

## Monthly Report: September 2013 Activities

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

September was highlighted by the September 7<sup>th</sup> opening of the "National Consultations", a Forum initiated by President Kabila. Participants included the political class (presidential majority and opposition) and members of civil society with the objective of promoting a "national cohesion to better cope with all the challenges that the Congolese nation must rise to confront." These discussions were expected to last two weeks but continued beyond the end of September. Simultaneously on September 16<sup>th</sup>, the budget session of the National Assembly was opened with the objective of adopting the state budget for fiscal year 2014.

#### **South Kivu:**

The Governor and the President of the Provincial Assembly were in Kinshasa participating in the National Consultations during this period. In their absence the budget session of the Provincial Assembly was opened on September 30<sup>th</sup> under the chairmanship of Vice- President Gilbert Ngongo Lusana . In his opening speech the Vice-President expressed the wish that his institution would see these consultations provide lasting solutions for national cohesion and prevent the balkanization of the country

#### **Bandundu**

The 13th regular session of the Provincial Assembly opened on September 30<sup>th</sup> in Bandundu with the principal objective being the adoption of the 2014 draft budget edict. Meanwhile, the provincial Governor appointed his former chief of staff, Mr. Wilson Briges Lumbwe coordinator of the "Office for the representation of Bandundu province in Kinshasa." This representation office is being opened with the objective of attracting investors, donors and tourists to this province by presenting touristic sites as well as opportunities for development sites.

#### **Maniema:**

The budget session of the Provincial Assembly of Maniema was also opened on September 30<sup>th</sup>. The opening ceremony was an opportunity for the president of this legislative body, M. Hubert Kishabongo , to call out the Provincial Government on the issue of insecurity in the province in general and in particular in Kindu and requested that the 2014 budget reflects the aspirations of the population.

## **Katanga**

As well as in other provinces, Katanga Provincial Assembly opened its 2014 budget session on September 30<sup>th</sup>.

In addition, the provincial government launched its program to make Likasi a pilot city for tourism in Katanga. Indeed, the government has undertaken a project to rehabilitate all the basic services such as public water works and electricity as well as road and school infrastructure in order to give this town its city image "reminiscent" of yesteryear. To this end, the provincial government will also rehabilitate attractions include the village mountain of copper eaters, the Gécamines mineralogical museum, the natural cave of Kakontwe, the old underground mine of the *Union Minière du Haut-Katanga*, the green park, the Church of St. Joseph of Panda which was the first Catholic church built to serve the indigenous population during the colonial era.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### ***Programmatic Accomplishments***

##### ***Activity IR1.1.3-5: A nous la parole programs***

#### **South Kivu**

On September 13<sup>th</sup> the Congolese Association of Women Lawyers (**AFEJUCO**) conducted an evaluation of the broadcast "*A nous la parole*," that was produced in collaboration with the NGO **JDDH**. The evaluation focused on the technical quality and the content, form, and relevance of the themes of these programs. They also assessed the work of journalists who facilitated these activities as well as that of the featured speakers and the capacity for these activities to impact behavior change in relation to the perception and role of women in Congolese society and to make recommendations to improve the quality and the results of these activities. This activity included twenty-five participants consisting of members from AFEJUCO of JPDDH, other CSO partners and six community radio stations (Riba FM Shala Vision Television, Radio Maria, Radio and University RTNK). They came to the conclusion that these activities allowed women leaders to speak and better understand the subject matter of these programs and for women, and to improve women's public image and to promote their rights and leadership capabilities.

#### **Bandundu**

A program was produced September 9<sup>th</sup> on a "Strategy to increase the number of girls enrolled in schools in Bandundu". This program was facilitated by Jean Claude Tangamu of Bandundu FM Radio, Blaise Mabala of Amen FM Radio and Kumbi of Bangu radio and featured Annie Mupepe of EPSP. The objective of this activity was to encourage parents to enroll all of their children, both girls and boys who have attained school age. Particular emphasis was placed on the disabled who also have the right to education. Also in Bandundu, Jean Claude Tangamu of Bandundu FM Radio, Blaise Mabala of Amen FM Radio and Thierry Ngoy of Bangu Radio hosted a program on defining the concept of the gender and different forms of gender-based violence. Invitees included Ms. Patience Tuka, President of the Youth Parliament of Bandundu and Ikavu Esperance and Marie Louise Mupasula leaders of the "circle of mothers".

#### **Maniema**

In Kindu, Radio Haki za Binadamu, RHBM aired a program on September 12<sup>th</sup> facilitated by Norbert Senga Baruani with the *Circles des Femmes* on "Responsibility of parents in the proper education of their children". This program featured Ms. Musongela Azama Marie of the NGO **AFILMA**, Ms. Yani Losale Jeanne of the NGO **UMAMA**, Mr. Musombwa Kimema Evariste (Provincial Inspector EPSP) and Mr. Zechariah

Bafwafwa Beya of the NGO **AJFMA** . The absence of members from of parents committees in this program was noted with disfavor.

### **Katanga**

The 7<sup>th</sup> and 8<sup>th</sup> programs of *a nous la parole* were produced in Katanga on Sept. 7<sup>th</sup>. They permitted on the one hand to consolidate the work on synergy between CSOs and the *Circles des Femmes* leaders and on the other to sustain advocacy since new themes were identified with the assistance of activities implemented with funding provided through grants number KAT 027 issued to **Parents and Teachers in Congo** in synergy with and KAT 034 issued to **REFED** on the “institutionalization of mutual social security for widows, orphans and the elderly”. These emissions have respectively dealt with the following themes: "Campaign for mass education of children "and" institutionalization of mutual social security." The 7th broadcast featured a high school principal, Ms. Annie Ngombé , an advisor to the Minister of Education, Ms. Jeannette MWANGE, a journalist, Ms. Regine KASONGO and the President of the Education Commission of the Provincial Assembly, Mr. KOJ. Bernadette Kapend MAMBU ( President of REFED ) was the keynote speaker for the 8<sup>th</sup> program .

### **Democracy Resource Centers CRDs**

From Table 1 and Table 2, the computer rooms of CRD have been visited 1116 times in September 2013. Civil society is the most engaged component with a frequency of 1,031 visits or more than 92% of the total. It is followed by ETD staff members and members of the provincial government, who have visited our computer rooms with 61 times representing 5.5% of all visitors. The programs’ partners with the least number of visits are the members and staff of the legislative branch. This is explained by the fact that these bodies do not have a presence in the ETDs. There are only provincial assemblies that are operational in the provinces. For the gender breakdown, men total almost 90% of the general population interested in research on the internet. Women from provincial assemblies are completely absent.

	<b>M</b>	<b>F</b>	<b>T</b>	<b>%</b>
<b>IR1</b>	929	102	1031	92,4%
<b>IR2</b>	24	0	24	2,2%
<b>IR3</b>	50	11	61	5,5%
<b>T</b>	1003	113	1116	100,0%
	89,9%	10,1%	100,0%	

*Table 1*

	<b>M</b>	<b>F</b>	<b>T</b>
<b>IR1</b>	83,2%	9,1%	92,4%
<b>IR2</b>	2,2%	0,0%	2,2%
<b>IR3</b>	4,5%	1,0%	5,5%
<b>T</b>	89,9%	10,1%	100,0%

*Table 2*

Comparing the different provinces, Table 3 and Table 4 provide information that the computer room in Bukavu had the most visitors for the month of September recording 407 beneficiaries or 36.5 % of the total . It closely followed by that of Kindu with 388 beneficiaries or 34.8 % reported attendance . With 206 visitors or 19.4 % of the total, Lubumbashi ad the third largest attendance followed by Bandundu with 105 visitors of 9.4% of the total.

Separating by gender, the largest female presence was recorded in Lubumbashi where they reported 55 women visitors into the computer room, or nearly 5 % of all beneficiaries. The Kindu is second for female attendance with 38 visitors, or 3.4 % of the total. It was also reported the presence of 12 (1.1% ) and 8 ( 0.7%) women visitors respectively in Bukavu and Bandundu .

	<b>M</b>	<b>F</b>	<b>T</b>	<b>%</b>
<b>Kindu</b>	350	38	388	34,8%
<b>Bukavu</b>	395	12	407	36,5%
<b>Lubumbashi</b>	161	55	216	19,4%
<b>Bandundu</b>	97	8	105	9,4%
<b>Total</b>	1003	113	1116	100,0%

*Tableau 3*

	<b>M</b>	<b>F</b>	<b>T</b>
<b>Kindu</b>	31,4%	3,4%	34,8%
<b>Bukavu</b>	35,4%	1,1%	36,5%
<b>Lubumbashi</b>	14,4%	4,9%	19,4%
<b>Bandundu</b>	8,7%	0,7%	9,4%
<b>Total</b>	89,9%	10,1%	100,0%

*Tableau 4*

### **Training on the Budget process**

The main objective of this workshop was to enable CSO members to provide greater involvement in the public policy and the implementation thereof , with an emphasis on exercise planning excercises and budgeting, monitoring and the management of public revenues and expenditures. In every province PBG , a 3-day workshop was conducted bringing together thirty participants. The workshops were organized according to the following schedule

<b>Date</b>	<b>Lieu</b>
28, 29 et 30 August 2013	Bukavu (Sud Kivu)
5-6 and 7 September	Kindu (Maniema)
13-14 and 16 September	Bandundu (Bandundu)
19-20 and 21 septembre 2013	Lubumbashi (Katanga)

These workshops were facilitated by Mr. MBAKE Murhanya, Accounting Auditor and Director of a consulting and auditing firm based in Bukavu.

Participation statistics were as follows:

<b>PROVINCE</b>	<b>MEN</b>	<b>WOMEN</b>	<b>TOTAL</b>
Katanga	19	8	27
Bandundu	21	4	25
Maniema	20	5	25
Sud Kivu			
<b>TOTAL</b>			

## MANAGEMENT TRAINING FOR RESULTS-BASED MANAGEMENT (GAR)

This workshop aimed at reinforcing the capacity of CSO partners on operational planning, implementation of projects, and the establishment of monitoring systems based on results.

Date	Province
10, 11 et 12 septembre 2013	Lubumbashi (Katanga)
28, 29 et 30 août 2013	Bukavu (Sud Kivu)
5, 6 et 7 septembre 2013	Kindu (Maniema)
13, 14 et 16 septembre 2013	Bandundu (Bandundu)

Participation statistics were as follows

PROVINCE	MEN	WOMEN	TOTAL
Katanga	19	8	27
Bandundu	22	8	30
Maniema			
Sud Kivu			
TOTAL			

These workshops were led by Jean- Marie Tshibanda, a Specialist in Planning , Monitoring and Evaluation of Projects , Risk Management and Results Based Management . Adopting the participatory approach, the workshop lasted for 3 days in each province, explain the definition, origin , principles, application tools , chain of results, performance indicators , methodological steps, the comparative logic for intervention and recommendations for the application, advantages and limitations of the GAR , before concluding that it was a real added value in public sector reform and the effectiveness of aid to the recipient countries. It is part of the five principles of the Paris Declaration and effectively contributes to good governance within an institution or organization. Following these two workshops quality monitoring will be conducted to ensure that the partners improve advocacy on budget monitoring and operational planning. If necessary, inputs and accompaniments will be provided to facilitate the application of theories learned.

## IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE

### INTRODUCTION

The IR2 component of PBG focused on the signing the MOU for the Information Technology assistance provided to the National Assembly, the official presentation of the RCPP to the Senate and the National Assembly staff, as well as a workshop on the management of stocks, inventories and policies for political and administrative personnel of the lower house of the national parliament.

In addition, certain activities involving cross-cutting themes held in September and implicating MPs implicating MPs are mentioned in this report.

### **Donor coordination**

#### **Activity IR 254-7: Official presentation of the National Network of Parliamentary Personnel (RCPP)**

Friday, September 27 the CAPS , the personnel network of the National Assembly , Senate and the Provincial Assemblies of the DRC, was presented simultaneously to executives of the National Assembly and in the Senate. The purpose of the event was to increase the involvement of the staff of the National Assembly in RCPP activities.

## **IR 2 Programmatic Accomplishments**

### **National Assembly**

#### **Activity IR2.1.2-7: Signing of a Memorandum of Understanding between the National Assembly and PBG/DAI**

This event took place on September 12<sup>th</sup>. The document was signed by the PBG Chief of Party and the deputy Quaester of the National Assembly MOU, representing the President.

#### **Activity IR 2.1.2-7: Workshop on the management of stock, inventory and IT policies**

This activity was conducted on September 26-28. Participants included the administrative and political staff members of the National Assembly who have received training on stock and inventory management and IT policies which will permit them to utilize rationally the IT equipment provided to them by the PBG program. Staff invited to this activity was very motivated and participated with much enthusiasm for three days with an average attendance of 27 people out of 30 invitees. The National Assembly Secretary General presided over the opening and closing of the workshop.

### **South Kivu**

#### **Activity IR2.4.4-1: Workshop on public relations: MPs role of representation**

This activity was conducted in Bukavu on September 19-20, and was attended by 71 participants including 15 women (21.13%) and 10 MPs . It was opened by the Honourable Ombeni , the Provincial Assembly *Rapporteur* , and closed by the *Quaestor*, Honourable Kinja , who , in his speech, thanked the PBG for this activity which brought together elected officials and their representatives .

### **Cross-cutting activities**

On September 10<sup>th</sup> **the Association of Congolese Women Lawyers (AFEJUCO) led a social dialogue for action** in the Great Hall of the Municipality of Kadutu. Fifty people, including three MPs discussed the results of the survey that **AFEJUCO** conducted in the Kadutu health zone on maternal and child health as part of their advocacy program.

**On September 12<sup>th</sup>, a workshop organized by RFNDI was conducted in the PBG CRD for the drafting and dissemination of messages for family planning and lobbying elected officials.**

### **Bandundu**

transversal activities

#### **Activity IR 1.1.1- SA3: Training on the budget process**

Held on September 13-16 this workshop on the budget process was attended by 25 people, including 20 civil society members and 5 individuals from the Provincial Assembly. It had as its main objective the promotion of greater involvement of CSOs, members of the Government and elected representatives in the development of public policies and the implementation thereof, with particular emphasis on planning exercises, budgeting, monitoring the management of public revenue and expenditures.

### **Maniema**

#### **Activity IR2.4.4-1: Workshop on public relations: MPs role of representation**

This workshop permitted elected officials and the public to better understand the content of the representation role , equip elected officials with mechanisms and tools with which they can better perform the function of representation and help people to better focus their expectations for the representation function . It was conducted in the Maniema Provincial Assembly Plenary Hall on 12-13 September and was attended by 43 people including seven MPs, some parliamentary assistants, 10 members of the political and administrative staff of the Provincial Assembly and 20 members of civil society.

#### **Activity IR2.4.5-2: Workshop on media coverage of parliamentary activities**

This activity was conducted in the hall of the Maniema Provincial Assembly, and was attended by 45 people (instead of 40 planned) with 4 MPs , 5 parliamentary assistants, 5 members of the political and

administrative staff of the provincial Assembly ,15 members of civil society, 6 data collectors for the website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) and 10 journalists from the public and private sectors. The representative from the Maniema Provincial Assembly Office mentioned in his address that journalists are interested only in cover sessions on motions or interrogations while civil society members do not show up for the plenary sessions even for those sessions in which the provincial budgets are scheduled to be examined.

Three presentations were made respectively by:

- The Assistant *Rapporteur* of the Provincial Assembly , Honourable Cornelius KILIMUNDA on the organization of the communication unit of the Provincial Assembly and their relationship with the media;
- The *Honourable* Cornelius Bushiri Maniema MP , who spoke on the challenges faced by the MPs in their relations with the media;
- Mr. Rigobert NDWANI YUMA , Editor in Chief of the Radio Okapi/Kindu on how to improve information sharing with elected officials .

## **Katanga**

Cross-cutting activities:

### ***Activity IR1.1.3-5: Broadcasts of A Nous la parole***

On September 7<sup>th</sup> a production of *A Nous la Parole* was conducted which presented an opportunity to consolidate synergy between CSOs and the Circle of Women Leaders , and also to sustain advocacy on a hot topic concerning synergy between teachers and parents of Congolese students that was identified during the course of implementation of the grant Kat 027.

The program focused on the "Campaign for the massive enrollment of students " and featured interventions from Ms. Annie Ngombé , Prefect of MAPIDUNZI Institute, Ms. Jeannette MWANGE , Advisor to the Minister of Education , Ms. Regine KASONGO , Journalist for the RCK and *Honourable* MLA KOJI MUTACHI , President of the Education Sub-Committee of the Provincial Assembly .

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

This month was highlighted by:

- The completion of the general assembly of the national consultations. Participants are now waiting for the publication of results;
- The participation of the DRC in the Conference of Ministers and Ambassadors on decentralization held in Dakar. The agenda of the conference was the reading of the African Charter on the values and principles of decentralization, governance and local development, the creation of the High Council of local communities with the African Union (AU) and the transformation of the Conference of Ministers and Ambassadors on decentralization into the Specialized Technical Committee of the AU.
- The DRC was represented by the Coordinator of the CTAD representing the Minister in charge of decentralization.

### ***Meetings held with other donors***

#### **Meeting of the donors for public finances**

A meeting of the donors for public finances was held on September 6<sup>th</sup>. This meeting, which was hosted by the European Union Delegation (DUE) had as its agenda to discuss fiscal policy on the COREF.

On the first point, four interventions provided for a series of questions. These groups of activities are being implemented by the IMF, the ADB, the DUE and the French cooperation. It appears from these current and future interventions can be summarized as follows:

For the IMF, twenty technical assistance activities are planned for 2013 in mining, VAT and decentralization.

For ADB: four projects covering mining, infrastructure and fiscal decentralization are underway or planned in five provinces namely the Bas-Congo Province Orientale, Maniema, Katanga and South Kivu.

For France: four requests for support were submitted by the Ministry of Finance to France in the following areas: the fiscal and non-fiscal chains, human resources and controls.

For the DUE: four projects are underway in the areas of improving the business climate, securing government revenue and the VAT.

For the second point relating to the COREF, the date for the holding of the next advisory group meeting was set for late September 2013. To better prepare for this meeting, a preparatory meeting was held on 17 September 17<sup>th</sup>.

### **Interview with Anthony Jones, Director of the Southern Alternatives Program**

On September 27<sup>th</sup> we received a visit from Mr. Jones, the Director of the Southern Alternatives Program, a Lubumbashi-based organization accompanied by their Executive Director, Pakit Lagilwa. The purpose of the visit was to discuss opportunities for collaboration between Alternatives Sud and the Good Governance Program.

The work of the Southern Alternatives in Fungurume focuses on community development through the implementation of infrastructure development and the capacity building of small businesses and community groups. The interview focused on PBG's experience in supporting ETDs from the perspective of local elections and especially the implementation of the framework of Public Private Partnerships to fund grassroots development. Following this meeting it was agreed to proceed with an upgrade of information through a working session with the Office of PBG in Lubumbashi and Southern Alternatives. This meeting will prepare the next field visit in order to assess realities on the ground.

### ***Meetings held with Counterpart groups***

#### **Meetings with CTAD**

A planning meeting between the CTAD Coordinator and the PBG Decentralization Advisor to discuss likely PBG support to CTAD during the fifth year of project implementation took place on September 25<sup>th</sup>. This meeting also focused on the urgency of the start-up of operations due to the completion of PBG's technical activities which are scheduled for late May 2014. Information emerged from this encounter that the Inter-ministerial Steering Committee is planning on scheduling a meeting in October to discuss the monitoring of the decentralization reform process on the validation of the roadmap for the implementation of the national strategy of transferring expertise and resources to the provinces and ETDs to be followed in the same month by a national meeting on the validation of this roadmap.

## ***Programmatic Accomplishments under IR3***

### **Implementation of Activities**

Activities for this month revolved around four points:

- The continuation of the preparation process for the launching of the call for proposals for the rehabilitation of the Likasi Basin;
- Preparations for rendering operational the taxpayer database in Bukavu ;
- Preparations for the tdy to assessing the environmental impact of projects identified in the action plans of the Kadutu and Ngweshe ETDs;
- The completion of the IR3 Year 5 workplan for the Good Governance program.

#### ***Activity IR 3.2.10-7: Preparations for the launch of the call for proposals on the rehabilitation of Likasi Basin in the Public Private Partnership ( PPP contracts are drafted )***

Exchanges on the call for proposals for the rehabilitation of the Likasi Basin process continued this month . In order to complete the launch phase of the call for proposals, team members must go to Likasi from 2 to 11 October 2013. The purpose of this tdy is to sign and launch the call for proposals, to provide technical support to bidders through the submission of tenders and to set the opening dates and evaluation of the offers. The team will consist of the Katanga Governance Advisor and Monitoring Officer.

#### ***Activity IR3.2.3-6: Preparations for rendering operational the taxpayer database in Bukavu***

The process of implementation of the taxpayer database had been delayed for one year due to administrative issues. These issues have been resolved and the process of rendering this base operational started this month. The preparation for this process started with the solicitation to vendors to provide bids for the supply of computer equipment, the development of a proposal of the overall operational schedule of the database, signing contracts with experts and preparing the terms of reference for the official launch of this activity which will take place on October 2-4 2 in Bukavu.

#### ***Activity IR 3.2.12-13: Preparations for the Environmental Impact assessment tdy for direct assistance activities issued to the Kadutu and Ngweshe ETDs***

The projects selected from the action plans of both ETDs should be subject to environmental impact assessments . This is the rehabilitation of Nyakaliba Institute in the town of Kadutu and the institute of October 27<sup>th</sup> in the Ngweshe chiefdom . The preparation has been to prepare the TOR and the documentation necessary to conduct the evaluation workshop. The impact studies will be conducted on October 7-9 in Ngweshe and October 12-15 in Kadutu.

#### **The completion of the IR3 Year 5 workplan for the Good Governance program.**

Following the annual planning workshop held on August 14-16, IR3 draft documents produced during this workshop have been finalized during this period. These documents include an action plan and a narrative report that accompanies it. A series of technical meetings were conducted to define not only priorities but also to identify possible synergies between activities to be implemented by the different components of the program. The finalized documents were submitted on September 17<sup>th</sup>.



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Public institutions having a stake and role in decentralization; and  
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability  
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IR 3 Laws, policies and procedures for decentralization established and implemented

### Overall Political Context

#### National level

- The national consultations ended on Saturday, October 5<sup>th</sup>. President Kabila delivered a speech during the closing ceremony, indicating in particular that he would call both houses of Parliament to reflect on the recommendations issued during this event.
- On October 23<sup>rd</sup>, the President delivered a state of the union speech to Congress based on the findings of the national policy dialogues. On this occasion, he announced that he planned to appoint a new government and proposed a list of new laws to be debated by Parliament, including those on the following subjects: the military program, amnesty, specialized institutions for the prosecution of international crimes, the *Conseil d'Etat*, the National Equalization Fund, and a general obligation of public servants to declare their assets.
- On October 15<sup>th</sup>, President Kabila promulgated the Organic Law n° 13/026 of 15 October 2013 on the organization and functioning of the Constitutional Court. Among the attributions of that institution include presidential and legislative election disputes.

#### South Kivu

- October was marked by the prolonged absence of the Provincial Governor, Mr. Marcillin Chishambo and the President of the Provincial Assembly, Mr. Baleke for nearly a month. Both individuals were summoned to Kinshasa to take part in the national consultations. Without a Vice Governor since 2012, the office of the Acting Governor was assigned to the Provincial Interior Minister, Mr. Jean-Julien Miruho Nabalinda, and in the Provincial Assembly, the role of acting President was assigned to the Vice-President, Honourable Ngongo Lusana.
- Meanwhile, the budget session of the Provincial Assembly conducted only two plenary sessions, the first on the adoption of the calendar and the second on the validation of two alternate MPs whose predecessors respectively passed away for one and was appointed provincial minister for the other.
- Civil society members criticized the Provincial Assembly's pace of work which they labeled as lethargic.

## **Bandundu**

- During the month of October, the cities of Bandundu and Kikwit both welcomed new mayors who were appointed by the National Interior Minister. Ms. Josephine Lola Masikini replaced as mayor of Bandundu Catherine Bompongo, who was suspended 13 months ago for administrative reasons by the provincial Governor, and Mr. Leonard Mutangu replaced Mr. Kiyungu who has been suspended for a year due to mismanagement as Mayor of Kikwit.

## **Maniema**

- The return of Mr. Pascal Tutu Salumu , Provincial Governor in Kindu October 26, 2013 after his visit to Kinshasa to participate in National Consultations raised controversy and protests among the population because all government institutions, businesses and schools were closed for the occasion. Students were obliged to go to the airport to greet the Governor. Protests came mainly from parents for this lost day with no courses conducted when they, themselves are obliged to support all fees associated with their children's education. This controversy occurred within the context where the Governor's management of the province is being challenged and the underlying general belief according to the Provincial NGO network for human rights (REPRODHOC) that "the Provincial Assembly is not properly assuming its role of overseeing the Provincial Government ". This network had organized a protest march three weeks earlier to bring this issue to the MP's attention.
- The 2014 draft edict on the budget of the province of Maniema was declared admissible by the Provincial Assembly plenary of Maniema after the Governor responded to the MPs concerns. This in all budget totals 110,874,691,313 Congolese francs. This draft edict on the budget was adopted by the Provincial Assembly plenary of Maniema after the Governor had responded to the MPs concerns.

## **Katanga**

- The Provincial Assembly is striving to examine and adopt the following draft edicts projects on the agenda of the current session opened on September 30<sup>th</sup>.
  - Draft edict on general principle towards the establishment of agricultural centers in Katanga
  - Draft edict on securing arable land in Katanga Project, Project
  - Draft edict on the publication of taxes for agricultural products.
- During the same session, MPs are dedicating the month of November for consideration and adoption of fifty edict proposals. Moreover, at the end of an evaluation meeting on revenues by the Katanga Revenue Services (DRKAT), the Provincial Finance Minister, Mr. Mwando Nsimba Kabulo declared himself satisfied with the performance of this provincial structure and has retained a strategy to continuously monitor, stabilize, and analyze tax actions and quasi-fiscal revenue generators.
- The draft 2014 budget edict was adopted by the Provincial Assembly of Katanga . The amount for this budget is \$ 883,535,537,577 Congolese francs, the equivalent of 960,364, 715 U.S. dollars. It is characterized by an increase of 45 % compared to the 2013 budget which is 609,009,656,896 FC. It should be noted that the budget for current expenditures and expenditures for investment are respectively 52% and 48%
- The Provincial Inspection of Primary, Secondary and Professional Education of Katanga (EPSP) decided during this period on the close-down of 13 schools 10 in Kasumbalesa and 3 in Kipoushi ) in the district of Haut - Katanga. They accused these institutions of non-compliance with the national education curriculum, inadequate infrastructure and a lack of qualified personnel. The objective of the measure was to clean up the education sector in the province to ensure that students receive a quality education and ultimately improve the results of state exams. Thirty non- viable schools have closed themselves.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

## ***Programmatic Accomplishments***

### ***A nous la parole* Broadcasts**

#### **Bandundu**

During this period two programs were organized in Bandundu. On Thursday, October 10<sup>th</sup> Blaise Mpupu Lutondo, Pascaline Minganda Ambala of Radio Tomisa, and Dandy Molisho of Radio Sango Malamu invited Jeannette Kana-Kana Kindeke , Burgomaster of Nzinda Commune, Raymond Kitako of RECIC and Ms. Justine Kakesa of the CSO DJFC to discuss "issues and challenges associated with the participation and promotion of women's rights ." In the second program held on October 11<sup>th</sup> the same journalists addressed the theme of "How to support women victims of sexual violence" with guest Joëlle Nkumongo , a lawyer and a women's human rights advocate within civil society, Ms. Baisette Kimana of COFERD and Mr. Laurent Bwenia of ASADHO .

With the objective of conducting an assessment of the *A nous la parole* broadcasts, the Bandundu Circle of Women Leaders with the support of PBG conducted a workshop on October 21<sup>st</sup>, with 30 women participants in the DAI conference room. Facilitation was provided by journalists and presenters from these programs. Participants' recommendations included the introduction of interactive programs and a workshop of ownership and sustainability of the project.

#### **Maniema,**

October 10, 2013, at the initiative of the Circle of Women Leaders, Norbert Senga Baruani produced and aired a program on the theme : "The contribution of women in the fight against corruption." Three of the four guests who intervened in this program were women.

#### **Katanga**

PBG women partners conducted a meeting and decided on the following themes for their 9<sup>th</sup> and 10<sup>th</sup> programs: "Women facing corruption "and " Women, do you know your rights? "

#### **Training on human rights and involvement of women in the anti corruption fight**

In order to strengthen capacities in the fight against corruption structures of women and public institutions, civil society organizations , media and development partners, the PBG has organized a workshop on " Human Rights and involvement of women in the fight against corruption. " The Five following points were developed

- Basics of human rights;
- Commercialization of the female body and impunity;
- Gender equality in the DRC : the challenges for the future;
- Female, local participation and the fight against corruption;
- Women and poverty and microcredit as a strategy against corruption.

In Bandundu, the activity was held on October 23-25, in the provincial capital. At the end of this activity the following recommendations were made:

- Integrate into the state budget line on the promotion and protection of gender;
- Conduct awareness-building on the legal provisions on the fight against corruption;
- Revise discriminatory legal provisions against women in the family code;
- Support organizations and women's associations.

In Maniema, the workshop took place on October 28-30 in Kindu and was attended by 45 people including 21 women, 2 MPs, 2 provincial ministers, the Kindu mayor, provincial ministry and provincial assembly staff members, CSO representatives, ETD authorities, and decentralized services officials.

The following recommendations were made at the end of this workshop:

- Create a center to initiate woman on knowing and defending their rights. Engage in mass education through awareness-building sessions for girls to better understand their place in society;

- Organize networks for the extension and defense of women's rights and organize a pressure group;
- Conduct a study on the status of women in all sectors of life. Further reflection on the true causes of recurring violence on women;
- Men and women must take a new look at, the image of the wife beater;
- Promote significant representation of women ;
- Battle corruption.

In Katanga, the workshop was conducted in Lubumbashi on October 28-30 and was attended by 42 delegates representing different PBG partner institutions PBG and included 21 women .

### **Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

Activities of data collection resumed in Katanga with the signing of new agreements. Preparations for the launch of the site are well underway.

### **Resource centers for Democracy (CRD )**

Internet traffic

From Table 1 and Table 2, the computer rooms of CRD have been visited 1421 times during the month of October 2013.

	<b>M</b>	<b>F</b>	<b>T</b>	<b>%</b>
<b>IR1</b>	1175	86	1261	88,7%
<b>IR2</b>	32	29	61	4,3%
<b>IR3</b>	82	17	99	7,0%
<b>T</b>	1289	132	1421	100,0%
	90,7%	9,3%	100,0%	

*Table 1*

	<b>M</b>	<b>F</b>	<b>T</b>
<b>IR1</b>	82,7%	6,1%	88,7%
<b>IR2</b>	2,3%	2,0%	4,3%
<b>IR3</b>	5,8%	1,2%	7,0%
<b>T</b>	90,7%	9,3%	100,0%

*Table 2*

Civil society is the component the most interested in utilizing the IT resources with a frequency of 1,261 times nearly 89% of the total. It is followed by ETD staff and the provincial government, who have visited our computer rooms 99 times representing 7 % of all associates. The lower presence is that of legislative bodies.

Aggregated by gender, men represent the majority with 1,289 visits represent or over 90 % of the total number of partners interested in research on the internet.

	<b>M</b>	<b>F</b>	<b>T</b>	<b>%</b>
<b>Kindu</b>	489	58	547	38,5%
<b>Bukavu</b>	408	10	418	29,4%
<b>Lubumbashi</b>	183	51	234	16,5%
<b>Bandundu</b>	209	13	222	15,6%
<b>Total</b>	1289	132	1421	100,0%

*Tableau 3*

	<b>M</b>	<b>F</b>	<b>T</b>
<b>Kindu</b>	34,4%	4,1%	38,5%
<b>Bukavu</b>	28,7%	0,7%	29,4%
<b>Lubumbashi</b>	12,9%	3,6%	16,5%
<b>Bandundu</b>	14,7%	0,9%	15,6%
<b>Total</b>	90,7%	9,3%	100,0%

*Tableau 4*

By provinces, Table 3 and Table 4 show that the Kindu computer room was frequented the most for the month of October recording 547 entries or 38.5 % of the total. It was closely followed by that of Bukavu with 418 attendances reported or 29.4 %. Lowest number of visitors was recorded in Bandundu with 222 visitors or 15.6% of the total attendance. With 234 or 16.5 % of the visitors Lubumbashi fared slightly better than Bandundu. The greater female presence was recorded in Kindu where women recorded 58 visits, or nearly 4.1% of all partners. Lubumbashi is second with the score attendance of women 51 times , or 3.6 %. It was also reported the presence of 13 (0.9%) and 10 (0.7%) women respectively in Bandundu and Bukavu.

## **Grant Activities**

### **Dialogues for Action**

#### **South Kivu**

During a DPA , **CAPSA** presented the results of its investigation on the monitoring of the provincial budget and had its report validated by the three principal stakeholder institutions, the Provincial Government, the Provincial Assembly and the Provincial Civil Society. This activity was attended by 50 people from the Provincial Government, Public Administration, *Communes*, Health Zones , the Provincial Assembly , Unions, etc.

The DPA has identified the causes of low budget execution (20-30 %) and discussed this issue, and the following recommendations were made:

- For state employees - taxpayers should be identified, budget lines items should be respected, an awareness-building campaign targeting taxpayers should be waged, tax classification should be published, revenues should be channeled to a single, unique cashier, achievements should be made public, and public servants' payrolls should be chaneled through the banking system.

- For taxpayers, they must actively participate in budget preparation, make attempts to cut unnecessary taxes, adapt taxes to respond to the needs of the population, avoid parallel receipts, punish corruption and embezzlement, and learn about revenues, expenditures and achievements of the Province.

### **Bandundu**

Under the "advocacy campaign for transparency of fees and administrative costs in Lukolela *Commune*" conducted by the CLAT and its allies, 2 dialogue for action sessions were organized in Kikwit on October 16<sup>th</sup> and 19<sup>th</sup> respectively on the "classification of taxes in an ETD, case study of the Lukolela *Commune*" and "Accountability for the implementation of 2013 Lukolela budget." During the first session, Mr. IPWA, a representative of the *Commune* met with 76 people including 23 women. For the second session, Mr. Mboma, the *Commune* Secretary dialogued with 38 people including 11 women. At the end of the DPA the following recommendations were made:

- Make the population aware of the tax culture and popularize taxes and administrative acts of the municipality in order to increase the rate of achievement of revenues which is extremely low (4%);
- Ensure permanent accountability on the management of the common;
- Prioritize the expenditure of the *Commune's* revenues in order to meet to the needs and interests of the people;
- Involve the population in budget preparation (participatory budget preparation);
- Make in-kind payments of taxes illegal;
- Apply codes to the *imprimes de valeur* (receipts certified by the provincial government).

### **Katanga**

A group of women partners have adopted the following themes for the next DPA : "The responsibility of women in the fight against corruption and impunity" and "Male – Female equality a measure for harmonious development in the DRC ."

### **Other activities**

#### **South Kivu**

On October 11<sup>th</sup> the **Congolese Women's Caucus for Peace** organized a workshop to dialogue with the grassroots leadership of Kadutu *Commune* as part of their advocacy campaign on the of an edict prohibiting the use of plastic bags Bukavu and waste management in South Kivu Province. Twenty eight beneficiaries in total, including 6 women gave their commitment to support that project and promised to engage and involve their respective bases. Focus groups were formed by area to ensure the involvement of all in advocacy.

#### **Bandundu**

An awareness-building campaign on the tax culture **BAN 031** was conducted on October 17-18 in the Lukolela *Commune*. Six facilitators and subsequently 6 evaluators were deployed in five neighborhoods and in the *Ville Bas* market to inform citizens about the tax culture and the importance of paying taxes within the context of decentralization and on their right to know the *Commune's* budget. In order to close out this grant it remains to organize follow-up meetings, an evaluation workshop and a day of dialogue with the authorities. CBS must visit place for monitoring and supervising these activities.

Three meetings were organized on October 11<sup>th</sup>, 21<sup>st</sup> and 22<sup>nd</sup> to facilitate the monitoring of the BAN 024 initiative to supporting the organization **SST** in Bukangalonzo. It was observed that as expected, this CSO has invested its own funds to install 5 of the 11 observation posts. As a consequence, it must still install a billboard displaying recurring fees and fines. Cases of harassment are declining in the sector Bukangalonzo and abuses are denounced.

#### **Maniema**

On October 10<sup>th</sup> the NGO **Alfed** (MAN- 017) conducted a workshop for 20 participants including 7 women from the CEE and CSOs to facilitate the drafting of an advocacy document on fiscal matters for

development in the of Alunguli Commune. At the end of the exercise a team of 18 investigators including 8 women were trained and four themes were formulated as awareness-building messages.

### **Katanga**

**SHALAMO** (KAT 020) completed the fabrication and installation of signs on the classification of 6 provincial and city taxes for agricultural products. The association currently is preparing for the grant close-out.

**CDM** (KAT 024) works in synergy with the authorities and other CSOs on the draft decree on the establishment of a framework for dialogue between the authorities and civil society on sanitation problems. This task has been nearly completed and there remains only the final scheduled meeting with the Mayor who will have to finalize the document.

**OCEA** (KAT 027) is preparing the last two activities of their advocacy campaign, the DPA and a protest march to promote the gradual increase in the provincial budget for basic education. In order to accomplish this, contacts were established with the provincial Minister of Education, the advisor to the Governor's Provincial Advisor on Education and the Committee of the Provincial Assembly in charge of education. The march was postponed until November because of the risk of trouble being fomented by unions demanding two months of back wages. A follow up meeting is planned to determine the dates of their last activities.

**UMOJA** (KAT 043) combines efforts with **AED** for the adoption of the edict on citizen participation in the drafting and implementation of the Provincial budget. This association also expects the adoption of an edict that will mandate a DPA with the Governor of the province.

**REFED** (KAT 034) has commenced activities to promote the institutionalization of mutual social security. Beneficiaries have been identified. Currently **REFED** is waging an awareness-building campaign.

### **MONITORING AFTER THE WORKSHOPS ON THE BUDGET PROCESS AND RESULTS-BASED MANAGEMENT**

In order to support citizens in the *requirement of accountability for responsible governance*, IR1 developed activities to strengthen the capacity of CSOs in advocacy to improve fiscal policies and transparency in governance. In addition, to assure the sustainability of its achievements, the PBG also enhances the basic capacity of CSO partners. Within this context, workshops were organized in August and September on "monitoring the budget process "and" results-based management". Because competency is validated by actions after training, IR1 proceeded to provide follow-up training to ensure favorable conditions for the acquisition and utilization of the tools made at the disposal of their partners to consolidate the achievements and resolve potential problems encountered during the course of implementation. Work sessions were conducted in each city/town where our CSO partners who received training are based to help transform the learning acquired during training into concrete results.

This activity is conducted in Bandundu on October 16-27 and enabled the PBG partners to:

- Identify the challenges CSOs face in applying skills acquired from previous training;
- Gather information on the work of CSOs and conditions that influence the results of this work;
- To apply the knowledge and tools acquired training in their advocacy and development of personalized action plans

These visits will continue in South Kivu, Maniema and Katanga. The first part of these visits has facilitated the assessment of the quality of training received and the performance of our partners to identify support needs some CSO partners, to support technically the CSO for the application of lessons learned in their advocacy on budget monitoring and improving their management through the introduction of RBM tools.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### **Activity IR2.1.9-3 Support for the PAJ Committee in reviewing laws**

On Tuesday, October 22<sup>nd</sup> the members of the permanent office of the National Assembly's PAJ Commission led by their President conducted a working session with the PBG IR2 team focusing on technical and/or logistical support that they wished to request PBG to provide to them during the September session. On October 30-31, DAI- PBG provided logistical support to the PAJ Committee consisting of reproducing working documents for the review of proposed legislation :

- The organization, functioning and jurisdiction of the courts of the administrative
- The organization of the Bar , legal defenders Corps and the Corps of state representatives .

### **South Kivu**

#### **Activity IR2.2.1 SA10: Workshop triangulation and validation of the Proposed Edit on public resources in the province of South Kivu**

On October 8<sup>th</sup> a workshop was conducted in Bukavu on triangulation and the validation of the proposed edict on public resources in the province of South Kivu. The workshop was attended by 32 people including MPs, public servants, CSO representatives and the vast majority of stakeholders from the finance world. The MP Donnah Amissi Kaluguto has endorsed this edict proposal, and was an active participant in the workshop. The President of the ECOFIN Commission and the Provincial Assembly Quaestor also participated in this activity.

#### **Activity IR2.2.1 SA 10: Technical assistance meetings to address issues encountered while preparing edicts**

The PBG South Kivu Office received a request for assistance from the MPs Jules Isaac Buchekabiri and Jules Balumisa Mubolwa Ludahwa for the examination of two draft edicts. The first is bears the title "Edict Proposal on the Taxation of construction materials in the South Kivu province" while the second is entitled "Edict Proposal governing provincial funds for the support the elderly of South Kivu . "

### **RFMDI (Grant )**

On October 3-4 the Network of Women Physicians for Integral Development , **RFMDI** , conducted a workshop to assess the impact of their grant within the framework of of the activity "Advocacy for repositioning family planning in putting into place the minimum group of activities in South Kivu". It pursues the objective of providing a significant contribution towards the reduction of maternal and infant mortality, which according to current statistics is a public health problem. The targets were: the Ministry of Health, the Provincial Assembly, the Kadutu Health Zone, heads of family planning departments (PF) in the structures of the Kadutu health zone, the Mayor of Bukavu; Kadutu *commune*; grassroots cadres of the Kadutu *commune*; DAI/PBG , and Local and international NGOs working in the field of reproductive health.

### **Bandundu**

#### **Activity IR2.4.5-5: Media coverage of the activities of the Bandundu Provincial Assembly**

On October 19<sup>th</sup> forty people, including MPs, media stakeholders, data collectors for the website "gouvernancepourtous " and members of civil society attended a press conference organized by the PBG in the PA plenary hall on "media coverage of the activities of the Bandundu Provincial Assembly." The purpose of the activity was to establish a dialogue between stakeholders to improve access to parliamentary information through increased collaboration.

This activity included identifying obstacles to effective coverage of parliamentary activities to implement strategies for better parliamentary communication, creating trustful relations between media actors, politicians and civil society and emphasizing the professionalism of the media. After presentations in turn

by Mr. Donat Mpwo, Office Manager of the Communication Unit of the Provincial Assembly, the MP Philemon FWALA, and Mr Mundia KIMA , President UNPC/Bandundu, important recommendations were proposed by the participants in order to make the population aware of this institution and its activities.

### **Maniema**

#### **Activity IR1.1.3-5: Tribune of popular expression: Workshop on human rights and the fight against corruption**

The office of the USAID -DAI , through the Good Governance Program , organized a workshop on human rights and the fight against corruption which lasted for 3 days from October 28-30 3 in RVA neighborhood/ Kindu. This workshop, the fourth of its kind was attended by 45 people including 21 women, two MPs, two ministers, the Kindu mayor, ministry officials, Provincial Assembly staff members, officials from the *services deconcentre, ETDs* and CSO representatives .

### **Katanga**

#### **Grant No. KAT 035 AED: Activity Code III**

Progress on the AED **Project** (KAT 035) include newsletter containing awareness-building messages are ready for distribution and will be submitted to the DAI office shortly. In the meantime contacts continue between **UMOJA, AED** , MPs and the local authorities for the adoption of the edict on citizen participation in Provincial budget drafting and implementation and implementation .

The Logistics team is still waiting for the Coordinator of the newsletter **SOCIKAT** (KAT 038) on the choice of a printer for the production of its newsletter messages.

All grant activities carried out by CSOs experienced technical and logistical support from of DAI .

Furthermore, note that the NGO **UMOJA** has accused fourteen mining companies of polluting soils and rivers in the city of Likasi and Kambove territory. The organization presented its accusations in a report released Friday, Oct. 4<sup>th</sup> in Likasi during a workshop to promote the reduction of environmental pollution due to mining activities. Some of the offending mining companies were represented in the workshop and promised to fulfill their commitments to protect the environment.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

- On October 23<sup>rd</sup> a meeting of the *Comite Multi-Ministeriel de Pilotage et de Suivi* of Decentralization Reform was held under the chairmanship of the Vice- Minister in charge of decentralization. One of the subjects for discussion on the agenda was the validation of the roadmap for the implementation of the national strategy for the transfer of skills and resources to the provinces and ETDs.

### ***Meetings held with other donors***

#### **Meeting of October 1 of the International Donor Group on Decentralization and Governance**

The international donors meeting on decentralization was conducted on October 1<sup>st</sup> in the meeting room of the European Union Delegation. During the meeting the donors came to the following conclusions:

- **Completion of the technical note to be submitted to the Ambassadors:** The due date for the completion of this note was set for October 9<sup>th</sup>. This will provide enough time to allow the donors to integrate resolutions of the plenary of the national consultation which are scheduled to technical note to the Ambassadors: the deadline for completion of the notes is scheduled for October 9<sup>th</sup> in to allow the donors to integrate the National Consultation plenary's resolutions scheduled to be announced on October 3<sup>rd</sup>.

- **The harmonization of the per diem rate:** Initiatives are being taken within the United Nations system and DFID which will serve as a basis for discussion with other technical and financial partners for the implementation of projects and programs;
- **National consultation:** After a series of negotiations, the opposition returned to participate in the national dialogue. The province of Katanga has adopted a position of stating its disagreement with the programmed *decoupage*;
- **The permanent framework for consultation and monitoring reforms of public finances:** This group conducted a meeting on September 30<sup>th</sup> and demonstrated once again the involvement of the Vice -Minister of the Budget in updating public finances, which shows that this framework merits partner support. Such an initiative should be included the decentralization reform sector.

### **Meeting of October 1 of the International Donor Group on Decentralization and Governance**

The international donors meeting on public finances met on October 31<sup>st</sup>, 2013 in the meeting room of the European Union Delegation. The days agenda constituted the following: (1) Presentation by UNDP of the Round Table to be held in Kisangani on October 13-15, (2) submission by the Auditor general of the report of an audit conducted on the SECOPE and their management of budget authorization for schools and for the salaries of teachers and administrative and technical staff (3) Presentation by a Union European delegation on lost revenues (4) focus on the COREF and (5) Miscellaneous . Note that only the first two items are covered by the comments below.

Discussions resulted in the following:

- On the Round Table in Kisangani to be held on November 13-15: it was recommended that UNDP should include in the discussion points , the mechanism of the traceability of funds made available to the Province by technical and financial partners and budget preparation and accountability ;
- Concerning the audit of budget authorizations which concerned entities in charge of expenditure management and those responsible for human resources the following conclusions were submitted as followed : non -compliance with laws, political considerations, authorization exceptional and extra-budgetary expenditures are commonplace in public expenditure management . As for human resources management, there is a plethora of staff and their management was deemed to not be professional;
- Concerning the audit of the SECOPE's management of schools and teachers' salaries, it appears that at present, the SECOPE is not able to give the number of teachers found in the national education system.

### **Meeting with the CTAD**

#### **National validation workshop of the roadmap for the transfer of responsibilities and resources to the Provinces and the ETDs**

A preparatory meeting of the national validation workshop of the roadmap on the implementation of the strategy of transfer of responsibilities and resources to the provinces and ETDs was held on October 25<sup>th</sup> in the CTAD's new office. This meeting brought together potential partners identified in connection with the financing of the workshop. Presently, UNDP is taking the lead on financing this workshop with assistance from the EU through the PA2D and USAID represented by the PBG and the CTAD Coordinator. Two items were on the agenda: the report on the conduct of the *Comite Multi-Ministeriel de Pilotage et de Suivi* of decentralization reform and the financing of the workshop.

On the first point, the Coordinator informed the donors of the necessity to postpone the workshop due to some questions posed by the Ministries of Health and Public Functions. There appears to be a communication problem between the Secretary Generals and their respective Ministers. CTAD was therefore asked to mediate between the different parties involved in order to overcome misunderstandings.

Concerning the financing of the workshop, funding for the workshop was confirmed by the different donors. It was mutually agreed upon that that:

- The UNDP supports in addition to the participants from the provinces of Equateur and Kasai Oriental, restoration costs and the conference room site for the workshop;
- The PA2D (EU) supports participants from the North Kivu province and transportation costs for all participants in Kinshasa;
- The MDP (World Bank ) supports participants from the provinces of Katanga , Bandundu and Kasai Occidental;
- The Good Governance Program (USAID) supports the participants representing the provinces of Maniema and South Kivu subject to USAID's approval;
- The African Development Bank supports the provinces of Bas -Congo Province Orientale subject to confirmation;
- The Government will cover administrative costs.

The date of the workshop is scheduled for November 5-7. It will bring together participants from all provinces and the city of Kinshasa, as well as development partners.

#### **Technical assistance to the Decentralization Technical Support Unit (CTAD) .**

On October 29th, a meeting was conducted in the new premises of the CTAD between the CTAD Coordinator and the PBG decentralization advisor. The objective of this meeting was to discuss technical assistance which could be provided to the Unit within the context of the implementation plan for work year 5. The following activities emerged from the meeting: (1) the validation of the terms of reference (TDR) on the study on the development of private expertise in the area of training for decentralization reform , ( ) identification of two consultants responsible for conducting the study . TDRs and CVs should be submitted to USAID for approval.

### ***Programmatic Accomplishments under IR3***

#### **Implementation of Activities**

##### ***Activity IR3.2.10-7: PPP contracts are drafted***

Preparation for the launch of the call for proposals on the rehabilitation of the Likasi recreational pond in the Public Private Partnership . (The mission of launching the call for proposals for the rehabilitation of the Basin Likasi held from October 3 to 12 has been informed by the authorities of the city of the suspension of the launch of the notice pending the outcome the mission of the provincial Ministry of Tourism on the assessment of the rehabilitation of the Basin by the said Ministry .

##### ***Activity IR2.3-6: Further development of the database of the taxpayers in the city of Bukavu***

The launching of the implementation phase of the database of taxpayers in Bukavu took place on October 4<sup>th</sup> during which the overall schedule was validated in the presence of the Mayor. Before that, a technical meeting to discuss the overall schedule involved experts in charge of providing technical support for the activity, city officials, and the computer equipment provider was conducted on October 3<sup>rd</sup> .

During the launch a number of actions have been taken place. These include:

- The signature of the Mayor of the decree creating the revenue mobilization unit for Bukavu;
- The official presentation of the hardware for the revenue mobilization unit Bukavu ;
- Launching of the notice of call for applications for the recruitment of the unit members;
- Preparation of communication plan process to implement the database ;
- Start-up of network and hardware installation;
- Drafting of training module for trainers on the awareness-building of tax classifications and tax compliance.

As part of the implementation of the taxpayer database one should note that a workshop the held on October 23-24 to train 30 trainers on awareness-building of the tax classification of taxes and tax compliance. The workshop identified the trainers who will be responsible to duplicate this training to stakeholders. In all there will be 5 workshops targeting stakeholders and they are scheduled for

November 4-7 and will bring together a hundred participants.

**Activity IR3.2.12-13 Finalize environmental impact studies for direct assistance activities for the ETDs of Kadutu and Ngweshe**

The environmental impact studies for the ETDs of Ngweshe and Kadutu were conducted on October 7-8 and 11-12 respectively and helped all stakeholders to analyze environmental impact, complete the checklist and develop an implementation plan of mitigation measures identified in the checklists. The projects are the rehabilitation of the Institutes of October 27<sup>th</sup> and the Nyakaliba respectively in the Ngweshe Chiefdom in Walungu and the Kadutu *Commune* in the city of Bukavu. The objective was to enable stakeholders in both ETDs to attain ownership of the process. The monitoring committees, the implementation parties of the action plans and the authorities of both Institutes were among the participants of this workshop.

## Monthly Report: November 2013 Activities

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

- November was highlighted by the submission by the Prime Minister Augustin Matata Ponyo of the November 22, 2013 draft state budget for the 2014 fiscal year. This document is pending presentation to the plenary of the National Assembly, and details estimated revenues and expenses at 7,611.8 billion Congolese Francs with an increase of 4.9% over the 2013 budget levels.
- The second major development was the November 5<sup>th</sup> surrender of the M23 armed insurgency which had occupied whole territories of North Kivu province for several months. This news was welcomed by the Congolese people, who congratulated the Congolese Armed Forces for the win, but one must not forget the fifty armed groups who are still roaming the eastern provinces of the DRC (North Kivu, South Kivu, Maniema, Orientale Province and north-eastern Katanga). To this end the government and MONUSCO have called on all armed groups to voluntarily disarm and integrate into the process of Disarmament, Demobilization and Reintegration (DDR) into the regular army, otherwise they will be compelled by force. Some armed groups have begun to surrender to the MONUSCO, or the FARDC. However many are still reluctant or simply refuse to comply if the conditions they pose are not met. This could very well lead to future clashes.

#### **South Kivu:**

- During the month of November the provincial assembly examined the report on the implementation of the 2013 budget which was presented by the Governor himself. Although this report was ruled admissible by the plenary, several MPs doubts were not dissipated to the point where they voted for the establishment of a special Parliamentary Oversight Committee to verify the contents of the report, as many shady areas remain. Indeed, they cite the example of the expenditure column benefit for services with a sub-total valued at 1,256,301,388.00 FC with 982,723,369.00 FC having been spent as "secret research costs." In summary, it appears that out of the provincial budget voted 112,222,600,360.47 balanced revenue and expenditure in the first half of 2013 the budget was executed at a rate of 25.31 % an amount of 28,405,884,096.70 FC mobilized revenue and expenditure carried out in the same proportion.

#### **Bandundu**

- On Nov. 2, 2013 during a Council of Ministers, the Provincial Government decided to continue efforts to maximize revenue for the province by improving collection mechanisms notably at the tollbooths in Batshiongo, Mushie and Loange. The Provincial Government also intends to introduce more restrictive strategies for the collection of taxes and fees owed to the State. With the resources thus generated, the Provincial Government intends to carry out positive actions in order to achieve the objectives it has set itself.
- A month and a half after the opening of the parliamentary session, the Provincial Assembly of Bandundu adopted its agenda on November 23. This calendar contains eighteen issues, ten new ones and eight from the last session.

#### **Maniema:**

- On November 29<sup>th</sup> the Provincial Governor presented to the Provincial Assembly plenary the contents of the 2014 draft budget. The governor used the occasion to appeal to the public to fulfill its tax obligations.
- The previous days during the plenary session, the Provincial Assembly focused on oral questions with debate and examination of the report of the execution of the first semester of the 2013 budget which was deemed admissible.

#### **Katanga**

On November 14<sup>th</sup> the Katanga Provincial Assembly reviewed the response of the Provincial Minister of Education on the oral question addressed to him about drug use in some schools, the rising cost of tuition fees and non-compliance of the uniform codes in some establishments.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### ***Programmatic Accomplishments***

Programmatic  
**A Nous la Parole**

#### **Bandundu**

##### **Focus group for the *A nous la parole* broadcasts**

A focus group was conducted at the PBG office by the Provincial SST November 18<sup>th</sup> with journalists as participants in an evaluation workshop of a broadcast of *A nous la parole* featuring early marriage in the province of Bandundu as the subject of discussion. Fifteen listeners including 4 women have sent in their opinions on the subject, in the presence of one provincial MP 1<sup>er</sup>député and the Burgomaster of Mayoyo *Commune*. They recommended that this program be aired again in order to reduce the various practices of violence against women and girl victims and promote awareness building on the causes of these marriages and their consequences.

#### **Katanga**

The women focus group conducted a meeting and set the following themes for the 9<sup>th</sup> and 10<sup>th</sup> programs: "Women in the face of corruption " and "Women, do you know your rights?".

#### **Maniema ,**

Seven repeat programs were aired on the Catholic Radio Mushauri Kindu. The themes used were: (1) Woman and Election (2) Important need to involve men in the emergence of female leadership in Maniema, (3) Causes and consequences of instability in the families of Maniema (4) Women's contribution of women in the fight against corruption, (5) Higher Education Institutions' support for Women's Leadership in Maniema (6) Women's contributions for the protection of the environment and (7) issue of environmental protection.

## **Dialogue for Action**

### **Bandundu**

On November 4<sup>th</sup>, the Burgomaster of Mayoyo Commune in Bandundu city, Mr. Bula Papy, met with 138 inhabitants of the Commune including 51 women. After describing the partnership between the Commune and PBG as well as the achievements of this collaboration, he reviewed the performance of implementation of the 2013 budget to date. He took advantage of the opportunity to distribute a load of agricultural tools ( hoes, coupe-coupes, machetes, spades and rakes ) representing the value of 25% of the municipal budget that was allocated to agriculture to the NGO **PROSADEF**, which organized the DPA, for the benefit of farmers.

### **Grant Activities**

#### **Bandundu**

The CSO **PROSADEF** evaluated its activities under the grant BAN 016 on the implementation of the budget line item allotted to agriculture in Mayoyo Commune. On this occasion, the technical coordinator of the "agricultural village program" talked about the vision, objectives and activities of the Provincial Government's program.

#### **Katanga**

Due to the unavailability of permanent EPSP provincial authorities, the Association of Teachers of Congo (AECO) decided, without having organized the planned DPA to close its advocacy project for the improvement of the provincial budget EPSP (KAT 027) sending the budget proposal to the provincial Governor and the Provincial Assembly through the Office of the Provincial Assembly.

The grant Kat 24 to promote the decriminalization of salongo (work of Community interest), implemented by the **Mirror Populate** (MDP) was closed out on November 25<sup>th</sup>. This action has not yet reached decriminalization but the authorities are resorting more and more to the reconciliation of citizens and their willingness to participate in voluntary activities.

The advocacy campaign being conducted by the CSO **UMOJA** (KAT 043) for "the adoption and promulgation of the edict on the publication of receipts and expenditures in the Katanga ETDs" was closed out on November 29<sup>th</sup>. The edict has not yet been adopted but this activity permitted MPs to realize that they never had access to the promulgated provincial budgets.

The CSO **Shamba la Umoja** (SHALAMO) closed out its grant (KAT 020) on "advocacy for awareness building on the classification of taxes in the agricultural sector of the city of Likasi. The classification of taxes was posted at five locations in the four Communes in the city. The project helped to restore trust between taxpayers and authorities elucidate details that were not well understood and replenish the state's coffers.

The **Women and Development Network** ( REFED ) prepared the final follow-up meeting for the KAT grant 034 on "advocacy for institutionalizing mutual social security for widows, orphans and the elderly" before grant close-out.

The **Association for Education and Development** ( AED ) is at the end of their grant (KAT 35) on "Advocacy for the Promulgation of the Edict on the publication of receipts and expenditures in Katanga

ETDs." The close-out is scheduled for early December although DPA with the Provincial Governor has not taken place because of the unavailability of the latter. The Office of the Provincial Assembly has improved the draft edict proposal before sending it to the provincial executive.

**Bulletin Civil Society Katanga (SOCIKAT)** continues to implement activities (KAT 038) for "Advocacy for the promulgation of the Edict prioritizing agriculture in the planning of the provincial government of Katanga."

### **Maniema**

As part of their "Advocacy for the fight against corruption, police and administrative harassment and to promote traceability in the exploitation of mineral resources in Maniema Wakabangu sector 2" (MAN 026), **Avema** & **EMU** working in collaboration have trained and deployed 50 researchers including 8 women, to collect data on police, red tape and mining traceability in the ETD. Five hundred cases of molestation, corruption and non-traceability have been reported. At least 4 of the most frequent cases were submitted to the authorities for punitive actions.

**Synergy Avema - EMU** organized a workshop on November 24-26 for the development of campaign strategies and formulating messages against harassment, corruption and non-traceability in the mining sector. 40 –state and non-state stakeholders participated. Results included 8 advocacy messages developed and 1 validated, 1 theater piece and 12 broadcasts in the community Radio Mwana Bwato 4 education billboards produced and posted in pilot sites in the ETD.

### **South Kivu**

In their grant (SUK -010) "Support for monitoring the implementation of the budget line to support diabetics in the provincial budget South Kivu, year 2013," **Center for Support for the Promotion of Health (CAPSA)** organized a DPA in Bukavu on November 11<sup>th</sup>, 25<sup>th</sup> and 26<sup>th</sup>, **CAPSA** has organized a follow up meeting with beneficiaries, an evaluation of this project was held on November 28<sup>th</sup> and 29<sup>th</sup>. The results of these activities have been validated and recommendations were made.

As part of its project (SUK -005) "Advocacy for improving financial support for maternal health in South Kivu : the case of the Kadutu Commune", the **Association of Women Lawyers of Congo (AFEJUCO)** /Antenna Sud Kivu organized a DPA November on 12<sup>th</sup> in Bukavu with fifty participants including the MP Beatrice Kinja Mwendanga (Quaestor of the Provincial Assembly and the Director of the office of the Provincial Ministry of plan). From the 19<sup>th</sup> to the 22<sup>nd</sup>, **AFEJUCO** assessed the impact of the project. Accompanied by their colleagues from **RFMEDI**, and **CAPSA**, the leaders of the **AFEJUCO** have on this occasion met with sociocultural Commission of the Provincial Assembly who promised support for the activity and the provincial Minister of Gender, Health, family, child and humanitarian Affairs who has expressed interest in the work of the NGO.

### **Activity IR1.4: Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

The official launch of the website "*Governance pour Tous*" was held November 29<sup>th</sup> concurrently with Kinshasa, Bandundu city, Bukavu and Lubumbashi. In Kindu, the ceremony was postponed to the next day on November 30<sup>th</sup> to avoid conflicting with the plenary session of the Provincial Assembly of Maniema devoted to the presentation by the provincial government of the draft edict on the Provincial budget for the year 2014. In Kinshasa, the ceremony was chaired by Norbert EZADRI Eguma, *Rapporteur* of the National Assembly who represented the President of the Institution. The MP officially launched the site in the presence the Director of USAID in the DRC, the Provincial Minister of Gender, Family and the Environment and members of civil society. After the presentation of the site by its coordinator, Ms. Gabrielle PERO, an exchange took place on the opportunities offered by this site: interaction between actors in governance, access to parliamentary information, actions of government and the needs of the population for an effective citizen control. In Bandundu city, the provincial Minister of Communication and Media, Representative of the Governor conducted the inaugural click to access the site. Attending the ceremony were 59 people including 8 women. The group consisted of MPs, representatives of provincial ministers, the provincial director, administrators of institutions for higher education, the Civil Society

Provincial Coordinator members of the network research network on public policies on good governance, the provincial heads of divisions, representatives of international organizations operating in the city, members of civil society and media professionals. The Provincial Chairman of the Website Monitoring Committee and the PBG Governance Advisor provided brief presentations followed by the inaugural click to access the website conducted Governor's representative and the presentation of the website by the IT specialist, comments Provincial Civil Society Coordinator and the Governor's representative. In Lubumbashi, the ceremony was attended by 57 participants including 12 women. The group consisted of MPs and provincial ministers, representatives of UN agencies and international organizations, members of civil society organizations and media outlets. There were three events: the official launching of the website, official speeches and comments from participants. Mr. Hyppolite Lumbala Musolo, Deputy *Rapporteur* of the Provincial Assembly launched the site in the presence of the Provincial Minister of Gender, Environment and Sports, Mrs. Thérèse Lukenge who represented the Governor. In Kindu, 56 people including 9 women attended the ceremony presided over by the Vice-Governor, representing the Governor, in the presence of ministers and MPs, journalists, traders, businessmen, decentralized services officials and members of provincial security Council. In Bukavu, 76 people, 70 guests and 6 PBG staff members attended the ceremony. Among the guests were three provincial ministers including Mr. Patrick Mze Somora of Planning and Budget, representing the Governor, and five MPs including Ms. Kinja Mwendanga, Quaestor who Represented the Provincial Assembly President.

### **Post-Training Monitoring**

From October 30<sup>th</sup> to November 9<sup>th</sup>, the IR1 Team Leader conducted a monitoring mission to Katanga Province. With CSO members having received training in September on "monitoring the budget process" and "managing for results" working sessions were held in Kolwezi (November 1-2) Likasi (November 4-5) and Lubumbashi (November 7-8). The purpose of this exercise was to build on past achievements and resolve any problems encountered during the implementation of the above formations. In each city, the first day of the work session was devoted to seeking the views of participants on these workshops and making additional inputs for monitoring the budget process. It was necessary each time to recall the role of CSOs in citizen control of public action and to clarify the respective roles of other actors namely the public sector, the private sector and bilateral and multilateral cooperation for improving governance and the development of the country. The day ended with a review of results-based management.

The second day consisted of a practical application of the six stages of RBM :

#### 1 . ANALYSIS

Step 1: Situation Analysis;

Step 2: Analysis of Results

Step 3: Analysis of Strategies

#### 2 . PLANNING

Step 4: Project Formulation

Step 5: Workplan and Budget Preparation

Step 6 : Development of a monitoring and evaluation plan

Problems analyzed were as follows :

1 . Lack of access to drinking water in the town of Kolwezi;

2 . Unsanitary conditions in the city of Likasi;

3 . Lack of access to drinking water in the city of Lubumbashi.

The partners had to do for each of these problems, the analysis of the situation ( the problem tree which allowed to describe the problem ) , the analyzes of the results (the tree of solutions) , identification of strategies ( strategic priorities ) , the analysis and the choice of strategies , project formulation ( the logical framework specifying the chain of results, objectively verifiable indicators, source data verification , assumptions, risks and prerequisites ) the development of the work plan and budget and development plan monitoring and evaluation ( monitoring matrix or framework for measuring performance ). Lack of

time, we are merely us for other details to answer questions that were raised.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***Meetings with other donor or counterpart organizations***

A donor coordination meeting

### ***IR 2 Programmatic Accomplishments***

#### **National Assembly**

zoba

#### **National Assembly**

#### ***Activity IR2.1.9-3: Support to the Commission PAJ in reviewing laws***

On November 13<sup>th</sup> DAI/PBG provided logistical support to the PAJ Commission of the National Assembly for its work conducted at the CARITAS center. The Commission was divided into 5 subgroups, each of which is responsible for examining a draft law:

- Draft law on the organization, functioning and jurisdiction of the administrative order;
- Draft law on the organization of the Bar, Judicial Defenders Corps and Corps officers of the State;
- Draft law amending and supplementing the Criminal Code and the Criminal Procedure Code for the implementation of the International Rome Statutes of the International Penal Court which was held two distinct subgroups;
- Draft law amending and supplementing Law No. 15/2002 of 16 October 2002 on the Labor Code. 103 participants took part in this activity: 63 MPs and 40 administrative staff members.

Transversal activity

#### ***Activity IR1.1.1-4: Official Launch of the [www.gouvernancepourtout.cd](http://www.gouvernancepourtout.cd) website***

The ceremony for the official launch of the website [www.gouvernancepourtout.cd](http://www.gouvernancepourtout.cd) which is managed by civil society was held on November 29<sup>th</sup> at CEPAS in the Gombe commune. Sixty three people attended the event including members of civil society, Parliament, the Kinshasa Provincial Assembly, the National and Provincial governments in Kinshasa, international organizations as well as media outlets. 4 National MPs were present.

### **Bandundu**

#### **Review of the DRC-Unicef collaboration**

Within the framework of the implementation of the program of cooperation DRC-UNICEF a review workshop of the year 2013-2014 and broadcast of the ongoing program for Bandundu province took place on November 7<sup>th</sup> in the Provincial Assembly plenary room. Many elected officials were present including the Bandundu Provincial Assembly President, Boniface Ntwa..

#### **Adoption of the work of the 13th Ordinary Session of the Provincial Assembly of Bandundu**

After three successive postponements of the plenary of 08, 11 and 15 on November 8<sup>th</sup>, 11<sup>th</sup>, and 15<sup>th</sup> due to the prolonged absence of MPs, the Bandundu Provincial Assembly finally adopted the calendar for the September 2013 session on November the 23<sup>rd</sup>. A total of 23 out of the 84 that make up the Assembly were present at the plenary. The schedule includes 18 issues which adopted 10 legislative and arrears 8 new texts.

#### **Awareness building and advocacy on the repair of obstetric fistula injuries**

On November 25<sup>th</sup> MPs and administrative staff of the Bandundu Provincial Assembly were educated in the plenary hall on obstetric fistula, during an academic meeting organized by UNFPA in collaboration

with the Government Congolese through the Ministry of Health .

**Activity IR1.1.1-4: Official Launch of the website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

This activity took place on November 29<sup>th</sup>, 2011 in the presence of the Provincial Minister of Communication and Media who represented the Provincial Governor. Fifty nine participants including 8 women took part in this event including three MPs, representatives of provincial ministers, the provincial director, authorities of higher academic institutions, the Provincial Coordinator of the Civil Society Network, members network research on public policy, public service officials, heads of provincial divisions, heads of international organizations based in Bandundu , civil society members and media professionals.

## **South Kivu**

### **Edit adopted by the South Kivu Provincial Assembly**

The "proposed edict prohibiting use of vigilante justice in South Kivu" was submitted to the plenary for adoption on November 8<sup>th</sup>. Due to the lack of a quorum, the text could not be submitted to vote. Nineteen out of the 36 MPs who make up the North Kivu Provincial Assembly were present while there were needed to be at least 21. Members present and the media were outraged that such an initiative had to be aborted due to the absenteeism of elected officials. However, it was during the plenary on Nov. 20<sup>th</sup> that the text , once endorsed by the MP Kalenga Riziki Lwango currently Provincial Minister , was passed by the Provincial Assembly thanks to preparation provided through a workshop on legislative drafting and workshop on legislative initiatives organized by PBG .

### **transversal activities**

#### **Dialogue for Action**

As part of its advocacy project on the inclusion of the budget line item on reproductive health, **AFEJUCO** organized a dialogue for action on November 12<sup>th</sup> in the conference room of the CSO **APRODEPED** Bukavu . The DPA has gathered together about fifty people with considerable gender balance with the MP Beatrice Kinja Mwendanga, Quaestor of the Provincial Assembly, the Provincial Ministry of Plan chief of staff, representing the Minister , CSOs , etc. . Recommendations and strategies have been formulated in order to vote on the Edict on maternal and child health has already been received at the Conference of Presidents.

### **Activity IR1.1.1-4: Official Launch of [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) website**

This event was held on November 29 in Concordia Hall of the Archbishop of Bukavu and brought together 70 participants out of the 80 who were invited outside the DAI staff : 3 Provincial Ministers , 5 MPs , the provincial Minister of Plan and Budget, Patrick Mze Somora and the MP Quaestor Mrs. Kinja Mwendanga were present for this event.

## **Maniema**

### **Plenary on 13 and 15 November 13<sup>th</sup> and 15<sup>th</sup>**

The provincial Minister of Public Health , Humanitarian and Social Affairs has responded to the concerns of MPs on the oral question with debate addressed to him by the MP Ngumbi SHABANI Raphael related to the diversion of certain materials and funds of the general hospital of Alunguli. Following the intervention of the Minister, the author of the oral question with debate proposed the creation of a commission of inquiry to ascertain what had really happened. This proposal was accepted by the plenary. During the plenary of November 23<sup>rd</sup>, Monday 25<sup>th</sup> and 27<sup>th</sup>. Members considered and adopted the report of the implementation of the first half of the 2013 budget which was submitted by the provincial executive. The responses provided by the Governor on the report of have been declared admissible and adopted by the plenary.

### **Plenary session of November 29<sup>th</sup>**

The provincial government introduced the draft text edict of the provincial budget for fiscal year 2014 in the presence of all MPs, provincial ministers, members of the provincial security council and safety of the population. The provincial governor took the opportunity to appeal to the population so that it fulfills its tax obligations.

### **Transversal activities**

#### **Activity IR1.1.1-4: Official site launch "www.gouvernancepourtous.cd "**

This ceremony for the official launch of the [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) website was conducted in the Karibu II residence and fifty six people including 9 women attended, among them the Vice- Governor of the province who represented the Provincial Governor , 4 MPs, journalists, private businessmen, decentralized services and members of the provincial council security council.

### **Katanga**

#### **Activity IR1.1.1-4: Official Launch of [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) website ( 1.1.1-4 )**

This ceremony for the official launch of the [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) website was conducted on November 29<sup>th</sup>. And two MPs , the Provincial Ministers, heads of UN agencies and other international organizations , CSO representatives and several media were present. In total 57 participants , 45 men and 12 women took part in the activity.

The Katanga PBG office contacted the administrative direction of the Provincial Assembly in order to obtain details on for request for assistance that had been submitted to the Project. The two parties met and the administrative staff expressed a wish to organize a workshop with experts to enable them to finalize some proposals edict proposals to be subsequently validated, Copies of these draft edicts were submitted to PBG.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

This period was highlighted by:

- The validation of the roadmap for the implementation of the national strategy for the transfer of power and resources to the provinces and the ETDs during the workshop held on November 5-7 in Kinshasa. The opening ceremony of the Workshop was co- chaired by the Minister of the Interior, Security, Decentralization and Traditional Affairs and the UNDP Country Director .

### **MEETING WITH DONORS**

#### ***Meetings held with other donors***

##### **Meeting with NGO *Alternatives Sud***

Following the September 27<sup>th</sup> meeting between the Director of *Alternatives Sud* and the head of decentralization component of PBG in Kinshasa, and in accordance with the meeting's recommendation, a field visit was organized on November 5-7. Two working sessions were conducted with the *Alternatives Sud* representatives on November 6<sup>th</sup> and 8<sup>th</sup> respectively in the PBG Office in Lubumbashi and at the *Alternatives Sud* headquarters in Fungurume. In addition, a debriefing of the mission took place November 18<sup>th</sup> with the *Alternatives Sud* team and PBG team in attendance.

At the end of these meetings the following points became clear

- Three possible areas of PBG support were identified and defined as follows:

- Institutional Support to the city Fungurume;
- Support for civil society;
- Promotion of Private-Public Participation (PPPs) to finance the city's development.
- The funding mechanism for these activities could be from USAID through PBG and TFM social funds;
- Identification of constraints to the implementation of these supports. These are: (i) the City of Fungurume is not located in the area of intervention of PBG and (ii) no longer exists in the decentralization institutional framework.

## **Activities**

### **Activity IR3.1.5-1: The validation of the roadmap for the implementation of the national strategy for the transfer of power and resources to the provinces and ETD s.**

This validation workshop follows a study commissioned by the CTAD and funded with support from USAID to facilitate the drafting of the roadmap in June 2013. Conducted on November 5-7, the workshop was funded by the UNDP, EU, USAID, the World Bank, the African Development Bank and the DRC Government. The opening ceremony was co -chaired by the UNDP Country Director and the Ministry of Interior, Security, Decentralization and Traditional Affairs. Present at the workshop were representatives from the provinces, development partners and civil society. The validation workshop of the roadmap on the implementation of the strategy of transfer of power and resources has resulted in the following achievements:

- The willingness of the provinces to assume with responsibility, and as soon as possible, and the powers granted to them by the Constitution and laws of the Republic;
- Acceptance by all stakeholders in a progressive fashion of the implementation of decentralization reform and especially the transfer of powers and resources to the provinces and ETDs;

### **Activity IR3.3.3-6 :Follow-up of the implementation of the taxpayers database in the city of Bukavu**

Activities to support the implementation of the taxpayers database were continued with the organization of a written test for recruitment of candidates for the positions of controllers and tax collectors on November 10<sup>th</sup>. The next step will involve the grading of the test results in order complete the recruitment process. The results were submitted to the City authorities for signature and publication. In addition, on November 3-9 a workshop was conducted in favor of local merchants groups and associations. This workshop which consisted of five sessions targeted members of the following groups: lake carriers , motorcycle, taxi and truck drivers, abattoir managers and venders at the large urban market in the city of Bukavu. A hundred leaders of groups and associations have been trained and will conduct outreach programs benefiting representatives of their group or association. Workshops were conducted in Swahili.

### **Activity IR3.2.12-12: Monitoring and evaluation of ETD projects subject to Grant funding in Likasi and Kolwezi**

On November 9-12, travel was conducted to Likasi and Kolwezi to monitor and evaluate ETD projects subject to PBG grant funding. These projects concerned support provided by PBG to farmers associations with the objectives of increasing the superficial area being cultivated and farmers' incomes and contributing to the beneficiaries' food security. Two sites were selected and visited during this monitoring activity. A women's association was located in the Golf neighborhood of Kolwezi and consists of 60 members and the second site was being cultivated by an association composed of 25 members including 13 women and located in the Shalomon valley in Likasi.

These visits and subsequent interviews with beneficiaries led to the following observations:

- Since the start-up of grant activities the number of women working in the Kolwezi fields visited have increased 50% from 30 to 60 women;
- All of the 30 additional women had abandoned mining activities in favor of gardening which offers them an option to being exposed to sexual assault, disease, radiation ,etc. ;
- Improved nutritional quality with the consumption of vegetables and other organic products;
- Maize production increased from yields from 800 kg per hectare to 2.5 tonnes on the Likasi site;

These projects have had a positive impact on 4,800 people (600 households) in Kolwezi and 3,600 people (600 households) in Likasi a total of 8,400 people.

**Activity IR3.2.10-9: Monitoring and evaluation of public-private partnership projects in the town of Katuba**

The PPP project monitoring activity was held on November 6-7 in the Katuba *Commune*. This monitoring team consisting of the Program Evaluation Manager, the Decentralization/Local Development Advisor and the Project Grant Manager met with the *Commune* leadership the PPP partners and the monitoring committee members. The objective of the visit was to inquire about the progress made in the implementation of the contract as well as the constraints and difficulties encountered. At the end of this meeting, recommendations were made and are summarized as follows :

- A qualified project manager should be Identified and appointed to ensure ongoing monitoring of quality of the work site;
- Develop an on-site tracking mechanism enabling each party to better monitor the site;
- Schedule weekly meetings between the two sides for better coordination of contract implementation.

Other field visits were conducted to monitor progress in the rehabilitation of the Katuba *commune* conference hall and that of the *commune* central market.

Besides the visit, the Decentralization and Local Development Advisor, the Grant Manager and Lubumbashi PBG team had to accompanied the USAID mission conducted by the USAID Assistant Administrator for Africa to the Katuba *commune* and the PPP project sites.

**Activity IR3.2.12-15: Start-up of the Revision of ETD Action Plans**

The preparation of the third generation of ETD action plans started up in *Mayoyo Commune* in Bandundu province on November 25<sup>th</sup>. This activity will continue in the Lukolela *Commune* and the Bukanga Lonzo Sector and will be completed in Bandundu Province on December 9<sup>th</sup>. This activity will focus on mobilizing local resources to finance action plans. Within this context, the capacity of monitoring committee members of the action plans implementation will be the subject of special attention .



## Monthly Report: December 2013 Activities

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### PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

### Key Activities and Actions by IR

#### IR 1 – CITIZEN DEMAND ACCOUNTABILITY

##### *Programmatic Accomplishments*

##### **South Kivu**

No activities under IR 1 took place in South Kivu during the month of December.

##### **Bandundu**

During December, Bandundu's CRD hosted a two-day meeting on female representation in decision-making bodies. The meeting brought together women from civil society and different political parties under the Bandundu chapter of the Fund for Congolese Women (FFC) for the adoption of certain strategies for improving parity in public institutions at the local, provincial and national levels.

##### **Activity 1.1.3-5, SA 1.7: Support the continuation of "A Nous la Parole"**

On December 6<sup>th</sup>, Bandundu FM produced a radio program on property rights female inheritance issues. The program aimed to build awareness of these issues and specifically to inform women of their inheritance rights following the loss of a spouse or a parent.

##### **Maniema**

##### **Activity 1.1.3-3: Grants program**

##### **MAN 026: AVEMA – EMU**

This grant, a synergy between two CSOs working in similar sectors in Wakabangu II, organized two *Dialogue Pour Action (DPA)s* on December 14<sup>th</sup> and 15<sup>th</sup> in their target ETD, which saw a total of 200 participants over the course of these two days. The first DPA addressed the issue of traceability within the mining sector, which aimed to raise the debate about the proper application and regulation of the administrative procedures for collecting mining taxes to the concerned authorities. The second DPA addressed the issue of police harassment and corruption, and drew specific attention to the illegality of the informal fee system created by the Wakabangu II police called "Mbongo Ya Makolo," or "payment for

transport,” under which police officers who stop a citizen for a supposed infraction demand a penalty payment either in local currency or via in-kind payments of goats or chickens. This DPA thus opened up a debate between local authorities, including members of the national police force (PNC), and Wakabangu II citizens who have been victims of this type of police harassment in hopes of putting an end to these types of illegal practices. Both DPAs resulted in numerous recommendations made by citizens and authorities alike, which will direct both AVEMA and EMU in the continuation of their grant activities.

### **Katanga**

#### **Activity 1.1.3-5, SA 4.7: Organize DPAs on the fight against corruption, with the involvement of participatory theater and youth**

On December 12<sup>th</sup>, a DPA addressing the problem of corruption within the Congolese university system was held in the ETD of Likasi. The DPA attracted 64 participants, including members of academic institutions, civil society, parents and students. A number of concrete recommendations resulted from the ensuing debate, including advocating for an increase in the province’s education budget and the creation of both academic and student run committees to combat corruption at the university level.

#### **Activity 1.1.3-5, SA 1.7: Support the continuation of “A Nous la Parole”**

The 9<sup>th</sup> and 10<sup>th</sup> additions of *A Nous la Parole* as produced under PBG’s direct contract with the Radio Communautaire du Katanga (RCK) were diffused on December 9<sup>th</sup> with the following themes: “Women knowledge: do you know your rights?” and “The responsibility of women in the fight against corruption and impunity.” During the first program, the presenters addressed various women’s rights, including the right to education, to work, to sexual and reproductive rights, to civic and economic equality and to citizen participation. The presenters then also discussed the challenges that impede women from obtaining these basic rights as well as awareness mechanisms for their achievement for the benefit of listeners. During the second program, the presenters were composed of women only, and they addressed the origins of corruption in the Congo, and the need for women to be more equally involved in the management of public affairs, as stipulated in the Constitution, in order to better address the economic situation of this country. This radio emission elicited the suggestion that both private and public institutions should be involved in the fight against corruption, and that those institutions who distinguish themselves in this regard should receive public awards.

#### **Activity 1.1.3-3: Grants program**

##### **KAT 027: AECO, KAT 035: AED, KAT 038: BDD**

The certificates of completion were signed following the above three organizations’ submission of their final reports. The provincial team’s review of grant proposal submission for PBG’s third series of grants begun on December 18<sup>th</sup> and will be completed by January.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### **National Level**

- On December 5<sup>th</sup> the Law on programming the implementation of the reform of the Congolese National Police for the period 2014-2017 was passed. This law will facilitate supervision and provide guidance for actions to be implemented during period.
- On December 10<sup>th</sup> the Office of the National Assembly and the Senate received a visit from the Prime Minister to whom they asked to submit within forty -eight hours the bill providing for provisional credit. This text was examined and adopted by the National Assembly on December 12<sup>th</sup>. Provisional appropriations authorized in the amount of 604.9 billion Congolese francs (657.5 million U.S. dollars) will enable the Government to implement expenditures for January 1<sup>st</sup>-31<sup>st</sup>, 2014 pending the vote on the draft Finance Bill tabled on November 22<sup>nd</sup>.
- On Sunday, December 15<sup>th</sup> the National Assembly conducted a plenary session during which, among other items on the agenda, nine alternates were approved and a bill was adopted laying down detailed implementation of regulations concerning women’s rights and gender, and the September regular session was closed.

- In his closing remarks the National Assembly Chairman has made such an assessment of the completed session: ongoing review of drafts of the organic laws on respectively on designating the limits of the provinces and the city of Kinshasa and programming modalities for installation of new provinces, 15 written questions, 12 oral questions, three current issues.

### **Impact on the Program**

These events may have an impact on the program. Indeed, the draft budget law has not yet been adopted and with provisional credits covering only the month of January there is a high probability that a special session will be enacted to clear certain points: budget law, amnesty and the inauguration of the Government of National Unity. It is therefore possible that the different commission partners will seek PBG logistical and/or technical support in relation to these matters. However, it should be noted that in his closing address of September 2013, the National Assembly Chairman wished the MPs a pleasant stay in their respective constituencies which may suggest that no special session is in sight.

### **South Kivu**

- Monsignor Joseph Sebastian Mulombe was inducted bishop of the Diocese of Uvira on Sunday, December 8 by the Apostolic Nuncio. Particular took part in the ceremony alongside a strong delegation from Kinshasa, the North Kivu Provincial Assembly Chairman and some MPs.
- The South Kivu Provincial draft 2014 budget was presented to the plenary by the Minister in charge of the budget. This budget is estimated at 135 billion Congolese francs and includes an increase of 17% compared to the 2013 rate. It was considered admissible and forwarded to the ECOFIN Committee for further examination.
- Solicitation of support for two new edict proposals  
Two MPs have submitted their proposed edicts and have solicited PBGs support. These bills relate respectively to assist the elderly and the particular status of the administrative staff of the Provincial Assembly of North Kivu.

### **Maniema**

- The 2014 draft edict on the budget of the province of Maniema was declared admissible by the Provincial Assembly plenary of Maniema after the Governor responded to the MPs concerns. This in all budget totals 110,874,691,313 Congolese francs.

### **Katanga**

- The draft 2014 budget edict was tabled in the Provincial Assembly of Katanga Monday, December 16 . The amount for this budget is \$ 883,535,537,577 Congolese francs , the equivalent of 960,364, 715 U.S. dollars. It is characterized by an increase of 45 % compared to the 2013 budget which is 609,009,656,896 FC.

## ***IR 2 Programmatic Accomplishments***

### **South Kivu**

#### ***Activity IR2.2.1-10: Workshop on the proposed edict concerning the taxation of construction materials in South Kivu Province***

Twenty -five people attended the event, including MPs, a burgomaster , provincial ministers , university professors ... They analyzed this text was considered appropriate by them. They have occasionally made recommendations aimed at improving the proposed edict.

transversal activities

Exchange of experience on the evaluation of public services between the ETD ( 3.2.1-9 ) process

Two MLAs, honorable Mburunge Igwarha Augustine and Ombeni Nakabinda David participated in this activity with other delegations from other provincial assemblies partners PBG .

### **Bandundu**

#### **Transversal activities**

Broadcasts *A Nous la Parole*

Under the supervision of the Capacity Building Specialist (CBS) and partner journalists and a program was produced on December 6<sup>th</sup> on "Problems associated with the rights of property and succession of widows in BDD." The objective was to make Bandundu women aware of their rights of succession upon the death of a spouse or family member. The MPs Chantal Pelete, Emilienne Bulata and Louise Mazinga were among the participants who were invited to this event.

### **Maniema**

Pursuant to Article 2 of the Convention signed between DAI- PBG and the Provincial Assembly of Maniema, on the handover of IT equipment thePBG/Maniema team visited the Provincial Assembly on December 9<sup>th</sup> to conduct a physical inventory and document the utilization of the computer equipment that was provided to the institution.

### **Katanga**

#### ***Activity IR3.2.1-9: The Exchange of experience on the process of evaluation of basic services between ETDs of Alunguli, Maniema and South Kivu***

The exchange workshop on the assessment of ETD public services was organized on 13<sup>th</sup>-16<sup>th</sup> December in Lubumbashi grouped together civil society stakeholders and MPs of three provinces namely , Maniema , South Kivu and Katanga . This workshop provided for further harmonization of methodology and assessment tools used by the ETDs in pilot workshops in the three provinces. The workshop also served as a forum for communication between MPs and civil society. To this end, this workshop inspired a declaration made by the MPs present on the preparation of edict proposals for submission to their respective Assembly upon their return.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

This period was highlighted by:

- The organization of the Youth Forum on December 2-3. One of the themes examined in this forum was the process of decentralization reform .
- The meeting of the Minister of the Interior, Security and Decentralization Customary Affairs with Ambassadors and development partners on December 9<sup>th</sup> to present the status of ongoing reforms in his sector among which included decentralization reform.

### ***Meetings held with other donors***

#### **Financial Management Group**

The donor financial management group met

#### **Meeting of the Minister of the Interior, Security, Decentralization and Customary Affairs with Ambassadors and development partners.**

This meeting was scheduled for Monday, December 9<sup>th</sup> and was conducted in the conference room of the Office of the Minister of the Interior, Security and Decentralization and Customary Affairs a Present was the Minister Ambassadors accredited in the Democratic Republic of Congo and development partners. The purpose of this meeting was to inform stakeholders on the progress of ongoing reforms in his sector namely, decentralization, the territorial and the Congolese National Police. At the end of the meeting, the Minister made the following point on the reform:

- The decentralization process:

- Eight laws have been passed by both Houses of Parliament and promulgated by the President of the Republic;
- The promulgation on June 13, 2013 by the Prime Minister of 12 decrees conferring the status of cities and *communes* in the provinces ;
- Seven Laws are being processed in Parliament including the National Equalization Fund, the law on the national, provincial and local civil service, the organic law determining the new boundaries of the provinces and the city of Kinshasa.
- The organization of local elections in late 2014.
- On the territorial
  - The creation of territorial training schools in the provinces of Bandundu, Kasai Occidental and Katanga the first of which will be operational in 2014 ;
  - The competitive recruitment of local authorities (Territorial Administrators and their Assistants) and their training;
  - Training for Mayors.
- The Congolese National Police
  - Promulgation of the Law on the organization and functioning of the Congolese National Police and that the Status of career staff of the Congolese National Police;
  - Experimenting with the *Police de Proximite* in five pilot provinces as mode of territorial units namely, Bas Congo (Matadi) , Kasai Occidental (Kananga) , South Kivu (Bukavu), Province Orientale ( Bunia ) and Kinshasa (Commune of Kinshasa) ;
  - Adoption by both Houses of Parliament of the Law on programming the implementation of the reform of the Congolese National Police 2014-2017 .
- Crime in big cities
  - The launch of "Operation Punch " Lingala" LIKOFI " whose goal is to eradicate crime phenomenon that develops in the large towns and cities;
  - The creation by decree from the Prime Minister of a consultation framework which will be a security evaluation forum with representatives of other ministries, including the Ministries of the Interior, Justice, Culture, Social Affairs, Gender and Youth , Agriculture, and the Environment;
  - The ongoing creation by decree by the Prime Minister of two funds. This is the Struggle fund and support fund for reintegration of ex-combattants.

### **Inter-Donor meeting on Decentralization Reform on December 12<sup>th</sup>**

The last Inter-donor meeting of 2013 on decentralization reform was conducted on December 12<sup>th</sup> in the UN Volunteers Meeting room and hosted by UNDP. On the agenda was a review of the decentralization reform process in 2013. The general consensus was that the reform process had achieved significant progress including the holding of national consultations, preparation of the electoral road map, validation of the roadmap for decentralization by sector and with the surrender of the M23 group a reduction in security constraints. Despite this good news it should be remembered that the process is still in its initial stages. It is within this context and in order to support the Government to accelerate the reform process of decentralization, the meeting adopted the following points:

- Update the memorandum to the Ambassadors taking into account the latest developments on the reform and proceed with the necessary arrangements to submit it to the Ambassadors;
- Organize a meeting between donors and the Minister in charge of Public Service to share concerns about the implementation of the decentralization, local governance and Public function thematic group. For this meeting, UNDP will be accompanied by DFID.

A meeting is scheduled for the week of December 16<sup>th</sup> between the UNDP Country Representative and the Minister of the Interior, Security and Decentralization Customary Affairs to discuss the process of implementation of the decentralization reform and the results of the institutional audit of the General Secretariat of decentralization and Decentralization Technical Support Unit (CTAD).

### ***Programmatic Accomplishments under IR3***

#### ***Activity IR3.2.3-6: Installation and utilization of the taxpayers database in Bukavu***

The results of the written report on the recruitment of candidates for auditors and collection agents held on November 10<sup>th</sup> 2013 test were released on December 25<sup>th</sup> by the Mayor of the city. Preparations for the installation of computer equipment began with rendering the server operational. Given the delays in publishing the results and the closure of the PBG office during the holiday season, the training of auditors and collection agents and the updating of the taxpayer database were postponed until January.

**Activity IR3.2.12-13: Monitoring and evaluation of the rehabilitation project of the Institute Bosembo in Mayoyo Commune**

The rehabilitation project of the Institute Bosembo in Mayoyo Commune which was launched in February 2013 has been completed. Funded through a grant for the amount of \$ 44.440, the project has been subject to monitoring and evaluation November 3-4 2013 with the participation of all stakeholders including the parents' committee, the Institute administrators, the Commune's employees, neighborhood leaders and the NGO **FADIC** which was responsible for grant implementation. This monitoring process has revealed the following findings:

- Seven classrooms have been rehabilitated;
- Four new classrooms have been built;
- Two sanitary installations each with two latrines have been completed;
- There has been an increase in the number of students enrolled from 132 in 2012-1013 to 222 in 2013-2014 including 106 girls;

Due to the apparent lack of communication between the prime contractor and the monitoring committee , a decision was made to schedule a meeting on December 7<sup>th</sup> to discuss the monitoring of project implementation and to address the strategy to maintain the sustainability of the infrastructure;

**Activity IR3.2.12-15: Revision of ETD Action Plans**

The preparation of the third generation of ETD action plans for Bandundu province which began on November 25<sup>th</sup>, 2013 was suspended on December 6<sup>th</sup> after the updating of the Bukanga Lonzo Sector's action plan. This suspension occurred because of the closure of the PBG offices for the holiday season. Before the Bukanga Lonzo activity, the Lukolela Commune action plan was updated on November 29<sup>th</sup> - December 1<sup>st</sup>. During these workshops the various stakeholders involved in the ETD identified constraints and barriers to the mobilization of their own resources for financing the action plan activities. They had to develop strategies to better mobilize not only internal resources but also to make efforts to identify development partners in the context of the implementation of their action plans.

**Activity IR3.2.9-7: Exchange workshops on financial management and citizen participation in the ETD budget process**

Since October 2010, the PBG has trained and coached all ETD stakeholders in transparent management of local finances with significantly strong results. But success stories and failures seen on both sides were not shared by the different actors involved in the ETDs. These exchange workshops that aim to offset this shortfall will not only share their experiences but also to forge a partnership network and create a communication space for further ownership of the process. These workshops which are scheduled to be conducted in all of the target provinces have already been completed in South Kivu and Maniema respectively on November 28<sup>th</sup>-30<sup>th</sup> and December 6<sup>th</sup>-7<sup>th</sup> and 9<sup>th</sup>. They grouped together ETD managers, CSO representatives. We noted the absence of MPs for the South Kivu workshop. In contrast, in Maniema, the MPs were represented by their Chief of Staff.

**Activity IR3.2.1-9: The Exchange of experience on the process of evaluation of basic services between ETDs of Alunguli, Maniema and South Kivu**

The exchange workshop on the assessment of ETD public services was organized on 13<sup>th</sup>-16<sup>th</sup> December in Lubumbashi grouped together civil society stakeholders and MPs of three provinces namely , Maniema , South Kivu and Katanga . This workshop provided for further harmonization of methodology and assessment tools used by the ETDs in pilot workshops in the three provinces. The workshop also served as a forum for communication between MPs and civil society. To this end, this workshop inspired a

declaration made by the MPs present on the preparation of edict proposals for submission to their respective Assembly upon their return.

## Monthly Report: January 2014 Activities

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level  
Public institutions having a stake and role in decentralization; and  
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability  
IR 2 Selected parliaments are more democratic and effective  
IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

- From January 6<sup>th</sup> to February 4<sup>th</sup> the National Assembly conducted a regular session to vote on the fiscal year 2014 State Budget, the bill granting amnesty for acts of war and the adoption of the upcoming election roadmap which was presented by the Independent National Electoral Commission (CENI). The state budget of up to 8,292,400,000,000 was passed by the National Assembly and the Senate.
- On January 29<sup>th</sup> the President of the National Assembly and the Senate met with President Kabila at the *Palais du Peuple* and gave him one hundred recommendations submitted by the National Consultations among which were the formation of government of national unity made up of the presidential Majority, the Opposition and civil society, and the implementation of the amnesty law for political offenses and other acts.
- On January 30<sup>th</sup>, The CENI president, Father Malumalu presented the 2014-2016 election cycle Roadmap. It was not adopted because the National Assembly opposition abandoned the plenary to express their rejection of the possibility of organizing local elections in 2017 as long as the Constitution was not amended with respect to the mode of election for the Provincial MPs. The approval of this roadmap will not happen until the March 2014 session.

#### **South Kivu:**

- On January 23<sup>rd</sup>, the provincial governor, Mr. Marcellin Cishambo Bukavu received a visit from the Special Envoy of the United States Government for the Great Lakes region, Mr. Russell Feingold.
- In the public health sector, statistics published by OCHA published statistics this month revealing that 5 people out of 10 in the province of South Kivu do not have access to safe drinking water, while 8 out of 10 do not use improved toilets. As a result, cholera broke out at what was announced to be the epidemic stage due to improper water consumption, low sanitation and the lack of proper hygienic practices. The areas most affected are the usual ones of Fizi, Ibanda, Kadutu, Kabare, Miti-Murhesa, Minova and Uvira. At the end of January, curative and preventive actions implemented by the provincial Ministry of Health with support from the humanitarian community have helped initiate control of the situation. However, the risk of a shortage of inputs for patients' care continues to hang over the province, as more than 75% of the available stocks were consumed by the end of last year.

## **Bandundu**

- The presentation ceremony for wishing a happy new year was an occasion for the Provincial Governor Jean Kamisendu Kutuka to announce a 240 % increase in provincial revenues in 2013 and the objective of his Government was to attain two hundred million dollars or more in 2014. He then welcomed some new investments during his 20 months of governing. He did not provide any detailed numbers for the increased revenues.
- The Governor also announced that provincial government action will focus on the rehabilitation of rural roads in 2014, encouraging the population to comply with tax regulations and the continued modernization of social infrastructure.

## **Maniema:**

- On January 18<sup>th</sup> the Provincial Governor ordered the lifting of some military and police roadblocks on the outskirts of the city of Kindu. These roadblocks were established following armed attacks in the city on December 30, 2013 and became centers for harassment rent seeking by the various security services involved targeting the population.
- Following the aforementioned attacks, the Provincial authorities had taken steps such as the deployment of the military to different neighborhoods, *chefferies*, *communes*, and territories and the erection of roadblocks in the Bangengele chefferie to monitor incoming and outgoing traffic to and from Kindu (the Bangengele *chefferie* is located in the Kailo Territory which was considered the stronghold of followers of Pasteur Mukungubila, the alleged author of these attacks), and the organization of regular patrols. By this measure, the governor of the province would show that peace and security has returned to Kindu.

## **Katanga**

- Katanga province remains a theater of insecurity because of repeated abuses inflicted by the Bakata Katanga militias on civilians in the vicinity of the city of Lubumbashi, especially in the territories of Manono, Pweto and Mitwaba in the region commonly known as the "triangle of death." This situation has become chronic and has forced people to abandon their villages to seek refuge in the bush.
- On January 17-21 these Bakata Katanga militiamen burned about 600 houses including classrooms in twenty localities in Pweto territory. To this end, the deputy head of the educational province of Pweto territory is concerned for further school activities because schools damaged in the fires are the only ones provided for children in this part of Katanga. The militia burned everything in their path including textbooks. .

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### ***Programmatic Accomplishments***

##### **Workshops to Plan *A Nous la Parole* Broadcasts**

Facilitated by the Capacity Building Specialists (CBS) in the 4 provinces these workshops were conducted in the CRD conference rooms (except in Bandundu where the workshop was held in Kikwit ), These workshops occurred on January 9<sup>th</sup> with the exception of Maniema where the workshop took place on January 10<sup>th</sup> . This workshop on planning the *A Nous la Parole* programs consisted of identifying different topics related to gender and women that will be developed during the first quarter of 2014 . Following these workshops, a list of topics and timing of emissions have been drafted, but unlike the two other provinces participating in the workshops, Bandundu and Maniema have found it useful to produce themes for the whole 2014 year believing that these programs should be continued even after the PBG. It should be noted that 24 workshops with different subjects were developed in Kikwit providing for 12 themes for each of the two partner radio station. Below in detail is the full list of the 30 topics selected province by province for the period January-March 2014.

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***Province of South KIVU***

Do indirect elections for Provincial MPs favor women?
The economic power of women.
Taking advantage of women's experiences while exercising political or administrative functions.
Decentralization reform: an opportunity for women in the DRC.
The implication of men in family planning.
Economic power for women

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***Province of BANDUNDU (BDD City and Bukanga lonzo)***

1	Active implication in the process of making electoral files reliable and stabilization of the electoral map.
2	Local elections: an opportunity for women in Bandundu?
3	Women and making political decisions.
4	The woman's place in a political party and supporting a woman candidate during elections: challenges to raise
5	Implication of women in the electoral process
6	Decentralization and the implication of women in local management

***Province of BANDUNDU (KIKWIT)***

1	Women and the management of agricultural resources.
2	The implication of women in the village agricultural program.
3	The active participation of women in Bandundu in political life and the electoral process: reasons for failures
4	The place of women in political parties.
5	Portrait of a woman leader.
6	Qualities of a woman leader.

***Province of Maniema (Kindu)***

1	Problems with the representation of women in public institutions (CENI and the Government of National cohesion.
2	Women and elections.
3	The absolute necessity of the implication of men in the emergence of feminine leadership in Maniema.
4	Women's contributions in a lasting peace process, security and peaceful co-habitation within the grassroots of communities in Maniema.
5	Role and place of women in political parties.
6	Women in churches: believers or fanatics? What is their contribution?

### ***Province of KATANGA***

1	Women and cleaning up the environment.
2	Corruption in schools.
3	Widows, orphans and inheritance.
4	The importance of family planning.
5	Representation of women in legal decision making.
6	Access of women and girls to all occupations.

### **Broadcasts "A Nous la Parole"**

For the month of January the provinces of Maniema and South Kivu produced new programs:

#### **Maniema**

A coaching session, followed by the production of a program were made in January 2014, the theme of the broadcast was: "The representation of women in supporting democratic institutions (CENI, etc.. "and it was aired on radio Haki za Binadamu Kindu on January 24<sup>th</sup>.

The main guests on the show were:

- Ms. TABU Nassor Honorary Provincial Minister of the Environment and President of SYFAM;
- Ms. Laini KENDA KEREN, Coordinator of the Association of Women Lawyers of Maniema;
- Ms. Marie AZAMA Musongela Coordinator CSO AFILMA;
- Mr. Giscard Theodore NGOYI Nguba, Legal Adviser to the President of the Maniema Provincial Assembly;

#### **South Kivu**

The first broadcast on January 30<sup>th</sup> featured the theme "indirect voting to determine Provincial MPs, does this favor women candidates?" was produced by the CSO JPDDH without the direct participation of the partner AJEJUCO with the following persons as participants:

- Joel MUSESE: president of the new dynamics of civil society;

- JOSE from the CSO CELPA  
LOZIMBA Kinja from the CSO ILPGL
- Frederic ALI Namegabe of Radio Maendeleo

Preceded by a coaching session, the second program was produced on January 31<sup>st</sup> and focused on " one MP seat out of three or more in which competition would be open only to women. What women "? The main participants were:

- Solange LWASHIGA : Executive Secretary of the Congolese Women's Caucus for Peace;
- Georgette Nkunzi, Programme Officer AFEJUCO;
- Muhindo CIKWANINE CHEZ Dady, advisor to the Provincial Assembly.

### Grant activities

The panel for the pre-selection of CSOs for the 3rd phase of issuing grant awards was made in all four of the target provinces this January, The panel was composed of the Provincial Governance Advisors, the Technical Sector Specialists and the Capacity Building Specialists for each province.

Regarding the *Comite Lutte Anti-Corruption* (CLAC), the procedure for obtaining grants for campaigns denouncing proven cases of corruption began with the technical assistance they received in developing their own action plans.

The Grants Directorate has received some proposals that were submitted for consideration by the panel , which has preselected a few; Currently, we are in the review phase of the harmonized action plans before the final selections and the issue of grants .

The table below shows the general situation of the panel results , province by province:

N	Province	Proposals received	Proposals pre-selected	Proposals rejected
1	KATANGA	09	04	05
2	MANIEMA	10	04	06
3	SUD KIVU	21	04	17
4	BANDUNDU	13	04	09
	TOTAL	53	16	37

### Dialogue for Action on the fight against corruption

For the month of January, DPAs were organized in Katanga province, mainly in Kolwezi and Lubumbashi on January 14<sup>th</sup>.

#### Kolwezi:

- DPA Theme: " **The Responsibilities of Traffic Control Police (PCR) and the procedure for collection of fines**";
- Speaker: Captain TSHIWUW A TSHIWEW;
- Number of participants: 118 participants including 22 women;
- Recommendations: below the main recommendations from the DPA:
  - Establish a committee to regularly exchange on problems that carriers and road users encounter;
  - Advocate for police equipment road traffic to allow that - it function well;
  - Advocate for the classification of fines to be posted in public places and at the offices of OPJs;
  - Check and double check reports submitted to the Office of the PCR concerning the impoundment of a vehicle;

#### Lubumbashi:

- Theme DPA: "The Mission of the PCR procedure and collection of fines";
- Speaker: Captain Paul ILUNGA KITOKWA;
- Number of participants: 56 including 13 women;
- Recommendations: below the main recommendations at the end of the DPA;

- Conduct an advocacy campaign to revise the traffic code to adapt it to actual realities;
- Conduct an advocacy campaign for the payment of penalties to the PCR to be documented with a justifying document;
- Conduct an advocacy campaign to post in public places and at the OPJ's office descriptions of violations and the corresponding fines;
- Organize training sessions targeting the PCR on citizenship and participatory governance;
- Every vehicle owner should have access to a description of traffic violations and the corresponding fines.

### **The Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

Several sessions were held between the DAI/PBG team and that of CENADEP to discuss the management and sustainability of the Website. On this subject, the Site Coordinator had presented a sustainability plan including a condition that Civil Society Organizations (CSOs) take over ownership of the Website and that it is up to them to form a platform for discussion of strategies that would be implemented. The PBG team suggested that the Coordinator should enrich the sustainability plan and some recommendations were made, notably that the CENADEP should:

- Ensure that the Website is operational and an input drafting committee be established;
- Restructure the coordination of the site before implementing all activities related to the website, for example the production of promotion materials (T-shirts, peaked caps, stickers and advertisements);
- Make use of its editorial team of the newsletter "*la voix du paysan*" to help the website management team;
- Contact the *Collectif 24*, a group of Journalists and CSOs who frequently produce documentation on the DRC political scene to take advantage of their expertise and experience;
- Make every effort in the search for other donors to fund the Website.

### **Workshop on Financial Management**

These workshops targeting CSO partners, alternates and others funded by PBG took place during this period in Bandundu province and benefitted, 20 participants in total including 8 women. The aim was to improve the financial management of PBG's CSO partners.

### **Resource centers for Democracy (CRD)**

#### **Katanga**

This period was highlighted by:

- Visits to the CRD for the internet and search online consultation;
- Encoding the data and drafting of reports by data collectors;
- The holding of the planning workshop for the activity "*A Nous la Parole*".
- A roundtable meeting of Katangese women leaders with Russell Feingold, President Obama's Special Envoy to the Great Lakes Region include us, Mr. RUSS FEINGOLD, the U.S. ambassador in the DRC and a delegation from USAID. This meeting resulted in the following recommendations:
  - Strengthen the battle against corruption;
  - Organize meetings of women's groups from Katanga with those from the USA;
  - Continue to support of USAID/PBG.

Mr. FEINGOLD made no promises linked to these suggestions, but he encouraged women to continue with the struggle. He recalled the situation of the USA in 1970 when woman did not speak, but today the situation has changed.

#### **Bukavu**

After Katanga, the U.S. delegation visited Bukavu in South Kivu province. Over breakfast at the Orchid Hotel they met with the Bukavu City Hall Monitoring Committee and the PBG Provincial team. The special envoy explained the purpose of his mission in the DRC, which is to help to promote cooperation between the countries of the great Lakes region "working with all the neighboring countries of the DRC because we believe in developing the Congo". He insisted that the local authorities should be able to govern and

manage revenues transparently and in turn citizens should understand that governments need revenue to promote good socio-economic development of the ETDs. The Monitoring Committee did not hesitate to show their appreciation of this initiative.

After finishing with the urban authorities, the U.S. delegation had a meeting with members of local CSOs. This meeting was very rewarding for both parties and the U.S. special envoy assured his interlocutors that the U.S. government was willing to support development programs in the country and in the region.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***IR 2 Programmatic Accomplishments***

#### **National Assembly**

##### **South Kivu**

- A parliamentary fact-finding mission which includes provincial ministries and the provincial divisions is being conducted in the Governor's office, including provincial ministries. This parliamentary action had been initiated in December 2013 following the MPs display of dissatisfaction with the answers provided by the provincial government on the very low budget execution of the first half of 2013. The conclusion of this control will lead to the convening of a special session.
- On Tuesday 24 December 24<sup>th</sup> the Office for the Coordination of Civil Society had held a press conference in relation to parliamentary control being conducted by the Provincial Assembly in the Governor's office. Mr Descartes Mponge, the CSO President had insisted that the MPs will be supported and encouraged by the population with the desire that they reach tangible and verifiable results which they can present to the public through the media. He also drew the attention of MPs on the risk of corruption on the part of those who might have an interest in falsifying the results or to having the current control exercise abandoned.

##### **Bandundu**

- The 13<sup>th</sup> ordinary session of the Provincial Assembly came to a close on December 30<sup>th</sup>. In his closing speech, the Provincial Assembly President highlighted the need for MPs, to follow the examples of their colleagues in other target provinces, to post their information on the [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd) website.
- The draft edict for the provincial budget for fiscal year 2014 was declared admissible on January 3<sup>rd</sup> after Governor John Kamisendu had responded in what was considered a satisfactory fashion to the 148 questions posed to him by the MPs. This budget is balanced with revenue and expenditure amounts of 220,420,466,135 FC including FC 203,587,271,422 FC for the province and 16,883,194,713 CF decentralized territorial entities (ETD). At this same plenary, the report on the implementation of the 2013 budget was adopted by the MPs.

#### **Transversal Activities**

##### **Workshop to exchange experiences on the budget process in the ETDs**

On January 22-24 a workshop was held to permit PBG's target ETDs, the communes of Lukolela and Mayoyo and Bukongalonzo sector to conduct an exchange of their experiences on financial management and citizen participation in the budget process. The objective of this activity was to establish a methodology and develop tools to aid in transparent management of local finances for use by development stakeholders in the ETDs. Twenty-two participants, among them several MPs took part in this exercise.

##### **Katanga**

During his tour of North Katanga, the Provincial Assembly President, Kyungu wa Kumwanza expressed his dissatisfaction with the lack of supervision of demobilized militia, notably by MONUSCO which has led instability in the province to the point that there is a likely increase in number of IDPs who are fleeing insecurity in their communities.

During this period one meeting was conducted at the Provincial Assembly to analyze the proposed schedule for supporting the examination and improvement of four edit proposals as requested by their initiators. On this occasion, the Provincial Assembly also approved its proposed schedule with several amendments and a request for similar support for four other edict proposals.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Meetings held with other donors*** **Financial Management Group**

#### **Meeting with the Program Coordinator for Capacity Building in Governance (PRCG) of the World Bank**

A meeting was held on January 15<sup>th</sup> in the MDP meeting room with the agenda of defining the practical organization of a workshop on the chain of expenditures in Maniema. Since 2010, within the framework of the Thematic Group on Economic Governance, the PBG/USAID agreed to fund this workshop Maniema. This activity's implementation should be based on the Bank's methods, and will begin after the program is initiated in Katanga by the PRCG in order to benefit from the experience of the pilot phase. Present at this meeting, besides the Coordinator were experts in public finance, monitoring and evaluation, information technology and decentralization of PRCG and the PBG IR3 team leader. During this meeting the following decisions were made:

- The chain of expenditures workshop will be conducted in two steps;
  - A field assessment will be conducted with the objective of determining the current status of the chain of expenditures. Four experts will be responsible for conducting the assessment which will take one week to be completed.
  - The actual training will be provided by four experts. The estimated number of trainees is 70 and the workshop will last 21 days.
- The exact number of trainees, the date, the TOR, program and training modules will be made available by the after the assessment;
- The TOR of the evaluation mission and the experts' CVs should be developed and submitted to PBG by the PRCG. This assessment should be carried out during the first two weeks of February;
- PBG will provide the necessary funding after these different stages of implementation of the workshop on the chain of expenditures are achieved.

### ***Meetings held with Counterpart groups***

#### **Meeting with CTAD**

This meeting took place on January 15<sup>th</sup> in the CTAD office and focused on the practicalities of implementing the study on the development of private expertise in the field of training on decentralization. Among these practicalities were the final choice of two consultants to conduct the study namely, Jocelyne Nkongolo, Expert in decentralization and Mission Leader and Mr. Emmanuel Kasongo, training expert and the proposal to conduct a meeting between the experts, the CTAD Coordinator and the PBG IR3 Team Leader on February 4<sup>th</sup> was adopted. This meeting was an opportunity to reprogram the tdy focusing on taking advantage of the PBG experiences in the management and transparency of local finances in Katanga which had previously been postponed. This tdu will take place on February 3<sup>rd</sup> - 18<sup>th</sup>.

### ***Programmatic Accomplishments under IR3*** **Implementation of Activities**

**Activity IR3.2.3-6: The continuation of the installation of the taxpayer's database of the city of Bukavu.**

The installation of Bukavu's taxpayers database continued with the signing of the decree appointing officials responsible for the city's revenue mobilization unit (the Unit Leader and his deputy), the renovation of space to house the equipment, installation of the equipment and training of officers and personnel of the Unit, the controllers and cashiers on the new institutional set up. Seventy people attended the training which lasted two days (January 27<sup>th</sup> -28<sup>th</sup>).

**Activity IR3.2.12-13: The launching of the direct assistance activities in the SED Bangengele and Alunguli ETDs.**

The launching of these direct assistance activities in Bagengele and Alunguli took place respectively on the 27<sup>th</sup> -28<sup>th</sup> and the 29<sup>th</sup> – 30<sup>th</sup> of January. Present in these meetings were the committees who monitor the implementation of the action plans, representatives of parents, concerned school officials, the engineers responsible for the implementation of the activities and the ETD authorities.

The activities concerned are: the Kalenga Primary School located 8 km from Katoko, the capital of the Bagengele *Chefferie* and Primary School in of Kamikunga, Alunguli *commune*. It consists of rehabilitating 6 classrooms and the construction of toilets at both schools. Currently the Kalenga Primary School has 234 students including 117 girls. The faculty is made up of six teachers and one Director. As for the EP Kamikunga Primary School, it provides for 682 students including 392 girls. The faculty consists of 12 teachers and one (1) Director.

**Activity IR3.2.12-15: The continuing updating of ETD Action Plans.**

Workshops updating action plans continued in the Katanga Province target ETDs from 20 January 20<sup>th</sup> to February 1<sup>st</sup>. In addition to the members of the committee monitoring the implementation of action plans the number of participants were expanded by some members of the budget monitoring committee to enable developing with them a participatory strategy for mobilizing domestic resources to finance the action plans.

**Activity IR3.2.9-7: The pursuit of exchange workshops on financial management and citizen participation in the ETD budgeting process.**

Exchange workshops on financial management and citizen participation in the ETD budget process continued in Bandundu and Lubumbashi from January 22<sup>nd</sup> to the 24<sup>th</sup> and from January 27<sup>th</sup> to the 29<sup>th</sup>. In both provinces, the provincial MPs attended the exchange workshops. In Bandundu, they promised to advocate for ETDs regarding the process in order to permit them the autonomy to develop and take ownership of their budget. In Katanga, Deputies are advocating for a draft decree to which will allow for implementing the process of Participatory Budgeting in ETDs. This project was initiated by CSOs in Likasi and Lubumbashi with the aid of PBG financing and endorsed by the Deputies.

**Activity IR3.2.3-9: The preparation of Terms of Reference on the identification of institutional support to the Office of the Prime Minister**

To make the Prime Minister's Office more operational and efficient and to allow for better monitoring of the management process and transparency of public finances, the Office of the Prime Minister has requested technical support through provision of a Technical Advisor, responsible for providing the technical assistance necessary to achieve this goal. The first step in this process consists of identifying the support needs to the Office of the Prime Minister for this activity. A first draft of of the TDR on the identification of these needs institutional support Prime Minister's Office was produced and submitted to USAID for review.

## Monthly Activity Report: February 2014

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level  
Public institutions having a stake and role in decentralization; and  
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability  
IR 2 Selected parliaments are more democratic and effective  
IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

February was highlighted by:

- The promulgation of the Finance law on February 1 of the Finance Law1 February 2014 by President Kabila;
- The February 3<sup>rd</sup> vote on the law on amnesty for acts of insurrection, acts of war and political offense. It concerns crimes committed during the period of January 1<sup>st</sup> 2006 to December 20<sup>th</sup> 2013.
- The February 4<sup>th</sup> closing of the special session for January 2014 was closed. In his closing speech, the National Assembly President took stock of the list of accomplishments that were compiled during this session and mentioned the adoption of the Finance Act of the Central Government, of the Law on Accountability of the Central Government for the fiscal year 2012, the law on amnesty, the framework law on national education, the law on conservation of the nature, etc. .

#### **South Kivu:**

- The new provincial inspector of the National Police , General Jean Bosco Kalenga Makengo, took office February 15<sup>th</sup> during a ceremony to arms in his honor , attended by the Provincial Minister of the Interior who is also ensuring the role of "Acting Governor" while the actual Governor is traveling to Kinshasa , Goma and Bujumbura.
- Elected in Shabunda, the MP Ngongo Lusana Gilbert is also the Vice President of the Provincial Assembly of South Kivu. It seems that his voters are unhappy with his prolonged absence from his constituency; he does nothing for his territory and had intended to divert tractors donated by President Kabila for his own needs. The petition which claims his invalidation had already collected 6,500 signatures. This same MP had previously narrowly escaped a motion for his invalidation internally for beating up the Quaestor's secretary.

#### **Bandundu**

- Within the framework of maximizing the provinces revenues, the provincial government has introduced a new tax of \$5 due to airline passengers departing from Bandundu, not to be confused with so-called "Go- Pass" taxes already in force it is for maintenance and rehabilitation of airport

infrastructure. Enforcement of this tax went into effect effect of February 1<sup>st</sup> and is called "statistical local boarding fee".

- On February 7<sup>th</sup>, Bernard Matanga died. He was a member of the People's Party for Reconstruction and Development (PPRD) and elected in Bulungu. His burial took place on February 16<sup>th</sup>.

#### **Maniema:**

- The month of February was marked by two major advocacy components of civil society with the provincial governor Mr. Pascal Salumu Tutu. On February 2<sup>nd</sup> the provincial authority met with the Maniema Civil Society Coordination who presented him with a memorandum advocating for improving the provincial population's living conditions. This memorandum which was submitted to the Governor in person requested that the Governor should find appropriate solutions for persistent major concerns of the people, namely insecurity in the town of Kindu and on the roads of the different axes connecting the provincial capital to the territories, communal conflicts, and the degradation of the quality of health services. In response, the Governor took note of all comments and reassured his interlocutors that he will monitor closely all issues and he promised to bring the positive solutions.
- On February 26<sup>th</sup> Governor received the Collective of Women's Organizations of Maniema who came to express the discontent of its members on the non-compliance by the provincial authority of his own commitment made during his inauguration for the promotion of women to decision-making position in public institutions and services within his jurisdiction. For proof, this Collective of Women have found that of the 100 people that the Governor recently appointed as officers of the Directorate General of Revenues of Maniema "DGRMA" less than 20 are women with decision-making authority. The Governor noted the claims of women and has thanked them, promising to take these demands into consideration.

#### **Katanga**

- The safety of persons and property remains a major concern in Katanga especially in Lubumbashi and its surroundings as well as the triangle Pweto - Manono - Mitwaba, due to the presence of the Bakata Katanga militia. To this end, in Lubumbashi on February 5<sup>th</sup> the National Minister of the Interior, Security, Decentralization and Traditional Affairs, Richard Muyej Mangez Mans met with all those responsible for security in the province of Katanga and announced that they should make every effort to eradicate crime in all its forms in the province. On this occasion all members of his audience declared that they would redouble their efforts and will exercise great vigilance to suppress the activities of armed groups and the imminent launch of OPERATION LIKOFI (Katanga version) was announced to be effective in all the cities of Katanga. Measures to be taken include the formal prohibition of movement of all vehicles without license plates and motorcycle operators without helmets.
- On February 6<sup>th</sup> the MP Kyungu Wa Kumwanza, the President of the Katanga Provincial Assembly declared that the Bakata Katanga and the Mayi Mayi are ready to lay down their arms and support President Kabila.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### ***Programmatic Accomplishments***

##### ***Activity IR 1.1.1-1: Training Workshop on CSO Financial Management***

After facilitating this activity in Bandundu and Katanga, the workshop on financial management was organized in the provinces of South Kivu and Maniema. In South Kivu, the workshop was conducted on February 8-11 with 22 participants including 18 women and in Maniema it was held on February 14-17 with 20 participants, including 8 women. The aim was to assist our CSO partners in improving the

financial management of their organizations.

#### *Activity IR 1.1.3-5: Anti-Corruption Dialogue for Action (DPA)*

Several DPAs were organized during this period in the provinces of South Kivu, Maniema and Bandundu.

In **South Kivu** three DPA were organized:

- The initial DPA was conducted on February 6<sup>th</sup> in the City of Bukavu and was attended by 47 participants. and was entitled "**The involvement of the leadership in the fight against corruption** ( police harassment and administrative embezzlement , favoritism ... ) : contributions and strategies . " The main recommendations at the end of this DPA are:
  - That the Provincial Assembly should distribute various laws on corruption and the classifications of taxes;
  - That the executive leads by good example by applying article 58 of the Constitution and that the population should denounce proven cases of corruption;
- The second DPA was conducted in Kadutu on February 7<sup>th</sup> under the theme "**Corruption as an obstacle to the access of women to education and employment**" and was composed of 36 participants (12 women) including a Member of Parliament and a Provincial Minister. The main recommendation at the end of this DPA are:
  - Create anti-corruption clubs are created in schools.
- The third DPA held in the Ngweshe on February 14<sup>th</sup> and was entitled "**Understanding the dowry; commercialization or humanization?**" Fifty people were invited, however 47 attended including 9 women. The main recommendation at the end of DPA was the following:
  - Continue to attach importance to the cultural value of cattle for the dowry.

**Maniema**, three DPA were organized;

- The first was "**the involvement of the authorities in the battle against corruption (police and administrative harassment, embezzlement, favoritism) observations and strategies.**" This DPA was organized in Alunguli on February 14<sup>th</sup>. And was attended by 90 participants including 16 with the active participation of the Provincial MP PATAULE Major recommendations at the conclusion of this DPA were:
  - That the City can provide its fiscal officers with distinctive uniforms and badges so they are easily recognizable;
  - That the *commune* should publish and display the budget in order to avoid any controversy with the population and especially among economic operators;
  - In collaboration with the Alunguli MP, CSOs should establish a permanent presence in his office to receive denunciations of proven cases of corruption, especially in regards to administrative and police harassment orchestrated by public officials ;
  - That civil society along with the Alunguli Provincial MP can organize a visit to the Alunguli police jail to deal with cases of citizens who have been arbitrarily arrested for denouncing cases of harassment;
  - That the *commune* should organize in upcoming days within three months) a DPA that will be consist of evaluating all recommendations made by this DPA;
- The second DPA took place in the Bangengele *Chefferie* on February 18<sup>th</sup> with the participation of 102 people including 08 women. It dealt with the same theme and was attended by the Provincial MP TUNDA (traditional leader in the Kibombo Territory). The recommendations at the end of this meeting were:
  - To strengthen collaboration between local authorities and local CSOs notably by organization a DPA at the end of each quarter;
  - Training or retraining of tax collectors to strengthen their expertise in terms of conducting their jobs by cultivating citizens' collaboration. That the *chefferie* leadership can contact the various stakeholders to search for support by encouraging their local contribution.

- That the *chefferie* is now capable of paying wages and/or bonuses to officials and agents if its agents have collected the taxes and according to the known percentages;
  - That the population can report to the competent authorities and civil society all cases of harassment and that that sanctions should be taken;
  - That the budget of the chiefdom should be circulated among all stakeholders and displayed in strategic areas within the chiefdom.
- The third and final DPA took place in Wakabangu II Sector on February 28<sup>th</sup> with the participation of 280 people (87 women) including delegates of civil society, local traders, community leaders, women farmers and vendors, the The Administrative head of Wakabangu II Sector ( main speaker of the day) , the local Chief of Kayuyu, the local head of the security service and other state services (Social Affairs , Environment ... ) and the Provincial Commander of the Congolese National Police. The main recommendations:
    - That the administrative head of the *collectivite* multiplies contacts with the prosecutor to assure open tribunals in the Kayuyu court;
    - That the government should pay its workers a living wage , because many of them succumb to corruption due to excessive poverty and low wages;
    - That the office of mines and the SAESCAM should be installed in the Kayuyu administrative capital, not in the quarries to prevent tax evasion;
    - That observers from civil society should be deployed in different centers of the state examinations to prevent fraud and/ or corruption among the finalists;
    - Local government should circulate the budget and classifications for administrative and mining taxes levied by the ETD;

## **Bandundu**

3 DPAs were organized:

- The first DPA was conducted in Lukolela on February 1<sup>st</sup> featuring the theme: "**The Problem of the distribution of local revenues between the City Hall and the Communes.**" This activity was attended by 2 Provincial MPs, 4 burgomasters and 80 others including 15 women. The principal recommendation formulated at the end of this DPA was the following:
  - Organize an ad hoc committee to decide on the distribution of revenues between the Mayor and the 4 ETDs.
- The second DPA was held in Bukangalonzo on February 5<sup>th</sup> drawing 79 participants including 8 women took part and examined the theme : "**Reducing corruption and cases of harassment in Bukangalonzo sector: Myth or Reality? "**

The principal recommendations at the end of this DPA were:

- That the central government should regulate the pay of all staff and also start paying all of those who are unpaid in order to reduce corruption and harrassment in the education and public service.
- What is the population must develop a consciousness to change this behavior that has become habitual (corruption, harassment and agreeing to support this unacceptable behavior).
- That the sector increases the salaries of officials or agents of the State and that parents also put an end to the attempted bribery by giving pocket change to their children to enable them to avoid providing services when they are away from home;
- That the State shall respect the agreement over the retrocession of the pre-determined correct fixed amounts;
- That the authorities cease practicing t the disruptive practice of providing employment to family members in the revenue collection services which is clearly in violation of legal procedures.
- Put an end to impunity.

- The third and final DPA took place on January 13<sup>th</sup> in Bandundu city on " **problematic points financially and sexually transmitted diseases ( PAGSE) in institutions of higher education in Bandundu** ";

Participants totaled 74, including 22 women. After a heated debate, they adopted important recommendations, including the setting-up of committees or observatories fight against corruption within the institutions ESU.

*Activity IR1.1.3-5: Broadcast "A nous la parole "*

**South Kivu**

The fourth program of the year was produced and broadcast on a partner radio statopm and main theme was : "**Is economic power of women is a condition for success in the elections ?** "

**Bandundu**

One theme was coached, produced and aired during the month of February on the theme " **Local elections, an opportunity for the women of Bandundu .** "

**Maniema**

On February 13<sup>th</sup> after a coaching session, the first program of the month was produced and aired at 19:00 on CBC Radio Haki Za Binadamu under the theme "**Women and Elections** ".

**Katanga**

Four programs have been recorded and two programs were evaluated.

*Activity IR 1.1.3-3: Grants Activities*

During the month of February, the Grants team focused on the analysis and evaluation of proposals, their selection and submission to USAID and the drafting of grant agreements; The table below below lists the proposals that were submitted to USAID and awaiting approval to start operations .

N	KATANGA	BANDUNDU	SUD KIVU	MANIEMA
1	KAT 062	BDD 033	SUK 057	MAN 043
2	KAT 059	BDD 034		

There was also the continuation of the implementation of grants awarded during the second phase of Grants issued. This includes the following:

**Grant MAN 017: Assistance for advocacy for the taxation of development in the municipality of Alunguli . (Implemented by Alfred ) .**

On February 21st, the OSC **Alfred** organized a dialogue for action in Alunguli *Commune* on the issue of taxes . The DPA was attended by 74 participants, including 13 women .

**Grant MAN 026: Advocacy for the battle against corruption , police and administrative harassment and to promote traceability of exploited mineral resources in Wakabangu sector 2 Maniema , sector 2 Wakabangu**

The synergy that implements this Grant had organized a DPA on February 4-6 on the topic of advocacy in the villages of Mabikwa, Kasanga and KIMINANIA , The DPA brought together a total 338 participants, including 143 women .

Note that these activities resulted in the following:

- The political and administrative authorities of Wakabangu 2 are involved in the promotion of good governance ETD ;
- The Provincial MPs were also involved in monitoring compliance and enforcement of laws and regulations already adopted and promulgated on the procedures for the collection of administrative

fees, mining , and the administration of justice in the area of Wakabangu II ;

### **Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

Meetings on the website continued throughout the month of February 2014, one of the most important agenda items presented included, the disengagement plan PBG vis-à-vis the website and sustainability plan of the site, which are at the development stage

### **Resource centers for Democracy (CRD)**

Various activities were conducted in the CRDs throughout the month of February :

- The workshop on financial management;
- Discussions between the DAI team-Lubumbashi team and Rebecca Skipp and Kristen Weeks who were visiting from DAI Bethesda on the future project of DAI , on caring for orphans and vulnerable children. This project will have three components: education, health and life insurance for the child category whose age varies between 5 and 17 years;
- The various meetings of the Technical Unit of Support to Decentralization (CTAD) on the capitalization of the PBG experience in the provinces with the members of the Civil Society, and those of the FEC, the action plan monitoring committee and project entrepreneurs.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***Meetings with other donor or counterpart organizations***

On February 14<sup>th</sup> the PBG IR2 team attended a donor coordination meeting at the Office of the First Vice-President of the National Assembly. AWEPA and PAP/European Union were also in attendance. After the presentation of the activities planned by each donor present in favor of the National Assembly, two of the First Vice President's advisors began a prioritization of activities and consolidation of those likely to be carried out jointly by two or several donors ( 2.1.5-1 Code)

### ***Activity 2.5.4-8: Assistance to the Network of Congolese Parliamentary Personnel (RCPP)***

A workshop was conducted at the *Cercle Francais* of Kinshasa on **Project Management** on February 21-22. This activity was organized jointly by the PBG and the Westminster Foundation for Democracy benefiting the national network of parliamentary personnel (RCPP) and the Association of Congolese Businesswomen Women, AFAC ( code 2.5.4 -8). In total, 22 people took part , including 11 women .

### ***IR 2 Programmatic Accomplishments***

#### **South Kivu**

#### ***Activity IR2.4.4-3: Encounter between national and provincial deputies***

On February 13<sup>th</sup> National Assembly member Rubota Masumbuko François accompanied by 30 participants from the media and civil society meet with 7 Provincial MPs including Mr. Teganyi, Mr. Kinja, Mr. Balumisa and Mr. Rugusha.

#### **Dialogue for Action (DPA)**

#### **DPA on the struggle against corruption in Bukavu**

This anti-corruption activity took place on February 6<sup>th</sup> and was attended by 47 people, (16 women) and including the MP Kinja Beatrice and His Excellency Miruho , provincial Minister of the Interior . Dialogue for Action to Kadutu (Common Kadutu )

#### **Dialogue for Action in Kadutu**

This DPA was held on February 7<sup>th</sup> in the great hall of the Kadutu Amani Parish and 36 people took part, including a member of parliament and the provincial minister responsible for education and employment.

#### **Dialogue for Action in the Ngweshe Chefferie**

This activity took place on February 14<sup>th</sup>, it was held in a Ngweshe CCA on "**Understanding the dowry**

**commodification or humanization ? "** Of the 50 invited , 47 were present , including 9 women and 38 men. Two MLAs attended.

**Activity IR1.2.1-4: DPA with a National Deputy**

The National MP Rubota Masumbuko François, accompanied by the Mayor of the city, the Provincial MP Quaestor Kinja Beatrice and the CSO President met with residents of Bagira and noted the concerns of his constituents and got a good idea of the expectations and aspirations of the population regarding the work of the National Assembly, especially the electoral process. Ninety (90) participants took part in the event including 16 women.

**Bandundu**

**Activity IR2.2.1-10: Brainstorming Workshop on the preliminary proposal edict on the accountability of elected by the DPA in Bandundu**

This activity was held at the PBG CRD on February 18<sup>th</sup>-19<sup>th</sup>. It led to the production of two texts on accountability: a proposal edict on accountability by the public dialogue for action in Bandundu and a proposal to amend the Rules of Procedure of the Provincial Assembly. A total of 30 participants representing the Provincial Assembly of Bandundu and PBG CSO partners took part in this public meeting. Among the participants were the Provincial Deputy Joseph EVRA , President of the Commission on Environment and Natural Resources in the Provincial Assembly of Bandundu .

**Transversal activities**

**Activity IR1.1.1-3: Dialogue for Action on Anti-Corruption**

On February 1<sup>st</sup> a DPA was held in commune of Lukolele, Kikwit on "**Problems with the distribution of local revenues between the City Hall and the communes.**" Eighty people took part, including 15 women and two MPs.

**Maniema**

**Activity IR1.1.3-5: Dialogue for Action on corruption in Alunguli commune**

On February 14<sup>th</sup> in Alunguli *commune* the Women's Alliance for Development (**Alfed**) conducted a Dialogue for Action on the theme : "**The involvement of the leadership in the fight against corruption** ( police harassment and administrative , embezzlement, favoritism .... ) and **Strategies to be examined.**" Ninety (90) participants including 16 women and the Alunguli-elected MP Pataule Kalema Joshua took part in this activity.

**Katanga**

**Activity IR2.2.1-10:A :Brainstorming Workshop on the proposed edict mechanisms for revenue allocation between the provincial government and decentralized territorial entities (ETD) of the Province of Katanga**

This workshop took place in the CRD conference room on February 27-28. Twenty- two people participated in the activity, including the MP MUFUNDJI, initiator of the text, 13 administrative officers of the Provincial Assembly, 3 CSO members, one representative from the Governor's office, 1 DGRAD officer , 1 agent from the DGI , one agent from the Ministry of Finance and one officer of the Directorate of Receipts for the Province.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

**Political events that affected IR3**

- The promulgation of the law on Finances on February 1, 2014 by President Kabila;

**Meetings held with other donors**

### **Meeting with the Experts of the National Monitoring Mechanism (MSN) for the implementation of the Addis Ababa Agreement.**

On February 6<sup>th</sup> a meeting was held in the conference room of the National Monitoring Mechanism for the Addis Ababa agreement during which an assessment of the state of progress of the decentralization process was conducted. This encounter is part of the framework for the implementation of commitments made by the DRC in this agreement. During this meeting at which included Technical and Financial Partners the participants examined the monitoring indicators for decentralization which were developed during the September 2013 meeting. At the conclusion of the meeting, the following recommendations were made:

- Produce the relevant table of pertinent recommendations to be sent to the MSN Steering Committee which is chaired by President Kabila;
- Take careful note of the major advances made in the implementation of the decentralization process.

### **Meeting of the Inter-Donors Group on decentralization.**

The Inter -donor group on decentralization met on February 13<sup>th</sup> in the conference room of the European Union Delegation. The following points emerged from this encounter:

- **COREF**

Concerns were raised about the role played by the current COREF in public finances. There is a high risk of substitution of COREF with the administration in charge of the management and implementation of public finances. Therefore it is necessary to address this issue and find ways to avoid weakening the administrations concerned;

- **The National Monitoring Mechanism for the Addis Ababa Agreement**

The same concerns are valid for the MNS at a higher level which cannot replace the ministry responsible for the implementation of decentralization. Its role should be to make recommendations to submit to the MSN Steering Committee to ensure the effectiveness of decentralization. Monitoring indicators must be validated by the concerned Ministry. Technical and Financial Partners should help define the priority monitoring.

### ***Programmatic Accomplishments under IR3***

#### **Implementation of Activities**

##### ***Activity IR3.2.3-6: Installation and utilization of the taxpayers database in Bukavu***

The operational activities of Bukavu the taxpayers database continued with the completion of two workshops for stakeholders awareness-building on the classification of taxes and awareness-building on tax compliance and the second on the new tax recovery device. These workshops were held on February 5-6 and February 8-9. They included 78 participants including controllers, cashiers, officials of the revenue mobilization unit and some City Council officers. In addition to the consultant hired by PBG to assure facilitation, the DGRAD (Directorate General of Administration and Resources *Domaniales*) and the DGI (Office of the Director General of Taxes) shared their experiences in revenue mobilization in Bukavu. Simulation exercises were also carried out in the field by the participants to familiarize themselves with the process and to adapt the system to the realities on the ground. These simulations were held on February 9-10. To these must be added the further installation of equipment with the introduction of a grounding device to prevent anything from happening in the operation of the newly-installed unit.

##### ***Activity IR3.2.1-8: The start of the review of local government finance and data collection on the ETD's revenues***

Four (4) years of PBG's existence has helped set up the involvement of the stakeholders concerned with the ETD a transparent management system of local finances which has had satisfactory results, but is not enough. Review of local government finance and data collection of the ETDs revenues was started on March 17<sup>th</sup> by the Ngweshi *Chefferie* in the province of South Kivu to assess progress achieved in mobilizing their own resources during the four years of intervention the program. During this review, there was the question of sharing the achievements and weaknesses in the mobilization of the ETD's income with stakeholders and finding ways to work together to find appropriate solutions. This will also

permit them to determine the increase in the levels of incomes in each of the ETDs. The review of local finances will continue in Kadutu and Bukavu until March 3rd.

**Activity IR3.2.12-15: The continuing updating of the ETDs action plans**

Workshops updating action plans continued in the Maniema ETDs on February 7-19. This process of updating action plans ended with the stage of South Kivu. Activities started in the Ngweshi *Chefferie* on February 24<sup>th</sup> and continued until February 26<sup>th</sup>.

**CTAD exchange of experiences on PPPs and the transparent management process of local government finance**

This CTAD tdy was conducted on February 3-18 is the last of a series of study trips to the target provinces which started in 2013 in Maniema and South Kivu Provinces the provinces with the objective of determining the advantages and constraints related to PBGs implementation. The tdy team composed of three CTAD experts who conducted visits to the Likasi and Katuba ETDs and encountered all concerned stakeholders. Among these were, the Federation of Congolese Enterprises (FEC) , the signatories of the PPPs with Katuba Commune, civil society members, local businesses and the ETD authorities. The Team also met with officials of the City of Lubumbashi in particular the Mayor. At the end of these visits to certain PBG target ETDs, the team conducted an exercise to identify opportunities for replication of the methods and intervention strategies for program implementation in other ETDs in the DRC.

## Monthly Report: March 2014 Activities

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### PBG Background

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

### Overall Political Context

#### National level

The national context was marked by:

- The opening of the regular session of March 15, 2014 of both the National Assembly and the Senate.
- At the National Assembly, the MP Aubin Minaku, in his opening remarks, declared that his institution will consider the recommendations of the *concertation nationale* and also the draft organic laws on the determination of the boundaries of provinces, the city of Kinshasa and programming the mechanisms for the installation of the new provinces as well as the draft law amending and adding law No. 06/06 of the 9<sup>th</sup> March 2006 on the organization of presidential, legislative, provincial, urban, municipal and local elections, as amended to date, according to the conclusions that result from the debate on the CENI Roadmap of which its application depends on the consent of Parliament;
- The workshop held on March 12-15, on the process of fiscal consolidation of the Central, provincial and the ETD governments. This fiscal consolidation could be presented to Parliament during this session.
- On March 31<sup>st</sup> National MPs rejected an "invitation for questioning" of the President of the CENI requested by the opposition MP Emery Okundji after a closed session of the plenary. This initiative was not successful because the Lower House took the view that this approach is unconstitutional because the Electoral Commission is independent and therefore cannot be controlled by the Legislature. The initiator of the process regretted this decision, stating that he had aimed to ask for a clarification of the *fiche electoral* and a report on the monitoring of the process.

#### South Kivu:

- The end of March 2014 was highlighted by a publication circulated by the Provincial Civil Society Coordination of the figure "256", marking the number of trips Governor Marcellin Cishambo had taken out of the province since his inauguration on June 29<sup>th</sup>, 2010. Provincial CSOs therefore consider excessive the repeated trips of the head of the Provincial Executive characterized by long stays mainly in Kinshasa.
- On March 31<sup>st</sup> the regular session of the Provincial Assembly under the authority of its president, Emile Baleke in the presence of the Governor and his entire government, the police and military

authorities, and the judiciary . In his opening remarks, the President of the Provincial Assembly has placed particular emphasis on the transmission of reports of the parliamentary recess to be studied to guide the executive in its mission as well as the examination of parliamentary and legislative arrears from previous session.

- New Dynamics of Civil Society (NDSCI) organized a march against the actions of the Provincial Assembly on March 29<sup>th</sup> at the end of which a memorandum was submitted to the Assembly's President. Several criticisms of the parliament's work were detailed in this document: self-interest to the detriment of the population, not conducting regular sessions, voting an insufficient amount of edicts and the delay in the election of a vice- governor.

### **Bandundu**

- The 14th ordinary session of the Provincial Assembly of Bandundu opened on March 31<sup>st</sup> under the leadership of its President MP Boniface Ntwa and in the presence of the provincial budget minister, Welcome Ilanga (representing the provincial governor on tdy), members of the provincial executive and local notables . In his speech, the President of the Provincial Assembly stressed that regular session will focus on strengthening parliamentary oversight and recalled that the provincial budget for the current year 213.250.059.102FC of which 199,416,864,369 FC is for the province and 16,833,194,713 FC is for the ETDs.
- Concerning matters to be addressed, Parliament has legislative arrears from the 13<sup>th</sup> and 12<sup>th</sup> regular sessions, including the following issues: a credit of one million U.S. dollars allocated to the Bandundu Recipes Brigade (BRB) , uncontrolled construction in Bandundu city, payment of the salaries for teachers, civil servants and *chefs de groupements*, perception and management of the minimum personal tax and the existence of regulated services created province .

### **Maniema:**

- The Provincial Assembly of Maniema also opened its regular session on March 31<sup>st</sup> under the authority of PA President, Hubert Kishabongo in the presence of the Governor, Pascal Tutu Salumu , and all members of his government and members of civil society who were invited for the occasion. According to the President, the session will deal essentially with legislation. He took the opportunity to point out that the previous session targeted fiscal well being, and also focused on parliamentary control, which led to the formation of several parliamentary commissions of inquiry whose recommendations were sent to the provincial government.

### **Katanga**

- March was highlighted by performances never reached so far in terms of tax revenue within the office of the District of Tanganyika Revenue Branch of Katanga. It has been found that this office has mobilized in January 56,000,000 Congolese Francs (over 60,869 U.S. dollars) which exceeded quotas that had been set by the provincial government, namely 52,000 .000 FC (or 56,521 U.S. dollars). This good performance was achieved in spite of the fact that some tax services of the central government still levy taxes within the jurisdiction of the province. Accordingly, February's quotas were raised by the provincial leadership to 84,000,000 FC (or 91,304 U.S. dollars). Figures that the Department of Revenue of Katanga should be achieved through the tax on the consumption of cement, it is now entitled to receive.

# Key Activities and Actions by IR

## IR 1 – CITIZEN DEMAND ACCOUNTABILITY

### ***Programmatic Accomplishments***

#### ***Activity IR1.1.1-1: Interprovincial workshop interprovincial trade to produce a guide on drafting legislation***

To overcome the deficit of knowledge and skills for the drafting of legislation and in the interest of the continuity of previous training in that field some CSOs expressed the need to conduct an interprovincial workshop on this subject. The workshop lasted two days and took place in the *Circle Francais* in Kinshasa on March 14-15. This workshop brought together 16 CSO partners and 8 Expert Consultants from the *Bureaus d'Etude* of the 4 PBG Provincial Assemblies, 2 experts from the *Bureau d'Etude* office of the National Assembly and the 4 PBG Capacity Building Specialists or a total 30 participants including 10 women. The main objective of this activity was to facilitate the sharing of experiences and the exchange of good practices, to lead to the production of a guide on drafting legislature. At the end of this workshop, a draft of a practical guide has been prepared and submitted for final editing by an expert consultant.

#### ***Activity IR1.1.3-2: Inter provincial workshop for the production of posters promoting the advocacy process***

In order to increase knowledge, discuss best practices and share procedures, methods, and better understanding of the major steps in the advocacy process and to provide practical solutions to problems encountered during the implementation of advocacy activities, a 3-day interprovincial workshop was conducted with the assistance of our four Capacity Building Experts in Kinshasa on March 17-19 with 16 CSO representatives from the four target provinces. A total of 20 people including eight women participated in this activity. This initiative pursued as a final objective the production of posters detailing the different steps of the advocacy process. These wall posters will be reproduced and distributed to CSOs who will display them in their offices as a visual aid for detailing the advocacy process.

#### ***Activity 1.1.3-5: A nous la parole broadcasts***

##### **South Kivu**

The first program was preceded by a coaching session program which was conducted on March 11<sup>th</sup> under the theme: "**Learning from the experience and efforts of women who exercised political or administrative functions.**" The broadcast of the program was held on March 14<sup>th</sup>. The second program scheduled for this period was based on the theme "The involvement of men in family planning" and was aired on March 31<sup>st</sup>.

##### **Bandundu**

On March 10<sup>th</sup> a coaching session was conducted followed on March 11<sup>th</sup> of the recording and production of the first issue of the month featuring the theme : "**The place of women in political parties and the mentoring of women in preparations for next local elections : challenges ahead**". This program was produced by the radio Bandundu FM, was moderated by a journalist and featured four women leaders and an expert.

A coaching session was held on March 27<sup>th</sup> for the second theme entitled "**the behavior of the girl, young woman and mature woman in society**". This program was produced on March 28<sup>th</sup>.

##### **Maniema**

On March 13<sup>th</sup>, following a coaching session the first program of the month was produced and aired at 19:00 on the wavelength of Radio partner Haki Za Binadamu featuring the theme: "**The contribution of women in the process of lasting peace, security and peaceful coexistence of grassroots communities in Maniema.**" The second program, with a coaching session scheduled for March 26<sup>th</sup> to be aired on March 27<sup>th</sup> but was postponed due to the unavailability of the activity's leaders and will be rescheduled for a date that will be determined shortly.

##### **Katanga**

During the month, two broadcasts preceded by coaching sessions were produced and broadcast on the wavelength of the radio partner, the RCK, these programs dealt with the following issues:

- **"The representation of women in decision-making "**, was produced March 4<sup>th</sup> and released on March 9 and was aired again on March 13<sup>th</sup>.
- **"Access of women and the girl to all sorts of employment opportunities "**was produced on March 11<sup>th</sup> and broadcast March 16<sup>th</sup> and rebroadcast on March 20<sup>th</sup>.

**Activity IR1.1.3-3: Grants activities**

The PBG grants team submitted a series grant proposals to USAID for approval before the end of March and several initiatives have received approval after some clarification provided to the donor by the team.

The general tables of grants submitted for approval are as follows

Table No. 1:Grants approved by USAID

N	KATANGA	BANDUNDU	SOUTH KIVU	MANIEMA
1	KAT 062	BDD 033	SUK 057	MAN 043
2	KAT 059	BDD 034		MAN 052
3		BDD 036		
4		BDD 043		

Tableau No 2:Other grant proposals that have been submitted to USAID awaiting approval

N	KATANGA	BANDUNDU	SUD KIVU	MANIEMA
1	KAT 058	BDD 037	SUK 044	MAN 041

NB : The Kat 057 Project was deemed not feasible given the current circumstances in relation to the purpose of advocacy and was therefore rejected by USAID.

**Activity IR1.1.3- : Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

A meeting was organized on March 13<sup>th</sup> on the website between the PBG team and CENADEP. Two points were on the agenda:

- Presentation of the new configuration of the site;
  - Presentation of the business plan.
- These discussions led to the following results:
- 1 Validation of the new site configuration and the new slogan ;
  - 2 . Adoption of the Business Plan that was presented

**Activity IR1.1.3-5: Democracy Resource Centers (CRDs)**

The process of the transfer of CRDs was initiated in all of the CRD target provinces The first step was the signing of contracts Between PBG and the new beneficiaries for the transfer of the initial load of equipment; The table below summarizes the details of the transfer province by province

N	Province	New Beneficiaries	Date of the contract's signatures	Date pickup of the first load of equipment
1	KAT	CARF	03/11/2014	03/14/2014
2	BDD	UPROFEM	03/18/2014	03/11/2014
3	SUK	CEDAC	03/06/2014	03/31/2014
4	MAN	HBM	03/10/2014	03/11/2014

**Activity IR1.1.1 - 1 : Workshop on the Mobilization of Resources**

This workshop was organized for the benefit of PBG's CSO partners, alternates and those receiving grants financed by PBG. One took place in March and was conducted in South Kivu at the Belveder hotel on March 27- 29. This activity benefited 31 participants including 14 women. The aim was to encourage CSOs to independently maximum their capacity to mobilize resources for their actions.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***IR 2 Programmatic Accomplishments***

#### **National Assembly**

##### ***Activity IR2.1.1-6 : Technical assistance to the Bureaus d'etude and support Personnel for the commissions***

On March 17-24, the the National Assembly *Bureau d'etude* welcomed eight members of the *Bureaus d'etude* from the four PBG partner Provincial Assemblies, including two women . The workshop was conducted under the supervision and assistance of four members of *Bureau d'etudes* of the National Assembly and the Honorary Coordinator same office.

#### **South Kivu**

***Activity IR2.1.15-12: Workshop on the role of Authority in a Legislative Assembly*** This activity was held in the plenary hall of the Provincial Assembly on March 29<sup>th</sup> and April 1<sup>st</sup> under the guidance of Béatrice Tabalo Maakabi Kayelia . Forty seven participants attended including 6 women

#### **Bandundu**

##### ***Activity IR2.1.15-12: Workshop benefiting the Provincial Assembly's administrative staff on the role of administration in a legislative assembly.***

On March 11-12 thirty five staff members participated in this workshop which was conducted in the plenary hall on the role of administration in a legislature.

#### **Katanga**

##### ***Activity IR2.1.15-12: Workshop on the Role of the Administration in a legislature***

On March 21- 22 a workshop on the role of administration in a Legislative Assembly was conducted at the National Museum of Lubumbashi. . The event was attended by 35 participants including 2 MPs and 11 women.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

This period was highlighted by:

- A workshop conducted on March 12-15 on the budget consolidation process of the central government, the provinces and decentralized territorial entities (ETDs) . This budget consolidation could be the subject of a bill to be presented to Parliament during the March session.

### ***Meetings held with other donors***

#### **Financial Management Group**

##### **Participation in the "Tuesday Development Day"**

Initiated by UNDP, the "Tuesday Development Day " was held on Tuesday, March 4<sup>th</sup> on the theme: administrative and territorial organization of the DRC in the face of challenges encountered building the capacity of local governments and was chaired by Mr. Soumare, UNDP Resident Representative and facilitated by Professor Felix Vunduawe te Pemako, Head of Department of DES/Law, Program Director of the 3rd cycle at the Protestant University of Congo. Professor's presentation focused on two subjects, namely:

- The DRC's decentralization policy since February 1982;
- And the new decentralization or the Congolese political regionalism and the mechanisms of its implementation.

To conclude, the professor revealed the three conditions for success of the new reform of territorial decentralization which are: (1) the proper management of human resources; ( ) a more efficient and

effective structural organization and; (3) good governance and transparency of financial and material resources.

Note that the "Tuesday Development Day" is an occasion for dialogue and the sharing on topics on development between technical and financial partners of the decentralization process and other development stakeholders.

### ***Meetings held with Counterpart groups***

#### **Meeting with CTAD**

On March 27<sup>th</sup> a meeting was held in the CTAD. Present were the CTAD Coordinator, the PBG Decentralization Adviser and two experts conducting a study on the development of private expertise in the field of decentralization training. At the end of the meeting, the methodological notes developed by experts along with the program of their study tour and the list of decentralized territorial entities (ETDs) to visit had been validated. The study tour will commence on April 4<sup>th</sup> with a field trip to Bukavu. The tour will include Bukavu, Lubumbashi and Kinshasa and is not only meant to create local expertise capable of taking over the process of decentralization reform but also to identify private sector sources of funding for the training.

### ***Programmatic Accomplishments under IR3***

#### **Implementation of Activities**

##### ***Activity IR3.2.3-6: Render operational the taxpayer database of the city of Bukavu: Further development***

The new system of revenue mobilization in Bukavu has entered its final phase with rendering operational the practical test for the identification the IT specialist as well as training on the IT tool for managing the database. This practice test was done on the basis of data compiled from surveys of taxpayers on the ground. This test enabled the selection of, the IT manager. The latter was selected from among the controllers and agents who had been already recruited.

With the completion of this last phase, the new mechanism for revenue mobilization in Bukavu is currently operational. All the revenue mobilization unit staff is operational including the unit leader, his deputy and the IT specialist. Thirty- four controllers and agents have been recruited and are already on the ground working. The units IT equipment including computers and network cabling are all operational. To ensure quality service and compliance, the Mayor's office decided to employ the database expert, Mr. Sindano for a period of six (6) months to monitor as a quality manager.

##### ***Activity IR3.2.1-8: Review of local government finance data collection of the ETD's revenues: Evaluation of the management and performance of the ETD's revenue collection services***

Four ( 4) years of PBG assistance to ETD stakeholders has facilitated the setup of a system of transparent management and of local finances which has produced satisfactory results, but more must be done. Review of the quality of local government finance and data collection to assess progress made in the resource mobilization process in Ngweshe *chefferie* after four years of program implementation commenced on March 17<sup>th</sup>. During this review a primary objective was to share the achievements and weaknesses in the revenue mobilization process with stakeholders and work together to find appropriate solutions. It will also determine the growth in the income levels in each of the ETDs. The review of local finances continued in the ETDs of Kadutu and Bukavu (South Kivu) and in the three ETDs targeted by the PBG program in Bandundu and in Kolwezi (Katanga province).

##### ***Activity IR3.2.12.15: Workshops aimed at updating the ETDs' action plans***

Started on November 25<sup>th</sup>, 2013 in Bandundu province, the updating of the ETD action plans came to an end on March 9<sup>th</sup>, 2014 in South Kivu province. All of the Twelve ETD targeted by the Good Governance Program were provided with third generation action plans. Currently we expect the consultant's report and action plans of the various ETDs.

**Activity IR3.2.1-10: CSO evaluation of the ETDs' public services in Kadutu, Likasi, and Lukolela**

The CSO workshops conducting an assessment of the ETDs delivery of public services commenced on March 15<sup>th</sup> in Kadutu *commune* (South Kivu). These workshops also involved Lukolela *commune* (Bandundu Province) and the city of Likasi in Katanga. The CSO evaluation of the ETD's public services pursued the same objectives as the pilot evaluation which began in other ETDs in 2013 namely to promote the ETD authorities accountability for service delivery and to enable CSOs to better involve themselves in to obtain ownership of the ETD development process. During the assessment process advocacy sessions were conducted with officials of Provincial Institutions and the executive. It is within in this context that a meeting was held with the North Kivu Provincial Assembly President of North Kivu on March 19<sup>th</sup> in the presence of the Provincial Assembly *Rapporteur*, his Deputy and the core team of the Ecofin Commission. During the meeting the President expressed the desire to receive PBG support in capacity building in the field of the evaluation of public services and technical assistance on the development of an edict dealing with participatory budgeting. As for the city of Bukavu, an encounter was held with the Mayor on March 18<sup>th</sup>.

These workshops are following the exchange workshop on the assessment process on public services organized in December 2013 between the stakeholders of Alunguli *commune* (Maniema), the city of Bukavu (South Kivu) and the Katuba *commune* (Katanga Province). This has resulted in a harmonization of methodology and assessment tools that will be used in present and future evaluation workshops.

**Activity IR3.2.3-8: The implementation of the installation of a taxpayer's database in the Kadutu commune**

The implementation of the installation of a taxpayers database in the Kadutu *commune* was launched on March 14<sup>th</sup> with the establishment of the Steering Committee to monitor the process. The Steering Committee is chaired by the Burgomaster and is composed of CSO representatives, associations of private businessmen, ETD officials and the Federation of Enterprises of Congo (FEC). On March 20<sup>th</sup>, a meeting was held between the technical services of the *commune*, the experts of the implementation process, the PBG provincial representative and the PBG decentralization advisor on tdy in Bukavu. At the end of this meeting, a timetable for implementation of the process was established and shared with all stakeholders.

**Activity IR3.2.3-7: Technical improvement of the taxpayers database**

Improving the database, which started on March 19<sup>th</sup> aims among other things, to adapt the database to changing laws governing local public finances in the DRC. The first version of the taxpayer's database taxpayers of the city of Bukavu was developed in 2011, well before the promulgation by the President of the Republic of the law on the classification of taxes, duties, provincial, and ETD taxes as well as their distribution. It is therefore a necessity to conform the database to standards imposed by this law. Also, in order to allow better use of the tool by the beneficiaries, a taxpayer's database users manual will be drafted by the expert.

**Activity IR3.1.8-9: Study on the development of private expertise in the field of decentralization training**

The study on the development of private expertise in the field of education decentralization began March 10<sup>th</sup> with a review of documentation . This study aims to increase the number of local experts in the field of decentralization through the involvement of private structures and will be carried out by two experts. Mr. George Tshionza, Expert in decentralization and Team Leader and Mr. Kasongo, training specialist. The study will be conducted in three cities, Bukavu , Lubumbashi and Kinshasa. Visits to the field are scheduled to begin on April 4<sup>th</sup> in Bukavu will end on May 8<sup>th</sup> 2014 in Kinshasa. A meeting to validate the methodology and finalize the program took place on March 27<sup>th</sup> at the CTAD office in the presence of the two experts and the PBG decentralization Advisor.

**Activity IR3.2.10-11: Study tour to Katanga to view PPP projects with provincial stakeholders**

Conducted on March 12-18 in Katanga, this study tour on the public-private partnership processes is part of the capitalization of good practices from the implementation of the Good Governance program funded

by USAID. This study tour which involved stakeholders from the ETDs Kikwit (Bandundu), Bukavu and Kadutu (South Kivu province) had the objective of providing these partners with the opportunity to dialogue with their counterparts from the Katuba *commune* (Lubumbashi) on advantages and difficulties encountered during the process of PPP implementation . Among the stakeholders who have made the trip to Lubumbashi included Provincial MPs (Bandundu and South Kivu), CSO members, and the ETD authorities. Representatives of the two provinces decided to present feedback sessions of the study tour to partner institutions and provincial authorities. A Bandundu debriefing will be made by MPs in the provincial capital and another by the Deputy Mayor of Kikwit . In the province of South Kivu, the Kadutu burgomaster was assigned by the representatives of the province to organize a session upon his return to Bukavu.

***Activity IR3.2.12-13: Launching of grants issued to the ETDs of Ngweshe and Kadutu***

The launching ceremonies of grants for the selected activities identified in the ETD's action plans for Ngweshe and Kadutu were conducted respectively on March 25-26 and March 27-28. The projects are the rehabilitation of the Institute of October 27<sup>th</sup> in Ngweshe and that of Nyakaliba Institute in Kadutu . In the latter activity, four (4) classrooms which currently house 391 students including 219 girls will be rehabilitated. In Ngweshe, rehabilitation involves six (6) classes currently housing 350 students, including 83 girls.

## Monthly Report: April 2014 Activities

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

- Parliamentary institutions at the central and provincial level
- Public institutions having a stake and role in decentralization; and
- Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

- IR 1 Citizens demand accountability
- IR 2 Selected parliaments are more democratic and effective
- IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

- On April 15<sup>th</sup> the Law amending the Labor Code was adopted by the National Assembly. This law was supported by PBG in November 2013. A joint committee will be established to assure its final adoption by the two chambers of Parliament.
- Called upon on April 16<sup>th</sup> by the National MP Patrick Muyaya to report on the current issue of the expulsions of Congolese (DRC) from the Republic of Congo-Brazzaville, the Vice-Minister of Foreign Affairs, Tunda wa Kasende, presented the Government's position on these events were accompanied by violations of human rights.

#### **South Kivu:**

- This period was highlighted by the ongoing issue surrounding the vice president of the Provincial Assembly, Gilbert Ngongo who during a radio program insulted journalists who asked him to respond to the petition circulating in his constituency in Shabunda where he is accused of "inertia" and "incompetence". These slurs against journalists drove the media to boycott all of the Provincial Assembly's activities until the Vice President presents an apology. This was finally done nearly a month after the incident occurred. Mr. Ngongo could have avoided this issue if he had accepted to receive training provided by PBG on parliamentary representation and media coverage.
- The Provincial MP Emmanuel Lulihoshi Namikoma confronted the Provincial Minister in Charge of Public Works, Urban Development, Housing and Relations on the criteria for the demolition of houses (4 houses targeted out of 54), the non-issuance of building permits while services received money for a number of requests for these permits which were subject to a study which has not yet been finalized.

#### **Bandundu**

- With the objective of increasing the province's revenues, on April 15<sup>th</sup> the provincial government April conducted a training session for inspectors and tax collection agents for the Bandundu revenue Brigade (BRB). The objective of this three-day workshop was to provide the provincial government agency with police officers (*Officier de Police Judiciere*) with tax jurisdiction.
- In accordance with the Internal Regulations the President of the Provincial Assembly has forbidden chronic absentee MPs from returning to the plenary. Their absence at the 14<sup>th</sup> ordinary session which

has already been open for a month does not allow them to adopt the session's schedule due to the lack of a quorum.

### **Maniema:**

- On April 29<sup>th</sup> the governor suspended the Kindu mayor and his deputy with loss of salary for allocation of occupation titles for space beyond the capacity of the Kindu central market which was recently constructed. Intermediaries were appointed and parliamentary inquiry was undertaken by the Provincial Assembly for this purpose.
- During the plenary session on April 28<sup>th</sup> the MPs have been remarkably active during oral questions to the provincial ministers:
  - The Provincial Minister of Primary, Secondary and Professional Education, Charles LUHEMBWE Nyembo was called upon to explain about the transfer to banks of the Punia teachers' payroll many of whom were not on the payroll even though they have a matriculation number. The minister also answered questions on the recently built schools in Punia with funding from UNICEF. The quality of the infrastructure and the buildings raises doubts among the MPs about the proper management of the funds allocated to this project. A parliamentary commission of inquiry was set up for this purpose.
  - The Provincial Minister of Transport and Communication, Gender Family and Children, Alphonsine PENEKOKA BWABULANDA, was also subjected to questions about the Provincial Government's speedboats which are no longer operational for passenger transport on the River Congo for Kindu - Ubundu stretch.

### **Katanga**

- In Katanga April was marked by violent incidents which erupted in Likasi on April 19<sup>th</sup> between FARDC soldiers of Mura Instruction Centre and youth members of the National Union of Federalists of Congo (JUNAFEC), the party of Mr. Kyungu Wa Kumwanza, the President of the Provincial Assembly. These incidents not only created great insecurity in the city on April 19<sup>th</sup> but resulted in three reported deaths, including an Army Officer, a member of the JUNAFEC and a woman bystander, and five people were injured. Economic activities were disrupted for much of the day. The provincial Interior Minister arrived in the city the same evening to inquire about the situation but did not make a statement.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### ***Meetings with PBG partner organizations***

Three meetings

#### ***Activity IR1.1.1-1: Further training for CSO resource mobilization***

After the province of South Kivu, these workshops continued in the other target provinces on following dates: April 3-7 in Maniema, April 14-16 in Katanga and April 28-30 in Bandundu.

CSO partners were the principal beneficiaries at this three-day workshop facilitated by Albert Kabuya of CENADEP and Parfait Moukoko of DAI, assisted by Berthe Ebas, the IR1 Assistant.

The objective of this workshop was to train key CSO leaders on techniques and strategies to mobilize human, material and financial resources to ensure the sustainability of organizations and the sustainability of their action. To this end, the workshop allowed participants to familiarize themselves with prior challenges faced by organizations for the mobilization of all resources. Then they conducted practical exercises and presentations by the trainers which led to the development of strategic plans for mobilizing different categories of resources as well as best practices and effective strategies for fundraising. These organizations expressed the need to benefit from technical support from PBG to develop their own strategic resource mobilization plans and to utilize other tools in order to facilitate

their internal governance initiatives to mobilize different categories of resources.

**Activity IR1.1.3-5 : Assessment Workshop for the handover and program planning for the program *A nous la parole***

All provinces have conducted workshops on the handover for the *A nous la parole* broadcasts targeting the CSOs who have agreed to continue and and render this activity sustainable.

These meetings were convened including the DAI provincial staff members CSO representatives, media partners, women leaders and other stakeholders.

The objectives of these workshops were:

- identify sustainable broadcast strategies;
- define the modalities and mechanisms for transfer;
- develop a disengagement and an ownership plan;

The final reports of these workshops revealed two important facts:

- In terms of impact, all reports agree on the result of emissions considered positive because gradually the perception of citizens against women is gradually changing: their voices are heard and they themselves have become aware of their leadership potential;
- In terms of sustainability, strategies differ depending on a case by case basis.
  - In South Kivu, for example, there is the reduction of radios that can broadcast the programming; This situation no longer allows for a wide dissemination of the views of the participants; the strategy to circumvent this difficulty is to produce shows in local languages to reach all segments of society;
  - In Bandundu, because of the partnership that binds to the Congolese Union of Women in Media (UCOFEM), NGO partners have decided to transfer this program to the NGOs RECIC (KKT) and COFERD (BDD);
  - In Katanga against the NGO AED's choice; but to the agreement of all the other partners who were involved in this activity, a different strategy was adopted:
    - Use the facilitators who were trained by the PBG in collaboration with community radios;
    - To create a management synergy for the programs under the lead of the AED.
  - In Maniema, Women leaders decided to a legal structure; they elected a Coordination responsible for obtaining all legal documents necessary for implementing this activity.

- **Activity IR1.1.3-3: Grants activities**

The table below provides a review of the status of Grants on ground

N	OSC	Grant No	Level of implementation	Commentaires
1	RECIK	BAN 033	Code II	The preparatory workshop on the new management of the country was held on April 28-30
2	CLAT	BAN 037	Code II	The preparatory workshop for the advocacy document was conducted on April 28-29
3	ASSOPAC	BAN 036	Code II	The workshop for the preparation of the advocacy document was held on April 16-17 and at the end of the workshop, 5 members of the oversight committee were elected and 6

				committees were installed
4	COFERD	BAN 034	Code V	Employees of the ETD received training on participatory budget on April 14-16 2014 in Bandundu City.
5	JPDDH	SUK 040	Code III	Production of three broadcasts entitled "USHURU NA SISI" which means "TAXES AND US") to raise taxpayers understanding of tax compliance by awareness-building of the classification of taxes of the ETD, were aired on April 18 <sup>th</sup> , 22 <sup>nd</sup> and 23 <sup>rd</sup> featuring four participants per broadcast including a woman on the first issuance.
6	UMOJA	KAT 059	Code IIV	A workshop informing partners on the implementation of a participatory budgeting activity was held on April 2 with 36 participants including the Likasi Deputy Mayor
7	SHALAMO	KAT 062	Code II	A workshop for the training of 30 trainers to conduct awareness-building activities was held on March 31-April 1. These trainers were deployed on April 3-16.
8	CLAC	KAT 058	Code I	12 data collectors including 6 women were trained on taxation, land disputes and techniques for data collection,
9	AVEMA	MAN 043	Code IV	A civic education and community mobilization campaign on harassment and corruption in the Wakabango II sector was held on April 30-May 2
10	HBM	MAN 052	Code IV	A Dialogue for Action on mining traceability was organized on May 2 with the Wakabango II Sector's Administrative Secretary as the principal guest. This activity included a participation of more than 250 people
11	HBM	MAN 021	Code	A Dialogue for Action was conducted in Wakabango II on April 30 <sup>th</sup> which focused on budget tracking for the provincial budget; this activity was attended by 200 people, including 29 women.

**Activity IR1.1.3-5: Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)**

The IR1 team together with the CENADEP are preparing for a meeting of the Steering Committee of the

web which will take place May 9<sup>th</sup> at the CENADEP Headquarters. As a prelude to this event and in anticipation of more to come, the current status of website activities is the following:

- Website journal: 2,500 copies were ordered from the printer AGB on May 7<sup>th</sup> and will be available on May 19<sup>th</sup>;
- Advertising supports (Caps, T-shirts, stickers): a solicitation was launched for the selection of a supplier and the bids will be opened on April 9<sup>th</sup> at 15:00;
- The slogan: "*Website www.gouvernancepourtous.cd: interactive space for the promotion of participatory governance*" will be posted during the next period on the site "*Mediacongo.net*" to promote this communication tool.

## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***IR 2 Programmatic Accomplishments***

#### **National Assembly**

##### ***Activity IR2.1.4-10: Training sessions on the administration and maintenance of the IT network system***

On April 7-11, training sessions on the administration and maintenance of computer systems and networks has been organized by the PBG for 30 people from the administration, the political Cabinets of members of the national Assembly permanent office. In total, 27 people, including 6 women took part.

#### **South Kivu**

The Provincial PBG team invited MPs Venant Manegabe Rugusha and Jules Balumisa Mubolwa to inform them of the positive response of the Kinshasa office with respect to their requests regarding the organization of workshops on their proposed edicts entitled respectively “Proposed Edict on the special status of career staff of the South Kivu Provincial Assembly” and “Proposed Edit Governing Provincial Support to Fund the Care of the Elderly in South Kivu”.

#### **Bandundu**

The Provincial PBG team has begun preparations for the workshop on parliamentary constitutional oversight.

#### **Maniema**

##### ***Activity IR2.1.15-12: Training session on the role of the Administration in an Assembly***

On April 4-5, 36 members of the political and administrative staff of the Provincial Assembly of Maniema took part in training on the role of the administration in a legislative assembly. 4 women were present.

#### **Katanga**

The local team PBG has embarked on the preparation of the workshop on the following edict proposals: “The Proposed Edict on Measures to Secure Agricultural Land in the Province of Katanga” (26-27 May) and “The Proposed Edict Establishing the Organization and Management of agricultural centers in Katanga Province” (29-30 May). Preparations have already started this activity as the Administrative Director of the Provincial Assembly of Katanga and the sponsor of these two Edict Proposals were contacted for relevant arrangements for the organization of this workshop.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

This period was highlighted by:

- The publication of the first fifty names of persons benefiting from the amnesty law promulgated by President Kabila on February 11<sup>th</sup> 2014;
- The Presentation on April 22<sup>nd</sup> at the meeting of the Council of Ministers by the Minister in charge of elections of the draft law on the organization of urban, municipal and local elections.

### ***Meetings held with other donors***

#### **Meeting with the PRCG Consultant**

On Monday, April 7<sup>th</sup>, a meeting was held in the PBG office between the IR3 Team Leader, Cheick Samake and the consultant, Jean Marie Mutamba recruited by the Program Capacity Building in Governance (PCRG) of the World Bank Coaching conduct a national-level training program on decentralization reform. The purpose of this encounter was to collect information from technical and financial partners on the implementation of the decentralization reform process in the DRC. This consultant is scheduled to conduct a series of tdys over a period of 15 months which will terminate on December 31<sup>st</sup>, 2014.

#### ***Meeting held with Counterpart groups***

##### **Meeting with the CENI Deputy Executive Secretary**

On Tuesday, April 15<sup>th</sup> a presentation of the planned electoral process was conducted in the PBG conference room by the Deputy Executive Secretary of the CENI Office. The presentation was structured in three parts:

- The inventory of the electoral process;
- The roadmap with various options, and;
- The timing related to the implementation of the roadmap.

Analysis of this presentation raises two fundamental questions:

- Should we amend the Constitution to deprive citizens to the right to elect their Provincial Assembly Members by direct universal suffrage and replaced by indirect suffrage?
- Must we still change the Fundamental Law (Constitution) which dates from 2006 (less than two election terms ago) under the pretext that it will adapt to cyclical situations?

Beyond these questions, it is clear that the finalization of arrears of the 2006 election process becomes imperative especially regarding urban elections, municipal and local elections. On this last point the roadmap proposed by the CENI could not be clearer.

### ***Programmatic Accomplishments under IR3***

#### **Implementation of Activities**

##### ***Activity IR3.2.1-8: The Review of ETDs performance on revenue collection and financial management***

The review of local finances continued in the project –targeted Katanga ETDs. The process will be completed when the exercise is completed in Maniema Province, which began on April 18<sup>th</sup> with the Bangengele Chiefdom. The local government finance review continued in the Alunguli *Commune* on April 23-26 will be completed in Wakabango II Sector on April 30-May 4.

##### ***Activity IR3.2.2-10: Evaluation of the project ETD partners service delivery by the civil society in Kadutu, Likasi and Lukolela***

The first phase of assessment workshops evaluating service delivery by PBG's ETD partners was completed in Lukolela *commune* (Kikwit) and Likasi city (Katanga Province) respectively from 8- 15 and 22-30 April. These workshops were designed to train budget committee members of on how to establish a timetable for discussion groups and sites to conduct different encounters. Advocacy sessions were conducted implicating institutions in the concerned provinces. The second phase of the process will start in May in the Kadutu *commune*.

**Activity IR3.2.2-8: Installation the taxpayers database in Kadutu commune**

The installation of the taxpayers database of Kadutu *commune* continued with the recruitment of data collectors (15) and data recorders (7) as well as providing for their training. Among the *commune's* personnel, four data collectors and two data recorders were trained. These workshops for the data collectors and recorders were held on 21-22 and from 23-25 April respectively. The data collectors' workshop was concluded by the completion of a pilot survey on April 23<sup>rd</sup>. The principal survey began on April 24<sup>th</sup> and will continue until May 5<sup>th</sup>. It will be noted that the workshop for the data recorders was conducted in partnership with the Support and Civic Education Center, the institution which was selected to take over the Bukavu CRD.

**Activity IR3.2.3-7: Technical improvements on the Bukavu tax payers database**

The process of improving the database continued with the validation of the methodology summary and the work plan.

**Activity IR3.1.8-9: Study on the development of private expertise in the field of decentralization reform training**

The field visit of consultants to conduct the study on the development of private expertise on decentralization reform training took place respectively in Bukavu and Lubumbashi on April 7-12 and April 16-23. During this visit, the consultants had to meet, the city authorities, *services deconcentre* in charge of decentralization, some ETDs and private organizations working in the field of training. The consultancy continued in Kinshasa Province on April 25<sup>th</sup> and should end on May 8<sup>th</sup>.

**Activity IR3.2.10-11: Reporting in Kikwit on the study tour in Katanga to experience the Public Private Partnerships (PPP)**

This activity was conducted on April 16<sup>th</sup> in Kikwit in the multipurpose room of the Municipality of Lukolela . Participants presented a report on their visits to view Public Private Partnerships that took place in Katanga on March 12-18. This session was facilitated by the Mr. Jean- Claude Nzazi , Deputy the Deputy Burgomaster of Lukolela *commune*, Mr. Raymond Kitako , Coordinator of the Civic Education Network in Congo (RECIC) , and the MP Mr. Louis Kasende elected in the city of Kikwit all who have participated in this study . At the end of this meeting recommendations were made including, conduct advocacy with provincial institutions so that development partners involved in the Bandundu province can also insert the PPP in their programs.

## Monthly Report: May 2014 Activities

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### **PBG Background**

DAI began mobilizing the *Programme de Bonne Gouvernance* (PBG) on October 1, 2009. With a ceiling price of \$36,251,768 for a five-year (three years with two option years) program. The program purpose is to improve management capacity and accountability of select legislatures and local governments. The program focuses on three categories of partners:

Parliamentary institutions at the central and provincial level  
Public institutions having a stake and role in decentralization; and  
Civil society and community-based organizations

PBG's three Intermediate Results (IRs) are:

IR 1 Citizens demand accountability  
IR 2 Selected parliaments are more democratic and effective  
IR 3 Laws, policies and procedures for decentralization established and implemented

### **Overall Political Context**

#### **National level**

- The publication by the CENI of the timetable for urban , municipal and local elections on May 26, 2014. The timing goes from from 15 June 15<sup>th</sup> to 15 October 15<sup>th</sup>, 2015.
- As part of the inquiry commission of inquiry into the May 2<sup>nd</sup> SNCC derailment in Katanga, near the bridge of Katongola in Kamina territory (Katanga) were hosted by the chiefdom of Kasongo Nyembo. A controversial report of the accident was given: 210 dead according to local civil society on the one hand, and the other, 406 according to the tribal and administrative chief.
- Exercising parliamentary diplomacy, the President of the National Assembly of Congo-Brazzaville, Justin Koumba, was received on May 23<sup>rd</sup> by his Congolese counterpart, Aubin Minaku, before the organization of the meeting of the African Parliamentary Assembly which was conducted in Brazzaville May 26-28. At the conclusion of their conversation, Justin Koumba expressed the wish see relations between the two Congo warm up after mass expulsions of Congolese from Kinshasa.
- 26 people died including 2 women and 22 were injured as a result of the collapse of the Kikwit stadium on June 30<sup>th</sup> during cultural events of the first edition of "King Kester Emeneya" festival and the 40 days after the death of Jean Mubiala Emeneya, Congolese musician, originally from Bandundu. This is the report by the provincial governor, Jean Kamisendu to the plenary of the Provincial Assembly.

#### **South Kivu:**

- Mr. Gabriel Kalonda Mbulu, the only candidate presented to the Provincial Assembly is now the new South Kivu Vice Governor. For two years the province has had no vice governor since the previous holder of that office, Mr. Jean Claude Kibala was elected national deputy in 2011, and subsequently appointed Minister (national) of the Public Service. .

#### **Bandundu**

- Based on the oral question addressed to the Provincial Government by the MP Valere Mwemba Makanda on impact-producing actions during his first two years in office towards achieving the objectives set in accordance with the four strategic pillars which are revenue maximization,

agricultural recovery, improved communication channels and good governance, Governor Jean Kamisendu addressed the Provincial Assembly on June 19<sup>th</sup>. At the end of his speech the Governor committed himself towards improving the quality of work of the provincial executive, promising to act on implementing actions recommended by the MPs.

- Subsequently the initiator of this inquiry asked for a re-organization of the provincial government, conducting audits and initiating personnel changes among toll booth operators and initiating manual road maintenance in the 18 territories and two cities that make up the province, improving conditions and services in the general hospitals in the cities of Bandundu and Kikwit.

#### **Maniema:**

- Suspended from their duties for 30 days by the Governor on April 29<sup>th</sup> by the Provincial Governor for mismanagement in the allocation of commercial spaces at the Kindu Central Market, the mayor of this city and his assistant saw this sanction application continue beyond the time announced because investigations concerning the infractions that they committed are still ongoing.
- On May 25<sup>th</sup>, community radio stations through the Maniema Community Radio Union (URCAM) requested for reducing or eliminating taxes imposed on them by the General Direction of Administrative Revenues (DGRAD) These taxes are overwhelming for these radios who do not have the financial capacity to pay 31,000 dollars a year. DGRAD responded that it would not consent to such a request because it is merely implementing legislation. Community radio stations are therefore threatened with suffocation by excessive taxation.

#### **Katanga**

- Continuing insecurity in what is called the "Triangle of Death" (northern Katanga), namely between Manono, Mitwaba and Pweto have caused the internal displacement of nearly 500,000 people, led the Provincial Governor Mr. Moses Katumbi to advocate for the re-deployment to this area of the MONUSCO Egyptian special forces contingent after they had been removed several days before. The Governor has also appealed to the central government to assist the provincial government in supporting displaced populations. On the issue of security, the Governor stated that "the army is doing a great job, but it's not enough" and the Katanga provincial government there has already spent more than \$ 10 million assuring that the army receives logistical support while they combat armed groups who are terrorizing the population.

## **Key Activities and Actions by IR**

### **IR 1 – CITIZEN DEMAND ACCOUNTABILITY**

#### **Programmatic Accomplishments**

##### ***Activity IR1.1.1-3: Meeting of the Steering Committee for the Website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd)***

During the course of this month, the Steering Committee Website met twice, respectively dated May 9<sup>th</sup> and May 23<sup>rd</sup> at the headquarters of CENADEP with several CSO delegates in the presence of PBG team members.

At the first meeting, the agenda included the following points:

- Power point presentation of the website [www.gouvernancepourtous.cd](http://www.gouvernancepourtous.cd);
- Preparations for elections of the Steering Committee officers;
- Miscellaneous: Discussions and recommendations.

After the meetings, discussions, debates and plenary deliberation came to the conclusion of establishing an ad hoc committee to approve the following:

- The drafting of the Steering Committee's Rules of Procedure;
- The development of criteria for election of the Steering Committee officials;

The meeting of 23 May 2014 featured the following agenda:

- Presentation of the minutes of the previous meeting;
- Presentation of the draft internal rules;
- Debate and discussions,
- Misc.

The reading of the minutes of the previous meeting of May 9<sup>th</sup> was conducted by Ms. Pero Gabrielle, the Site Coordinator and was followed by the presentation of the draft rules of procedures which had been prepared by the Committee of three members who had been selected previously by the Assembly. From this presentation the participants expressed the need to examine a copy of the old agreement to improve on the draft Regulation which had been presented to them. They remarked that the two documents were very important and complementary, and that there was a need to not delete the commitment procedure which was in agreement with observations made earlier by the Site coordination. They also proposed to keep the two documents for justification with the signing of an act of commitment always preceding the submission of the rules for procedures in each structure. The Regulation provides for five positions for the direction of the steering committee which are the following:

- One (1) Chair (s)
- One (1) Vice-President (s)
- One (1) Secretary (e)
- Two (2) Advisors

The committee then called for nominations for each position.

**Activities IR1.1.1.1, 1.1.3-2: Workshops on the enrichment and adoption of the legislative handbook and the animated poster detailing the different steps of advocacy**

**Bandundu**

This activity took place in the city of Bandundu on May 23-27 May on behalf of 30 CSO members including 13 women in participating CSOs the localities Kikwit, Bandundu and Bukangalonzo sector, as well as four members of the *bureau d'études* from the Provincial Assembly of Bandundu. It was facilitated by the Kinshasa IR1 team.

The objective this exercise was to:

- enrich the postor on the different steps of advocacy and the and the legislative handbook by harvesting inputs from participants.
- Proceed with pre-tests of the advocacy postor.

**Maniema**

**Activity 1.1.3-2 :Workshop on the animated postor detailing the different steps of advocacy**

This activity was held om May 28-29 and was attended by 28 people from civil society and the Provincial Assembly's *bureau d'études*. It included 8 women participants.

The overall objective of this exercise was to make the pre-tests of the poster on advocacy and reap the in-put of stakeholders, including those who participated in the Kinshasa training on advocacy.

**Activity IR1.1.1-1:Workshop on the enrichment and adoption of the legislative handbook**

Conducted on May 30-31, activity included 28 participants (including eight women) who included the Provincial Assembly's *bureau d'études* and CSO members .

The aim was to enrich the legislative handbook reaping the in-put from stakeholders to improve the guide produced as a result of the inter-workshop on legislative drafting in March 2014 in Kinshasa.

Activity IR1.1.3-3; Grants activities

The table below details progress made in grant implementation in the field:

N	CSO	Grant No.	Level of implementation	Comments
1	RECIK	BAN 033	Code IV	Between May 7th and 23 <sup>rd</sup> beneficiaries have been setting up local committees for participatory governance (CLGP) in the YONSI, LUNIA, and BONGISA MUDI KWITI neighborhoods, with the goal of providing a mechanism to localities to serve as a bridge between populations represented by this committee and heads of districts, to conduct advocacy with higher authorities and to identify the real needs of local communities and to provide decision makers. IMPACT: This activity is a very good initiative since CLPG will allow public participation in the management of their ETDs, citizen oversight and accountability.
2	CLAT	BAN 037	Code III	On May 2 <sup>nd</sup> a DPA was conducted on the theme: information on mechanisms to combat fraud and revenue maximization Q1 2014 compared to the first quarter of 2013. IMPACT: This DPA helped highlight the preventive measures used to combat tax evasion in Lukolela ETD and showed how strict implementation of these measures will guide ETD stakeholders to better mobilize their own revenues.
3	ASSOPAC	BAN 036	Code III	A workshop was conducted in Bukanga lonzo on May-5-8 to train 30 CSO members on anti-corruption and harassment in 11 of Bukangalonzo's <i>groupements</i> . The objective of this activity was to promote capacity building of members of stakeholders and CSO members, and FOs and local authorities on human rights, advocacy skills and techniques of data collection. IMPACT: awareness raising 30 people on corruption and harassment, followed by an interaction between the members of the 11 <i>groupements</i> . This activity allowed <i>groupement</i> members as well as governments and traditional leaders to acquire knowledge needed on various different forms of corruption.
4	COFERD	BAN 034	Code VI	A workshop on citizen control and the budget process was conducted on May 14-16 benefitting 15 people, including 12 city hall officials and three CSO members in the CLAC conference room.

				<p>Objectives</p> <ol style="list-style-type: none"> <li>1. To assess the level of the relationship between the public officials and their constituents;</li> <li>2. Enhance the understanding of officials of the importance of citizen control and effective communication;</li> <li>3. Arm the local officials with different communication tools.</li> </ol> <p>IMPACTS: officials of the <i>commune</i> are better informed on the meaning of citizen controls and the pillars of governance (accountability, transparency, competence, efficiency and effectiveness, equity)</p>
5	JPDDH	SUK 040	Code	Besides the daily monitoring of the Capacity Building Specialists (CBS), there was no activity for the month of May 2014.
6	UMOJA	KAT 059	Code IIV & IV	<p>On May 20-21, several site visits were conducted in the different neighborhoods of Likasi to collect data on the priority needs of the population for inclusion in the budgets of the <i>communes</i>.</p> <p>This activity was conducted by 24 facilitators including 4 women supervisors and made possible the establishment of neighborhood forums composed of 12 people from each respective neighborhood.</p> <p>On May 24<sup>th</sup> a workshop on modifications to be integrated into the ETD's budget was organized. Needs were prioritized and opportunities for interventions were assessed and submitted to the authorities of the <i>commune</i> for implementation according to the needs expressed by the population.</p>
7	SHALAMO	KAT 062	Code	Due to a change in the grant agreement the close-out date has changed; It follows from the proof of the notice of change of the grant agreement that the contract end The date was originally set for May 31 <sup>st</sup> ; but given the requirements in the contract, the closing date of the project has been extended to 15 July 15 <sup>th</sup> in order to allow a CSO to complete all planned activities.
8	CLAC	KAT 058	Code II & IV	With the support of the PBG anti-corruption specialist, the Katanga CLAT drafted several advocacy messages and prepared to facilitate a DPA. The CLAC

				<p>also presented the results of the collection of data on which the advocacy messages were based. Subsequently, the CLAC published a pamphlet bearing different advocacy messages and the DPA was conducted on May 29<sup>th</sup> in one of the meeting rooms in the University of Lubumbashi Guest-House. This DPA was attended by an official of the Registry, an ECOFIN member and more than 20 women.</p>
9	AVEMA	MAN 043	Code IV	<p>This OSC has organized the following activities for May 16-19:</p> <ol style="list-style-type: none"> <li>1. Three DPAs which brought together a total of 281 participants including 137 women;</li> <li>2. Utilizing community radio as a medium, waged a civic education campaign to mobilize opinion leaders and influence decision makers to take action on the effective implementation of existing laws in the battle against corruption and police harassment in the ETDs;</li> </ol> <p>Two billboards have also been erected.</p>
10	HBM	MAN 052	Code III	<p>A workshop was organized on May 1<sup>st</sup> on the development of campaign strategies and formulation of messages; in the sector Wakabango II and was attended by 25 participants. The following activities took place:</p> <ol style="list-style-type: none"> <li>1 The production of 4 broadcasts with themes based "traceability" ;</li> <li>2. Three theatrical plays and skits about harassment in the mining sector.</li> <li>3. Erection of 5 wooden educational billboards</li> <li>4. Organizing a DPA on May 2<sup>nd</sup> with more than 200 participants.</li> </ol>
11	HBM	MAN 021	Code	<p>On May 2<sup>nd</sup> this OSC organized a DPA with 258 participants including 57 women, which focused on the theme: "Assessing the performance of the 2013 budget allocated to the agricultural sector in the Wakabangu II" sector. The objective of the DPA was to facilitate citizen oversight of the implementation of the 2013 budget and ask the local authorities to account for its performance in relation to the agricultural sector. At the end of all interventions, the</p>

				<p>following recommendations were made:</p> <ul style="list-style-type: none"> <li>• Enforce the Law No. 011/022 of 24 December 2011 establishing the basic principles relating to agriculture;</li> <li>• Disseminate the 2013 and 2014 budgets allocated to agriculture in the area Wakabango II;</li> <li>• Promote a culture of accountability and citizen control in the management of public affairs;</li> <li>• Advocate for substantially increasing the budget allocated to the agricultural sector in the area of Wakabangu II;</li> <li>• Multiply these types of activities (social dialogue for action) in the near future.</li> </ul>
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## **IR 2 – SELECTED PARLIAMENTS ARE MORE DEMOCRATIC AND EFFECTIVE**

### ***Meetings with other donor or counterpart organizations***

A donor coordination meeting

### ***IR 2 Programmatic Accomplishments***

#### **National Assembly**

#### ***Activity IR2.1.2-7: Technical and material support to enable computer and internet technology assistance.***

The talks are still o

#### **South Kivu**

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#### ***Activity IR2.2.1-10: Workshop on the proposed edict on the special status of Provincial Assembly career staff of the Provincial Assembly***

This event took place on May 24-27 with 15 participants including 1 woman. The MPs, public service officials and members of the Provincial Assembly’s administrative staff all took part.

The proposed edict in question aims to strengthen the protection of the Provincial Assembly’s administrative staff’s social rights.

#### ***Activity IR2.2.1-10: Workshop on the proposed edict governing the provincial support fund for the elderly in South Kivu***

This activity was conducted on May 28-29, 2014. It was attended by 20 people, including three women and 17 men. The initiator of the text, MP Jules Balumisa Mubolwa, was accompanied by his colleague Amissi Kaluguto Donnah. The objective of the proposed edict is to assure the rights of pthe elderly through a special fund to protect them from the difficult conditions they are exposed to mainly because of a decline in income.

## **Bandundu**

### ***Activity IR2.3.1-5 Introduction workshop on the mechanisms of constitutional supervision***

Conducted on May 20-21, this workshop was attended by 50 people, including MPs. Its objective was to strengthen the capacity of MPs, the Bureau of Studies and of political office advisors on the essential concepts and procedures of parliamentary control.

Transverse activities

### **Feedback workshop on the study trip to Katanga to visit PPP projects**

On May 13<sup>th</sup>, the MP Louis Kasende among others, presented the report of their trip to Katanga to learn about PPP projects.

## **Maniema**

### ***Activity 2.1.16.7: Feedback workshop on the visit and exchanges for the *Bureau d'études* with the National Assembly of the Bureau for the Study of Provincial Assembly***

On May 23<sup>rd</sup> the two members of the *bureau d'études* of the Provincial Assembly of Maniema who were participants in this activity hosted by their counterparts the National Assembly *bureau d'études*, conducted a feedback session summarizing their experiences during this workshop to their colleagues. Thirty-three people including three women took an active part in this debriefing session.

## **Katanga**

### ***Activity 2.2.1-10: Workshop on the proposed edict establishing the organization and operations of agricultural centers in Katanga Province and a Brainstorming Workshop on the proposed edict security measures for agricultural land in the Province of Katanga***

These two activities were conducted on May 26-27, and the May 29-30 with the same group of participants. It was attended by 26 people including 4 MPs, 11 members of the Provincial Assembly *bureau d'études* of Katanga Office, 4 members of the Civil Society, 5 Technical services of the Ministries of Agriculture and Land Affairs and Member 2 Members of INERA and CRAA. Seven women were present.

## **IR 3 – LAWS, POLICIES & PROCEDURES FOR DECENTRALIZATION ESTABLISHED & IMPLEMENTED**

### ***Political events that affected IR3***

The CENI's published the calendar for urban, municipal and local elections on Monday, May 26<sup>th</sup>. The calendar covers from June 15<sup>th</sup> to October 15<sup>th</sup> 2015.

### ***Meetings held with other donors***

#### **Meeting of the Steering Committee of the UNDP "Support Component to Decentralization and Local Governance"**

The meeting of the Steering Committee of the "Support Component to Decentralization and Local Governance" was conducted on May 15<sup>th</sup> in the Technical Support Unit on Decentralization's meeting room. Chaired by the Deputy Minister in charge of decentralization, the discussion focused, among other things, on monitoring the recommendations of the Steering Committee meeting of August 2013, presentation of the 2014 work plan and the status of resource mobilization.

## ***Meetings held with Counterpart groups***

### **The Unit responsible for implementation of public administration reform**

On May 15<sup>th</sup> at the request of Jean Serge BIKORO Bwalande, National Coordinator of this Unit, a meeting took place between the latter and the PBG Decentralisation and Local Development Advisor. The objective of this meeting was to make contact with various partners to share information on the progress of the reform process. The Coordinator was accompanied by the Secretary in charge of relations with partners.

## ***Programmatic Accomplishments under IR3***

### **Implementation of Activities**

Zoba

#### ***Activity IR 3.2.1-8: Performance review of the ETD's financial management and data collection of revenues***

The last review of the ETD's local finances has just been completed with the publication of data on own income ETD during the four years of the PBG program . Satisfactory results were observed in all partner ETDs but deficiencies still exist. In the ETDs in the provinces of Katanga and South Kivu a trend towards increased revenues was observed from 2009 to 2013. ETDs in the other two partner provinces (Maniema and Bandundu) showed varied results.

The review of the budget process and management maturity in the execution of public finances during the third and fifth year of the Good Governance Program gave satisfactory results with regard to the attainment of targeted values. It was 38 % for the third year (28% was the targeted value) and 48% for the fifth year (40% was the targeted value).

#### ***Activity 3.2.12-15: Workshops on the revision of ETD action plans***

The Twelve (12) PBG partner ETDs have all completed the third generation of their revised action plans. Like the other two previous generations of the plan, the majority of the projects identified in these plans are in the health, education, agriculture and water sectors. The ETD action plan revision process demonstrated the plan's usefulness as a tool to ensure the consistency and coordination of ETD development actions for stakeholders. Several partners have participated in the financing of these plans along with USAID/PBG including the World Bank, UNICEF, the DRC National government, the Province governments and the ETDs themselves.

#### ***Activity KN 3.2.1-10: Evaluation by Civil Society of the delivery of public services provided by the partner ETDs in Kadutu, Likasi and Lukolela***

The second phase of this process started on May 19<sup>th</sup> in Kadutu town. During this phase, fifteen focus groups were organized and facilitated by members of the budget committee. This continued in the town of Likasi May 30<sup>th</sup>. This phase will be completed in this ETD on June 3<sup>rd</sup>.

#### ***Activity IR 3.2.1-10 Workshop on advocacy at the provincial level for the identification of mechanisms to promote the adoption of the achievements of the Good Governance Program in the Likasi, Kadutu and Lukolela ETDs***

The accomplishments of four years of implementation of the Good Governance program funded by USAID in the development of mechanisms for involving civil society in the process of decision-making and participation in the management and transparency of public finances have demonstrated the urgent need for ownership by stakeholders of this process .

An advocacy session held on April 30<sup>th</sup> with the Provincial Government of Katanga with the objective of institutionalizing the CSO-implemented service delivery evaluation process in the ETDs helped to launch a debate on the possibilities for Budget Committees to play the role of deliberating assemblies for the ETDs for the preparation of their budgets in order to ensure that the needs of the population are indeed taken into account in the draft budget. In order to reaffirm this initiative on May 28<sup>th</sup> the Katanga Provincial Government, represented by the the Provincial Ministry of Finance, Economy and Trade held on May 28<sup>th</sup>

conducted an workshop to evaluate PBG activities dealing with public finances in the project partner ETDs in Katanga. This workshop brought together as participants ETD officials, CSO members and ETD financial services.

At the end of this meeting recommendations were made, including:

- The recognition of the rights of citizens to be involved in the budget process through the institutionalization and expansion of Budget Committees in all ETDs in accordance with the Organic Law n° 08/016 of October 7, 2008 on the organization and functioning of the ETD and their relations with the National and provincial governments;
- The ability to of budgetary committees to play the role of deliberating assemblies of ETDs for the preparation of their budgets to ensure that the needs of the population are indeed taken into account in the draft budgets during the period before the completion of the local electoral process ;
- The involvement of the Provincial Authorities in facilitating public-private partnerships for the rational and sustainable development of ETDs.

**Activity IR3.2.3-8: The installation and operations of the taxpayers' database in Kadutu commune**

This process, implemented in Kadutu *commune* helped to develop a list of taxpayers and compile a database. Through a survey that was conducted from April 24<sup>th</sup> to May 5<sup>th</sup>, five thousand one hundred and nine (5,109) taxpayers were identified and recorded. In total, eleven areas of economic activity have been affected by this survey. The implementation of this process in the Kadutu *commune* process was accompanied by two experts furnished by PBG, one for conducting the survey and the second for compiling the database. An evaluation of this process has been scheduled for June 2014 and will be conducted by the authorities of the commune assisted by the PBG expert.

**Activity 3.2.3-7: Improving the taxpayers' database to conform with newly applied fiscal policies**

The process of improving the taxpayers' database continues with technical support from the expert, Mr. Sindano. The work plan has five steps including the reworking the database and the development of a procedures manual which are both in progress The procedure manual contains 9 chapters which three have been completed .

**Activity IR3.1.8-9: Study on the development of private expertise in the field of decentralization reform education**

The implementation of this study continued with a meeting that was convened on May 19<sup>th</sup> to discuss a memo that was produced by the experts in charge of the study. This meeting took place in the in technical unit in charge of decentralization reform's (CTAD) office and was chaired by the CTAD Coordinator, Mr. Makolo Jibikilay. The PBG Advisor on decentralization and local governance, the CTAD consultant in charge of stakeholders' capacity building on decentralization and the two experts who were in charge of the study. During this meeting, comments were made on the study's checklist which was drafted by the experts which should be taken into account by the experts in the interim report.

**Activity IR3.2.10-11: Feedback workshop in Bukavu and Bandundu on the study tour in Katanga to visit the Public Private Partnership (PPP) projects with stakeholder representatives**

Organized on March 11-21, the study tour to visit the Kadutu *commune* Public Private Partnerships has been the subject of a feedback workshop conducted by the delegation who participated in this trip on May 2<sup>nd</sup> in the Kadutu Parish. During this workshop, three interventions were made by the *commune* Burgomaster, Mrs. Dr. Odette Witanena Sifa, a CSO representative and Mr. Charles Buhendwa Mudahama Director of the Provincial Assembly Administration. Participants included agents from the ETD technical services of the Bukavu City Hall, the Kadutu, Ibanda and Bagira Communes, and the South Provincial Assembly, Economic Operators, CSOs, religious groups (Catholic, Protestant, Kimbanguiste , Islamic), the media , and members of the Bukavu budget Committee. Among the key lessons learned during this visit was that the use of Public Private Partnership is a means to increase the ETDs funding capacity and contributes to the improvement of the socio -economic conditions of citizens through the provision of basic social services. PPPs represent an opportunity to achieve expertise in modern management methods

and approaches.

A similar feedback workshop on the Katuba PPPs was conducted in Bandundu city on May 13<sup>th</sup> and chaired by the Provincial Assembly *Rapporteur*, the Honourable Maurice Nabahola. Presentations made by the Provincial Delegation which consisted of three stakeholders. This activity brought together representatives of the Provincial Assembly, the Provincial Government, the City Hall, the three Bandundu *communes*, the FEC Urban Committee and CSO representatives. Some recommendations were made at the end of this meeting in particular, it raised awareness of economic operators, and ETD development stakeholders of the potential for Public Private Partnership ; and the importance of the involvement of elected representatives and civil society in the PPP process.

**Exchange visit to Kadutu *commune* (South Kivu) commune by a delegation from Katuba *commune* (Katanga) to gain knowledge on transparent management of local finances**

On May 3-7 a delegation from the Katuba commune conducted an experience exchange visit to the Kadutu commune in Bukavu. The aim of this visit was to share best practices in the management and transparency of local finances as well as to learn about difficulties encountered during its implementation process. At the end of the visit, stakeholders discussed the possibilities of a *jumelage* (sister city relationship) between the two entities and they asked the PBG representatives to provide technical assistance in order for them to achieve this relationship.

On May 22<sup>nd</sup>, upon returning to Katuba, the delegation organized a feedback workshop to share their experiences in the field of transparent management of public finances. The delegation consisted of three individuals including Burgomaster and the Vice- Chairman of the Budget Committee. At the end of the workshop proposals of measures to improve revenue mobilization and the transparent management of local finances were made by the Burgomaster and will be implemented in June. Among them it is the establishment by the *commune* executive of regular budget implementation feedback sessions of budget implementation to be presented to the population.

**Tdy to prepare for the exchange visit to South Kivu of stakeholders from Goma and the Rutshuru territory ETDs (North Kivu)**

The advance tdy to prepare for of the exchange of stakeholders from the Goma and Rutshuru ETDs' visit to South Kivu took place on May 6-11. The tdy team consisted of Cheick Samake, the PBG Decentralization and local Development Advisor and Simon Mutala , the PBG Grants Manager with the objective of organizing an exchange visit to South Kivu partner ETDs to share the achievements of the Good Governance Program . The first step of this tdy was to identify the stakeholders and to come to an agreement in principle on who would participate in this study tour .

The delegation conducted meetings with the Provincial Minister of Planning and Budget, the Provincial Government Spokesman, the Goma Mayor, the Assistant Administrator of the Territory of Rutshuru responsible for financial matters and the division Chief in charge of decentralization.

Two workshops sharing program achievements in the field of management and transparency of local finances with the stakeholders were organized for May 8-9 respectively in Rutshuru and Goma. In Rutshuru, representatives of the ETD authorities, financial services, and CSOs from Bwito and Bwisha and representatives from the Rutshuru territory attended the workshop. In Goma, representatives of the authorities of the City of Goma and those of two of the city's *communes*, as well as the financial officials for city's ETDs, and the decentralized services officials for province as well as the city were all in attendance.

At the end of this preparatory exercise, stakeholders from Rutshuru and Goma all displayed an interest in the results achieved by the PBG program in the the South Kivu ETDs of the and were eager to share these experiences with their counterparts in South Kivu. The Minister of Planning and the Budget on behalf of

the Provincial Government thanked USAID and promised to spare no effort s to ensure the success of the exchange visit to South Kivu.

**Annexe**

**Table Summarizig the evolution of revenues in the ETDs 2009-2013 (\$US)**

<b>Provinces</b>	<b>ETD</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
<b>Bandundu</b>	<b>Bukanga Lonzo</b>	2,941	7,361	9,869	5,169	3,038
	<b>Mayoyo</b>	10,825	4,953	3,302	3,163	64,461
	<b>Lukolela</b>	3,601	9,818	15,117	3,428	5,567
<b>Katanga</b>	<b>Katuba</b>			101,156	23,341	31,743
	<b>Likasi</b>	562,240	964,430	1,888,803	1,318,747	925,000
	<b>Kolwezi</b>	726,169	809,561	1,727,339	2,049,393	2,488,762
<b>Maniema</b>	<b>Bangengele</b>	1,235	2,704	3,949	6,972	7,580
	<b>Alunguli</b>	235,866	25,980	32,117	15,279	16,331
	<b>Wakabago II</b>	20,380	6,519	4,612	6,970	5,728
<b>Sud Kivu</b>	<b>Bukavu</b>	503,915	544,869	553,297	354,087	971,277
	<b>Kadutu</b>	112,016	168,879	206,889	278,327	315,918
	<b>Ngweshe</b>	121,106	114,404	432,125	419,441	545,541

**Tool C: EXAMINATION OF THE BUDGET AND FINANCIAL CAPACITY MATURITY**

#	PROV	ETD	Year 1		Year 3		Year 5	
			Baseline Points	Baseline Percentage	Target Percentage	Actual	Target Percentage	Actual
1	BAN	Secteur de Bukangalonzo (Kenge)	3	14%	23%	38%	38%	38.1%
2	BAN	Commune de Lukolela (Kikwit)	4	19%	29%	33%	38%	42.9%
3	BAN	Commune de Mayoyo (Bandundu)	4	19%	29%	33%	38%	38.1%
4	KAT	Ville de Likasi	4	19%	29%	38%	38%	47.6%
5	KAT	Ville de Kolwezi	3	14%	23%	38%	38%	76.2%
6	KAT	Commune de Katuba	4	19%	29%	24%	38%	42.9%
7	MAN	Commune d'Alunguli	5	24%	33%	43%	43%	38.1%
8	MAN	Chefferie de Bangengele	3	14%	23%	29%	38%	38.1%
9	MAN	Secteur de Wakabango II	3	14%	23%	33%	38%	38.1%
10	SUK	Ville de Bukavu	5	24%	33%	43%	43%	57.1%
11	SUK	Commune de Kadutu	5	24%	33%	67%	43%	71.4%
12	SUK	Chefferie de Ngweshe (Walungu)	5	24%	33%	43%	43%	52.4%
<b>Total Score</b>			<b>48</b>	<b>19%</b>	<b>28%</b>	<b>38%</b>	<b>40%</b>	<b>48%</b>

**TABLEAU RECAPITULATIF DES INTERVENTIONS DES PARTENAIRES DANS LA MISE EN ŒUVRE DES PLANS D' ACTIONS DE 2<sup>ème</sup> GENERATION DANS LES 12 ETD**

N°	Province	Entité territoriale décentralisée « ETD »	Projets et/ou sous-projets réalisés	Partenaires de financement
<b>I.</b>	<b>Bandundu</b>			
01		Commune de Mayoyo	-Aménagement des points d'eau dans les quartiers périphériques de la commune de Mayoyo	UCCOP en partenariat avec la division provinciale du plan de Bandundu
			-Aménagement d'un espace maraîcher au site Poto-poto	Village agricole/gouv. Congolais
02		Commune de Lukolela	-Réhabilitation de l'EP camp N'singa dans la commune de Lukolela	UCCOP en partenariat avec la division provinciale du plan
			-Construction des puits d'eau potable dans la commune de Lukolela	UCCOP en partenariat avec la REGIDESO
03		Secteur de Bukanga-lonzo	Néant	Néant
<b>II.</b>	<b>Katanga</b>			
04		Ville de Kolwezi	-Appui en intrants agricoles aux associations agricoles dans la ville de Kolwezi	USAID-DAI
			-Construction et équipement d'une salle pour les manifestations publiques à la mairie de Kolwezi	Mairie de Kolwezi
			-Forage des puits dans la ville de Kolwezi	World vision
			-Réhabilitation des écoles primaires Musingi et Tegemeo	Parents d'élèves
			-Construction du marché DON dans la commune Dilala	Banque mondiale en partenariat avec la mairie de Kolwezi
05		Ville de Likasi	-Renforcement du système de gestion des immondices dans la ville de Likasi	Mairie de Likasi
			-Construction du pont reliant le centre ville et le quartier la niche (avenue pépinière)	Génie militaire de la ville de Likasi
			-Appui en intrants aux associations agricoles dans la ville de Likasi	USAID-DAI
06		Commune de Katuba	-Construction d'un pont sur la rue 15, au Q. Upenda	1 député provincial du Katanga
			-Réhabilitation et équipement de la salle polyvalente de la commune de Katuba	Entreprise Sampalique et la commune de Katuba, en partenariat public-privé
			-Réhabilitation des EP Maadibisho et Nyota ya Congo	L'entreprise BRASIMBA
			-Réhabilitation du marché Salongo dans la commune de Katuba	Atlas construction et la commune de Katuba, en PPP, avec l'appui de l'USAID-DAI
<b>III.</b>	<b>Maniema</b>			

N°	Province	Entité territoriale décentralisée « ETD »	Projets et/ou sous-projets réalisés	Partenaires de financement
07		Secteur de Wakabango II	Appui aux associations d'agriculteurs dans la Secteur de Wakabango II	USAID-DAI
			Construction d'un centre de santé à Kihembwe dans le groupement d'Ikinga (Secteur de Wakabango II)	Communauté locale et l'ONG CIOD qui a fourni 100 tôles
			Aménagement des points d'eau potable dans le Secteur de Wakabango II	UNICEF
			Réhabilitation des bâtiments du Secteur de Wakabango II	Secteur de Wakabango II
08		Chefferie de Bangengele	Construction de l'EP Miango	Care international
			Réhabilitation de l'école primaire Kelenga	USAID-DAI
			Construction de l'institut Kailo II	ETD Bangengele
			Aménagement des points d'eau potable	Tear fund
09		Commune d'Alunguli	Réhabilitation de l'EP Kamikunga	USAID-DAI
			Construction du marché du bloc du cinquantenaire	Commune d'Alunguli
<b>IV.</b>	<b>Sud-Kivu</b>			
10		Chefferie de Ngweshe	Appui au développement des mutuelles de santé dans la Chefferie de Ngweshe	UNIPICARDI (Belgique) et le bureau diocésain des œuvres médicales 'BDM'
			Renforcement en équipement à 4 HGR de L'ETD NGWESHE	IRC, PROSANI, CICR, MALTESER et LOUVAIN COOPERATION
			Réhabilitation de l'EP Irongo	Gouvernement congolais par le biais du Fonds Social de la République « FSR »
			Réhabilitation de l'EP Kashala à Kamanyola	CERAD du Professeur MUGANGU.
			Construction de l'EP Kalongo à Kaniola	Les parents d'élèves
			Renforcement de la desserte en eau potable dans les villages non encore desservis de la chefferie de Ngweshe	-BDD à KANIOLA ; -OXFAM à MULAMBA et IKOMA ; -IRC TUUNGANE à WALUNGU, LURHALA et NDUBA ; -COMITE ANTIBWAKI à WALUNGU et IZEGE
11		Commune de Kadutu	Construction d'une latrine publique à la place Pendeza (Buholo 4)	Fonds propre de la Commune de Kadutu
			Construction de l'Institut Bugabo	La Communauté Baptiste au Centre de l'Afrique
			Appui en équipement informatique à la commune de Kadutu	Fonds propre de la Commune de Kadutu
			Réhabilitation de l'abattoir au	Maire de Bukavu et

N°	Province	Entité territoriale décentralisée « ETD »	Projets et/ou sous-projets réalisés	Partenaires de financement
			Beach Muhanzi	commune de Kadutu
			Aménagement de la source Nyakaliba dans la commune de Kadutu Maire de Bukavu et commune de Kadutu	OXFAM, en partenariat avec le bureau central de zone de santé urbaine de Kadutu.
			Réhabilitation du terrain de football de Funu	Contingent chinois de la MONUSCO et la commune de Kadutu
12		Ville de Bukavu	Appui aux programmes des mutuelles de santé dans la ville de Bukavu	UNIPICARDI (Belgique) et la Mairie de Bukavu pour ses agents
			Réhabilitation de 3 km de la route qui mène au cimetière de Ruzizi	Maire de Bukavu
			Construction d'un dépotoir public à CIDAHO	Maire de Bukavu et gouvernement provincial
			Appui en manuels scolaires aux écoles dans la ville de Bukavu	Gouvernement central de la RDC
			Renforcement de l'éducation à la citoyenneté responsable dans la ville de Bukavu	Coopération britannique et l'USAID-DAI dans le cadre du PBG
			Mise en œuvre et développement d'une base des données des contribuables de la ville de Bukavu	USAID-DAI