of likely future occupations identifying risks and mitigation measures. While future occupations are not all known, some are, including rangers/forest guards, which is a risky occupation and is not evaluated.	
Additionally, as it is unclear whether many workers, for example forest guards, will be employed by Fondo Accion or by the proponents, the relevance of Fondo’s risk management plan is not clear.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex AV Riesgos Cajambre.doc
Findings for Evaluation of Evidence:	The proponent has identified a range of activities/occupations likely to result from implementation of the project. These are credible and reasonable and relate to the themes of activities to maintain carbon stocks (consejo boundary monitoring, carbon stock measurement), governance activities (consejo

	<p>boundary monitoring, monitoring of degradation), productive activities (implementation of alternative income activities), and other (school construction, health, etc.).</p> <p>For each activity risk factors have been identified and are classified as of biological, physical, or psychological origin.</p> <p>Activities with the highest risks are identified and include measurement of forest carbon plots, biodiversity monitoring, demarcation of conservation areas, forest patrolling, ecotourism, and fishing.</p> <p>The audit team finds the identification of occupations and corresponding risks to be credible and representative of the information that the audit team received while in the field from interviews about the type of likely occupations and probable risks. The audit team considers the forest patrols to be the highest risk activities due to the remote locations and the possibility of encounters with drug production areas.</p> <p>The risk document identifies appropriate mitigation measures and equipment to be used. For example, the forest patrols will consist of crews of 8 people with means of transportation (boats or vehicles), computers, radios, cameras, uniforms and boots, and first aid kits and first aid training.</p> <p>Likewise, fishing another high risk activity will have the same equipment.</p> <p>Finally, the proponent has correctly acknowledge that enough flotation devices shall be maintained when people involved in all the activities are transported by boat.</p> <p>Conformance has been demonstrated, the nonconformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	03/15
Standard & Requirement:	CCB Standards Third Edition G3.8
Report Section:	Section 4.7
<b>Description of Non-conformance and Related Evidence:</b>	<p>The grievance process as described in the PD does not identify an effective “neutral third party” for mediating grievances in “stage two” of the grievance mechanism.</p> <p>The PD notes “Secondly, Grievances that cannot be resolved by the above-mentioned internal procedures will be referred to a Mediation Body. These cases would be considered Grave Conflicts that require a response from the President and Legal Representative of the</p>

<p>Governing Board of the Community Council, and representative from Fondo Acción. For such conflicts, a response will be provided within 45 calendar days. The Assignments Manual produced within the first three months of the project will contain more detailed procedures for listening to the conflicting parties and establishing a Mediation Body.”</p> <p>All of the entities or individuals identified to form the third party (consejo President, Legal Representative, Governing Board, and Fondo Accion representative) are involved in the project and are not third parties. This approach also does not provide for an effective mediation body for resolving conflicts between multiple consejos participating in the project, or between a consejo and an implementing partner.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
Timeline for Conformance:	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p> <p>Annex D Guia Mecanismo de Quejas Reclamos Cajambre.docx</p>
Findings for Evaluation of Evidence:	<p>The proponent has updated the PD (Section 2.7.5) and the Grievance Process document in response to the NCR. The project now has identified the Camara de Buenaventura and the Defensoria del Pueblo as entities which can play the role of a third party for mediation when conflict resolution within a consejo fails. This selection is appropriate based on interviews with communities during the field audits. Communities often suggested these institutions as appropriate for this role. This third party can be used for mediation within a consejo, between consejos, or between the consejo and an implementing partner such as Fondo Accion. These same institutions can be used for arbitration in the case that the mediation step is unsuccessful.</p> <p>The grievance process is in conformance with the CCB Standards 3<sup>rd</sup> Edition.</p>
NCR Status:	CLOSED
Comments (optional):	N/A

NCR#:	04/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G5.4
Report Section:	Section 5.8
<b>Description of Non-conformance and Related Evidence:</b>	

<p>G5.4 requires the identification of any illegal activities occurring in the project zone and evaluation of their impact on CCB benefits. The proponent has successfully evaluated illegal logging as the major illegal activity. However, the PD does not evaluate coca production which is considered very likely to occur in some project zones based on community interviews.</p>	
<p><b>Corrective Action Request:</b></p>	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.                  Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<p><b>Timeline for Conformance:</b></p>	<p>Prior to Validation</p>
<p><b>Evidence Provided by Organization:</b></p>	<p>Annex AW                  1.Coca Plantation Survey (2012).pdf                  2.UNODC (Sep 2103).pdf</p>
<p><b>Findings for Evaluation of Evidence:</b></p>	<p>The proponent has now acknowledged in Section 3.8 of the PD, “Illegal activities and project benefits” that there are some sparse coca plantations in the project area and zone. The proponent also asserts that the amount of coca production has been decreasing over time. The proponent cites the UNODC reports on coca production in Colombia (2012 report) to substantiate this.</p> <p>The audit team sees no evidence that project benefits would be derived from illegal activities. To the contrary, the project activities will provide alternative agricultural opportunities to illegal activities and should serve to help reduce reliance on coca production. In fact, USAID, which has funded the project development, has been active in the region promoting alternatives to coca production for some years. This aspect of the nonconformance is closed.</p> <p>The audit team reviewed the most recent UNODC report on coca production in Colombia (2013 Coca Cultivation Survey, UNODC). The report confirms that coca production dropped steadily in Colombia from about 2005 until 2011 and since that time period has remained stable at a low level. The report maps areas of coca production in the Colombian Pacific and shows that the project area is primarily an area with minimal.</p> <p>The proponent has provided an additional summary of UNODC (UN Office of Drug Control) data collected specifically in the consejos participating in the BioREDD+ program from 2008-2012 (just prior to the project start date). This data also demonstrates a downward trend in coca production in the BioREDD+ consejos. In 2012, the total area observed of coca production in the Cajambre project was approximately 482 ha. From 2006 to present, the hectares range from 281 to 997, and fluctuate year to year. However, the hectares in production in 2012 was down 51% from 2011. The audit team notes it is declining in general, since 2009.</p> <p>The proponent has both acknowledged this illegal activity and demonstrated that it is immaterial using what the audit team believes is the best available data—reports from the United Nations.</p>

	The nonconformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	05/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, B2.2
Report Section:	Section 9.2
<b>Description of Non-conformance and Related Evidence:</b>	
<p>One of the major productive activities described in some of the PDs, and for which communities have expressed significant enthusiasm, is the commercialization of fisheries.</p> <p>The relevant PDs do not evaluate the biodiversity risks of increased fishing pressure in the assessment of net positive biodiversity impacts of the project.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	<p>The proponent has updated the PD in Section 7.1 with the assertion that the project will only support fishing activities which promote sustainable fishing practices and which maintain fish stocks for the long term. The BioREDD+ program has demonstrated that it has the technical ability to provide guidance to Colombian fisherman in other project areas to help ensure sustainability in the process of commercialization of fisheries. The promotional activities around sustainable fisheries are sufficient for validation to demonstrate that the project is likely to have a neutral to minimal impact on fisheries. In combination with the unequivocal positive impacts on terrestrial biodiversity from forest conservation this is sufficient for validation to demonstrate likely net positive biodiversity impacts. Future audit teams will assess the implementation of sustainable fishing activities at future verification events.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	06/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.12, G4.3
Report Section:	Section 4.5
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The project provides Annex F, “Presupuesto Cajambre” as evidence of conformance with G1.12. However a non-conformance has been identified as the PD claims the project has secured the necessary financing through 2022. The audit team is under the impression that this is not accurate given that the anticipated funding from an external stakeholder is not yet secured. Additionally, there are some errors in Annex F which undermine the utility of the evidence including several “#REF!” invalid cell references. Additionally, Section 2.5 notes that the financial mechanism will be implemented by Fondo Accion, which per its current agreement with the proponents is only involved until March 2015. The financial health of implementing organizations is not described in the PD as required by G4.3.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	Annex U REDD Plan Annex AU Implementation Framework Agreement
Findings for Evaluation of Evidence:	<p>The proponent has described the financial health of Fondo Accion which is the proposed implementing partner and is in very secure financial health. Fondo Accion has an endowment of \$44 million. The proponent has clarified that they have not in fact secured funding through 2022. However, the proponent has developed a budget based upon a likely funding source. Indicator G1.12 states that projected revenues can be considered in evaluation of conformance.</p> <p>The non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	07/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G3.7
Report Section:	Section 4.7
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The PD does not appear to describe measures needed and taken to ensure the proponent and implementing groups are not involved in harassment or discrimination.</p>	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s)

	referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	Annex AU Implementation Framework Agreement BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The proponent has revised the PD Section 2.7.1 to explicitly acknowledge this CCB requirement and identifies measures in Annex AI to ensure that the project proponent (the consejo) and other entities involved in project implementation such as BioREDD+ and Fondo Accion, are not involved in harassment or discrimination. Annex AU, the framework implementation agreement between Fondo Accion and the consejos requires as a condition in Section 8 of the agreement that there is no harassment or discrimination of any kind. Implementation of this condition will be assessed at future verifications. The nonconformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	08/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.5, G1.6,
Report Section:	Section
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The CCBA standard requires the identification of “Other Stakeholders” as potentially impacted by the implementation of the project activities. A non-conformance was identified since during the field visit the audit team identified a national park was not part of the consultation. Different indicators related to Other Stakeholders need to be addressed:</p> <ul style="list-style-type: none"> <li>- Stakeholder identification including Other Stakeholders (G1.5) and a list of them (G1.6)</li> <li>- Full project documentation shall be made accessible and socialized with “other stakeholders”. (G3.1)</li> <li>- Other stakeholders shall be informed about the process of validation and verification (G3.3).</li> <li>- Other stakeholders shall be part of the FPIC process (G3.4).</li> </ul>	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation

Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	<p>The proponent addressed the nonconformance by stating that the national park called “Los Farallones de Cali” are located in the East boundary of the Cajambre territory in an area with such topography conditions that does not represent a clear risk that the implementation of project activities can cause the natural area or the other way around. It is also explained that the national park has an efficient system of patrolling the whole area, the audit team could not get access to the park representatives but interviews with local people in Cajambre territory confirm the park rangers patrolling system is in effective place.</p> <p>Under these assumptions, the audit team agrees that the national park “Los Farallones de Cali” is not considered “other stakeholders”. However, as it was confirmed by people interviewed during the field visit, the Consejo Cajambre and the national park maintain a strong communication relationship in which both parties get benefit from.</p> <p>The audit team considers the evidence and approach sufficient and consequently, the nonconformance can be closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	09/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.7
Report Section:	Section 3.2
<b>Description of Non-conformance and Related Evidence:</b>	
The CCBA standard requires the proponents to provide a map (in the PD), identifying the location of the high conservation values, however the proponent only geographically shows the location of the mangroves, which according to the PD, is only one “Objeto de Conservacion”, among others.	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of	The project proponent has revised the PD (Section 1.3.8.4) to include a map (Figure 12) of mangrove

Evidence:	forests in the project zone, and state that areas that support significant concentrations of a species during their lifecycle are HCV, noting this section of the report only notes mangroves as the only HCV under this category.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	10/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.7
Report Section:	Section 3.2
<b>Description of Non-conformance and Related Evidence:</b>	
Different documents show a different number of villages involved in the REDD project. While in the PD there are 13 communities involved, in the Resolución from INCODER (INCORA) there are 10. The proponent shall clarify in the PD the communities actually involved in the REDD project.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	CENSO POBLACIONAL cajambre 2011.xlsx BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The project proponent has revised the PD (Section 1.3.6.1) to show 12 communities and has updated Table 4 to reflect the addition of Guapisito, and the consolidation of Gorgona within Pital. This brings the original number of 13 down to 12, which is in accordance with the most recent census conducted in September 2011. The discrepancy between the census and INCODER (INCORA) resolution was explained to the audit team. The resolution was dated Dec, 1999 and at that time there were 10 communities. Since then, several more communities developed as populations grew, and that is why there are now two new communities added in; and the 12 now listed in the PD are those that appear in internal by-law documents, and census conducted by the community council in Sept 2011; noting that census is conducted by community council and so is considered acceptable information.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	11/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.3
Report Section:	Section 3.3
<b>Description of Non-conformance and Related Evidence:</b>	
The primary economic of the population in the territory are of mining, agriculture, and fishing, as noted in PD Table 4 and section 1.23.6.3. The table divides the villages into zones and lists primary economic occupations per zone. Based on field audit interviews with villagers, some of the primary occupations were not correctly identified, and some of the numbers of families were incorrect.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	CENSO POBLACIONAL cajambre 2011.xlsx BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	PD Table 4 has been revised to show updated populations and occupations for the villages in each zone, in alignment with information provided in the last census conducted in 2011.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	12/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, G1.9
Report Section:	Section 3.6
<b>Description of Non-conformance and Related Evidence:</b>	
The CCBA definition is the start of implementation of activities that will directly cause the projects expected climate community or biodiversity benefits. The proponent has not justified how the signed letter of intent leads to start of implementation of activities starting on that date.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by	BioREDD Cajambre REDD+ Project Description v2.34

<b>Organization:</b>	BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Annex BA including: 1. Carta de Intencion.pdf 2. Acuerdo Marco Buenaventura.pdf 3. Socializacion acuerdo marco.pdf 4. Capacitacion Buenaventura.pdf 5. Concertacion.pdf 6. Asamblea Aceptacion Carta.pdf 7. Ratificacion CDI.pdf 8. Reunion Junta Directiva.pdf 9. Taller Formacion Basica.pdf Justificacion Cajambre.pdf
<b>Findings for Evaluation of Evidence:</b>	<p>The proponent has provided a detailed justification of how the claimed project start date led to the generation of GHG emission reductions, including direct changes in forest management. The proponent has demonstrated that the Carta de Intencion, establishing the project start date was only the final step in a sequence of activities that led to community mobilization towards effective changes in forest governance leading to emissions reductions.</p> <p>Initial MOUs with the communities, as well as socialization and capacity building meetings and exercises, all occurring prior to the project start date, are described in detail. The logical link between these meetings and agreements to changes in forest governance is adequately justified.</p> <p>Finally, the consejo legal representatives have provided detailed explanations and justifications for the timeline for early project implementation and how this justifies the project start date. This letter, signed by the consejo legal representatives, provides further justification independent from the BioREDD program.</p> <p>Based on the logical justification and abundant documentation of early project action and implementation of activities leading to material changes in forest governance practices, the start date is justified and the non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
<b>Comments (optional):</b>	N/A

<b>NCR#:</b>	13/15
<b>Standard &amp; Requirement:</b>	CCB Standards 3 <sup>rd</sup> Edition, CM2.1

Report Section:	Section 8.1
<b>Description of Non-conformance and Related Evidence:</b>	
The PD states mangroves will be protected through signs and fencing to deter people from extracting resources from those areas. However, the audit team confirmed that no fencing will actually be used. Additionally, the section on social investments describes construction of schools. However, onsite interviews revealed that this is not a planned activity in Cajambre.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The project proponent has updated the PD (section 2.2 and 6.1) in the PD to remove text around using physical fencing, as the term was meant to describe social fencing which comes associated with the use of educational signs. Further, section 2.2 also clearly states now that The community council of Cajambre identified health as the highest priority social investment to be undertaken as part of a benefits sharing mechanism taking into account existing municipal programs and plans, and that education and the need to manage the construction, provision and improvement of local schools, as the next highest priority. Onsite interviews may not have identified this education/school component as it is not the first priority and the project is only now expected to begin implementation of first priority items.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	14/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, CM3.2
Report Section:	Section 8.2
<b>Description of Non-conformance and Related Evidence:</b>	
The PD (Section 6.2) the project states that the cutting of mangroves in surrounding areas could be intensified but that the project is mitigating this by involving those currently cutting mangroves in alternative livelihood activities, reducing the chance of leakage; and through land use planning given that the bulk of people currently cutting mangroves are coming from just one community. It was noted in the field audit however, that this is not accurate, as more than one community is involved in cutting mangroves. The project proponent noted this statement within the PD is incorrect.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence

	above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The PD has been revised to reflect correctly, that the bulk of people currently cutting mangroves are coming from the surrounding communities.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	15/15
Standard & Requirement:	CCB Standards 3 <sup>rd</sup> Edition, GL2.2
Report Section:	Section 8.3
<b>Description of Non-conformance and Related Evidence:</b>	
The PD does not clearly differentiate between short and long term net positive well-being benefits of the project.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The PD (Section 6.3.1) now better defines short and long term benefits. Short term net positive benefits are those whereby new investments in productive activities (ie, fisheries, crops, chains of value) start to materialize, starting year 2, and leveraging through years 4-5; and social investments will kick in as soon as in year 5-6, which will start pouring benefits to the population. Employment as part of the REDD unit, and patrolling squads will also be counted as short term. The audit team agrees that under those definitions, the community members will get enough incentives that outweigh their costs and risks of participation in the project, as it is required by the CCB standard. As a result, the nonconformance is closed.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	16/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Ed. G1.9 – Project Lifetime
Report Section:	3.7
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent has not explicitly created its explanation of the project lifetime as it is defined in G1.9 of the CCB Standards, nor does the PD specify whether the project activities are envisioned to match the crediting period or whether they go beyond. Section 1.7.2 indicates that there is a period in which the activities extend into the “longevity period”. It does not clearly state an explanation in terms of the “project lifetime” used in the CCB Standards.</p> <p>PD Section 1.7.5 also says that the crediting period and the implementation schedule are the same yet section 1.7.2 states that there is a phase from year 30-60, while the crediting period is only 30 years. This results in a confusing and inconsistent explanation and relationship between the crediting period, and what is intended to be described as the project lifetime. Section 2.2.3 of the PD states that the crediting period is 30 years and the “longevity period” is 60 years. Neither the VCS nor the CCB Standards use the term “longevity period”. The project lifetime can be different from the project crediting period, but the proponent has not explicitly mentioned whether it is or is not different from the crediting period or how the “longevity period” relates to the term official CCB term “project lifetime”.</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	<p>BioREDD Cajambre REDD+ Project Description v2.34</p> <p>BioREDD Cajambre REDD+ NCR Response Form v1.27.doc</p>
Findings for Evaluation of Evidence:	<p>The PD has been updated for clarity and to use the correct terminology.</p> <p>The term “longevity period” has been removed and replaced with the term “project lifetime.” Any misuse of the term “project lifetime” with regards to the project crediting period has been updated throughout the PD, (particularly in sections 1.7.1, and 1.7.2).</p> <p>The project crediting period is 30 years and the project lifetime is 60 years. The implementation plan is a 60-year plan and the difference between this and the crediting period time-span has been updated and noted in section 1.7.5.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A
<b>NCR#:</b>	17/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Ed. G1.4 +G1.7

Report Section:	3.2
<b>Description of Non-conformance and Related Evidence:</b>	
No maps in PD section 1.2.4 show the location of all the communities in the consejo that will be participating in or affected by the project activities.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Cajambre REDD+ Project Description v2.34 BioREDD Cajambre REDD+ NCR Response Form v1.27.doc BioREDD Cajambre REDD+ NCR Response Form v1.36 BioREDD Cajambre REDD+ Project Description v3.1
Findings for Evaluation of Evidence:	Upon revision, the PD (BioREDD Cajambre REDD+ Project Description v3.1) was submitted with revisions to Section 1.2.4 (Figure 5) and Section 1.2.5 (Figure 6) such that the maps now include all communities that are listed in Table 5 of the PD.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	18/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Ed. G1.3 – social parameters
Report Section:	3.2
<b>Description of Non-conformance and Related Evidence:</b>	
PD Section 1.3.6 provides an overview of the project’s basic social parameters to a satisfactory level, however the source for the socio-economic data of the participating communities has not been identified. The audit team understands that a local university was involved in this data collection and that communities were actively engaged, yet there is no citation provided in the PD, so the audit team cannot effectively find or assess this data.	
Corrective Action Request:	Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above. Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by	BioREDD Cajambre REDD+ Project Description v2.34

Organization:	BioREDD Cajambre REDD+ NCR Response Form v1.27.doc Informe final consolidado en formato USAID - entregable 29 Nov-2013.pdf
Findings for Evaluation of Evidence:	The socioeconomic study has been references in the text of section 1.3.6 of the PD and was included in the annex list and referenced in the PD. The audit team reviewed this document and accepts it as a valid reference supporting the project's basic social parameters.
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

<b>NCR#:</b>	19/15
Standard & Requirement:	CCB 3 <sup>rd</sup> Ed. G1.10
Report Section:	4.3
<b>Description of Non-conformance and Related Evidence:</b>	
<p>The proponent has provided an incomplete description of risks posed to the climate benefits to be delivered by the project as requested by indicator G1.10. In section 2.3.1 of the PD the proponent presents a narrative on "Climate Risk" and identifies ways in which the communities involved in the project are adapted to natural risk posed by climate change. However this aspect of the narrative does not clearly address how these potential risks posed by climate change are related to the climate benefits of the project or whether or not any mitigation measures are possible. For example, the proponent mostly describes how settlement patterns and structures adopted by the communities help them adapt to climate change risks, however how these attributes affect the climate benefits of the project is not clearly explained, and in light of this observation no associated mitigation measures have been presented. This constitutes a non-conformance against G1.10 because the proponent has not presented a complete analysis of the risks to climate benefits of the project. The audit team acknowledges that section 2.3.1 of the PD also contains a description related to natural risks as covered in the VCS Risk tool and identified only geological and extreme weather as significant risks, however no further or adequate explanation is given on these points in either 2.3.1 or in section 2.3.4 of the PD. The audit team also acknowledged that the 2.3.1 contains a narrative on human-induced risks and their relationship to the project's climate benefits. This aspect of the narrative is satisfactory and is not in question.</p> <p>In sum, the proponent's analysis related to risks to climate benefits is incomplete as it does not sufficiently identify or relate natural risks to the project's climate benefits</p>	
Corrective Action Request:	<p>Organization shall implement corrective actions to demonstrate conformance with the requirement(s) referenced above.</p> <p>Note: Effective corrective actions focus on addressing the specific occurrence described in evidence above, as well as the root cause to eliminate and prevent recurrence of the non-conformance.</p>
<b>Timeline for Conformance:</b>	Prior to Validation
Evidence Provided by Organization:	BioREDD Rio Pepe y ACABA REDD+ Project Description v2.32.pdf BioREDD Rio Pepe y ACABA REDD+ NCR Response Form v1.27.doc
Findings for Evaluation of Evidence:	The proponent has provided updated text in the PD to further explicate the natural and human induced risks to the climate benefits of the project. The proponent has specifically supplemented the additional analysis of the natural risks with a deeper explanation of the data sources for the natural risks which

	<p>includes the DesInventar system.</p> <p>The proponent uses the DesInventar online disaster tracking system which covers Colombia, Venezuela, Ecuador, Peru, and Bolivia. The DesInventar system is supported by the UN Office for Disaster Risk Reduction and the UN Development Programme have endorsed the system for tracking and recording disasters and the system is a valid resource for assessing natural risks in the project area. The system has files dating back to 1938 for some risk types. The proponent has appropriately submitted to the audit team the output of the analyses using Desinventar.</p> <p>The non-conformance is closed.</p>
<b>NCR Status:</b>	CLOSED
Comments (optional):	N/A

**Observations:**

OBS 01/15	Reference Standard & Requirement: VCS AFOLU Requirements 3.1.4, VCS Project Description Template,
Description of findings leading to observation: Section 1.4 of the PDD titled “Project Proponents” contains a substantial description of Fondo Acción’s role and responsibility, however it is not the project proponent.	
Observation: Fonod Acción’s role and responsibilities should be removed from section 1.4 and moved to section 1.5 (Implementation Partners) in order to avoid confusion with the roles of the project proponents.	
OBS 02/15	Reference Standard & Requirement: VCS Standard 3.8.1, VCS Registration and Issuance Process 4.2.1
Description of findings leading to observation: Section 1.7 of the PDD, which refers to the project crediting period simply states that “the crediting period is 30 years”. Section 1.7.1 of the PDD adds no further clarity to this point in terms of exact date ranges.	
Observation: Although neither the joint VCS/CCB template nor the VCS program documents explicitly state that the crediting period must be expressed in a specific and formatted date range, such as mm/dd/yr – mm/dd/yr, the proponent should utilize a specific date range because not doing so may introduce delays at the time the project is registered with the VCS registry, and to avoid possible errors during registration.	

OBS 03/15	Reference Standard & Requirement: Political risk category score determination, VCS non-permanence risk tool.
Description of findings leading to observation: A risk rating of 4 is claimed in general for the political risk category based on the proponent calculation of the governance score of Colombia (-0.32) according to the World Bank Institute. A self-assessment conducted by the audit team discovered a small difference in the calculation of the governance score (-0.34) that lead to the same risk rating conclusion.	
Observation: The proponent should make sure the correct governance score of Colombia is used in the determination of the risk rating in the political risk category when assessing the non-permanence risk.	