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PARLIAMENTARY STRENGTHENING PROGRAM (PSP)

QUARTERLY REPORT: APRIL 1 – JUNE 30, 2013

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PARLIAMENTARY STRENGTHENING PROGRAM (PSP)

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List of Acronyms

CSCCA:	Cours Supérieur des Comptes et du Contentieux Administratif (Supreme Audit and Administrative Dispute Authority)
DAI:	Development Alternatives, Inc.
DAI/PSP:	Parliament Strengthening Program implemented by DAI
IBESR:	Institut de Bien-Etre Sociale et Recherche (Institute of Social Well-Being and Research)
ICT:	Information and Communication Technology
PAPH:	Programme d'Appui au Parlement Haitien (Haitian Parliament Support Program, First generation USAID program)
UNDESA:	United Nations Department of Economic and Social Affairs
USAID:	United State Agency for International Development

CHAPTER I: SUMMARY OF PROJECT OBJECTIVES, CHALLENGES, AND RESULTS

PROJECT OBJECTIVES

The U.S. Agency for International Development Parliamentary Strengthening Program for Haiti (Haiti PSP) is a second generation program of legislative strengthening that uses a participatory approach to focus on strengthening the Haitian Parliament's desire and ability to work for and with the country's citizens for improved democracy, rule of law, and delivery of basic rights and services. The program seeks to help the Parliament to improve its own internal processes and lawmaking abilities as well as to interact better with constituencies and the public writ large. This program, which started in October 2011, is a five year program implemented in two phases of two and a half years each.

The intermediate objectives for Phase I of the program are:

- **Representation** – Assisting Haiti's legislatures to provide information to the public and receive input from citizens during the legislative process through expanded media coverage of parliament, public hearings/meetings, parliamentary public relations strategies, and continuation and enhancement of the parliament website.
- **Law Making** – Assisting members and staff to improve the structures and mechanisms by which legislation is analyzed, debated, and passed through technical assistance to committee/commission deliberations, research skills and facilities, participatory legislative drafting, and support for constitutional review.
- **Oversight/Accountability** – Assisting the legislature in its oversight of government operations, particularly in the area of budget formulation and implementation.
- **Management /Infrastructure** - Assisting the legislature to improve the day-to-day management and operation of the legislative processes through support to human resource management, ICT systems development and management, hardware and software upgrades, archiving and legislative records management, internal budget planning and management, and review of rules and procedures.

OVERVIEW AT THE END OF THE QUARTER

TECHNICAL ACCOMPLISHMENTS

Improving ICT infrastructure to help Parliament fulfill its representative mandate

During the reporting period DAI/PSP invested in significant improvements to Parliament's communications infrastructure. In [month] the program completed cabling at the Haitian Parliament, providing **Internet and network connectivity to approximately 260 LAN users and over 100 wireless users** who now have adequate connectivity and bandwidth to perform day to day operations from any location in the parliament campus. Following its May 2012 assessment, the United Nations Department of Economic and Social Affairs issued a report with 14 recommendations to improve Parliament's ICT infrastructure, including internet cabling. Ten of the recommendations have either been completed or are in progress. DAI/PSP is the only program to have funded UNDESA's recommendations.

As of June 30th DAI/PSP also completed the majority of work on the installation of two audio visual systems, one for the Senate and one for the Chamber of Deputies. This system builds on previous capabilities provided by DAI/PSP through the provision of LCD screens in the plenary halls of both chambers as well as the diplomatic room. Once installation is complete the systems can be used concurrently and **will give both chambers the ability to film, produce, and internally project their own broadcasts**. The system procured and installed by DAI/PSP also allows Parliament sessions and hearings to be aired publicly by any television station simply by plugging into the system, as evidenced by the live coverage of the Prime Minister's appearance before the Senate on June 4th. Details on the equipment procured and technical assistance provided can be found below under "ongoing activities".

USAID/DAI/PSP's investment in this initiative through June 30th totals just over \$62,000 and represents a major improvement in Parliament's communications capabilities and transparency; the program's support has provided the Haitian Parliament with 60% of the majority of on-site resources necessary to realize its ultimate goal of launching a dedicated Parliament television channel. In April DAI/PSP also completed an initial needs assessment and plan for launching Parliament TV.

In July DAI/PSP will train Parliament staff, identified by representatives of both chambers, in the use and maintenance of the new audio-visual system. Until that time, DAI/PSP continues to provide support to **the coverage of Parliament sessions**, so that images and texts under discussion are projected on the screens procured and installed by DAI/PSP. The program has a team of one producer, two cameramen, and one editor on standby every Tuesday, Wednesday, and Thursday when plenary sessions are scheduled.

DAI/PSP continues to **bolster Parliament's ability to inform the public of its mandate, members, work, and legislative updates by developing a new website**. This five and a half month initiative will conclude on schedule in July with the launch of a new website that is more user-friendly, interactive, and with greater technological capabilities, such as live-streaming. During the reporting period DAI/PSP completed technical design of the website, module development, and database design, all in close collaboration with and subject to the approval of Parliament to ensure this important communication tool reflects the image and content requested by Parliament.

Internet cabling, the audio-visual system, coverage of Parliament sessions, and an improved website all contribute to ensuring technologically advanced communications capabilities meant to expedite and

ensure the integrity of work processes and product internally and improve transparency and accessibility to information externally. USAID's investment in these key aspects of support to Parliament's constitutional representative function through June 30th totals just over \$260,000.

Technical assistance and logistical support to help Parliament fulfill its legislative mandate

In April DAI/PSP continued providing technical assistance to the Senate Social Affairs committee in its analysis of the Adoption Law, passage of which is a priority of the U.S. government as it is essential for the continuation of international adoptions. The program's two subject matter experts facilitated stakeholder meetings among the various parties – Haitian and international – with an interest in the bill, provided guidance in the drafting of the committee report, and advised the committee in the drafting of the text of the legislation. **DAI/PSP's support throughout April helped ensure the adoption bill's vote and passage in the full Senate in May.** The program will provide similar support to the Chamber of Deputies beginning in July.

In June, **DAI/PSP began support to another key piece of legislation, the Framework Telecommunications Bill**, by supporting a workshop, at the request of Senator Jeanty, bringing together key stakeholders implicated in the legislation. Details on the workshop and planned continued support in the fourth quarter are found below under "Ongoing Activities".

Support to internal management and operations

Throughout the reporting period, DAI/PSP conducted an **in-depth assessment of the 2006 – 2010 Haitian Parliament Strategic Development Plan** to identify strengths, weaknesses, and areas for improvement in the eventual development of a 2013 – 2022 Plan. The effort is being led by a Haitian consultant hired by DAI/PSP in March and was supported in May by an international consultant on a three-week initial assignment. Details on the findings of the assessment can be found below under "Ongoing Activities" and were to be shared with Parliament in a workshop scheduled for early July.

IMPLEMENTATION CHALLENGES

DAI/PSP implemented these activities despite considerable programming challenges, primary among which figured the suspension of cooperation with the program by the Chamber of Deputies in May, pending receipt of a detailed breakdown of the program expenses through February 2013. The impetus of the request for financial information stemmed from erroneous information members of Parliament claimed to have received from representatives of the U.S. congressional black caucus regarding the program's budget, specifically that 50% - 60% of the program's budget is allocated to direct support of the Parliament. Members of the lower chamber leadership then confirmed this misconception for themselves once in receipt of the program budget; unfortunately this confirmation was based on a misunderstanding of the budget, specifically what constitutes the Other Direct Costs line item. In fact, Phase I funds in direct support of Parliament, through both direct implementation and subcontractors, totals 22% of the overall budget. This issue highlights a broader challenge the program faces – the multiple channels of communication between Parliament and U.S. government representatives, outside of USAID, in both Port-au-Prince and Washington. While open communication has its advantages, the competing channels and different objectives of the various parties involved can, and in this instance did,

result in misinformation and misunderstandings that had a significant impact on the program's relationship with its beneficiary. It resulted in – and may continue to result in – lost time and financial resources that would have been more effectively directed in support of program implementation. Parliament has spent considerable amounts of both in its analysis of the budget and attempts to gather financial information on the program, including directing two ONA offers to review the program's files in June. Although there were signs that questions surrounding expenditures would not continue to delay programming, by the end of June Parliament continued to focus on the budget issue. DAI/PSP will continue to encourage resolution of the matter so that focus can be returned to programming in the fourth quarter.

Following receipt of the financial report and a meeting with USAID, it was decided that Parliament would submit a work plan for the remainder of Phase I (through March 2014) to DAI/PSP by June 30th. It should be noted that Parliament's failure to approve the Year 2 work plan it received in October 2012 negatively impacted the program's ability to implement activities in a timely manner. DAI/PSP is hopeful that by taking ownership of the work planning process, Parliament will be more responsive and cooperative in the implementation of activities and going forward, and more cognizant of what does and does not fall within the program's mandate.

COMPLETED AND ONGOING ACTIVITIES

COMPLETED

Component 0: Cross-cutting activities

ACTIVITY 0.3: SUPPORT THE EVALUATION AND ADOPTION OF A STRATEGIC DEVELOPMENT PLAN FOR THE HAITIAN PARLIAMENT

Activity 0.3.1: Evaluation of the Strategic Development Plan 2006-2010

In June DAI/PSP's two consultants – one Haitian and one Canadian – completed their evaluation of the 2006-2010 Strategic Development Plan (see Annex D). Their findings, based on consultations with over 40 stakeholders, including current and past Parliament presidents, committee chairs, and staff as well as journalists accredited with Parliament, showed that while the 2006-2010 Plan had potential as a useful planning tool, Parliament did not derive maximum benefit from it for various reasons, most notably the lack of involvement of Parliamentarians in the implementation of the plan. They also noted that donor assistance did not always take into account the existence of the strategic document.

In the next quarter DAI/PSP will invest in the development of a new plan and most immediately in the formation of a strategic development planning committee at Parliament to ensure beneficiary involvement and buy-in for the new plan from the beginning.

Indicator(s) associated with this activity:

- 1.3 : Strategic planning process developed / amended / adopted

Component 2: Strengthening accountability and transparency through communication and awareness

ACTIVITY 2.4: INCREASE PARLIAMENT'S ICT CAPABILITIES AND INTRODUCE E-PROCEDURES

Sub-Activity 2.4.2: Support to the implementation of UNDESA's 2012 Phase 1 recommendations.

Networking and Cabling for Internet

In mid-2012 the United Nations Department of Economic and Social Affairs (UNDESA) conducted an ICT needs assessment of the Haitian Parliament in the context of improving internal and external communication. As part of its Year 2 activities, PSP implemented the priority (Phase I) recommendations included in UNDESA's report, including the wiring of Parliament for Internet. DAI/PSP provided:

- Configuration of Sonicwall 2400 series firewall for Internet connectivity and security;
- Installation and configuration of Cisco 3750v2 layer 3 switches at one core site and four access sites in a mesh network topology;
- Installation and configuration of Cisco 2960 layer 2 switches at one core site and four access sites; and
- 12 Cisco wireless WAP610N series wireless access points configured with DHCP for easy transport and seamless configuration at any site.

As noted above, as a result of DAI/PSP support approximately 260 LAN users and over 100 wireless users now have access to internet and network capabilities, allowing for more efficient day to day operations. In April the program mobilized an IT Specialist from DAI's home office for a short-term assignment to conduct a QA/QC assessment of the cabling and conduct the internet configuration. UNDESA's assessment in May 2013 confirmed that due to DAI/PSP's support the Haitian Parliament now has technologically advanced connectivity capabilities.

Due to the Parliament's non-payment of its internet service provider bills, connectivity has not been continuous but once this issue is resolved within the Parliament administration, wired and wireless internet access will be accessible throughout the Parliament complex.

Indicators associated with this activity: N/A

Component 3: Improving the professional capacity of Parliament in the areas of government oversight and lawmaking

ACTIVITY 3.1: SUPPORT TO STANDING COMMITTEES IN THE DRAFTING AND ANALYSIS OF EXECUTIVE AND LEGISLATIVE BILLS.

Sub-Activity 3.1.7: Support and technical assistance to priority legislation

Support to the Senate Social Affairs Committee for the Adoption Bill

Following Haiti's 2012 ratification of the Hague Convention on Adoption, the US Government placed a high priority on supporting legislation to ensure compliance with the Convention. A government bill had been sent to Parliament in 2009 and voted in the Chamber of Deputies and in 2012 the international community, with the support of IBESR, provided technical assistance in the drafting of a second text,

more in line with Hague requirements. In March DAI/PSP hired two consultants to assist the Senate Social Affairs committee in the reconciliation of two texts, finalize the text for vote, and draft the committee report. With DAI/PSP support, in May the committee presented the report to the full Senate which adopted the text in full. DAI/PSP will provide support to the Chamber of Deputies Social Affairs Committee in its review of the bill in the fourth quarter.

Indicators associated with this activity:

- 3.1: Number of draft laws debated and subject to final vote
- 3.2 Percentage of total laws debated and analyzed by committees
- 3.4 Number of draft laws subject to technical analysis / review by committees receiving USG assistance

Activities not in the Year 2 Work Plan

At the request of the Senate, DAI/PSP undertook two activities not included in the Year 2 DAI/PSP work plan. Both consisted of preparatory work with a view either to the Senate or DAI/PSP implementing the principal activity later.

Preparatory work for a book on the history of the Senate

At President Desras's request, in April DAI/PSP hired a local consultant to draft terms of reference and specifications for a team of writers to author a book on the history of the Senate. After consultations with various Parliament representatives, DAI/PSP's consultant proposed a work in two volumes: the first presenting an overview of the four periods of the Senate, the second focused on the evolution of the relationship between the Senate and democracy in the country over the past 200 years. The documentation, including the terms of reference, a proposed tender, and expected results and deliverables, was submitted to President Desras in May.

Indicators associated with this activity: N/A

Preparatory work for an audit of the Supreme Audit and Administrative Dispute Authority (CSCCA) audit

At the request of Senator Privert in April DAI/PSP hired a consultant to develop the technical specifications, terms of reference, and call for offers for a firm to conduct a programmatic and organizational audit of the CSCCA. The Senate is charged with appointing the 10 members of the CSCCA, who serve 10 year terms, which will expire this year. Before selecting the new members, the Senate, pursuant to its oversight power mandated by the Constitution, wishes to conduct an audit of the CSCCA, to be managed by the Economic and Finance Committee. DAI/PSP submitted the requested documentation to the committee chair in May; in June Senator Jeanty requested DAI/PSP in the implementation of the audit itself, support to which is detailed below under "Ongoing Activities"

Indicator associated with this activity:

- 4.3 Number of executive oversight actions taken by legislature

ONGOING ACTIVITIES

Component 0: Cross-cutting activities

ACTIVITY 0.3: SUPPORT THE EVALUATION AND ADOPTION OF A STRATEGIC DEVELOPMENT PLAN FOR THE HAITIAN PARLIAMENT

Activity 0.3.2: Initial Retreat for the Evaluation of the Strategic Development Plan 2006-2010 and establishment of a Strategic Planning Committee

As a follow-up to the evaluation of the 2006-2010 Strategic Development Plan, discussed above, DAI/PSP will organize a workshop in early July to present the evaluation findings to Parliamentarians and Staff. By the end of June DAI/PSP had developed the agenda and set a date with Parliament leadership, who committed to informing and inviting Parliamentarians and staff.

Indicator(s) associated with this activity:

- 1.3: Strategic planning process developed / amended / adopted

ACTIVITY 0.4: TECHNICAL ASSISTANCE IN THE DRAFTING AND REVISION OF INTERNAL RULES AND REGULATIONS

Activity 0.4.1: Revision of the internal regulation of the Chamber of Deputies

DAI/PSP's consultants reviewed and revised this document and submitted it to the leadership of the Chamber of Deputies in August 2012. Since that time it has been awaiting review and approval by the lower chamber.

Indicator(s) associated with this activity:

- 1.1: Number of internal regulations and procedures adopted

Activity 0.4.3: Proposed internal regulation of the National Assembly

DAI/PSP's consultants drafted this document and submitted it to the leadership of the National Assembly in October 2012. Since that time it has been awaiting review and approval by Parliament.

Indicator(s) associated with this activity:

- 1.1: Number of internal regulations and procedures adopted

Activity 0.4.3: Revision of the internal regulation of the Senate

DAI/PSP's consultants reviewed and revised this document and submitted it to the leadership of the Senate in December 2012. Since that time it has been awaiting review and approval by Parliament.

Indicator(s) associated with this activity:

- 1.1: Number of internal regulations and procedures adopted

Activity 0.4.8: Proposed Code of Ethics for the Legislative Corps

DAI/PSP's consultants drafted this document and submitted it to both Chambers in February 2013. Since that time it has been awaiting review and approval by Parliament.

Indicator(s) associated with this activity:

- 1.1: Number of internal regulations and procedures adopted

Component 1: Strengthening Parliament's institutional and administrative capacity

ACTIVITY 1.2: SUPPORT TO IMPROVING HUMAN RESOURCE MANAGEMENT AND INTERNAL REFORM

Sub-Activity 1.2.4: Development of a computerized database for human resource management

In 2012, with the support of DAI/PSP, UNDESA conducted two assessments in order to provide the Haitian Parliament with an ICT Development Plan and recommendations for its implementation. DAI/PSP agreed to implement certain Phase I activities (see above, Activity 2.4: Improve Parliament ICT Capacity).

UNDESA carried out another assignment with DAI/PSP support in May 2013 to evaluate progress made against the 2012 plan and recommendations as well as to present the basic aspects of a database software developed by the UN specifically for use by Parliaments. Given the Haitian Parliament's interest in the system proposed, DAI/PSP is planning further collaboration with UNDESA, including the organization of a seminar in September to present in more detail and to a wider audience the software and its applications. DAI/PSP may also deliver follow-on trainings after the seminar.

Indicator(s) associated with this activity: N/A

Sub-Activity 1.2.5: Thematic seminars on human resources management

Within the context of Parliament's Strategic Plan, and so as to provide Parliament with a tool to improve its management of human resources and the quality of administrative support to parliamentary work, DAI/PSP with its subcontractor NCSL identified and mobilized an expatriate francophone consultant to conduct an initial human resources needs assessment, draft candidate profiles and terms of reference, and present recommendations for improvement. Due to the Chamber of Deputies' suspension of cooperation with the program, the consultant's assignment was formally refused by the lower chamber.

Indicator(s) associated with this activity:

- Strategic planning process developed / amended / adopted

Component 2: Strengthening Accountability and Transparency through Communication and Awareness

ACTIVITY 2.1: PROMOTING MEDIA COVERAGE OF PARLIAMENT

Sub-Activity 2.1.1: Workshop on communication and the use of ICT in Parliament's work

In April PSP and subcontractor Spectrum Media continued preparations for a two-day workshop for MPs and staff from the Press and Communications Office. The workshop aimed to:

- allow MPs to learn about the effectiveness of communication tools in their work and increase their technical capacity planning strategies for effective communication;
- educate parliamentarians and parliamentary staff in the use of new information technologies and communication, for better visibility of the Haitian Parliament;
- familiarize parliamentarians and senior officials of the Haitian Parliament with practices implemented in other democratic parliaments; and
- encourage the Haitian Parliament to work towards implementation of efficient and effective systems of external communication, to facilitate the dissemination of parliamentary information and interaction with the public.

As noted in PSP's previous quarterly report, the workshop was originally planned for February but was been delayed several times at Parliament's request. After the last delay, DAI/PSP decided to end further discussions and consultations regarding the workshop. The prolonged preparations and repeated delays at Parliament's request resulted in increased costs.

Indicator(s) associated with this activity:

- 2.4: Number of publications / broadcasts issued by the Press and Communications office
- 3.3: Number of legislators / staff attending training or educational events

Sub-Activity 2.1.6 – Support the production and distribution of radio and audiovisual reports on parliamentary work

As mentioned above, during the reporting period DAI/PSP continued to provide technical assistance to film parliamentary sessions and project images and text on the LCD screens procured by the program. Since January 2013 DAI/PSP has provided two cameramen, a producer, and director to ensure the quality of Parliament's broadcasts. From April to June, sessions filmed and produced by DAI/PSP included, among others:

- Vote on the political parties bill on April 23rd
- Vote on the ant-money laundering law in the Senate on February 27th and 28th
- Consultation workshop on the telecommunications bill on April 16th
- Appearance of the Prime Minister before the Senate on June 4th.

In July DAI/PSP will train Parliament staff in the use and maintenance of equipment.

Indicators associated with this activity: N/A

ACTIVITY 2.2: ORGANIZATION OF INTERNAL AND EXTERNAL COMMUNICATION IN PARLIAMENT

Sub-activity 2.2.2: Audio Visual System

In April and May DAI/PSP procured equipment, including two tricastors, five cameras, two desktops and monitors, three inverters, and all accompanying software and equipment, which were transferred in June. During May and June, DAI/PSP's senior engineering consultant and seven contract laborers installed the equipment at Parliament; work conducted at the Parliament site included digging trenches and installing cabling, placing data ports and outlets in all buildings, fitting moldings to secure wiring inside buildings, and connecting all equipment to the cabling. After a competitive procurement process,

in May DAI/PSP issued a purchase order to a local firm to complete the electrical installation necessary for the functioning of the audio-visual systems; work was completed in June. DAI/PSP expects this activity to be complete in July after a short-term assignment by an expatriate electrical engineer to resolve an electrical interference problem identified in June, run final tests on the system, and conduct an overall quality assurance / quality control review.

DAI/PSP will transfer remaining equipment, including two additional cameras previously on PAPH's inventory, to Parliament in July.

Although work remains to be completed on this large and complex activity, it has already had a demonstrable impact on the transparency of Parliament's work. After months of delays following the Senate's request in December 2012 that the Prime Minister appear before the upper chamber to account for government spending of emergency funds in the wake of Hurricane Sandy, Laurent Lamothe finally did so in June and his appearance was broadcast live by TNH.



Figure 1 Audio-visual system provided by DAI/PSP, in use for the appearance of the Prime Minister before the Senate, June 4, 2013

All public media coverage, including TNH and radio broadcasting, was made possible by DAI/PSP's system, as only the program cameras were allowed in the chamber. TNH and other media outlets effectively plug into the system provided by DAI/PSP. One of the objectives in installing the system is to avoid too many cameramen and journalists in the plenary halls such that they cause a distraction. Therefore the system was conceived to allow for retransmission for up to 20 other media outlets.

Indicator(s) associated with this activity:

- 2.4: Number of publications / broadcasts issued by the Press and Communications office
- 3.3: Number of legislators / staff attending training or educational events (for upcoming training on use and maintenance of the system)

Sub-Activity 2.2.5: Modernization of Parliament's website

The Parliament of Haiti has a website developed in 2010 with funding from USAID's *Programme d'Appui au Parlement Haitien* (PAPH). Since October 2011 the site has been managed and maintained by PSP. PSP's Year 1 assessment identified modernization of the website as a priority for Parliament. In the previous quarter DAI/PSP's local partner, the web development firm Geninov, completed the first of five phases in the development of the new website: completion of a needs assessment, information collection, and development of the technical requirements for the website, including the design and layout. During the reporting period, Geninov completed the second and third phases: technical design the website, module development, security needs analysis, systems configuration, and local testing. Following a meeting on June 20th at which Geninov presented its work to date, Parliament provided approval of the website design. The new website will be launched publicly at the end of July and will provide a more user-friendly an interactive tool for citizens to access information about Parliament. It will also include live-streaming capabilities that, when paired with the audio-visual system procured by DAI/PSP will allow for simulcasting of parliamentary sessions on the website.

While implementing the upgrades, DAI/PSP continues to fund a consultant to update content on the current website.

Indicator(s) associated with this activity:

- 2.1: Number of times parliamentary website is accessed by the public

Sub-Activity 2.2.7: Support to the development and publication of materials highlighting Parliament activities

In June DAI/PSP, in collaboration with Parliament and DAI's subcontractor Spectrum Media, began planning for a workshop to be held in July to support the development and publication of the second issue of the lower chamber magazine, *The Voice of the Chamber*. The magazine provides information on the work and members of the Chamber. DAI/PSP also supported a retreat for the development of the first edition in November 2012.

Indicator(s) associated with this activity:

- 2.4: Number of publications / broadcasts issued by the Press and Communications office

Component 3: Improving the professional capacity of Parliament in the areas of government oversight and lawmaking

ACTIVITY 3.1: SUPPORT TO STANDING COMMITTEES IN THE DRAFTING AND ANALYSIS OF EXECUTIVE AND LEGISLATIVE BILLS.

Sub-Activity 3.1.8: Support to public hearings and committee meetings with relevant sectors implicated in laws of public interest

Support to the Senate Public Works Committee for the Telecommunications Law

In June DAI/PSP received a request from the president of the Senate Public Works committee, Senator Jeanty, to support a workshop bringing together representatives of various entities with an interest in the Telecommunications bill, which will provide a legal framework for the organization of telecommunications in the country. The Senate considers such a law to be a necessary precondition for other pieces of legislation viewed as priorities by the US government, including laws on e-commerce and e-signature.

The workshop occurred on June 25th and participants included the president of the National Media Association of Haiti, representatives of the Association of Independent Media, NATCOM, the Public Works Ministry, the Association of Religious Media, and SAKS (community radio), as well as Bernard Gousse. The lack of representation by Digicel was noteworthy. In addition to the external stakeholders, seven senators were present, including: President Desras and Senators Jeanty, Benoit, Exius, Andris, Privert, and Delacruz. Marcelin Montaigne presented the text, which was followed by constructive discussion. The participants agreed to provide their written comments within 15 days. DAI/PSP will follow up with technical assistance to the committee in the third quarter.

Indicator(s) associated with this activity:

- 3.1: Number of draft laws debated and subject to final vote

- 3.2: Percentage of total laws debated and analyzed by committees
- 3.4: Number of draft laws subject to technical analysis / review by committees receiving USG assistance
- 4.2: Number / type of parliamentary hearings open to CSOs and other experts

Activities not in the Year 2 Work Plan

PROGRAMMING AND FUNCTIONAL AUDIT OF THE CSCCA

As discussed above, at the Senate's request, DAI/PSP hired a consultant to draft the base documents for an audit of the CSCCA, in advance of the Senate exercising its constitutional mandate to appoint 10 new members at the end of the year. These documents included a call for tenders and terms of reference. In June Senator Jeanty requested DAI/PSP to support the audit itself. An expression of interest was published in the *Nouvelliste* in mid-June and bidders were invited to collect the terms of reference from the Senate through the end of June. In the fourth quarter DAI/PSP, in partnership with the Senate, will select a firm and begin implementation of the audit.

Indicator(s) associated with this activity:

- 4.3 Number of executive oversight actions taken

PLANNED ACTIVITIES FOR NEXT QUARTER

NB: Activities planned for the next quarter are likely to change pending the finalization of the work plan to be submitted by Parliament.

Component 0: Cross-cutting activities

ACTIVITY 0.3: SUPPORT THE EVALUATION AND ADOPTION OF A STRATEGIC DEVELOPMENT PLAN FOR THE HAITIAN PARLIAMENT

- Workshop to present findings of the assessment of the 2006 – 2010 Strategic Development Plan (SA 0.3.2)
- Drafting of the 2013 – 2022 Strategic Development Plan (SA 0.3.3, 0.3.4)

ACTIVITY 0.4: TECHNICAL ASSISTANCE TO THE DRAFTING AND REVISION OF INTERNAL REGULATIONS

- Workshops on the internal regulations for the National Assembly, Chamber of Deputies, Senate and the Code of Ethics for Parliament; these workshops are contingent upon Parliament's review of the documents which were submitted in 2012. (SA 0.4.2, 0.4.4, 0.4.6, 0.4.7)

Component 1: Parliament Institutional and Administrative Capacity Strengthened

ACTIVITY 1.2: SUPPORT TO IMPROVING THE MANAGEMENT OF HUMAN RESOURCES AND INTERNAL REFORM INITIATIVES

- Facilitation of a workshop in August with UNDESA to present its software for the development of a database for Parliament; DAI/PSP will mobilize an expatriate IT Specialist for a short-term assignment to provide a technical opinion on the database presented. (SA 1.2.4)

Component 2: Strengthening accountability and transparency through communication and awareness

ACTIVITY 2.1: PROMOTING MEDIA COVERAGE OF PARLIAMENT

- Continuation of coverage of parliamentary sessions (SA 2.1.6) NB: DAI/PSP will transfer this responsibility to Parliament in the fourth quarter following training of relevant Parliament staff.

ACTIVITY 2.2: ORGANIZATION OF INTERNAL AND EXTERNAL COMMUNICATION OF PARLIAMENT

- Completion of installation of the audio-visual system (SA 2.2.2)
- Launching of the new Parliament website in July (SA 2.2.5)
- Facilitation of a retreat for the development of the second edition of the Voice of the Chamber in July; support to the development and publication of the Senate magazine, *Res Publica* (SA 2.2.7)

Component 3: Parliament Professional Capacity Strengthened

ACTIVITY 3.1: SUPPORT THE STANDING COMMITTEES IN THE ELABORATION AND ANALYSIS OF PROJECTS AND PROPOSALS OF LAWS

- Support to the Education Committees of both chambers in the analysis of the Education law (SA 3.1.3)
- Support to the Senate Finance Committee for the 2013-14 national budget; to date the Chamber of Deputies Finance Committee has rejected DAI/PSP support for this activity (SA 3.1.2)
- Technical assistance to Senate Public Works committee for the telecommunications Law, and to the Chamber of Deputies Social Affairs committee for the laws on adoption and trafficking in persons (SA 3.1.7)
- Workshop in July in support of the Chamber of Deputies Social Affairs committee bringing together stakeholders for the laws on adoption and anti-trafficking (SA 3.1.8)

ACTIVITY 3.3: INTRODUCTION TO PARTICIPATORY PROCEDURES FOR LEGISLATIVE DRAFTING

- Printing of the French version of the manual “Assessing Legislation” (SA 3.3.4)

Activities not in the Year 2 Work Plan

- Conduct of an audit of the CSCCA on behalf of the Senate Finance Committee

OVERVIEW OF INDICATOR STATUS

Annex B shows the status and targets of each individual indicator but below is a brief narrative overview, with indicators classified generally as “on track” or not, and accompanying explanations where necessary, as well as those whose status has yet to be determined due to lack of data collection.

On-track indicators

1.2: Percentage of staff engaged in designated duties

Year 2 Target = 30%; Actual through Q3 = 96%

During the reporting period DAI/PSP received responses from a survey to assess the profile, experience, and perceptions of Parliament staff. Only staff from the Senate completed and returned the survey; the Chamber of Deputies did not agree to participate in the survey. Since Parliament staff do not have terms of reference that codify their designated duties, the question “Are your tasks appropriate to your skills and knowledge?” was used as a proxy to determine the results for this indicator. Of the survey respondents, 96% either agreed or strongly agreed that their tasks are appropriate to their skills and knowledge; however, the lack of written scopes of work and the wide discrepancy between target and actual make clear that this indicator will need to be reformulated with the next amendment of PSP’s Performance Monitoring Plan.

1.3: Strategic planning process developed / amended / adopted

Year 2 Target = 25%; Actual through Q3 = 15%

As noted above, after consultations with over 40 parliamentarians, staff, and journalists, In June DAI/PSP completed the evaluation of the 2006-2010 Strategic Development Plan and submitted its report to Parliament. DAI/PSP estimates this progress to represent 15% of the process that will eventually result in the adoption of a new plan, which DAI/PSP expects to realize in FY2015. A workshop is scheduled for early July to form a strategic development planning committee within Parliament, which should develop a new plan by the end of the fiscal year. DAI/PSP has hired a local consultant under an agreement running through September to oversee this process.

1.4: Law of Parliament Service developed / amended / adopted

Year 2 Target = 25%; Actual through Q3 = 25%

There is no change to this indicator since the previous quarterly report. DAI/PSP’s target was met in the first quarter of the current fiscal year when Parliament staff reviewed and commented on the Law of Parliament Service developed by the 48th legislature.

2.1: Number of times parliamentary website is accessed

Year 2 Target = 40,000; Actual through Q3 = 29,975

The Parliament website is averaging just under 10,000 hits per quarter, which means this indicator is on track to meet or very nearly meet the Year 2 target of 40,000 hits by the end of the next quarter. DAI/PSP expects this average to rise once the new website is launched in August. Looking at the

disaggregated data, public procurement notices are garnering the most hits (27%), followed by general information on Parliament (16%), information on specific parliamentarians (10%), and legislation (7%).

2.2: Number of public forums in which national legislators and members of the public interact

Year 2 Target = 15; Actual through Q3 = 11

DAI/PSP facilitated 11 events in constituencies for International Women's Day in May. As DAI/PSP expects that similar activities will be included in the new work plan developed by Parliament, at least four more events that allow parliamentarians to interact with the public are likely.

2.4: Number of publications / broadcasts issued by the Press and Communications Office

Year 2 Target = 3; Actual through Q3 = 5

In the third quarter DAI/PSP met and surpassed this indicator with the publication of three weekly newsletters by the Senate Press and Communication Service. The development of these publications was a direct result of the training for Press and Communication staff that DAI/PSP provided in March 2013. Previous contributors to this indicator include Parliament's Annual Report and the first edition of the Chamber of Deputies' magazine, Voice of the Chamber. The second edition of the magazine should be published in the fourth quarter.

3.4: Number of draft laws subject to technical analysis / review by committees receiving USG assistance

Year 2 Target = 1; Actual through Q3 = 3

In the second quarter of the fiscal year the Senate Finance committee analyzed the anti-money laundering bill and the Senate Social Affairs committee analyzed the bill on adoptions. During the reporting period, the Senate Public Works committee analyzed the telecommunications bill. All three bills received support from DAI/PSP, and may continue to receive support in the Chamber of Deputies.

4.3: Number of Executive oversight actions taken by legislature

Year 2 Target = 18; Actual through Q3 = 24

Parliament exercised its oversight function six times in the third quarter of FY 2013: five times by the Senate, including Prime Minister Lamothe's appearance before the upper chamber in June, and once by the Chamber of Deputies. The Senate Social Affairs committee twice requested Ministers to appear before it and the Senate Justice committee once. In May the Senate Public Works committee called the Director General of CONATEL before it.

Indicators not currently on track

1.1: Number of internal regulations and procedures adopted:

Year 2 Target = 4, Actual through Q3 = 0

Although DAI/PSP drafted and revised four internal regulations in between August and October 2012, their adoption, and therefore progress on this indicator, rests with Parliament which, to date, has not taken any action on the documents.

2.3: Number of interactions between constituency staff and local citizens

Year 2 Target = 23; Actual through Q3 = 0

Since the development of the Year 2 PMP in November 2012, DAI/PSP, in consultation with USAID, has decided to shift efforts away from constituency work and therefore has not implemented activities that contribute to this indicator. Refocus away from constituency work will continue as Haiti moves into the electoral season, during which support in constituencies will become too politically sensitive. DAI/PSP will recommend removing this indicator when the PMP is next modified.

3.1: Number of draft laws debated and subject to final vote accompanied by technical analysis by stage of legislation

Year 2 Target = 10; Actual through Q3 = 2

To date this fiscal year, the Senate has voted the anti-money laundering and adoption bills, both of which received technical assistance from DAI/PSP. Although DAI/PSP had set 10 bills as a target, the number of pieces of legislation deemed priorities by both USAID and Parliament for program support has proven to be fewer than expected. In the fourth quarter DAI/PSP plans assistance to bills on telecommunications, education, finance, anti-trafficking, and e-governance and will support the relevant committees to try to ensure that they are voted by the end of September.

3.2: Percentage of total laws debated and analyzed by committees

Year 2 Target = 50%; Actual through Q3 = 19%

The low percentages for this indicator are a result of the high volume of laws pending debate and analysis going back to the 48th legislature. When discounting all laws submitted before the beginning of the current fiscal year the percentage increases to 36%, which includes over a dozen laws submitted in the last three months which may reasonably be expected to be voted in the coming quarter.

3.3: Number of legislators / staff attending training / educational events

Year 2 Target = 200; Actual through Q3 = 16

As noted in the previous quarterly report, Parliament's unexpected cancellation of the communications workshop to be implemented by Spectrum Media in April 2013 significantly impacted this indicator as DAI/PSP expected approximately 75 participants. The lower chamber's suspension of cooperation with the program further limited DAI/PSP's ability to meet its Year 2 target as it required the program to halt planning of a legislative drafting workshop to be implemented by ICLAD. Pending finalization of the work plan to be developed by Parliament, DAI/PSP will prioritize activities to meet this target.

4.1: Number of laws and regulations resulting from constitutional reform adopted

Year 2 Target = 1; Actual through Q3 = 0

There has been no progress on this indicator as constitutional reform has not been adopted.

4.2: Number/type of parliamentary hearings open to CSOs and other experts

Year 2 Target = 12; Actual through Q3 = 3

To date the parliamentary hearings DAI/PSP has facilitated have been in support of priority legislation: two sessions on the anti-money laundering bill in the first quarter and one on the telecommunications

bill in June. As mentioned above, as a result of Parliament and USAID legislative priorities, the program is providing support to fewer bills than originally anticipated, which has impacted the results for this indicator.