



YEAC REGIONAL MEETING PARTICIPANTS

**Name of Institution:** Catholic Relief Services (CRS)  
**Name of Project:** Youth Emergency Action Committees (YEAC) 3: Caribbean Emergency Response Network  
**Award Number:** AID-OFDA-G-13-00126  
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**Geographic Region:** Caribbean  
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<b>Sector Name:</b>	Risk Management Policy and Practice
<b>Sub-sector Name:</b>	Capacity Building and Training; Building Community Awareness/Mobilization
<b>Objective:</b>	Strengthen regional emergency response capacity and the network of Youth Emergency Action Committees (YEACs) in the Caribbean

## I. Introduction

This is the final report for the “Youth Emergency Action Committees (YEAC) III: Caribbean Emergency Response Network, covering the period of October 1<sup>st</sup> to March 31<sup>st</sup> 2014.

Catholic Relief Services, with support from USAID/OFDA and in partnership with Caritas, is implementing the Youth Emergency Action Committees (YEAC) III project in vulnerable communities in St. Lucia, Grenada, and the Dominican Republic. YEAC III has been designed to Strengthen the regional emergency response capacity and the network of Youth Emergency Action Committees (YEACs) in the Caribbean, by consolidating and reinforcing capacity building accomplished in previous phases and to create a regional emergency response network to ensure greater sustainability, and thoroughly document the experience so that others may also benefit from the work and replicate it as appropriate.

## II. Summary

The six (6) months of the YEAC III project focused on integrating each YEAC in their local DRR network, as well as strengthening their regional response capacity. YEACs also strengthened the capacities of their communities through the implementation of early warning systems and emergency drills. The specific accomplishments of each island are described below:

### In the **Dominican Republic:**

- Conducted trainings with parish delegates and neighborhood leaders in DRR.
- One hundred and two (102) youth were trained in First Aid, Selection of Beneficiaries, Damage Assessment and Needs Analysis.
- Five (5) mini workshops to strengthen YEACs were conducted.
- Participated in a workshop organized by UNDP on earthquake awareness and community mapping.
- Prepared and hosted the first YEAC Regional Meeting on February 19 – 21, 2014 entitled Youth for a Safe Caribbean.
- Attended twelve (12) meetings with local DRR organizations and stakeholders.
- Strengthened early warning system in each community.
- Coordinated community meetings to conduct emergency drills and assess early warning systems in each project neighborhood
- Reached 6195 persons through home visits, to update community members on emergency drills and early warning systems.
- Conducted emergency drills involving the community and schools.
- YEAC members participated in the Sports for life course.
- YEAC members were exposed to a technical course in Savings and Loans.

### **In Grenada:**

- Three (3) response brigades were formed in the communities of Mont Tout, Gouyave and Victoria. Thirty eight (38) youth were trained and certified in the thematic areas of Shelter Management, First Aid and Initial Damage Assessment.
- Twenty eight (28) youth were retested to measure retention three months after training. All youth were successful.
- The relationship between the YEACs and the National Disaster Management Agency (NADMA) and other DRR stakeholders were strengthened. Three (3) institutional strengthening meetings were held and numerous phone and email conversations took place.
- Five (5) YEAC representatives attended the YEAC regional meeting in the Dominican Republic. This experience gave the youth a renewed sense of commitment and ownership of their committees.
- The seven (7) member YEAC council was officially launched on March 19, 2014.
- Registration with NADMA's Welfare and Social committee was accepted.
- In response to the gap that existed in the schools as it relates to emergency plans, YEAC members commenced training with the schools in planning and executing emergency drills as well as emergency plan development.
- Five (5) emergency drills were conducted in schools.
- Early Warning Systems were agreed on and implemented in all three (3) communities.
- VCAs were updated to reflect agreed Early Warning System for each community.
- A community data mapping document was created in Excel that captures information about the most vulnerable members of the community.
- First Aid kits were created and distributed to the six (6) schools that were targeted.
- Three (3) YEAC signs were constructed and erected in the communities of Mt Tout, Gouyave and Victoria.
- YEAC members participated in a reflection retreat on March 29<sup>th</sup>. This retreat allowed members to share their experiences since joining the group, as well as evaluate accomplishments and challenges that occurred in the third phase.

### **In St Lucia:**

- From December 13 – 17, 2013 a comprehensive training symposium was held with the aim of completing all the brigade trainings and provides an opportunity for the YEACs to continue bonding as a team.
- Twenty One (21) youth and two (2) members of staff were trained and certified. An additional three (3) participants were exposed to some aspects of the training but did not fully complete the course due to personal matters.
- Seventeen (17) brigade members were retested to measure retention three months after training. All youth were successful.
- Strengthening of relationships with local DRR stakeholders continued with meetings and other forms of conversations.
- Five (5) YEAC representatives attended the YEAC regional meeting in the Dominican Republic.
- The YEAC Council elections and launch were held in March.
- YEAC members supported NEMO after the Christmas Eve Trough. Youth on Christmas Day and beyond assisted in the packaging and distribution of food items to persons affected by the heavy rains. The group selflessly rendered aid to their fellow countrymen which demonstrated the true spirit of YEAC and the Christmas season. As a

result of this, a Certificate of Appreciation was received from the Prime Minister who is the Chairman of NEMO.

- Registration with the Ministry of Social Transformation accepted.
- Nine (9) emergency drills were conducted in partnership with various DRR stakeholders.
- Four (4) community meetings were held to gain consensus on the Early Warning Systems for each community.
- Early Warning Systems were agreed on and implemented in all three (3) communities. This was complemented by visits to 159 homes to remind residents about the system and demonstrate how the system will be utilized.
- VCAs were updated to reflect agreed Early Warning System for each community.

### III. Report on Advances Toward Indicators and Targets\*

Indicator	Project Target	Accomplishments	% of target reached	Explanation
1. Number of people trained in disaster preparedness, mitigation, and management, by sex	SL – 29	21 Females – 11 Males – 10	72%	All islands have created response brigades. Youth were trained and certified in essential response areas in partnership with the national DRM agencies.
	GR - 42	38 Females – 30 Males – 8	91%	
	DR – 102	102 Females – 32 Males – 70	100%	
	Total – 173	161 Females – 73 Males – 88	93%	
2. Number of trainings conducted	SL – 6	5	83%	In St Lucia it was advised by the local DRR authority (NEMO) that they forego the training in incident command systems as it was too advanced for the participants.
	GR – 4	4	100%	
	DR – 8	8	100%	
	Total- 18	15	83%	
3. Number of people passing final exams or receiving certificates, by sex	SL – 26	21 Females – 11 Males – 10	81%	In the Dominican Republic youth were tested and received certification from Civil Defense. In St Lucia and Grenada youth
	GR – 37	38 Females – 30 Males - 8	103%	
	DR – 92	92 Females – 32	100%	

		Males - 60		received certification from their relevant DRR training organizations.
	Total – 155	151 Females – 73 Males - 78	97%	
4. Percentage of people trained who retain skills and knowledge after two months.	SL – 26	17	65%	In St Lucia all 17 YEAC members who were retested three months after successfully passed the test. In Grenada all 28 youth that were retested passed. However, the 10 youth who completed their training this quarter did not meet the two month interval and therefore were not retested. All 92 youth in the Dominican Republic were successful when retested.
	GR - 37	28	76%	
	DR - 92	92	100%	
	Total - 155	137	88%	
5. Number of YEAC members participating in the regional YEAC gathering, by sex	SL - 5	5 Females – 4 Males - 1	100%	This activity was held on February 19 – 21, 2014 in the Dominican Republic.
	GR - 5	5 Females – 4 Males - 1	100%	
	DR - 5	5 Females – 2 Males - 3	100%	
	JM - 5	5 Females – 1 Males - 4	100%	
	Total - 20	20 Females – 11 Males - 9	100%	
6. Virtual YEAC platform created for information	YES/NO	YES		Following the YEAC regional meeting, a YEAC International Facebook group

sharing and social networking				was created for all YEAC members to join and share information. <a href="https://www.facebook.com/groups/650933144973151/">https://www.facebook.com/groups/650933144973151/</a>
7. Number of institutional meetings held for the integration of YEACs into local DRR decision-making forums	SL - 3	5	167%	All countries made significant progress in integrating the YEACs into their local DRR network.
	GR - 2	3	150%	
	DR - 4	12	300%	
	Total - 9	20	222%	
8. Number of YEACs formally recognized by Civil Defense or the national emergency management agency	SL - 3	3	100%	St Lucia and Grenada YEACs are both registered members of the Welfare and Social Committee of NEMO and NADMA respectively. In the DR, on the 28 <sup>th</sup> of March, a swearing in ceremony took place wherein the YEACS were formalized in the Civil Defense construct.
	GR - 2	3	150%	
	DR - 4	4	100%	
	Total - 9	10	111%	
9. Percentage of attendees at joint planning meetings who are from the local community	SL – 95%	77%	81%	In the DR, 6195 persons from the target communities have been reached through home visits during the coordination of simulations and trainings
	GR – 95%	86%	91%	
	DR – 95%	100%	105%	
	Total – 95%	88%	93%	
10. Early warning system in targeted community is in place for all	YES/NO	YES	100%	All YEAC communities in the three countries now have Early Warning Systems.

major hazards with appropriate outreach to communities				
11. Percentage of community members who received at least one early warning message from at least one source prior to a disaster occurring	SL – 90%			No disaster has occurred.
	GR – 90%			
	DR – 90%			
	Total – 90%			
12. Number of emergency drills conducted	SL - 9	9	100%	In all three countries YEACs have partnered with local stakeholders to conduct emergencies drills in schools and communities.
	GR - 6	5	83%	
	DR - 12	14	117%	
	Total - 27	28	104%	

#### IV. Report on Advance of Activities

##### **Activity 1: Formation of YEAC members into response brigades**

###### **Dominican Republic**

Specialized trainings for brigades in Beneficiary Selection, Shelter Management, EDAN and First Aid were conducted by facilitators from Civil Defense. This training strengthened the capacities of the committees to respond in the event of disasters and emergencies. The participants continue to show great enthusiasm and interest and look forward to the opportunity to utilize these skill sets to save lives. There were one hundred and two youth trained; thirty-two (32) females and seventy (70) males.

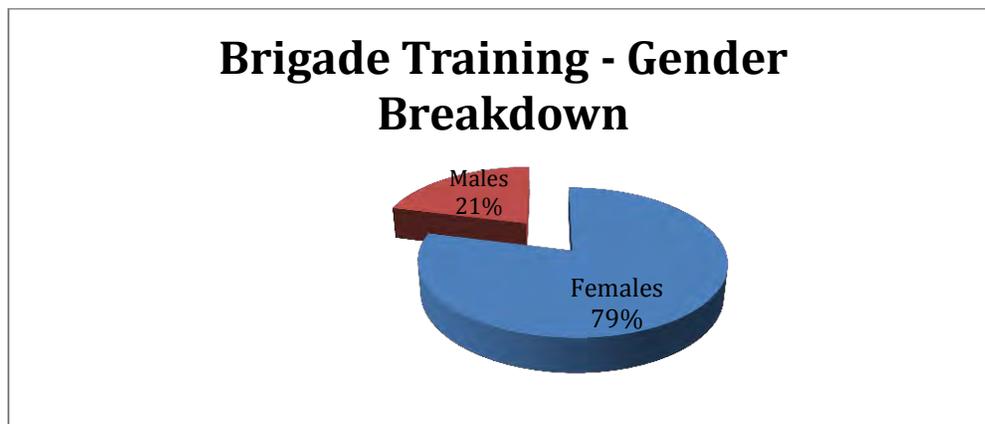
Five (5) capacity building workshops were held that focused on the areas Mission, Vision, SWOT, and Social Leadership of the YEACs. The first workshop was held for Community Promoters and the presidents of each of the YEACs. The other workshops were facilitated by the promoters of the respective committees.

In order to provide additional tools to the YEACs and as an added value for the project, youth were exposed to a workshop on Savings and Loans techniques. This was well received and twenty-five (25) youth, 12 females and 13 males, have committed to forming their savings groups.

## Grenada

Discussions were held with NADMA and members of the YEACs to decide on the most useful response skills for the project communities in light of the hazards they are prone to. After much conversation and analysis the areas of First Aid, Shelter Management, and Initial Damage Assessment were agreed upon. A total of thirty eight (38) youth (thirty (30) females and eight (8) males) were trained and certified in the above mentioned areas. Four (4) additional YEAC members began training but were not able to complete the entire curriculum even with the inclusion of make-up sessions due to personal challenges and a recently launched employability programme being run by the Government of Grenada.

It is noteworthy to mention that a female community member expressed such a strong interest in the response training that she was allowed to participate in the training activities. However, she was not counted in the accomplishment tally.



On average brigade members scored 59.46 percent on their respective pretest and 74.86 on their respective posttest. It is noteworthy to mention that all twenty eight (28) youth that were trained in December 2013 retained the knowledge they acquired as demonstrated by their passing scores when they were tested in March 2014. YEAC members are certified and equipped with sufficient knowledge and skills in the areas of Shelter Management, First Aid, and Initial Damage Assessment to provide assistance to their communities as well as support the wider DRR network.



*Members of the First Aid Brigade in Grenada engaged in training*

## **St. Lucia**

YEAC members were assigned to one of three response brigades based on their location, skills and retention ability. The response training areas of First Aid, Shelter Management and DANA were decided on after discussions with the local DRR stakeholders and an analysis of the needs of the project communities. During the period December 13 – 17, 2013 youth were trained in a menu of Capacity strengthening and Disaster Risk Reduction related topics. This is inclusive of:

- a) Public Relations Training
- b) Secretary-Documenting Minutes
- c) Leadership
- d) Teambuilding
- e) CPR & First Aid
- f) DANA
- g) Shelter Management
- h) Legal Frame Work
- i) Types of Disasters/ Overview of Disaster Risk Management

It is important to note that the training scheduled for Incident Command Systems was not implemented on the recommendation of the NEMO representative, as its content is targeted for an audience with higher technical skills and capacity.

There were twenty one (21) youth and two (2) staff members who were trained and certified. Of the youth trained, eleven (11) are females and ten (10) are males. Three (3) additional youth received some training, however due to other commitments they were unable to complete the full course.

Seventeen (17) brigade members who were trained in December were retested and all successfully passed their examination. Regrettably, four (4) youth were not able to be retested due to other commitments and, therefore, were not included in the retention count.

### **Activity 2: Formation of a YEAC Network**

The objective of the first Youth Emergency Action Committee (YEAC) regional meeting was to share best practices, lessons learned, and experiences in an environment that was conducive to strengthening the Caribbean network and increasing its teamwork capacity. To this end, twenty (20) YEAC members from the islands of Jamaica, St Lucia, Grenada and host the Dominican Republic met in Puerto Plata from February 19 – 22, 2014. Participants ranged in age from 15 – 44 years of age, with the majority of the participants being in their late teens or early twenties. There were eleven (11) female and nine (9) male YEAC members, in addition to CRS staff members and the Caritas Puerto Plata team.

Since the YEAC project targets young persons, it was essential that the workshop utilize a youth friendly approach. The main activities focused on building cohesion among the different YEAC groups through interactive teambuilding games and activities such as the YEAC Olympics. This created a solid foundation for subsequent sessions that focused on the sharing of best practices in the form of a marketplace, where groups selected different best practices from their experience and try to sell them to other participants posing as “customers”. The top best practices that were identified are: teamwork, the use of edutainment to conduct trainings, the positioning/recognition of young people in the communities as agents of change, and the completion of mitigation activities. This activity was complemented by an open group exercise, where each YEAC introspected both individually as members and as a team on the lessons learned from the various experiences in the

project. Each person then had the opportunity to share with the wider group. Interestingly, many of the best practices and lessons learned were very similar across the various contexts and culture. Some of the similarities include the collaboration with the wider community to get buy in, the use of the cultural and creative arts to disseminate the disaster risk reduction (DRR) message, and partnering with different local DRR stakeholders to increase sustainability. One of the main differences is the use of a para-military structure in the group formation as is the case of Jamaica.

In addition to the discussion sessions, practical exercises such as a Caribbean Emergency Simulation and a project community tour of Villa Progreso helped to enhance the contents of the workshop. The youth were well equipped theoretically, as was demonstrated in the DRR Jeopardy game; however, the simulation exercise gave them the opportunity to gain more practical experience in an emergency context. Additionally, it helped the participants to identify and clarify their roles as first responders within their own country as well as members of the regional network in the event of an emergency. The authenticity of the emergency scenario was enhanced by the rains that fell during the exercise and the great acting skills of the “beneficiaries”.

Out of this experience friendship and connections were formed between the participants of the four islands. Participants exchanged contact information and created a YEAC International Facebook group that can be accessed at <https://www.facebook.com/groups/650933144973151/>.

### **Activity 3: Integration of the YEAC Framework into the local DRR Network**

#### **Dominican Republic**

Efforts to integrate the YEACs into the local DRR decision-making network are ongoing. Visits have been made to local institutions related to DRR and emergencies, including Civil Defense, Red Cross, the Fire Department, and the City Council. The YEACs have been in close coordination with these agencies particularly as it relates to the development of a local DRR project with Amber Rescue and UNDP.

#### **Grenada**

The YEACs in Grenada remain committed to becoming better integrated into their local DRR Network. To date they have participated in three (3) formal meetings and had several conversations with representatives of NADMA; this includes Ms. Valarie Phillip, Administrative Secretary and Mr. Terrance Walters, Acting Director General. NADMA recommended that the YEACs apply for memberships in their Social and Welfare Society, which they did and the YEACs in Grenada are now officially registered as a member of NADMA’s Social and Welfare Society.

This integration was on display when the leadership of the YEACs were invited, along with other stakeholders, to a meeting at NADMA with a European Union delegation that were on island to discuss volunteerism and to brainstorm gaps/strengths that exists on the island. It is noteworthy to mention that the YEACs were praised and commended for their volunteerism and their work in DRR.

The YEACs officially formed and launched its Council on March 19, 2014. This council comprises of seven (7) influential members of the community who is responsible for providing general oversight and promotes the work of the YEACs in order to increase sustainability and buy-in.

#### **St Lucia**

A total of five (5) meetings were held with NEMO, St Lucia Red Cross, and other local DRR stakeholders. These meetings focused on how the YEACs can be integrated into the existing DRR

framework and to clarify the role that YEAC members would play in the event of a disaster. Out of these conversations it was recommended that YEAC members apply to NEMO as volunteers; to date eighteen (18) YEAC members have applied and been included on NEMO's official volunteer listing. It is noteworthy to mention that YEAC members are still working with NEMO particularly in their warehousing section to respond to the effects of the Christmas Eve Trough. Additionally, on March 12<sup>th</sup> the YEAC received a Certificate of Appreciation from NEMO recognizing their contribution during and after the trough. This certificate was signed by the Hon. Dr. Kenny D Anthony- Prime Minister of Saint Lucia and Chairman of NEMO.

Another suggestion that arose out of these stakeholders meetings was the inclusion of YEAC representatives at the district disaster committees meetings and the registration of the YEACs as a community group with the Ministry of Social Transformation. To date, YEAC representatives have attended three (3) meetings of the district disaster committees, however on all occasions these meetings were postponed due to low attendance. It is important to highlight that on March 26<sup>th</sup> the YEACs in St Lucia were officially registered as a part of the Ministry of Social Transformation.

The YEACs hosted their council elections on March 13, 2014. Members nominated and voted for several leadership positions from among their peers. The results were as follows:

1. Chairperson.....Ms. Mariah Khodra
2. Assistant Chairperson.....Mr. Corderreau Lake
3. Secretary.....Ms. Tiffany Eddison
4. Assistant Secretary.....Ms. Kaskasha Vitalis
5. Treasurer.....Ms. Angel Ernest
6. Public Relations Officer.....Ms. Malika Valcin
7. Floor Representative.....Mr. Zidan Williams
8. Floor Representative.....Ms. Stacie Valcin

Following the council elections, a formal launch of the YEAC council was held on March 30, 2014. Various partners and stakeholders were in attendance as YEAC members displayed what they learned and accepted certification and prizes for their achievements to date.

#### **Activity 4: Early Warning Signals**

##### **Dominican Republic**

Although thankfully no disaster has occurred, the targeted neighborhoods have responded well in conversations about early warning signals and emergency drills. The YEAC members have developed a series of talks in schools to review instructions on performing school drills and early warning systems.

##### **Grenada**

Early warning systems (EWS) have been implemented in the communities of Mt. Tout, Gouyave and Victoria. All three (3) communities chose a wailing siren sound complemented by an alert done by a megaphone. The EWS is engaged once an official alert is received from NADMA, then this message will be passed to the designated YEAC member in each community. These persons will work with the police and other relevant authorities to ensure that community members are alerted. Further alert will be given my megaphone in the remote areas of the communities.

It is noteworthy to mention that a transportation system was put in place by the police authority in each community to assist with the megaphone alert.

Two (2) community meetings were held prior to the implementation of the EWS component of the project. The attendance breakdown is as follows:

Date	Community	Total attendance	No. From Community	% from Community
26/1/2014	Gouyave/Victoria	26	26	100%
6/3/2014	Mt Tout	18	13	72%

**St Lucia**

Four (4) community meetings were held to ascertain early warning systems for the YEAC communities. Please see attendance breakdown below:

Date	Community	Total attendance	No. From Community	% from Community
26/02/14	Marchand	25	22	88%
27/02/2014	Forestiere	14	6	43%
2/3/2014	Ti Rocher	44	34	77%
15/03/2014	Forestiere	51	43	84%

It was very difficult to get community members to attend these meetings; the team had to be creative and canvas the community house to house to retrieve the information from the community members individually. In the end, it was the consensus that a siren and a megaphone will be used as an EWS for all three YEAC communities. These systems will be housed at the private residence of a designated YEAC member who will engage the EWS once they receive word from NEMO. The VCA for each community has been successfully updated with this information.

YEAC members also conducted home visits to demonstrate the EWS to community members. A total of 159 homes were visited.



*YEAC Members conducting home visits*

**Activity 5: Practice of Emergency Drills**

**Dominican Republic**

The home visits in each of the communities served to strengthen the sensitization process and training of neighborhoods and families regarding family and community plans including practicing drills. This process has led to communities being more committed to using these tools to minimize the effect of a disaster.

## Grenada

Schools in the target communities were identified to complete the emergency drills. However, as the discussions with the requisite school officials deepened, it was discovered that most of the schools did not have an emergency plan. Therefore, the YEAC members had to work closely with NADMA to develop basic emergency plans that were then provided to the schools for implementation before conducting the emergency drills. Although it was disconcerting that an institution such as a school did not have an emergency plan, the YEAC saw this as an opportunity to build the capacities of the schools and themselves. They made the decision to pursue training and certification in planning and executing emergency drills in order for them to work along side NADMA and the Ministry of Education in assisting schools with the development of emergency plans.

A total of five (5) drills were completed in schools inclusive of flood, fire and earthquake drills.



*Students at their muster point during a school drill at Calliste Government*

## St Lucia

The YEACs partnered with NEMO, St John's Ambulance, St Lucia Fire Service, and the Marchand Police Station to conduct nine (9) emergency drills. These include earthquake, fire, evacuation, and rapid response drills. Drills were done in schools, a day care facility, and households.

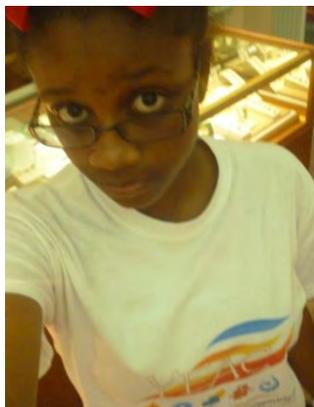
- a) Marchand Community – Earthquake drill, evacuation, and fire drill done on March 18<sup>th</sup>.
- b) Ti Rocher – Fire drill, CPR & First Aid, Rapid Response (Ambulance & Police) on March 21<sup>st</sup> and 31<sup>st</sup>.
- c) Forestiere - Fire Drills on March 24<sup>th</sup> and March 25<sup>th</sup>.



The feedback from stakeholders and participants alike is that the drills and their execution was a much needed intervention as it helps the community to be more prepared to respond to emergencies.

### Testimonials

<p>“Being a part of YEAC have really changed my life, it changed my way of thinking I see myself in a more positive light as being a role model to others in my community, I feel like I have a sense of direction being a part of this group have instilled a deeper sense of loyalty and responsibility in me.”</p> <p>ESTHER THOMAS President of Mt. Tout Group</p>	<p>“I love this group because it allows me to interact with members of my community, I enjoy helping people it’s a passion that I have since a young boy so now I am able to actually help others especially the vulnerable in my community through YEAC, I feel like this has become a permanent part of me, where I feel like I can’t go without this group and its members.”</p> <p>KEVON SAMUEL President of Gouvave Group</p>	<p>“I have seen a positive change in Shaunelle, she is so enthusiastic to go out into the community it’s like her prospective on life has changed, before she was a shy conservative person now I see her heading meetings, planning things and taking pride in what she does.</p> <p>I want to thank Ms. Bain and the persons in charge for allowing her this opportunity.”</p> <p>MARGRET CHARLES Aunt of Theresa Charles of Victoria</p>
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*Being in the YEAC Saint Lucia project has had a great impact on my life. It has taught me how to work with other individuals not necessarily from my same back ground and how to build team spirit. YEAC being part of our community has had a great impact on the members. We as young individuals see that there is a need for the sensitization of our community and the wider nation. The YEAC project has now entered its third phase and with that we are pleased, knowing that there is an extra opportunity to help those in our community that really need it and help them be more disaster ready. Many may not initially see the benefit of this project but we as young individuals know that deep down in our hearts we have the potential to make a change. I know that we have the ability to make a difference in our community and our nation. **Tiffany Eddison***

## **V. Report on Challenges Encountered**

Some of the challenges encountered during the project period were:

- The attendance of youth continues to be significantly affected due to competing interests. For example in Grenada, several of the YEAC members have become engaged in a government run employment program. While the youth remain interested in the group, their realities are such that they have to prioritize income earning activities to be better able to provide for themselves.
- The lack of available facilitators delayed the implementation of trainings and in the case of St Lucia, they were unable to meet the full target as a result of this.
- The Christmas Eve Trough in St Lucia resulted in energies being shifted from the direct project activities to more urgent response tasks.