

Programme Gouvernance et Paix (PGP) Quarterly Report

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Liste des Acronymes

ACA	Association Conseil pour l'Action
ANAF	Association Nationale d'Alphabétisation et de Formation des Adultes
ANRAC	Agence Nationale pour la Relance des Activités en Casamance
ARMP	Autorité de Régulation des Marchés Publics
ASER	Agence Sénégalaise de l'Electrification Rurale
BBG	Baromètre de Bonne Gouvernance
CENA	Commission Electorale Nationale Autonome
CENTIF	Cellule Nationale de Traitement des Informations Financières
CL	Collectivités Locales
CNLCC	Commission Nationale de Lutte contre la non-transparence, la Corruption et la Concussion
DCMP	Direction Centrale des Marchés Publics
DREAT	Délégation à la Réforme de l'Etat et à l'Assistance Technique
ENA	Ecole Nationale d'Administration
IFES	International Foundation for Electoral Systems
IGE	Inspection Générale d'Etat
MCA	Millenium Challenge Account
MFDC	Mouvement des Forces Démocratiques de la Casamance
OSC	Organisation de la Société Civile
PCRBF	Projet de Coordination des Reformes Budgétaires et Financières
PDC	Partners for Democratic Change
PGP	Programme Gouvernance et Paix
PNBG	Programme National de Bonne Gouvernance
PNDL	Programme National de Development Local
PRECAREF	Projet de Renforcement des Capacités de Responsabilités Financières
SONATEL	Société Nationale de Télécommunication
UE	Union Européenne
USAID	United States Agency for International Development

TABLE OF CONTENTS

I.	Executive Summary.....	4
II.	Situation Update.....	5
III.	Key Meetings.....	5
IV.	Program Activities.....	6
V.	Program Start-Up/Administration	7
VI.	Challenges to Implementation	8
VII.	Projected Activities for Next Quarter.....	8

I. Executive Summary

This is the second quarterly report for the USAID/PGP-Senegal project and covers the period July 1st, 2010 to September 30st, 2010. The overall objective of the program is to strengthen democracy, support the conclusion of the peace process, and sustainable development in Senegal. To obtain this objective the project has four main components: 1) increased transparency and accountability of government, 2) improved understanding and application of fiscal decentralization, 3) free and credible elections in 2012, and 4) successful conclusion of the Casamance Peace Process. AED and all program partners will work together with government, relevant oversight, regulatory, and training institutions, and local government in four pilot regions, as well as civil society at the national and local levels to address each of these component areas. Additionally, the project has several cross-cutting themes that are integral to our approach: the inclusion of gender and youth in all activities and a grants program that will help civil society organizations actively participate in democracy, good governance, and peace-building processes.

The structure for the quarterly report is the following:

- **Executive Summary** – which gives an introduction and overview to the report as well as succinctly demonstrating achievements for the period;
- **Situation Update** – which provides contextual information that is relevant to the strategy, approach and implementation of the program;
- **Key Meetings** – with primary stakeholders that support program implementation;
- **Program Activities** – that provide detailed information regarding the implementation of activities as identified by component;
- **Program Start-up/Administration** – which offers an update on program administration that impacts the effective implementation of the project;
- **Challenges to Implementation** – which provides an opportunity to share with USAID how contextual factors could hinder project implementation and may require USAID to engage directly to support or facilitate implementation;
- **Projected Activities** – which details key activities to be expected in the next quarter; and
- **Appendices** – which can include program assessments, reports, and success stories etc.

Key Achievements for this quarter include:

- Year One (August 1, 2010 – September 30, 2011) Workplan and Monitoring and Evaluation Plan finalized and approved by USAID in August 2010;
- Provisional report on the anti-corruption workshop organized by the DREAT in May 2010 finalized with technical assistance from PGP;
- Preliminary meeting with stakeholders, including good governance control organizations, the CENA, and ANRAC completed;
- PGP presented at USAID synergy meetings in Ziguinchor, Dakar and Kolda;
- PGP participated in meetings with other donors on the Electoral Audit and has recruited two experts to work for USAID's component of this activity.
- Recruitment and mobilization of key project staff including the Chief of Party, Director of Finance and Administration, and the regional staff based in Ziguinchor;
- Project offices in Dakar and Ziguinchor opened and functional.

II. Situation Update

The tension created by the altercation between President Wade and the U.S. Ambassador in May 2010 on the level of corruption in Senegal did not have the negative impact that was feared on the implementation of projects funded by the U.S. Government. In fact, during this quarter, the Millennium Challenge Account (MCA), which was one of the key aspects of U.S. funding cited during the debate, was successfully launched with the participation of the President and other members of government. Additionally, other significant events that occurred during this quarter that may influence the PGP's approach to component one include: 1) an annulment by the ARMP of a large telecommunications procurement that had been attributed to the company Global Voice by a governmental agency; 2) approximately 100 journalists were trained on investigative techniques by the USAID funded project implemented by Forum Civil; 3) after the training, there was an increase in the number of articles dealing with issues of transparency desired in the management of public resources. Several alleged cases of embezzlement of public funds in government agencies (ASER, SENELEC) and large fees received for the award of the license of the cellular phone company SUDATEL involving a presidential adviser, have been widely debated.

During this quarter, the report from the exploratory mission on the audit of the electoral register, which was financed by the European Union and USAID, was widely circulated to stakeholders. Representatives for stakeholders have been nominated for the steering committee of this audit. The recommendations from this report will be implemented during the next quarter, notwithstanding a potential delay of the start of the Audit, from September 15 to October 4, 2010. PGP has contracted the experts (facilitator and biometrician) and an administrative assistant who will begin working on the Audit on October 4, 2010. Additionally, the new Minister of the Interior, Me. Ousmane Ngom proclaimed his desire to reopen the political dialogue on the stalled electoral process as soon as possible.

The situation in the Casamance is still relatively calm, however fighting between dissidents within the *Front Sud* were recorded during this quarter. This situation will not directly impact planned project activities. During this period, demands towards the Inter MFDC groups were made through the press, with the implication of civil society. In this context, a meeting has been scheduled at Sao Domingo for the beginning of October between the *Collectif des Cadres Casamançais* and two groups from the north and the south. PGP partner World Education will attend this meeting. This represents a positive trend for the mapping and KAP activities that PGP has programmed for the next quarter with a priority on implicating civil society in the peace process. Finally, during the last synergy meeting at Kolda, PGP management met with the governors of the three administrative regions of Casamance, who appreciated the positive approach and content of the project.

III. Key Meetings

Meetings with USAID. PGP's new Chief of Party, Mr. Jean Michel Dufils, was officially presented to the USAID Mission Director. PGP also was able to present itself to other USAID programs at a Synergy meeting in Dakar. The post award meeting allowed PGP, AED-Washington and USAID to review the project's engagements, roles and policies. The program also met with USAID's Communication Advisor to review the Branding and Marking policies.

Meetings with the DREAT. During this quarter, PGP held two meetings with the DREAT and decided to provide technical assistance in order to finalize the report from the anti-corruption conference held in

May at Saly. During a separate meeting, PGP and the DREAT jointly decided that the DREAT would be the pilot organization for the institutional evaluation of control organizations.

Meetings with all local partners. In August, after USAID's approval of the year one workplan, the PGP team met with all the implementing partners to (ACA, ENA, Partners Senegal, le Collectif des OSCs and ANAFA) to confirm their roles and responsibilities, finalize their workplans, and revise their budgets.

Planning meetings for the institutional evaluation and strategic planning with the national organizations. During this quarter, PGP and USAID held working meetings with all the national control organizations noted in the project (DREAT, CNLCC, IGE, Cours des Comptes, CENA and ANRAC) as well as with other key actors in PGP's area of intervention (ARMP, CENTIF, PNDL, DCMP, PCRBF, PNBG, PRECAREF et Forum Civil) These meetings allowed PGP to identify common points of interest and possible means of partnership, and to name points of contacts within the organizations.

Synergy Meetings. PGP participated in three synergy meetings organized by USAID in Ziguinchor, Dakar, and Kolda, during which program management presented the project and established contacts with other USAID funded projects.

IV. Program Activities

During this quarter, PGP activities in all components have been focused on preparation, including defining the methodology for the selection of *Collectivités Locales*, getting ready for the institutional evaluation, mapping key stakeholders in the Casamance, and meeting with key program partners.

Component 1: Increased Transparency and Accountability

Support to the DREAT to finalize the Anti-Corruption Workshop reports. During this quarter, PGP provided technical assistance to the DREAT through a one day workshop held at ENA, to finalize the anti-corruption report started during the workshop at Saly. The facilitator of this one day workshop has recently submitted the final report to PGP. During the previous quarter, USAID supported the workshop to share recommendations on the "*Document d'Orientation Stratégique de Lutte Contre la Corruption*," in order to create a logical framework and an action plan to fight corruption in Senegal. The DREAT is responsible for finalizing and validating the report as well as the implementation of the strategic plan. PGP will provide technical assistance as needed.

Institutional Evaluation and Targeted Technical Assistance for Oversight and Regulatory Agencies. PGP met with national control and anti-corruption organizations to prepare for the institutional evaluation and the development of strategic plans and plans for support from the project. PGP has developed a methodology for the institutional evaluation, which will be finalized with the support from an international consultant identified by AED. This activity will be made up of five phases: 1) finalization of the methodology with the partners' participation; 2) test of the methodology with the DREAT, the pilot organization; 3) evaluation of the pilot experience; 4) the institutional evaluation of four other organizations; and 5) a workshop to share the results with the partners and the implicated organizations.

The selection of program partner local communes. It is planned to select and work with 24 *collectivités locales (CLs)* during the life of the project. The methodology for the selection of CLs has been proposed and includes the establishment of a selection committee and selection of 10 CLs during the first year. A pilot showcase community, the rural community of Yène in the Dakar region, was identified for testing the evaluation methodology and the program's system support to the CLs. The Barometer of Good

Governance (BBG) is the tool that will be used during this process, and an international consultant will assist the team to adapt the BBG to the PGP context of Senegal, and to test it Yène before expanding to the other nine CLs planned for year one.

Component 2: Strengthened Fiscal Decentralization

Mapping of actors in Fiscal Decentralization. The mapping of actors in the fiscal decentralization process will be conducted under the supervision of ACA. The terms of reference for this activity that will take place next quarter have been developed and are being discussed by the PGP team.

Component 3: Fair and Credible Elections in 2012

Audit of the Electoral List. PGP has contracted with the two experts and the administrative assistant that USAID need to provide, and has participated in preparation meetings for the audit with USAID, the European Union, the Germans and the CENA. The start of the audit was postponed from September 15 to October 4, 2010.

Strategic planning workshop with the CENA. PGP held multiple meetings with the CENA, who has requested support and established a committee directed by the vice president that will work with PGP's elections specialist. The strategic planning exercise that should help the CENA to identify needs and develop a support plan from PGP will be held early next quarter. The same approach implemented in the institutional assessment of the supervisory bodies will be used.

Dialogue Platform on Election Related Issues. PGP's elections specialist held a meeting with the *Collectif des OSC* to prepare for the implementation of the platform of electoral questions. The plan will be finalized during the next quarter and will involve CSOs, political parties and the CENA.

Component 4: Casamance Peace Process Concluded

Participatory Mapping of Key Actors in Relation to the Conflict and the Peace Process. The methodology and the process for mapping key actors were developed during this quarter. The document research and the following phases will be completed by the project staff. The results of the key actor mapping, which will be finalized during the beginning of the next quarter, will serve as entry points for the KAP survey, which will collect information on the perceptions and behaviors of key actors in the conflict and the peace process.

KAP Survey on Knowledge, Attitudes and Behavior of Senegalese in relation to the Conflict and Peace Process in the Casamance. The study plan and the questionnaire are being developed and reviewed by the PGP team and the consultants.

Establishment of a Body for Coordinating Civil society Efforts in the Peace Process. The initial phase of document research and identification of potential facilitators has been completed. The establishment of the preparatory committee for the workshop will be set up next quarter.

V. Program Start-Up/Administration

Personnel. PGP actively continued adding to its staff, most importantly recruiting and mobilizing Jean Michel Dufils as Chief of Party who arrived permanently on September 6, 2010. During this quarter PGP also added the Director of Administration and Finance, Procurement Assistant, Program Assistant, and all Casamance Regional staff. Despite these hiring successes, AED also made the difficult decision not to continue the contracts for Ms. Ndeye Fatou Gueye, Finance Manager, and Mr. Sidy Sissoko, Grants

Manager following their trial periods. We are currently in the process of hiring a replacement Grants Manager and have already hired our Director of Administration and Finance.

Dakar Office Installation. After viewing more than 40 potential office locations, AED selected the second floor of 26 Rue Ngor as USAID/PGP's Dakar headquarters. It was selected on the basis of its condition- the office needed only minor repairs and the location- the office is within walking distance to USAID/Senegal and located in a secure neighborhood with good public transportation, accessible to USAID/PGP staff. During this quarter, PGP began a rapid installation in its Dakar Headquarters. This quarter, office furniture, supplies and IT equipment were purchased and set up for use. Phone lines are expected early next quarter.

AED has also selected and furnished a three bedroom, four-bathroom apartment in the Almadies neighborhood for the PGP guesthouse.

Ziguinchor Office Selection and Installation. In July 2010, PGP identified PGP's Ziguinchor office in the Goumel section of the city and the office was opened on September 1, 2010. The office furniture and equipment from the AECOM project in Ziguinchor was transferred immediately to the office and has been put into use. Director of Administration and Finance, Anna Badji Dieng and Field Coordinator, Margot Shorey traveled to Ziguinchor from September 20 – 25, 2010 to work with the team to set up financial and administrative systems.

Procurement. In addition to the office supplies, furniture and equipment previously mentioned, PGP purchased four Toyota Prado vehicles, with approval from USAID. One vehicle was transferred to Ziguinchor for regional project activities while the other three remain in Dakar.

Staff Orientation. PGP held an orientation in its Dakar office for all program staff from September 6 – 9, 2010, during which hired staff learned about the program goals and discussed the year one workplan.

VI. Challenges to Implementation

PGP has considered the potential implications of the tensions between the U.S. Ambassador and President WADE regarding corruption in Senegal, and recognizes the need to position the project as one in support of government programs to combat corruption and increase transparency. Our approach will support all governance actors including government, oversight and regulatory institutions and civil society. The program will also engage carefully with the media to ensure messaging that reinforces program goals and demonstrates support of all institutions and actions taken to improve governance. USAID/Senegal has expressed its support and willingness to engage where necessary to assist the program in navigating this context.

VII. Projected Activities for Next Quarter

General Start-Up Program Activities

<ul style="list-style-type: none">• General Activities
Exploratory visit to Kedougou. Identification of office and hiring of staff.
Introductory meetings with key institutional partners including DREAT, CNLCC, CENA, etc. will be facilitated by USAID.

Program Start-Up and Administration

<ul style="list-style-type: none"> • Start-Up and Administration
<p><i>Personnel:</i> Key staff members to be hired during the next quarter include: M&E Manager, Grants Manger, Principal Accountant, Election Program Specialists (IFES – 2), and Receptionist. For the Kedougou office: Regional Coordinator, Local Government Facilitator (PDC) and Regional Finance Assistant.</p>
<p><i>Office and Procurement:</i> During next quarter the program will identify office space in Kedougou and procure or transfer necessary equipment. Phone lines will be installed in Dakar office.</p>
<p><i>Finance:</i> During the next quarter PGP will complete the financial staff with the Grants Manager and the accountant. The budgetary realignment will be establish early next quarter</p>

Selected Activities from Workplan Tasks and Outputs Table

<ul style="list-style-type: none"> • Component 1: Increased Transparency and Accountability
<p><i>Activity 2:</i> Institutional Evaluation and Targeted Technical Assistance for Oversight and Regulatory Agencies. This will include i) the evaluation methodology with the international consultant and the stakeholders, ii) the creation of a steering committee, and iii) the testing of the methodology with DREAT.</p>
<p><i>Activity 4:</i> Selection of Partner Collectivites Locales. The selection of program partner local communes. During the next quarter, this activity will consist in i) testing the selection methodology with a pilot collectivity, rural community of Yène, ii) establishing the steering committee including the Elected People Associations, and iii) selecting 10 local collectivities in all four regions.</p>
<p><i>Activity 6:</i> Conduct Local Level Governance Assessments. Once selection has been completed PGP will initiate a rapid needs and capacity assessment of communes and rural communities. This exercise using the Barometre de la Bonne Gouvernance (BBG) tool will set the governance baseline and identify the priorities and the training and Technical assistance needs of the local communes.</p>

<ul style="list-style-type: none"> • Component 2: Strengthened Fiscal Decentralization
<p><i>Preliminary Activity:</i> Identify and hold consultations with key stakeholders – government, donors, and CSOs – to determine how PGP activities can support ongoing work.</p>

<ul style="list-style-type: none"> • Component 3: Fair and Credible Elections 2012
<p><i>Preliminary Activity:</i> Hire and mobilize key consultants to serve on election registry audit sponsored by the EU, US, and German governments.</p>
<p><i>Activity 2:</i> Strategic Planning Workshop with the CENA. This will include preliminary meetings with the CENA, USAID and other key stakeholders, developing the agenda and necessary materials, and convening the workshop.</p>
<p><i>Activity 5:</i> Dialogue Platform on Election Related Issues. This will include strategic planning consultation among CSOs, political parties, and the CENA. The Collectif des OSCs will submit a technical proposal and planning for the Platform creation.</p>

<ul style="list-style-type: none"> • Component 4: Casamance Peace Process Concluded
<p><i>Activity 1:</i> Participatory Mapping of Key Actors in Relation to the Conflict and the Peace Process in Casamance. This activity will include researching existing data, applying the approved mapping methodology and subsequent tool, testing the tool, and performing the mapping by the PGP staff.</p>
<p><i>Activity 2:</i> KAP Survey on Knowledge, Attitudes, and Behavior of Senegalese in relation to the Conflict and Peace Process in Casamance. This activity will include the first phase of the proposed approach comprising an initial trip of the international consultant, the assessment of the local firm and the</p>

sampling design.

Activity 3: Establishment of a Body for Coordinating Civil Society Efforts in the Peace Process. This activity will include the documentation of the research undertaken, meeting with key stakeholders, and organize the preparatory committee for the workshop.

Appendices

None at this time.