



Monthly Report: September 2011 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability

IR 2 Selected parliaments are more democratic and effective

IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

On September 11, President Kabila announced the abolition of the Ministry of Decentralization.

This was interpreted by some as termination of government's decentralization program, however, further study showed that this would not be the case. In fact, the function of Decentralization had not been abolished, but rather transferred back to the Ministry of the Interior, from whence it came in the first place. The new name of the Ministry of the Interior reflects this fact: *Ministre de l'Intérieur et de la Sécurité, Décentralisation et Aménagement du Territoire*.

We have studied the potential impact of the change and concluded as follows:

1. *The role of the Ministry:* Mr Adolphe Lumano, as Vice Prime Minister, as well as Minister of the Interior, has substantial political power. There is a possibility that with a much stronger Minister, decentralization is in better hands than it was before. While there are some aspects of decentralization about which the central government is dragging its feet – such as the *découpage*¹, and the *Caisse de Péréquation* – a stronger Minister could bring more weight to implementing the more technical aspects of decentralization such as transfers of staff and powers².

¹ The position of the PBG is also that *découpage* is not practicable at present due to the huge costs involved and the lack of skills and resources to implement such an ambitious policy. In addition, a definitive World Bank study showed that there are very real concerns about the economic viability of most of the proposed provinces. We therefore do not share the view that the postponement of *découpage* implies that the government is against decentralization.

² Speaking about the move, on September 13, for example he stated "*il y aura une certaine synergie même dans la mise en œuvre de la décentralisation, surtout en ce qui concerne le transfert des compétences*" (There will be a certain synergy in implementing decentralization, above all concerning the transfer of responsibilities). *La Prospérité*, 14 Septembre, 2011, p 2, 12.

2. *Political support:* Although central government has not been quick to implement some aspects of decentralization, there is a powerful lobby for it, including the Provincial Assemblies, the provincial Governors and the electorate in all the outlying provinces. A process has been set in motion that, although slow, is making tangible progress. It has the strong support of all donors. It would be political suicide for the DRC Government to attempt to recentralize the government machine, and there is no evidence that it will do that. The continuing operation of the *Cellule Technique d'Appui à la Décentralisation* (CTAD), and the Minister's emphasis that the new Ministry will be more effective than its predecessor, suggest that the change of portfolio should not be taken, per se, to be anti-decentralization.
3. *Legislation:* The majority of the legislation for decentralization is in place, in accordance with the constitution. Under the recently promulgated Public Finance Act the new framework for provincial and local financial management has been established, and another major legislative hurdle overcome. PBG's assistance is being sought to put into practice and refine the current legislative and regulatory framework.
4. *CTAD:* We have discussed the situation with CTAD. To them the decision to change the parent Ministry makes no practical difference. Their mandate is clear and they are continuing with government and donor support to implement the decentralization road map. The role of the PBG in supporting implementation of the road map is seen as extremely important by them.

Thus, although at first sight the move has been seen with alarm, on further analysis it has become clear that will make little practical difference. By being part of one of the most important Ministries in the cabinet, the cause of decentralization could be strengthened, though much will depend on the identity of the Minister to be appointed after the election.

News of the National Parliament

The National Parliament is in its budgetary session, but also plans to complete a number of bills initiated by deputies and government members for laws: Law 08/012 on the fundamental principles of self-government of the provinces, the bill establishing a Human Rights Commission in the DRC, and the bill on the Status of Magistrates.

regarding the budgetary session, the difficulty is of course focused on control of budget execution. As a reminder, in five years not a single rendering of accounts has been approved by the Parliament or the *Coure des Comptes*.

In the Senate, not surprisingly, there was a unanimous vote in favor of the draft law on the modification of the social security system for Parliamentarians (law 88/022 of 29 January 1988). It should be noted that a prerogative has been given to the Head of State: The possibility for parliamentarians who exercised their mandates before the promulgation of the 1988 law to benefit from social security benefits.

Current political and social news

Although the electoral campaign has not officially commenced, the political scene is very active. The controversy surrounding the role of the CENI and its capacity to supervise the implementation of free and transparent elections is always a heated topic of interest. Opposition members from all parties continue to demand answers about the management of duplicates in the electoral register, and the possible existence of excess ballots.

Opposition members have still not gained access to the CENI server. Although the CENI has formally accepted to facilitate this access they continue to provide reasons for refusing, the main one being that the Presidential Majority has not designated observers. This ongoing issue raises doubts about the CENI's impartiality and exacerbates concerns for the possibilities for organized fraud involving the publication of the election results.

The National Police are regular targets for blame due to their aggressive interventions during opposition demonstrations. They are also accused of bias in favor of the Presidential Majority.

South Kivu:

Provincial Assembly news

As of Wednesday, September 21, the 2012 the Provincial Government presented the provincial budget to the Assembly. After a brief introduction, the Governor of the Province gave way to the Minister of Plan and Budget to provide details. It was noted that while 2011 budget totaled 95,242,559 608.62 FC, that of 2012 amounted to 105,886,665 868.25 FC, a growth rate estimated at 11.18%.

After a series of 15 questions from Members, the floor was given to the Provincial Governor who was asked to respond to the questions posed by the plenary within a period of 48 hours. The delay was met and the Minister of Plan presented answers on the September 23rd plenary. Despite the dissatisfaction of the MPs as to how the responses had been presented, they ended the session, finding the responses acceptable and sent the proposed budget to the Joint Committee where the amendments are expected to be made next week.

Current political and social news

At the CENI, the applicants waited until the last day to submit their applications for candidature for positions in the Provincial Assembly. On the night of Sunday, September 11, 54 receipts were given to applicants in place and the office of CENI were obliged to work until 2:00 AM and continued the examination of records and registrations for an additional two days. Following this task, it, the CENI / South Kivu presented the provisional results of receiving and processing applications as follows; in terms of national MPs candidates: Bukavu 114 party members and 5 independents, Kabare: 111 party members, Walungu: 101 party members, Kalehe: 115 party members and 1 independent, Idjwi, 117 party members and 1 independent, Mwenga, 93 party members and 2 independents, Fizi, 56 party members, Uvira: 110 party members and 3 independents, and Shabunda 53 party members and 7 independents.

Security news

In mid-September, a rumor circulated in Bukavu that the FARDC were preparing a mutiny against their command. This was in part due to a circular that was scattered throughout the city during the weekend of September 9- 11. The content of this circular described the indignation displayed by soldiers towards senior officers due to the distribution of grades which favored one ethnic group, namely that of the CNDP.

On the basis of information provided by the radio club Nyangezi, local media has released a report a on the systematic looting of 46 households in the villages of Kandakere, Kahinga, Mazinzi on September 2, 2011.

On September 27th, it was publicized that the boat Maman UNDJA had been taken hostage on Lake Tanganyika by elements of the Yakutumba militia group. The hostages taken on board were members of 10 FARDC military families along with 100 other passengers.

On September 28th, the bodies of five men killed in the bush were discovered littering the road to Mwenga in the BASILE chiefdom. The new Deputy Mwami of this ETD, the *Honourable* Kalenga Riziki Lwango strongly denounced the killing and criticized that the lack of security is notably due to the fact that the FARDC who are said to be in training are still not deployed in the field.

Katanga:

Current political and social news

In Katanga, the deadline for the submission of applications for candidates for the National Assembly, scheduled for

Sunday, September 11th was extended until Tuesday, September 13th, 2011. The Office for Receiving and Processing Applications (BRTC) confirmed to have received all of the stragglers' records who had been issued receipts for their applications despite the fact that they filed after the official deadline of Sunday, Sept. 11th.

Some candidates for the National Assembly were involved in the campaign prematurely. They organized political propaganda meetings that brought together hundreds of people and engaged in questionable activities such as the distribution of money, polo shirts, and beer which are violations with impunity of the electoral law.

The incumbent Governor, Moise Katumbi Chapwe has announced that he would not run for the next election. This statement renders the population of Katanga very uneasy because they were counting on him to complete the reconstruction program which benefits all. A reaction is that many people are stating out loud that they will not go to the polls if the Governor is not a candidate. This applies pressure on CSOs involved in advocacy to intensify election awareness to enhance a massive vote.

Security news

September was marked by widespread panic due to the escape of Kyungu Gideon, a former militia leader, along with nearly a thousand other prisoners from Kasapa prison with.

An incident at the MONUSCO facilities at Luano airport opposed the Congolese police force and MONUSCO soldiers following a dispute concerning the prohibition of access by agents of a private security company .

Shots were fired for nearly half an hour on Thursday, Sept. 8th, in the vicinity of the Kimbembe military camp, a Republican Guard garrison. Some sources indicate that the exchange of gunfire pitted the Republican Guard against a group of assailants inside the camp. Official sources indicate, however, that the exchange took place at the Kiswishi checkpoint, about 3 km from Kimbembe camp.

Bandundu

News of the Assembly

The Bandundu Provincial draft budget for the year 2012 was submitted to the PA office on September 23rd, 2011 by the acting governor of the province for consideration and adoption. This budget amounts to 160,273,544,350 FC revenues and expenditures.

Current political and social

The Provincial Minister of Environment and Conservation Bandundu on Friday, September 16th commenced a campaign against corrupt loggers both domestic and international as a result of the recent large scale exploitation of rare forest species in the provincial forests.

The Provincial Minister of Health on Friday, September 23rd, 2011 launched an identification process of civil servants transferred to the province. This activity allows him to know who is actually an employee of the government and who is not is a result of cooperative effort between the DRC and the World Bank through the PRGC.

Maniema

News of the Assembly

The Provincial budget for the year 2012 was declared admissible by the Provincial Assembly by a vote of the 19 MPs present at the plenary. This budget presents receipts of a total of: 63,866,494,843 FC. The Governor noted that the on June 30th they had executed only 27.8% of the 2011 estimated budget had been executed. This poor performance was due largely to the suspension of artisanal mining of minerals on the one hand and the other the lack of retrocession of the investment budget by the central government.

Socio-political News

The socio-political and economic situation in Maniema was marked by agitation among political parties due to the upcoming election.

On Friday, September 16, 2011 the CENI / KASONGO personnel marched to express their dissatisfaction due their wages not being paid since February.

Of 152 offices assigned the task of revising the electoral roll in that ETD, only the agents of 70 offices have received all of their wages. The agents who work in 82 other offices continue to wait for their due.

Current security news

On September 20, 2011, 10 FDLR attacked the town called Tunisia located in NKUMIA forest in the territory of Punia. They took the opportunity to loot 150 kg of cassiterite.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

YOUTH

The Youth-led democracy (YLD) interventions from the previous month have led to several follow-up meetings involving organizations that participated in the series of workshops.

The Youth-led democracy event was covered by Jeunes Pages a new journal focused on giving a voice to Congolese youth launched in July. PBG met with representatives of Jeunes Pages regarding the possibility of a partnership that would enable PBG and those within the youth networks identified through the YLD process and others to reach a broader youth message as well as decision-makers with youth-related advocacy messages. Another organization, CODHOD which works with youth and others on governance related advocacy, especially through working with media, also participated in meetings with PBG to explore possibilities for partnering on the PBG website, especially to take charge of training and monitoring the work of data collectors and assembling analysts of bills.

Both organizations have now been requested to submit proposals. In both instances, their work can and would be linked to the work of provincial partners.

GIZ – Partnership on Transparency School

In the spirit of cooperation and the pooling of resources, PBG supported a GIZ led program – a 2-week training program aimed at reinforcing the knowledge and capacity of civil society actors in the mining revenue transparency sector. Twenty-six civil society revenue transparency activists from the Katanga, North Kivu, South Kivu, Bas-Congo and Kinshasa were invited to take part in the event.

Other organizing partners were the Carter Center, ASADHO, CEPAS and EITI / DRC.

As part of the workshop closure and the way forward process, participants presented on the projects they would commit to implementing immediately upon their return to their respective provinces.

Most notable for purposes of PBG, participants from South Kivu and Katanga committed to the following projects:

1. As the Gold Mining concern Banro has just begun production operations, civil society activists from South Kivu have committed to undertaking a detailed analysis of the agreement between Banro and the Congolese state as well as the environmental impact study provided by Banro. They noted that one of the greatest challenges faced by civil society in these circumstances is their inability to undertake a parallel technically sound impact study in order to corroborate or refute the claims of the well-resourced mining companies.
2. Similarly, participants from Katanga will analyze contracts between Gecamines and partners, a report tracking the revenue and issues related to the social and environmental responsibilities of companies involved.

Meetings with PBG partner organizations

SERACOB

SERACOB under the initiative of and with the financial support of the Civil Affairs Section of MONUSCO and the Monitoring Committee of the National Symposium of Civil Society organized a day of reflection on the strategies for capacity building of civil society delegations to the thematic group process which brings key stakeholders on a range of sectors together to strategize on sector policies.

The workshop discussed the measures to revitalize and develop strategies for capacity building of thematic groups of civil society to more effectively play its role as development partner, particularly in the dialogue and consultation with partners.

SFCG

A meeting was held between DAI and SFCG in relation to contract changes that would occur during the third fiscal year. The first change noted is that SFCG technical assistance in the provinces would be for the "Circle of Women" radio/television programs. Those programs will also be re-branded in the field to be called "Have your say" in order to avoid discouraging male listeners who SFCG thought are immediately turn-off by the title. Specifically, the following decisions were taken:

- The revised program will launch in October 2011.
- Retained partners will be:
 - Shala Vision TV in Bukavu
 - RTLJ (JUA TV) in Lubumbashi
 - Radio Bangu Bandundu will replace Bandundu FM and Kindu
 - Discussions are on-going regarding replacing Maniema Radio Liberty (MALI) which has closed with Radio KFM;
- Production year 3 will be essentially the women's program whose titles will change to a more neutral title like "have your say" where it will not be immediately obvious that women speakers will be featured on the program. This will be a way of enticing male listeners who are among the principal group targeted to influence changes in attitude about women's leadership capacity;
- Training for new partners in will commence in October 2011;
- Planning workshop whose principal objectives will be to choose topics and featured speakers for the remainder of the year will be held in each city in the October/November time frame.
- SFCG in early October will provide a proposed schedule for planning workshops in order to harmonize with the local offices of DAI

Programmatic Accomplishments

The main accomplishments for this month were **1)** Continued use of CRD (1.1.3-5); **2)** Continuation of women radio broadcasts (1.1.3-5); **3)** Anti-Corruption Tribune Popular Expression (1.1. 3-5); **4)** Continuation of development and refinement of good governance website; **5)** Continuation of grant implementation (1.1.3-3); **6)** Training on Public Hearing Testimony Held (1.1.5-3); **7)** Audiences Publique (1.2.2-2); and **8)** The work of Search Continued for Common Ground (1.1.2-1 / 2).

Activity IR1.1.3 (SA5): CRD Development

SOUTH KIVU

A second group of 10 members of provincial parliamentary staff, including four women were trained on Windows and Internet. The commitment and interest were so great that participants asked to stay beyond the time scheduled for training and continued to practice the exercises.

KATANGA

Computer training for government officials on the Excel spreadsheet, PowerPoint and the Internet were held during this period. This training was again, extremely well received. The principal source of complaints was the limited time given to each module.

MANIEMA

Training in new technologies of information and communication which began in July, was completed for the administrative staff of the Provincial Assembly of Maniema.

Usage of the Maniema CRD continued to be strong. In particular, during the month of September, a total of 189 attended the Center, including at least 106 who identified themselves as coming from the CSO community, including 5 women. Also among users were 25 members of the provincial government and a member of the provincial government.

And finally, the CRD continued its series of CRD-based seminars when it held a panel discussion on the new electoral law in the DRC. The event was attended by 24 participants, a group that included four women. The presence of the Provincial Coordinator of the Independent National Electoral Commission as the event moderator was a testament to the central role the CRD has already begun to play in focusing the all important stakeholders and the general public on important governance issues.

Activity IR1.1.3/5 (SA3): Circle of Women

BANDUNDU

Early in the month, the Bandundu women broadcast project continued with a program broadcast on Bandundu FM focused on **Women, education and the child.**" The program included as a featured speaker, the woman deputy of Mayoyo and a woman civil society leader. During the show, the two women discussed the strategy to increase the enrollment rate of girls in Bandundu. After the broadcast, several listeners called in to request a rebroadcast.

KATANGA

Early in the month, a program was broadcast on **"Challenges women face in the education sector."** There is no information on audience reaction. Perhaps this can be reported next month.

Activity IR1.1.5 (SA3) – Testimony training for legislative hearings

As in Bandundu last month, a training workshop was held four days in South Kivu for civil society organizations on testifying for legislative hearings in preparation for hearings to be held in coming months. Given the importance of collaboration between civil society and legislatures in overseeing government actions, the deputies were also invited to participate in the training session. In total, 20 participants including 3 women and 2 deputies were trained on legislative hearing processes and the importance of preparation for testimony. They were first trained on testimony preparation and then provided the opportunity to present oral testimony in a simulated hearing. It was notable that deputies participated of their own volition and were very engaged. At the end of the session, interest on the part of participating deputies was so great, especially after viewing a video sample of a Canadian legislative hearing at which testimony was presented by a range of witnesses and participating in role a play, they have committed to convincing their peers to conduct two hearings on themes developed during the workshop.

Activity 1R1.1.3/5 (SA5) – Tribune of popular expression on anti-corruption

To follow up a process initiated previously in Kikwit to establish an anti-corruption panel, PBG and partner OLCAC organized a training workshop on data collection on corruption. Twenty-five persons, including eight women participated

Activity IR1.1.3/5 & IR1.2.3: CSO Good Governance Website Development

A training workshop was held for 11 students who have volunteered to serve as data-collectors for the PBG initiated website www.gouvernancepourtous.cd

Students also participated in the development of data collection tools such as survey instruments, forms for assessing performance, etc. They also consolidated their knowledge on the legislative process in order to ensure their understanding of when to seek information and documentation from the legislature.

Activity IR1.1.5 (SA2): Grants Review

Grantees conducted the following activities:

SOUTH KIVU

AFEJUCO - Organized a training workshop for investigators to provide them with the tools and techniques of data collection to inform its advocacy work.

CAPSA - Held a workshop in which they presented validation, an advocacy document for the management of activities mandated in the provincial budget of 2012. Participation included six women and 11 men.

KATANGA

AED - Launched a program of periodically disseminating messages on public revenue and expenditure. The targets are: the Provincial Assembly, the Provincial Government, the City Council, markets, etc.

BDD - Data collection associated with land and agriculture advocacy work has been completed and they are currently in the analysis phase. They are also preparing for a workshop to develop their advocacy strategy based on the data collected.

SOCIKAT - Through its newsletter, the SOCIKAT published a special issue released messages on budget transparency.

MANIEMA

ALFED - The organization held four coordination meetings. These meetings have resulted in the selection of topics for public hearings and the organization of schedules for broadcasts. They also chose featured speakers and targeted elected officials. The focus of their advocacy will be on a proposed decree regulating the management of municipal tax revenues of the markets for the province. On average, 28 people including four women participated

in these meetings. They also held meetings on civic education in which 22 people including 10 women planned and discussed awareness messages and means of distributing messages. A bi-monthly meeting was also held to discuss and assess activities carried out so far.

ALFED also organized an *audience publique* focused on the development of recommendations on strategies on resource mobilization and revenue maximization, as well as the motivation of the collectors, the opening of a municipal revenue account. The event was attended by 102 people (27 women). The event was covered by 4 radio broadcasts.

Also organized by ALFED was a meeting to promote awareness among citizens on the need to pay taxes in order to be in a position to exercise strong oversight and demand accountability on how tax revenues are managed. In total, 48 sessions were organized for 2,248 participants including 1,221 women 54% to an average of 46 participants per session.

AVEM – AVEM organized 3 civic education sessions as part of campaign to build a constituency for decentralization. The first meeting had an unspecified number of participants but included 10 women. The 2nd activity attracted 55 participants, including 16 women and at the third, 31 people attended, including nine women.

AVEM further multiplied its message on decentralization by ensuring that information about the workshops and their content was broadcast and rerun 4 times on the local radio station. Because of the popularity of the station, it is estimated that 60% of the population in WAKABANGO II could have been reached through these broadcasts. A public hearing was organized by AVEM in collaboration with the Administrative Secretary WAKABANGO II with 80 people including 30 women on the issue of taxes.

Brochures were also distributed which provided detailed explanations on nomenclature related to taxes.

UMAMI - This organization has initiated data collection on the extent of women involvement in public management to support advocacy efforts to increase women representation in public management. The data will serve as baseline data to gauge the results of advocacy. After three days of work from, the UMAMI, with its partners, has developed a draft of a proposed decree that focuses on the involvement of women in the management of public affairs.

HBM - Haki Za Binadamu set out to lead a campaign to promote transparency of the provincial budget. Part of the campaign involved the organization of broadcasts through. It is estimated that a significant portion of the population was reached by both the campaign and media outreach. This is evident by the numerous phone calls received during or after the emission.

HBM also conducted training sessions for community leaders on citizen control, decentralization, good governance and the budget process. One involved the participation of 27 persons including three women in Katako (Bangegele). Another involved the participation of 31 people in Kindu and at the third, a total 29 people, including 11 women, participated.

Activity 1R1.2.2 (SA2): Audiences Publiques at the Provincial Level

SOUTH KIVU- A public hearing on the shortage of electrical energy in the ETD KADUTI was organized in which 44 people including 10 women participated. The focus was on the demand by SNEL for payment of accounts despite lack of service provided. The Director of SNEL in the province responded to questions from the audience. The meeting presented rare opportunity for such an exchange.

With partner AFEJUCO and under the initiative and request of the Mayor of Bukavu, PBG facilitated a public hearing on the issue of public car parks in Bukavu. Sixty-six members of the public, including 15 women attended

the event. Also, though not officially invited, three journalists attended to report on the event. Participants made several recommendations on how to address the limited space for parking, included the possibility of expropriating private land or houses to be demolished.

In the ETD Ngweshe, challenges and constraints of mutual health was the focus of the public hearing held there during this reporting period. Out of the 55 who attended, 11 were women. It is notable that a prominent deputy, David Mubalama GANYWAMULUME attended the event and committed to playing an active role in developing an edict of mutual health.

Recommendations were made on how to promote public awareness on this issue, i.e. the need implement a health scheme in the province throughout ETDs through establishing a win-win collaboration arrangement between the Mutual Health structures and health care facilities. Another recommendation focused on the proper management of donations. The suggestion there was to place funds in an escrow account as a fund for health care for the indigent.

PBG organized another hearing dealing with disaster management in South Kivu. The Provincial Minister of the Interior and members of the civil society coordination body for the province participated. According to participants in the meeting, the measures taken during disasters were not always appropriate or sufficient. Thirty-five members of the public participated, including 35 six women.

Thus, the hearing recommended the establishment of an emergency commission to be empowered to administer an infrastructure and equipment funds to be provided for in the 2012 provincial budget. The commission would be overseen by the provincial Ministry of the Interior and Health.

BANDUNDU

PBG partner ASSOPAC organized a public hearing on logging. The event was attended by 108 people, including 24 women. The meeting brought together traditional leaders of heavily forested areas, landowners, members of CSOs and loggers. The audience made a number of recommendations including measures to prevent abuse of the trees, a reforestation policy and launching a campaign to change behavior.

Following the workshop on legislative hearings, the previous month, the chairperson of the provincial parliament committee on Environment and Natural Resources also convened a public hearing on forest management supported by PBG. There were 45 people in attendance, including 4 women.

At the hearing it was recommended to the Provincial Government by the various stakeholders who have been invited to present their input to implement a sound and transparent natural resource management strategy. In particular all taxes and royalties for forest products must support the process of ensuring sustainability in the forestry sector.

It was also recommended that civil society should continue to provide their input on the forest code. It was further suggested that the Assembly in the province should require the Central Government to transmit to the provinces, the basic laws and regulations on forests. The province can in turn provide input to the national assembly on how national laws can be improved to ensure adequate protection of all forests.

KATANGA

Another PBG hearing was held on retrocession. The meeting attracted 110 participants and the discussion particularly highlighted the classification of taxes, revenue mobilization and the fight against corruption.

A first public hearing in the ETD Kolwezi was held during this period on the education of children in Kolwezi. In all, 55 people attended.

Another hearing convened in Kolwezi was attended by 170 people. The focus of discussions was on sexual violence in schools and the rehabilitation and relief of victims. Parental involvement in this activity was very active and recommendations revolved around the security of girls in schools, their clothing, the severe punishment of perpetrators of violations and the organization of regular assessment hearings.

In Likasi, a public hearing on the same theme was organized by RCK/Likasi with the participation of the Head of the provincial Division of Gender and judges of the magistrate's court. Sixty participants took part in the eve.

MANIEMA

Audiences publiques held in Maniema have already been reported on above.

Activity IR1.1.2-1 / 2 - Search for Common Ground

During the month of September SFCG decreased the pace of implementation of its local production as a result of the review of partnership agreements with media partners JUA especially for TV and Vision TV SHALA. For the cities of Kindu and Bandundu, new contracts will be signed with other partners.

A total of four local productions were performed in Lubumbashi and Bandundu in the month of September. As announced last month, the Radio MALI has exhausted its quota of production for the second fiscal year. Bukavu has produced no emissions during the month of September for the simple fact that Star Radio and TV Vision SHALA have product in stock and was only broadcast radio until late August to late September and star for Vision SHALA. In Lubumbashi, two programs "circles of women" were produced.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

none

IR 2 Programmatic Accomplishments

SOUTH KIVU

Activity IR 2.1.15-2 Computer Training

A second group of 10 participants including 3 women have taken very active part in this training module and continued to attend beyond the scheduled time period to learn more. The exercise was so successful that some members have also asked to receive the same information.

:MANIEMA

Activity IR2.1.15-3 Staff member training on Personnel Management

This training provided by our staff (Rose and Alain Muderwa Kesho) saw the active participation of 30 staff members of the Assembly of Maniema.

Activity IR2.3.1-2 Seminar on control mechanisms

This workshop, facilitated by Professor Kamukuny was attended by 42 MPs and support staff. Participation was active, but many members were represented by their assistants.

Activity IR 2.1.15-4 Inventory and stock management

Thirty members of the Provincial Assembly administration including four women participated in this workshop

which was held from September 22 to 26 and was facilitated by two DAI staff members which stimulated much interest among the beneficiaries. At the end of the workshop, the participants declared that they will make a sincere effort to put into practice the concepts learned during the four day workshop.

Activity IR2.1.6-3 Review of the Provincial Assembly's internal rules of procedure

On September 21 -23, the Provincial Assembly received technical assistance from DAI on the review of the rules under the facilitation of Legislative strengthening deputy advisor Francis Buhendwa.

Thirteen members of the PAJ commission of experts and the research office actively participated in the revision of the regulations that led to the adoption of a revised draft rules of procedures manual.

It should be noted also the participation and involvement of the Provincial Assembly's Vice-President and of the and the PAJ Committee Chairman in this activity. During the ceremony for the workshop's close-out the PAJ Chairman thanked DAI for their support DAI and said that he was pleased with the workshop's results. According to him if these amendments are taken into account as adopted, the Provincial Assembly of Maniema will operated with less tension and will avoid many of the struggles that it has experienced to date.

BANDUNDU

Activities IR 2.1.3-3 & 2.1.3-4: Workshop on the financial autonomy and technical assistance

This workshop, conducted for the benefit of the Provincial Assembly of Bandundu took place from 15 to 17 September 2011.

Fifty two beneficiaries participated including 21 MPs and 31 staff members from the Provincial Assembly PAJ Commission. The participants expressed their satisfaction with the quality of training while criticizing the ineffectiveness of decentralization. The following is a sample of their comments: "Decentralization is not effective because of the conflict between the newly drafted edicts and some old laws which are obsolete but still in force. The ongoing decentralization reform process in the country which should be implemented rapidly has broken down because if the decentralization policy is effective (provincial institutions are operational) financial decentralization would not be problematic (the budget of the province of Bandundu depends almost 90% on central government, the 40% of the revenues of a national character are not being fully retro ceded to the provinces; the central government's resistance to release the tax imposed on logging and mining concessions). " Decentralization is not effective because the Districts abolished by the Constitution and the laws on decentralization, still exist and are appointed by the central government instead of being elected "

Activity IR2.5.4.-3 Reporting on the RCPP workshop

This activity took place from 19 to 20 September 2011 and involved 30 participants, all members of political and administrative staff of the Provincial Assembly of Bandundu and included four women. This workshop was funded jointly by the CTB and DAI-PBG.

The workshop consisted of providing a summary of the workshop which was conducted at the **Palais de Peuple** from May 18 to June 7, as part of the Network of Congolese Parliamentary Staff (RCPP).

KATANGA

Activity IR2.1.14-5 Reporting on the workshop on setting an archiving system

This activity was held September 2, 2011 and included 124 participants including 42 women and six MPs. All of the administrative staff was present and the final document will soon be approved by the *Bureau*.

Activity 2.1.15-3 Workshop on team management for the benefit of staff members for the provincial assembly.

This activity was conducted from September 7 to 13 by Rose Muderwa and Charles DILUNGIDI and included active participation from 15 (seven women and eight men) of the provincial assembly, the majority of whom worked in general services. These participants were very impressed by the quality of training.

Activity IR2.1.6-3 Review of the Provincial Assembly's internal rules of procedures manual

On September 2, 5-6, the Provincial Assembly received technical assistance from DAI on the review of the rules under the facilitation of Legislative strengthening deputy advisor Francis Buhendwa.

Fourteen members of the PAJ commission of experts and the research office and four MPs, members of the PAJ committee actively participated in the revision of the regulations that led to the adoption of a revised draft rules of procedures manual. The results of this workshop should soon be approved by the plenary

Activity 2.1.16-3 Seminar on access to and utilization of research

This workshop was organized for the benefit of the Provincial Assembly on September 26-29 with 60 beneficiaries including 11 MPs and 49 cabinet administrative and political staff members.

Activity 2.1.15-2 Computer Training

This workshop provided training on Excel spreadsheet, power point and internet usage for Katanga's Provincial Assembly staff. The workshop was divided into two groups of ten and was held on September 19- 23 and 26-30. The first workshop included nine participants (5 women) and the second included 10 people (5 women).

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Meetings held with other donors

Public Financial Management Working Group - A meeting of this donor group was held on September 21. The agenda included three items:

- Government's progress on financial reforms: Ephrem Ghonda, Chairman of the committee responsible for coordinating and managing the reform program (COREF) summarized progress, and provided a detailed table showing the planned and actual implementation of the road map. His most important news was that the reformed budget process, including the new classifications and the medium term expenditure framework are to be the subject of an international conference to be held in Kinshasa on October 3 and 4. The proposed budget classifications (Nomenclatures) are expected to be submitted to Parliament during the current session. Implementing VAT and revised customs tariffs is to start in January as planned, with the support of the EU and USAID. Revision of the Ministry of Budget's expenditure control procedures is in progress with the support of the World Bank (PRCG). Support for the audit functions (*Cour de Comptes*) including construction of new facilities, is in progress with the support of UNDP and the EU. Work on establishing a *Plateforme Minimal* of good financial management is in progress with the support of ODI.
- Participants were given a detailed description of the new VAT system by the EU technical advisor leading the initiative. Only manufacturers will be paying VAT at this stage, at the rate of 16%. It is not expected to make much difference to prices, because it replaces other taxes (varying between 3% and 30%). Extensive consultations and publicity have been undertaken already. Only about 4000 companies are involved. (These companies currently pay 85% of the DRC's tax revenue).

- There was a presentation from a team of consultants, financed by French aid, looking at the audit function in the Ministry of Finance, especially in light of the many new financial laws. There are four agencies under the control of the Ministry of Finance involved: Customs and Excise, Taxes, Judicial and Administrative receipts, and Public Debt. Their mission will be to try and harmonize the functions of the agencies and make proposals for integrating them. During their current visit they will be doing a status quo analysis; the second mission will consist of a much bigger team consisting of experts in the respective fields. A “*Cellule de Conduite du Changement*” (Change Management Unit) has already been established in the Ministry to manage the process.

Meetings held with counterpart organizations

None

Programmatic Accomplishments under IR3

Activity IR3.1.2.3: Creating a UNDP website in collaboration with CTAD

Progress on this continues. The September program included the following steps:

- Final choice of the model of the website and development of the detailed navigation menu
- Planning and classifying content (Sections, Categories, Articles) and starting to load data and articles (texts, drawings, photos, videos, animations and files)
- Creating the database, create tables and web forms
- Publication of the website online incorporating the revisions agreed when the concept was presented and validated

All the data for populating the site has been collected by CTAD, who have passed it over to the web master to incorporate it into the site itself, so some stages remain. Once this is complete, CTAD will have an opportunity to make any final adjustments before the site is opened to the public.

Activity IR3.1.6–5 Strategy on the transfer of powers

The consultants, Jocelyne Nkongolo and Germain M’beku, started working in Kinshasa on September 12. On September 21 their field trip started at Bandundu, following which they go to South Kivu and Maniema. The majority of the data collection will be finished by mid-October, and it is hoped to finalize their reports within a month after that.

Activity IR3.1.7-3 Inter-governmental thematic working groups

Terms of the reference for the national summit on this theme have been drafted, but cannot be completed until the return of the coordinator of CTAD in early October. Meanwhile, this delay in drafting and obtaining approval for terms of reference make it unlikely that the event can now be held before the election. Not only are we entering a period when it is practically impossible to get provincial deputies to attend meetings, as they are concentrating on their electoral campaigns, but also the current bottlenecks in air transport (caused by a substantial increase in use of UN services due to increasing numbers of electoral observers and support staff, and the grounding of Hewa Bora) make the organizing of national events extremely difficult.

Activity 3.1.8-2: Diagnostic study of administrative powers

The consultants, Georges Tshionza and Gaston Mondange started their field work, as planned, in Maniema on September 15 followed by South Kivu on September 24. It is hoped that the first draft of their report will be completed by the end of October.

Activity IR3.2.7-3 Technical assistance to ETDs to support financial management and monitoring

The consultant, Mbake Murhanya, completed his work in Katanga and worked in Lukolela (Kikwit) from September 12 – 17, and Moyoyo (Bandundu) from September 19 – 24. His work in South Kivu is to begin shortly.

Feedback from his work has been extremely positive. For example, the Commune of Alunguli has reported up to tenfold increases in its own daily revenues, and an overall fivefold increase in revenues in August as compared to July. The *Bourgmestre* attributes these improvements to increased collaboration between the administration and the public, more honest tax collectors and other factors which were established by the PBG consultant. To protect these revenues from misappropriation a new bank account has been opened for the purpose. All of these reforms were proposed and developed by our consultant.

As another example of the impact of this consultant, the finance department in the *ville* of Kolwezi was completely reorganized on the lines of his recommendations, so as to give clearer lines of authority and supervision and avoid mixing of functions concerning receipts and expenditure.

Activity IR3.2.10-1 Public Private Partnerships in the delivery of services at the local level

The first draft of the consultant's feasibility study reports was received on September 27. They illustrate the difficulty for ETDs of moving from a view of public sector services as a social good to one where they – or at least some services – can be seen as an economic good. Crucial in this equation is the degree to which citizens are willing and able to pay for improved services. Nevertheless it is hoped that a few economically viable projects can be generated and we shall be able to move onto the next stage of soliciting bids from the private sector, within the next 4 – 6 weeks.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Katanga, Maniema and South Kivu

The same consultant undertaking feasibility studies for PPPs has been undertaking studies of the projects proposed for grant funding. The first draft of his reports was received on September 27, and is being studied. It is clear that he was under great pressure to promote large projects – ones that are far more expensive than the size of the grants proposed. We shall therefore have to look for ways of implementing them in stages or selecting smaller ones.

Environmental impact workshops

A pilot workshop was held in Bukanga Lonzo in June to develop an appropriate mechanism for community-based environmental impact assessments. This workshop was successful in fully documenting the environmental issues and measures for their mitigation, and also in helping the communities involved to appreciate the nature of environment impact by building works. The report on the pilot workshop was submitted for approval of the methodology and findings to USAID. This was given, allowing us to start applying it on a wider scale. We started in Lukolela (Kikwit) on September 15 and 15; followed by Mayoyo (Bandundu) on September 23 and 24. In both cases, all projects were related to school buildings.

Persons invited to the workshops included the *commune's* joint civil society/public sector monitoring committee, parents of children attending the schools, and engineers proposed by the ETD concerned to supervise implementation of the projects. The workshops allowed the participants to jointly identify environmental damage mitigation measures, and to develop a plan for the monitoring and evaluation of the projects.

With the implementation of the environmental impact workshops we have completed the last stage of the participatory project development cycle.

Activity IR3.5.3-4 Round Table of Women Leaders (*Femmes Leaders du Secteur Public (FELSP)*)

Three meetings were held during September to finalize activities to be implemented under the adopted plan of action. A total of 18 activities have been identified to be implemented over the next two years, and planning will now concentrate on optimizing the best use of limited resources, including the time of the PBG consultant.

It is planned that a final version of the action plan will be ready by the end of October.

Meanwhile the founding document of the organization is being circulated to all members for their signatures. It is currently in Katanga, and will finally be sent to South Kivu, before being submitted to the City Hall in Kinshasa for notarization.



Monthly Report: October 2011 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability

IR 2 Selected parliaments are more democratic and effective

IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

In general, all provinces were immersed in pre-election activity. This included deployments of vote administration personnel, election equipment, voter identification and confirmation, etc.

South Kivu

During this period, on October 15, the Provincial Assembly completed its budget session. Notable as a PBG success story that will be captured in greater detail is the fact that one of PBG partners in the province, CAPSA succeeded in persuading relevant deputies to incorporate their recommendations for addressing diabetes as a public health problem.

Bandundu

The acting governor of Bandundu, Ms. Vicky Mboso Muteba tabled the draft budget to the office of the Provincial Assembly in the week of October 24 to 29. In presenting the budget he noted a growth rate of 13, 98% by comparing the 2012 draft budget to the 2011 budget. In addition, a controversy erupted related to the illegal logging in the province. The provincial minister of Environment and Conservation placed those implicated in the illegal logging scheme under arrest. Forty defenders of human rights, including 13 women from the various structures of civil society working in the field of human rights received training during this period on human rights and democracy. The training was organized by the Voice of the Voiceless with the support of the European Union. The training focused on orienting civil society and by extension, the general public, on election issues and in particular, how to monitor of violations of human rights during the election period.

A delegation of journalists together with members of the Radio Okapi electoral committee, presented the election charter of Radio Okapi to leaders of political parties, civil society and media in the presence of local notables. This Charter lays out the principles governing Radio Okapi's conduct during the electoral period and the role of media in the electoral process.

Katanga

Katanga was under the pre-election fever in the month of October. Activity during this period included the delivery

of electoral kits in different districts of Katanga the staging of a non-denominational worship event involving candidates from the provinces aspiring to serve in the national legislature.

The event which was organized by religious leaders, culminated in the signing of a memorandum of commitment to peace, harmony and peaceful coexistence before, during and after the elections by political actors.

Maniema

The most significant event of this period was President Joseph Kabila's visit to the capital Kindu, where he officially launched his bid for a second term in office as DRC President.

In a province where he enjoyed 80% of the vote in the 2006 election, he was welcomed by throngs of supporters. During his address to them, he acknowledged that the province is still in the process of rebuilding. He promised to build a modern stadium, add a faculty of Medicine to the University of Kindu and housing for its students. He also spoke of the need to build a dam at the Kamimbi fall to boost the supply of electricity to the city of Kindu, which is often subjected to power cuts and indicated that remains one of his priorities. During his stay, President Kabila will also attend the inauguration of new buildings for the faculties of Law and Agronomy at the University of Kindu.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

PBG IR1 staff attended a launch of a website initiated by The Carter Center which is found at www.congomines.org. The aim of the site is to assist civil society and the general public concerned about the extent to which revenues generated from the exploitation of Congo's mineral wealth is being channeled to address population needs and reduce poverty. Through the site, users can track mining contracts, get copies of all conventions that have been made public, get acquainted with international mining protocols, etc. It has been proposed that the PBG website www.gouvernancepourtous.cd post a feature article on the site for its own users in addition to posting a link to the site.

Meetings with PBG Partners

A meeting was held with the CENADEP as part of business planning for three years on the site of good governance. (See web site CSOs activities).

Important Internal Meetings

Planning meeting of the PBG Year 3

During this period, IR1 held a one day workshop on the operational strategies of planned activities for PBG's 3rd year of operation. The main objective was to plan all activities; develop strategies for implementation; identify synergies with other IRs; set the tentative dates of the activities; and discuss the arrangements for monitoring and studying the feasibility of adding more value to identified activities.

Programmatic Accomplishments

Activity IR1.1.2 (SA3) - Civic Education

The civic education program was initiated in September by the Church of Christ in Congo (ECC). The initial phase of the project focused on training community leaders who will provide education campaigns in various locations in

the provinces of Katanga and Bandundu. We report these activities held in September 2011 because of the delay in the transmission of reports by our partner.

Three modules were developed for these training sessions. The first module dealt with the recall of notions of democratic elections, rights, duties and freedoms of citizens. The second module focused on the legislative process. This was to inform participants about the importance of a law or decree in a democratic state, the mechanisms to initiate a law or edict, the admissibility of a law or an edict, voting and the promulgation of a law. Finally, the third module focused on explaining the mechanisms of citizen participation and public governance. Much of this module has focused on the process of organization, coordination and monitoring of the public hearing.

In Katanga, the training sessions were held over a period of six days – two days each in Katuba, Likasi and Kolwezi, with a total participation of 82 persons including 23 women.

In Bandundu, the sessions were attended by 90 people including 18 women and 7 observers. Similarly they were conducted over 6 days and held in each of the 3 ETDs targeted by PBG.

Activity for Indicator 1.6 – 2nd Evaluation of Partner CSOs

The major activity undertaken in the provinces during the month was the 2nd evaluations of partner CSOs. The initial baseline evaluations were conducted in March. Given the lateness with which CSO partners started their grant implementation activity, the second round of evaluations were undertaken much later than was originally planned, i.e. July. In all cases, the results of the evaluations were still being compiled at the end of the month. Contained herein are general observations. More detail will be provided in a separate report.

Bandundu

In Bandundu evaluations were held with all partners. During the evaluation sessions, the organizations were represented as follows: COFERD: 10 staff member, including 7 women; RECICE: 9 staff members, including 3 women; ASSOPAC: 10 staff members, including 2 women ; TEYESA SURVIVAL: - 10 staff members, including 3 women; PROSADEF: 10 staff members, including 4 women

The results of the evaluations in Bandundu led to the following general conclusions related to partner organizations:

1. Reporting and documentation of activities are weak;
2. Archiving is weak;
3. There are no monitoring mechanisms that support advocacy.

Katanga

In Katanga, the assessment of partners was done with the participation of other member organizations of their networks. Several organizations have committed to improve the planning and implementation of their activities. Participation for each organization - CDM: 10, including 3 women; CJP: 10, including 2 women; BDD: 35, including 9 women; SOCIKAT Bulletin: 10, including 3 women; AED: 10, including 3 women; and ANAPECO: 10, including 1 woman.

South Kivu

Organizations in the South Kivu namely, CEDAC, AFEJUCO, CAPSA have in fact, registered some important successes with their advocacy programs and thus seem to have benefitted from PBG support in honing their advocacy skills. They are much stronger than they were before, for example in action planning and developing written plans with a clearly defined strategic approach to advocacy. Staff participation in the assessments broke down is as follows: CEDAC, represented by nine members including 3 women; CAPSA by 9 participants, including a woman (director); and AFEJUCO by 8 participants, including 6 women.

Maniema

In Maniema, common weaknesses identified in PBG partners AVEM UMAMI ALFED, APRODEF, HBM and COJESKI were mostly in such in technical areas as the development of edicts and monitoring and evaluation. Staff participation for each organization was as follows: AVEM: 5, including 2 women; UMAM: 5, including a majority of 3 women three women; ALFED: 5, including 1 woman; HBM: same breakdown as ALFED; and COJESKI: no women of 5 staff.

Activity IR1.1.3 (SA5) - CRDs

South Kivu

During this month, at the CRD in Bukavu, a computer training course was offered for the benefit of 11 members of the Provincial Assembly of South Kivu, including a woman.

Judging from the impressive levels of punctuality, regularity of attendance on the part of the beneficiaries, the training was clearly very well-received. Members even sought to extend the training period. A similar training is being planned for CSOs.

Bandundu

During the month of October, the library of the Bandundu CRD was attended by 21 members of civil society, including 1 . Only one person from a public institution made use of the facility. The CRD Bandundu registered no other activity during this period.

Activity IR1.1.3 / 5 & IR1.2.3 - CSO Website Development Good Governance

Data collector workshop

Training of data collectors who will collect data for the good governance website began on September 30 ended October 1, 2011 in an atmosphere of gaiety and motivation for collectors. The objective for this activity was to strengthen the capacity of collectors on the legislative process, the roles of parliamentarians and collection methodology. The objectives of the meeting seem to have been met since the collectors at the end of this meeting seemed to understand the concepts. The session ended with the formation of data collection teams to be assigned to the different structures (parliament, government, civil society).

Meetings strategic coordination of the website

Website planning meetings continued during this period focused on developing systems for data collection activity. One of the principal challenges facing website planning at this time is the uncertainty surrounding the elections. However, it has been decided that one way to contribute to the electoral process will be to post all available platforms of candidates. The coordinator is in the process of collecting these.

Other issues to be overcome are mostly associated with protocol issues. For instance, all data collectors will require badges to be assured of entry into public institutions. It was also agreed that data collectors would be accompanied by PBG staff during their initial encounters with deputies, public officials and civil society representatives. Data collectors working at the national level were set to begin their work during the month of November. Given that this is the month of elections, they may encounter some difficulty with meeting with relevant sources of information, however, it was agreed that this month can be used at least to establish relationships.

Activity IR1.1.5 (SA2)-Grants

South Kivu

AFEJUCO

AFEJUCO held workshop whose aim was the formulation of strategies for advocacy on Maternal Health in Kadutu.

One of the strategies – the use of Radio Okapi for promoting messages on Maternal Health has already been made operational.

CAPSA

CAPSA has demonstrated its clear grasp of the concept of advocacy and the need to employ a full menu of activities and strategies to achieve its aims. This understanding has almost immediately translated into success. In particular, the organization engaged in a number of activities and strategies aimed at persuading the provincial assembly to introduce legislation on diabetes. Specifically, the called several meetings with decision-makers, organized a public hearing involving people living with diabetes and organized an educational workshop. Following its efforts, CAPSA has managed to put the issue of diabetes in the 2012 provincial budget. The budget has since been approved by the assembly and is awaiting the signature of the Governor of the province. Through this work, CAPSA has demonstrated the perfect synergy that can exist between civil society, authorities and politicians to reach a plea that brings positive change.

Bandundu

PROSADEF

PROSADEF organized a brainstorming meeting on strategies to implement for advocacy to increase the budget allocated to agriculture in the municipality of Mayoyo. The first of the strategies implemented was a radio broadcast that popularized the plea for an increased focus and by extension expenditure on agriculture. Apart from radio, theater performances were also organized. The next step in their planned campaign is the organization of public hearings.

Katanga

AED

AED engaged in a range of activities during this month including soliciting feedback on the issue of the cultural of transparency in management of public funds. The feedback solicitation was sent out through the Bulletin SOCIKAT, another PBG partner which showed an encouraging sign of collaboration among partners. This was followed by a Public Hearing on "Publication of the revenue and expenditure." Unfortunately the event coincided with the official launch of the campaign for legislative and presidential elections of 2011 and fewer public officials attended than the organizers had hoped for.

However, those who did attend participated very actively and as a result, managed to draft a have proposed edict on fiscal transparency that was read and approved by the participants. Out of the 154 persons who attended, 87 were women.

BDD

The organization conducted a workshop during this period focused on the development of an edict on two issues affecting farmers - security of land tenure and illegal taxation. Conferees deliberated on the following as input into the development of the edict to be proposed to the provincial assembly:

- a) Presentation of the results of the survey of farmers in the greenbelt of Lubumbashi and Likasi on the problem of land insecurity,
- b) Presentation of results of the investigation of illegal taxes and fines, followed by a presentation of the service of non-tax revenue
- c) In-depth analysis of problems, to identify messages for policy makers and advocacy. From this analysis, it emerged that there was a need to document as many cases as possible on land issues in order to be in a position to develop an edict that addresses all concerns. The farmers were also able to realize the magnitude of the number of taxes they pay and the amounts they pay compared to the meager profits they make on their annual production.
- d) Proposal of the messages to be associated with an advocacy campaign on these issues

After the presentations, there were exchanges between farmers and public officials in the true spirit of the aim of the PBG developed format – Dialogue Pour L'Action. It appears that the strengthening of ties between farmers and public officials was achieved through this process.

BDD also organized a conference that examined the potential role of the elected officials in the security of tenure. These combined activities were attended by 36 people, including 11 women.

Maniema

HBM

During this month, Haki Za Bin Adamu as part of the implementation of its PBG grant initiated a public awareness campaign on budget monitoring and the need for citizen vigilance on public and fiscal management. In particular, the initiated two radio broadcasts which included sketches.

The organization also hosted three workshops that focused on the philosophy of the project that, its achievements and its plans to address issues related to good governance, accountability, citizen control, budget transparency and civic education based on the budget.

ALFED

During this period, the organization organized several meetings through 12 community facilitators who organized awareness sessions on taxes. They reached 156 (38% women) people through this process. ALFED also organized four radio shows that addressed the same issue.

UMAM

UMAM organized a workshop focused on the development of a draft decree to facilitate the greater participation of women in public life political and Maniema. This workshop brought together 60 participants including 6 provincial ministers, 4 provincial deputies and an assistant of a deputy.

The presence of so many deputies and government ministers provided a strong lobbying platform through which UMAM representatives and their supporters presented the case for the need for more opportunities for women to engage in public service. At the end of the workshop, the deputies and public officials present were asked to endorse the draft decree as a means of strengthening the legal framework related to public and political participation of women in Maniema. The deputies and ministers agreed to take the matter further by establishing a commission to finalize the document.

Activity IR1.2.2 (SA1/2) – Audience Publique (Dialogue Pour L’Action) at the Provincial/ETD Levels

Katanga

A Dialogue for Action around the theme "Rehabilitation and construction of infrastructure in the Katanga provincial budget: Mid-term" was held during this period. The dialogue was attended by 67 people comprising members of civil society on the one hand and the provincial minister of infrastructure and some elected officials in the province as other stakeholders.

Another Dialogue for the Action took place in the ETD of Katuba on "Management of refuse and green spaces and preventing flooding." This dialogue was attended by 160 people and was intended to provide public input to local policies and approaches to addressing these issues. Public officials present included the known the head of the sanitation brigade as well as the mayor of Katuba.

Activity IR1.1.2-2/1.1.3-3 – Work of Search for Common Ground

Training and Coaching

During this period, three courses on conducting round table radio and television programs were organized for the benefit of Shala Vision Television of Bukavu, Radio Bangu Bandunduville and the KFM Radio Kindu with the latter extending into the beginning of November.

In Bukavu, there were 4 participants, including two journalists and two technicians. After training, three programs were produced for the months of October, November and December on 1) Guiding the public on voting decisions,

i.e. the criteria to be used for making voting decisions; 2) The Role of the Press during the election; and 3) Women working (pros and cons)

Four were also trained in Bandundu. After the training, two programs were produced for the months of October and November on 1) A review of the work and performance of the provincial assembly and 2) Free education.

At the final training in Kindu a radio technician and three journalists were trained. Training after which two shows were produced for the months at the beginning of November for the months of November and December.

2. Local productions

A total of five local productions were done in Bukavu, Kindu and Bandundu in the month of October:

Training is planned in Katanga for November.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

BTC - On Saturday, October 15, 2011, the PBG Legislative Strengthening Deputy participated in a workshop on the validation of a training plan presented by BTC as part of its Project System Support for Legislative / Provincial Assemblies. Present at the workshop were the Coordinator of the Technical Support Unit of Decentralization Support hoped to see the PBG CTAD also involve the organization of parliaments of the support component.

On Friday, October 27, 2011, a working session was conducted between the Deputy Legislative Coordinator, the Provincial Activities Coordinator of activities and Operations Manager of PBG, and the Legislative Support Program National Coordinator for BTC. The purpose of the meeting was to identify, among the activities planned by this program in the provinces of Maniema and Katanga, those that could be organized jointly with the PBG. IT Training has been adopted, subject to timing conflicts.

IR 2 Programmatic Accomplishments

South Kivu:

Activity IR2.1.1-9: Workshop self-assessment of the first legislature of the Provincial Assembly

This workshop on the evaluation of parliamentary activities was organized by PBG for the PMs and the political and administrative personnel of the legislative body of South Kivu and was held on October 7-8. All participants praised this PBG initiative emphasizing its relevance and importance for the next term.

Although the First Lady's visit has disrupted the use of time some members, it was observed that many most of the usual partners interested in capacity building responded to our invitation including 8 MPs (one woman). Overall, the workshop had 49 participants including 14 women.

Activity IR2.1.15-2: Initiation Windows XP, Internet, Word 2007, Excel 2007 and PowerPoint (Provincial Assembly / Group 2)

These training sessions responded to the needs of 11 participants including woman, most of whom had never used a computer, relying on their secretaries to type reports.

Attendance was good with no complaints about punctuality and regularity. The participants continue to practice what they have learned. After the training sessions, participants declared that they were now capable of producing a report without the help of a secretary.

Katanga

Activity IR2.1.15-4 Training in inventory and stock management

This workshop which targeted the Katanga provincial assembly staff members was held on October 3-6 was attended by 15 people including five women attending and was facilitated by PBG staff members.

Maniema

Activity IR 2.5.4-3 Presenting the results of the RCPP workshop

On September 20th and October 1st, DAI / PBG in collaboration with BTC organized a feedback workshop on the professional training sessions which were conducted at the national parliament from May 18 to June 7. This activity was facilitated by Etienne KABALA Kamango and Jeannette OMARI ANDJELANI respectively Division Director and Secretary of the Sessions, both administrative staff members of the Maniema Provincial Assembly. Forty staff members including five women attended.

Activity IR2.1.14-5 workshop on set up an for archiving and classification system

This activity was conducted on October 3-8 2011 and targeted the Provincial Assembly staff members with the objective of setting up management system records for Provincial Assembly and was facilitated by PBG staff members from the Bandundu office.

Thirty participants attended this meeting, fifteen for the first five days, and fifteen others who have joined the last day of the first team for editing work.

Activity IR 2.1.15-2 Windows XP, Internet, Word 2007, Excel 2007 and PowerPoint Initiation

Training on IT use for the benefit of the administrative staff of the Provincial Assembly of Maniema. This event started on Monday, October 31 in the CRD office DAI Maniema.

Activity IR2.1.2-6 Technical and IT hardware

The work of installing the VSAT antenna to the Provincial Assembly of Maniema were made from 23 October to 25 October 2011. The Administrative Director of the Provincial Assembly of Maniema expressed his joy by creating an e-mail with the name of the institution and sent a message of thanks to USAID through its implementing agency DAI.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Meetings held with other donors

International Conference on Budget reform – Members of the IR3 team attended an international conference held in Kinshasa on October 3 and 4 on the subject of budgetary reform. The conference was sponsored jointly by the French Embassy and the Ministry of Finance. It was intended to locate the DRC's budgetary reform process within a wider context, including the experiences of the OECD as a whole, France and Sweden, and that of fragile states and other African Countries.

One of the most interesting presentations was a case study of Burkina Faso's reform program. Their objective was to change from conventional budgeting to a results-based management framework – otherwise known as a program oriented budget. For it to be effective this method requires the establishment of result indicators and adequate monitoring of implementation. In Burkina Faso the experience has not been a complete success: even

though they had implemented a massive staff retraining program, it was not fully understood. Also, the lack of a strong statistical framework made measurement more difficult.

This was followed by presentations regarding the obstacles to financial management reform in the DRC, and progress regarding introduction of the Medium Term Expenditure Framework.

Finally the conference was given an analysis, by the Katangan Provincial Minister of Finance, Economy and Trade of the DRC's progress regarding fiscal decentralization, using Katanga as an example. He referred to the inconsistencies between the current practice and the constitution, particularly relating to retrocession, and the difficult constitutional position of ETDs (which still lack elected councils) in relation to preparation and approval of budgets. He also emphasized the need for speed in adopting a new tax code (Nomenclature des Recettes Locales) for ETDs.

Public Finance Management Group - The monthly meeting was held on October 19. The main point for discussion was the terms of reference for a replacement for the World Bank consultant Wourry Diallo who had, until June, been the chairman of the Group. The post is funded by DFID. Because of the nature of the funding the candidate will only be appointed until the end of June 2012.

It was also reported that it has very recently been discovered that the World Bank project, PRCG, would not be funding the IT equipment necessary to support the introduction of VAT in January 2012. The matter is particularly critical in Kinshasa and Lubumbashi. As a result the EU is trying to use expedited procurement procedures to have the equipment imported and installed in time.

Meetings held with counterpart organizations

none

Programmatic Accomplishments under IR3

Activity IR3.2.10-1: Public Private Partnerships in the delivery of services at the local level

Considerable work was required to bring the consultant's report up to standard, but by the end of the month we had an acceptable product. In the process we have refined a spreadsheet tool which was developed in August to evaluate different options in studying economic feasibility. This will be developed further in November so that it can be used by non-experts within a participatory workshop setting.

From 7 – 10 November we shall hold a workshop in Lubumbashi to present the reports to representatives of the ETDs, and then discuss them with potential partners from the NGO or private sector.

Activity IR3.1.2.3: Creating a UNDP website

On October 12, 2011 a meeting to review progress was attended by the Head of the Communication Section of CTAD, the CTAD staff who had received training on the website and the web design consultant. There were two issues to be resolved:

1. The identification of barriers to the completion of the website

According to the expert in charge of design, the site was almost ready for a presentation to CTAD to obtain final comments before publication. The documents submitted by the CTAD will be on the website by Friday, October 14. The only obstacle was to load the administrative structure of the DRC, which had been provided by the CTAD in a format that was unsuitable. Despite this difficulty the expert had managed to input some of the data. However, the problem remained of having to input about 10,000 records to complete the task.

The two solutions proposed were to:

- Proceed with the manual data entry on the site with risk of ending up with data entry errors. This would require a substantial verification phase;
- Obtain the file from the CENI in a compatible format. This would avoid data entry errors and allow a rapid implementation of the administrative structure of the website.

Indeed, the second solution was chosen. For this, the CTAD committed to obtaining the file from CENI in a compatible format the following day – in which they were successful. The data concerned all the administrative units within the DRC – over 10,000 of them.

2. The development schedule for finalizing the decentralization website

Presentation of the website to decentralization experts of CTAD on October 13. This presentation was to solicit the last comments on the site prior to publication.

The final presentation of the Alpha version of the site is expected to be made on November 4. This will be followed by a validation process by the Ministry of the Interior.

Activity IR3.1.6–5: Strategy on the transfer of powers

The consultants, Jocelyne Nkongolo and Germain M'beku, have now completed their field work. Plans are being made for a review workshop to be held with the relevant sectoral Ministries, the focal point in the Ministry of Interior (responsible for decentralization), interested donors and civil society, on November 14. In addition to this study, the study of administrative powers (see below) will also be presented.

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

Fieldwork is completed and the consultants, Georges Tshionza and Gaston Mondange are currently preparing the draft final report. As noted above, the study will be presented for discussion at the workshop in November.

Activity IR3.1.7-3: Inter-governmental thematic working groups

We are still waiting for the coordinator of CTAD to finalize the Terms of Reference for the national summit on this theme. In view of this and other delays it is clear that that the event cannot be held before the election.

Activity IR3.2.3 – 2: Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

At the request of the Mayor of Bukavu we have started a project in that city to establish a data base of local tax payers, while establishing joint committees with civil society and traders to solicit collaboration and support the exercise. Two consultants have been appointed: Martin Zadig is leading the survey, and Dr Expedit Sindano is in charge of constructing the data base and data capture. The work started in the last week of October, during which drafts of the survey and data entry instruments were prepared, together with an implementation program. By the end of the month these drafts had been completed and submitted to the Mairie for approval.

Activity IR3.2.7 -3: Technical assistance to ETDs to support financial management and monitoring

The consultant, Mbake Murhamya, completed his work in South Kivu, and has submitted his reports. This ends this phase of the work. A third visit to selected ETDs will start early next year.

Activity IR3.2.10-1: Public Private Partnerships in the delivery of services at the local level

Considerable work was required to bring the consultant's report up to standard, but by the end of the month we had an acceptable product. In the process we have refined a spreadsheet tool which was developed in August to evaluate different options in studying economic feasibility. This will be developed further in November so that it can be used by non-experts within a participatory workshop setting.

From 7 – 10 November PBG, shall conduct a workshop in Lubumbashi to present the reports to representatives of the ETDs, and then discuss them with potential partners from the NGO or private sector.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Katanga, Maniema and South Kivu

This work was completed during October. The next step will be to conduct environmental impact assessments on the three projects which have provisionally been selected for grant funding. The projects are:

- Katuba: Public parking space
- Likasi: Rehabilitation of an abattoir
- Kolwezi: Rehabilitation of a multi-purpose hall

The team to conduct these will be in Katanga during the second week of November, and it is hoped to complete at least two studies before the election.

Activity IR3.5.3-4 Round Table of Women Leaders (*Femmes Leaders du Secteur Publique (FELSP)*)

After some delays, the extension of the contract of the consultant, Catherine Odimba, has been finalized. We met with her on October 31 to discuss how she will approach the next year’s work.

Now that the organization is firmly established, it is hoped that she will use her time to assist the members to prioritize their work in such a way as to make the maximum impact. It is hoped that by the end of the month we will have an implementation road map that will include clear targets within a result framework.

Upcoming Activities (November 2011)

| Timing | Activity | IR | Location |
|-------------|--|-----|--------------|
| Nov 2- 8 | Launch of grants Kat 015 and 017 in Likasi | IR1 | Likasi (Kat) |
| Nov 11 – 16 | IT training (Excel, Powerpoint and Internet) | IR2 | Lubumbashi |
| Nov 8-12 | Workshop on Inventory and stock management | IR2 | Bukavu |
| Nov 7- 25 | IT training (Excel, Powerpoint and Internet) | IR2 | Kindu |
| Nov 8 | PPP workshop | IR3 | Lubumbashi |
| Nov 9-10 | Environmental impact mechanisms for the ETDs | IR3 | Kolwezi |
| Nov 14-18 | CSO Evaluation Workshop | IR1 | Bandundu |
| Nov 15-19 | Workshop on Inventory and stock management | IR2 | Bandundu |
| Nov 14-20 | CSO Evaluation Workshop | IR1 | Kindu |
| Nov 14-20 | Political documentation and research | IR2 | Kindu |
| Nov 14-20 | CSO Evaluation Workshop | IR1 | Bukavu |
| Nov 14-20 | CSO Evaluation Workshop | IR1 | Lubumbashi |
| Nov 14-16 | Environmental impact mechanisms for the ETDs | IR3 | Lubumbashi |
| | | | |
| | | | |



Monthly Report: April 2011 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

AT THE NATIONAL LEVEL:

Parliamentary news

- Since both houses of Parliament suspended their regular session in September, most senators and national MPs returned to their respective bases to campaign in preparation for the presidential and legislative elections of November 28, 2011.

Political and social news

- The presidential election campaign began without much momentum in the capital and subsequently the various candidates preferred to concentrate their efforts more in the provinces.
- While the CENI announced an impressive number of parliamentary candidates, very few have actually campaigned due to a lack of sufficient funding. Even the candidates for the presidential majority have not been very visible in the field. Most of the candidates chose to avoid using logos to show their political affiliations on their campaign posters.
- The Congolese franc exchange rate has experienced significant fluctuations during the electoral campaign. However, despite a sudden appreciation against the dollar, the market prices remained constant. They even increased following the voting, due to citizens provisioning their households with reserve stocks of food in anticipation of the possibility of looting and other post-election unrest.
- The elections of November 28th were conducted in such disarray that it was quite predictable that the results will probably be hotly contested. In Kinshasa, for example, many voters did not find their names on the lists posted at the voting offices which had been listed on their voter registration cards. Moreover, many cases of candidate-coordinated fraud have been reported.

The security situation

- The election campaign was punctuated by numerous incidents and provocations caused by fights between party activists of the ruling party and the opposition. Police repression was generally disproportionate to what was required to manage situations.
- On November 26th fighting between militants of different political parties have led the governor of the city of Kinshasa to ban three political meeting which had been scheduled respectively by President Kabila and two of the primary opposition candidates, Vital Kamerhe and Etienne Tshisekedi. On the same date when

some of Tshisekedi's supporters were heading to Ndjili airport to greet him, ten were killed by shooting blamed on elements of the Republican Guard.

SOUTH KIVU:

Provincial Assembly news

- The Provincial Assembly is in recess.

Political and social news

- Of the 11 candidates for President, only four, Joseph Kabila, Kengo Wa Dondo, Vitale Kamerhe and Etienne Tshisekedi travelled to South Kivu. The campaign ended in a reasonably calm manner among the population in contrast to virulent verbal sparring among the candidates.
- Compared to what happened in other provinces, the South Kivu elections were generally satisfactory. According to the CENI Executive Secretary, only 14 of 3,707 polling stations which were situated in the Kahele and Fizi territories had experienced malfunctions due to two main reasons: political manipulation, and security issues.

Security news

- Clashes between the FARDC and armed group called "local defense RAIA Mutomboki" were reported to Nyambembe. This armed group refused to cede to the military officials the responsibility of providing security for the population.

BANDUNDU:

Provincial Assembly news

- The Provincial Assembly is in recess.

Political and social news

- The population of the city of Bandundu received a visit from Vital Kamerhe on November 12th when he conducted a meeting at his party's headquarters. Although his convoy was threatened in several places where they visited, elements of the police were able to keep things under control.
- The Prime Minister Muzito also arrived in Bandundu town on November 12th. Following his visit in Bandundu, he continued the next day to the territories and cities of the Maindombe district.
- Etienne Tshisekedi arrived in the city of Bandundu Friday, November 25th. After entering the city, the convoy proceeded to the ONATRA urban camp rostrum in the town of Disasi where he held a meeting before a huge crowd.
- On November 28th elections proceeded normally in Bandundu. Isolated cases of irregularities were recorded in some polling centers in particular, the non-compliance time for the opening of polling stations, lack of ballots and the names of some voters were missing on the electoral lists.

Security news

- Despite some discomfort observed during the visit of Presidential candidate, Vital Kamerhe, the election was generally conducted in a peaceful manner.

MANIEMA:

Provincial Assembly news

- The Provincial Assembly of Maniema is in recess.

Political and social news

- During this period Maniema province has experienced the presidential and legislative campaigns as well as the elections. Unlike the campaign period, few incidents were recorded once voting got underway.
- The use of minors in the election was denounced by the Kindu. Applicants are reminded of the prescribed Code of Conduct for political parties.
- A process implemented by the High Council for Audiovisual and Communication direction to clean up the media space has been popularized in a ceremony attended by delegates from the Carter Center.

Security news

- The population fled the city of Salamabila in the territory of a Kabambare population on November 17th following the circulation of leaflets indicating an imminent incursion of Rwandan rebel FDLR. Fearing for their safety, residents of this city have dispersed some to neighboring towns and others into the bush.
- During the election campaign, supporters of the national deputy Lukwebo Bahati and those of the former Finance Minister, Matenda Kyelu, both belonging to the presidential majority clashed in Kalima. Two injuries were reported following the row. In the same manner, supporters of two independent candidates, the Foreign Minister, Tambwe Mwamba . and the Senator Ngongo Luwowo engaged in physical conflict in Mikilenge commune in Kindu has Mikelenge resulting in five wounded partisans.

KATANGA

Provincial Assembly news

- MPs are currently in recess.

Political and social news

- Clashes occurred on November 4th and 5th between supporters of the UDPS and the UNAFEC parties.
- Another confrontation took place Monday, November 7th between supporters of the UDPS and those of the the PPRD party President Mr. Louis NTOLEE, candidate for the National Assembly.
- On Wednesday, November 10th, the President, Joseph Kabila, while conducting his campaign addressed the people of Lubumbashi, after which he traveled to Kasumbalesa and upon his arrival a fight broke out between supporters of the PPRD and UDPS parties, followed by UDPS supporters throwing stones at the President's motorcade which was headed for Likasi.

Security news

- Clashes between UDPS militants UNAFEC on November 4th and 5th resulted in several injuries and property damage. Activists for both parties engaged with knives, machetes and clubs.
- The arms depot of the Major Nvangu Military camp in Lubumbashi was attacked on the night of Saturday, November 27th. According to the 6th Military Region spokesman, the deposit was completely burned down. Note that this situation came after an attempted theft of military equipment in the same night from Camp Precast and a transit depot in Kilobelobe located in the same neighborhood "Bel-air in Kampemba commune where there have been reported numerous cases of insecurity and the use of weapons of war by unknown perpetrators.
- On the morning of November 28, election day, two Nissan jeeps carrying electoral kits for polling stations in the town of Kampemba along with election materials at the Fina bus stop in Bel-Air were attacked and burned by unknown assailants.
- At noontime on the same date, gunfire was heard in some parts of the city of Lubumbashi. According to eyewitnesses, gunmen lit the polling station in Njanja school in Kampemba municipality on fire, shot at two police officers, and then made off with the ballot boxes. The Republican Guard (Special Presidential Guard) arrived on the scene and exchanged fire with the attackers who eventually retreated after several were captured. Three of the attackers were killed on the spot.

Impact vis-à-vis the program of the PBG

The socio-political context and security of the country had no other effect on the implementation of program activities, except the decrease in activity due to the unavailability of partners in all three of the IRs and logistical constraints generated by the conduct of the elections.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

None

Meetings with PBG partner organizations

None

Programmatic Accomplishments

Activity IR1.1.2 (SA3): Civic Education

BANDUNDU

In several local government districts, cities and towns in Bandundu, over 1000 people (including 512 women) participated in civic education programs on legislative functions by PBG sub-grantee ECC.

KATANGA

A total of 1000 citizens including 400 women were targeted in Kolwezi for the civic education program on legislative functions. In Katuba, another 1000 were targeted including 368 women. And in Likasi, a total of 930 persons were reached including 379 women.

Activity IR1.1.3-4: Evaluation Activity CSO

Observation highlights of the 2nd annual evaluation results for civil society partner organizations include the following:

- Subsidized organizations have greatly improved in the planning and monitoring activities;
- Many organizations have developed relationships with local or provincial government representatives;
- Networking among CSOs is still not optimal and even where they work together task distribution is not clearly defined.
- Some women's organizations still show limitations in terms of technical competence.

SOUTH KIVU

A computer-training course was conducted targeting 11 female deputies. For most participants, this was the first time even touching a computer. The participants proved to be highly receptive learners. Some sat for hours at the computer to engage in self-instruction and to reinforce what they learned from PBG staff. They complained that the training was too short and asked for another one.

During this period, the CRD recorded 11 visitors for research purposes, including four students, a member of civil society, a member of the provincial assembly and three officers of the municipality of Bukavu.

BANDUNDU

During this period, a similar computer-training course was conducted for the political and administrative staff of the Provincial Assembly of Bandundu. There were 20 participants in all, including 3 women.

Eight CRD users were recorded during this period. Also during this period, the CRD took delivery of 79 books on Agriculture and Good Governance.

MANIEMA

Twenty members of staff of the provincial assembly in Maniema, include 6 women, were trained in Windows, Word, Excel and PowerPoint.

During this period, the CRD registered 234 users, including 15 women. The subjects of users' online searches included decentralization, good governance, democracy, agriculture and project management.

Among the users were, 192 people from civil society; 25 from the Provincial Assembly; and 17 from provincial government.

KATANGA

As part of an awareness campaign on good governance and elections, PBG partner, the SOCIKAT Bulletin held a panel discussion that brought together different people, including 30 parliamentary candidates. During the meeting the different candidates were given the opportunity to explain their respective motivations for standing for elections. After the presentations by candidates, a lively question and answer session ensued in which ordinary citizens posed many questions.

Activity IR1.1.3 / 5 (SA5): Circle of Women

In most provinces, this activity was suspended temporarily while meetings were convened to choose themes. As these meetings were intended to be embedded in the debriefing meetings, only one of four was held. The rest will be held in January after the post-election environment returns to normal and after the festive season. However, in Maniema, there were radio re-broadcasts of two programs from October.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

Notwithstanding, the electoral environment, website data collectors were deployed during this period. Of the three groups of collectors, only those focused on government departments were unable to hold meetings because of the unavailability of the Secretary General to authorize meetings with members of government departments. However, the other 2 groups were active during this period.

The civil society data collectors attended an open house on (Extractive Industries Transparency Initiative (EITI). The focus was on how to ensure that DRC is compliant with EITI principles and also to help the general community become acquainted with EITI and those in the DRC who are involved in this issue. Meetings with EITI team leaders are expected in the coming months. Participation in this event particularly piqued the interest of the young data collectors who expressed excitement about learning more in this area.

A meeting between PBG staff and the parliamentary data collectors on the one hand and the Parliament Secretary General of the National Assembly on the other was positive and indicated strong future cooperation from the Assembly. In particular, the SG promised to provide collectors with information on parliamentary activities, including attendance lists of plenary sittings as well as projects and legislative proposals in the pipeline. The secretary expressed his good intentions by taking the coordinates of each collector.

In addition, the PBG is studying the modalities of collaboration with ODEP (Observatory of public expenditure) on the budget analysis. Two meetings were held with the organization during the month of November.

Activity IR1.1.3: Debriefing/Annual Group Evaluation- with CSOs.

Because of election activity and uncertainty about the prevailing environment in its aftermath, the IR1 team managed to organize a debriefing session in only 1 of the 4 provinces. In particular, a session was held in Bukavu and even there the turnout was low because of election activity as well as the on-going challenge PBG has in that province with interesting CSOs in associating with PBG. The main objection to PBG participation seems to be the low grant amounts. After an evaluation of activities by the partners themselves, the workshop proceeded with the review of various reports on the implementation of grants.

GRANTS

BANDUNDU

• COFERD

The organization continued mobilization through local radio stations in the city of Kikwit. They successfully organized 7 of 9 planned broadcasts. The two remaining broadcasts will be conducted after November 28, given the climate of the election period.

MANIEMA

- ALFED.

Three major activities were organized by ALFED, these are:

- ❖ Civic Education on Payment of Taxes

This partner has continued to campaign on the need to pay taxes to promote development. In particular, during this period, radio broadcasts and a total of 48 awareness sessions were organized by twelve leaders of ALFED through various districts of the Municipality of Alunguli. These meetings reached 576 people, of which, 65% were women and many more were presumably reached by the radio broadcasts. ALFED hosted two interactive programs on radio-television Kindu Maniema, (RTKM).

- ❖ The completion of the advocacy document

ALFED organized a workshop at its headquarters to finalize their strategy document for their advocacy campaign taking into account technical advice provided by PBG.

- ❖ Fortnightly meeting

With the support of the PBG grant, ALFED holds coordinating meetings every two weeks with their civil society partners to consolidate synergies and to collect information from all participating members on market governance. They also assess the status of campaign implementation at each meeting, focusing on the strengths, constraints, lessons learned, and mapping sites of civic education campaigns and business planning for the next month.

- UMAM

UMAM has also convened regular meetings of their partners in which the status of advocacy campaign implementation is discussed. Each time the group assesses the level of responsible and active participation of women in the management of ETD public affairs. In the meeting held this month, 16 people, including four men, participated in this meeting. In addition, participants discussed strategies for women's participation in the electoral process in their area. This led to special awareness campaigning on women's participation in the electoral process. The campaign, which employed six trained facilitators for this purpose, reached 216 people including 74 men. It should be noted that this latter activity is an own initiative (not supported by USAID / DAI).

- HBM

Haki zabinadamu has centered its activities on the awareness of citizens of the budget process, good governance and peaceful, transparent and democratic elections. Towards that end, they have developed radio programming and broadcast them using their own radio antennas known as RHM. So far, four shows, each featuring a sketch, have been aired.

KATANGA

- AED

AED is nearing the end of its grant. It was prevented during this period from carrying out the remainder of its plans due to its inability to meet with decision makers at election time.

- BDD

All related activities were adjourned until the month of January 2012 because the prevailing political climate.

- SOCIKAT

SOCIKAT conducted dissemination of advocacy messages through the press and in this case, by its own newsletter.

Activity IR1. 1.1 . 3.-5: Youth-Led Democracy program

In order to ensure continuity in all provinces, a Youth Orchestra has been identified in Maniema to support the implementation of the program on Youth-led democracy.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

none

IR 2 Programmatic Accomplishments

SOUTH KIVU:

Activity IR2.1.15-4: Workshop on Inventory Management and Inventory

The workshop held from 7 to 9 November was attended by 30 people including eight women. Following this work, the participants resolved to do their best to persuade their superiors present or future to make purchases following a regulatory set up and manage a single stock system. They refer also to the achievements of this session to convince their superiors to no longer utilize a system of small separate stock supplies procured and controlled in a clandestine manner and in no particular order.

MANIEMA

Activity IR2.1.15.-2: Training of the Provincial Assembly on IT

This workshop was organized for a third group of administrative staff of the Maniema Provincial Assembly and it appeared to be quite successful. This training program commenced on October 31 and ended on November 26 in the DAI Maniema CRD office. It consisted of five modules including: Windows XP, Internet, Microsoft Word, Microsoft Excel and Microsoft PowerPoint. This training program lasted 19 days and the number of participants included 20 participants (six women)

BANDUNDU:

Activity 2.1.15.-2: Training of the Provincial Assembly on IT

This workshop was conducted on November 7-17 for the political and administrative staff of the Bandundu Provincial Assembly participated in a workshop on New Information and Communication IT technology. Held in the computer room of the Bandundu CRD, this third module of the workshop series focused on the concepts of EXCEL. Twenty staff members including 3 women participated.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

Change of *Bourgmestres*: Lubumbashi.

The Governor of Katanga reshuffled the *Bourgmestres* of the communes in Lubumbashi. In many cases it was a matter of rotating them, but some lost their jobs and there are new replacements.

The ETD we have selected in Lubumbashi, Katuba, was one of those affected. This is the third *Bourgmestre* within one year in the same commune, which makes our work difficult. This is particularly apparent in Katuba that does not have a strong staff.

Candidature of the Deputy Decentralization Advisor, Asha Sulubika.

In September Ms Sulubika announced her intention to stand as a candidate for Deputy in the National Assembly. She undertook not to use her position within the project for political purposes, and equally not to discuss politics within the workplace. She took leave on November 7th until after the election.

Meetings held with other donors

none

Meetings held with counterpart organizations

none

Programmatic Accomplishments under IR3

Activity IR3.1.2.3 Creating a decentralization website for CTAD

The presentation of the Alpha version of the site was held on November 10 at the offices of the World Bank's project unit PCRG, attended by CTAD and the Bank project staff. A number of corrections and improvements

were suggested which are being incorporated in the site. A final presentation to the Ministry will be made in December.

Activity IR3.1.8 – 2 Diagnostic study of administrative powers

The workshop to present the findings of the two studies was held on November 14. It was convened by CTAD, and unfortunately invitations were sent out very late, so some people were unable to attend. It was opened by the Deputy Director responsible for Decentralization in the Ministry of the Interior, on behalf of the Minister, and was attended by representatives of some sectoral Ministries, interested donors and civil society. Both studies were well received, and there was a lively debate regarding both the findings and recommendations. The study to receive the most interest was that concerning the transfer of responsibilities.

Activity IR3.2.3 – 2 Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

The first meeting of the project steering committee was held on November 15. Its membership includes representatives of the city itself, all the *communes* within the *ville* and civil society organizations. It is chaired by the Deputy Mayor. This was followed by a workshop on 21 and 22 November which was held to train the interviewers. A pilot study of 300 interviews was conducted on November 23 to test the survey forms, which went well. However, the pilot study showed that communication with traders has not been as good as hoped. A meeting was due to be held on November 30 to discuss ways of rectifying the situation which unfortunately had to be cancelled due to the non-availability of the Mayor, but this will not delay implementation of the surveys.

Activity IR3.2.10-1 Public Private Partnerships in the delivery of services at the local level

We held a workshop in Lubumbashi from 7 – 10 November to present the feasibility reports to representatives of the ETDs, and potential partners from the NGO and private sector. The workshop aimed to sensitize the participants regarding the need to identify financially viable projects for PPP. The response was far better than could have been hoped. All sectors understood the principles and endorsed the methodology which had been used to evaluate projects.

This was followed by a process to review all the projects studied and to identify the ones which were most suitable for PPPs. On the basis of this, the next stage will be to invite expressions of interest regarding the projects. In view of the competition for attention from election issues and Christmas during December, this stage will be started in January.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Katanga, Maniema and South Kivu

Environmental impact assessments on two of the three projects which have provisionally been selected for grant funding were conducted during the month.

The first to be undertaken, from November 4 – 6, was the public parking space, and the multi-purpose community hall in Katuba. This was followed by the project in Likasi, rehabilitation of an abattoir which was held on November 8 and 9. The third, rehabilitation of a multi-purpose hall in Kolwezi will be held when current traveling restrictions are lifted.

The workshops involve the steering committees in the respective ETD, civil society, representatives from the national *services deconcentres*, and engineers identified for implementation of the work.

Meanwhile, the consultant to undertake the studies in Maniema and South Kivu, Jean Claude Chikonza has been appointed. He was brought to Kinshasa for a day's orientation on November 11, which included study of the Feasibility Study Manual, the interactive spreadsheet tool for financial viability, the reports of the Action Planning Workshops in the two provinces, and the priorities selected by the project for further study.

CONSTRAINTS

- The election campaign process and the elections themselves posed a huge constraint on many activities that were to take place during this period. The office closure for almost a week also meant that internal contact within PBG was limited.



Monthly Report: December 2011 Activities

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Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability
IR 2 Selected parliaments are more democratic and effective
IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

As to be expected, the prevailing environment in all targeted provinces during this period was characterized alternatively by actual unrest or intense fear of the possibilities for unrest stemming first from the anticipated announcement of the November 28th election results, then from the actual announcement of a Kabila victory and many unresolved parliamentary results and finally from the dual presidential inaugurations, first of the officially declared president, Kabila and following 3 days later, the "inauguration" of the main opposition candidate and self-proclaimed president, Tshisekedi.

As a result, activity in PBG offices in all provinces came to a virtual standstill both because of unanticipated office closures as well as the planned office closure during the holiday period. In the case of IR1, the majority of its partners, in some cases as much as 80% or more were engaged as election observers and thus were not available to engage with PBG.

In South Kivu, some belief was expressed in the credibility of some parliamentary results where incumbents were rejected and new faces ushered in.

At the same time, ethnic violence in certain parts of that province, mostly attributed to the FDLR, continued to rage where attacks on villages led to widespread displacements and many deaths.

Education at one University was interrupted because of a hike in fees. A fee strike continues indefinitely.

In Maniema, the post-electoral period was marked by a clamp-down on public gatherings and fear. Despite the strong support for Kabila and the widespread jubilation visible on the streets of Kindu, the capital, strong suspicion of the integrity of results lingered in opposition camps.

In Katanga, the post-election results announcement environment was marked alternatively by the jubilation of Kabila supporters and angry marches from Tshisekedi supporters.

In Bandundu, things remained calm and some provincial government and international agencies even managed to organize activities during this period on issues involving sexual violence awareness-raising, public procurement and health.

Nationally, if the election of Kabila remains confirmed, IR1 partners will be encouraged to review the promises contained in his inauguration speech, the theme of which was a “revolution in modernization,” as a point of departure for monitoring his administration’s adherence to those promises. PBG could make a contribution by organizing a national civil society conference to review administration promises and develop monitoring mechanisms in each area, but only after it is clear that Kabila will remain in power.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

None

Meetings with PBG partner organizations

None

Programmatic Accomplishments

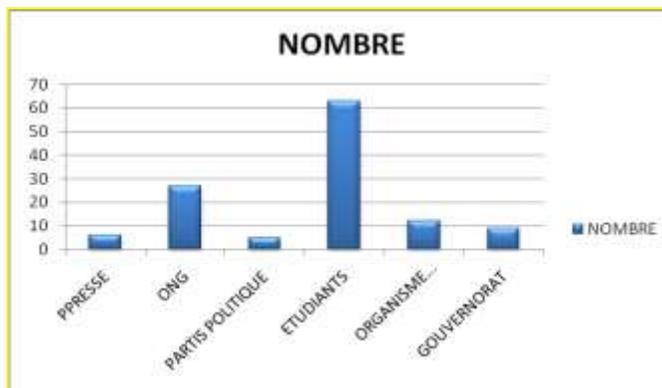
Activity IR1.1.3 (SA5): CRDs

Activities were limited in the CRDs during this period. However, in some provinces, users still made use of CRD facilities. In Katanga there were approximately 8 visitors per day.

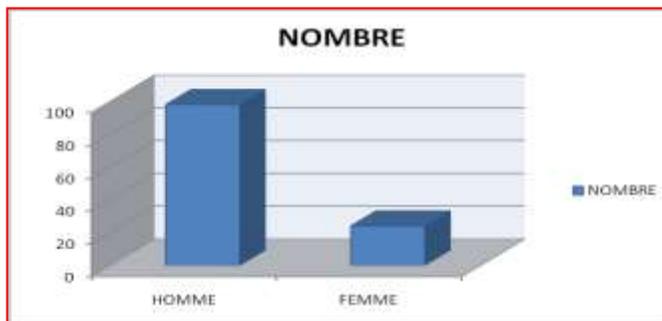
The Bandundu team provided the following excellent analysis of CRD use for the month of December.

Fréquentation CRD Internet

| ORGANISATION | NOMBRE |
|------------------|--------|
| PPRESSE | 6 |
| ONG | 27 |
| PARTIS POLITIQUE | 5 |
| ETUDIANTS | 63 |
| ORGANISME | 12 |
| INTERNATIONAUX | |
| GOUVERNORAT | 9 |
| TOTAL | 122 |



| SEXE | NOMBRE |
|-------|--------|
| HOMME | 98 |
| FEMME | 24 |
| TOTAL | 122 |



Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

The most important information posted on the website during this period was the initial civil society election observer report. In particular, PBG partner CODHOD, released the following statement (translated from French) which was disseminated through the website:

The Committee on Human Rights and Development, CODHOD, applauds the commitment of the Congolese people to do their civic duty on Election Day, despite the rain, material and organizational difficulties, imperfections observed here and there. The CODHOD has always advocated for the consolidation of democracy in the DRC and the establishment of rule of law, and welcomes the ownership of the electoral process by all. This is sufficient proof that all awareness promotion and training undertaken by the CODHOD with support from the American Embassy in Kinshasa on "Democratic participation in elections" were understood and respected by the population - of course with the support of all stakeholders. [To promote such democratic participation], CODHOD launched an observer mission with volunteer observers that we appreciate for this expression of strong patriotism.

However, the CODHOD remains deeply concerned by the credibility of the vote in view of the irregularities on election-day across the country and incidents of all kinds, causing deaths, recorded here and there in different provinces of the Republic since the pre-election period until today. It is clear that the Independent National Electoral Commission (CENI) had insufficient time to organize an election devoid of boondoggles and pandemonium.

1. Observation of the pre-election period

Considered potential problems:

-- CENI who does not enjoy broad confidence of the participants in the election:

Because of this, the opposition raised several problems: initial registration, no code of conduct signed by the UDPS, widespread police repression. There seemed a lack of impartiality on the part of the President of the CENI inferred by his close connections with the President of the Republic. Only the ruling majority gave the impression not to worry about the voting process. The opposition continued to participate in the process on the bed of the concerns and complaints.

The electoral law was not respected: Elections should be held three months before the end of the term of incumbent President, so in September. Lists of candidates should be made public one month before the campaign, which was not the case. Or even the display of voters' lists and maps of Bureau de Vote did not meet the legal deadlines. Other irregularities include:

- *There are parties who have submitted more candidates without the sanction of the CENI;*
- *The campaign by the incumbent president started prematurely;*
- *There was clearly illegal use of state property by the candidates. The incumbent was favored over others;*
- *There were many acts of intimidation;*
- *The opposition also resorted to the use of violence;*
- *Candidates used gangs "pombe" to sow terror and death;*
- *The campaign began and ended in a climate of violence. Hence the organization of the elections was conducted against the backdrop of crisis and mistrust of the population with respect to the CENI;*
- *The security services have not been neutral with such consequences, not only as intimidation of activists of political parties, but also, the repression of demonstrations and threats made against and intimidation of defenders of human rights;*
- *Technically, everything was not ready. There was the lack of preparation;*

- *The contradictions between the President of the CENI and its First Vice led us to ask ourselves whether the decisions are voted on a partisan basis or by consensus;*
- *The budget of CENI is largely funded by the state. That is a good thing to commend provided there is also neutrality; and*
- *Despite the problems of light, the polling stations located in various institutional facilities were compliant and accessible to all, even to disabled voters, however, the mapping of polling stations was wrong. We found the fictitious offices, so non-existent as well as poorly located offices.*

Activity IR1.1.5 (SA2): Grants

Most grant activity was suspended during this period because of elections. However, the PBG provincial offices continued to disseminate the second call for proposals.

I. Activities planned for January 2012

- Evaluation workshop in Katanga ;
- Evaluation workshop in Bandundu;
- Workshop to plan the Circle of Women broadcasts in Katanga ;
- Refresher workshops on ownership with PBG staff in provinces, especially targeted towards new staff;
- Continuation of data collection for www.gouvernancepourtous.cd and
- Team leader leaves project, SI Washington initiates evaluation process of SI involvement in PBG.

II. Constraints

- The elections and their aftermath significantly inhibited PBG activity during this time.

III. Opportunities

- The poor staging of the elections, the handling of the results, the lack of transparency and Kabila's speech filled with promises of a better future for Congolese citizens present huge opportunities for CSO monitoring and advocacy in 2012 and beyond.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

None

IR 2 Programmatic Accomplishments

In December, no activities were carried out due to the political situation and the US Embassy travel ban.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

Impact of the election process

The project was severely affected by the national elections and (this month) the announcement of results. Security fears required the office to remain closed during the week during which the results were to be announced, and the Kinshasa office was forced to close one hour early to allow staff to reach home before dark.

Nevertheless work continued, and in spite of being closed we managed to achieve useful progress, including continuing with our revenue generating project in Bukavu, and project feasibility studies in Maniema.

Inaugural address by the President

In his inaugural address on December 20, President Kabila summarized his proposals for the next five years.

Of interest to the PBG were:

He announced a *Revolution de la modernité* (Modernization revolution). This will be a program to rapidly tackle unemployment and low incomes, address insanitary conditions in urban areas, serve basic human needs, and improve conditions in the villages and in the judicial system.

Regarding administration, he acknowledged that the country needs to be administered more efficiently. He said it needs a decentralized government, with regulatory powers and the capacity to make an impact, one that will work in the service of the population and development agencies.

He affirmed the importance of private enterprise, whether existing or potential, particularly its role in adding value to the economy in the fields of agriculture, mines and hydrocarbons.

He concluded by saying that it is through work, undertaken in a spirit of rigor, justice and discipline, that riches will be created; thus allowing increased salaries and buying power for the Congolese people.

Meetings held with other donors

On December 14, the IR3 team met with those responsible for public finance in the EU funded *Programme d'Appui à la Gouvernance*. The project works in three areas: justice, natural resources, and public finance. Under the latter they have been working to enhance the capacity of the National Assembly, especially the Financial Commission, Ecofin; the design and implementation of financial reforms, and strengthening the capacity of financial institutions; and support for the *Cours de Comptes*. In their work with the National Assembly and the Senate they have collaborated already with PBG.

Although the projects do not overlap to any significant degree, they were very interested to hear about our role in decentralization, and sought advice on how to approach the subject of decentralization as far as public finance is concerned.

Meetings held with counterpart organizations

None.

Programmatic Accomplishments under IR3

Activity IR3.1.2.3: Creating a decentralization website for CTAD

CTAD staff failed to supply the additional material they had promised. It has therefore been decided not to delay publication any longer, and the site will be opened to the public within the next month.

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

On December 15 we held a meeting with the consultants of the two studies, together with CTAD, to review and comment on their reports.

It was agreed that the study relating to the transfer of powers needed little work, but the other report was weak in several areas. Both teams completed revision of their reports by the end of the month. In January we shall meet with CTAD to discuss next steps.

Activity IR3.1.7-3: Inter-governmental thematic working groups

Terms of reference have been prepared for the next round of the working groups, to be held in Maniema, South Kivu and Bandundu in January and February.

Activity IR3.2.3 – 2: Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

The activity currently being undertaken concerns the census of taxpayers which has been undertaken in Bukavu. During the month the data tabulation was completed. A total of 7,839 tax payers have had their details recorded. A meeting was supposed to be held on December 15 with the Mayor and others to review the results and discuss next steps. Unfortunately the Mayor was not able to attend, but the meeting continued without him. It was decided that the results should be shared with the participants to allow them to correct any mistakes, and further meetings will be held in the new year.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Maniema and South Kivu

The consultant has completed the Maniema portion of the work, and the first feasibility studies were submitted for review in the middle of the month. The remainder of the work will be completed in January.



Monthly Report: January 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

National Parliament News

- National deputies are still in recess. most of them have returned to their constituencies due to the recent presidential and legislative elections held on November 28.

Current political and social

- On 26 January 2012, the Independent National Electoral Commission (CENI) released partial results of national legislative elections of November 28th for 155 CLCR (local centers of Compilation of Results). As shown in the graph below, most of the seats go to the Presidential Majority, while the remainder is shared between the Opposition and the Independents.
- The UDPS (main opposition party) whose leader Etienne Tshisekedi is under de facto house arrest, has already declared not to recognize the provisional results of parliamentary elections and indicated that its 42 MPs elected will not sit in the National Assembly. In contrast, other elected opposition will sit.
- The introduction of Value Added Tax resulted in a rapid increase in prices of goods and services throughout the national territory. Although some goods such as fuel and bread are temporarily exempt from this increase, the purchasing power of the population has significantly eroded.

Security news

- Overall, the security situation was calm.
- However, it can be reported that UDPS had called the organization of unilateral strike days where everyone is instructed to stay home for the day. This instruction has not been followed in Kinshasa or in other provinces, except the two Kasai Provinces.

South Kivu:

Provincial Assembly News

- The Rapporteur of the Provincial Assembly in an interview granted to the media, referred to a possible special session to be held in response to written requests from 20 PA members. This session would deal with what was not completed during the previous session. The PA President did not seem fit to grant this request arguing that the request was not clear on what matters would be treated and he reiterated that the next session would be held in March.

Political and Social News

- The current political news was characterized by the publication of election results with its share of disputes. The Provincial Governor, also candidate for a National Assembly seat, failed to get elected. According to some, he will present himself as a candidate for the Governor's seat for a second term.
- The implementation of VAT has the South Kivu traders along the consumers of in total confusion. There has been a rise in prices of goods and services overnight. The *Direction Generale des Impots* is attempting to conduct an awareness-building campaign on the VAT application has thus far has experienced little success.
- There continues to be reports on many cases of cholera (370 cases on January 13) in several health zones. The victims are mostly members of the displaced population who are fleeing FDLR attacks.

Security news

- There are reports of killings in Shabunda territory in the town of Bakisi. This operation occurred during the days following the New Year festivities and which intensified during the night of January 3rd and continued through January 4th. Forty two deaths and several rapes were reported.
- On January 9, gunshots were heard in Bukavu, at the 10th Military Region. These shots were allegedly fired by soldiers who were unpaid for three months and were demanding their overdue wages.

Impact vis-à-vis the PBG

- The absence of a plenary and post electoral issues have slowed the implementation of PBG's activities in provinces.

Bandundu

Provincial Assembly News

- The Provincial Assembly is in recess.

Political and Social News

- The year began, with a peaceful atmosphere. On January 1st, the acting Governor has expressed good wishes to the population on the occasion of New Year's Day, and took the opportunity to call upon the people of Bandundu to cultivate peace as a necessary factor for the continuity of the reconstruction of the province.
- The First *Rapporteur-Adjoint* of the CENI conducted a fact-finding mission to look into the disputes over election results in the constituencies of Masimanimba, Gungu, Bagata, Kiri and Yumbi and met on January 24th with the Provincial Assembly. He assured the inclusion of their concerns before the next CENI publication of results of parliamentary elections in order to restore social harmony in these entities.

Impact vis-à-vis the PBG

- The absence of a plenary and post electoral issues have slowed the implementation of PBG's activities in provinces.

Maniema:

Provincial Assembly News

- The provincial deputies are still in recess.

Political and Social News

- The Congolese Institute for Nature Conservation (ICCN) is experiencing many difficulties while attempting to work properly in the Maiko National Park (located in southern Maniema) due to the presence in the park of Simba rebels and poachers. These elements have been known to capture rare species found in the area including the Okapi and the Congo peacock.
- Following an inspection of Kindu's basic social infrastructure, the Governor of Maniema Province has expressed outrage at the slow pace of the rehabilitation work of the Kindu Central Market. He plans to convoke contractors who were entrusted with these works and interrogate them as to the cause. For him, it is incomprehensible that this work stalled when funding has been obtained since 2010 and that the work should have been completed within 9 months.
- The Vice-Governor of Maniema Province, Mr. Jerome Bikenge announced the presence of cases of polio in the Territory of Kabambare since January 5th. These cases were certified by the laboratory INRB in Kinshasa, raising fears the epidemic could spread across the province. To prevent proliferation of this dreaded disease, he urged the population to observe basic rules of hygiene.
- In its press release HBM/SE/001/2012 of January 11th, Haki Za Binadamu-MANIEMA attacked the decision of the Provincial Governor to suspend certain programs of Community Radios in Maniema. They denounced the Governor's usurpation of powers, the violation of freedoms of press, information and the radio emission and the laxity of the High Council for Audiovisual and Communication (CSAC) which has the mission to protect people's right to information.\

Security News

- Gunshots were heard in the night of January 4th-5th at the American Bar Association's (ABA) provincial headquarters, creating insecurity in this part of the town of Kindu. It was determined that these shots were fired by a group of armed thieves who had broken into the NGO's enclosure. The sentry alerted the Vice-President of the Provincial Assembly of Maniema who happens to be a neighbor and the latter came to his rescue.

Impact vis-à-vis the PBG

- The absence of a plenary and post electoral issues have slowed the implementation of PBG's activities in provinces.

Katanga

Political and Social News

- Disputes over election results continue to dominate the political news. After the CENI's publication on November 28th, most losing candidates have been busy granting interviews on different radio and TV channels displaying their displeasure with the results.
- Just after the holiday season, the population has seen an increase in market prices, which reached 25% for certain items. This phenomenon was determined to be due to the weakening U.S. dollar in December, and was exacerbated by the application of VAT.

Security News

- Throughout the holiday season and the New Year so far, the city of Lubumbashi has experienced few points of insecurity most of which have already been reported and are subject to joint patrols beginning at midnight until five in the morning.
- Several villages in the Haut Katanga were emptied of their inhabitants following clashes that took place in MUBIDI between the rebel militia leader Gedeon and

regular army troops. Currently over 10,000 families have been displaced between Manono and Mitwaba and are without shelter.

Impact vis-à-vis the PBG

- The absence of a plenary and post electoral issues have slowed the implementation of PBG's activities in provinces. However, one positive element is that the Bureau of the Assembly has provided DAI with a formal request for technical and material assistance.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

None

Meetings with PBG partner organizations

A meeting was held with the coordinator of the website, www.gouvernancepourtous.cd. This meeting focused on setting out objectives over the next quarter. Immediate priorities that were identified included the following:

- There is a need to revive the steering committee, perhaps by expanding it and holding more regular meetings;
- There is a need to develop a provincial roll-out plan;
- There is a need to identify the organizations which will be involved in the provincial data collection process;
- There is a need to refine the data collector training program and to determine who will regularly oversee the work of the data collectors.

At the meeting, the coordinator also submitted reports of website usage from the period between July and November 2011.

A meeting was also held with the CENADEP Country Representative which focused on finalizing outstanding issues associated with the departure of the IR1 team leader. The main focus was on providing input to the performance appraisals of the field-based trainers.

Programmatic Accomplishments

Activity IR1.1.3 (SA5): CRDs

South Kivu

Two workshops were conducted in the CRD during the month. One was to evaluate the Circle of Women broadcasts and a second workshop on the visionary association of artists. In addition, the NGO AFEJUCO held its bimonthly evaluation session at the CRD. With respect to IT activities, 29 people attended the CRD requesting workshops which started during the latter half of the month. Only one woman was among the list of people who visited the CRD.

Bandundu,

From January 10 to 15, the CRD hosted a workshop for local stakeholders on Citizen Participation and Participatory Governance for the proper management of ETDs in the Bandundu province which was organized by a network of CSOs known as C4 (CEPROSOC, CENADEP, CANACU and CAFEN) with support from the Civil Society for Good Governance Fund. Participants included local leaders came from Bagata, Nioki, Mushie and Mashambio. A total of 30 leaders and 43 local political and administrative authorities attended this workshop.

The objective of the workshop was to promote the emergence local development at the ETD level based on the principles of good governance and citizen participation.

CRD on-line activities were temporarily suspended due to the necessity of displacing the satellite dish.

Katanga

The CRD was visited by 53 people including 34 men and 19 for various services, including access to the Internet and the library.

Maniema

The CRD hosted a workshop on the assessment and planning of Circle of women leaders in Maniema project activities. Included in this assessment were a series of telephone interviews, conducted by 145 people for a period of 14 working days (from 12 to 31 January 2012).

The CRD hosted the following events:

- A conference to provide partners with information on the good governance website and to initiate preliminary discussions on the website was held on February 8-9.
- An evaluation workshop and recycling advocacy was held from February 13-16 for 12 delegates from partner organizations.

Other activities hosted by the CRD were attended by the following breakdown of participants:

| Period of February 1-29, 2012 | | | |
|-------------------------------|-------------|-----------|------------|
| Catégories | M | F | Total |
| OSC | 273 | 24 | 297 |
| Provincial Assembly | 1 | 0 | 1 |
| Provincial Government | 0 | 0 | 0 |
| Total | 274 | 24 | 298 |
| Average | 10 pers/day | | |

Activity IR1.1.3 / 5 (SA5): Circle of Women

South Kivu

During this month, a workshop was held in Bukavu with the objective of evaluating the broadcasts aired and completed During The last quarter of 2011. Twelve people participated in this evaluation, Including 7 women and 5 men.

Maniema

Women leaders evaluated their activities and developed a list of topics for 2012. The workshop proposed strategies for the assessment of Circle of Women emissions including their review and validation by CSO partners.

Activity IR1.1.3 (SA4): Technical Assistance

Bandundu Technical assistance has been conducted to help orient CSO partners and other civil society organizations to develop better proposals with objectives consistent with the Good Governance Program to avoid the same distractions which were recorded last year.

South Kivu

During this period, PBG Facilitated a mid-term review of implementation of the grant awarded to the CSO partner, CAPSA. In addition, PBG provided technical assistance to

the CSO, AFEJUCO for the development of a Legislative Proposal on Maternal Health. The Sector Specialist, a medical doctor was instrumental in providing the assistance necessary in order to ensure a sound proposal.

Maniema

PBG provided assistance in the preparation of civic education sessions to be organized by the NGO UMAMA.

Katanga

PBG provided assistance to CSOs to update their framework of grant implementation. Thus, three CSOs: The Civil Society Bulletin (Bulletin SOCIKAT), The Office for Diocesan Development (BDD) and The Association for Education and Animation Development (AED) requested to update their documents at the end of the assistance sessions.

Activity IR1.1.3: Debriefing Activity / Annual Evaluation Group-with CSOs.

The PBG has organized two workshops for collective evaluation with CSO partners during this period in the provinces of Bandundu and Katanga with the objective of the partners successfully conducting self-assessment activities to gauge their level of ownership for their activities and to review the contents of the various reports in relation to advocacy and harmonize planning for next year. In Bandundu, the workshop saw 40 participants, including 13 women from Kikwit, Bandundu and Bukangalonzo City while in Katanga the group assessment of CSO workshop was held in Lubumbashi on January 23-27. Thirty beneficiaries participated including 13 women. This occasion offered a good opportunity to CSO partners to present and share experiences of the activities conducted through the grants process and other activities sponsored by PBG.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

Having established a mechanism for collecting data in Kinshasa, contacts have been initiated to install a system for collecting data at the provincial level. At the end of this month, the website coordinator initiated contacts with CSOs in Bandundu city and some MPs to discuss the feasibility of collecting data at the provincial level before conducting the workshop organized to set up web site committees in each province. The stakeholders have shown enthusiasm and have agreed in principle to participate in providing information to the site to promote good governance. The trip ended with the identification of CSOs who can work with the site for data collection. The number of visitors to the website for the month of January totaled 583 (my.oxito.com source) with an average of 60 visits a day.

Activity IR1.1.5: (SA2)-Grants

South Kivu

- AFEJUCO completed the sorting of data collected from the survey of maternal health in Kadutu and is currently writing article based on their findings for publication in a scientific journal. They also conducted a workshop on monitoring and evaluation of their activities. The next step is the design and diffusion of the advocacy message based on research results.

Bandundu

PBG staff organized meeting in order to brief CSO partners the proposal solicitation. This meeting was attended by 45 people including nine women.

- After a brief interruption due to the electoral situation, PROSADEF resumed activities by conducting participatory theater, performed on Jan. 26 at market STATION in Bandundu city, with the message of paying taxes with the objective increasing the Provincial agricultural budget line item.

Maniema

- HAKI ZA BINDAMBU, which has its own radio and theater troupe, has organized a skit on governance in the agricultural sector. This activity proves that this CSO has achieved a feeling of ownership for a PBG activity.
- ALFED conducted a bimonthly assessment meeting focusing on the activity devoted to observing the governance of the Alunguli market before planning future actions. 23 people including representatives of stakeholders and 12 delegates from the survey attended the strategy meeting.

Katanga

- The Bulletin SOCIKAT preparing a meeting with the provincial executive (Minister of Agriculture and the Governor), the PAs nearing the end of their term, to present the draft decree on increasing the provincial budget for agriculture so that they last be able to read, amend and adopt it.
- AED is preparing a meeting with the executive (ministers of Budget and Finance), the mayor and the mayors and burgomasters to present the draft edict mandating the publication of receipts and expenditures in ETDs in Katanga. A follow up meeting is scheduled for the first fortnight of February.
- BDD has already prepared the layout of the brochure for message diffusion and plans to meet with other CSO partners for its adoption and distribution.
 - Commission for Justice and Peace (CJP / Likasi) on January 22 launched activities beginning with a workshop to develop a strategy document on advocacy.
- UMOJA: 29 January 2012 it was UMOJA's to launch its own workshop on developing a strategy document.

Activity IR1.1.2-1/2: Search for Common Ground

SFCG has organized several working sessions with the DAI staff including two evaluations of the Circle of Women broadcasts in Bukavu and Kindu.

In Bukavu, on January 18 - 20, the workshop evaluating emissions "OUR TURN TO SPEAK" produced in October, November and December 2011 for the PBG Bukavu was attended by 15 people. After the participants evaluated three programs, observations and solutions emerged, principally, the utilization of French as the appropriate language for the broadcasts from the observations and solutions Annex, primarily the use of French as the appropriate language with some translations as needed in the vox pop; improvement of coaching and prepping of guests.

In Kindu, the same activity was also held and included 15 participants consisting of partner CSOs, media professionals, the PBG Kindu and a delegate from SFCG-DRC production team. After the evaluation, the main recommendations revolved around the use of French for ease of use of technical terms, the improvement of coaching and the consistency of exchanges with the theme of the show. The PBG Kindu production team also benefited from a coaching exercise on the assembly of a digital audio entitled "COOL EDIT PRO" which permitted them to work with more autonomy.

Following this workshop, the production team embarked on pre-production for the broadcast of January, which due to technical reasons and unavailability of the guests, will be conducted in early month of February. This update took place on January 25-26, and on January 30, with the supervision of coach SFCG, Gideon ENGWANDA. For the towns of Bukavu and Lubumbashi, broadcasts this month provided information on the VAT and the reasons for the introduction of this tax and in Bukavu broadcasts concentrated on revenue management of the brigade revenue Bandundu (BRB) for Bandundu Town.

In total, three productions were performed in three cities of PBG:

- Bukavu: A production with Shala Vision;
- Bandundu: A production in Bandundu Town with FM Radio Bangu;
- Lubumbashi: A production on Kiondo TV;
- Kindu: no Radio KFM.

SFCG has finally signed the contract with Kiondo TV. Note that the TV station had not yet begun broadcasts programming in January. The 1st broadcast is planned for this month of February 2012.

Activities Planned for February 2012

Activities Planned for the next periodic reporting include:

1. Providing technical assistance to partners in Supporting corresponds to calls for proposals;
2. Continuation of Circle of Women Broadcasts;
3. Formal meeting of the steering committee website;
4. Website and document data collection system.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

Various meetings were held between representatives of UNDP, PAP / EU, DAI / Europe and DAI / PBG in the preparation of joint activities planned in anticipation of the opening of Parliament, including the workshop on the draft Rules of Procedure of the National Assembly.

IR 2 Programmatic Accomplishments

Due to circumstances beyond PBGs control, no IR2 programmatic activities were conducted during this period.

National Level

Activity 2.1.6-6: Workshop on draft Rules of Procedure of the National Assembly

Bandundu

Activity 2.1.15-4: Workshop on Inventory Management and Inventory

Activity 2.1.15-8: Workshop on Results-Based Management

Activity 2.1.1-8: Mid-term review of the administrative departments of the Provincial Assembly

Activity 2.1.15-6: Workshop on Strategic Planning

Activity 2.1.3-2: Workshop on constitutional mechanisms of control

Maniema

Activity 2.1.15-8: Workshop on Results-Based Management

Activity 2.1.1-8: Mid-term review of administrative services of the Provincial Assembly

Activity 2.1.16-1 & 2.1.17-1: Workshop on Policy Research and their use in parliamentary **Activity 2.1.1-8: Mid-term review of administrative services of the Provincial Assembly**

Activity 2.1.15-8: Workshop on Results-Based Management

Katanga

Activity 2.1.1-8: Mid-term review of administrative services of the Provincial Assembly

Activity 2.1.15-8: Workshop on Results-Based Management

South Kivu

Activity 2.1.1-8 : Evaluation à mi-parcours de services administratifs de l'Assemblée Provinciale

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

Impact of the election process

Uncertainty continued throughout the month due to the delays in announcing the results of the National Assembly votes, and the volume of protests against electoral fraud. The highlight of these protests was the announcement by the National Episcopal Conference of the Congo (usually known as CENCO), that the Catholic Church's election observers had found the process stained by serious irregularities which put into question the credibility of the results announced. They described the process by which votes were being compiled a shame for the country. They also stated that "one cannot establish a rule of law in which there is an atmosphere of trickery, lies and terror, militarization and flagrant suppression of freedom of expression".

Meetings held with other donors

On January 27, the EU convened a meeting to meet with the *Comité d'Orientation de la Réforme des Finances Publiques* (COREF) to hear about their future plans and need for funds. COREF explained that, with the passage of the new law on Public Finance, they had become increasingly aware of the need to involve the Provinces, which were to have a major role in the management of Public Finance, but which had hitherto not been involved. They described the need to disseminate information about the new system and train provincial staff. With the support of UNDP (under their PADDL project) a pilot was being undertaken in North Kivu. Another area being developed is the reform of the accounting system. With the support of the EU, UNDP and the IMF they are developing a proposal regarding this that will be presented shortly. They are mounting a campaign to disseminate information about financial reforms, starting with a workshop on January 30 and 31 for the *Cour des Comptes* and the Inspector General of Finance. This workshop was to discuss the Strategic Plan for the reform of public finance (PSRFP) and the financial law, now commonly known by the acronym LOFIP (*Loi relative aux Finances Publiques*).

Meetings held with counterpart organizations

None

Programmatic Accomplishments under IR3

Activity IR3.1.2.3: Creating a decentralization website for CTAD

On January 26, the IR3 team met the staff of CTAD and the consultant to finalize publication of the site. Although the site is not fully populated, it was agreed that there is sufficient material to make it worthwhile opening it to the public. The address is www.decentralisation.cd. Overall we are satisfied that it represents an excellent start to an important project to make the concepts behind, and likely impact of decentralization better understood.

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

On January 24 the IR2 team met CTAD to discuss how these important reports, together with one undertaken by CTAD itself, can be discussed and disseminated. It was agreed to hold a national conference as soon as the new government is sufficiently established to participate effectively, possibly in mid-May. Proposed participants are the Presidency, the office of the Prime Minister, heads of all major Ministries and COREF, as well as Governors of the provinces, representatives of Provincial assemblies, and selected Provincial ministers and members of provincial governments. A committee, to include the office of the Prime Minister, the sectoral ministries, CTAD and PBG will be established to plan the conference.

Activity IR3.1.7-3: Inter-governmental thematic working groups

Successful meetings were held in Bandundu on January 23 and South Kivu on January 26.

The Bandundu event concerned the *Bandundu Brigade de Recettes*, an innovative initiative by the Province to strengthen its revenues. It was attended by 49 participants, including 8 provincial deputies, the secretary general of the Provincial Government, four directors of Ministries, heads of provincial divisions of deconcentrated services and civil society.

The theme of the session In South Kivu was the management of health services. 35 persons attended, including representatives of the provincial assembly and local government, as well as the Ministries of Health, Agriculture, Education, the Interior and the Environment. There was much concern on the fact that many fake medicines are in circulation, not to mention out of date stock or stock damaged by heat and other factors. The workshop strongly supported the proposal to construct a central pharmaceutical store – a concept which is, we understand, already being considered by Swiss aid and DFID.

Activity IR3.2.3 – 2: Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

The census of taxpayers has been completed in Bukavu. However, due to logistical and other constraints it was not possible to hold the feed-back workshop during the month of January, but preparations are complete to do so on February 3rd. It is hoped to use the occasion to plan the follow-ups to this work, including who will do what, and pay for what and when. What has emerged to date is that the potential for own revenues is very substantial. If there were to be 100% collection of all taxes and charges due, the city would receive about \$1,000,000 annually, in addition to the retrocession funds allocated by the province. Currently they receive only a fraction of that – thus the project has the potential to transform their finances.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Maniema and South Kivu

The consultant has completed all the feasibility studies. Some changes and additions have been requested by the IR3 team, it is expected to have the final versions completed within the first week of March.



Monthly Report: February 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

Publication of election results continued to make the news in February. Only 78 out of 500 former members have retained their seats in the National Assembly. The announcement of the results of National Assembly elections continued to be tainted with controversy. The CENI has transferred nearly 360 cases of disputes to the Supreme Court. Meanwhile, the first plenary session was convened on February 16th and the provisional speaker set up his temporary office, and the handover between the old and the new offices was conducted. On this first day, 350 MPs were present, 132 were absent while 18 seats remain unfilled. Among the members present were members of the outgoing Government recently elected MPs, including the Prime Minister and some provincial governors.

In accordance with Article 114 of the Constitution, Timothy KOMBO Nkisi, a member of UDPS from Bas-Congo and the oldest MP has been appointed interim Chairman of the Board. He will be assisted by his two younger colleagues Patrick MUYAYA of PALU Mutula Diallo of MSR.

Aside from the provisional President of the Bureau, no other members of the UDPS/Dynamics of Support for Etienne Tshisekedi (SET) were present in this opening session. Since then, twenty deputies elected on the UDPS list have proceeded to sit and have seen their mandates validated despite threats of exclusion made by some party leaders.

After validation of the mandates of national deputies, the National Assembly created a special commission chaired by the Hon. Mwando Nsimba to draft its rules of procedure.

South Kivu:

On February 24th, the council of ministers adopted the text institutionalizing the Participatory Budget for the provincial ETDs. The text should be promulgated upon the governor's return to the province. Immediately after the adoption of the decree, the Provincial Department of Planning and Budget submitted a proposal to PBG for a capacity building workshop targeting stakeholders at the ETD level and evaluation of the level of comprehension of those who have already received some basic training. Official correspondence will be sent to PBG after the promulgation of the decree.

Maniema

The Governor has formally banned the broadcast of "Parole au Peuple" in its correspondence dated February 7, 2012 addressed to the radio TV Kindu Maniema (RTKM) to preserve public order threatened by the facilitator of this call-in program who he charges does not respect the ethical and professional conduct of journalists. He added that the unselected callers endorse anarchy through the use of slang and gratuitous accusations against local authorities, things that do not promote democracy. CSOs should verify the veracity of the accusations made by the Governor whether or not he possesses the legal authority to commit this act in order to see how they can defend the rights of every citizen to give his opinion. Especially since the PBG also organizes similar programs as part of emissions "A nous la parole".

Bandundu

On February 9th the Expert Advisor for Ministry of Planning conducted a review of the status of investments in the province in the Ministry's meeting room. Several key areas were covered including health, education, infrastructure, rural development and agriculture. The study determined the volume and value of investments and analyzed the management mechanisms. Investment value was still low in the social sector during the first phase with an average of 15.46% when compared to 33.62% for operating expenses. These types of studies can serve as a foundation for CSOs who are conducting monitoring of budget implementation of the budget allotted for to agriculture and demonstrates progress relative to access to information on public expenditure.

Furthermore the Legal and Judicial Committee organized by the Joint United Nations Office for Human rights noted 1,702 incidents of rape. This shows that violence towards women is still present and that CSOs should formulate at least one advocacy project that aims specifically at this problem.

Katanga

Beyond the issues raised by the death of the President's Special Adviser, Katumba MWAKE, some students' parents were forced to withdraw their children from school as a result of rising school fees. CSOs should be involved to carry out advocacy in favor of free primary education and the abandonment of bonuses to teachers. Since education is one of PBG's themes, CSO initiatives in this area could be supported by the micro-grants program.

In response to doubts expressed about the ability of the union organization UJEKA (Young Katangan's Union), the provincial governor has just suspended operations by an order of registration of the unemployed. To recap the organization had promised to facilitate the engagement of unemployed in firms situated in Katanga.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

None

Meetings with PBG partner organizations

None

Programmatic Accomplishments

Activity IR1.1.3 (SA5): CRDs

South Kivu

The CRD has hosted the following events:

- An IR2 workshop on Results based management benefiting the political and administrative staff of the Provincial Assembly on February 20-22 as part of activities IR2.
- A conference to provide partners with information on the good governance website and to initiate preliminary discussions on the establishment of a steering committee at the provincial level.
- A bi-monthly evaluation workshop to support activities of the NGO AFEJUCO.
- DAI staff training on monitoring and evaluation and the use of TAMIS.

Besides these events, the CRD has had an attendance of 66 persons including 25 women for consulting work or internet research.

Maniema

The CRD hosted the following events:

- A conference to provide partners with information on the good governance website and to initiate preliminary discussions on the website was held on February 8-9.
- An evaluation workshop and recycling advocacy was held from February 13-16 for 12 delegates from partner organizations.

Other activities hosted by the CRD were attended by the following breakdown of participants:

| Period of February 1-29, 2012 | | | |
|--------------------------------------|-------------|----------|--------------|
| Catégories | M | F | Total |
| OSC | 273 | 24 | 297 |
| Provincial Assembly | 1 | 0 | 1 |
| Provincial Government | 0 | 0 | 0 |
| Total | 274 | 24 | 298 |
| Average | 10 pers/day | | |

Bandundu

The CRD hosted the following events:

- On February 8th, the Legal and Judicial Office of Human Rights sub-committee of the United Nations, with support from the UNPFA and SGBV, held an annual meeting to take stock of sexual violence reported in the Kasongolunda, Popokabaka, Nioki, Mushie, Kikwit, Bandundu city, Idiofa and Kenge.

- On February 17th, the executive secretariat of the CENI funded by the gender division of MONUSCO organized a workshop to evaluate the electoral process. PBG was represented by its CBS who provided a presentation on the major causes of candidates' failures in the November 28 elections . A workspace was also provided to discuss issues related to the "a nous la parole." Program. The session was well attended by 27 women of the 46 people present.

- Kick-off grants in the MAYOYO commune.

- Other activities hosted by the CRD were attended by the following breakdown of participants:

| ORGANISATION | NUMBER |
|--------------------------|--------|
| ETUDIANTS | 39 |
| GOUVERNORAT | 17 |
| PARTIS POLITIQUE | 6 |
| PRESSE | 22 |
| ORGANISME INTERNATIONAUX | 1 |
| ONG | 46 |
| TOTAL | 131 |

Katanga

During the first two weeks of February, a training session on the management of CRD resources was conducted by the consultant Narcisse Kalenga and attended by the PBG IT experts from Kinshasa and the four provinces. During this workshop, participants were trained on computer management of library resources. Books originating in Belgium were sent to the Lubumbashi CRD and from there were distributed to all of the CRDs according to provincial sector priorities.

Of all books received, the Lubumbashi library obtained 85, the majority focusing on education, the PBG Katanga sector.

The CRD had the opportunity to receive visiting members of CSOs, and other partners Attendance statistics totaled 108, including 79 men and 28 women:

Activity IR1.1.3 / 5 (SA5): Circle of Women

See the section on SFCG

Activity IR1.1.3 (SA4): Technical Assistance

South Kivu

The PBG helped AFEJUCO to prepare for a 3-day workshop on writing the proposal for an Edict on the free maternal and child health care in South Kivu. The arguments of the proposal have been drawn from the results of an investigation AFEJUCO conducted in Kadutu commune which corroborates with data collected by the Provincial Health Ministry. This activity consisted of 24 participants including 5 men and 19 women including the *quaestor* of the Provincial Assembly and his Cabinet, the Minister of Health's principal advisor, members of CSOs, the Health Mutual, the Bukavu Bar association, the Sindic (defenders court) and some students training in public health at the University of Bukavu. The NGO CAPSA has also benefited from technical assistance in monitoring and evaluation and more information on the administrative standards of PBG.

Maniema

PBG provided support to the CSOs AVEMA and UMAMA on methodology and technical considerations for a civic education campaign that they will conduct in Wakabango II. With the CSO ALFED, PBG helped to develop techniques to persuade the burgomaster of Alunguli to enhance services in the market especially local revenue mobilization which has markedly improved. PBG also provided assistance to the NGO-UPKA to better understand the importance of citizen controls. This took place at a workshop that was organized on behalf of civil society members and farmers' leaders from all seven territories that make up Maniema Province.

Katanga

It was noted that the technical assistance has been very much appreciated by the partners. CSOs have been further strengthened in the area of advocacy, group work on proposal preparation of a project (review of the various steps and strategies to use in a plea and understanding of different concepts, such as advocacy, awareness building, civic education, lobbying, mobilization and its importance). In addition, CSOs have received assistance in drafting success stories. The majority of CSOs were very pleased with this work. One just has to listen to the testimony of CDM and CJP who had judged that DAI/PBG had set their standards too high and were too demanding based on the grant guidelines and now regret having missed the first installment of grants and are motivated this time to make every effort to submit their proposals for the second solicitation.

Activity IR1.1.3: Debriefing Activity/Annual Evaluation Group-with CSOs.

The PBG organized an evaluation workshop on advocacy recycling on February 13 to 16 in the Maniema CRD. This workshop enabled the partners to not only assess the general support they receive from PBG but also review advocacy. This workshop, highly appreciated by the participants, took as an added value not only to learn from their experiences but also to be strengthened in these tools so important to the responsible participation of citizens in promoting good governance in Maniema. Particular emphasis was placed on the evaluation by the partners for technical assistance. It is clear from this exercise the satisfaction of more than one participant and new needs in relation to this type of support. It appeared that technical assistance is a capacity building approach

that overcomes the limitations of tailored training, in that it meets the specific needs in empowering partners on a daily basis.

PBG Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

On February 10-11 CENADEP held two meetings in succession, first with partner organizations and secondly with journalists jointly with delegates from youth organizations. They used these meetings to present the site history, objectives, organization, structure, and how to access it. CENADEP instructed the above on how to use this tool not only for access to information but also to contribute their inputs. In total 38 people participated in these meetings and expressed much interest in the site. The same meeting was held in Bukavu where civil society organizations have supported the initiative subject to establishing effective collaborative mechanisms and clarifying responsibilities in the roles that each organization is expected to play. This meeting was attended by 28 participants, including 8 women members of CSOs, Provincial Assembly members, university students, media and a RTNC journalist participated in the exchanges.

Activity IR1.1.5: (SA2)-Grants

South Kivu

AFEJUCO organized a 3 day workshop from February 23-25 on the drafting of the edict proposal on the free maternal and child health in South Kivu. The arguments in the proposal have been drawn from the results of the investigation by AFEJUCO after conducting a study in the Kadutu ETD on the issue and corroborating the results with data from the Ministry of Health. 24 persons including 19 women among them the *Quaestor* of the Provincial Assembly and her Cabinet, the Minister of Health's principal advisor, members of CSOs, the Mutual Health Insurance, the Law Society of Bukavu, the Catalan Ombudsman (advocates judicial) and a few student interns in public health from the Official University of Bukavu took part in its work. Note that the *Quaestor* is willing to endorse the proposal at the next session of the provincial assembly in April. AFEJUCO closed out the month by conducting a bi-monthly review meeting held on February 28th.

Maniema,

As part of the PBG grants supporting advocacy and implemented by partner organizations, it was realized the following activities were accomplished:

During this period, **UMAMA** focused on the implementation of a civic education campaign conducted in Wakabango. Launched on February 21, this campaign will continue until March 1 and features the theme: "Women's Responsibilities and Citizen Participation in Governance" and takes place in all five of the *groupements* that make up this decentralized territorial entity.

Currently, this has enabled the following results:

- 5 radio programs through local radio: *mwana bwato*;
- 8 public meetings;
- Awareness building benefitting 726 persons including 450 women;

In general, the campaign is progressing normally and raises much interest with respect to citizen mobilization. A leaflet was distributed to the participants to carry the message leading to civic education.

AVEMA like UMAMA, on February 22-27, led a civic education campaign in late February in the same geographical area across Kibila, Kayuyu and Samweli based on the theme of citizen participation in the battle against corruption and harassment inflicted by police and the administration. This activity produced the intermediate results listed below:

- 575 people including 190 women sensitized and informed about the roles of citizens in the fight against corruption and various forms of harassment;
- Three meetings conducted civic education;
- 6 lively radio broadcasts on the theme of the campaign that covered 40% of the population of Wakabango II;
- Positive interactions between people and the police.

This activity serves as a mechanism for mobilizing citizens' support for the advocacy campaign led by AVEMA. However, given the deficit in citizenship awareness observed in the ETD, for this activity to have maximum impact it should be implemented for a long-term period.

ALFRED has completed the following activities presented during this period: Public meetings to initiate awareness- building

- During the month of February, 12 facilitators including 6 women conducted 48 public meeting sessions that focused on the fight against illegal practices conducted by taxpayers in regards to avoiding payment of taxes. This awareness-building activity was attended by 1,188 citizens were aware of which there were 923 women and 144 youths (both sexes).
- Tax education through radio broadcasts
Four fiscal education programs were put on the air by the antennas of Radio-Television-Kindu, Maniema-(RTKM) on February 4th, 5th, 11th and 12th on the same theme, namely the struggle against illicit mechanisms practiced by taxpayers
- Bi-weekly monitoring and evaluation meetings
On February 18 the bi-weekly meeting on the monitoring and evaluation of activities planned and implemented during this month of February and a provisional final evaluation of the project was written in advance of provisions that will made to extend the activity on June 30. This meeting brought together 23 participants (facilitators, members of the observatory of the Alunguli market governance observation committee and synergy members). The following points

HBM, who works on budget monitoring, continued informing the population on the budget, and encouraged citizens to participate in the budget process through broadcasts and sketches aired by their radio antennas.

Bandundu

A work session bringing together committees responsible for the mobilization of authorities and citizens for their participation in public hearings to be held on March 7th-15th respectively in the four municipalities of the city of Kikwit , was held in the

multipurpose room of the Commune of Nzinda, Sankuru quarter. This meeting was used among others for mid-term evaluation for synergy between **COFERD, RECIC, REFEKI, AFESAD, REFED UNAF** and to ascertain whether the authorities have kept their promise to increase the budget amount allocated to agriculture in their ETD.

Katanga

Lubumbashi

- **KAT 003 (Bulletin Socikat)**

Preliminary contacts with farmers and leaders prepare for the advocacy campaign: Meeting with the provincial Department of Agriculture, Livestock, Fish and Rural Development (AGRIPED), as result, the department received with great interest the agriculture grant. They highly appreciated the initiative for the SOCIKAT newsletter and especially the special edition which focused on prioritizing the agricultural sector in Katanga. Moreover, the Ministry of AGRIPED has promised to get seriously involved in the programming of the social dialogue for action on agricultural issues. Added to this, the edict proposal has also attracted the attention of the AGRIPED Ministry who agreed to initiate a move to push the provincial government to produce a decree and, to lobby for the Provincial Assembly vote to pass an edict that will strengthen the Organic Law on Agriculture. The Ministry of AGRIPED not only consented to engage forcefully but was open to the Bulletin SOCIKAT to create a responsible partnership in the struggle for promotion of agriculture. They suggested the creation of a permanent consultative framework involving CSOs, the Ministry of Agriculture, and other actors involved in the promotion of agriculture (FAO, WFP ...) and that social dialogue for action is an opportunity to mount strategies to popularize the agriculture bill and propose measures to implement this law.

Also as part of the preparation of the advocacy campaign in favor of agriculture, a meeting was held with the provincial inspection for rural development. Result: The provincial inspection for Rural Development has agreed to become involved in this advocacy. It found that this was an advocacy opportunity to inform the general public and the authorities the various problems known to service knows.

- **005 KAT: Diocesan Development Office**

BDD conducted a follow-up meeting of its advocacy activity. During this meeting it was discussed how to reorient the remaining activities given the output of Law No. 11/022 of 24 December, detailing the fundamental principles relating to agriculture. Compared to this reality, a memo was prepared by the participants and sent to DAI.

- **006 KAT: Animation Association for the Education and Development**

AED is in the process of contacting the executive (ministries of finance and budget) to convince them take over ownership of the edict to transform it into a provincial decree which will allow for the publication of receipts and expenditures made by the Lubumbashi City Hall.

Likasi

- **KAT 0015: Justice and Peace Commission**

Held the second activity on data collection. A workshop brought together **CJP** and other network members to discuss implementation strategies for data collection, distribution of tasks and deployment of field investigators. There was a meeting with the urban authority and its services in order to obtain travel orders for data collectors and copies of the Town Hall's nomenclature of taxes. This meeting was a good opportunity for the mayor to acquire ownership of the project and he promised to be actively involved at the end of the meeting. He suggested that an eventual meeting between Likasi Civil Society with all of the tax collection services and burgomasters of the four *communes* to allow the authorities to adopt the approach of the CSOs and make information available to them. They also promised to present the difficulties encountered in collecting its taxes to the CSO partners in order to enable them find solutions. The burgomasters for their part, welcomed with great interest this initiative and had been waiting for this encounter which had been delayed due to Katumba Mwanke's death with anticipation. The Mayor gave verbal authorization of for the data collectors to be deployed and he handed over the tax nomenclature of taxes to UMOJA CJP and declared the doors of its services open to provide any pertinent tax information.

The data is currently being collected for compilation before the next step which is the organization of a workshop with the objective of formulating a message.

- **0017 KAT: UMOJA**

This CSO held their first activity which was the development of advocacy strategy document: All network members were involved in the project, the tasks are well distributed and advocacy strategies are known. During the workshop on data collection in the markets, which was attended by all of the network members, the survey methodology has been defined, and the data collectors have been deployed to the field. Note also that CJP and UMOJA have killed two birds with one stone at the meeting with the mayor UMOJA by also taking advantage of the opportunity to request authorization to deploy data collectors to the communes (CJP) and the markets (UMOJA). Data was collected and compiled. UMOJA is preparing for an encounter with the authorities to present the results.

Activity IR1.1.2-1/2 - Search for Common Ground

Coaching was limited to the city of Lubumbashi during the month of February 2012. For the other of the cities, the productions have been finished and distributed with the exception of Maniema where February productions were not finalized in time for the production team. This coaching was provided by KABONGO Honore, journalist Assistant Director, for the benefit of the production team. At the end of these training sessions, a program was produced in Lubumbashi on:

- "Elections and Democracy" for the month of February;

Meanwhile, the Kyondo Television broadcaster and media partner of the city of Lubumbashi took the opportunity to make up for the known delays in any broadcasts

since December 2011. For this purpose, a special distribution calendar was adopted taking into account all the missed broadcasts.

In Bukavu, a program was produced and posted on the following theme:

- "The role of women in the political rebuilding of the DRC" in the city of Bukavu in February;

In Bandundu, one broadcast was produced, the details of which will be furnished in the next report:

- "Tax management in the different markets Bandundu" In February this program was aired in Bandundu city.

In Kindu, two programs have been planned but have not been finalized.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Activity IR2.1.5-1 Exchange Workshop with CTAD (Technical Support Unit for Decentralization Reform)

This workshop, organized in response to a request from CTAD at the *Centre d'Acueil Protestant* in Kinshasa allowed leaders of this government technical structure to network with key organizations involved in supporting the Provincial Assemblies. Among these included, in addition to DAI/PBG, the SSAAPR Program/DFID (implemented by DAI/Europe), UNDP, PAP/EU, AWEPA, *la Region Toscane* and the PRCG (World Bank). Following the workshop it was decided that the above organizations should schedule, in consultation with the CTAD, ten initial workshops for future Provincial Assembly members utilizing uniform training modules produced with assistance from the donors who each be assigned specific themes. The next step should be conduct a subsequent workshop which will validate of Terms of Reference for this activity.

Activity IR 2.5.4-7 Support for RCPP

On 23rd the delegation of the Westminster Foundation for Democracy in Kinshasa hosted at the Hotel Venus, representatives of DAI/PBG, SSAAPR Program/DFID (implemented by DAI / Europe), UNDP and PAP/EU to begin discussions with the objective of achieving a common approach with regard to the support to be provided to the RCPP. The requirement for a functional evaluation of this network was identified as a prerequisite for the continuation of that support. The partners have promised to enrich the draft of the ToR developed for this purpose by UNDP.

Other Programmatic Accomplishments

National Level

Activity IR2.1.6-6: Workshop on Review of Rules of Procedure of the National Assembly

This activity was held on February 13-18 at the Hotel Faden House in Kinshasa. Jointly organized by DAI/PBG, SSAAPR Program/DFID (implemented by DAI/Europe), UNDP and PAP/EU, this workshop has allowed twenty administrative officers of the National Assembly Senate to draft proposals for amendments to made to the these Rules. Facilitators included three experts, a former President of the PAJ Commission of the National Assembly, a retired NA administrative officer and a professor of constitutional

law.

Activity IR2.5.4-7: Annual General Meeting and Seminar on RCPP orientation of newly elected Provincial Assembly members

Under the aegis of the National Network of Parliamentary Administrative Personnel (CPRN), DAI/PBG has jointly funded with the Program SSAPR/DFID (implemented by DAI / Europe), UNDP and PAP/ EU and the Westminster Foundation for Democracy, the second General Assembly of RCPP and an orientation workshop for newly elected officials. Each of the eleven Provincial Assemblies of the DRC was represented by two delegates. For its part, DAI/PBG has supported the travel and accommodations for delegates from the provinces of Maniema, Bandundu and Katanga.

Katanga:

Activity IR2.1.15-8: Training on Results Based Management

This training session was facilitated by Professor Chirume on February 27-29 for the benefit of the Provincial Assembly Administrative staff. Participants were 30 in number including 11 women. The administrative staff was very satisfied with the content of this training session which will help them plan the Provincial Assembly activities, taking into account the expectations of the people and for the first time using the logical framework.

South Kivu:

Activity IR 2.1.15-8: Training on Results Based Management

This training session was organized on February 20-22 at the CRD PBG for the benefit of the Provincial Assembly Administrative staff. In total, 24 people took part, including 3 women. The participants discovered new materials based on best practices from their current activities and their mission vis-à-vis the upcoming Provincial Government and the next, newly-installed Provincial Assembly. They also learned the concepts of a logical framework, problems associated with objectives and results expected and achieved.

Maniema:

Activity IR2.1.15-8 :Training on Results Based Management

This training session on Results Based Management was organized on February 13-15 in th Mama Betty conference room and targeted the Provincial Assembly Administrative staff. A total of 30 participants including 2 women took part in this workshop.

Bandundu

Activity IR2.1.1-8 Mid-term review of the staff of the Provincial Assembly

This activity, targeting the Administrative staff of the Bandundu Provincial Assembly took place on February 13-14. The Administrative Director has decided to request that all officers and agents involved in the plenary hall to complete the evaluation survey. On Monday, February 13, 28 members of the Administrative staff participated. On Tuesday, February, six staff members who were absent on the first day answered questions in their respective offices. The following is a summary of the distribution of the participants in this mid-term review: Registry Division (20 persons), Division *Questure* Division (8 people), Engineering (4 persons), Direction/Administrative Division/(2 persons). It should be noted that all administrative staff was not present because most have taken their vacation during the summer recess, during when there is a lull in the Provincial Assembly activities.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

Impact of the election process

The month saw the final announcement of the results of the National Assembly, and the first stages of court hearings into the electoral disputes. The march planned for February 16th by the Catholic Church to protest against the conduct of the election was harshly disrupted by riot police. The first session of the National Assembly took place during the month: the Speaker is a members of the opposition UDPS which has provoked a reaction from Mr Tshikedi who had forbidden his members to participate in the National Assembly.

Meetings held with other donors

None

Meetings held with counterpart organizations

None

Programmatic Accomplishments under IR3

Activity IR3.1.6 – 5 Strategy on the transfer of powers

Activity IR3.1.8 – 2 Diagnostic study of administrative powers

The planning committee for the proposed conference to discuss the reports is expected to be convened shortly.

Activity IR3.2.3 – 2 Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

A meeting to present and discuss the results of this work was held in Bukavu on February 3. It was attended by the Mayor, *Bourgmestres* of the *Communes*, many senior members of staff, and representatives of civil society.

The presentation was well received and the Mayor announced his determination to proceed with the project. We are waiting for the Consultants to submit their final report and proposals for the next steps before making any commitments, but hope to have a project implementation plan completed during the next month. The Mayor is anxious to get going, and has already submitted a request for IT equipment to manage the data base.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Maniema and South Kivu

The consultant has completed all the feasibility studies. Some changes and additions have been requested by us, but we expect to have the final versions completed within the first week of March.

Activity IR3.2.10 – 2 Support for PPP projects: Kadutu, Likasi and Kolwezi

We drafted advertisements for use by all ETDs which were published in early February announcing the opportunity to bid for PPP projects. We also prepared the bidding documents and requested all ETDs to arrange briefing meetings and site visits for bidders during the third and fourth weeks of the month.

The details are as follows:

| Location | Date of meeting | Project | Number of bidders attending briefing | Feasibility study estimate* |
|-----------------|------------------------|---------------------------------|---|------------------------------------|
| Katuba | Feb 15 | Multi-purpose community hall | 4 | \$172,000 |
| Katuba | Feb 15 | Market | " | \$360,000 |
| Likasi | Feb 17 | Sports center and swimming pool | 4 | \$92,000 |
| Kolwezi | Feb 20 | Market | 17 | \$220,000 |
| | | Total | 25 | \$844,000 |

- Bidders mentioned that feasibility study estimates do not reflect current prices: it is therefore likely that final prices will be 10% - 30% higher.

The projects have several common threads:

- They are all reconstruction/improvement projects of the BOT (Build/Operate/Transfer) type
- The private sector will have a concession of 15 years over the property.
- The private sector will provide all capital and staffing, and will be responsible for collecting all receipts, during the period of the concession.
- Normally the ETD will receive a share of the proceeds: the feasibility studies demonstrated that 20% of the monthly income is economically viable without any difficulty.

A total of 25 enterprises attended the briefings, including large and small building contractors and some mines, though it is likely that the number of bidders will be far less. Bids for Katuba close on March 15, and for Likasi and Kolwezi on March 30.

The project's next contribution will be to assist the ETDs to evaluate the proposals and to draft the contracts.



Monthly Report: March 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

At the National level

- The national political context is marked by the validation of the National Assembly's rules of procedure by the Supreme Court, confirming that they comply with the Constitution. Unlike that of the previous legislature, the Rules require that the final composition of the Bureau of the National Assembly reflects the political configuration of the Chamber consisting of the parliamentary majority, opposition and independents.
- After this validation of the Rules, the election of the parliamentary officers is the next step and is scheduled to be finalized by April 12, 2012.
- Meanwhile, Mr. Adolphe Muzito, the Prime Minister since 2008, submitted his resignation to President Kabila on March 6, 2012 thus putting an end to the Government resulting from the previous Parliament. Subsequently, the President appointed Mr. Louis Koyagialo as Interim Prime Minister, to head a provisional government responsible for implementing daily affairs without the authority to engage the State with a third party or to make decisions with a long-term impact.
- During the same period, the President, as required by the Constitution of the DRC, named Mr. Charles Mwando Nsimba as informant assigned with the task of working in collaboration with the newly elected MPs of the National Assembly, to identify a parliamentary majority in which would then appoint a new Prime Minister, Head of Government with all the powers vested by the Constitution.
- In addition, due to a lack of sufficient funding, the interim Prime Minister, Mr. Koyagialo, agreed with the Presidents of the Provincial Assemblies to postpone their sessions from March 30 to April 16.

South Kivu

- The South Kivu Governor, a survivor of the fatal plane crash which took place on February 12 has resumed his duties in late March 2012 after a medical stay in South Africa.

- The province currently has no Vice Governor as Mr. Kibala, whose term as National MP had been validated has departed for Kinshasa in order to fulfill his function at the National Assembly.
- It is likely that the Provincial Assembly will take up the task of filling this vacancy during this session.

Bandundu

- A new Governor will be elected on April 19, 2012, one year after the removal of the former Governor Richard Ndambu by the Provincial Assembly in March 2011. Despite his rehabilitation from a judgment of the Supreme Court, the Governor had not resumed his duties and the interim was assured by his Vice Governor, recently elected as a National Deputy.
- On this occasion, the CS Provincial Coordination issued a statement calling on MPs to vote for a candidate for Governor "open to dialogue and with a sense of accountability and who prioritizes the interest of the population of the whole province "
- The Civil Society Provincial Coordination has requested that the Independent National Electoral Commission (CENI) to engage a certified an electoral observation mission to be involved during the electoral process for the Bandundu Governor. The CENI has yet to respond.

Maniema

- The Maniema governor, in a letter to Attorney General at the Court of Appeals in Kindu has ordered the closure of Radio Television Kindu, Maniema (RTKM), a private channel, for "broadcasting programs inciting violence, and encouraging a public uprising, and menacing public safety by insulting and defaming public authority".
- Then the Governor informed the High Council for Audiovisual and Communication (CSAC) which is the media regulatory body.
- To assure security for the province, the 322nd Battalion of Commandos of the Rapid Reaction Unit RRU was deployed to Lokando, 65 km north of Kindu in the territory of Kailo. The ceremony which was held to announce this deployment was conducted by the Land Forces Commander of the Congolese Armed Forces (FARDC), General Amisi.
- The end of March in Maniema was also marked by the launch of the Expanded Program on Immunization (EPI) March 27 Campaign Response against polio in nine health zones of the eighteen that in the province. This campaign is for children 0-59 months of age.

Katanga

- The Mayor of City of Lubumbashi conducted a meeting on March 13, 2012 with the Mayor of all of the city's municipalities to:
 - Identify all markets in each municipality;
 - Gather statistics on sellers and sellers by stall and outside markets;
 - Organize tax collector teams;
 - Collect taxes for the months of February and March 2012
- Following this meeting the municipalities have deployed their agents to collect the requested information requested but civil society organizations (CSOs) denounced the data collection procedure which they believe could lead to erroneous results.
- The Provincial Finance Minister who was informed by the CSOs of the situation asked to wait for the next meeting of the Mayor with the burgomasters to compare data obtained with data compiled by the CSOs.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

none

Meetings with PBG partner organizations

A meeting was held with the Director of CENADEP to discuss the issue of ownership of the PBG Good Governance site and the evolution of program activities. CENADEP expressed confidence in their capacity to continue the program after PBG closeout. To do this, CENADEP plans to place the site within a broader dynamic of civil society beyond the steering committee by integrating major CS platforms at the national level. This will be done by conducting quarterly meetings to discuss not only the evolution of the Good Governance website but also on the PBG sectoral themes in order to best ensure program continuity and advocacy relating thereto. Moreover, this meeting was also intended to discuss how to promote exchanges between the national and provincial level. Specifically, it was to see how advocacy initiated at the provincial level could have an impact at national level on the one hand and secondly to improve the flow of information between these two levels.

Programmatic Accomplishments

Activity IR1.1.2 (SA3) - Civic Education

After the initial stage of conducting training workshops for leaders on the legislative process and electoral transparency in promoting good governance and the return of those at the base, the ECC is now working on awareness building campaigns at the grass roots level. Presently, the ECC is also in the planning phase of the Social Dialogue for Action. Two preparatory meetings with the objective of organizing social dialogue for action were held.

Activity IR1.1.3 (SA5): CRDs

South Kivu

During this period in South Kivu, there was an influx of youthful visitors at the CRD. Indeed, of the 243 visits (84 women and 159 men), 160 were students of which half were female. A particular strategy for this social category would be appropriate to better to oversee their research on governance and democracy and avoid probable distractions.

Bandundu

The CRD hosted several activities including a workshop results-based management mechanisms; preparing a CS statement on the elections for the Governor and the Deputy Governor; awareness-building of the forest code through synergy with the struggle against sexual and gender-based violence; coaching and recording of a broadcast on the subject of "problems of deforestation in Bandundu, where do we go?"; a meeting of Civil Society team leaders for the submission of action plans; training of information collectors and the establishment of a steering committee for the website; Civil Society team leaders conducted a meeting for a review on techniques used to train information collectors.

Maniema

In March 2012 the CRD has recorded a total of 129 persons using the service online research divided into following categories: 119 people from civil society including six women, nine Provincial Assembly members and staff including a woman. The number of visitors averaged five people per day. This drop is due to server problem which were experienced during the first half of the month.

Katanga

The CRD has functioned normally during the first two weeks in spite of disruptions due

to power outages. The latter are amplified with heavy rains causing internet connection failure. These interruptions had a negative impact on visits for this month despite the use of modems Vodacom and Airtel resulting in a total of 104 visits, including 23 women, 22 students including 7 girls.

It should be noted that CSOs have become more focused on consulting provincial documents, among other things, the Provincial Three Year Plan, the Provincial Government's FY 2010 Budget and the Provincial Assembly's draft budget. This was an encouraging sign which shows that CSOs are more concerned now with the province's budget and would like to be involved in budget preparation.

Activity IR1.1.3 / 5 (SA5): Circle of Women

South Kivu

A show with the theme, "Parity between men and women as advocated by the Constitution, fact or fiction?" was produced. It is now necessary to say that these programs give selected women leaders a certain awareness of their value and a greater self-determination. We do not think it's a coincidence that five of them not only became active members of political parties. The five have appeared or are on the list of MP candidates and one became Federal President (Provincial) of a political party.

Bandundu

On March 15th, women trained leaders in the project "Our turn to talk" conducted a lively program on the theme "addressing deforestation in Bandundu, for what future?" beyond the objectives of these emissions, the debate has had an impact on awareness of the place of authorities in the province to establish a reforestation policy and the public, regarding the harmful effects of deforestation in Bandundu and to launch the debate on education of the population in the preservation of natural resources.

Maniema

On March 8 a radio broadcast in Kindu was conducted on the issue of women and elections which demonstrated that with the election of women, their participation in the management of public affairs would be more legitimate before discussing possible strategies, which if implemented, would facilitate the emergence of women's participation in the political life of the province. Finally this broadcast allowed for, the facilitation of positive interactions with the listeners. Initial reactions were in favor of increasing the number of broadcasts to more than one per month. One per week during would be desirable for more impact. The PBG has held two meetings on March 27th and March 30th with media partners and women leaders to discuss the terms of reference with the objective of improving preparations for women leaders and to ensure better coordination especially with the arrival of new journalists. In addition, it allowed journalists to better understand the philosophy of these programs but also the need to hold a meeting after each program to permit for evaluation and planning. Since emissions do not occur daily or weekly, the participants have decided to proceed regularly to inform listeners before inviting them to follow a broadcast. There is a possibility that the Good Governance site could also play this role.

Katanga

The theme "Promotion of women: results and prospects" was discussed during a broadcast of "Our turn to talk" (*a nous le parole*). It involved an analysis of living conditions and considerations of women in society with the objective of promoting the advancement of women in all female categories, including rural women.

Activity IR1.1.3 (SA4): Technical Assistance

South Kivu

Technical assistance focused on the orientation of CSOs in the formulation of proposals related to advocacy.

Bandundu

PBG In addition to the orientation of CSOs in the formulation of project proposals for advocacy, technical assistance consisted of evaluating the CSO alternates **CEPROSOC** and **FADIC** to select an NGO which will replace **TEYESA**. In addition to the advocacy campaign initiated by **CEPROSOC** for the waiving of fees for participation in the national test upon the completion of Primary Studies "TENAFEP" has certainly been an asset especially that they have forced the "TENAFEP" to reduce their fees to 2% of the original costs.

Maniema

Technical assistance in the province consisted of awareness building on a PBG policies on the matter of subsidies and techniques and tools for non-CSO partners. Nine organizations have benefited from this support. The PBG-supported **ALFED** was trained to improve communication skills in order to enable the organization to better communicate with the Burgomaster on the need to mobilize resources for and to initiate development activities at Alunguli Market. PBG also supported the **HBM** in preparing the dialogue for action especially since this would be the organization's first.

Katanga

PBG Technical assistance was summarized capacity building and a review of proposals submitted by potential beneficiaries who responded to the last call for bids.

Activity 1R1.1.3 / 5 (SA5) - Tribune of popular speech on anti-corruption.

No major progress was made with the OLCAC to initiate further activities. The different scenarios developed have failed to reduce activity costs. The notion of utilizing in-house expertise is becoming increasingly the best alternative. Nevertheless, OLCAC will be informed of PBG's latest decision in the next month.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

Several meetings were held with the site coordination committee to assess current activities, design a brochure and plan the establishment of provincial committees, a necessity for commencing the activities in the provinces. Within this framework, four workshops were scheduled in the provinces. The first took place Bandundu on March 27-29. On March 27th, the MOU with CSOs was modified and signed by the different parties. CSOs members from the city of Bandundu, Kikwit and Bukangalonzo participated in the discussions. For reasons of transparency two members attended the meetings as observers. The last two days of the workshop were devoted to training information collectors. In addition to the collectors (university students in Bandundu City), all members of the steering committee attended the training. Note that the members were interested so much that they themselves have provided facilitation in the presentations on the legislative process in the DRC. They also requested training for CSO members because they believe they will derive more benefit from the website given the lack of an official Bandundu Provincial Assembly web site. At the end of this meeting a provincial steering committee composed of 19 inclusive CSO members was established composed of 5 CSO partners (a President, two Vice Presidents, and two *rapporteurs*). It was decided that the PBG and some MPs should attend the provincial steering committee meetings as observers. Participants also discussed some modalities for the participation of members of the steering committees of Kikwit and Bukangalonzo with the objective of the CSOs feeling a sense of ownership for the site in order to assure its durability.

Nationally, the three groups of information collectors have made seven trips. The Parliament has approached Parliament and dialogued with elected officials, some of whom have provided essential elements, while others are not yet receptive. The Government group did the same by making contacts with the Ministry of agriculture who provided information.

Given the large number of elected officials and activities of Parliament, other collectors will work part-time parliament, including the monitoring of activities of parliamentarians, which was done, for greater efficiency, each of them will follow during this term of office of at least fifty elected.

The PBG supported CENADEP on the design and printing of a brochure that explains succinctly the governance site, its objectives, content, and target beneficiaries. Two thousand leaflets have been printed and a distribution plan has been put together. As for the website, it is regularly updated and new elements were added including 12 new items (on the homepage and in different sections), eight new images in the slide show and in articles, The number of daily visitors has increased from 100 to 1800.

Activity IR1.1.5: (SA2)-Grants

South Kivu

CAPSA.

The CSO CAPSA has almost finished its advocacy campaign on care for diabetics which they have managed to get included in the 2012 provincial budget, but the CSO did not give up its mobilization and continued with broadcasts. Recall that the proposal was endorsed by the MP Moshonyo who chairs the commission social cultural and the environment. Monitoring and evaluation this initiative is the important step that needs to be done from the time the campaign has produced the desired results. For more efficiency and effectiveness, the NGO chose to resort to external expertise for the overall evaluation of their campaign.

AFEJUCO

AFEJUCO conducted a closed working session to update the advocacy document for their campaign. Certainly, the NGO has made remarkable progress but a well-refined strategy was previously lacking. PBG staff will evaluate the document before sending to all CSOs as a document model. This session was followed by strategies for the extension of the study on maternal health in Kadutu. It is within this context that an agreement was reached with the newspaper *le Sovereign*. Note that the study was written in response to the mobilization of researchers at the ISP in Bukavu and the Official University of Bukavu. Based on the results of the survey on maternal health, **AFEJUCO** could put together a draft of the proposed edit that was endorsed by the MP Beatrice Kindja. Encouraged by this endorsement, **AFEJUCO** conducted a workshop with local leaders to form a committee to support the proposed edict. Awareness and mobilization will continue with the broadcast of 24 programs. The organization has met the provincial minister of health, the mayor of Kadutu, and the sociocultural and environmental commission of the Provincial Assembly for discussion on the issue and especially to discuss the proposed decree draft. In this regard, **AFEJUCO** believes that although the draft was endorsed a legislative drafting expert should examine all legal aspects of the document. Despite this, the proposal could be placed on the agenda of the provincial assembly shortly.

Bandundu

The CSO partner, The Collective of Rural Women for Development “**COFERD**” has organized a meeting to summarize the work of commissions deployed for the mobilization the urban authorities on March 11th. The objective of this activity was to have an idea about the level of mobilization achieved in order to involve the public and authorities in activities to achieve ownership of an advocacy campaign for the people of Kikwit. **COFERD** has produced four (4) Dialogues for Action (Public hearings) as provided in their updated action plan since January 2012. These dialogues, organized in collaboration with network member organizations were preceded by meetings held with the authorities of four communes on March 3, 5, and March 7. The authorities met were the Mayor and the four burgomasters, and the Agriculture Inspector in order to

prepare a dialogue for action and also to solicit their involvement in the ongoing advocacy.

Maniema

The Implementing CSO advocacy projects funded by DAI partners have managed to attain their goals. **ALFED** has already closed out its project and **UMAMA**, **AVEMA** and **HBM** will follow suite do shortly.

UMAMA

On March 6th **UMAMA** organized a program on active citizenship and responsibility of woman in business management in collaboration with Radio Sauti ya Mukaaji, a program on active citizenship at local Wakabango II. This show was presented by Mr Abeli Kitoko (Executive Secretary ai), and seconded by Ms. Daphrose BITUNGWA (Member of the Board).

ALFED

Despite the end of PBG support, **ALFED** continues to carry out actions initiated under their advocacy project which presents a clear sign of ownership for an organization that would play a key role in the development of the municipality. Recall that their advocacy campaign would help Alunguli *commune* to maximize the mobilization of revenue.

ALFED had a meeting with the burgomaster to initiate development activities in Alunguli market. A work session held March 12th at the communal office to discuss this activity. Following this meeting resulted in the communal authorities determining certain actions to help improve conditions in this market.

HBM

Haki za Binadamu, organized two dialogues for action successively on March 24th and March 31st in the Methodist church in Katako, capital of the community-of chieftaincy Bangengele (see 1.2.2).

Katanga

The 006 KAT: Animation Association for the Education and Development (AED)

The **AED** conducted a meeting on March 6th with the leaders of the provincial Ministry of Finance to encourage the Ministry to assume ownership of the proposed edict and to transform it into a Provincial Decree. This meeting was of paramount importance because it could lead to the promulgation of this Decree mandating publication of Lubumbashi's receipts and expenditures and the objective was to present this bill to different individuals in the Ministry, and discuss with them the practical arrangements for its implementation. This activity is consistent with PBG's core objectives, which are promoting good governance, citizen admissibility and combating corruption. The government authorities welcomed the initiative, and encounters of this kind allow a constructive and ongoing dialogue is established between the authorities and CSOs.

003 KAT: Civil Society Bulletin of Katanga

As part of the advocacy campaign in favor of agriculture, members of the **SOCIKAT** network responsible for the publication of the CS Bulletin met on March 2nd in the meeting room of the Provincial Department of Agriculture, Fisheries, Livestock and Rural Development to hold their third meeting with the responsible authorities, in preparation for the dialogues for action planned under the project.

005 KAT: Diocesan Development Office

The **Diocesan Office of Development** has to date achieved 50% of their planned advocacy program activities. Currently, **BDD** is the phase utilizing different mechanisms of communicating their messages; a comic strip produced in a special edition of the newspaper BUYANTANSHI, already in circulation conveys a message in the local language (Swahili) the plight of farmers and possible solutions to their problems. A

website is also underway to provide for outreach to all segments of society on land tenure issues involving farmers.

KAT 0015: Justice and Peace Commission / Likasi.

The CSO **YAC/Likasi** is still at the beginning of their advocacy campaign and has completed drafting a document identifying advocacy strategies after launching a field survey for data collection. Unfortunately, following administrative problems related to the official documentation of the organization which must be included in the grant agreement with USAID / DAI, all project activities have been temporarily suspended.

0017 KAT: UMOJA

The CSO **UMOJA** is in the startup stage of their advocacy campaign and to date has achieved the following: Preparation of the document identifying advocacy strategies and data collection and processing. From March 9th to the 11th, **UMOJA** has organized a workshop on the theme "preparing edict proposals, formulating messages and validating advocacy strategies", which saw the active participation of all CSOs involved in this activity (**UMOJA , CJP, PADHOLIK, RCK, SHALAMO, SYECO and Sister to Sister**). There were 22 participants including 6 women, and the workshop took place in the Hall of the Methodist Church Karumbu Likasi, neighborhood Panda, in Likasi *Commune*. This workshop included the active participation of an Assistant Professor at the University of Likasi, and a researcher on the Congolese state of social development. This enriched the debates and has provided expertise on the different notions of communication; definition, purpose, targets and strategies to be used in this field based on the various issues raised during the data collection activity .

IR1.2.2 Activity (SA1 / 2) - Public Hearing (Dialogue For Action) at the Provincial / ETD Levels.

Bandundu

COFERD organized four dialogues for action in four municipalities in the city of Kikwit. The first focused on the Main theme: "Agriculture: Priority of Priorities, with a sub theme, "Place of Agriculture in an ETD's Budget", "Decentralisation and Citizen Participation", and Taxes and the Citizen". When these dialogues were completed the authorities of the four municipalities promised to prioritize and increase the agriculture line item in the next budget and asked the CSOs to conduct an awareness raising campaign among taxpayers to encourage them to pay taxes and fees. This joint activity commenced on March 14th, and the dialogues were held successively in the four municipalities ending on March 21st. Participation was as follows; For the first dialogue held on March 14th in Lukolela, 180 participants, including 67 women. On March 16th a second dialogue was conducted in the LUKEMI *Commune*, 118 participants including 60 women, followed on March 19th, with a third dialogue, conducted at the NZINDA *Commune* with 105 participants, including 54 women, and on March 21st the final dialogue was held in Kazamba *Commune*, with 110 participants including 78 women. These dialogues were facilitated by experts in the field, the DGI, Justice, the Urban Agriculture Inspector and the Burgomasters of the four entities.

Maniema

HBM has organized a dialogue for action on the issue of the Bangengele population's access to arable land which was attended by 60 people including 9 women. The sector chief took advantage of this opportunity not only to reflect but also gather citizen input on land management in the Bangengele sector. This very informative and constructive

dialogue resulted in the establishment of a commission to conduct a verification of the legality of all documents associated with the concessions of Bangengele. This commission will be composed of local authorities, legal representatives for concession holders, and civil society members. It was also decided that **HBM** in collaboration with CSOs operating in Bangengele will contact the Governor and request that he define the measures of Order No. 059 canceling some leases acquired in violation of the law.

The second dialogue inspired by a recommendation of the first focused on the problem of crossing the Kasuku River. At the end of this encounter which was attended by the Sector Chief the following resolutions were made.

- Put into place a committee responsible for lobbying the provincial authorities for a reorganization of the conditions for crossing the Kasuku River and that the sector receives its quota of the taxes received for this crossing.
- In case of a failure of this initiative a peaceful march will be organized to the Governor's office and the Provincial Assembly office in order to obtain a solution to these problems.

Katanga,

The Commune of Katuba

On the 16th and the 22nd of March the Commune of Katuba hosted two Dialogues for Action.

The first was on "Health Conditions of the Commune of Katuba: Hygiene and Quality of Care."

For the authorities, only the Assistant Surgeon of the zone who spoke with people about public health concerns and quality of care offered by hospitals in this *Commune*. A monitoring committee consisting of three delegates from the population, three from the *Commune* and one from the Health Zone was designated at the end of the dialogue

The second Dialogue for Action focused on "The Insecurity of Citizens and Their Property in The Katuba *Commune*". The burgomaster was represented by the Musumba quarter chief. Security issues were revealed and strategies to combat them were developed. The participants took the firm decision to work together to address them and a Monitoring Committee, composed of delegates from the public, heads of districts, the Municipality and the Police has been established conduct an evaluation and implement recommendations. .

Likasi

A Dialogue for Action was held on March 31st on "SNEL, the Challenges of Development" with the participation of the Director of the National Society of Electricity in Likasi on "SNEL the challenges of development and future prospects". A monitoring committee was established to follow up on all the recommendations that were made.

Activity IR1.1.2-1/2 - Search for Common Ground

Coaching activities preparatory programs for Women Circles "We Have the Word" took place and resulted in the production of five programs in Bukavu (an issue with Shala Vision TV), Bandundu (an issue with FM Radio Bangu) in Lubumbashi (a TV show with

Kiondo) and in Kindu (twice with KFM).

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

Various meetings were held. A working session was held on March 27th and was attended by the National Assembly Secretary-General and representatives from UNDP, PAP/EU, DAI/Europe and DAI / PBG in the preparation of the Parliamentarian Information Days for elected officials of the second Parliamentary term of the Third Republic.

IR 2 Programmatic Accomplishments

South Kivu

Activity IR2.1.1-8 Mid-term review of the administration of the Provincial Assembly

The mid-term review of the administration of the provincial assembly was started in February and completed in March. On this second assessment, 18 administrative staff members completed the survey document, bringing to 42 the total number of participants in this activity.

Activity IR2.2.1.-4 Technical assistance in the development of edicts

- The proposed decree on environmental management in South Kivu, launched by the Honourable Ombeni, benefited from the expertise of Professor Busane Wenceslas, a PBG consultant.
- The proposed decree on free maternal health care, under development through an advocacy campaign which is being implemented by PBG partner AFEJUCO and for which the MP Beatrice Kinja Mwendanga sought out PBG technical assistance.

Bandundu

Activity IR2.1.15-4 Workshop on stock and inventory management

This workshop was held from February 29th to March 3rd in the multipurpose room of the PBG CRD in Bandundu city and benefited thirty (30) senior administrative officers of the Provincial Assembly of Bandundu. The workshop was characterized by strong participation and motivation among the beneficiaries and introduced development tools for inventory management, procurement procedures. The workshop also included a daily assessment of participants' expectations and what they had learned. To address a lack of appropriate tools for management of stock, an ad hoc committee was formed to develop these tools and create an inventory of the Provincial Assembly's existing assets.

Activity IR2.1.15-8 Training on mechanisms for results based management

This workshop was conducted on March 5-7 in the multipurpose room of the Bandundu CRD with 39 participants benefiting including one woman. It was followed with great interest, given the relevance of the material. The various administration officials pledged to apply the knowledge and tools that they acquired during this training while performing future duties. In order to accomplish this, they would have to involve the political leadership of the Provincial Assembly and expressed the desire that the MPs receive similar training.

Maniema:

Activity IR2.1.1-8 Mid-term review of the administration of the Provincial Assembly

This evaluation began Thursday, March 8th, lasted three days and was attended by 64 persons including 12 women.

Activity IR2.1.15-6 Training on Strategic Planning

This workshop was held on March 28-30 to benefit the staff of the Provincial Assembly. It was attended by 40 persons including four women. Participants clearly defined expectations: developing a coherent strategic plan, set priorities, developing the capacity to function coherently, ie evaluate the performance of services and to become thoroughly acquainted with the principles of the strategic plan. The workshop boosted the capacity of beneficiaries to chose optional top identify priority areas to be discussed with the next Office of the Provincial Assembly. Participants also formed a monitoring committee consisting of three Division Heads, the Director of Administration and a women's representative with the mandate of initiating workshops in small groups to complete the strategic plans of for division of the Provincial Assembly.

Katanga:

Activity IR2.1.1-8 Mid-term review of the administrative staff of the Provincial Assembly

This assessment started on March 23rd and was conducted during a three day period and was attended by 83 officers including 35 women.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

On March 26, the newspaper *Le Potentiel* reported that President Kabila, addressing a delegation of the proposed parliamentary ruling coalition that was visiting him at his farm near Kinshasa, had assured the delegation that municipal and local elections would be held soon. He also stated that they needed to speed up the development of laws for decentralization, and ensure that the *decoupage* of the existing 11 Provinces into 26 was completed during the life of the new parliament.

Meetings held with other donors

Meeting with DFID

Carinne Escoffier, who was responsible for DFID's provincial governance program – which is largely managed by UNDP through the PADDL project – has been replaced by Mailan Chiche. On March 8 the IR3 team had a meeting to exchange notes and particularly experiences regarding participatory budgeting.

Meeting with UNDP

Ms Chiche was interested in the fact that we have been discussing a Conference with CTAD on the subject of decentralization, as their project, through UNDP, has been doing exactly the same. At her suggestion on March 20 we met Anastasie Manzanga, who is in charge of local government in the PADDL project. From this meeting it became clear that the overlap was minor: our proposed conference will be examining the technicalities regarding the transfers of staff and powers, which theirs will be reviewing the progress in implementing Government strategic plan for decentralization (CSMOD), and trying to obtain or renew commitment to implementation. Thus one will reinforce the other.

World Bank meeting on Participatory Budgeting

The IR3 team was informed of a meeting, supported by the World Bank, UNDP and MONUSCO, held on 16 March regarding participatory budgeting in Kinshasa. This is part of an initiative to spread the concept more widely. Already, a “participative approach” has been started in two communes in Kinshasa by UN Habitat, supported by Spanish Aid. The meeting was led by three NGOs who are supporting the concept, and attended

by *Bourgmestres* and other representatives of the *communes* in Kinshasa. At this stage it appears to have been an information sharing meeting.

Meetings held with counterpart organizations

None

Programmatic Accomplishments under IR3

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

The IR3 team met briefly with CTAD on March 1, which was followed by one on March 9 to discuss the proposed conference. Due to travelling commitments by the Coordinator, it was agreed that the first meeting of the steering committee will be held in early April. It was also agreed that CTAD will draft technical terms of reference for the proposed committee. Possible overlap between this conference and that which UNDP plans to organize were discussed. It was agreed that with well-drafted terms of reference the two events will complement and reinforce each other, and that there is no cause for concern.

Activity IR3.2.3 – 3 / 3/2/7 - 4 Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

Work is proceeding with the project in Bukavu to build on the success of the census and data base of taxpayers. Cheick Samake was in Bukavu from March 27 – April 3 to take matters forward. The first task was to meet the consultants to refine the terms of reference for the next stage of the project. The second was a meeting with the Mayor on March 30 and a team of about ten staff who will be involved with the project. The object of this meeting was to clarify which activities the *ville* would take financial responsibility for, and which ones they would hope to finance from a grant. A third meeting will be held on April 2 to report back to the Steering Committee. As a result of these meetings it has been possible to prepare an activity list to implement the project, an implementation timetable and a budget.

Meanwhile, on March 23, IR3 consultant, Mbake Murhamya started on the third stage of his technical assistance and training to ETDs on financial management and citizen oversight of public finances. He will visit all ETDs in the project spending more time on the three pilot sites for in-depth work, Bukanga Lonzo, Kolwezi and Bukavu. He started in Katanga province, with Kolwezi, on March 23.

Participatory Budgeting

It will be recalled that the primary work of our consultant Murhamya Mbake has been to institute a system whereby civil society and local government would work together in monitoring public financial management. The second phase included strengthening the systems and skills of the accounting staff, and making the tax collection system more fair and transparent. PBG has now reached the third phase where these skills are being developed in more depth, and Mr Mbake has already started this work, as stated above.

There are two logical next steps. The first is to formalize the monitoring of public performance by a simple system of citizen report cards. The second is to use such information as the basis for a participatory budgeting process.

As stated above, participatory budgeting has become a hot topic among several donors in the past few months. The IR3 team has examined the process being used by other donors, and looked at examples from other countries, and especially the UN Habitat Guide to Participatory Budgeting in Francophone Africa. Our analysis is that the

methods being advocated are too complex to be sustainable, and that a simpler model is essential if the process is to be sustainable.

The IR3 team is therefore proposing a pilot program in three ETDs using a new and innovative model. A consultant who is very familiar with the principles of participatory budgeting, Abraham Djamba, is therefore being hired to work in three pilot ETDs:

Bukanga Lonzo, Kolwezi and Bukavu. His work will consist of three parts:

- Soliciting political support for the principle
- Conducting a workshop of all stakeholders to help them understand how citizen report cards and participatory budgeting work and how they can be operated.
- Training committee members to manage the process.

A fairly detailed training guide has been prepared for the third stage, called *A guide to citizen participation in financial management*.

**Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD
Action Plans: Maniema and South Kivu**

The consultant has completed all the feasibility studies, and after making some changes requested by the Kinshasa office, submitted his final versions in the second week of March.

Activity IR3.2.10 – 2 Support for PPP projects: Katuba, Likasi and Kolwezi

Bids were supposed to have been received by all three ETDs during March. The *commune* of Katuba was supposed to be the first to receive the bids, but they recommended that an additional two weeks be given to the bidders, thus making the submission date March 30 for all ETDs. Cheick Samake will go to Katanga in April to assist the ETDs to evaluate the bids, and a full report will be included in the April report.



Monthly Report: April 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability
IR 2 Selected parliaments are more democratic and effective
IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

The national context was marked by the appointment Mr. Augustine Matata Ponyo on April 18th as the new Prime Minister in accordance with the parliamentary majority in the National Assembly.

The Government composition was published a few days later with 36 ministers including 6 women. A week earlier, 12 April 2012, the permanent office of the National Assembly was elected with Mr. Aubin Minaku as Chairman. The next stage in the process includes the presentation of the government program, which is then approved by the National Assembly and the nomination of the Prime Minister before he actually takes office along with the other ministers. This should occur in early May 2012.

South Kivu

President Joseph Kabila, paid a visit to Bukavu during which he announced the termination of Operation Amani Leo and the reaffirmation of one leadership through the "FARDC South Kivu Military Region" for all military operations in the province Stating that duplication in command of the activities against armed groups resulted in insecurity and was also one of the major contributing causes leading to the failure of the FARDC's mission implementing Operation Amani Leo. The Provincial Assembly, for its part also opened its regular session in mid-April with a speech by its Chairman who reminded the people of the South Kivu of the constitutional provisions under which the current MPs remain in office until the next provincial election scheduled for January 2013. To this end, he urged politicians to get on with their constitutional responsibilities.

Bandundu

Provincial Assembly News

Much as in other provinces, April was marked by the opening of the regular session of the Bandundu Provincial Assembly. For this session, one of the last of the legislature, the assembly, according to its president, Hon Ntwa, intends to tackle:

- The election of the new provincial governor;
- Legislative arrears clearance to pave the way for the next legislature;
- Conduct of parliamentary control actions on the Bandundu Receipts Brigade (BRB), which is supposed to maximize the financial resources needed by the province to fund its many projects and to understand the causes and factors of its poor performance and make appropriate solutions;

- To these ends, on April 30, 2012 Mr. Kamisendu Kutuka and Mr. Kiala Tshibamfumu Alexis respectively were elected to the positions of governor and vice governor of the province.

Maniema

The Maniema Provincial Assembly opened its regular session in mid-April with an address by the Vice-President who instructed his fellow MPs to promote dialogue with civil society, complete the legislative arrears and exercising control of the provincial executive. The central government provided the provincial branch of the RTNC (*Radio et Television Nationale du Congo*) with a new 1000 watt transmitter replacing the former which was no longer operational. This powerful transmitter will enable public radio and television coverage throughout the province and beyond. This will promote access to information for people in this province which since 1997 must still be considered an enclave.

Katanga

Much to the concern of the provincial authorities, the territories of Mitwaba, Manono, and Malemba Nkulu experienced a period of insecurity instigated by atrocities committed by the rebel Kyungo Gideon and his men who forced the displacement of large swaths the populations from these areas to Lubumbashi and other towns in the province.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

SFCG

The IR1 team conducted a working session with SFCG to harmonize the terms of a partnership even more effective for carrying out activities "Circles of women" and "*A nous la parole*" in the form of radio broadcasts. To this end, it was decided to update the list of partner stations and of CSO partner members involved in this programs.

SOCIAL IMPACT.

Virtual meetings on Skype with the Social Impact team helped prepare for the assessment of activities IR1 mid - term of PBG. This mission will begin the second week of next month.

IR1 Technical Accomplishments

Activity IR1.1.2 (SA3): Civic Education

With a grant from the PBG, the NGO **AVEMA** organized a civic education campaign on the fight against corruption. This civic education campaign was organized in Kayuyu at Kibila and Samweli in Maniema province. It focused on the roles of customary courts and the Congolese national police in the fight against corruption, administrative and police harassment.

Activity IR1.1.3 (SA5): CRDs

South Kivu

The CRD hosted IT training for CSO partner members for a period of 3 weeks to build their capacity to easily conduct research on topics related to governance or to making good presentations of their activities.

Bandundu

The CRD Bandundu hosted various activities during the month of April, including, those of the Communication and Governance Network for boosting the provincial committee, made up of the CSO provincial coordination with the team leaders of the various components.

Maniema

During the month of April 2012, the CRD has continued to host civil society partners as well as members and staff of the Provincial Assembly and the provincial government who have used their resources for research and information.

Katanga

The Katanga CRD also conducted various activities, including the meeting of the steering committee and data collectors for website www.gouvernancepourtous.cd, a film forum on child labor in mines was held and a film produced by Search for Common Ground targeting MPs was screened. Also present for the viewing were members of the provincial government including ETDs partners and CSO members.

Activity IR1.1.3 / 5 (SA5) : Circle of Women

South Kivu

A program "*a nous la parole*" was produced on Governance related to the health sector in South Kivu on April 24 and April 27. The broadcasts were featured on Vision TV Tshala. This program dealt with issues concerning the elimination of a prerequisite security deposit before receiving medical care. The objective is to persuade the provincial government to put health among the high priority issues in its action program.

Bandundu

In Bandundu city, a program "*A nous la parole*" was produced and shown on Radio Bangu, featuring the theme "the role of women in party politics." This program was then relayed by radio REBOTT to allow for a large audience.

Maniema

Two programs "*A nous la parole*" were produced and broadcast on SFCG partner radio stations including the themes "Women and church: opiate or advantage" and "the issue of access of women and children to health care Maniema."

Katanga

No "*A nous la parole*" programs were aired during this period due to the lack of availability of players. However, the delay was offset in the second fortnight of May by the production of both emissions and emission assessment for shows in February and March.

Activity IR1.1.3 (SA4): Technical Assistance

South Kivu

No technical assistance was conducted during this period month. The PBG staff of PBG focused on the analysis and rating of proposals submitted by partners.

Bandundu,

No

technical assistance was conducted during this period month. The PBG staff of PBG focused on the analysis and rating of proposals submitted by partners.

Maniema

The PBG team has started to examine the various proposals and to proceed with their quotation. Also support and advice was provided to **UMAMA** and **AVEMA** during preparation of civic education to enable them to refine their tools and methodology.

Katanga

Apart from the analysis of grant proposals, PBG has accompanied the **CJP** Likasi CSO in formulating and developing a plan for the dissemination of its advocacy messages and the preparation of the Dialogue for Action on Agriculture. The **BDD** has also received the same assistance.

As for the **AED** and **UMOJA**, both CSOs have received support and advice in the development of ownership strategies for the MPs of edict proposals developed by the CSO. The provincial website steering committee has also received support and advice to help put in place a mechanism to develop its action plan but also to present it in a constructive manner with regard to the need to build relationships with MPs and the local authorities on the eve of the opening of the parliamentary session.

Activity 1R1.1.3 / 5 (SA5): Tribune of popular speech on anti-corruption.

Strategic planning was developed to take into account project internal expertise and these activities have been postponed until the last quarter of this year.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Good Governance Website Development

Three major activities were carried out planned for the month of April. These include:

- The establishment of provincial steering committees in Katanga, Maniema and South Kivu;

- Training of data collectors on collecting data for the website;
- The data collection itself among MPs and the permanent office of the National Assembly in Kinshasa as well as among governance actors in the provinces of Bandundu and Katanga.

Activity IR1.1.5 activity (SA2): Grants

South Kivu

CAPSA,

The CSO **CAPSA** is almost at the end of their advocacy program on diabetes management to promote its inclusion in the 2012 provincial budget. During this period it produced the latest broadcasts prior to the external evaluation of its advocacy campaign to be made by a local organization to monitor the execution of this line item in the South Kivu Provincial budget. The **CAPSA** has submitted a new proposal to PBG.

AFEJUCO,

AFEJUCO just produced a draft proposal to Edit on the free maternal and child health. Several meetings are underway with authorities at different levels, including provincial member to obtain their support for the adoption of this initiative.

Bandundu

PROSADEF,

As part of its advocacy campaign the OSC shall monitor the financial performance of agriculture in the town of Bandundu. To maximize the results of other CSOs are networked with PROSADEF.

COFERD,

The **COFRED** held a preparatory meeting of April 20 to 21 during which they focused on the development of an evaluation survey of the advocacy campaign before its final evaluation. Radio programs were also recorded to be broadcasted on local radio stations in Kikwit.

ASSOPAC,

The **ASSOPAC** has officially completed its advocacy of the contractual point of view, the monitoring and support will continue even without the support of the PBG, under the appropriation. The greatest achievement is to have helped the sector to mobilize Bukangalonzo more fiscal resources, to the satisfaction of the local authority, which officially thanked the CSO for his plea. However, efforts are still needed to channel resources to the agricultural sector.

Maniema

During this month the partners Haki za bi damu, Umo (HBM), Umoja wa Mama wa Maendeleo (Umama) and volunteers responding to the promotion of the environment, culture and tourism in Maniema (AVEMA) have implemented their recent activities within their respective advocacy projects supported by the PBG.

Katanga

Association for the Animation of Education and Development (AED),

During this period the **AED** conducted intense activities within the framework of advocacy to favor good financial governance for the Lubumbashi mayor's office. Several meetings were held with the various authorities, including the MPs and the Provincial Finance Minister in order to obtain their collaboration, endorsement and support for the adoption of the proposed edict which would require the publication of revenues and expenditures.

Civil Society Bulletin of Katanga,

During this period, the Bulletin **SOCIKAT** continued its advocacy for the organization by the provincial social dialogue and the establishment of permanent consultative framework on agricultural issues in Katanga.

Diocesan Development Office (BDD)

The **BDD** continued its advocacy dinner-debate with MPs land tenure insecurity, and taxes on agricultural produce on Saturday, April 28th. During this same period period this organization has popularized its advocacy messages on these topics.

The Justice and Peace Commission (CIP) / Likasi

The **CIP / Likasi** also began work in April to its advocacy, including the formulation of messages and proposal development of urban stopped. It intends to continue this advocacy in synergy with **UMOJA**, whose experience is instructive for managing to get a proposal to endorse the publication of the edict on public revenues and expenditures.

UMOJA

On April 14th **UMOJA** organized with other CSOs an exchange session to finalize the draft of the edict proposal. The meeting focused on the relevance of the publication of receipts and expenditures in the ETD by gauging the strength of the text presented before discussing strategies for endorsement. Other CSOs have also made contributions.

IR1.2.2 Activity (SA1 / 2): Public Hearing (Dialogue For Action) at the Provincial / ETD Levels.

South Kivu

No public hearings during this period

Bandundu

No public hearings during this period

Maniema

The CSO **HBM** is concerned with budget monitoring has organized two Dialogues for Action. The first, held in the Wakabango II sector focused on the problem of maximizing revenues from artisanal mining of precious materials and its impact on promoting agriculture Wakabango II.

The second dialogue, held in Kayuyu, focused on the tax culture when faced with services meet the needs expressed by citizens in the ETD Wakabango II

Katanga.

On April 7th a second dialogue for action on "the rights of the arrested person, a community challenge to bring to light" with the assistant attorney general as speaker.

Activity IR1.1.2-1/2: Search for Common Ground

During this period, all coaching sessions were conducted remotely. In total, three productions were performed in three PBG cities: Bukavu with a production screened on Shala Vision TV; Bandundu: with a production in Bandundu City in collaboration with Radio Bangu FM and in Kindu with in a production with KFM.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

An activity preparatory meeting was held on April 17th between representatives of UNDP, the PAP/EU, DAI/Europe, AWEPA and DAI/PBG in anticipation of the organization of the Days of Parliamentary Information days targeting newly elected MPs at the National Assembly.

IR 2 Programmatic Accomplishments

South Kivu

Activity

IR2.1.15-6: Training on Strategic Planning

This workshop was conducted on April 6-9 in the Provincial Assembly plenary hall and focused on strategic planning for members and employees of the Provincial Assembly. It brought together a total of 43 participants including 6 civil servants and 37 MPs including 7 women. Following this training, strategic planning tools were presented and demonstrated to recipients who are now able to develop their own action plans, thereby increasing transparency and efficiency in the internal management.

Bandundu

Activity IR2.1.15.-6: Training in strategic planning

This workshop took place on March 26-28 in the multipurpose room of the Bandundu CRD and was attended by 40 people including six women, all political and administrative staff of the Provincial Assembly. Following this workshop, strategic planning tools were presented and demonstrated to recipients who are now able to develop their own action plans, thereby increasing transparency and efficiency in the internal management.

Maniema

Activity IR2.1.1-8: Training on monitoring and evaluation

When the Provincial Assembly regular session commenced on Monday, April 16th, the PBG Governance

Advisor initiated a workshop on monitoring and evaluation in collaboration with the Director of the parliamentary administration to review the various tasks that remain to be carried out within the framework of PBG's terms of reference. A brief assessment of the legislative output to date was conducted and results appear below: edicts made:19, edicts were promulgated by the Provincial Executive: 12, edicts were adopted and not promulgated: 2, edicts that were ruled admissible by the Session: 1, edicts that were deemed inadmissible: 4. On analysis of the 12 edicts promulgated by the provincial government, eight were related to the budget issue indicates a lack of initiative on the part of the Provincial Assembly who seem to be preoccupied with the *status quo*.

Katanga:

Activity IR2.1.15.-6: Training in strategic planning

This activity commenced on April 13th instead of April 16th as planned due to the opening of the regular session of the Provincial Assembly scheduled the same day and was facilitated by the Maniema Governance Advisor Maniema and the Bandundu specialist. It was well attended with 29 participants including 10 women and lasted three days.

Post-activity monitoring:

Post activity monitoring in the Katanga provincial assembly was performed to assess the impact of different training provided for the benefit of staff. A monitoring report was prepared and recorded in the Tamis data base.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

The new government was announced on April 28, subject to approval by the National Assembly in May. The Cabinet Minister of the Interior, Security and Decentralization is Richard Muyej who is from Katanga. He has a Deputy Minister for Decentralization and Traditional Affairs – Egide Ngokoso from Bandundu. It is hoped that by appointing a Deputy with specific responsibilities for decentralization the government is signaling its intention to make more rapid progress on the many issues outstanding, and to bring increased resources to bear.

Meetings held with other donors and counterpart organizations

International Rescue Committee (IRC)

On April 4 we were invited to attend a consultative forum hosted by IRC on the subject of their Tuungane Program. It is of interest to PBG as some of the methods used parallel our own. Tuungane is funded by the British DFID, and implemented by IRC in three provinces of North and South Kivu and Katanga, and CARE in Maniema. In principle it is a mechanism to implement bottom-up planning and finance small community managed projects. The first phase of Tuungane, 2007 – 2010 covered 1251 villages and 1.7 million inhabitants. Each village received a grant of about \$15,000 with which to construct infrastructure or public facilities. Neighboring villages could pool their funds. The second phase, 2011 – 2014, covers 1780 villages and 20 ETDs. with an estimated population of 2.5 million. The focus of the second phase is service delivery, not just infrastructure.

The program has achieved remarkable success in terms of empowering local people to conceive and implement projects. They took full responsibility for identifying construction companies, handling the money and managing the construction process. Only 2% of the funds were not accounted for,

and eventually 75% of the missing funds were recovered. An important feature of the participatory process has been that it has given women a voice in the management of their community.

Questions were asked about how the program fits into government’s machinery, especially the legal status of community based management committees. While it was admitted that, especially as they were scaling up to ETD level, this was an area of concern, they nevertheless stressed that every project was fully approved by the responsible agency.

The ETD component is starting with the selection of 20 ETDs, out of which six will be chosen as pilots for further development, to be followed by another six 14 months later. The proposed methodology is similar to that being practiced by PBG, though the pace of development is not as great. There are no geographical overlaps with PBG.

Programmatic Accomplishments under IR3

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

CTAD conducted two preparatory meetings for the proposed workshop on the transfer of powers on April 11 and 13. The meetings were attended by representatives of the Presidency, the Ministry of Finance and CTAD staff. The two consultants hired to support the CTAD in designing the workshop were also present. These meetings discussed the draft terms of reference of the national workshop on the transfer of powers; the selection of participants to attend the National Workshop, and the timetable of meetings to be held by the Preparatory Committee. The next meeting is to be held May 2, 2012 and will focus on practical arrangements for the workshop and the date.

Activity IR3.2.3 – 3 / 3/2/7 – 4: Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

The project steering committee approved the proposal prepared jointly between PBG and the City of Bukavu for the implementation of the database of taxpayers. This included details of planning activities, the overall schedule and the budget. The next step is to prepare a detailed proposal as a basis for application for a Grant. The total cost is expected to be about \$36,000.

Financial management and citizen participation

It will be recalled that the primary work of our consultant Murhamya Mbake has been to institute a system whereby civil society and local government would work together in monitoring public financial management. The second phase included strengthening the systems and skills of the accounting staff, and making the tax collection system more fair and transparent.

We have now reached the third phase where these skills are being developed in more depth, and Mr. Mbake was working in Katanga, Bandundu and Maniema during the month. Full reports will be made when the assignment is completed, however, the following table, that shows the amount of own revenues received in the ETDs of Bandundu is of interest.

Annual Own Revenues for PBG-supported ETDs in Bandundu and Katanga Provinces (In US Dollars)

Bandundu

| Year | 2010 | 2011 | Rate of increase 2010 - 2011 |
|------|------|------|---------------------------------|
| | | | |

| | | | |
|---------------|--------|--------|------|
| Bukanga Lonzo | 7,361 | 9,869 | 34% |
| Mayoyo | 4,953 | 3,302 | -33% |
| Lukolela | 9,818 | 15,117 | 54% |
| Total | 22,132 | 28,287 | 25% |

Note: the results for Lukolela are the most remarkable: the annual receipts in 2009 (before any PBG training had been given) were only \$3,601, giving a rate of increase in two years of 420%. The state of the books in the other ETDs was so poor that such comparisons are not possible..

Katanga

| Year | 2010 | 2011 | Rate of increase 2010 - 2011 |
|---------|-----------|-----------|---------------------------------|
| Likasi | 964,430 | 1,888,803 | 113% |
| Kolwezi | 809,561 | 1,727,339 | 96% |
| Total | 1,773,991 | 3,616,141 | 104% |

The case of Mayoyo is disappointing. Throughout, the Bourgmestre has been uncooperative, and although the staff welcomed the support which has been provided they have been prevented from collaborating. Regarding the level of revenues, our diagnosis, which has to remain speculative at this stage, is that the problem is not that collections have been reduced, but that receipts are not being properly accounted for.

Participatory Budgeting

Meanwhile, we have received an unsolicited testimonial from the President of Civil Society in the Commune of Kadutu, Bukavu which has relevance to the problem of attribution of impact. As noted before, the World Bank project (PRCG), with support from the World Bank Institute, has been working with the same ETDs as we are in South Kivu, and has also been conducting training in Participatory Budgeting. In his testimonial Mr Mukubwa writes:

- The PRCG has initiated participatory budgeting with the ETD Kadutu and held two workshops: a launch workshop at Murhesa and a leadership workshop at Bulungu Hotel. Now it has stopped support, without consultation with the ETD of Kadutu. The PRCG has no one to work with the ETDs in the implementation of the Participatory Budget, so they are encountering difficulties.
- By contrast DAI-PBG monitors regularly, in terms of various meetings between stakeholders of ETD Kadutu (CSOs and municipal executives), for example in its exchanges on three projects shortlisted for the construction, namely three classrooms of primary school Erhahamoba, public latrines has the old Cooperative Kasali and rehabilitation of the Institute Nyakariba. The challenge will be in the close monitoring conducted by the PBG and the implementation of the projects.
- Regarding engaging the public through civil society, we are close to institutionalizing participatory budget for all ETDs, which is very good at the provincial level and must be used by all ETDs but we need reinforcement.
- As civil society we share the same ideas as our colleagues in Ngweshe, Bagira and Ibanda and all sections of society in the development of participatory budgeting in our ETDs.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Maniema and South Kivu

Following the selection of proposed projects in Maniema, as reported last month, plans are being made to conduct environmental impact assessments. It is expected that these will be undertaken in late May.

Activity IR3.2.10- 2: Support for PPP projects: Katuba, Likasi and Kolwezi

Cheick Samake was in Katanga from April 18 - 26 to assist the ETDs to evaluate the bids.

Four projects had been selected, namely: (i) Rehabilitation of the multipurpose hall in Katuba, (ii) Rehabilitation of the Katuba III market (also Katuba) (iii) rehabilitation of the swimming pool in Likasi and the rehabilitation of Manika market in Kolwezi.

Tenders were only received in Katuba. New TEC AG/SPRL Multiservices submitted two offers, one for the rehabilitation of the hall and the other for the market. The other bidder was the Sanko Construction Group. They also submitted two bids, one for each project.

A tender evaluation committee was established, consisting of five members (including a representative of civil society, and two from PBG) and chaired by the representative of the Commune of Katuba. The committee found the tenders by New AGTEC/SPRL Multiservices unacceptable because of the absence of a certain amount of information in the company's offers. Regarding the second company, the bids were declared inadmissible as they were submitted late.

After meeting all stakeholders to discuss the situation in depth, it is clear that:

- The idea of Public Private Partnerships is starting to take shape, and to be understood by the various actors. However there are gray areas regarding understanding the concepts and mastery of this process, especially by private sector bidders;
- The time allowed for the process was insufficient to allow the bidders to prepare technically acceptable proposals;
- Mistrust between the different actors is one of the constraints affecting the process.
 - There is an obvious desire on both sides to overcome these obstacles and create a partnership framework.

Given these facts, there are promising prospects of public-private partnerships. The problem is more one of comprehension and skills than willingness to participate. Accordingly, it is proposed to conduct highly focused training events with potential bidders in all three ETDs to help them understand the RFP and preparing complete bids.

Activity IR3.5.3-4: Round Table of Women Leaders (*Femmes Leaders du Secteur Publique (FELSP)*)

It has been confirmed that a member of PBG staff, Aimee Matungulu will lead the process in conducting workshops for all provincial committees, leading up to the next national workshop, thus reducing costs and increasing sustainability of the operation. Each committee will consist of no more than ten persons. These meetings will be completed by the end of June.



Monthly Report: May 2012 Activities

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Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability

IR 2 Selected parliaments are more democratic and effective

IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

The hunt for General Bosco Ntaganda, indicted for "indiscipline" by the Congolese government in addition to the international arrest warrant issued against him by the International Criminal Court for war crimes continued in May with violent clashes in North Kivu between the DRC Armed Forces and mutinous soldiers, loyal to the dissident general. The conflict has increase insecurity in North Kivu province with side effects in South Kivu (displaced populations, abuses by armed groups on civilians, etc.), in addition to the humanitarian situation of people seeking refuge in Uganda and Rwanda.

Meanwhile, the National Assembly continued the installation of their various components with the designation of the offices of the permanent committees on May 21. The parliamentary majority will chair 5 of 7 permanent committees, among them the two PBG partner committees are the Economic and Financial Committee (ECOFIN) and the Political, Administrative and Justice Committee (PAJ). The on-going session will end on June 15, but it is likely that the MPs will shorten the parliamentary recess by convening a regular session for the adoption of the state budget for fiscal 2012 which is still a work in progress but is being finalized by the Government.

National Parliament News

The National Assembly continued the installation of their various components with the designation of the offices of the permanent committees on May 21. The parliamentary majority will chair 5 of 7 permanent committees, among them the two PBG partner committees are the Economic and Financial Committee (ECOFIN) and the Political, Administrative and Justice Committee (PAJ). The on-going session will end on June 15, but it is likely that the MPs will shorten the parliamentary recess by convening a regular session for the adoption of the state budget for fiscal 2012 which is still a work in progress but is being finalized by the Government.

South Kivu:

Provincial Assembly News

On Friday, May 4, the Provincial Assembly President presented the proposed schedule for the current session to the Presidents' Conference, who discussed, amended and finally adopted it. The following tasks were listed: 1) unfinished work from the previous session. 2) Invalidation and validation of the mandate for the MPs. 3) Examination of the report on accountability and the management of public finances for the Province for 2011. 4) Presentation and adoption of the report on the Provincial Assembly's financial and administrative management of the Provincial Assembly for 2011. 5) Presentation of the Provincial Assembly budget for Fiscal Year 2012. 6) Election of Vice Governor. 7) Presentation and Adoption of the holiday Parliamentary report summaries. 8) Amendment of Certain Provisions of the Rules. 9) Seminars, workshops, and parliamentary day. 10) Review of edicts. 11. Parliamentary control.

During the plenary on Wednesday, May 23, the MPs studied the latter part of the proposed edict regulating housing rental leases prior to its adoption. This edict, initiated by the Honorable Theophilus Mirindi Habamungu set the example of 3 months rental guarantee for domestic use, 6 months for commercial use and 9 months or more for industrial use. In addition, the edict provides a means to better monitor and collect taxes on rental income.

The Provincial Assembly was called upon to rule on the request for invalidation of MP Emmanuel Lubala Kaza (who has only participated in the plenary session three times since the beginning of the current term) and for replacing MP Mukubaganyi, who was recently elected to the National Assembly, by his deputy, Mr. Valery Walubila Tambwe. Four sessions were convened for this purpose of actually processing these requests to no avail.

In an incidental motion by the PM Byemba Songa Yaya, the Provincial Assembly has come to declare that the South Kivu province is under-governed for the following reasons:

- The health status of the Governor that has him immobilized and forced to work from home;
 - The vacancy at the post of Deputy Governor who could replace him for certain tasks, especially for visits to the interior;
- The non-replacement of the former Provincial Justice Minister, who was appointed appointed to the position of Vice Minister of Planning for the Central Government two months ago;

The provincial assembly recommended that solutions be found to these situations, as prescribed by the Constitution and laws of the DRC.

Impact vis-à-vis the PBG

The atmosphere at the Provincial Assembly is very favorable in regards to our program particularly for the PA's interest in soliciting PBGs technical assistance for drafting the internal regulations and proposed edicts.

Bandundu

Provincial Assembly News

After the publication of the composition of the new Provincial Government, some MPs with aspirations of being appointed ministers but missed out being included in the Provincial Government's new team set forth a motion to reject the program that was presented by the Governor and proposed recommendations to reselect the Provincial government team.

Impact vis-à-vis the PBG

In view of the activities and events in the Bandundu province, it may be noted that this context has favored the success of dialogue for action on the functioning of the CARG (Council on Agriculture and Rural Management) in Bandundu province, which is consistent with the provincial theme of PBG/BAN facilitating the establishment of the Advisory Council, piloting CARG at the provincial level.

Other News

The new elected governor of Bandundu province, Jean KAMISENDU KUTUKA, assumed office on May 29 and immediately published the composition of his government. It includes eight men and two women. One of the first acts on the order of business for the new governor was the establishment of a provincial commission to fight against administrative and legal corruption, and fraud, administrative and legal (CLCTA) in the Bandundu province. This commission should collect information and queries, investigate and document acts of bad governance and corruption and fraud in government. With an independent budget the commission will propose to the provincial governor and the ministers having the matters in question under their responsibility, the corrections to be taken against violators.

Maniema:

Provincial Assembly News

During its plenary session on May 11th, the Maniema Provincial Assembly exercised the option of re-launching investigations in relation to salient aspects concerning the functioning of the Province. Five committees were formed to investigate the following matters: mineral revenues, the conduct of basic infrastructure work conducted by the Provincial Executive, the destruction of uncontrolled construction, management of public finances, and the plundering of sites at the University of Kindu. All of these committees are operational since Monday, May 14 and results are expected to be announced at the plenary which will be convened before the end of the session.

Impact vis-à-vis the PBG

The Parliamentary return facilitates the organization of activities for the members. It also signals the end of the rehabilitation work which will allow the deployment of effective computer equipment made available by the PBG. An opportunity to establish the administration and also for public servants an opportunity to put into practice all the management tools acquired during the various training courses organized by the PBG, namely the establishment of a plan for archiving, team management, stock and equipment management, e-governance, results-based management, strategic planning etc..

Katanga

Provincial Assembly News

The Provincial Assembly continued its work by convening the regular March session. During the month of May, they included in its agenda the review of the proposed edict on publishing ETDs income and expenditure of resources, initiated by the CSO AED, a PBG partner and endorsed by a Provincial MP.

In addition, CSOs in Kolwezi contacted the provincial assembly to encourage them that within the framework of their responsibilities that they should get involved to help resolve the crisis (legal) that was declared between the Provincial Director of REGIDESO and the Director of the Higher Institute of Applied Technology (ISTA) after the latter had published a scientific work on non-potable water supplied by this company in Kolwezi. Following a motion to read information to the plenary, a parliamentary commission of inquiry was set up on this situation.

Impact vis-à-vis the PBG

The acceptance of the Katanga provincial assembly members to solicitations from CSOs is conducive to fruitful interaction especially for legislative hearings, which is the subject of a workshop for these two categories of stakeholders in provincial governance. The Provincial Assembly also actually included in its agenda the review of the proposed decree, initiated by the CSO partner PBG, AED, endorsed by an MP for the publication of the ETDs public revenues and expenditures.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with other donor or counterpart organizations

None

Meetings with PBG partner organizations

SFCG

Following a meeting between the IR1 team and SFCG May 23, 2012 on emissions "Circles of Women", it was agreed to organize on a quarterly basis a performance evaluation of these broadcasts. In addition, ownership initiatives for these broadcasts were observed in Bandundu, namely that the Bandundu FM Radio and Rehoboth broadcasts both produced broadcasts "Circles of Women" on their own initiatives without technical or financial support from SFCG or DAI .

SOCIAL IMPACT

Social Impact conducted an assessment of PBG's IR1 activities this period and the final report is expected in June. It is expected that this report will produce an assessment of IR1's performance and recommendations which will identify actions and activities which will produce maximum impact.

Programmatic Accomplishments

Activity IR1.1.1-6 (SA6): Long Term Planning TA.

The findings of the mid-term review of IR1 activities will contribute to improving the

quality of technical assistance in the medium term by measuring performance.

Activity IR1.1.2 (SA3): Civic Education

The civic education campaigns themselves been completed. The ECC begins work currently evaluating the actions taken throughout the grants period. The analysis of the evaluation report will enable PBG to identify the general trend in relation to impact.

Activity IR1.1.3 (SA5): CRDs

South Kivu,

In addition to an estimated attendance of 186 visitors, including 28 women, the CRD has hosted two workshops to discuss and exchange devoted respectively to the edicts of proposals relating to civil status and local public finance.

Bandundu

The CRD has hosted several meetings with working partners. The partners all were quick to declare that that CRD plays the role of a neutral framework for discussion and debate between the various CSOs and other institutions.

Maniema

In addition to an estimated 360 visitors seeking to utilize the facilities, on May 24-30 the CRD hosted and facilitated a workshop on Information Technology for CSO partners.

Katanga,

In addition to an estimated attendance of 351 visitors, including 70 women, the CRD has hosted and provided training to upgrade IT capacity for CSOs on May 22-29. The CRD also hosted other working meetings for partner organizations .

Activity IR1.1.3 / 5 (SA5): Circle of Women

South Kivu

A broadcast was produced by Vision TV Tshala.

Bandundu

Bandundu women leaders, trained by the PBG through the Circle of Women activities, saw their advocacy achieve results, through the appointment of three women to the new Provincial Government. Of these women, there is one of the moderators of the program of *A nous la Parole*, Ms. Marie Leonie Ndundu who has been appointed Minister of Transport, Communication channels, Gender, Family and Child.

Maniema

Women leaders accompanied by the PBG led two interactive programs broadcast by Radio FM Kindu. These programs focused respectively on "Roles and Place of Women in Political Parties in Maniema" and "For or Against Working Women".

Katanga,

Two issues were identified during the month of May and partners focused respectively on "Sexual Violence in Educational Settings" and "Human Resource Management and Development"

Activity IR1.1.3 (SA4): Technical Assistance

South Kivu

No activities were conducted this month

Bandundu

A PBG team member was invited to lead two workshops organized by MONUSCO. Issues discussed were gender mainstreaming and the rights of women and girls on the occasion of International Women's Day for Peace and Disarmament.

Maniema

The PBG provided technical assistance to the Steering Committee of the virtual communication platform to ensure the visibility of advocacy and citizen oversight actions of the provincial institutions provided by the CSOs. Following good facilitation there continues to be regular supply of information by the Maniema civil society to the site www.gouvernancepourtous.cd.

Katanga

During this month, technical and logistical assistance were provided to all CSO partners, notably for the close-out of grants issued to two Lubumbashi CSOs, the SOCIKAT Bulletin and AED.

Activity 1R1.1.3 / 5 (SA5): Tribune of popular speech on anti-corruption.

The themes to be developed during the next campaign of anti-corruption activities have been identified and a number of stakeholders. Following the modules presented by the latter planning for the implementation of activities is made to be implemented from next month.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

After several meetings between the secretariat of the National Assembly and the site management team, a projection of a website presentation of good governance and its many opportunities will be organized at the beginning of June in the Palais du Peuple for of all members of the new legislature.

Data collection

The data collectors' contracts expired and collectors failed to continue the data collection sessions. A compromise was agreed upon between DAI and CENADEP for pursuing these activities next month.

Activity 1R1.1.3 / 5 (SA5): Legislative hearing.

Maniema,

On May 26-27, thirty-seven people (three women), including MPs, administrative staff of the Provincial Assembly and civil society stakeholders attended the training session on conducting and operations and issues of legislative hearings.

Katanga

A workshop similar to the Maniema legislative hearing was also organized on May 8-9 in Lubumbashi with 30 participants, including MPs and staff of the Provincial Assembly and civil society stakeholders.

IR1.1.5 activity (SA2)-Grants

South Kivu

CAPSA: Although this grant was officially completed, **CAPSA** is an example of a PBG partner assuming ownership of a PBG activity par excellence. Indeed, on May 17, **CAPSA** conducted a review workshop of the results of the evaluation by Max Impact. The 45 participants learned about the evaluation report and endorsed it by insisting that there be coordination within the Health Inspectorate for the management of diabetes in the province because according to the MP MBURUNGE disbursement of funds under the budget is not being implemented just because no one is making noise. The project's impact is noticeable on the ground. The inclusion of a line item of approximately 215 million CF (\$ 233.000) to care for diabetics and elderly people is a first breakthrough for the province.

AFEJUCO produced 1000 copies of leaflets to be distributed among political and administrative authorities, their allies and beneficiaries. They also sponsored broadcasts continues to promote maternal health.

Bandundu,

PROSADEF is almost at the end of the grant. There remains only the evaluation meeting to clear the general trend of the project.

COFERD, on May 14th held its last monitoring and evaluation activity which was attended by 20 people including nine women. The aim was not only to identify lessons learned but also to prepare the final report for submission to the PBG.

ASSOPAC closed-out their grant.

Maniema

A workshop was conducted on May 16-20 in order to identify the achievements of four advocacy campaigns funded by the PBG Maniema. This allowed for not only discussing the results of the performances accomplished by PBG CSO partners, but also to identify the challenges faced and lessons learned for the future. PBG closed-out these grants with the signature of an ad hoc certificate. This assessment displayed the need to maintain working relationships with partners after the grant close-out in order to allow them to reap the benefits from knowledge gained from grant implementation on the one hand and to ensure that partners take the lead for the start up of edicts on the other.

Katanga,

The **Association for Animation of Education and Development (AED)** proceeded to close out their grant. This Civil Society Organization has developed strategies for MPs and ministers take ownership of the edict on the publication of receipts and expenditures of the ETDs in the province. This edict is on the agenda of the on-going Provincial Assembly session.

The **Katanga Civil Society Newsletter** also proceeded to close out their grant. They have submitted their final report and received a completion certificate. The **Diocesan Development Office** has conducted several activities both in Lubumbashi and Likasi during the month of May as part of the advocacy campaign on land and tax issues in the Katanga province.

The **Justice and Peace Commission / Likasi (CPJ Likasi)**, after submitting their documents proving that they are a registered CSO to PBG continued their activities, although the delay has caused them to be behind schedule.

As part of activities related to the Advocacy Project for the publication of receipts and expenditures of the City of Likasi, on May 18th **UMOJA** held a meeting with the objective of building trust between civil society stakeholders and local authorities and obtain the involvement and participation of the latter. **UMOJA** has also directed four Dialogues for Action.

IR1.2.2 Activity (SA1 / 2) - Public Hearing (Dialogue For Action) at the Provincial / ETD Levels.**South Kivu,**

No Dialogue for Action has been organized during the month.

Bandundu

The PBG/Bandundu organized a dialogue for action on Friday, May 11, on the theme: "What about the functioning of the CARG in the city of Bandundu? ". This meeting was attended by MPs, representatives of provincial ministers of Planning and Agriculture, the representative of the Mayor of the City, of representatives of the Supreme Audit Institutions and universities and several members of Civil Society Organizations were among the 94 participants, including 21 women.

The main recommendation focused on the revision of the CARG Bandundu to allow its effective implementation and to request support from PBG facilitate an exchange visit with the CARG in Bas Congo that has already been successfully implemented.

Maniema

No Dialogue for Action has been organized during this period.

Katanga

As part of their respective advocacy grants, the **SOCIKAT Newsletter** the **Diocesan**

Office of Development (BDD) held respectively one and four Dialogues Action involving interaction between local authorities and civil society activists and the population.

Activity IR1.1.2-1/2 - Search for Common Ground

5 productions were performed in four cities of PBG:

- Bukavu: a production Bukavu Shala with Vision TV;
- Bandundu: a production Bandundu Town Radio Bangu with FM;
- Lubumbashi: two productions in Lubumbashi Kyondo on TV;
- Kindu: Kindu: A production on KFM.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

Interventions for Donor Coordination

Several working sessions were held between representatives of UNDP, PAP/EU, DAI/Europe, AWEPA, DAI/PBG and those of the National Assembly in anticipation of the organization of Parliamentary Information Days for newly elected representatives.

IR 2 Programmatic Accomplishments

South Kivu

Activity IR 2.3.5-2: Workshop on discussion and exchange on the proposed edict concerning the registration of children to marital status

Organized on May 16, this workshop was attended by 19 people, including six women and composed of MPs, lawyers, civil society stakeholders, Provincial Assembly staff members, ministerial advisors, and representatives of UNHCR and the international NGOs War Child Holland and BVES. Participants have enriched and modified the proposed edict so that it does not encroach on the domain of national legislators. A committee of four people was formed to finalize the proposed edict. The final draft will be submitted to the MP Beatrice Kinja Mwendanga for endorsement.

Activity IR2.3.5-2: Workshop on discussion and exchange on the development of the proposed edict governing local finances

This workshop, conducted on May 18th brought together 22 people including members of the ministers' cabinets, MPs, Provincial Assembly staff, finance specialists, lawyers, staff from the Bukavu City Hall and delegates from concerned civil society organizations. Reflection and discussion focused on the need to set tax bases in a provincial edict taking into account existing laws (Constitution, Law on Public Finances, Law concerning the free administration of the provinces, the South Kivu Governor's decree on taxes, the Edict relative to taxes, and provincial rights in Kinshasa Province ...). The proposed decree is about to be drafted by a PBG Consultant on the basis of different inputs from the workshop before being endorsed by the MP Amissi Donnah.

Activity IR2.1.15-8: Review workshop of the GAR and RCPP

On Thursday, May 24, a workshop was conducted on Results Based Management under the facilitation of Mr Keika Polepole, Division Chief of the *Questeur's* office. Thirty three PA staff members including six women all took part in this activity. Participants in this activity were very active and displayed high motivation. The majority of participants had not had the opportunity to benefit from this module when the original workshop was conducted in March. The opportunity was offered to the Administration to strengthen the participants' sense of responsibility, develop a logical framework in understandable language to suit the situation on the ground and the beneficiaries' needs by aiming to strengthen their individual and team performance of duties that will contribute to the efficiency of PA's operations.

Activity IR2.1.15-8: Workshop on reporting on the RCPP workshop and the GAR

Saturday, May 26th was reserved for reporting on the RCPP workshop which was held in Kinshasa on April 21-24 April. A total of 60 participants, including seven women took part in this activity which was moderated by Mr. Charles Buhendwa, Administrative Director and facilitated by Mr. MERENVI Mushugi, Cabinet Secretary who is the RCPP acting representative, to the Provincial Assembly of South Kivu.

Bandundu**Dialogue for Action**

A Dialogue for Action was held May 11 on the theme "What about the functioning of the CARG in the city of Bandundu?" This activity was a highly interactive, as it was attended by all categories of governance stakeholders, in this case two MPs, representatives the Provincial Ministers of Planning and Agriculture, a representative of the Mayor, representatives of higher institutions of learning and universities and several members of Civil Society Organizations . A total of 94 participants took part.

Maniema**Activities IR2.1.16-1/2.1.16-2: Policy research and utilizing research reports at the Provincial Assembly**

This workshop on policy research and how to utilize research reports was conducted on May 16-19 and benefited members of the Provincial Assembly. Facilitated by Mr. Danny Amissi and Ms. Salvatrice BAHINDWA, and attended by 35 MPs this activity featured opening remarks delivered by the PA Vice-President. The theme comes at an opportune time because the Provincial Assembly has just initiated a decisive turn in its traditional parliamentary mission, the duty to legislate and control the Provincial Executive.

Activity IR2.3.5- and Activity 1.1.5-3: Workshop on legislative hearings

Conducted on May 26-27, this workshop on legislative hearings included as beneficiaries civil society stakeholders, political and administrative staff of the Provincial Assembly of Maniema and MPs. Facilitated by Ms Salvatrice BAHINDWA and Mr. Basil KABAZIMYA, this activity was attended by 37 persons including three women. Beneficiaries were composed of 18 delegates from civil society organizations; five MPs, including three chairmen of PA standing committees ; three assistants to MPs, and 11 Provincial Assembly administrative staff members. This workshop will enable all stakeholders, citizens (through CSOs) and MPs in Maniema Good Governance to achieve

positive interactions, which will allow the former to have access to public information related to this legislative body. This will provide additional opportunities to better channel the advocacy for this provincial institution and will ensure citizen oversight of that institution.

Katanga

Activities IR2.3.5-7 and IR1.1.5-3: Workshop on conducting legislative hearings

The workshop on legislative hearings which was held on May 8-9 strengthened the capacity of MPs and staff members.

Activity IR2.1.1-8: Evaluation of the Provincial Assembly

The PBG staff was preoccupied with preparations for the mid-term review of the Provincial Assembly scheduled for June 11-12.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

On May 7 the Prime Minister announced the program for his new government.

Among the constraints to economic growth stated in the speech are:

- A lack of good economic and political governance, resulting in a weak state;
- The low level of development of the private sector, especially the medium and small enterprises
- The poor performance of the state in raising revenues.

He identified six strategies and detailed actions to address these and other issues. The first of these strategies is to finalize the institutional reforms in order to enhance the efficiency of the state.

The top priority for such institutional reforms is, interestingly enough, to improve the manner in which public decisions are taken. As part of this, non-state actors must participate more fully in national politics as well as social and cultural affairs, suggesting increased government support for citizen participation in public affairs

The second priority is to support the process of decentralization. He spelled out the actions required in terms of legislation and regulation:

- An organic law concerning provincial boundaries;
- A law concerning the process of decentralization before determining the modalities for creating additional provinces;
- A law concerning the *caisse de péréquation*;
- A law concerning the duties, taxes and royalties payable by national provincial and local government;
- A law regarding the status of customary chiefs;
- A framework law regarding primary and secondary education;
- A framework law on local development;
- A law concerning the public service at national provincial and local levels;
- A law to strengthen the accountability of provincial executives;

- Establish regulations regarding the regrouping of villages where conditions permit;
- The progressive transfer of powers and resources;
- Finalization of the process for recording and filing civil registrations.

Meetings held with other donors

World Bank: Steven Dimitriyev

Mr Dimitriyev manages the private sector development programs of the World Bank in the DRC. The purpose of the meeting was to exchange experiences as far as PPPs were concerned. He informed us that progress has been slow.

Nevertheless they have made advances in the field of training support for private sector partners in PPPs, and it is hoped that a Trust Fund will soon be approved for this purpose. The proposal under consideration is that \$420,000 should be made available for training SMEs in public procurement including PPPs. It is hoped that the Fund will be approved in the next month, and start in July. This training will come too late for our immediate needs, but it reinforces our experience that the private sector, especially small-scale entrepreneurs, in the DRC lack expertise in these matters.

Workshop on Governance in Provinces

IR3 Team Leader, Richard Martin attended this workshop at the World Bank which was attended by representatives of most of the donors in governance in the DRC, and, by video link to Washington, three people from the World Bank. The event was chaired by USAID Mission Director, Diana Putman. The central question being debated was what criteria and indicators should be used by donors in selecting provinces in which to work. It also looked at the question, in general terms, of what data was available and what data should or could be collected to inform the decisions and the need for better donor coordination.

Meetings held with counterpart organizations

None

Programmatic Accomplishments under IR3

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

Planning for the workshop to discuss these reports and gather momentum for implementation of meaningful transfer of powers, continues. The terms of reference were developed during the early part of the month, with the assistance of the consultants responsible for the studies, and discussed at a meeting of the preparatory committee held on May 18. The meeting decided: (i) the target date for the workshop should be 9, 10 and 11 July 2012; (ii) the resource persons who will be responsible for chairing the working committees, (iii) to contact potential partners to secure funding for the workshop. This meeting helped to define the next steps including the sending of the terms of reference of the workshop in the provinces and the technical and financial partners to obtain their comments. Since that date we have discovered that there is no available space at suitable

locations on July 9 - 11, and the event will therefore have to be held one week later: July 16 - 18. The next meeting of the committee is on June 1.

Activity IR3.2.3 – 3 / 3/2/7 - 4 Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities: proposed grant \$36,000

During the month, preliminary drafts of the grant proposal were prepared. A problem has arisen concerning the rate of pay proposed by PBG for the lead consultant that is lower than his required rate, and far below the rate that he receives from the World Bank. A request to increase his rate will be submitted shortly.

Financial management and citizen participation

Mr Mbake Murhamya has completed his work and his reports have been received. From these reports it is possible to analyze a number of aspects of financial management.

Last month we provided tables regarding the own revenues of ETDs in Bandundu and Katanga. It is now possible to complete the picture by including the tables for project ETDs in South Kivu and Maniema.

Annual Own Revenues for PBG-supported ETDs in South Kivu and Maniema Provinces (In US Dollars)

South Kivu

| | 2009 | 2010 | 2011 | Rate of increase 2010 - 2011 |
|---------|---------|---------|-----------|---------------------------------|
| Bukavu | 503,915 | 544,869 | 553,297 | 2% |
| Kadutu | 112,016 | 168,879 | 206,889 | 23% |
| Ngweshe | 121,106 | 114,404 | 432,125 | 278% |
| Total | 737,037 | 828,152 | 1,192,311 | 44% |

Note: The outstanding performance of Ngweshe is attributed to transparency and effective team building with all staff involved in collections and accounting, and excellent relations between the ETD and civil society.

Maniema

| | 2009 | 2010 | 2011 | Rate of increase 2010 - 2011 |
|--------------|---------|--------|--------|---------------------------------|
| Bangengele | | 2,704 | 3,949 | 46% |
| Alunguli | 235,866 | 25,980 | 32,117 | 24% |
| Wakabango II | 20,380 | 6,519 | 4,612 | -29% |
| Total | 256,246 | 35,203 | 40,678 | 16% |

Notes: The 2009 data for Bangengele are not available due an inability to locate the books of account. The poor performance of Wakabango is attributed to the lack of printed receipts. We have been assured that that problem has now been addressed.

One of the points highlighted in the reports is the lack of correspondence between amounts budgeted and amounts spent and received. There is clearly a lot of work required to make budgets a tool in the effective management of local finances.

Another point of concern is the lack of, or very small amounts of retrocession funds. Only in Katanga are these reaching anything like the correct figure.

Fuller analysis of the data for all four provinces is provided in Annex 1.

Activity IR3.2.12 – 5: Feasibility Studies for small projects proposed under ETD Action Plans: Maniema and South Kivu

Following the selection of proposed projects in Maniema, environmental impact assessments were undertaken, starting on May 17. Three projects were studied:

- (i) Rehabilitation of Kalenge Primary School in Bangengele
- (ii) Rehabilitation of Kabonbo Institute in Alunguli
- (iii) Rehabilitation of the Kayuyu Institute in Wakabango II.

The process of environmental impact assessments is conducted in such a way as to generate the maximum sense of ownership of the projects by the participants.

Activity IR3.2.10 – 2 Support for PPP projects: Kadutu, Likasi and Kolwezi

Following consultations with the three ETDs concerned a technical assistance trip has been organized for the middle of next month to assist them to make progress.

In the case of Katuba the purpose will be to brief bidders in more detail concerning the bid documentation. In the case of Likasi and Kolwezi it will be to meet entrepreneurs to discuss the process in detail and identify any constraints that might be affecting their willingness to participate.

Meanwhile drafting of the contract documents has started, but has hit a snag in that no suitable examples exist on which to base the documents. A proposal for how to deal with the problem has been sent to the mission, and a response is awaited.

Activity IR3.5.3-4 Round Table of Women Leaders (*Femmes Leaders du Secteur Publique (FELSP)*)

The program for provincial workshops to strengthen the provincial chapter of the organization is nearly finalized. Workshops will be held in Bandundu and South Kivu during the month of June, and in the remaining provinces in July.

Monthly Report: June 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners: Parliamentary institutions at the central and provincial level Public institutions having a stake and role in decentralization; and Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability

IR 2 Selected parliaments are more democratic and effective

IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level:

- Five days after the closing of the ordinary session which started in March, the National Assembly opened a 20 day extraordinary session which will continue until July 19th.
- The end of June was marked by the publication of a report prepared by UN experts detailing formal support by Rwanda of the M23 mutiny currently occurring in North Kivu with collateral effects in terms of insecurity and forced displacements of civilian populations.
- The National Assembly March ordinary session which began in March ended on Friday, June 15, 2012. At the end of this session, out of all of the matters listed on the agenda, only the law on the free administration of the provinces was passed. Therefore an extraordinary session was scheduled to last from June 20 to July 19. The session had among other items on the agenda, the examination of the draft State budget law for the 2012 fiscal year and the assessment of the electoral process.
The MPs declared the draft State budget law for the fiscal year 2012 admissible at the plenary session of Monday, June 25th. The bill was then sent to the ECOFIN Commission for further examination.
- The Evaluation Report of the CENI was presented to the plenary of the National Assembly on Thursday, June 28th. The discussions leading to the adoption or rejection of this report continued into the following month.

South Kivu:

- Within the framework of the campaign against malaria and with support from UNICEF, 2,500,850 impregnated mosquito nets were distributed to the population. The Governor published a provincial bylaw outlawing the sale of mosquito nets by beneficiaries.
- At the Provincial Assembly, four sessions were paralyzed due to the invalidation of the Honorable Mukubaganyi elected to the National Assembly and the Honorable Lubala who has been frequently absent from the plenary. Finally at the plenary of Friday, June 15th it was decided to disassociate from the examination of the two cases. The plenary began by validating the mandate of the Honorable Deputy Mukubaganyi's *suppliant*. In contrast to the initial closing date scheduled for July 15th, the April ordinary session ended on Friday, June 29th.
- Of the 11 issues for debate scheduled for the April session, only the edict on Rental agreements was passed. Hence, a good number of MPs were calling for a special session to address the majority of the remaining material.

Impact on PBG

Due to the many plenary cancellations the MPs failed to complete their mid-term self-assessment. The completed evaluation forms must still be collected from 24

Bandundu:

- The Provincial government which included ten provincial ministers appointed by the provincial Order No. 069/CAB/PROGOU/BDD/2012 of May 29, 2012, on the appointment of members of the provincial government of Bandundu, were invested Wednesday, June 6, 2012 in the Provincial Assembly plenary by the Bandundu MPs, in the presence of local notables.
- The newly-elected Governor of Bandundu, Mr Jean Kamisendu presented his government's action plan to the Provincial Assembly on June 4th. This program focuses principally on maximizing state receipts, and increasing agricultural production, improving communication and agricultural feeder roads and access to electricity in cities and densely populated areas, living standards, public health, public schools and creating livelihoods. He also emphasized the fight against impunity and corruption in all sectors. After the Governor responded to questions and the preoccupations of the MPs, the action plan was subject to a vote and was approved by 67 of the MPs present out of the 84 that make up the Provincial Assembly
- Impact vis-à-vis the PBG
Given the overall context that characterized the Bandundu province during this reporting period, it is necessary to review the Provincial Government's action plan to select what can be provided assistance from PBG.

Maniema:

- June was marked by the Environmental Minister's launching of an awareness-building campaign on the three month hunting ban from July 1st until September 30th throughout the province which is in accordance with the Provincial bylaw number 01/088/GP-MMA/2009 of June 12th, 2009 which includes a scheduled hunting season for Maniema Province.
- Meanwhile, the Provincial Assembly, like all of the provinces closed out work for their ordinary session on June 29th with unfinished tasks concerning notably the examination of

the reports prepared by the newly-installed commissions. An extraordinary session is scheduled to start in the next few days.

- The four special temporary commissions of inquiry set up by the plenary of the Provincial Assembly continued in the implementation of the tasks entrusted to them. As a reminder, these tasks were to control the functioning of key revenue generators (DIREMA), to control the exploitation of minerals in Maniema and investigate the social conditions of the population (demolition of houses and uncontrolled construction, paving roads). All these committees are hard at work and will present their reports to the plenary.
- The PA President proceeded to close down the March session on June 29th in the presence of members of the Provincial Government, MPs and invited guests. It should be noted that apart from the work of the four special control committees, all other matters included in the plenary schedule were not addressed. These include the election of the infrastructure bureau, validation of the mandates of two *suppliants*, the summary report of the parliamentary recess and also a backlog from the previous session including the review and adoption of the edict on the public market. Also, the report of the management of Provincial Assembly provisions has not been done. Given this situation, in the words of the PA president, it is necessary to convene a special session.

Katanga:

- June was marked by the National Primary Education Finalists Test (TENAFEP) in which the province presented 71,000 students including 22,300 girls. This occasion highlighted the poor percentage of girls who finish the primary cycle and that 53% of school-aged children in Katanga are enrolled in schools and 20% of the candidates for this test could not access classrooms because their tuition was not paid.
- Meanwhile, in the security sector, the Governor, Moise Katumbi has placed a bounty of \$550,000 for the capture of the militia man, Gedeon Kyungu, who is responsible for insecurity in Mitwaba territory.
- The regular session of the provincial assembly started March 2012 and will be closed out on July 2nd.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with PBG partner organizations

A meeting between the SFCG team and the PBG local staff on June 4th allowed for the clarification of the importance of coaching women leaders. The fact that the invited guests are not available renders the programs difficult to undertake. DAI has taken on the task of entering in direct contact with the invited guests and will proceed with coaching with help from local journalists. SFCG must find solutions to technical disturbances with the Vision SHALA TV transmitter which is negatively impacting implementation. The quality of VSTV productions does not respond to project objectives and SFCG will make an effort to improve communication with the journalists alleviate this issue.

Social Impact has submitted the first draft of their evaluation report. The DAI team reviewed this document and sent it back with comments.

Programmatic Accomplishments

Activity IR1.1.3 (SA5): CRDs

South Kivu

The CRD facilitated a public sector women's roundtable on June 27-28 in which 10 women participated including the Gender Division, Social Affairs, Justice sector directors, the Academic General Secretary for the Superior Medical Technical Institute, the Assistant of the Bukavu Official University, The Medical Zone director for Public Health, the Administrative Director of SCPT, the Police Justice Inspector, the Monusco CENI Disputes manager and an officer from the Monusco Justice Division. They discussed strategies for promoting feminine leadership and the importance of consensus and tolerance.

One hundred and eighteen partners including 9 women visited the CRD this month

Bandundu

On June 15th a workshop on awareness building on the new electoral calendar was organized at the CENI by the Monusco electoral division with 40 participants including 17 women.

On June 17-19 the PARU/EUROPEAN UNION conducted a workshop for drivers and mechanics on the road rehabilitation project with 33 participants.

On June 20th and June 24th the RAD organized meetings in preparation for the provincial symposium on participative governance and decentralization with 11 participants including 3 women.

The consumers union organized a workshop on agriculture with 35 participants including 11 women.

On June 23rd, the Monusco minister and Monusco celebrated the international day for widows with 120 participants including 12 men.

On June 27-29, PBG organized a technical assistance workshop on the proposed edict for the protection of children. This workshop included 12 participants.

Maniema

The CRD registered a total of 297 visitors who came to research good governance and decentralization. The repartition of these users was as follows; 266 members of civil society including 13 women, 11 PA members/staff and 2 government employees. Twelve individuals visited the library including 7 CSO members, 3 PBG staff members and one government employee.

CRD activities included one conference-debate on the management and prevention of conflicts held on June 14th and facilitated by the CBS. This encounter was attended by 23 participants including 3 women. A series of conferences was organized on June 18th and facilitated by Mme Veronique Ngereza, an advisor to the governor on gender. Moderated by the CSO this conference which was based on the theme “equality between a man and a woman: myth or reality in Maniema?” was attended by 26 participants including 12 women. The orator took advantage of this occasion to address the status of male-female relations from the colonial era up until the present constitutional order which emphasizes male-female equality without the mechanisms of implementation being defined in order to render this order operational. She evoked the difficulties involved in the application of this order without a relative policy in view of the customs and practices that are contrary to gender promotion, the poor repartition of resources between men and women exacerbated by a the weak spirit of gender-based initiative exhibited by the Maniema female population. This conference was of interest to PBG due to activities of the *cercle des femmes* because it offered participants a platform to discuss the imperial necessity to promote female participation in the application of good governance at every level.

A workshop on administrative, financial and logistic management targeting CSO members and facilitators was conducted to assist them in improving their own internal management before demanding political stake holders to practice good governance. This workshop was organized at the PBG office on June 25-29 and included 29 CSO leaders.

Katanga

June was marked by visits to the CRD by the usual partners and also included some new enthusiasts including students. Several activities were organized including a workshop on the battle against corruption.

Activity IR1.1.3 / 5 (SA5): Circle of Women

South Kivu

The meeting on a harmonization for participants with SFCG and Vision Shala on coaching techniques and finalizing the broadcast schedules for June-August. The following recommendations were formulated:

DAI should assure that the coaching of participants with the Shala journalists;

DAI should contact the participants.

Bandundu

During this period at the initiative of CEPROSOC, one broadcast was recorded on gender “gender”. Taking into consideration her expertise on this subject, partner CSOs invited the PBG training specialist. This broadcast produced by the BANGU radio was relayed by the radios BANDUNDU FM and RTNC in order to build awareness among the populations of Bandundu city and the surrounding communities on the importance of gender for sustainable development.

On June 9th and June 16th, the CRD conference room was used by public sector women leaders to review the round table. The theme discussed was “Women in Development”. For there to be promotion of equality in the public sector, the participation of all women in development is recommended at every level in order to pursue the objective: informing the population that there are challenges in this field. Discussion of this theme was facilitated by Aimee Mosolo and Emilienne Owele at the NZONDO TV and radio.

On June 23, preoccupied with preparing finalist students for the regors of thir evaluation of the second cycle, the Women Leaders facilitated an awareness-building broadcast in which they implored the student finalist to not be afraid and to be ready to confront this step in the learning process. Facilitatedby Mime Mosolo and Emilienne Owele at NZONDO TV.

Maniema

Women In order to facilitate the emergence of feminine leadership, on June 6 the KFM radio aired the sixth broadcast on the theme “*a nous le parole*”. This broadcast , with the theme “*pour ou contre le travail de la femme au Maniema*” was presented by Ms. Regine Sadiki and Jacques Misako respectively the burgomaster of Alunguli Commune and the director of the program of the volunteer corps for sustainable development in Maniema. These two co-debaters were supported by Ms. Keren Tenda of the women jurist association of Congo (AFJUCO). This broadcast was aired a second timeon June 16th by the KFM.

These discussions concluded that women’s work is very important in order to respect women’s dignity by recognizing their talents which society needs in order to evolve. It was noted that interactions between the co-debaters and the audience broached the subject of women’s rights following a biblical and koranic angle. It should be mentioned that this broadcast allowed for building awareness of women on their active participation for good governance promotion. Afterwards they can build awareness among all of the communities reached by these broadcasts on the realization that women are irreplaceable actors in the governance process necessary for the development of the province.

Katanga

See SFCG

Activity IR1.1.3/5 (SA5): Tribune of popular expression on anti-corruption

At the National Museum of Lubumbashi on June 22-23 a social dialogue was conducted on the battle against corruption. Forty participants including 12 women took part in this activity. The workshop was divided into 4 action plans on various themes and the installation of an anti-corruption committee. On June 25-26 the work continues with a workshop with 20 members (6 women) of the anti-corruption committee (CLAC). The participants elaborated an action plan concerning anti-corruption activities in the province concentrating on education. The PBG is looking into ways to support the start-up activities of the CLAC by issuing them a grant.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance

On Thursday, June 14th, in the *salle de spectacle* at the *Palais de Peuple* a session was organized with National MPs with the objective offering a tribune of expression in order to register their opinion on the web site and obtain their implication in the sharing of information associated with their activities at parliament to render the site functional, credible and reliable. This session was conducted with 55 MPs including 4 women who discussed pertinent issues such as the web site’s

neutrality, the transfer of information to peripheral and rural areas and the credibility of collected information, etc.

During the discussions, several recommendations were taken including:

Organizing exchanges with the different Committees and Parliamentary Groups to improve efficiency;

Insert images of MPs that are not injurious;

Organize a workshop on IT utilization for the MPs;

Take care that information is effectively relayed to the provinces utilizing local languages;

Assure the neutrality of the web site.

Activity IR1.1.3/5 SAS: Legislative hearing

This activity, held on June 7-9 was subject to a large active participation of both Provincial MPs and CSO stakeholders. The 40 participants observed that a synergy exists between these two categories of partners. It was agreed that the MPs would share the results of the workshop with the PA and that the CSO partners would do likewise with their compatriots. The provincial CSO coordination organized an additional activity to discuss how to work with the Provincial MPs by commission. Seizing this opportunity, the PBG has planned two post-workshop activities held on June 22nd dealing with technical support and collaboration between these two groups of partners

Activity IR1.1.5: (SA2)-Grants

Almost all of the CSO partners have closed out their PBG grants and are working on post-grant evaluations in order benefit from lessons learned. The second phase of grants is under way and proposals have been selected and will be submitted to USAID in July for approval.

South Kivu

Among the rare ongoing grants, AFEJUCO has organized twopopular dialogues for action. The organization has also produced 1000 leaflets to distribute to the provincial administrative and political authorities, allied CSOs and other beneficiaries. Awareness building on their message has also been achieved by the production of 12 broadcasts which been regularly aired.

Activity IR1.2.2 (SA1/2): Public Audience (Dialogue for Action) at the Provincial/ETD Levels

South Kivu

The CSO AFEJUCO organized a dialogue for action on problems associated with maternal health in the Kadutu ETD. This public audience was held in the Kadutu commune conference room on June 6th and was attended by 38 beneficiaries including 26 women. The ETD authorities, administrative agents, CSO members and the *Medecin Chef de Zone* were among the participants of this activity. The general objective of this public audience was to offer a discussion framework on the difficulties associated with maternal health in the commune and specifically present the results of a survey that was conducted before starting the advocacy campaign and formulate recommendations for the ETD, the Health zone and the population to improve maternal health in the commune and create a committee to follow up on their recommendations.

Another dialogue for action on the same theme but this time at the national level was held on June 7 in the APRODEPED room. Among the 33 respondants to the workshop invitation were, a member of the *Questeur's* office, the president of the CSO provincial coordination, the Provincial *medecin coordianteur* of health and reproduction as well as other CSO members. Among the 33 participants, 13 were women. The general objectivewas to offer a discussion framework on the necessity of the implication of the Provincial Government and elected officials on the promotion of maternal and infant health in South Kive and specifically, present the problems associated with maternal health

(results of the survey conducted by AFEJUCO and the provincial health inspector's data) and the level of advancement of advocacy, formulate recommendations, and create a committee to follow up on recommendations.

Activity IR1.1.2-1: Search for Common Ground

Only the city of Bukavu benefited from coaching during this month. The coaching has allowed the beneficiaries to conduct a session with the different partners to plan their schedule. For the 3 final programs, in June, July and August, the production deadline has been set for at the latest July 20th.

For the other cities, Lubumbashi, Bandundu and Kindu, the productions were done according to schedule.

A total of 4 productions were completed in the four PBG cities:

Bukavu: 1 production with Vision Shala TV;

Bandundu: 1 production with the Radio BANGU FM;

Lubumbashi: 1 production on KYONDO TV.

Kindu: 1 production on KFM.

IR2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Programmatic Accomplishments

South Kivu

Activity IR2.1.1-8 Self-mid-term review of MLAs

Originally scheduled for May 31, this activity has been pushed back to the beginning of June following the cancellation of the plenary on Thursday, May 31st.

Bandundu

Activity IR2.1.1-8 mid-term evaluation with MPs

This activity was conducted on June 5th during the Provincial Assembly plenary session and was attended by 42 of the 60 MLAs present in the city. The exercise was facilitated by the Deputy Legislative Advisor and Salvatrice Bahindwa and the Provincial Governance Advisor Jean-fils Ngaikwomo.

Activity IR2.3.5-7 Training on legislative hearings

This workshop took place on June 7-9 and included the active participation of MPs and Civil Society members. A total of 40 participants took part and the different categories of PBG partners complimented each other nicely. This activity was facilitated by Emola, Salvatrice Bahindwa, Aimee Matungulu and Jean-fils Matungulu Ngaikwomo. It was agreed that the MPs would share the results of the workshop with the PA and that the CSO partners would do likewise with their compatriots. It was agreed that the MPs would share the results of the workshop with the PA and that the CSO partners would do likewise with their compatriots.

Activity IR2.2.1-4: Support for the development of the preliminary proposed edict for child protection in Bandundu province

This activity was held on June 27- 29 in the multipurpose room of the Bandundu CRD It was attended by a consortium of CSOs working on child protection, the Provincial Division of human rights, judicial stakeholders (judges and lawyers), experts from the design office of the Provincial

Assembly, the Provincial Administrator and the UNICEF Representative / Bandundu. In total, 12 people took part. This workshop benefited from technical assistance provided by the Deputy Legislative Advisor, Salvatrice Bahindwa and the Provincial Governance Advisor, John-fils Ngaikwomo.

Maniema:

Activity IR2.1.1-8 Self-Assessment of the Provincial Assembly of Maniema

From 6 to 8 June 2012, under the supervision of Mr. Leonard Wande, Deputy Provincial Activities Coordinator the PBG/Maniema Provincial team facilitated the self-evaluation process for the Maniema MPs. Of 22 deputies currently in the Assembly, only 15 completed their self evaluation forms as 7 of them were on a parliamentary control mission.

Katanga:

Activity IR2.1.1-8 Self-Assessment of the Provincial Assembly of Katanga

This activity was conducted on Wednesday, June 13th at the Provincial Assembly office. This self-evaluation exercise was attended by 47 out of a total of 102 MPs.

vu:

Programmatic Achievements

South Kivu:

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IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

1.1 The Minister of the Interior, Security, Decentralization and Customary Affairs, speaking in the National Assembly, reported on progress regarding decentralization. He spoke of the large amount of legislation required to complete the process, particularly the question of financial and human resources available to the provinces and ETDs. Bills being prepared are:

Provincial boundaries

The *Caisse Nationale de Péréquation*

The *Nomenclature des Taxes* for provinces and ETDs

The civil service at Provincial and Local levels

The organization and functioning of laws concerning public services in Provinces and ETDs

Primary, secondary and professional education

Law concerning customary leaders

He reiterated his determination to hold local elections in 2013.

He summarized progress by stating that the government is in the process of transferring powers and resources to the provinces and ETDs.

Following this, on June 12 he issued a statement showing progress in enacting this legislation, which is as follows:

| Legislation | Stage reached |
|--|---|
| <i>Caisse nationale de péréquation</i> | Awaiting approval from the Council of Ministers |
| <i>Nomenclatures des taxes des Provinces et des ETD</i> | Currently being debated in Parliament |
| Establishment of provincial and local civil services (arts. 202/10, 204/3, and 122/12 of the constitution) | With the Law Commission |
| Organization and functioning of the public service at central, provincial and local levels (art 194 of constitution) | With the Law Commission |

| | |
|---|--|
| (These two above laws will implement the transfer of human, technical and material resources to the provinces and ETDs, and represent the minimum legislation required to allow decentralization to be implemented) | |
| Framework law for primary, secondary and professional education | Adopted by the National Assembly, but not yet by the Senate |
| Law regarding customary chiefs (art 207 of the constitution) | Draft drafted by a Deputy but not yet approved by the Government |
| Framework law on Public Health | To be drafted by the Minister of Public health |
| Framework law on agriculture | Promulgated |

Local Elections

On June 26th, a spokesman for the Electoral Commission, CENI, stated that there are insufficient funds during the current budget to prepare for the elections for the Senate (scheduled for June 2013) and Local Government elections which they were planning to hold in March 2014. As a result both elections might have to be postponed again. However, they are in discussions with the Government to obtain more funds.

Meetings held with other donors

UNDP

On June 11th, the IR3 team met Anastasie Manzanga manager of the UNDP Local Governance program to discuss possible co-financing of the forthcoming *Transfert de Competences* workshop. She said that they would definitely pay the costs of participants from the three provinces in their project, namely Equateur, North Kivu and Kasai Orientale. She also expressed their willingness in principle to finance one day of the workshop, provided the procurement process met the needs of the UN. It subsequently transpired that their procurement rules did not allow such co-funding (for actual workshop expenses).

World Bank

On June 13th the IR3 team met Jean Mabi of the World Bank for the same purpose. He said they would be willing to finance the participants from Bandundu, Katanga and Kasai Occidentale, and would also, in principle, be willing to finance half a day of the workshop.

European Union

On June 13th the team also met Sandrine Coets, manager of the Public Finances Program at the EU Delegation, and Pierre-Yves Renaud, Coordinator of the PA2D project. They also expressed willingness to cost share, and requested that we send them documents pro-forma invoices for the workshop costs. However, they subsequently informed us that their procurement rules would make it impossible to contribute in this way.

UNDP workshop on local planning

The IR3 team was invited to attend a workshop, held on 20th. and 21st June, to review UNDP’s experience of preparing local plans, under their DFID funded PADDL project.

The findings of the consultants were not surprising. In brief they noted that the process was slow – each plan took about one year to prepare in most cases; and expensive at about \$70,000 each in North Kivu and \$60,000 each in Equateur. The consultants noted that these costs are too high for the entities required to ever contemplate funding the process themselves.

On the positive side, the consultative process helped stakeholders to collaborate more fruitfully in other activities. They also reported that one Local Planning Committee has obtained pledges of \$1.2 million in 2011 and \$1.3 million in 2012. However, the report does not provide any detail regarding what the money was for or whether it was, in fact, spent.

(Note: the Action Planning process adopted by PBG costs about \$4,000 per ETD).

Meetings held with counterpart organizations

Minister of the Interior

On June 5 IR2 was invited, together with USAID and all other donors in the sector, to attend a briefing by the new Minister of the Interior, Security, Decentralization and Customary Affairs. The Vice Minister, responsible for Decentralization and Customary Affairs, was also there.

In his speech the Minister emphasized the importance that the President attaches to decentralization. He spoke of the sectoral road map that includes:

- Finalize the process of decentralization, and;
- Promote political, administrative and economic good governance.

In the first 100 days of the new government, as part of government's drive to reform central administration and put into effect the transfer of powers to Provinces and ETDs, the following are planned:

- Organize a Forum on governance ;
- Strengthen the electoral system ;
- Complete or accelerate finalization of Bills concerning decentralization, especially concerning the modalities for creation of new provinces and fixing provincial boundaries.

He added that meeting the Millennium Development Goals will also contribute to effective decentralization. He added that by saying that he, and the Prime Minister, were counting on the support of the donors in implementing decentralization, that assists in the struggle against poverty and democratization.

Programmatic Accomplishments under IR3

3.1.6 -5 Strategy on the transfer of powers

3.1.8 - 2 Diagnostic study of administrative powers

Planning for the workshop to discuss these reports and stimulate the transfer of powers, continues. As noted above we met several donors to solicit co-funding, and regular meetings were held at CTAD to coordinate the effort, attended by government and donor representatives. The dates were finalized at July 16 – 18, and space has been reserved at the Grand Hotel – the only facility with the space to accommodate the expected number of participants.

The opening ceremony is to be chaired by the Prime Minister.

Regular planning meetings were held with CTAD during the month, some of which were attended by the donors as referred to above.

During the meeting held at CTAD on June 8 we were told that the *Unité D'Appui à la Décentralisation Sectorielle* (UADS) for which we conducted a study on the role of the private sector, has been disbanded, though the law that established it remains in force.

3.2.12 - 5: Small projects proposed under ETD Action Plans

A monitoring mission to check on the progress of the small scale projects being funded under the ETD Grant was conducted from June 4 - 9 2012. It was undertaken by Cheick Samake and Simon Mutala. The projects visited were the Technical Institute of Agriculture and Animal Husbandry (ITAV) in the commune of Lukolela (Kikwit) and Mukwakasa primary school in Bukanga Lonzo. The mission found that work was proceeding normally, and was 60% complete in Lukolela and 30% in Bukanga Lonzo. The main problems identified during this mission were the supply of building materials and contingency management. Solutions have been proposed which it is hoped will remedy the problems.

On the next page are photos showing progress.



Mukwakasa primary school in Bukanga Lonzo: before renovation



Mukwakasa primary school in Bukanga Lonzo: new classroom under construction



Technical Institute of Agriculture and Animal Husbandry (ITAV) in the commune of Lukolela (Kikwit) under rehabilitation

3.2.10 – 2 Support for PPP projects: Kadutu, Likasi and Kolwezi

One of the findings listed in the bid evaluation mission of April 2012 was a lack of appreciation of the process by stakeholders in the proposed Public Private Partnerships (PPP). It was therefore decided to provide a fuller briefing on the PPP process. This was undertaken from June 20 - 26, 2012.

In the town of Katuba, the briefing was chaired by the *Bourgmestre* was attended by two companies that had submitted tenders namely, New Sanko Group AG and TEC Construction, and four others. It was agreed that a new RFP would be issued on July 2, 2012, and that the deadline for submission of bids would be August 20, 2012.

At Likasi, we briefed four companies on the Public Private Partnership process. One that seemed particularly interested was Congo Minerals Processing SPRL (CMP SPRL) represented by the chief executive Mr. Francis Cascini. He expressed great interest in developing a partnership with the city especially as this process of public-private partnership is supported by USAID.

In the town of Kolwezi, seven companies attended the briefing, including the African Minerals and Kamoto Copper Company (KCC). At a meeting with the Mayor it was agreed that, in addition to the Manika market, we should include a second project: a multi-purpose community center. The feasibility study for the project was conducted earlier this year, so the project can be added without difficulty.

3.5.3-4 Round Table of Women Leaders (*Femmes Leaders du Secteur Publique (FELSP)*)

The series of roundtables for women leaders working in the public sector to be organized in the provinces covered by PBG was launched in the province of Bandundu 5 and 6 June 2012. Ten women from public sector participated in this roundtable whose objective was to develop the synergy of provincial public sector women in the province of Bandundu and begin implementation of the Action Plan. Following this meeting, a synergy of five members and provincial college advisors composed of four councilors chaired by a coordinator has been established. A provincial action plan was developed and validated by participants.

On 27 and 28 June, a similar event was held in Bukavu, also attended by ten women leaders.

The events were facilitated by Aimée Matungulu of the Bandundu office who is now taking the lead in collaboration with the consultant Catherine Odimba.



Monthly Report: July 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability
IR 2 Selected parliaments are more democratic and effective
IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

At the National level

July was highlighted by the pursuit of the National Assembly extraordinary session which after receiving the mid-term evaluation report off the CENI on July 5th, adopted and formulated the following series of recommendations addressed to the National Assembly, the Government, the CENI and the *Cour de Comptes*:

- The revision of the organic law on the organization and operations of the CENI, notably what concerns the composition of its *bureau* and other administrative structures;
- The revision of the law on the organization and operations of political parties;
- The revision of the appendixes on the electoral law dealing with the distribution of electoral registration centers for urban, municipal and local elections.

This session also presented an occasion to adopt the draft law on the status of magistrates as well as the finance law and its appendixes (State budget for 2012) which should be promulgated by President Kabila shortly.

South Kivu

The Provincial Governor, Marcellin Cissambo organized a working lunch with all of the South Kivu delegates who participated in the recent CTAD workshop on the transfer of responsibilities within the framework of the decentralization reform process. He shared his analysis of the decentralization process in the DRC and spoke glowingly of its advantages. He also warned his interlocutors of the "Katangese trap", which according to him "does not cease to feed the appetites of federalists to the detriment of the country and to the advantage of their province which some of their politicians believe should be self-sufficient in order to implement their proper development".

The provincial deputies requested an extraordinary session on July 25th to deal with leftover legislation and analyze the operations of their assembly. However a rumor persists in the hallways of the Provincial Assembly that this session could also be used as an occasion to introduce impeachment procedures against

respectively the Assembly *bureau* and the Provincial Governor for non-performance. While the *bureau* was ready to respond positively to this request, 3 of the 18 signatories withdrew their signatures. This, according to the South Kivu Provincial Assembly's internal regulations, immediately negated the capacity of the request to convoke the extraordinary session.

Bandundu

Early July was highlighted by a visit from Malaysian investors who came to view prospective sites and contact the local authorities concerning their project to develop new palm plantations and industrial oil production factories. They visited a site in the village of Lebama in Kutu territory, Mai-Ndombe district accompanied by the Provincial Minister of Agriculture, Fisheries and Animal Husbandry.

In addition, on July 12th, the provincial government decided during a council of ministers to install a *guichet unique* or central counter system for tax collection related to the transport of produce related to agriculture, forestry, fisheries, hunting, animal husbandry and other sectors. In order to implement this provincial government has elected to submit a request to the Provincial Assembly before the governor's promulgation of the edict relating to the reorganization of transport activities in Bandundu Province.

Maniema

This period was highlighted by a visit from President Kabila on July 16th, intended to evaluate progress achieved in road rehabilitation activities and the construction of a sports stadium and lodging for the Kindu University students.

Katanga

The petition launched by the National Union of Congolese Federalists (UNAFEC) demanding the installation of a federalist system of governance in the DRC starting in 2016 has over 50,000 signatures out of the 100,000 required by the Constitution to start-up a Parliamentary process on this issue. On this occasion, the UNAFEC party president, Kyungu wa Kumwanza who is also the president of the Provincial Assembly defended himself from the charges of provoking a balkanization of the DRC and exacerbating ethnic strife through promotion of this petition. He promised to follow up on the collection of signatures in Katanga as well as in other provinces. Meanwhile, Mitwaba continues to be a site for insecurity due to exactions on the part of armed groups commanded by Gedeon Kyungu provoking mass displacements of the population.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with PBG partner organizations

A meeting

Search for Common Ground: On July 11, the SFCG and DAI teams met to agree on procedures for evaluating emissions "Circles of Women". To this end, SFCG ensured that assessments with stakeholder emissions in the four provinces. In addition, it was found that it is essential to organize a mini-survey to measure the impact of programs on listeners. This survey constitutes a database for future evaluations, although it is a survey that will focus on a relatively small sample.

Social Impact: The Social Impact Assessment has been completed and the final report is available. This report officially closed the intervention Social Impact as a partner in the implementation of the Good Governance program.

Programmatic Accomplishments

Activity IR1.1.1-6 (SA6): Long Term Planning TA.

The evaluation report provides a number of recommendations to be taken into account in the preparation of the annual plan for year 4. The monitoring and technical assistance will also be updated throughout the year.

Activity IR1.1.2 (SA3): Civic Education

The civic education campaigns initiated by the ECC have been completed. The campaigns were supervised on the ground by ECC members, and the activities were not limited to community outreach. They also involved interaction between the various stakeholders through the dialogues for action mechanism. Moreover, some advocacy was conducted after these two activities.

Activity IR1.1.3 (SA5): CRDs

South Kivu

CRD attendance has been disrupted by an IT workshop benefiting Provincial officials. During the month, 157 partners visited the premises. Their affiliations are illustrated in the table below:

| | Males | Females | Total |
|-------------------|-------|---------|-------|
| CSOs | 140 | 6 | 146 |
| Parliament | 7 | 0 | 7 |
| Government | 0 | 4 | 4 |
| Total | 147 | 10 | 157 |

Apart from visits, a formal training is ongoing and will end on August 10. A total of 10 officials were trained, including three women.

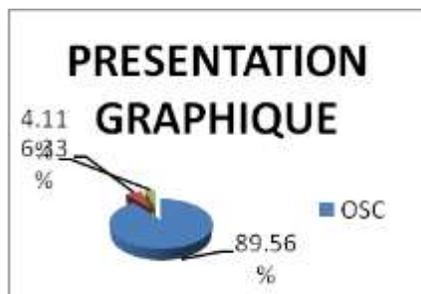
Bandundu

During the month of July, the CRD was attended by 189 partners including 7 women . In addition, the CRD has hosted several activities were organized either by the PBG or by partners, including:

- A meeting with the heads of the jurisdictions on strategic planning, on July 9th (Projustice).
- A workshop benefiting clerks and secretaries on archiving on July 10th (Projustice).
- Two open days featuring three different phases depending on the category of participants:
 - Provincial Government, civil society stakeholders, students and other partners in the provincial administration.
 - The work of the Social Dialogue on the fight against corruption took place on July 16-20 2012.

Maniema

The CRD has recorded a total of 316 visitors for online research on various aspects of good governance, decentralization, democracy, as illustrated in the graph below:



The library, meanwhile, recorded eight (8), all members of civil society.

In addition several PBG partners organized breakout sessions on governance, including:

- A panel discussion on the status and position of women in Maniema on July 7th;

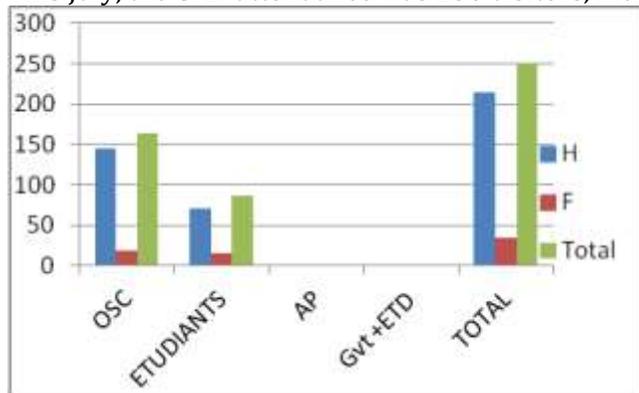
- A panel discussion on citizen participation in parliamentary activities in Maniema on July 18th
- An open house on the opportunities offered by the Democracy Resource Center on July 12th;
- A film and a follow-up discussion on the taxation of Development (July 30)

Katanga

This July, the CRD attendance was 250 visitors, including 215 men and 35 women. As shown in the graph below:

In Katanga,

This July, the CRD attendance was 250 visitors, including 35 women as illustrated in the graph below:



Activity IR1.1.3 / 5 (SA5): Circle of Women

South Kivu,

In South Kivu, two productions were made during the month respectively on:

- "Environmental pollution in the city of Bukavu: what consequences.";
- "Accountability and the South Kivu government authorities ".

Bandundu

Total 2 emissions "*A nous la parole*" were conducted on the following themes:

- "The local elections, a challenge for Bandundu women";
- "Problems with property rights and inheritance for the widows of Bandundu."

Maniema

On July 18th within the framework of the activities calendar for the circle of women leaders, a program "*A nous la parole*" was aired on the Kindu radio modulated frequency featuring the theme:

- "Problems with protection of the environment in Maniema: challenges and contributions of women".

Katanga,

No production see point 1. 2.2.

Activity 1R1.1.3 / 5 (SA5):Tribune of popular speech on anti-corruption.

A series of anti-corruption Social Dialogues were conducted on July 16-20 in Bandundu with the official opening being chaired by Mr. Roger Pembe Coco, Provincial Minister of Agriculture, Fisheries, Livestock, Rural Development and Public Works. Mr. Pembe represented the Provincial Governor who was travelling at the time. These meetings were held in two sessions:

- The first encounter on July 16-17, was a social dialogue on transparency in the management of local public finances and was attended by 40 people including 5 women from the public and private sectors and civil society;
- The second encounter was more of a platform of popular expression for the benefit of members of the Anti-Corruption Committee and others on the collection of corruption-based data. This was conducted on July 19-20 and was attended by 20 people, including 7 women.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Development of the Good Governance website

Kinshasa

In general, visits to the Good Governance site remain more or less stable although the site is still under construction. The site has not been updated normally due to formatting work aimed at improving the site's accessibility to offer more options to the visitors. The first formatting elements have already appeared on the site which has improved its presentation. This work also led to the coordination to form a team of technical experts who will initially analyze the various projects and proposals of laws and make summaries and post comments on the site. At first a PBG internal team will conduct these tests before the Civil Society team takes over. A second task will be to revitalize the national steering committee, which has not been functional for a long period time,. In order to do this, a meeting will be scheduled for August. Finally, the meeting allowed the coordination to find a definitive solution to the question of data collectors in Kinshasa and in the provinces.

In the Provinces

Administrative procedures and practices to launch data collectors were cleared and the collectors will commence activities shortly on the ground based on a joint steering committee and PBG. It should be mentioned that the commitment and vitality of the Maniema steering committee who managed to provide a battery of information on activities in the province. This was an encouraging first step which hopefully will be followed by other provinces.

Activity IR1.1.5 (SA2 :Grants

The grant selection process is currently underway and the new phase of grants could well be launched in September. During this period only one grant is underway in Katanga.

Katanga

KAT 0015: Justice and Peace Commission / Likasi.

From July 6 to July 20 the Justice and Peace Commission held four Dialogues For Action in the various municipalities of Likasi on the fight against corruption by tax compliance. From July 30th to August 1st the CSOs conducted the official closing of the grant.

IR1.2.2 activity (SA1 / 2) :Public Hearing (Dialogue For Action) at the Provincial / ETD Levels.

Katanga

On July-20 the Justice and Peace Commission facilitated four Dialogues For Action in the various municipalities of Likasi on the fight against corruption by tax compliance with the objectives of promoting interaction between civil society and local authorities, the restoration of public confidence in the authorities for the management of public revenue and the awakening of consciousness to solicit citizen participation in the management of markets by establishing permanent advisory groups. In all, there were 169 participants including 42 women. Upon the completion of these dialogues, the authorities and the public all understood the merits of the culture of dialogue, which is a response to several concerns for both the authorities and the population. The authorities are now prepared to initiate activities involving participatory management.

Activity IR1.1.2-1/2: Search for Common Ground

Productions were intensified during the month of July in Bukavu and Maniema who managed to produce two shows for the months of July and August.

In total, four productions were performed in three cities PBG:

- Bukavu: two productions with Shala Vision TV;
- Bandundu: 1 production in Bandundu Town with FM Radio Bangu;
- Kindu 1 production on KFM.

Activity IR1.3.6 / 2: Debriefing Session with CSO partners.

PBG has completed the tabulated evaluations of CSO figures partners on their capacity to conduct advocacy

based on an ad hoc questionnaire. This evaluation was conducted in all of the four target provinces and will lead to updating the database and assessing progress. The recommendations made by CSOs are a prelude to the planning of the year 4. Qualitative elements of these assessments will be reported to the next month.

South Kivu

3 CSO partners **AFEJUCO**, **CAPSA** and **CEDAC** were evaluated on July 19, 20 and 24.

Bandundu

From 23 to 27 July 23-27 the CBS conducted the assessments of CSO partners and alternates in Bandundu city. In Bukangalongo, 12 participants including 5 women, all members of **ASSOPAC EIFDH** took part in the evaluation. In Kikwit, 12 participants including 6 women, all members and **RECIC COFERD** participated in the evaluation.

Maniema

CSOs partners **Alfed**, **Avema**, **Umama**, **HBM** and **APRODEF** were issued the ad hoc questionnaire and have demonstrated a positive trend in which on the average their advocacy for good governance capacity has been strengthened by 70% due to PBG technical assistance. Also observed were positive efforts in terms of ownership and capitalization of advocacy tools and citizen oversight provided during the process of the coaching they receive the PBG.

Katanga

On July 18-28, an evaluation of CSO partners and alternates in Lubumbashi, Kolwezi and Likasi was organized. CSOs included in Lubumbashi (**Diocesan Development Office**, **Association for Entertainment and Education and Development Bulletin Civil Society Katanga**), two CSOs in Likasi (**Commission for Justice and Peace**, and **UMOJA Shalamo**) and two in Kolwezi (the **Mirror Association** and **People of Integrity and Good Governance**).

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

COORDINATION OF ASSISTANCE DONOR

Due to the absence of most donor representatives who have left for vacation, there was no coordination meeting during the month of July. However, the national workshop organized within the framework of IR3 activities on the transfer of skills was an opportunity for various donors to act jointly, particularly in support of delegates from the provinces, among them, members of the Provincial Assemblies.

IR 2 Programmatic Accomplishments

National Assembly

Activity IR2.1.1-1: Mid-term evaluation of the National Assembly staff

The purpose of this evaluation which was conducted by DAI/PBG was to identify the needs of the National Assembly's administrative staff. The evaluation was held on July 17th at the *Salle de Spectacles* of the *Palais du Peuple*. It was attended by 69 people including 19 women.

Preparatory session for the delivery of IT equipment in the National Assembly

A working session was held July 27th at the *Palais du Peuple* between the PBG IT specialist and Legislative and Ms. Mamy Mwando, Diplomatic Advisor to the First Vice-President of the National Assembly. The PBG team informed Ms. Mwando that the project was in a position to provide material assistance to the NA, but in order to do so they would need to receive as soon as possible a

list of the proposed beneficiary's IT requirements. They also presented a draft MOU to be reviewed and eventually signed with the National Assembly. They also introduced a plan provided for under the framework of the coordination of donor interventions, which included the following:

- Finalization of the table listing the proposals submitted by the donors involved in the National Assembly (late July 2012);
- Elaboration of table identifying the National Assembly's priorities (August 2012);
- Scheduling a harmonization meeting between the First Vice-President of the National Assembly and collaborating donors (end August 2012)

South Kivu

Activity IR 2.1.1-1: Mid-term review of the Provincial Assembly

Despite many difficulties encountered collecting the 30 evaluation forms, the team PBG eventually recovered 18 by following a special methodology consisting following up with the MPs and taking into consideration their agendas and travel. In any event, the number collected is a sufficient sample size representative of the Provincial Assembly and will indicate the trends which will assist the IR2 team in planning future activities.

Bandundu

Activity IR 1.2.2-2: Social Dialogue for Action

Activity IR 1.1.3-5: Tribune Popular Expression

Both of these activities were based on the theme of corruption and were held on July 16-17. At least one MP participated in each session. At the end of these two activities, the Agriculture thematic leader for civil society presented to the group a file detailing the illegal exploitation of timber in the province by a group of Chinese nationals. The ensuing debate generated the curiosity of the MP Ngangu Delphin who subsequently paid a visit to the Agriculture and Environment Minister's office to inquire about further clarification. To date, investigations are currently being conducted to inform provincial authorities who have expressed the desire to maximize revenue from the province and the fight against corruption.

Maniema

Activity IR 2.5.4-7: Support for the Congolese Parliamentary Personnel Network /Review at the Provincial Assembly

On July 30-31, Thirty two members (3 women) of the administrative staff of the Provincial Assembly took part in the review workshop on Second General Assembly of the Network of Congolese Parliamentary Personal Parliaments (RCPP) workshop bringing into the fold newly elected MPs. The original workshop was held in Kinshasa on February 21-24. Materials presented included: an overview of the organization and operations of the RCPP, and a presentation the results of the RCPP activities for the year 2011 and work completed in workshops at the Second General Assembly of RCPP.

Activity IR 3.1.7-3: Follow-up Committee for the Inter-institutional Working Group

On July 26th, the Follow-up Committee for the inter-institutional working group held its monthly meeting at the PBG CRD under the moderation of its Chairman, the MP Cornelius Bushiri. Three points were entered in the agenda: review and amendments of the minutes of the last meeting, modalities of implementation of the Plan of Action Committee and diverse. After the exchange, the members of the Monitoring Committee agreed to organize a round table bringing together stakeholders in the vital agricultural sector of the province. The committee agreed to develop a ToR which will be submitted to DAI.

Katanga

- The PBG / Katanga team has been involved in the identification of representatives from the Provincial Assembly to participate in the National Workshop on the transfer of responsibilities to the provinces held in Kinshasa in mid-July.
- In synergy with IFES, the team arranged preparations for the visit of a USAID team from Washington who are conducting an assessment of the state of Democracy and Governance in the DRC.

- Preparations were also conducted for a workshop on conflict resolution which will be held in the second fortnight of August 2012.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

During the month the National Assembly postponed all preparations for the Provincial and Local Elections pending the revision of the electoral law.

Meetings held with other donors

Evaluation of the **DFID/IRC Tuungane** program

On July 6 we were invited by DFID to attend a briefing on the evaluation of the Tuungane program. This worked in 1,250 war-affected villages with a beneficiary population of approximately 1,780,000 people. It provided leadership and administrative training to 12,510 individuals and facilitated the successful implementation of more than 1,800 village-level projects, including classrooms, wells, water pumps, latrines, construction and rehabilitation of roads and bridges and construction and renovation of markets. This project was subjected to a rigorous evaluation process which included simultaneously making grants to control groups and Tuungane villages and thereafter comparing the behavior of the recipient communities in terms of transparency, efficiency, consultation etc with Tuungane communities. The surprising conclusion of the evaluation was that Tuungane communities were not significantly better in these terms than non-Tuungane ones. Convincing explanations have been lacking, but the most likely one is that village communities, such as those selected for Tuungane, already operate within “good governance” principles, so Tuungane’s intensive education program was superfluous. The applicability of this evaluation to urban areas is limited, but it tends to reinforce the position that PBG has taken from the start, namely that the very labor intensive training and hand-holding process used in Tuungane is excessive, and that it is possible to achieve satisfactory results in terms of community participation using simpler methods. Tuungane is now in Phase 2, and includes ETDs as well as villages. It will be very interesting to see how the results of the evaluation will be applied to this phase of the program.

On July 13th the IR3 team attended a donor coordination meeting at the **World Bank** offices on the subject of financial reforms. The meeting included participants from the World Bank in Washington by video link. Two reports were discussed. The first was the study entitled the Political Economy of Financial Reforms in the DRC, financed by DFID. The draft findings were presented by the consultants Gareth Williams and Ephrem Ghonda from The Policy Practice. Highlights of the report were:

- The weakness of the budget process, and low level of expenditure of approved budget (52% in 2011);
- The abuses of the budget process (47% of expenditure in 2011 was made under the pretext of extreme urgency, thereby bypassing normal controls);
- The failure of the National Assembly to pass the 2012 budget (it was finally adopted this month);
- Weakness of the auditing function;
- Confusing multiplicity of taxes.

The second was the draft of the biennial review of financial reform, following the World Bank’s Public and Financial Accountability method (PEFA), prepared by a team of three World Bank consultants, including staff from COREF and the inspectorate of the Ministry of Finance, led by the consulting firm Linpico, and jointly funded by the World Bank, the EU, DFID, Switzerland, France, Norway and the IMF. It tells a similar story but goes into immense detail, evaluating progress on a large number of quite specific indicators.

Meetings held with counterpart organizations

Meeting with **PRCG (the World Bank Governance project)**, July 26

This was a follow up to a meeting held last year. PBG has offered to implement the training in Maniema for the new *Chaîne de Dépenses* system, thus complementing the efforts of the World Bank and other donors in other provinces. They reported that the installation of hardware has been completed in Bandundu and Katanga, and training is almost complete in Katanga. Basic training has been completed in Bandundu, but the technical training has not been started due to the lack of qualified staff. Technical manuals have been completed in draft and the final versions are expected to be completed within a few days. They promised to send us full details of the training being undertaken under their project, including guidance on the selection of trainees, duration of each module and basic budgetary information. This will allow us to determine what we can and should do in Maniema under PBG.

4. Programmatic Accomplishments under IR3

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

The workshop, entitled the National Workshop to Validate the Strategy to Transfer Powers and Resources to the Provinces and ETDs (*L'atelier National de Validation de la Stratégie Nationale de Transfert Des Compétences et des Ressources aux Provinces et aux Entités Territoriales Décentralisées*) was held from July 16 – 18 at the Grand Hotel in Kinshasa. There were about 330 participants, from all 11 provinces. They included Governors, Presidents and Deputies from provincial assemblies, provincial Ministers, Mayors and *bourgmestres*, traditional chiefs, senior civil servants from the provinces and central government, including some Secretaries General, representatives of donors and many representatives from civil society and faiths. In addition to making introductory and closing remarks the Minister of the Interior and his Vice Minister attended some of the committee sessions during Day 2. The workshop was opened by the Vice Prime Minister (as the PM had unfortunately had to attend to some other urgent business), following speeches of welcome by the US Charge D'Affaires (on behalf of the Ambassador) and the Minister of the Interior, Decentralization and Customary Affairs. The first day was devoted to plenary sessions. The keynote address on the status quo was given by the Minister of the Interior and the proposed strategy was outlined by his deputy. This was followed by the formation of the committees.

The second day was devoted to the work of the Committees. They were as follows:

1. Law and National Assets – Chaired by the Minister of Primary, Secondary and Professional Education.
2. Human resources – Chaired by the Governor of Equateur Province
3. Financial resources – Chaired by the Deputy President of the Provincial Assembly of Bas Congo
4. Institutional arrangements – Chaired by the Secretary General of the Episcopal Commission on Justice and Peace.

The third day started with short presentations by the Ministers of Public Service, and of Agriculture and Rural Development. These were followed by lively question and answer questions with the Ministers.

Thereafter each Committee made a detailed presentation of their discussions and recommendations. Finally, the workshop Rapporteur presented his final report for adoption and the workshop was formally closed by the Vice Prime Minister at about 7 p.m.

The work of the commissions was lively and highly committed. As was to be expected the level of understanding of the issues varied enormously, but the debates acted as a useful medium of instruction as well as an opportunity to add to and amend the document under review. This process provided excellent checks and balances on the proposals formulated by the PBG consultants.

The impact

The mere act of holding the conference created an impact. It was a vehicle for the new Government to state its intention to proceed with decentralization with more speed and determination. The fact that it was attended by four cabinet ministers and opened by the Prime Minister's Deputy attested to the fact that the Government treated it very seriously.

Secondly the conference has generated a document that will act as a guideline for implementation of a very complex and expensive process. Without such a document there would have been no vehicle to coordinate and steer the process.

Thirdly, the conference exposed a large number of extremely influential people to the concepts around the transfer of powers and responsibilities (and in so doing had a training dimension), but more importantly gave them a political voice in the process. It is to be hoped that, having participated in such an important event, they will hold the government to account and demand answers if Government either fails to implement the decisions or significantly deviates from the agreed path.

A full report is included as Annex 1 to this report. In Annex 2 is the approved implementation timetable for the transfer process.

Activity IR3.2.10 – 2: Support for PPP projects: Kadutu, Likasi and Kolwezi

Trip to South Africa: June 22 – July 4

IR3 Team Leader Richard Martin went to South Africa to obtain examples of tried and tested municipal PPPs and to discuss the issues of difficulty with practitioners. The trip was extremely successful: he was given access to a wide range of material (on the basis that it should be treated as confidential). He met with the national Treasury PPP unit, local government, consulting engineers, large and small management consultants, and lawyers. Many of the people met went to great trouble to find examples which would be suitable to the needs of the type of PPP being developed in the DRC. Mr. Martin obtained copies of seven different forms of contract, each with its own specific details. This provides an excellent foundation for drafting a local form of contract that was completed during the month. The next stage is to have it translated and submitted for scrutiny by a Congolese lawyer.

Activity IR3.5.3-4: Round Table of Women Leaders (*Femmes Leaders du Secteur Publique (FELSP)*)

Two meetings took place in Katanga and Maniema respectively from 4 to 5 and 13 to 14 July 2012. In both provinces, a “synergy” was established (committee) consisting of ten (10) members. Each synergy is headed by a provincial coordinator and assistant coordinator. They are supported in their tasks by four consultants in the field of administration, politics, public relations and logistics.

At the end of the work of these Round Tables, a priority action plan is adopted. Typical activities within these plans are training on women's leadership in governance and local development, training of trainers in technical advocacy on women's rights, etc..



Monthly Report: August 2012 Activities

PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level
Public institutions having a stake and role in decentralization; and
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability
IR 2 Selected parliaments are more democratic and effective
IR 3 Laws, policies and procedures for decentralization established and implemented

Overall Political Context

National level

The search for a settlement for the conflict in eastern DRC which followed the M23 mutiny has been the subject of a summit of the Heads of State of the International Conference on the Great Lakes Region (ICGLR) which was held on August 7th. The meeting focused on the establishment of a neutral force that will be deployed along the border between the DRC and Rwanda. However, the composition, financing as well as the mandate of the force compared to the MONUSCO is still the subject of disagreement among different states, including Rwanda. Other summits will be scheduled in order to deal with these issues in the coming weeks.

National Assembly News

A delegation made up of North Kivu National Assembly members of North Kivu and led by the National Assembly Speaker, Aubin Minaku, paid a visit to Goma on August 24th, where they brought a message of compassion and comfort to the families displaced by the conflict in North Kivu.

On August 30-31, Mr. Timothe Kombo Nkisi, the second vice president of the DRC National Assembly attended the Annual Conference of African Speakers of National Assemblies and Senates held at the Pan-African Parliament headquarters in Midrand, South Africa. The Conference theme was entitled "The role of parliaments in promoting intra-African trade in order to achieve the goals of development and employment in Africa."

The Belgian Deputy Prime Minister and Minister of Foreign Affairs, Didier Reynders conducted a meeting on Aug. 20th in Kinshasa with the President of the National Assembly Minaku Aubin. Their discussion in particular centered on the security situation in the east of the country and the reform of the CENI.

South Kivu:

On August 10-11, the Provincial Government organized a seminar in order to assess the effectiveness of its actions. This seminar is an initiative of the Central Government to equip provincial executives on how to implement priority actions, conducting results-based management and monitoring and evaluation. However, the MP Kalenga Risky, President of the PAJ Commission, strongly criticized this seminar for not being the first of its kind and the actions of the provincial government should be conducted more in the field and based on the action plan which supported the election of the present Governor, Mr. Marceline Cisambo two years ago.

Provincial Assembly News

The Provincial Assembly is still in recess.

Impact vis-à-vis the PBG

The political, security and socio economic uncertainties of the status of the conflict in North Kivu, and the threat of and attack authored by the M23 in South Kivu and clashes between the FARDC and armed groups in the province in recent time, causing some logistical disruptions for certain activities.

Bandundu

August was marked by the suspension by the Governor of the mayors, of Bandundu city, (Catherine Lusamba Bompongo) and Kikwit (Cyril Kiyungu) and the Bandundu deputy mayor (Bizau Mwengi Bokoul). Due to the findings of an audit conducted by the provincial authorities, these urban authorities have been charged with the mismanagement of financial assets and equipment belonging to their ETDs. In addition, on August 27th, during an information day the Natural Resources Network (NRN), urged the Bandundu civil society to be vigilant in the course of examining the acceleration of serious damage to the environment caused by logging after the signing of the social clauses of a set of specifications for contracts converting forest titles in the province, and to refer to the justice sector on behalf of local communities and indigenous peoples. The NRN representative, Denis Impiti Kayamba, noted that local communities and indigenous peoples in Bandundu are still not taken into consideration when social clauses are negotiated concerning logging activities. This is mainly due to the lack of sufficient prior preparation and consultation with local communities and indigenous peoples. The "free, prior and informed consent process" (CLIP), which are essential steps are totally ignored by the grassroots.

Provincial Assembly News

The Provincial Assembly is still in recess.

Impact vis-à-vis the PBG

The recess naturally slows down the pace of implementation of PBG's activities at the Provincial Assembly.

Maniema:

August 2012 marks the second year of the mandate of the current Governor of Maniema, Pascal Tutu Salumu. Thus, on August 8th he conducted a public review of his accomplishments as the head of the provincial government in the social, financial, infrastructure and security "despite some pockets of residual insecurities". He emphasized the rehabilitation of 912 kilometers of agricultural access roads and the reopening of the road from Kindu to Kasongo along 230 kilometers which contributed towards the opening up of the province. He attributed performance restraints to "the irregular release of investment costs and a shortage of retrocession fund transfers from Kinshasa to Maniema."

Provincial Assembly News

The MPs are in recess.

Impact vis-à-vis the PBG

Overall, the general context of the Maniema province did not negatively affect the progress of program activities. However, the security situation in North Kivu, has seriously negatively impacted the implementation of logistics planned during the month forcing postponements for a later date. This is the case of the workshop on conflict resolution. Similarly, many trips planned by the MPs during the parliamentary recess make it difficult to organize Dialogues for Action with the participation of National Assembly MPs.

Katanga

Insecurity remains recurrent in Katanga as evidenced by cases recorded during the month of August 2012: Exchanges of deadly gunfire at Loano airport in Lubumbashi which caused the death of a member of the Republican Guard faction.

The birth of a new group of Mai-mai in Dubie, Kasenga territory.

The rebel leader Gideon occupied the tourist city of Kyubo with men who commit acts of violence against the civilian population.

In addition, the President of the Provincial Assembly, Mr. Kyungu wa Kumwandza, who is also president of the UNAFEC (Nationalist and Federalist Union of Congo), announced on August 29th that they have reached the 100,000 signature quota required on a petition which he initiated a few months ago, calling for the establishment of federalism in the DRC in 2016. After controlling for duplicate signatures, the petition will be forwarded to Parliament in Kinshasa for reception by the national executive.

Provincial Assembly News

Due to the summer recess of Provincial Assembly, there was no news for the month of August.

Impact vis-à-vis the PBG

The recess prevents the programming of activities specially designed to benefit MPs. The security situation in Katanga has influenced the course of PBGs activities, these include the conducting of Social Dialogues for Action with the participation of members of National Assembly in Likasi. The MPs, who were committed to be involved in this activity which was scheduled for August 18th, were recalled to Lubumbashi due to an emergency.

Key Activities and Actions by IR

IR 1 – CITIZEN DEMAND ACCOUNTABILITY

Meetings with PBG partner organizations

During the month of August, a visit was organized by USAID for Bandundu and Katanga.

During the Bandundu trip the delegation was composed of three team members and a driver.

1. Anselme Ngemba Meya, Expert on Decentralization and electoral observation and Leader of the Delegation
2. Jeremy MEADOWS, Specialist for the Democracy & Governance section for Africa at USAID/Washington DC
3. Lawrence Culp ROBINSON, Intern at USAID/Kinshasa
4. Henry KABONGO, Driver.

The USAID team were interested in documenting the challenges facing the governance sector in the province and how the province to circumvent these challenges. This would enable them to target the priority activities for upcoming years. The team organized a meeting at the CRD and invited 13 civil society members and media specialists. The exercise of identifying challenges centered on Democracy, Human Rights and Participatory Governance.

Participants recommended that the team including the following priorities:

- Support the project on GENDER to promote female leadership in the decision-making bodies of the province;
- Support the fight against corruption in the province, which is a gangrene that hinders development, and the struggle against various conflicts in the province.
- Support Civic education activities across the province, culture on the subjects of fiscal compliance and decentralization.
- Expand PBG's intervention areas as three ETDs are not sufficient for a province as large as Bandundu,
- Support a project to strengthen capacity of Journalists (Media Professionals) on Good Governance, Citizen Control and Budgetary process, to enable them realized emissions without gaps in the field.

Programmatic Accomplishments

Activity IR1.1.2 (SA3): Civic Education

Civic education campaigns will be revived next year. But this requires a strategic choice between using Community Leaders and providing grants to CSOs.

Activity IR1.1.3 (SA5): CRDs

South Kivu

Attendance at the CRD is summarized in the table below:

| | Hommes | Femmes | Total |
|---------------------|---------------|---------------|--------------|
| OSCs | 163 | 6 | 169 |
| Parlement | 2 | 0 | 2 |
| Gouvernement | 2 | 0 | 2 |
| | 167 | 6 | 173 |

The average attendance came out to about 8 people per day. It should be noted that during the beginning of the month of August, the CRD opened at 2:00 PM due to a workshop being conducted for the project's Kadutu

ETD partners during the mornings. The CRD has not opened its doors on August 1st (holiday) and the 14th and the 15th due to preparations for the “Open House” activity.

An IT course was conducted on July 23rd and August 13th for the benefit of the Kadutu ETD staff. Participants numbered 10 including 3 women and the presence of the Burgomaster and his Deputy shows how important our partners consider this training because they have discovered the importance of this tool, nobody wants to remain without the capacity to operate a computer. Four modules were programmed: Introduction and Windows XP, Internet, MS Word 2007 and MS Power Point 2007, but only the first 3 modules were provided in order to assure the quality of the course. Due to the fact that most of the participants had never touched a computer before, the time originally allotted for this workshop proved to be insufficient. Also, the team dedicated the last day to an introduction to the Internet and took the opportunity to present the Good Governance website.

Another activity conducted by the ETD was the open day which was held on August 15th 2012. Out of 30 invited guests, participants numbered 20 (3 women), and included 9 CSO members, 3 Provincial Assembly representatives and 8 ETD and the Provincial Government members. On this occasion, the work on decentralization, and pamphlets on the CRD website "gouvernancepourtous" were distributed.

Bandundu

The COOPEC/BANDUNDU conducted training on microfinance and team leader selection, 66 people participated including 12 men.

Given the absence of the IT specialist (contract has terminated); attendance statistics have not yet been compiled.

Maniema

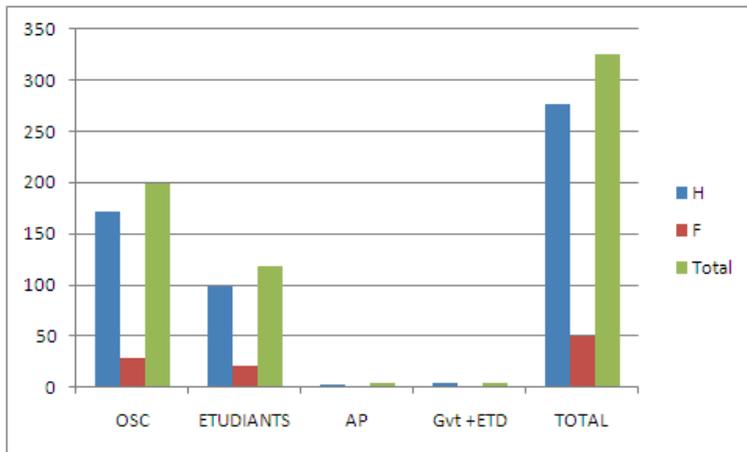
During the month of August the CRD has recorded a total of 430 visitors who came to do some online research in the field of good governance, decentralization and other subjects. The participants were divided into the following categories: 385 CSO members including 56 women, 29 provincial assembly members and staff, and 16 representatives from provincial and local government, including 7 women, an average of 14 beneficiaries per day.

| Période du 1er au 31 Aout 2012 | | | | |
|--------------------------------|------------|-----------|------------|--------------|
| | H | F | Total | % |
| OSC | 329 | 56 | 385 | 89 |
| AP | 29 | 0 | 29 | 7 |
| GP et ETD | 9 | 7 | 16 | 4 |
| Total | 367 | 63 | 430 | 100 |
| Moyenne | 14 | | | |
| TOTAL CUMULE | | | | 2906* |

The cumulative overall figure takes from 1 January 2012 until 31 August 2012.

Katanga

Throughout the month of August 2012, visits new members continued to increase. In total there were 326 visits including 50 women. The synthesis is shown in the graph below:



We can also report on CRD use for the evaluation workshop on the Circle of Women program and CSO and the USAID team meetings.

Activity IR1.1.3 / 5 (SA5) : Circle of Women

Bandundu.

In Bandundu, "family planning" was the theme of the "Circle of Women" program this period. The two speakers, a nurse-midwife and a woman leader have highlighted the benefits of family planning allows individuals and couples to anticipate the desired number of children, space the periods between their children's births. The program could have the impact to motivate partners to encourage women to use family planning methods and pregnant women to the CPN (pre-natal control).

On August 8-9, an evaluation workshop of Circles of Women programs was conducted in Bandundu city. The broadcast was preceded by a survey which was conducted by the facilitator, Gedeon Engwanda of SFCG. This program had 15 participants including 6 media professionals involved in the animation and the realization of these issues, the two media partners, 4 of the principal invitees for the Circle of women broadcasts and 2 staff members of PBG/BAN (consisting of the CBS and the CG) and finally, one SFCG staff member.

The expected outcomes were to assess the impact of the program during the project, appreciate the technical quality of program content, and create a reliable database of emissions and stakeholders.

Following various assessments, recommendations of the participants are summarized in the following:

- Have more time for program preparation; Shorten the duration of the program;
- Involve the population by vox pop;
- Make better selections of participants with greater involvement of women in emissions;
- Improve the orientation of the wording of questions in the vox pop;
- Cancellation of some programs that have been done after the workshop to be reproduced with a better orientation of the theme;
- Add musical sequences at the beginning and ending of the program;
- Improve the sound quality of the show;
- Extend the frequency shift to the antenna for this kind of issue;
- Create a desk responsible for issues of violence against women and the ongoing collaboration of the desk with the Circle of Women and the Radio Partners.

Katanga

Several external events prevented the achievement of emissions during the last three months (June, July, August) in the province of Katanga and this has forced the provincial office to produce three shows during the month of August on the following topics:

- **Legal Marriage and the Family Circle:** This was a question of defining the different forms of marriage and the procedure for a marriage to be recognized legally.
- **Rights and duties of the child:** the debate revolved around the challenges and dangers around the principles relating to the protection of children's rights, the rights of children who are not under the African

tradition and releasing the responsibility of the State, which in principle should ensure the strict observance of these principles.

- **Federalism in the DRC:** In this program both guests agreed that the time was not right to talk about federalism since the country is plagued by various forms of internal and external aggressions. Talk of federalism now would be a way to satisfy the desires of those who want to divide the country for their own interests. The second speaker expressed the wish to see the decision makers apply the first texts already in force before creating others, by which he alluded to the highly decentralized unitary state, regime included in the Congolese constitution as revised (Case of retrocession).

SFCG also held an evaluation workshop on the 7 broadcasts of year 3. The workshop, conducted in one day, saw the participation of members of different media channels, viewers and listeners, members of civil society, members of the DAI provincial team and a member of SFCG. The objectives of this workshop were to assess the programs on the technical issues, provide criticism for the basis and the relevance of topics and make concrete proposals for future improvements, and also to create a data bank of resource persons for future programs. More information will be provided in the SFCG report.

Activity IR1.1.3 / 5 (SA5): Tribune of popular speech on anti-corruption.

Due to security issues no activity was carried out within the framework of anti-corruption campaigns.

Activity IR1.1.3 / 5 & IR1.2.3: CSO Website Development Good Governance.

The meeting of the National Steering Committee

As part of the revitalization of the national steering committee, they held the first meeting of the year on August 14th in the CENADEP meeting room. The meeting focused on the revitalization of the committee drafting the sustainability plan of the site, and website ownership by civil society. Other members were added to the steering committee which strives to be inclusive. The new members included the IR2 staff IR2, ODEP, the national network of community radios etc... An emphasis was placed on the fact that the members of the committee must set the tone by being actively involved in the website activity through regular participation in the forum, to provide opinions on different topics related to national policies etc... The meeting resulted in the signing of a proposal to the next sitting of the commitment of engagement similar to those of the provincial steering committees.

The meeting with the NDI/DRC Representative

In order to ensure the sustainability of the website, one of the strategies is fundraising. With this objective in mind, the IR2 Team contacted the NDI/DRC through its director, EVE THOMPSON, with whom they discussed the funding opportunities of site activities within monitoring component of women parliamentarians. During the course of this meeting, important recommendations have emerged particularly to start participating in various meetings organized by NDI with women political leaders and also in our approach to working with committees and parliamentary groups, IR2 will focus on women in parliament to boost the advantage. In addition, they recommended a few donors working on our theme of good governance. The fallout from this meeting was to open the door for collaboration between NDI and the website *Gouvernance Pour Tous*.

The signing of data collectors' contracts in the provinces

This month was also marked by the signature of contracts for the data collectors in the four target provinces. It should be noted that the absence of contracts had completely blocked the data collection activities in the provinces, except in Maniema where collectors have worked without a contract. In addition to signing contracts, kits were purchased for collectors, including flash discs, tote bags, badges etc... This means the site will finally access information come from four provinces in a steady stream.

Activity IR1.1.5 (SA2): Grants

No grants were in progress in August. However in Katanga, the urban authority of the city of Likasi, Mr. Charles MWANANGWA NTALASHA, expressed his satisfaction with the survey of his ETD which was conducted by the CSO, UMOJA. This PBG-financed survey involved the publication of the ETD Likasi's expenditures and revenues. The Mayor organized a meeting first to congratulate the work that has revealed certain truths unknown (actual taxpayers contributions), he then asked the CSO to organize a workshop on capacity building for tax collectors with the ultimate goal to replenish the coffers of the State and enable the

development of the ETD. This is a significant proof of a positive partnership between the authorities and CSO leaders, since the creation of the advisory group, a group that has contributed to the promotion of a culture of dialogue between the two parties. UMOJA also held a meeting with members of the consultative participatory dialogue. During this interview, it was a matter of preparing a draft statutes governing the permanent advisory group for sustainability and continuity.

IR1.2.2 activity (SA1 / 2): Public Hearing (Dialogue for Action) at the Provincial / ETD Levels.

Bandundu

Without the technical assistance and financial PBG in their project to strengthen the dialogue between the population and the Provincial and ETD authorities the **CEPROSAC** in a Partnership with **CENADEP**, **CANACU** and **CAFEN** organized on Friday August 10th a Dialogue for Action on the theme "The Problem of access to electricity for the population of the city of Bandundu" in the Bandundu CR, 63 participants took part in this activity including 23 women. The pursued objective was to provide a framework for exchanges between the Director of SNEL Bandundu, the keynote speaker with two of these agents and the population (client) on how to manage this service. This activity demonstrates ownership of the DPA process as a means to improve governance and the delivery of public services.

Bandundu CSOs through the intervention of the Parliamentary and Electoral Thematic Group and with the support of PBG has organized a Dialogue for Action, the first of its kind in the hall of St. Hyppolite, August 22nd 2012. Participants totaled 95 including 19 women took part in this activity from 2:30 p.m. to 6:10 p.m. local time. The objective of this activity was to evaluate the 10th ordinary session of the Provincial Assembly, and the application of fiscal accountability and citizen control of parliamentary action and strengthening collaboration between provincial politicians and the public through civil society. This activity falls within the exercise of citizen oversight of parliamentary services, which is the result of training provided by the PBG on citizen control of public policy and legislative hearings for the benefit of both partners who are the elected officials and civil society. PMs were distraught when they were informed that they had obtained the low score of 40.9%, but upon the insistence of their Chairman and Rapporteur, have accepted this score with the promise of improving it in the future. Civil society has denounced the same time an attempt at corruption by a civil servant who demanded a bribe of 50.000Fc to provide access to public information.

Maniema

ALFRED: On August 30th **ALFRED** organized a Dialogue for Action in the Maman BETTY room in Kindu, the capital of Maniema province. This activity was attended by 68 people including 21 women. Participants included not only CSO members, government officials from the national, provincial and local levels but also Provincial Assembly staff and one MP. This dialogue has focused on the theme: "The city of Kindu at the resurgence of insecurity, actions and challenges." The speaker of the day the Kindu Mayor explained the different causes of insecurity in the entity including: complicity, poverty, malice, jealousy etc... During his presentation, he appealed to the People of Kindu to remain vigilant, and stressed teamwork and communication between neighbors.

AVEMA: On Friday, August 31, 2012, the CSO **AVEMA** has, in turn, also organized a second Dialogue for Action in the same room. The exchanges are organized around the theme: "The exportation of minerals produced in Maniema by the railroad, benefits and challenges. The Provincial Minister of Mines, who was the main speaker, explained the motives of the decision to export ore by rail. According to him the major advantage was to make Maniema's mining production autonomous in order to increase provincial income, as before all minerals produced in Maniema were sent either to North Kivu or South Kivu who would in turn benefit by exporting this valuable resource resulting in a shortfall of earnings for Maniema province. Another advantage, he adds, is the reduction of transport costs. The price of rail transport is cheaper than air transport. The only challenge is that it has exacerbated the irregularity of the train schedule in Maniema. This activity was attended by 43 people, including 6 women, and consisted of CSO members, the provincial government, a FEC representative, and also some Provincial Assembly staff members and one MP.

Katanga

On Tuesday, August 28th, a Dialogue for Action was organized in the TUTAZAMIE hall in Likasi on the implementation of free primary education in the public schools. This activity was attended by national and provincial MPs, the local authorities and various members of civil society. Participants numbered 101 people including 27 women. During this activity, the presentations were followed by a lively debate among the

participants who consisted of school representatives, teachers' unions (SYECO), parent's national associations of parents (ANAPECO), and Catholic school students (APEC), etc The debate was conducted in an unusually friendly atmosphere, demonstrating that capacity building workshops that were conducted by PBG had had a beneficial impact on their partners. The stakeholders performed very well. They had mastered the material and the various texts related to the topic being discussed with the help of the logical framework for Education for improving governance in the education sector. The discussions revolved around the increase of the proportion of education sector in the provincial budget, the elimination of FIP and extra costs. The Dialogue for Action ended with a recommendation that suggests taking actions to encourage compliance with circulars 003 on the free primary education up to the 5th grade and 004 on tuition fees for the year 2012-2013. It is also appears that all of the MPs are committed to supporting all efforts in this direction.

Activity IR1.3.6 / 2: Debriefing Session with CSOs.

The assessment analysis showed CSOs have evolved in all areas but that considerable progress has been made in advocacy and internal governance. It is more precisely the necessary legal documentation for the NGOs operations. Deficiencies have been raised in relation to the development of the vision and values and especially particularly regarding the sustainability of activities initiated. This justifies the organization for future sessions of capacity building in organizational development.

IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

Meetings with other donor or counterpart organizations

Most donor representatives having gone on vacation, there was no coordination meeting during the month of August.

IR 2 Programmatic Accomplishments

National Assembly

National MPs are still in recess, and therefore no activities involving them took place during the month of August.

South Kivu Provincial Assembly

Activity IR2.1.7-1: Workshop on conflict resolution

This workshop was conducted on August 8-10 for 30 Provincial Assembly staff members, on Conflict Resolution in professional circles, the case of the ASSPRO. This provided a good opportunity for our staff to utilize this on-site workshop in Bukavu to experiment with module preparation and modifications in order to meet the needs of the participants.

Bandundu Provincial Assembly

Activity IR1.2.2-2: Social Dialogue for Action with the participation of a National Assembly MP

This Social Dialogue for Action on the return of the 10th Ordinary Session of the Provincial Assembly of Bandundu was conducted this period. This activity was initiated by CSOs through its Thematic Group initiative and relations with the parliament. The main objective of this event was to promote citizens' control on the actions of elected provincial assembly members. The event was attended by six MPs and some members of the Provincial Government. It was an opportunity for civil society to assess the work of PA members in Bandundu. The discussions were lively on several issues, including what CSOs judge to be a passive attitude towards legislative issues. The MPs also stigmatized absenteeism in during the plenary sessions. Regarding this issue, the Assembly Speaker informed the public of the revision of Article 142 of the Internal Rules, forcing MPs to be present at plenary or to face sanctions. The Chairman then noted that the

Provincial Assembly is the first to involve civil society as a privileged partner as provided in the article 142 of the ROI of their Provincial Assembly.

Maniema Provincial Assembly

Activity IR1.2.2-2: Social Dialogue for Action

Two Social Dialogues for Action (SDA) were initiated by CSOs this month in Maniema and the first was conducted on August 30th and was organized by **ALFRED**, a PBG partner CSO. This event featured the participation of 68 people, including 21 women. It was attended by the members of civil society organizations, members of provincial and local government as well as the agents of the provincial assembly and MLA. The Dialogue theme was: "**The city of Kindu in the face of a resurgence of insecurity, actions and challenges.**" The second SDA was conducted on, August 31st by the CSO **AVEMA** on the theme: "**The export of minerals produced in Maniema by the railroad, advantages and challenges**" This event was attended by 43 participants, including 6 women, members of CSOs, the provincial government, an agent of the FEC, Provincial Assembly staff and Provincial MPs.

Katanga Provincial Assembly

Activity IR2.1.7-1: Workshop on conflict resolution

The workshop on conflict resolution benefitting the administrative staff of the Katanga Provincial Assembly took place on August 20-22. The workshop was attended by 30 people including 11 women.

Activity IR1.2.2-2: Social Dialogue for Action with the participation of a National MP

This SDA, organized for August 28th, was conducted on the theme of "**the applicability of free basic education in public schools**". One National MP, several Provincial MPs, different local authorities, members of civil society, the school officials, teachers' unions (SYECO) and national associations of parents all took part in this exercise. The event included the active participation of 101 people including 27 women.

IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED

Political events that affected IR3

During the month the National Assembly postponed all preparations for the Provincial and Local Elections pending the revision of the electoral law.

Meetings held with other donors

Donor work on financial reform

The draft final version of the report entitled the Political Economy of Financial Reforms in the DRC, by Gareth Williams and Ephraim Ghonda, was circulated for comment by DFID during the month. It details a large number of weaknesses in the management of the DRC's finances, and points to the powerlessness of donor support for financial reform (of which there is much) when the donors themselves do not pass any money through the government. For that reason it argues strongly that project financing, conditional on good financial management, should increasingly be made through the Government budget.

Ministère de la Fonction Publique

We have been invited by the Agence Française de Développement to attend meetings at the Ministère de la Fonction Publique concerning the reform of the public service and decentralization of some public service functions.

Points emphasized are:

- Staff is hired without following the correct procedures: only the Ministry itself is empowered to hire staff.
- Need to sort out the pension issue. The World Bank is offering to provide some funds to pay pensions, but more funds are needed. It is proposed to establish a retirement fund (*Caisse de Retraite*). Until this is done, the Ministry will not force people to retire.
- Need to eliminate ghost workers.
- Need to strengthen the *Ecole Nationale de l'Administration*
- Need for legislation to clarify the role of the Ministry, especially in relation to the Ministry of Planning.

Meetings held with counterpart organizations

Meeting with delegation from British Embassy and DFID, August 14.

The British are preparing a joint Foreign and Commonwealth Office/DFID security strategy for the East of the DRC. Among the issues they are especially interested in are land disputes, and the role of ETDs, especially *Chefferies* and *Secteurs* in dispute resolution. Our meeting was mainly to discuss how local government operates in the DRC and our experiences of dealing with the ETDs and civil society at that level.

Meeting with Thomas Maketa, World Bank Institute, August 15

The World Bank Institute is the Bank's training arm. Thomas has responsibility for devising ways in which communications technology can enhance project performance. He has developed two applications which are available, free of charge, to anyone.

The first is a voting tool which he devised in support of participatory budgeting in South Kivu. Under the PRCG project they are working with 8 ETDs in that province, and wanted to develop simple methods by which citizens could participate in budgeting decisions. Working with Vodacom (initially, and now all four main service providers) they developed a system to allow people to vote for their priority project by SMS. The SMS votes were supplemented by live voting at public meetings and measures were put in place to prevent double voting. This was very well received by the participants, and, as is well known, the Governor has now declared that participatory budgeting much be undertaken in all ETDs in South Kivu.

The second tool is to monitor the performance of REGIDESO in Kinshasa, and is currently under development. Following house-to-house surveys it will allow consumers to comment on water supply issues and report faults by SMS. It will also allow the company to keep complainants informed, also by SMS, about repairs being undertaken.

The value of the tool is obvious and we shall see whether there are appropriate opportunities to use it in PBG.

Meeting with Thierry Becheret, EU Program PA2D

Mr. Becheret came to discuss the recent report entitled "*Revue Institutionnelle et Fonctionnelle du Secrétariat General de la Décentralisation et de la Cellule Technique d'Appui a la Décentralisation (CTAD)*". This review of CTAD was conducted by UNDP and UNCDF, and was presented to donors (not their program managers) for comment. As a project that works closely with CTAD he correctly thought we would be interested. The report recommends that CTAD should be placed within the office of the Prime Minister, that the staff should be recruited by competitive procedures, that

modern management methods should be employed, that suitable offices should be built, and core funding provided by donors instead of the current project-based funding. It also recommends the abolition of the Secretariat General for Decentralization in the Ministry of the Interior, and replacing it with a modern, output directed Directorate for Decentralization.

He also spoke about a concept that his project is supporting – to encourage twinning arrangements with other towns, whether in the North, or “South-South” arrangements such as with Senegal, Burkina Faso or Morocco. They are developing a workshop, to be held September 11-13, to further these arrangements. About 30 representatives of foreign local governments have been invited, mainly but not exclusively European, as well as umbrella organizations such as the Maires Francophones, Cites Unies, Régions Unis, etc. He asked for support from us to pay for four representatives from our provinces to attend.

Programmatic Accomplishments under IR3

Activity IR3.1.6 –5: Strategy on the transfer of powers

Activity IR3.1.8 – 2: Diagnostic study of administrative powers

CTAD has received a copy of a letter from the Prime Minister, in relation to the National Workshop to Validate the Strategy to Transfer Powers and Resources to the Provinces and ETDs held last month, and made possible and supported by our project.

The letter, addressed to the Minister of the Interior, thanks him for sending a report on the workshop. It continues:

I ask you to make the necessary arrangements to energetically mobilize for and support a progressive process of decentralization in our country, and develop the means to coordinate and implement it.

In this regard, monitoring should be undertaken to allow the government to check progress, to identify obstacles and to find solutions. Also I look forward to receiving concrete proposals regarding monitoring and evaluation of implementation of the workshop recommendations.

Activity IR3.2.3 – 3 / 3/2/7 – 4: Establishment of multi-sectoral working groups on local taxation to reduce conflict and implement anti-corruption activities

On June 13 we sent a letter to the *Bourgmestre* of the *Commune* of Mayoyo, informing him that in view of the failure of the commune to implement the agreed decisions of the financial management workshop, and the poor performance of the commune in terms of financial management and increasing its revenues, that work on the grant project would not proceed.

The letter seems to have had the desired effect, and in the second week in August the *Bourgmestre* approached the PBG stating that he wished to start implementation of the recommendations. On August 13 the PBG Bandundu office worked with the monitoring committee, the *Bourgmestre*, the attorney and accountant to analyze how to increase revenues. On August 14 a workshop was held with the Full Budget Committee of 22 persons, facilitated by our Governance Advisor, Jean-Fils Ngaikwomo, to evaluate the implementation of the recommendations made at the workshop held in 2012. It should be noted that unlike the outcome of the assessment last April, is part of the ETD 5 recommendations executed by the last of the 19 listed 9. The score is 9/19, the ETD from 26% to 47.36%.

The *Bourgmestre* issued decrees establishing the budget committee and appointing of members of the said committee. This suggests that we can look forward to transparent and rational financial management of the *commune*.

Activity IR3.2.10 – 2 : Support for PPP projects: Kadutu, Likasi and Kolwezi

Activity IR3.2.10 – 2.1: Katuba

The draft form of contract was completed in the early part of the month, and after translation was submitted to a lawyer for comment regarding any changes that might be necessary to comply with Congolese law and practice. In the event there were surprisingly few changes proposed.

The second round of offers for the two PPP projects in Katuba were received on August 15th. In order to demonstrate the importance of the occasion of opening the bids the *Commune* requested that it was done in the presence of Richard Martin, which was undertaken on August 24. Following a technical evaluation of the offers and a meeting of the Evaluation Committee (with representation from the Commune, PBG and civil society) it was agreed to request two offerors to move towards a best and final offer. One appears to be a solid bid, and while the other has certain merits it was not clear that they had to necessary funds for the investment.

Activity IR3.2.12 – 5: Small projects proposed under ETD Action Plans The project in Katuba to upgrade the parking area was started during the month. The Mayor of Lubumbashi was so impressed that he instructed that the drains in the adjacent road should be stone-lined to take the additional run-off. Work on that has also already started.

Construction starting on parking area next to the *Salle Polyvalente* .





Construction of the stormwater drain next to the parking area and *Commune* offices, undertaken at the expense of the *Mairie de Lubumbashi*



Activity IR3.2.12 – 9: Review of Action Plans

The process to review all Action Plans was started during the month in review, led by consultant Styve Muhindo.

He started with the *Commune* of Mayoyo, and followed with Lukolela and Bukanga Lonzo. During September he is scheduled to complete the reviews in Katanga and Maniema

