



YEMEN – COMPLEX EMERGENCY

KEY DEVELOPMENTS

- In mid-December, USAID’s Office of U.S. Foreign Disaster Assistance (USAID/OFDA) deployed two Regional Advisors (RAs) to Yemen’s capital city, Sana’a, to meet with implementing non-governmental organizations (NGOs), assess the humanitarian situation, and coordinate USAID/OFDA program activities with other donors and humanitarian organizations. Based upon discussions with implementing organizations and other relief agencies, the USAID/OFDA RAs determined that significant humanitarian needs persist throughout the country and are particularly acute in conflict-affected areas of northern and southern Yemen.
- Starting in early December, escalating clashes between Republic of Yemen Government (RoYG) security forces and anti-government demonstrators resulted in numerous deaths and injuries in Yemen’s second largest city, Ta’izz. The fighting has limited residents’ access to basic services, particularly water and medical care, according to U.N. agencies and the International Committee of the Red Cross.
- On December 14, the U.N. launched the 2012 Yemen Humanitarian Response Plan (YHRP), the U.N. Consolidated Appeals Process document for Yemen, requesting \$447 million to benefit approximately 4 million vulnerable people countrywide. The 2012 YHRP appeal funding requirements represent a 54 percent increase over the 2011 YHRP due to deteriorating humanitarian conditions and the increased cost of assistance delivery, according to U.N. agencies.
- In FY 2011, the U.S. Government (USG) provided more than \$63 million in humanitarian assistance to Yemen, including nearly \$15 million from USAID/OFDA, more than \$24.9 million from USAID’s Office of Food for Peace (USAID/FFP), approximately \$670,000 from USAID’s Office of Transition Initiatives (USAID/OTI), and \$22.5 million from the U.S. Department of State’s Bureau of Population, Refugees, and Migration (State/PRM).
- To date in FY 2012, USAID/FFP has provided nearly \$11.5 million in emergency food assistance to Yemen. USAID/OFDA and State/PRM continue to support ongoing activities in agriculture and food security, economic recovery and market systems (ERMS), humanitarian coordination and information management, health, logistics and relief commodities, nutrition, and water, sanitation, and hygiene (WASH), benefiting approximately 400,000 internally displaced persons (IDPs) and other vulnerable individuals throughout Yemen.

NUMBERS AT A GLANCE		Source
IDPs in Sa’ada Governorate	110,000	UNHCR ¹ – October 2011
IDPs in Hajjah Governorate	107,040	UNHCR – October 2011
IDPs in Amran Governorate	40,433	UNHCR – October 2011
IDPs in Sana’a Governorate	35,598	UNHCR – October 2011
IDPs in Al Jawf Governorate	24,491	UNHCR – October 2011
IDPs in Abyan Governorate	25,641	UNHCR – October 2011
IDPs in Aden Governorate	77,374	UNHCR – October 2011
IDPs in Lahj Governorate	20,802	UNHCR – October 2011
IDPs in Shabwah Governorate	2,108	UNHCR – October 2011
IDPs in Hadramaut Governorate	1,233	UNHCR – October 2011
IDPs in Al Bayda Governorate	959	UNHCR – October 2011
Total Number of IDPs in Yemen²	445,679	UNHCR – October 2011
Total Number of Refugees in Yemen³	211,313	UNHCR – October 2011

¹ The Office of the U.N. High Commissioner for Refugees (UNHCR)

² The total IDP figure includes IDP populations identified by UNHCR assessments in northern and southern Yemen.

³ The total refugee figure includes approximately 200,491 refugees from Somalia, 4,732 from Ethiopia, 4,313 from Iraq, 886 from Eritrea, and 891 of unidentified origin.

HUMANITARIAN FUNDING PROVIDED IN 2012 ⁴	
USAID/FFP Assistance to Yemen	\$11,484,700
Total USAID and State Assistance to Yemen	\$11,484,700

HUMANITARIAN FUNDING PROVIDED IN 2011 ⁴	
USAID/OFDA Assistance to Yemen	\$14,974,584
USAID/FFP Assistance to Yemen	\$24,984,962
USAID/OTI Assistance to Yemen	\$672,177
State/PRM Assistance to Yemen	\$22,500,000
Total USAID and State Assistance to Yemen	\$63,131,723

TOTAL HUMANITARIAN FUNDING PROVIDED IN FY 2011 AND 2012	
Total USAID and State Assistance to Yemen	\$74,616,423

Context

- Since 2004, conflict between the RoYG and al-Houthi opposition forces has affected more than 1 million people and repeatedly displaced populations in northern Yemen, resulting in the need for humanitarian assistance.
- In April 2011, a fragile February 2010 ceasefire collapsed when al-Houthi groups took control of Sa'ada Governorate and the majority of Al Jawf Governorate. Sporadic clashes and isolated security incidents continue to result in insecurity and limited humanitarian access, hindering large-scale population returns to Sa'ada and Al Jawf governorates, as well as northern areas of Amran Governorate. In September 2011, al-Houthi leadership announced new conditions under which all humanitarian and NGOs are required to operate in Sa'ada Governorate, further restricting relief activities in the area. Humanitarian organizations are negotiating with al-Houthi leadership to permit increased access to vulnerable populations in Sa'ada.
- Since February 2, 2011, protests throughout Yemen demanding the resignation of President Ali Abdullah Saleh have resulted in clashes among RoYG security forces, pro-Saleh demonstrators, and opposition demonstrators. The resulting political instability has limited the RoYG's capacity to provide basic services, contributing to increased humanitarian needs among vulnerable populations. In addition, increased fighting between RoYG military forces and rival tribal and militant groups has exacerbated conditions among chronically impoverished populations and resulted in displacement in northern, central, and southern Yemen.
- In addition to IDPs, Yemen hosts a significant number of refugees, the majority from the Horn of Africa, who are also experiencing critical humanitarian needs. U.N. agencies anticipate a continued influx of refugees into Yemen as drought conditions and insecurity worsen in Somalia.
- On October 20, 2011, U.S. Ambassador Gerald M. Feierstein redeclared a disaster due to continued humanitarian needs resulting from conflict and associated displacement in Yemen.
- On November 23, after signing a Gulf Cooperation Council-brokered agreement in Saudi Arabia, President Ali Abdullah Saleh transferred power to Vice President Abdrabuh Mansur Hadi, officially ending his 33-year rule of Yemen. Under the terms of the power transfer agreement, Saleh will receive immunity. Presidential elections are scheduled to take place on February 21, 2012. Opposition protests continue in Sana'a and elsewhere in the country.

Food Security and Nutrition

- Preliminary nutrition findings from an assessment conducted in October by USAID/OFDA partner the U.N. Children's Fund (UNICEF) in western Yemen's Al Hudaydah Governorate indicate a global acute malnutrition (GAM) prevalence of 31.7 percent, exceeding the internationally accepted GAM emergency threshold of 15 percent. U.N. agencies have registered similarly high levels of acute malnutrition in southern Yemen's Aden and Lahj governorates. UNICEF also reported decreased consumption of protein and frequency of meals among children in households surveyed in Sana'a, Amran, and Al Hudaydah governorates during the first week of December due to the high cost of food.
- Nutrition remains a priority sector for USAID/OFDA and the wider humanitarian community operating in Yemen. In FY 2011, USAID/OFDA provided nearly \$1.8 million for nutrition interventions, including nutrition assessments and therapeutic screening and feeding centers, targeting conflict-affected and displaced populations. USAID/OFDA FY 2011 nutrition programs remain ongoing throughout northern, central, and southern Yemen.

⁴ Year of funding indicates the date of commitment or obligation, not appropriation, of funds.

- In December, USAID/FFP approved a new Title II emergency food assistance contribution, valued at approximately \$10 million, to the U.N. World Food Program (WFP). The assistance, which includes nearly 8,000 metric tons (MT) of wheat flour, beans, and vegetable oil, is scheduled to arrive in Yemen by April 2012. In FY 2011 and to date in FY 2012, USAID/FFP has committed nearly \$36.5 million to address emergency food needs in Yemen.

Health

- Insecurity, displacement, and power outages have compromised the accessibility and availability of health care services throughout Yemen, according to international media and relief agencies. In addition, U.N. reports indicate that many Yemenis are increasingly unable to afford medication due to deteriorating economic conditions.
- In response to ongoing health needs, USAID/OFDA and USAID/OTI support the International Organization for Migration (IOM) and NGOs to conduct medical screening, treatment, and vaccination activities through mobile health clinics and other flexible and targeted health interventions. In addition, State/PRM continues to support the emergency health needs of refugees and IDPs countrywide through UNHCR and other partners.

WASH

- WASH needs among conflict-affected and vulnerable individuals throughout Yemen persist due to insecurity and prolonged and additional displacement. With ongoing FY 2011 funding, USAID/OFDA partner UNICEF continues to address the emergency WASH needs of IDPs and other vulnerable individuals in northern Yemen, providing safe drinking water to nearly 10,000 individuals in Amran Governorate and rehabilitating six IDP camp water points in Hajjah Governorate during November. UNICEF also provided safe drinking water to nearly 4,000 IDPs and distributed hygiene supplies to nearly 2,000 newly displaced individuals in Sana'a Governorate in November.
- In FY 2011, USAID/OFDA provided more than \$8.2 million for WASH activities in northern, central, and southern Yemen, benefiting more than 300,000 vulnerable individuals through increased access to safe drinking water, rehabilitation of sanitation facilities, promotion of hygiene awareness, and distribution of hygiene kits. State/PRM also continues to provide WASH services countrywide through UNHCR and other partners.

Other Humanitarian Assistance

- To date, the international community has committed more than \$48.4 million, including nearly \$11.5 million from the USG, in support of the U.N.'s 2012 YHRP, according to U.N. reports. The USG has also provided nearly 30 percent of total 2011 YHRP committed funding to date.

USAID AND STATE HUMANITARIAN ASSISTANCE TO YEMEN PROVIDED IN FY 2012¹

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
USAID/FFP ASSISTANCE²			
WFP	1,250 MT of Title II Emergency Food Assistance	Aden Governorate	\$1,490,400
WFP	7,990 MT of Title II Emergency Food Assistance	Countrywide	\$9,994,300
TOTAL USAID/FFP ASSISTANCE			\$11,484,700
TOTAL USAID AND STATE HUMANITARIAN ASSISTANCE TO YEMEN IN FY 2012			\$11,484,700

¹Year of funding indicates the date of commitment or obligation, not appropriation, of funds.

²Estimated value of food assistance.

USAID AND STATE HUMANITARIAN ASSISTANCE TO YEMEN PROVIDED IN FY 2011³

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
USAID/OFDA ASSISTANCE⁴			
ADRA	ERMS, Logistics and Relief Commodities, WASH	Al Jawf Governorate	\$890,759
ADRA	Logistics and Relief Commodities, WASH	Sana'a, Aden, and Lahj Governorates	\$1,857,966

CARE	Agriculture and Food Security, WASH	Hajjah Governorate	\$1,225,000
Information Management and Mine Action Programs (iMMAP)	Humanitarian Coordination and Information Management	Countrywide	\$395,779
IOM	Health, WASH	Al Jawf and Sa'ada Governorates	\$1,500,000
Relief International (RI)	ERMS, Logistics and Relief Commodities, WASH	Hajjah, Sa'ada, Aden, and Abyan Governorates	\$521,133
SC/US	Health, Nutrition	Amran and Sa'ada Governorates	\$705,804
SC/US	Health	Aden Governorate	\$345,009
UNICEF	Humanitarian Coordination and Information Management, Nutrition, WASH	Countrywide	\$7,033,134
U.N. Office for the Coordination of Humanitarian Affairs (OCHA)	Humanitarian Coordination and Information Management	Countrywide	\$500,000
TOTAL USAID/OFDA ASSISTANCE			\$14,974,584
USAID/FFP ASSISTANCE⁵			
WFP	17,430 MT of Title II Emergency Food Assistance	Sa'ada, Hajjah, Amran, and Al Jawf Governorates and Sana'a City	\$20,013,300
RI	Emergency Food Assistance	Lahj Governorate	\$3,661,475
SC	Cash Food Voucher Program	Sa'ada Governorate	\$1,310,187
TOTAL USAID/FFP ASSISTANCE			\$24,984,962
USAID/OTI ASSISTANCE			
IOM	Health	Sana'a, Aden, Amran, Marib, Al Jawf, Dhale'e, and Abyan Governorates	\$274,887
SC	Logistics and Relief Commodities	Aden and Amran Governorates	\$397,290
TOTAL USAID/OTI ASSISTANCE			\$672,177
STATE/PRM ASSISTANCE			
UNHCR	ERMS, Health, Humanitarian Coordination and Information Management, Logistics and Relief Commodities, Protection, and WASH for IDPs in Yemen and Refugees from the Horn of Africa Residing in Yemen	Countrywide	\$11,300,000
ADRA	ERMS for Refugees from the Horn of Africa	Sana'a Governorate	\$500,000
Other Partners	Health, Logistics and Relief Commodities, and WASH for IDPs in Yemen	Countrywide	\$10,700,000
TOTAL STATE/PRM ASSISTANCE			\$22,500,000
TOTAL USAID AND STATE HUMANITARIAN ASSISTANCE TO YEMEN IN FY 2011			\$63,131,723

³Year of funding indicates the date of commitment or obligation, not appropriation, of funds.

⁴USAID/OFDA funding represents anticipated or actual obligated amounts as of December 28, 2011.

⁵Estimated value of food assistance.

PUBLIC DONATION INFORMATION

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for response efforts in Yemen can be found at www.interaction.org.
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, and warehouse space); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; and ensure culturally, dietary, and environmentally appropriate assistance.
- More information can be found at:
The Center for International Disaster Information: www.cidi.org or +1.202.821.1999.
Information on relief activities of the humanitarian community can be found at www.reliefweb.int